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JUL 02 2008

July 2, 2008

PUBLIC SERVICE COMMISSION

Ms. Illona Jeffcoat-Sacco
North Dakota Public Service Commission
600 E. Boulevard Avenue, Dept. 408
Bismarck, ND 58505-0480

RE: *Midcontinent Communications, a South Dakota partnership v. Missouri Valley Communications, Inc.*
Case No. PU-08-61
OAH No. 20080079
Our File No. 28-16

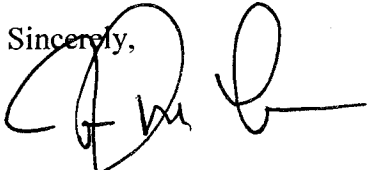
Dear Ms. Jeffcoat-Sacco:

Enclosed please find one original and eight copies of the following document:

- 1. Opposition of Midcontinent Communications to Motion for Immediate Order Compelling Discovery or, in the alternative, Motion to dismiss Petition of Midcontinent Communications, Inc. for removal of rural exemption, with Exhibits 1, 2, and 3; and***
- 2. Direct Testimony of Timothy J. Gates (Exhibit 2 above) on behalf of Midcontinent Communications, with Exhibits 1, 2, and 3; and***
- 3. Direct Testimony of W. Thomas Simmons on behalf of Midcontinent Communications; and***
- 4. Direct Testimony of Scott Lundquist on behalf of Midcontinent Communications, with Exhibits 1 and 2.***

If you have any questions regarding the same, please do not hesitate to contact my office.

Sincerely,


John M. Olson
Attorney at Law

23 PU-08-61 Filed 07/03/2008 Pages: 182
Direct Testimony of Gates, Simmons, Lundquist
Midcontinent Communications
John M. Olson, P.C.

JMO/tbb

enclosures

cc: ALJ Allen C. Hoberg

David Hogue

Mary Lohnes

J.G. Harrington

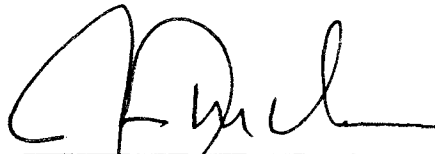
Nancy Vogel

CERTIFICATE OF SERVICE

A copy of the foregoing **Opposition of Midcontinent Communications to Motion for Immediate Order Compelling Discovery or, in the alternative, Motion to dismiss Petition of Midcontinent Communications, Inc. for removal of rural exemption, with Exhibits 1, 2, and 3; Direct Testimony of Timothy J. Gates (Exhibit 2 above) on behalf of Midcontinent Communications, with Exhibits 1, 2, and 3; Direct Testimony of W. Thomas Simmons on behalf of Midcontinent Communications, and Direct Testimony of Scott Lundquist on behalf of Midcontinent Communications, with Exhibits 1 and 2** was mailed to the following on July 2nd, 2008:

Mr. David J. Hogue
P.O. Box 1000
Minot, ND 58702

Mr. Allen C. Hoberg
Office of Administrative Hearings
State of North Dakota
1707 North 9th Street
Bismarck, ND 58501-1882



John M. Olson

Exhibit 1

Affidavit of Nancy Vogel

**STATE OF NORTH DAKOTA
PUBLIC SERVICE COMMISSION**

| | | |
|--------------------------------|---|-------------------|
| MIDCONTINENT COMMUNICATIONS, |) | |
| A SOUTH DAKOTA PARTNERSHIP, |) | |
| COMPLAINANT |) | |
| |) | |
| VS. |) | Case No. PU-08-61 |
| |) | OAH No. 20080079 |
| MISSOURI VALLEY COMMUNICATIONS |) | |
| INC., |) | |
| RESPONDENT |) | |

| | | |
|--------------------------------|---|--------------------|
| MISSOURI VALLEY COMMUNICATIONS |) | |
| INC. |) | |
| |) | Case No. PU-08-176 |
| APPLICATION FOR SUSPENSION OR |) | OAH No. 20080079 |
| MODIFICATION PURSUANT TO |) | |
| 47 U.S.C. § 251(F)(2) |) | |

AFFIDAVIT OF NANCY VOGEL

Nancy Vogel, being duly sworn, deposes and says:

1. My name is Nancy Vogel. I am employed by Midcontinent Communications, and my title is Director of Revenue Assurance. In that role, I am responsible for, among other things, recommending and implementing Midcontinent’s strategy for providing competitive local telephone service in rural markets in North Dakota.

2. I am the Midcontinent employee with direct responsibility for the company’s current request for Section 251(c) interconnection from Missouri Valley Communications, Inc. (“Missouri Valley”). As a consequence, I am aware of the actions that Midcontinent has taken in connection with that request.

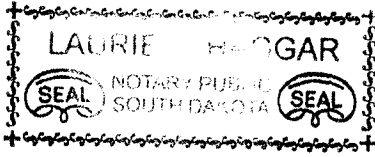
3. Midcontinent's normal practice when it seeks Section 251(c) interconnection from rural local telephone companies is not to prepare an analysis of the economic burdens of the interconnection request on the rural telephone company prior to making the request.

Consequently, prior to requesting Section 251(c) interconnection from Missouri Valley in November, 2007, Midcontinent did not prepare any analysis of the economic burden of Midcontinent's request on Missouri Valley. Midcontinent also did not request that any other party prepare such an analysis and did not receive any such analysis from any other party.

4. It would be inefficient for Midcontinent to attempt to prepare analyses of the economic burden of interconnection prior to the time it requests Section 251(c) interconnection from a rural carrier. Midcontinent's experience is that most rural carriers choose to negotiate terms of interconnection, rather than seeking to assert their rural exemptions. In fact, Missouri Valley had agreed in an earlier negotiation to provide wholesale resale at Midcontinent's request. Given the likelihood that there will be no need to challenge a carrier's rural exemption, resources spent on a burden analysis probably would be wasted. In addition, an analysis prepared without access to the rural carrier's financial data would be unreliable and therefore of little use in evaluating whether the rural carrier would be able to justify the rural exemption.

5. Midcontinent had not prepared an analysis of the economic burdens of Section 251(c) interconnection on Missouri Valley when it responded to Missouri Valley's discovery requests on May 9, 2008. At that time, Midcontinent had not engaged its consultants to assist in this proceeding and had not requested or received any such analysis from any third party. At my direction, Midcontinent's consultants were engaged for this proceeding on May 29, 2008. They did not provide Midcontinent with a completed analysis until they prepared their prefiled testimony, which I understand is being filed today. Midcontinent's consultants are the only

parties that have prepared or provided any analysis of the economic burdens of Section 251(c) interconnection on Missouri Valley to Midcontinent.



Nancy A. Vogel
Nancy Vogel

Sworn and subscribed to before me this
2 day of July, 2008.

Laurie A. Hoggar

Notary Public

My commission expires: My Commission Expires
April 6, 2012

Exhibit 2

Prefiled Testimony of Timothy Gates

STATE OF NORTH DAKOTA
PUBLIC SERVICE COMMISSION

MIDCONTINENT COMMUNICATIONS,)
A SOUTH DAKOTA PARTNERSHIP,)
COMPLAINANT)

VS.)

MISSOURI VALLEY COMMUNICATIONS)
INC.,)
RESPONDENT)

Case No. PU-08-61
OAH No. 20080079

MISSOURI VALLEY COMMUNICATIONS)
INC.)

APPLICATION FOR SUSPENSION OR)
MODIFICATION PURSUANT TO)
47 U.S.C. § 251(F)(2))

Case No. PU-08-176
OAH No. 20080079

DIRECT TESTIMONY
OF
TIMOTHY J GATES
ON BEHALF OF MIDCONTINENT COMMUNICATIONS

July 2, 2008

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Exhibits

Exhibit TJG-1: Curriculum Vitae of Timothy J Gates

Exhibit TJG-2: Raymond James Rural ILEC Study

Exhibit TJG-3: Pages from Nemont Web Site

1 **I. WITNESS INTRODUCTION**

2 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3 A. My name is Timothy J Gates. My business address is QSI Consulting, 819
4 Huntington Drive, Highlands Ranch, Colorado 80126.

5 **Q. WHAT IS QSI CONSULTING, INC. AND WHAT IS YOUR POSITION**
6 **WITH THE FIRM?**

7 A. QSI Consulting, Inc. ("QSI") is a consulting firm specializing in traditional and
8 non-traditional utility industries, econometric analysis and computer-aided
9 modeling. QSI provides consulting services for regulated utilities, competitive
10 providers, government agencies (including public utility commissions, attorneys
11 general and consumer councils) and industry organizations. I currently serve as
12 Senior Vice President.

13 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND**
14 **WORK EXPERIENCE.**

15 A. I received a Bachelor of Science degree from Oregon State University and a
16 Master of Management degree, with an emphasis in Finance and Quantitative
17 Methods, from Willamette University's Atkinson Graduate School of
18 Management. Since I received my Masters, I have taken additional graduate-level
19 courses in statistics and econometrics. I also have attended numerous courses and
20 seminars specific to the telecommunications industry, including both the National
21 Association of Regulatory Utility Commissions ("NARUC") Annual and NARUC
22 Advanced Regulatory Studies Programs.

1 Prior to joining QSI, I was a Senior Executive Staff Member at MCI WorldCom,
2 Inc. ("MWC.COM"). I was employed by MCI and/or MWC.COM for 15 years in
3 various public policy positions. While at MWC.COM I managed various functions,
4 including tariffing, economic and financial analysis, competitive analysis, witness
5 training and MWC.COM's use of external consultants. Prior to joining MWC.COM, I
6 was employed as a Telephone Rate Analyst in the Engineering Division at the
7 Texas Public Utility Commission and earlier as an Economic Analyst at the
8 Oregon Public Utility Commission. Exhibit TJG-1 contains a complete summary
9 of my work experience and education.

10 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE NORTH**
11 **DAKOTA PUBLIC SERVICE COMMISSION ("COMMISSION")?**

12 A. Yes. I testified before the Commission in Case Nos. PU-05-451, PU-2342-01-
13 296, PU-2065-02-465 and PU-2320-90-183. In addition, I have testified more
14 than 200 times in 44 states and Puerto Rico, and filed comments with the Federal
15 Communications Commission ("FCC") on various public policy issues ranging
16 from costing, pricing, local entry and universal service to strategic planning,
17 merger and network issues. *See* Exhibit TJG-1.

18 **Q. DO YOU HAVE EXPERIENCE WITH THE ISSUES IN THIS**
19 **PROCEEDING?**

20 A. Yes. I have participated in dozens of arbitrations since the 1996 amendments to
21 the Communications Act of 1934 (the "Act") were enacted. I also have testified
22 in proceedings with respect to the rural exemption and am familiar with the other

1 issues in this proceeding arising from the obligations imposed by federal and state
2 law.

3 **Q. ON WHOSE BEHALF ARE YOU FILING THIS DIRECT TESTIMONY?**

4 A. I am filing this testimony on behalf of the petitioner, Midcontinent
5 Communications, LLC (“Midcontinent”).

6
7 **II. SUMMARY OF TESTIMONY**

8 **Q. WHAT ISSUES WILL YOU ADDRESS IN THIS PROCEEDING?**

9 A. I will address primarily the rural exemption issues and explain why
10 Midcontinent’s request for direct interconnection is not “unduly economically
11 burdensome.” Finally, I discuss the timing of negotiation and implementation of
12 the interconnection.

13 **Q. ARE THERE OTHER WITNESSES TESTIFYING ON BEHALF OF
14 MIDCONTINENT IN THIS PROCEEDING?**

15 A. Yes. Mr. W. Thomas Simmons of Midcontinent is also filing testimony. Mr.
16 Simmons is the Senior Vice President of Public Policy for Midcontinent. He will
17 provide background on Midcontinent and its operations and also describe what
18 the company is seeking through this proceeding. Mr. Scott Lundquist, a
19 consultant to QSI, also will file testimony in this case which critiques and corrects
20 the Missouri Valley Communications, Inc. (“MVC”) Impact Analysis.

21 **Q. PLEASE SUMMARIZE YOUR TESTIMONY.**

22 A. My testimony will show that the public interest and consumers in general will
23 benefit from the limited termination of the rural exemption for MVC that

1 Midcontinent has requested. Midcontinent has requested an amendment to its
2 existing interconnection agreement (“ICA”) with MVC that does not invoke all of
3 the Section 251 requirements as MVC suggests. Further, as discussed in detail by
4 Mr. Lundquist, MVC’s Impact Analysis, when corrected, does not result in an
5 “unduly economically burdensome” impact. MVC’s opposition to
6 interconnecting directly with Midcontinent is self-serving and discriminatory and
7 not supported by the law or good public policy.

8 **Q. WHAT ARE YOUR RECOMMENDATIONS?**

9 A. I recommend that the Commission reject MVC’s attempt to avoid competition by
10 invoking the rural exemption. MVC’s rural exemption (if not already waived
11 given the current interconnection agreement) should be terminated so that
12 Midcontinent can offer facilities-based services to consumers in the Williston
13 area. Midcontinent’s presence, along with the wireless, Internet, long-distance
14 and video providers will provide healthy incentives for MVC to be more efficient
15 and responsive to its customers.

16 The four key issues for a termination of the rural exemption have been evaluated
17 and the only one in dispute is the “unduly economically burdensome”
18 determination. The parties’ positions on this key issue also directly affect the
19 position on whether interconnection will harm MVC’s ability to meet its universal
20 service requirements. There is no dispute that Midcontinent provided the proper
21 *bona fide* request for interconnection and services or that the interconnection is
22 not technically feasible.

1 The projected impact – even assuming MVC does nothing to respond to
2 Midcontinent’s offerings – is not unduly economically burdensome. The
3 corrected impact analysis described in the testimony of Mr. Lundquist shows that
4 the impact is \$888,577 over a four year period. This is only about 2 percent of
5 Nemont’s 2007 annual revenues and does not rise to an “unduly economically
6 burdensome” level, especially when the benefits of the competition are
7 considered.

8 Rural LECs like MVC have been isolated from competition for more than 12
9 years since the passage of the Telecommunications Act. Unlike the regional Bell
10 Operating Companies, rural companies have not been limited by line of business
11 restrictions, as evidenced by Nemont’s many diversified subsidiaries. Given the
12 implosion of the CLEC industry, consumers and the Commission should be
13 encouraged that companies like Midcontinent are willing and able to invest in
14 infrastructure that brings service choices to consumers in North Dakota. The
15 benefits of competition will inure to consumers in Williston and will ultimately
16 make both companies more efficient in delivering services and more responsive to
17 consumer demands.

18 19 **III. GENERAL INTERCONNECTION OBLIGATIONS**

20 **Q. PLEASE PROVIDE A GENERAL OVERVIEW OF THE ECONOMIC** 21 **RATIONALE FOR INTERCONNECTION PURSUANT TO THE ACT.**

22 A. The interconnection of networks is essential for the provision of
23 telecommunications services by alternative providers such as Midcontinent. It

1 also is critical for consumers since without interconnection there would be no
2 alternative services from which to choose. Indeed, interconnection was one of the
3 key provisions of the Act that allows for competitive entry.

4 **Q. WHAT DID THE FCC SAY WITH RESPECT TO LOCAL**
5 **COMPETITION AND THE BENEFITS TO CONSUMERS?**

6 A. In the dozens of orders issued by the FCC regarding local competition issues it
7 has consistently supported the Act's requirement to open up local markets. In the
8 *Local Competition Order*, the FCC stated:

9 Competition in local exchange and exchange access markets is
10 desirable, not only because of the social and economic benefits
11 competition will bring to consumers of *local* services, but also
12 because competition eventually will eliminate the ability of an
13 incumbent local exchange carrier to use its control of bottleneck
14 local facilities to impede free market competition. Under section
15 251, incumbent local exchange carriers (LECs), including the Bell
16 Operating Companies (BOCs), are mandated to take several steps
17 to open their networks to competition, including providing
18 interconnection, offering access to unbundled elements of their
19 networks, and making their retail services available at wholesale
20 rates so that they can be resold.¹

21
22 In that same paragraph the FCC noted that, "The opening of all
23 telecommunications markets to all providers will blur traditional industry
24 distinctions and bring new packages of services, lower prices and increased
25 innovation to American consumers." Through this proceeding Midcontinent
26 hopes to be able to expand its offerings to the more rural areas of North Dakota –

¹ In The Matter Of Implementation Of The Local Competition Provisions In The Telecommunications Act Of 1996, Interconnection between Local Exchange Carriers and Commercial Mobile Radio Service Providers, **FIRST REPORT AND ORDER**, 11 FCC Rcd. 15,499, ¶ 4 (rel. Aug 8, 1996). (*"Local Competition Order"*)

1 through interconnection with MVC² in the Williston area – and provide
2 consumers with another alternative choice for communications services.

3 **Q. WHAT IS INTERCONNECTION?**

4 A. Interconnection is the physical linking of local networks for the purpose of
5 exchanging traffic between customers subscribed to the respective networks. The
6 FCC recognized this when it defined the term “interconnection” in the *Local*
7 *Competition Order* at paragraph 176 in the following manner:

8 We conclude that the term “interconnection” under section
9 251(c)(2) refers only to the physical linking of two networks for
10 the mutual exchange of traffic.

11 While the FCC order quoted above refers to the term “interconnection” under
12 section 251(c) the definition of “interconnection” is equally applicable to the
13 more general obligation for interconnection under section 251(a).

14 **Q. PLEASE DISCUSS THOSE INTERCONNECTION OBLIGATIONS.**

15 A. The Act establishes comprehensive requirements to open local
16 telecommunications markets to competition through the formation of
17 interconnection agreements between ILECs and potential competitors – in this
18 case, Midcontinent.

19 The FCC and state commissions have recognized that the various subsections of
20 Section 251 of the Act impose escalating obligations on carriers depending upon
21 their classifications (*i.e.*, telecommunications carrier, LEC, or ILEC). These
22 classifications are based upon their market power, economic position (e.g.

² MVC is owned by Nemont Telephone Cooperative, Inc. Nemont purchased what are now the MVC properties from Citizens Telephone in 2003. (*See* Deposition of Mssrs. Hanson and Del Fiacco at page 17.)

1 monopoly) and attendant public obligations (e.g., common carrier obligations).

2 This testimony focuses on the various requirements for ILECs, the carriers that
3 have historically exercised monopoly control over local telecommunications
4 markets.

5 **Q. PLEASE EXPLAIN, FROM A LAY PERSON'S PERSPECTIVE, HOW**
6 **THESE INTERCONNECTION OBLIGATIONS ESCALATE.**

7 A. Section 251(a) of the Act identifies the general duties of telecommunications
8 carriers to "interconnect directly or indirectly with the facilities and equipment of
9 other telecommunications carriers."³

10 **Q. WHAT IS THE DISTINCTION BETWEEN DIRECT AND INDIRECT**
11 **INTERCONNECTION?**

12 A. Direct interconnection occurs when two providers interconnect their facilities or
13 equipment at an agreed upon location usually referred to as an interconnection
14 point ("IP") or point of interconnection ("POI"). Indirect interconnection occurs
15 when the originating and terminating carriers for a call use a third party provider
16 to transit the traffic between the two carriers. In other words, the transit provider
17 is connected directly with both the originating and terminating carriers, but the
18 originating and terminating carriers are not directly interconnected with one
19 another.

20 **Q. PLEASE CONTINUE YOUR DESCRIPTION OF THE ESCALATING**
21 **INTERCONNECTION OBLIGATIONS IN THE ACT.**

³ 47 USC § 251(a)(1).

1 A. Section 251(b) of the Act identifies the general duties of all LECs, which include
2 resale, number portability, dialing parity, and reciprocal compensation.

3 Section 251(c) imposes additional obligations and specific interconnection duties
4 on ILECs, including the duty to negotiate an interconnection agreement in good
5 faith, provide interconnection on more specific terms and conditions, provisioning
6 of unbundled network elements (“UNEs”), requirements for resale at wholesale
7 rates, providing notice of network changes and collocation when requested. The
8 FCC’s *Local Competition Order* at paragraph 1241 describes these additional
9 obligations as follows:

- 10 1. Section 251(c) imposes obligations on incumbent LECs in
11 addition to the obligations set forth in sections 251(a) and (b). It
12 establishes obligations of incumbent LECs regarding: (1) good
13 faith negotiation; (2) interconnection; (3) unbundling network
14 elements; (4) resale; (5) providing notice of network changes; and
15 (6) collocation.
16

17 The obligations identified in Section 251 are necessary to support the FCC’s goal
18 of developing competition for the benefit of consumers and the economy. These
19 duties and obligations are all focused on affording CLECs equal, non-
20 discriminatory access to ILEC network facilities.

21 **Q. ARE THERE CERTAIN EXEMPTIONS FROM THE SECTION 251(C)**
22 **REQUIREMENTS OF THE ACT?**

23 A. Yes. This case is focused on the “rural exemption” which is discussed in the next
24 section of this testimony.
25

1 **IV. APPLICATION FOR SUSPENSION OR MODIFICATION PURSUANT TO**

2 **47 USC § 251(F)(2)**

3 **Q. PLEASE DESCRIBE MIDCONTINENT’S REQUEST WITH RESPECT**
4 **TO THE RURAL EXEMPTION.**

5 A. On February 8, 2008, Midcontinent filed its *Notice of Bona Fide Request for*
6 *Services and Interconnection and petition to Find Rural Exemption Waived*⁴ with
7 the Commission. As recounted in the *Notice*, by letter dated November 14, 2007,
8 Midcontinent made a *bona fide* request to MVC under the provisions of Section
9 251(c) of the Act. By letter dated January 30, 2008, MVC advised Midcontinent
10 that – based on the rural exemption under Section 251(f)(1)(A) of the Act – it was
11 denying Midcontinent’s request for interconnection. Indeed, MVC refuses even
12 to negotiate in good faith or discuss the type of interconnection for the exchange
13 of traffic. And so we are here at the Commission seeking enforcement of the
14 Act’s requirements for interconnection.

15 **Q. DOESN’T MIDCONTINENT ALREADY HAVE AN**
16 **INTERCONNECTION AGREEMENT WITH MVC?**

17 A. Yes. Midcontinent has an existing interconnection agreement with MVC for
18 resale which was filed with the Commission on December 3, 2004.⁵ As such,
19 Midcontinent’s request in this proceeding is merely a request for an amendment to
20 the existing interconnection agreement.

⁴ Hereafter “*Notice*”.

⁵ Case No. PU-04-638.

1 **Q. WHY IS IT IMPORTANT FOR MIDCONTINENT TO HAVE**
2 **FACILITIES-BASED INTERCONNECTION WITH MVC WHEN IT**
3 **ALREADY HAS INTERCONNECTION FOR RESALE?**

4 A. Resale is generally not thought of as a long-term solution because of the reliance
5 upon the incumbent provider and the inability to distinguish the resold service
6 from that of the underlying carrier. In addition, the reseller has no ability to cut
7 its cost of telecommunications services relative to the retail rates of the incumbent
8 from which it purchases services. No matter how well the reseller manages its
9 own business, or how efficient it becomes, it will still have the same narrow
10 margin upon which to meet its own costs and earn a profit. For that reason, the
11 reseller has only a very limited ability to impose any competitive threat or
12 pressure on the underlying provider and, as such, cannot be considered effective
13 competition. It is only with facilities-based competition that new entrants can
14 gain their independence from the incumbent and truly differentiate their services
15 from those of the incumbent.

16 **Q. WHY IS FACILITIES-BASED COMPETITION IMPORTANT TO THE**
17 **DEVELOPMENT OF EFFECTIVE COMPETITION IN**
18 **TELECOMMUNICATIONS?**

19 A. As noted above, without a network of its own, a carrier is relegated to a “resale”
20 role in the market. Successful marketing normally requires product
21 differentiation and price competition. It is difficult, if not impossible, for a carrier
22 to differentiate its product when it is reselling all or part of the incumbent’s
23 product. The reseller is dependent upon the underlying carrier for quality of

1 service, features, speed to market, and facilities. Just as important, the reseller is
2 dependent upon the underlying carrier for its cost of service. In other words, the
3 cost that Midcontinent pays MVC becomes the most important cost for
4 Midcontinent, and is probably the only cost over which the Midcontinent has no
5 control or influence whatsoever.

6 **Q. IF MIDCONTINENT ALREADY HAS AN INTERCONNECTION**
7 **AGREEMENT WITH MVC, HOW CAN MVC NOW INVOKE THE**
8 **RURAL EXEMPTION AND REFUSE TO INTERCONNECT WITH**
9 **MIDCONTINENT?**

10 A. This is an issue that the lawyers will discuss. From a lay person's perspective,
11 since the two parties already have an interconnection agreement it seems that
12 MVC has waived its right to refuse interconnection. Nevertheless I will address
13 the rural exemption issues.

14 **Q. HOW DOES THE PROPOSED RENEGOTIATION OF THE EXISTING**
15 **INTERCONNECTION AGREEMENT IMPACT MVC?**

16 A. As discussed by Mr. Simmons and in Midcontinent's *Notice*, Midcontinent is
17 seeking a limited waiver of the rural exemption to allow for facilities-based
18 interconnection with number portability for the Williston exchange.⁶ The impact
19 on MVC's operations is discussed briefly later in this testimony and is discussed
20 in detail in the testimony of Mr. Lundquist.

⁶ See *Notice* at 2.

1 **Q. WOULD YOU CONSIDER MIDCONTINENT'S INTERCONNECTION**
2 **REQUEST TO BE FOR A LIMITED TERMINATION OF THE RURAL**
3 **EXEMPTION?**

4 A. Yes. The request is very specific and limited.

5 **Q. WHAT IS MIDCONTINENT NOT REQUESTING FROM MVC THAT IT**
6 **COULD REQUEST WITH A FULL TERMINATION OF THE RURAL**
7 **EXEMPTION?**

8 A. As noted above, Section 251(c) allows a requesting CLEC to receive -- in addition
9 to the obligations set forth in sections 251(a) and (b) -- (1) good faith negotiation;
10 (2) interconnection; (3) unbundling of network elements ("UNEs"); (4) resale; (5)
11 providing notice of network changes; and (6) collocation. Midcontinent is not
12 requesting the unbundling of MVC's network. In essence, Midcontinent's request
13 is limited to direct interconnection and local number portability ("LNP"), and
14 LNP is not covered by the Section 251(f)(1) exemption.

15 **Q. IN YOUR OPINION IS THE LIMITATION PROPOSED BY**
16 **MIDCONTINENT A SIGNIFICANT CONCESSION?**

17 A. Yes. Not only is this a concession, but it is aimed at reducing disputes between
18 the parties. As the parties are well aware, developing UNEs and pricing them
19 using the FCC's TELRIC⁷ standard is time consuming and can be very litigious.
20 The cost cases associated with UNEs can last years. Limiting the request to
21 reasonable facilities-based interconnection at reasonable cost-based rates is aimed

⁷ TELRIC stands for Total Element Long Run Incremental Cost and is the FCC's forward looking economic cost standard for UNEs and interconnection in general. See FCC rule § 51.505 for specific information about the TELRIC standard and rule § 51.511 for details on how to calculate the cost.

1 at making the process simple and inexpensive for all parties. Unfortunately, even
2 given the limited scope of Midcontinent's request for interconnection, MVC
3 refused to even enter into good faith negotiations.

4 **Q. PLEASE ADDRESS THE ISSUES ASSOCIATED WITH THE**
5 **TERMINATION OF A RURAL EXEMPTION.**

6 A. Section 251(f) of the Telecommunications Act addresses the rural exemption and
7 it is reproduced below.

8 **SEC. 251. [47 U.S.C. 251] INTERCONNECTION.**

9 (f) Exemptions, Suspensions, and Modifications.--

10 (1) Exemption for certain rural telephone companies.--

11 (A) Exemption.--Subsection (c) of this section shall not apply to a rural
12 telephone company until

13 (i) such company has received a bona fide request for
14 interconnection, services, or network elements, and

15 (ii) the State commission determines (under subparagraph (B))
16 that such request is not unduly economically burdensome, is
17 technically feasible, and is consistent with section 254 (other
18 than subsections (b)(7) and (c)(1)(D) thereof).

19 (B) State termination of exemption and implementation schedule.--The
20 party making a bona fide request of a rural telephone company for
21 interconnection, services, or network elements shall submit a notice of its
22 request to the State commission. The State commission shall conduct an
23 inquiry for the purpose of determining whether to terminate the
24 exemption under subparagraph (A). Within 120 days after the State
25 commission receives notice of the request, the State commission shall
26 terminate the exemption if the request is not unduly economically
27 burdensome, is technically feasible, and is consistent with section 254
28 (other than subsections (b)(7) and (c)(1)(D) thereof). Upon termination
29 of the exemption, a State commission shall establish an implementation
30 schedule for compliance with the request that is consistent in time and
31 manner with Commission regulations.

32 (C) Limitation on exemption.--The exemption provided by this
33 paragraph shall not apply with respect to a request under subsection (c)
34 from a cable operator providing video programming, and seeking to
35 provide any telecommunications service, in the area in which the rural
36 telephone company provides video programming. The limitation

1 contained in this subparagraph shall not apply to a rural telephone
2 company that is providing video programming on the date of enactment
3 of the Telecommunications Act of 1996.

4 **Q. HAS THE FCC DESCRIBED THE RURAL EXEMPTION IN ANY OF ITS**
5 **ORDERS?**

6 A. Yes. The FCC's *Local Competition Order* at paragraph 1249 describes the rural
7 exemption as follows:

8 Section 251(f)(1) grants rural telephone companies an exemption
9 from section 251(c), until the rural telephone company has
10 received a bona fide request for interconnection, services, or
11 network elements, and the state commission determines that the
12 exemption should be terminated.⁸

13
14
15 **Q. DO THE FCC'S RULES MIRROR THE LANGUAGE IN THE ACT**
16 **REGARDING THE RURAL EXEMPTION?**

17 A. Yes. The FCC's rules (§51.401, §51.403 and §51.405) similarly describe the
18 rural exemption pursuant to section 251(f) of the Act.

19 **Q. BASED ON YOUR REVIEW OF INFORMATION PROVIDED BY MVC**
20 **AND MR. HANSON'S TESTIMONY, DO YOU CONSIDER MVC TO BE**
21 **A RURAL LEC?**

22 A. While I am not expressing a legal opinion, it appears to me that MVC meets the
23 characteristics of a "rural" LEC as outlined in the Act and the FCC's rules

⁸ A rural telephone company is defined as a local exchange carrier operating entity to the extent that such entity "(A) provides common carrier service to any local exchange carrier study area that does not include either-- (i) any incorporated place of 10,000 inhabitants or more, or any part thereof . . . ; or (ii) any territory, incorporated or unincorporated, included in an urbanized area . . . ; (B) provides telephone exchange service, including exchange access, to fewer than 50,000 access lines; (C) provides telephone exchange service to any local exchange carrier study area with fewer than 100,000 access lines; or (D) has less than 15 percent of its access lines in communities of more than 50,000 on the date of enactment of the Telecommunications Act of 1996." 47 U.S.C. § 153(37).

1 implementing the Act. Mr. Hanson addresses the rural classification for MVC at
2 page 5 of his testimony.⁹

3 **Q. IS THE EXEMPTION AN ENTITLEMENT FOR THE RURAL LECS?**

4 A. No. To be clear, the exemption from the 251(c) requirements was to be an
5 *exception* and not the rule. The FCC specifically made this point in paragraph
6 1262 of the *Local Competition Order* wherein it states in pertinent part:

7 We believe that Congress intended exemption, suspension, or
8 modification of the section 251 requirements to be the exception
9 rather than the rule, and to apply only to the extent, and for the
10 period of time, that policy considerations justify such exemption,
11 suspension, or modification.

12 If the exemption was an entitlement, there would never be competition in rural
13 LEC serving territories. The intention was that the exemption would be used only
14 when it was absolutely necessary to preserve universal service. As shown herein,
15 competition from Midcontinent will not harm MVC's ability to meet its universal
16 service obligations.
17

18
19 **V. SPECIFIC TESTS FOR TERMINATION OF THE RURAL EXEMPTION**

20 **Q. PLEASE IDENTIFY EACH OF THE REQUIREMENTS FOR THE**
21 **RURAL EXEMPTION.**

22 A. As noted above, there are four key aspects of a request to terminate a rural
23 exemption for purposes of direct interconnection. The first requirement is that the
24 LEC must receive a *bona fide* request from a CLEC for interconnection. The
25 second requirement is a show that the interconnection is not unduly economically
26 burdensome. The third requirement is that the requested interconnection is

⁹ See also the Deposition of Mssrs. Hanson and Del Fiacco at page 94.

1 technically feasible. The fourth requirement is that the requested interconnection
2 does not harm the rural LEC's ability to meet its Section 254 universal service
3 obligations. I will address three of the four points below and leave the final point
4 – whether the request for interconnection is unduly economically burdensome –
5 for discussion in the next section of this testimony. As I address each requirement
6 under Section 251(f)(1)(a) I will show why I believe the requirements have been
7 met by Midcontinent's request for interconnection.

8 ***Bona Fide Request***

9
10 **Q. DO YOU CONSIDER MIDCONTINENT'S *NOTICE* TO BE A *BONA FIDE***
11 **REQUEST FOR INTERCONNECTION AS REFERRED TO IN SECTION**
12 **251(F)?**

13 A. Yes. While I am not a lawyer, the *Notice* is very clear in seeking interconnection
14 pursuant to the Act and the termination of the rural exemption. Indeed, the
15 *Notice*, which is entitled "Notice of Bona Fide Request for Services and
16 Interconnection and Petition to Find Rural Exemption Waived" is a good
17 indication of what Midcontinent seeks.

18 **Q. HAS MVC DISPUTED THE FACT THAT MIDCONTINENT HAS FILED**
19 **A *BONA FIDE* REQUEST FOR INTERCONNECTION?**

20 A. No. Mr. Hanson's testimony at page 10 states the following:

21 **Q: Do you regard the request as a bona fide request,**
22 **that is, made in good faith?**

1 A: Yes, but it obviously presumed MVC waived our right
2 to assert the rural exemption.

3 Based on Mr. Hanson's testimony it appears that there is no dispute on the first
4 issue. In other words, it appears the parties agree that a *bona fide* request for
5 interconnection and services was made.¹⁰

6 ***Technically Feasible***

7
8 **Q. PLEASE ADDRESS THE THIRD REQUIREMENT – WHETHER THE**
9 **INTERCONNECTION REQUESTED BY MIDCONTINENT IS**
10 **TECHNICALLY FEASIBLE.**

11 A. As noted by Mr. Hanson in his testimony, it is difficult to address this point since
12 MVC has refused to negotiate with Midcontinent. At page 29 of his testimony he
13 states, "I can't say interconnection is not technically feasible, but there are
14 implementation issues that would need to be addressed, including the costs of
15 implementation." The bottom line is that MVC has refused to even discuss
16 interconnection with Midcontinent.

17 **Q. DO YOU ANTICIPATE ANY TECHNICAL ISSUES THAT WOULD**
18 **PREVENT MVC FROM INTERCONNECTING WITH MIDCONTINENT?**

19 A. No. Midcontinent has interconnected with many other ILECs and the form of
20 interconnection proposed for MVC is consistent with standard interconnection
21 practices. I am confident that when the engineers from both MVC and

¹⁰ At page 2 of Mr. Hanson's testimony he discusses the three important factors for consideration in the proceeding – technical feasibility, undue economic harm and ability to carry out universal service obligations. Since the *bona fide* request was not mentioned, I think we can assume that is not an issue in this proceeding.

1 Midcontinent sit down to plan the interconnection that there will be no
2 insurmountable technical obstacles. In fact, based on Mr. Hanson's experience
3 with McLeod, I'm sure he and his engineering team can be very creative in
4 designing interconnection arrangements.

5 **Q. IS THERE ANYTHING ABOUT THE INTERCONNECTION**
6 **REQUESTED BY MIDCONTINENT THAT IS NOT TECHNICALLY**
7 **FEASIBLE GIVEN THE NETWORK OF MVC?**

8 A. No. Midcontinent is not seeking anything that hasn't already been done many
9 times before. The physical interconnection required by Midcontinent is not
10 unique or difficult and utilizes standard industry practices and technology. Mr.
11 Hanson admitted during his deposition that the MVC DMS 100 switch in
12 Williston has been upgraded to do local number portability.¹¹ Given MVC's
13 experience with interconnecting with wireless carriers, other LECs for EAS,
14 Dakota Carrier Networks, its own affiliates such as NCI and Sagebrush, and
15 Qwest, interconnection with Midcontinent should be a relatively simple task.¹²

16 **Q. DO THE FCC RULES ADDRESS TECHNICALLY FEASIBLE FORMS**
17 **OF INTERCONNECTION?**

18 A. Yes. FCC rule §51.321 addresses technically feasible interconnection.
19 Subsection (b) refers to physical collocation and virtual collocation at the
20 premises of an ILEC. Subsection (c) refers to any previously successful method

¹¹ See Deposition of Mssrs. Hanson and Del Fiacco at pages 60-61.

¹² See Deposition of Mssrs. Hanson and Del Fiacco at pages 50-59.

1 of obtaining interconnection as being substantial evidence that such method is
2 technically feasible.

3 **Q. MR. HANSON SAYS THERE ARE COSTS ASSOCIATED WITH**
4 **INTERCONNECTION AND HE IDENTIFIES A LIST OF AREAS**
5 **WHERE ADDITIONAL COSTS MAY BE INCURRED.¹³ HOW DO YOU**
6 **RESPOND?**

7 A. First of all, the cost of interconnection is not an issue in determining whether the
8 interconnection is technically feasible. There are costs associated with any
9 interconnection. Many of the costs identified by Mr. Hanson, however, are not
10 relevant given that Midcontinent's limited request for interconnection does not
11 include UNEs. Nevertheless, the FCC recognized, when it codified rule
12 51.703(b), that the financial responsibilities for interconnection for the exchange
13 of traffic should be borne solely by each carrier on its side of the IP. At the same
14 time, a CLEC cannot impose unreasonable costs on an ILEC by, for instance,
15 demanding interconnection at a point that is far away from the ILEC's service
16 area.

17 *[CONSIDER OMITTING THE NEXT Q & A]*

18 **Q. WHAT IS THE LANGUAGE IN RULE 703(B)?**

19 A. The language in Rule 703(b)¹⁴ is as follows:

20 **§ 51.703 Reciprocal Compensation Obligations of LECs.**

21 (b) A LEC may not assess charges on any other
22 telecommunications carrier for telecommunications traffic that
23 originates on the LEC's network.

¹³ See Direct of Hanson at pages 29-30.

¹⁴ See, FCC Subpart H – Reciprocal Compensation for Transport and Termination of Telecommunications Traffic.

1
2 This rule prohibits carriers from shifting costs of transporting traffic to the IP to
3 other carriers. In other words, each carrier is responsible for the costs of
4 delivering its traffic to other carriers for termination. Several Federal Circuit
5 Courts of Appeal have specifically upheld this interpretation. For example, as the
6 Fourth Circuit stated in a dispute between SBC and MCI on this very point,

7 In sum, we are left with an unambiguous rule, the legality of
8 which is unchallenged, that prohibits the charge that SBC seeks to
9 impose. Rule 703(b) is unequivocal in prohibiting LECs from
10 levying charges for traffic originating on their own networks, and,
11 by its own terms, admits of no exceptions. Although we find some
12 surface appeal in SBC's suggestion that the charge here is not
13 reciprocal compensation, but rather the permissible shifting of
14 costs attending interconnection, the FCC, as noted above, has
15 endorsed cost-shifting related to interconnection only as it relates
16 to the one-time costs of physical linkage, and in doing so,
17 expressly declined the invitation to extend the definition of
18 "interconnection" to include the transport and termination of
19 traffic.¹⁵

20 This decision flows from the simple technical reality that interconnection simply
21 means linking up networks. It also is consistent with the accepted economic
22 expedient of cost-causation.

23 **Q. IF THERE ARE COSTS ASSOCIATED WITH SETTING UP THE**
24 **INTERCONNECTION BETWEEN MVC AND MIDCONTINENT, IS**
25 **MIDCONTINENT WILLING TO PAY ITS FAIR SHARE OF THOSE**
26 **COSTS?**

27 A. My understanding is that sharing costs to establish an interconnection is standard
28 practice for Midcontinent.

¹⁵ *MCImetro Access Transmission Services, Inc. v. SBC Telecommunications, Inc.*, No. 03-1238
2003 US App. LEXIS 25782, *24-5 (4th Cir. Dec 18, 2003).

1 **Q. DOES MR. HANSON UNDERSTAND THAT CARRIERS SHARE THE**
2 **COST OF ESTABLISHING AN INTERCONNECTION?**

3 A. I don't think so. During his deposition he was asked, "Are you aware that you
4 would be paid for the cost of someone coming in to use collocation?" Mr.
5 Hanson responded, "No, I'm not aware of that."¹⁶ While I'm surprised that Mr.
6 Hanson did not understand that carriers share the cost of collocation and
7 interconnection given his experience working at a CLEC, hopefully this testimony
8 will assuage some of his concerns in that regard.

9 **Q. MR. HANSON SUGGESTS AT PAGE 30 OF HIS TESTIMONY THAT IT**
10 **WILL TAKE 90 DAYS TO PLAN THE INTERCONNECTION. IS THAT**
11 **REASONABLE?**

12 A. I do not think it would take 90 days to negotiate, plan and implement an
13 interconnection between MVC and Midcontinent. I would think an agreement to
14 work cooperatively and diligently on the interconnection once ordered would be
15 acceptable. I am confident the two companies could implement the
16 interconnection sooner than 90 days under those circumstances.

17 ***Impact on Universal Service Obligations***

18
19 **Q. PLEASE ADDRESS THE FOURTH REQUIREMENT REGARDING**
20 **UNIVERSAL SERVICE.**

21 A. Consistency with section 254 is the last test for the termination of the rural
22 exemption. Section 254 of the Act deals with universal service issues. The key

¹⁶ See Deposition of Mssrs. Hanson and Del Fiacco at page 82.

1 principles identified by Congress for universal service include:

2 (1) QUALITY AND RATES. -- Quality services should be
3 available at just, reasonable, and affordable rates.

4
5 (2) ACCESS TO ADVANCED SERVICES. -- Access to
6 advanced telecommunications and information services should be
7 provided in all regions of the Nation.

8
9 (3) ACCESS IN RURAL AND HIGH COST AREAS. --
10 Consumers in all regions of the Nation, including low-income
11 consumers and those in rural, insular, and high cost areas, should
12 have access to telecommunications and information services,
13 including interexchange services and advanced
14 telecommunications and information services, that are reasonably
15 comparable to those services provided in urban areas and that are
16 available at rates that are reasonably comparable to rates charged
17 for similar services in urban areas.

18
19 (4) EQUITABLE AND NONDISCRIMINATORY
20 CONTRIBUTIONS. -- All providers of telecommunications
21 services should make an equitable and nondiscriminatory
22 contribution to the preservation and advancement of universal
23 service.

24
25 (5) SPECIFIC AND PREDICTABLE SUPPORT
26 MECHANISMS. -- There should be specific, predictable and
27 sufficient Federal and State mechanisms to preserve and advance
28 universal service.

29
30 (6) ACCESS TO ADVANCED TELECOMMUNICATIONS
31 SERVICES FOR SCHOOLS, HEALTH CARE, AND
32 LIBRARIES. -- Elementary and secondary schools and
33 classrooms, health care providers, and libraries should have
34 access to advanced telecommunications services as described
35 in subsection (h).¹⁷

36
37 Midcontinent's interconnection with MVC will further the principles identified
38 above. In other words, Midcontinent's facilities-based entry into the Williston
39 area will not harm the availability or quality of services, including access to
40 advanced telecommunications services. Indeed, Midcontinent's investment and

¹⁷ See 47 U.S.C. §254(b).

1 entry will likely result in healthy competition which should ultimately reduce
2 rates and increase quality and diversity of service for consumers in Williston.

3 **Q. MR. HANSON STATES THAT INTERCONNECTION “WOULD**
4 **SUBSTANTIALLY IMPAIR MISSOURI VALLEY’S PERFORMANCE OF**
5 **ITS UNIVERSAL SERVICE OBLIGATIONS.”¹⁸ PLEASE COMMENT.**

6 A. MVC’s position seems to be that any facilities-based competition is bad and
7 should be rejected. To the contrary, competition will benefit consumers in
8 Williston and even MVC over time. MVC’s position also assumes that the
9 universal service element of the test focuses on the rural carrier alone, rather than
10 on the goals of Section 254. As a result, MVC ignores not only the additional
11 service that would be provided by Midcontinent, but the availability of wireless
12 service in MVC’s service area that could serve as a replacement for MVC’s
13 service offerings.

14 **Q. MR. HANSON FOCUSES ON THE “COSTS” OF COMPETITION. ARE**
15 **THEIR BENEFITS AS WELL?**

16 A. Of course. Those benefits are described in the Telecommunications Act and in
17 general economics. At paragraph four of the Telecommunications Act it says, in
18 pertinent part, “The opening of all telecommunications markets to all providers
19 will blur traditional industry distinctions and bring new packages of services,
20 lower prices and increased innovation to American consumers. The world
21 envisioned by the 1996 Act is one in which all providers will have new
22 competitive opportunities as well as new competitive challenges.” The reference

¹⁸ See Direct of Hanson at page 31.

1 to “challenges” may well have been a reference to incumbents like MVC, but it
2 refers to new entrants too.

3 **Q. CAN MVC MITIGATE THE IMPACT OF MIDCONTINENT’S**
4 **FACILITIES-BASED INTERCONNECTION AND OFFERINGS?**

5 A. Yes. It will take some time to negotiate the interconnection agreement and the
6 technical details for the actual exchange of traffic. It also will take time after
7 those negotiations for Midcontinent to begin the process of moving customers
8 from resale to its own facilities.¹⁹ During that time, MVC can consider and
9 perhaps deploy new offerings, improve quality of service, engage in cost
10 reduction activities and even plan for long-run network improvement.

11 **Q. ONCE MIDCONTINENT IS OPERATING UNDER THE PROPOSED**
12 **INTERCONNECTION AGREEMENT AND ATTRACTS CUSTOMERS**
13 **TO ITS OWN FACILITIES, ARE THOSE CUSTOMERS LOST**
14 **FOREVER TO MVC?**

15 No. It is very common for incumbents to engage in what is referred to as “win-back”
16 activities. Those activities include special promotions, targeted marketing, short-
17 term offers for returning customers, etc. Although all incumbents must be careful
18 not to inappropriately use their knowledge of the CLEC’s customer base – gained
19 from the CLEC resale of the incumbent’s services or number porting activities –
20 win-back activities can be very effective. Generally the consumers are the
21 winners when multiple providers engage in activities to either keep or attract

¹⁹ That is not to say that all resale customers will agree to migrate to Midcontinent’s own facilities. During the deposition of Mr. Simmons he noted that they are not always successful in migrating resale customers.

1 customers. [I wouldn't bring this up since it limits MVC's ability to engage in
2 winback.]

3 **Q. MR. HANSON SAYS MVC HAS NO PLANS FOR VIDEO. HOW CAN**
4 **MVC OFFSET THE SUPPOSED ADVANTAGE THAT**
5 **MIDCONTINENT'S BUNDLED OFFERINGS PROVIDE?**

6 A. MVC offers bundles as well.²⁰ I would note that MVC also does not offer
7 wireless or long-distance, but its parent does. MVC also could reconsider
8 investment decisions regarding video. While Mr. Hanson says that MVC's
9 investment in the network is limited by the amount of internally generated funds
10 "solely from Missouri Valley",²¹ that is an artificial constraint. The fact that it
11 is an artificial constraint is proved by Mr. Hanson's statement at page 1 of his
12 testimony wherein he states, "My name is Shawn Hanson, and I am the general
13 manager for Missouri Valley Communications, Inc. ("MVC") and its parent
14 company, Nemont Telephone Cooperative, Inc. ("Nemont"). I am also the
15 general manager of 3 other Nemont subsidiaries which include Sagebrush
16 Cellular, Inc., Project Telephone Company, and Nemont Communications, Inc.
17 (NCI)." There is nothing that would prevent Nemont from providing a cash
18 infusion to MVC for purposes of expanding or improving the network in and
19 around Williston. Later in this testimony I discuss the relationship between and
20 among the various Nemont companies.

²⁰ See Deposition of Mssrs. Hanson and Del Fiocco at page 36; MVC Answers to Complainant's Interrogatories, Second Set, Question 12 (describing bundles of voice and data service).

²¹ See Deposition of Mssrs. Hanson and Del Fiocco at page 17. See also the Direct of Hanson at page 27.

1 **Q. IS THERE ONE ASPECT OF THE MVC NETWORK THAT COULD BE**
2 **IMPROVED?**

3 A. My information on the MVC network is based on information provided by Mr.
4 Hanson and Mr. Del Fiacco. During their deposition the MVC witnesses
5 expressed some concern about the speed of their DSL (512 kilobits) and their
6 ability to compete with Midcontinent's offering.²² Mr. Hanson also discusses the
7 West Ring Project at pages 26-27 in his testimony which is aimed, at least in part,
8 at increasing the speed of MVC's Internet service using DSL technology.
9 Obviously the fiber in this project and potentially others could be used in the
10 future to provide video. In fact, MVC's July 1 discovery responses indicate that it
11 already has improved its residential DSL speeds to 1 Mbps and that it plans to
12 offer a 10 Mbps business DSL service at the beginning of the fourth quarter of
13 this year.²³

14 **Q. MR. HANSON CLAIMS AT PAGE 27 OF HIS TESTIMONY THAT**
15 **THEIR NETWORK INVESTMENT PLANS BEYOND 2009 "HAVE**
16 **BASICALLY BEEN PUT ON HOLD BY THE MAGNITUDE OF THE**
17 **IMPACT THAT THIS INTERCONNECTION REQUEST WOULD HAVE**
18 **ON MVC." HOW DO YOU RESPOND?**

19 A. This is a typical incumbent threat with the apparent purpose of supporting MVC's
20 request to deny Midcontinent's interconnection request. This threat, however,
21 makes little sense. When confronted with competition MVC should do all it can

²² See Deposition of Mssrs. Hanson and Del Fiacco at pages 43, 94-97.

²³ MVC Answers to Complainant's Interrogatories, Second Set, Question 12 (describing DSL service speeds).

1 to maximize its advantages, including the maintenance and upgrade of its
2 network. This is especially true when MVC's management recognizes short-
3 comings in its products (e.g. very slow DSL) and the comparative advantage of
4 potential new entrants (the video offerings of Midcontinent). Instead of
5 threatening to stop investing – which would only harm consumers and MVC's
6 ability to retain and or attract customers – it should focus on finding ways to
7 improve its network.

8 Mr. Hanson's suggestion that the "Interconnection with Midcontinent would
9 cause a loss of revenues to support facilities upgrades and replacements."²⁴ could
10 become a self-fulfilling prophecy if MVC acts on the threat to stop investing. But
11 even if it did, it would be the result of MVC's poor management decisions and not
12 because of competitive entry.

13 **Q. MR. HANSON DISCUSSES THE LOSS OF ACCESS LINES.²⁵ IS THAT**
14 **REASON TO DENY FACILITIES-BASED INTERCONNECTION?**

15 A. No. The first and most obvious point is that the lost lines are not because of
16 Midcontinent. I agree with Mr. Hanson that there are several factors contributing
17 to the reduction of access lines. The movement from dial-up Internet access to
18 DSL has reduced the number of second lines and we also know that some
19 telecommunications users have terminated their wireline service in favor of
20 wireless service. These two phenomena alone have resulted in a reduction in lines
21 for most, if not all, ILECs.

²⁴ See Direct of Hanson at page 28.

²⁵ *Id.* at 7.

1 **Q. HOW DOES THE MIGRATION TO BROADBAND RESULT IN FEWER**
2 **ACCESS LINES?**

3 A. The push to migrate dial-up customers to broadband services eliminates the need
4 for consumers to have a second line in the home. As such, moving customers to a
5 DSL connection – over which you can receive both voice and data at the same
6 time – results in a reduction of second lines.

7 **Q. IS THE REDUCTION IN SECOND LINES A ONE TO ONE**
8 **REDUCTION?**

9 A. No. Not all people will eliminate their second line when they purchase DSL, but
10 many do. The cost of the second line is substantial and the federal subscriber line
11 charge is almost doubled for the second line. In other words, not only do you pay
12 an additional \$20 or \$30 for the second line, but your federal subscriber line
13 charge may go up to \$7 a month.

14 **Q. DOES NEMONT CONTRIBUTE TO THE LOSS OF LINES WITH ITS**
15 **DSL AND WIRELESS OFFERINGS?**

16 A. Yes. It is possible that some of the line losses are a result of cannibalization.
17 This means that money is going out of one pocket (MVC/Nemont) and into the
18 other (Nemont).

19 **Q. ASSUMING MVC IS LOSING LINES, IS THERE A STATISTICAL**
20 **RELATIONSHIP BETWEEN THE NUMBER OF ACCESS LINES AND**
21 **THE COMPANY’S FINANCIAL RESULTS?**

22 A. Not necessarily. A recent study by Raymond James looked at the overall impact

1 of access line losses on the financial results of certain ILECs.²⁶ Based on their
2 research, they found that access line losses had a limited impact on the financials.
3 The reason they cited for the lack of correlation was diversification. Since
4 diversified companies have relatively less income associated with the access lines,
5 the impact is obviously less if those lines are lost. Since Nemont is well
6 diversified, access line loss – based on this equity research – it not necessarily an
7 indication of financial losses or instability.

8 **Q. PLEASE EXPAND ON THE WIRELESS REPLACEMENT ISSUE YOU**
9 **MENTIONED ABOVE.**

10 A. Some customers are replacing their traditional wireline connections with wireless
11 service. This is also contributing to the downward trend in access lines –
12 especially for younger residential customers. In the FCC’s report on competitive
13 market conditions for the wireless industry it cited numerous studies on the
14 number of consumers who have “cut the cord” and replaced their wireline service
15 with wireless service. Those estimates averaged about eight percent.²⁷ Obviously
16 individuals that disconnect their wireline services and rely totally on a wireless
17 alternative would contribute to an ILEC’s line loss. But as discussed above, to the
18 extent those wireline customers are leaving MVC to purchase a replacement line
19 from Sagebrush, the impact is minimal to Nemont.

20 **Q. PLEASE SUMMARIZE YOUR OPINION AS TO WHETHER**
21 **INTERCONNECTION WITH MIDCONTINENT WILL IMPACT MVC’S**

²⁶ “Statistical Analysis of Access Line Impact on ILEC Financial Results,” Telecommunications Services Wireline Industry Report, dated June 20, 2008, by Raymond James & Associates, Inc. A copy of this report is attached to this testimony as Exhibit TJG-2.

²⁷ See, **Eleventh Report**, FCC WT Docket No. 06-17. Released: September 29, 2006.

1 **ABILITY TO MAINTAIN ITS UNIVERSAL SERVICE OBLIGATIONS.**

2 A. Midcontinent's interconnection with MVC will not harm MVC's ability to
3 maintain its universal service obligations. MVC has done a good job describing
4 the alternative services and providers available to consumers in Williston. Mr.
5 Hanson described numerous wireless providers, video providers (cable and
6 satellite), Internet providers and long-distance providers. Indeed, Nemont and its
7 affiliates are participating in all but the video portion of these markets. MVC
8 appears to be doing just fine in meeting its universal service obligations in the
9 face of all this competition. Adding a facilities-based competitor will not change
10 the circumstances to the point that MVC cannot meet its obligations.

11 MVC has geographic and market characteristics that benefit it *vis a vis* new
12 entrants, including the unfavorable economics of constructing and operating
13 competitive systems in rural areas. Further, Nemont's diversification provides a
14 buffer to competitive inroads. Even with these obvious incumbent advantages
15 and customer inertia, MVC argues that despite all the alternatives in the market
16 today that a facilities-based provider would cause it irreparable harm. This
17 position is not supported by history or the facts in this case.

18 The competition from Midcontinent will create the proper incentives for MVC.
19 MVC will have the incentive to invest in its equipment, systems and services.
20 Without that investment, service quality may fall and consumers may choose
21 services from other providers such as Midcontinent. The Commission should
22 strive to increase competition – and market discipline -- as a natural way to

1 encourage investment and quality services. Sound public policy favors
2 encouraging, not artificially barring or handicapping, competition.

3
4 **VI. IMPACT NOT UNDULY ECONOMICALLY BURDENSOME**

5 **Q. HAVE YOU OR MR. LUNDQUIST REVIEWED THE IMPACT**
6 **ANALYSIS THAT MVC PROVIDED?**

7 A. Yes. We have reviewed MVC's impact analysis, and Mr. Lundquist is providing
8 testimony that corrects certain assumptions and facts associated with the analysis.
9 After correcting the analysis it appears that -- if MVC does nothing to respond to
10 Midcontinent's entry into Williston -- the cumulative net operating impact over
11 the next four years (2009-2012) would be about \$888 thousand and not the \$3.583
12 million that MVC suggests. This would be about 2 percent of Nemont's total
13 revenues for 2007 and obviously a smaller percentage of its revenues in 2012.

14 **Q. MVC'S IMPACT ANALYSIS COMPARES ITS PROJECTED**
15 **REDUCTION IN REVENUES TO THE MVC REVENUES. WHY ARE**
16 **YOU COMPARING THE RESTATED RESULTS TO NEMONT'S**
17 **REVENUES?**

18 A. It is misleading to suggest that MVC is a stand-alone entity. The resources of the
19 parent and subsidiaries should be available for their best use.

20 **Q. PLEASE DESCRIBE THE RELATIONSHIP BETWEEN NEMONT AND**
21 **MVC.**

22 A. MVC is a wholly owned subsidiary of Nemont Telephone Cooperative. MVC is a
23 for-profit enterprise, which remits profits in excess of those required to fund

1 capital expenditures back to Nemont.²⁸ Nemont also owns a non-regulated
2 affiliate called Nemont Communications Inc. (“NCI”) which provides long
3 distance and broadband Internet service.²⁹ Another non-regulated affiliate,
4 Sagebrush Cellular, offers wireless services and is wholly owned by NCI.³⁰

5 **Q. DOES MR. HANSON ACT AS GENERAL MANAGER FOR ALL OF THE**
6 **NEMONT COMPANIES?**

7 A. Yes.³¹

8 **Q. IS THERE OTHER EVIDENCE THAT MVC AND NEMONT**
9 **EFFECTIVELY OPERATE AS A SINGLE ENTITY?**

10 A. Yes. The companies share many operating resources and present a unified face to
11 the public. As noted above, Mr. Hanson serves as general manager for Nemont
12 and for MVC, but he is far from the only shared employee. During the deposition
13 of Mr. Hanson and Mr. Del Fiacco, they identified several other employees whose
14 duties were split between MVC and Nemont.³² In response to an interrogatory,
15 MVC reported that:

16 Missouri Valley received the following goods and/or services from
17 Nemont Communications, Inc.: fiber lease (entitled circuit equipment in
18 Audit notes), computer lease, office support lease, head quarters building
19 lease, vehicle lease, other equipment lease, and voice mail expense.

20
21 At the same time, Nemont also received goods and services from MVC,
22 specifically, “billing and collection services, customer service, installation and

²⁸ See Hanson testimony at page 27.

²⁹ Deposition of Messrs. Hanson and Del Fiacco at pages 23-27.

³⁰ *Id.* at page 28.

³¹ See Hanson testimony at 1.

³² Cite to deposition.

1 maintenance service” and Sagebrush Cellular received “circuit lease, and
2 customer service” from MVC.³³

3 **Q. WHAT DO YOU MEAN WHEN YOU SAY THAT THE COMPANIES**
4 **PROVIDE A UNIFIED FACE TO THE PUBLIC?**

5 A. From a consumer perspective, it would not appear that there is any difference
6 between Nemont and MVC. In fact, everything service is offered under the
7 Nemont brand. For instance, when you search for Missouri Valley
8 Communications in Google, the first hit is for the Nemont web site, and it takes
9 you to a page titled “About Nemont – Williston, North Dakota.” That page says
10 that Nemont offers services that include local telephone service – which
11 technically is provided by MVC – and voice mail – which technically is provided
12 by Nemont. Clicking on the links for local service, long distance service, Internet
13 and wireless will take the viewer to pages that brand these services as offered by
14 Nemont, and there is no explanation on any of these pages that different
15 companies offer different services, even on the local service page where both
16 local service and voice mail are offered.³⁴ From the web site, it would be very
17 difficult for the average consumer to conclude that MVC is separate from Nemont
18 Communications or even from Sagebrush Cellular.

19 **Q. WHAT ARE THE APPROXIMATE REVENUES OF EACH NEMONT**
20 **ENTITY?**

21 A. According to the 2007 financial statement provided in response to discovery,

³³ Answers to Complainant’s Interrogatories, Second Set, Question 6a, b.

³⁴ Copies of printouts of these pages are attached as Exhibit TJG-3.

1 MVC had 2007 revenue of \$6.3 million.³⁵ NCI has approximately \$19.5 million
2 in annual revenue.³⁶ In total, Nemont Telephone Cooperative has approximately
3 \$40.5 million in annual revenue.³⁷ The non-regulated services provided by NCI
4 and its affiliate Sagebrush account for approximately 50% of Nemont's total
5 revenue.

6 **Q. IS THE REVENUE IMPACT CALCULATED IN MVC'S IMPACT**
7 **ANALYSIS AS DIRE AS MR. HANSON PORTRAYS IT TO BE?**

8 A. No. For example, the projected 2009 revenue loss of \$628,600 before the
9 adjustments I propose above is 10% of MVC's 2007 annual revenue of \$6.3
10 million on a standalone basis. However, it is 1.5% of Nemont's annual revenue
11 of \$41.5 million.

12 **Q. WHY IS TOTAL NEMONT REVENUE RELEVANT TO THIS CASE?**

13 A. MVC is limited in the revenue it can earn because all non-regulated services are
14 offered through NCI. MVC acts as a marketing agent for long distance, high
15 speed internet and wireless services. MVC's remuneration for offering these
16 services on behalf of NCI and its affiliate, Sagebrush, is limited to reimbursement
17 for MVC employee labor costs allocated to these services and billing and
18 collection services rendered on NCI's behalf.³⁸ MVC's 2007 operating revenue
19 of \$6.3 million was comprised almost entirely of local service revenue (\$2.8

³⁵ See Hanson testimony at 19.

³⁶ Manta.com profile of Nemont Communications, Inc. at <http://www.manta.com>. Manta.com is owned by ECNext Inc, a Columbus, Ohio-based online media company.

³⁷ Deposition of Messrs. Hanson and Del Fiacco at page 9.

³⁸ Deposition of Messrs. Hanson and Del Fiacco at pages 23-25.

1 million) and network access service revenue (\$3.6 million).³⁹ Billing and
2 collection revenue from all carriers this service is rendered to was only \$39,000 in
3 2007.⁴⁰

4 **Q. DOES MVC CURRENTLY OFFER VIDEO SERVICES?**

5 A. No, according to Mr. Hanson.⁴¹

6 **Q. DOES MVC HAVE ANY PLANS TO OFFER VIDEO SERVICES?**

7 A. According to Mr. Hanson, no.⁴²

8 **Q. DID MVC CONTEMPLATE OFFERING VIDEO SERVICES TO ITS**
9 **CUSTOMERS?**

10 A. According to Mr. Hanson, yes, it did, but not through its own facilities. Instead,
11 NCI considered purchasing all of Midcontinent's subscribers in the Williston
12 exchange.⁴³ However, Mr. Hanson stated that the financial parameters of the
13 transaction were not viable, so NCI backed out of the negotiations.⁴⁴

14 **Q. WHY IS THIS CIRCUMSTANCE IMPORTANT EVEN THOUGH THE**
15 **TRANSACTION WAS NOT CONSUMMATED?**

16 A. It illustrates that another important source of revenue that could accrue to MVC
17 on a retail basis would instead go to its non-regulated affiliate. If NCI / MVC
18 decided to offer video services to MVC customers, MVC would bear the burden
19 of upgrading its plant and then sell capacity on its network to NCI on a wholesale

³⁹ MVC's 2007 Income Statement.

⁴⁰ *Id.*

⁴¹ Deposition of Messrs. Hanson and Del Fiocco at pages 26-27.

⁴² See Hanson testimony at page 8.

⁴³ Deposition of Messrs. Hanson and Del Fiocco at page 103.

⁴⁴ *Id.* at page 104.

1 basis for NCI to offer the video service. MVC likely would act as the marketing
2 agent similar to its role in marketing long distance, DSL and wireless services on
3 behalf of NCI which would presumably earn more from provision this service to
4 MVC's customers than NCI would earn by providing the wholesale network.

5 **Q. BASED ON YOUR ANALYSIS ABOVE, SHOULD THE COMMISSION**
6 **LIMIT ITS EVALUATION OF THE FINANCIAL IMPACT THAT**
7 **LIFTING THE RURAL EXEMPTION MAY CAUSE TO MVC'S**
8 **FINANCIAL POSITION ONLY?**

9 A. No. The impact on Nemont in total should be the relevant benchmark.

10 **Q. GIVEN THE CORRECTIONS THAT MR. LUNDQUIST DESCRIBES IN**
11 **HIS TESTIMONY DO YOU BELIEVE MIDCONTINENT'S**
12 **INTERCONNECTION WILL RESULT IN AN "UNDULY**
13 **ECONOMICALLY BURDENSOME" IMPACT?**

14 A. No. That is not to say that \$888,577 is trivial, but the benefits to consumers and
15 to the potential to increase the efficient operation of the industry more than offset
16 that amount. As noted earlier in this testimony whenever competition occurs the
17 incumbent tends to lose some customers and some revenues – at least temporarily.
18 Given Nemont's diversification and resources, however, the calculated impact is
19 not unduly economically burdensome. If MVC responds to the competition it can
20 mitigate these impacts.

21 **Q. WHAT DOES IT MEAN TO BE "UNDULY ECONOMICALLY**
22 **BURDENSOME"?**

1 A. I am not providing a legal definition but common sense and prior orders should
2 help us understand what this phrase means. We can break down this phrase using
3 standard definitions. “Unduly” means “exceeding or violating propriety or fitness
4 – excessive.” “Economically” is defined as “of, relating to, or based on the
5 production, distribution, and consumption of goods and services.” “Burdensome”
6 means “oppressive” or “onerous.” These are standard definitions taken from a
7 Merriam Webster’s Collegiate Dictionary. Based on my experience in the
8 industry, however, I believe this test relates to the financial and operational
9 impact of competition on MVC. More specifically, if the competition harmed
10 MVC to the point where it was damaging its ability to operate efficiently or to
11 continue to offer services, then the exemption would apply. Based on our
12 analysis of the potential impact of Midcontinent’s facilities-based entry in
13 Williston, however, the impact is certainly not unduly economically burdensome.

14 **Q. WOULD YOU AGREE THAT INDIVIDUALS MAY INTERPRET THIS**
15 **STANDARD DIFFERENTLY?**

16 A. Yes, and ultimately it is the Commission’s interpretation that will rule the day.
17 There are limits in the statutory language. Congress wanted and expected
18 competition, so it is not enough for a rural ILEC to show that complying with
19 Section 251(c) will impose some costs. The standard of “unduly economically
20 burdensome” refers to costs that would impose an excessively heavy burden on
21 the ILEC, compared to the costs that it would experience if the request for
22 interconnection were not granted.

23 **Q. IF MVC LOSES CUSTOMERS OR REDUCES RATES IN ORDER TO**

1 **KEEP CUSTOMERS, IS THAT HARMFUL TO CONSUMERS IN**
2 **WILLISTION OR THE PUBLIC INTEREST?**

3 A. No. In a market with multiple providers one would expect customers to change
4 providers from time to time assuming providers are engaged in rivalrous behavior.
5 In other words, customer churn is an indication that consumers are exercising
6 their ability to change providers and in so doing one can assume that the
7 consumers are saving money and enjoying new or better features, or both.
8 Likewise, if rates are reduced in a market, that is evidence of carriers attempting
9 to retain or acquire customers and the reduced prices obviously benefit all
10 consumers.

11 **Q. IN YOUR OPINION, IS MIDCONTINENT'S REQUEST FOR**
12 **INTERCONNECTION UNDULY ECONOMICALLY BURDENSOME?**

13 A. No. Recall that Midcontinent intends to pay for the services that it obtains from
14 MVC. Further, Midcontinent will pay for and maintain the interconnection
15 facilities on its side of the IP. Finally, the magnitude of the projected impact,
16 assuming MVC does nothing to improve services or retain customers, is not
17 sufficient to justify rejecting Midcontinent's request for direct interconnection.
18 MVC is doing fine with all the competition it currently faces and one more
19 competitor only will increase MVC's incentives to be more efficient and
20 responsive to its customers.

21 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

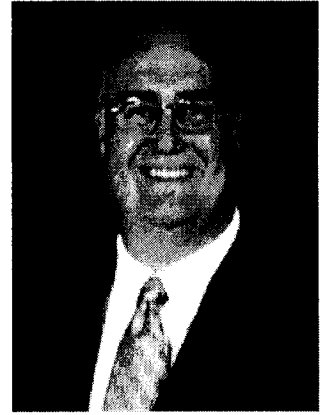
22 A. Yes, it does although I anticipate providing oral testimony during the hearings.

Exhibit TJG-1:
Curriculum Vitae of Timothy J Gates

Timothy J Gates

**Senior Vice President
QSI Consulting, Inc.**

819 Huntington Drive
Highlands Ranch, Colorado 80126-4750
(303) 424-4433 voice
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(303) 424-4434 facsimile
tgates@qsiconsulting.com



Biography

Mr. Gates is a QSI partner and currently serves as Senior Vice President, managing some of QSI's largest clients. Before joining QSI, Mr. Gates held key management positions over a 15-year period with MCI, Inc.'s Law and Public Policy Group. Mr. Gates has focused on telecommunications issues ranging from costing, pricing, alternative forms of regulation, local entry, and universal service to strategic planning, legislation, and merger and network issues over a telecommunications career spanning 25 years. He has extensive experience working with attorneys, analysts, external consultants, regulators, lobbyists, and company executives on issues associated with the convergence of competition, technologies, services, and companies. Mr. Gates has developed policy positions and advocated those positions before regulatory commissions and legislatures across the nation. During his tenure with MCI, Mr. Gates managed its many external consultants and the associated budget. He has testified in more than 200 proceedings in 44 states and Puerto Rico and before the FCC and the Department of Justice. Mr. Gates is widely recognized in the telecommunications industry as one of the most talented witnesses and witness trainers.

Before joining MCI, Mr. Gates was employed by the Texas Public Utility Commission as a Telephone Rate Analyst in the Telecommunications Division's Engineering Department. Prior to joining the Texas staff, Mr. Gates was employed by the Oregon Public Utility Commission as an Economic Analyst in the Telecommunications Division. Mr. Gates also has experience in the energy industry, having worked with the Bonneville Power Administration (United States Department of Energy), where he was employed as a Financial Analyst. Mr. Gates also spent 10 years in the forest industry in the Northwest, where he held numerous positions of increasing responsibility for International Paper, Weyerhaeuser and the Oregon Department of Forestry.

Educational Background

Master of Management, Emphasis in Finance and Quantitative Methods
Willamette University's Atkinson Graduate School of Management, Salem, Oregon

Bachelor of Science, Forest Management
Oregon State University, Corvallis, Oregon



Professional Experience

QSI Consulting, Inc.

2000 – Current
Senior Vice President
Denver, Colorado

MCI Telecommunications

1994 – 1996
Executive Staff Member II
World Headquarters, Washington D.C.

**Economic Analysis and Regulatory Policy
in the Legal, Regulatory and Legislative
Affairs Department for the Midwest
Division of MCI**

1988 – 1992
Senior Manager
Chicago, Illinois

MCI Southwest Division

1985 – 1986
Financial Analyst III and Senior Staff
Specialist

Austin, Texas

Public Utility Commission of Oregon

1983 – 1984
Economic Analyst
Salem, Oregon

MCI WorldCom

1996 - 2000
Senior Executive Staff Member
National Public Policy Group
Denver, Colorado

MCI Regulatory Analysis Department

1992 – 1994
Senior Manager
National Public Policy Group
Chicago, Illinois

MCI West Division

1986 – 1988
Manager of Tariffs and Economic Analysis
Denver, Colorado

Public Utility Commission of Texas

1984 – 1985
Engineering Division
Telephone Rate
Analyst
Austin, Texas

Bonneville Power Administration

1982 – 1983
Financial Analyst
Portland, Oregon

Expert Testimony – Profile

The information below is Mr. Gates' best effort to identify proceedings wherein he has either provided pre-filed written testimony or provided live testimony or formal comments.

Before the Alabama Public Service Commission

Docket No. 27867

Adelphia Business Solutions Arbitration with BellSouth Telecommunications

Direct

October 18, 2000

Rebuttal

January 31, 2001

Before the Arizona Corporation Commission

Docket No. T-03654-05-0350, T-01051B-05-0350

In the Matter of Level 3 Communications, LLC Petition for Arbitration with Qwest Corp.

On Behalf of Level 3

Direct

July 15, 2005

Rebuttal

August 15, 2005

Before the Arizona Corporation Commission

Docket No. T-01051B-0454

In the Matter of Qwest Corporation's Amended Renewed Price Regulation Plan

On Behalf of Time Warner Telecom, Inc.

Direct

November 18, 2004

Before the Arizona Corporation Commission

Docket No. T-00000A-03-0369

In the Matter of ILEC Unbundling Obligations as a Result of the Federal Triennial Review Order

On Behalf of WorldCom, Inc. (MCI)

Direct

January 9, 2004

Before the Arizona Corporation Commission

Docket No. T-00000A-00-0194

Phase II – A; Investigation into Qwest's Compliance with Wholesale Pricing Requirements for Unbundled Network Elements and Resale Discounts

On Behalf of WorldCom, Inc.

Rebuttal

September 2, 2001

Before the Arizona Corporation Commission

Case CV 99-20649

Superior Court of Arizona; Count of Maricopa; ESI Ergonomic Solutions, LLC, Plaintiff, vs.

United Artists Theatre Circuit

On Behalf of United Artists Theatre Circuit

Affidavit

February 20, 2001

Before the Arizona Corporation Commission

Docket Nos. T-03654A-00-0882, T-01051B-00-0882

Petition of Level 3 Communications, LLC, for Arbitration with Qwest Corporation

On Behalf of Level 3

Direct

January 8, 2001

Before the Arizona Corporation Commission

Docket No. T-00000B-97-238

USWC OSS Workshop

On Behalf of MCI WorldCom, Inc.

Comments

September 20, 1999

Before the Arizona Corporation Commission

Docket No. T-03175A-97-0251

Application of MCI metro Access Transmission Services, Inc. to Expand It's CCN to Provide IntraLATA Services and to Determine that Its IntraLATA Services are Competitive

On Behalf of MCI WorldCom, Inc.

Direct

November 9, 1998

Before the Arizona Corporation Commission

Arizona Corporation Commission Workshop on Special Access Services

On Behalf of MCI

Comments

September 23, 1987

Before the Arizona Corporation Commission

Docket No. R-0000-97-137

Comments to the Universal Service Fund Working Group

On Behalf of MCI

Comments

October 24, 1997

Comments

May 8, 1998

Before the Arizona Corporation Commission

Judgment; Nos. CV 95-14284, CV-96-03355, CV-96-03356, (consolidated).

Affidavit in Opposition to USWC Motion for Partial Summary

On Behalf of MCI

Affidavit

August 21, 1996

Before the Arkansas Public Service Commission

Docket No. 04-0999-U

In the Matter of Level 3 Petition for Arbitration with Southwestern Bell Telephone, L.P. D/B/A

SBC Arkansas

On Behalf of Level 3

Direct

September 7, 2004

Before the California Public Utilities Commission

Case No. C.07-03-008

Complaint of Neutral Tandem, Inc. v. Level 3 Communications, LLC

On Behalf of Level 3

Declaration

May 7, 2007

Direct

May 25, 2007

Before the California Public Utilities Commission

Docket No. A.04-06-004

Petition of Level 3 Communications for Arbitration with SBC

On Behalf of Level 3 Communications LLC

Direct

June 1, 2004

Before the California Public Utilities Commission

Application 00-04-037

Petition of Level 3 Communications for Arbitration of an Interconnection Agreement with Pacific Bell Telephone Company

On Behalf of Level (3) Communications, LLC

Direct

June 5, 2000

Before the California Public Utilities Commission

Application No. 96-09-012

MCI Petition for Arbitration with GTE California, Inc.

On Behalf of MCI

Direct

September 10, 1996

Before the California Public Utilities Commission

Application No. 96-08-068

MCI Petition for Arbitration with Pacific Bell

On Behalf of MCI

Direct

August 30, 1996

Before the Colorado Public Utilities Commission

Docket No. 06F-039T

Adams County E-911 Emergency Telephone Service Authority Complaint Against Qwest

On Behalf of Adams, Arapahoe, Douglas, El Paso, Teller, Jefferson, Larimer Counties & the City of Aurora

Direct

October 24, 2007

Before the Colorado Public Utilities Commission

Docket No. 05B-210T

Petition of Level 3 Communications, LLC for Arbitration with Qwest Corporation

On Behalf of Level 3

Direct

July 11, 2005

Rebuttal

December 19, 2005

Before the Colorado Public Utilities Commission

Docket No. 04A-411T

Regarding Application of Qwest for Reclassification and Deregulation of Certain Products and Services

On Behalf of Time Warner Telecom

Direct

February 18, 2005

Before the Colorado Public Utilities Commission

Docket No. 03I-478T

Regarding the Unbundling Obligations of ILECs Pursuant to the Triennial Review Order

On Behalf of WorldCom, Inc. (MCI)

Direct

January 26, 2004

Before the Colorado Public Utilities Commission

Docket No. 99I-577T

US WEST Statement of Generally Available Terms and Conditions

On Behalf of Covad Communications Company, Rhythms Links, Inc., and New Edge Networks, Inc.

Direct

June 27, 2001

Before the Colorado Public Utilities Commission

Case No. 99CV8252

Qwest Corporation, Inc., Plaintiff, v. IP Telephony, Inc., Defendant. District Court, City and County of Denver, State of Colorado

On Behalf of IP Telephony

Direct

January 29, 2001

Before the Colorado Public Utilities Commission

Docket No. 00B-601T

Petition of Level 3 Communications, LLC for Arbitration with Qwest Corporation

On Behalf of Level 3

Direct

January 4, 2001

Rebuttal

January 16, 2001

Before the Colorado Public Utilities Commission

Docket No. 99R-128T

Proposed Amendments to the Rules on Local Calling Area Standards

On Behalf of MCI WorldCom

Oral Comments before the Commissioners

May 13, 1999

Before the Colorado Public Utilities Commission

Docket No. 98R-426T

Proposed Amendments to the Rules Prescribing IntraLATA Equal Access

On Behalf of MCI WorldCom and AT&T Communications of the Mountain States, Inc.

Comments

November 4, 1998

Before the Colorado Public Utilities Commission

Docket No. 97A-494T

Application of WorldCom, Inc. for Approval to Transfer Control of MCI to WorldCom, Inc.

Affidavit in Response to GTE

May 8, 1998

Before the Colorado Public Utilities Commission

Docket No. 97A-494T

Application of WorldCom, Inc. for Approval to Transfer Control of MCI to WorldCom, Inc.

On Behalf of MCI.

Supplemental Direct

March 10, 1998

Rebuttal

March 26, 1998

Before the Colorado Public Utilities Commission

Docket Nos. 97K-237T, 97F-175T (consolidated) and 97F-212T (consolidated)

Complaint of MCI to Reduce USWC Access Charges to Economic Cost

On Behalf of MCI

Direct

July 18, 1997

Rebuttal

August 15, 1997

Before the Colorado Public Utilities Commission

Docket No. 90A-665T (consolidated)

Application of U S WEST Communications, Inc. To Modify Its Rate and Service Regulation Plan

On Behalf of MCI

Direct

September 26, 1996

Rebuttal

October 7, 1996

Before the Colorado Public Utilities Commission

Docket No. 96A-366T (consolidated)

MCI metro Petition for Arbitration wit U S WEST Communications, Inc.

On Behalf of MCI

Direct

September 6, 1996

Rebuttal

September 17, 1996

Before the Colorado Public Utilities Commission

Docket No. 1766

Investigation and Suspension; Mountain States Telephone and Telegraph Company's Local Calling Access Plan

On Behalf of MCI

Direct

October 26, 1988

Before the Colorado Public Utilities Commission

Docket No. 1720

Investigation and Suspension; Rate Case of Mountain States Telephone and Telegraph Company

On Behalf of MCI

Direct

December 1, 1986

Before the Connecticut Department of Public Utility Control

Docket No. 07-02-29

Petition of Neutral Tandem, Inc., for Interconnection with Level 3 Communications and Request for Interim Order

On Behalf of Level 3

Direct

May 1, 2007

Before the Connecticut Department of Public Utility Control

Petition of Level 3 Communications, LLC for Arbitration Pursuant to Section 252(b) with Southern New England Telephone Company d/b/a/ SBC Connecticut; Level 3/SNET Arbitration
On Behalf of Level 3 Communications, LLC

Direct

November 2, 2004

Before the Delaware Public Service Commission

Docket No. 92-47

Diamond State Telephone Company's Application for a Rate Increase

On Behalf of MCI

Direct

February 12, 1993

Before the Florida Public Service Commission

Case No. 000475-TP

In Re: Complaint by BellSouth Telecommunications, Inc. Against Thrifty Call, Inc. Regarding Practices in the Reporting of Percent Interstate Usage for Compensation for Jurisdictional Access Service.

On Behalf of Thrifty Call

Direct

February 7, 2008

Rebuttal

March 3, 2008

Before the Florida Public Service Commission

Docket Nos. 050119-TP/050125-TP

Petition and Complaint for Suspension and Cancellation of Transit Traffic Service Tariff No. FL2004-284 filed by BellSouth Telecommunications, Inc., by AT&T Communications of the Southern States, LLC

On Behalf of CompSouth

Direct

December 19, 2005

Rebuttal

January 30, 2006

Before the Florida Public Service Commission

Docket No. 031047-TP

Petition of KMC Telecom for Arbitration with Sprint Communications: On Behalf of KMC Telecom III, L.L.C, KMC Telecom V, Inc., and KMC Data, L.L.C.

Direct

June 11, 2004

Rebuttal

July 9, 2004

Before the Florida Public Service Commission

Docket No. 000084-TP

Petition of BellSouth for Arbitration with US LEC of Florida Inc.

On Behalf of US LEC

Direct

October 13, 2000

Rebuttal

October 27, 2000

Before the Florida Public Service Commission

Docket No. 000907-TP

Petition of Level 3 for Arbitration with BellSouth

On Behalf of Level 3.

Direct

October 5, 2000

Rebuttal

November 1, 2000

Before the Florida Public Service Commission

Docket No. 930330-TP

Investigation into IntraLATA Presubscription

On Behalf of MCI

Direct

July 1, 1994

Before the Georgia Public Utilities Commission

Docket No. 24844

Petition of Neutral Tandem for the Establishment of Interconnection with Level 3

On Behalf of Level 3

Direct

April 13, 2007

Rebuttal

April 24, 2007

Before the Georgia Public Utilities Commission

Docket No. 12645-U

Petition of Level 3 for Arbitration with BellSouth

On Behalf of Level 3

Direct

December 6, 2000

Rebuttal

December 20, 2000

Before the Idaho Public Utilities Commission

Case No. QWE-T-05-11

In the Matter of Level 3 Communications, LLC Petition for Arbitration with Qwest Corporation

On Behalf of Level 3

Direct

August 12, 2005

Rebuttal

September 16, 2005

Before the Idaho Public Utilities Commission

Case No. GNR-T-02-16

Petition of Pollatch, CenturyTel, the Idaho Telephone Association for Declaratory Order

Prohibiting the Use of "Virtual NXX Calling"

On Behalf of Level 3, AT&T, WorldCom, and Time Warner Telecom

Comments/Presentation

November 25, 2002

Before the Idaho Public Utilities Commission

Case No. U-1500-177

Investigation of the Universal Local Access Service Tariff

On Behalf of MCI

Direct

March 17, 1988

Rebuttal

April 26, 1988

Before the Idaho Public Utilities Commission

Case No. U-1150-1

Petition of MCI for a Certificate of Public Convenience and Necessity

On Behalf of MCI

Direct

November 20, 1987

Before the Illinois Commerce Commission

Docket No. 07-0277

Complaint of Neutral Tandem, Inc. v. Level 3 Communications, LLC

On Behalf of Level 3

Direct

May 15, 2007

Before the Illinois Commerce Commission

Docket No. 04-0428

Level 3 Petition for Arbitration to Establish an Interconnection Agreement with Illinois Bell

Telephone Company

On Behalf of Level (3) Communications, LLC

Direct

June 22, 2004

Direct

September 3, 2004

Before the Illinois Commerce Commission

Docket No. 00-0332

Level 3 Petition for Arbitration to Establish and Interconnection Agreement with Illinois Bell

Telephone Company

On Behalf of Level (3) Communications, LLC

Direct

May 30, 2000

Supplemental Verified Statement

July 11, 2000

Before the Illinois Commerce Commission

Docket No. 93-0044

Complaint of MCI and LDDS re Illinois Bell Additional Aggregated Discount and Growth

Incentive Discount Services

On Behalf of MCI and LDDS.

Direct

November 18, 1993

Rebuttal

January 10, 1994

Before the Illinois Commerce Commission

Case No. 90-0425

Presentation to the Industry Regarding MCI's Position on Imputation.

July 29, 1991

Before the Illinois Commerce Commission

Docket No. 83-0142

Industry presentation to the Commission re Docket No. 83-0142 and issues for next generic

access docket re the Imputation Trial and Unitary Pricing/Building Blocks

On Behalf of MCI

Comments

November 19, 1990

Before the Illinois Commerce Commission

Docket No. 88-0091

IntraMSA Dialing Arrangements

On Behalf of MCI

Direct

November 22, 1989

Rebuttal

February 9, 1990

Before the Illinois Commerce Commission

Docket No. 89-0033

Illinois Bell Telephone Company's Rate Restructuring

On Behalf of MCI

Direct

May 3, 1989

Rebuttal

July 14, 1989

Before the Illinois Commerce Commission

Docket No. 83-0142

Appropriate Methodology for Intrastate Access Charges Regarding ICTC's Access Charge Proposal

On Behalf of MCI

Surrebuttal

February 16, 1989

Before the Illinois Commerce Commission

Docket No. 83-0142

Appropriate Methodology for Intrastate Access Charges Regarding Toll Access

On Behalf of MCI

Rebuttal

January 16, 1989

Before the Indiana Utility Regulatory Commission

Cause No. 43462

Petition of Comcast Phone of Central Indiana, LLC for Arbitration with United Telephone Companies of Indiana (DBA Embarq);

On Behalf of Comcast

Direct

May 23, 2008

Rebuttal

June 12, 2008

Before the Indiana Utility Regulatory Commission

Cause No. 43299

Complaint of Neutral Tandem, Inc. and Neutral Tandem – Indiana, LLC Against Level 3 Communications, LLC, Concerning Interconnection with Level 3 Communications, LLC

On Behalf of Level 3

Reply

July 23, 2007

Before the Indiana Utility Regulatory Commission

Cause No. 42663-INT-01

In the Matter of Level 3 Communications, LLC Petition for Arbitration with SBC Indiana

On Behalf of Level 3 Communications, LLC

Direct

September 2, 2004

Rebuttal

October 5, 2004

Before the Indiana Utility Regulatory Commission

Cause No. 39032

MCI Request for IntraLATA Authority

On Behalf of MCI

Direct

October 25, 1990

Rebuttal

April 4, 1991

Before the Indiana Utility Regulatory Commission

Cause No. 38560

Reseller Complaint Regarding 1+ IntraLATA Calling

On Behalf of MCI

Direct

June 29, 1989

Before the Indiana Utility Regulatory Commission

Cause No. 37905

Intrastate Access Tariffs -- Parity with Federal Rates

On Behalf of MCI

Direct

June 21, 1989

Before the Indiana Utility Regulatory Commission

Cause No. 38561

Deregulation of Customer Specific Offerings of Indiana Telephone Companies

On Behalf of MCI Regarding Staff Reports.

Direct

April 14, 1989

Before the Indiana Utility Regulatory Commission

Cause No. 38561

Deregulation of Customer Specific Offerings of Indiana Telephone Companies

On Behalf of MCI Regarding GTE

Direct

December 16, 1988

Before the Indiana Utility Regulatory Commission

Cause No. 38561

Deregulation of Customer Specific Offerings of Indiana Telephone Companies

On Behalf of MCI

Direct

October 28, 1988

Before the Iowa Utilities Board

Docket No. FCU-06-42

In the Matter of Coon Creek Telecommunications Corp. Complaint Against Iowa Telecommunications Services

On Behalf of CCTC

Direct

July 14, 2006

Rebuttal

August 21, 2006

Before the Iowa Utilities Board

Docket No. ARB-05-4

In the Matter of Level 3 Communications, LLC Petition for Arbitration with Qwest

On Behalf of Level 3

| | |
|-------------|-----------------|
| Direct | July 20, 2005 |
| Rebuttal | August 12, 2005 |
| Surrebuttal | August 24, 2005 |

Before the Iowa Utilities Board

Docket Nos. INU-03-4, WRU-03-61

In Re: Qwest Corporation; Sworn Counter Statement of Position on Behalf of MCI.

December 15, 2003

Before the Iowa Utilities Board

Docket Nos. INU-03-4, WRU-03-61

In Re: Qwest Corporation; Sworn Statement of Position on Behalf of MCI.

November 14, 2003

Before the Iowa Utilities Board

Docket NOI-99-1

Universal Service Workshop; Responded to questions posed by the Staff of the Board during one day workshop

On Behalf of MCIW and AT&T

Comments October 27, 1999

Before the Iowa Utilities Board

Docket NOI-99-1

Universal Service Workshop; Participated on numerous panels during two day workshop

On Behalf of MCI WorldCom

Comments June 8, 1999

Before the Iowa Utilities Board

Docket No. NOI-90-1

Presentation on Imputation of Access Charges and the Other Costs of Providing Toll Services

On Behalf of MCI

October 3, 1991

Before the Iowa Utilities Board

Docket No. RPU-91-4

Investigation of the Earnings of U S WEST Communications, Inc.

On Behalf of MCI

| | |
|--------------|--------------------|
| Direct | September 25, 1991 |
| Rebuttal | November 5, 1991 |
| Supplemental | December 23, 1991 |
| Rebuttal | January 10, 1992 |
| Surrebuttal | January 20, 1992 |

Before the Iowa Utilities Board

Docket No. RPU-88-1

Regarding the Access Charges of Northwestern Bell Telephone Company

On Behalf of MCI

Direct September 20, 1988

Before the Iowa Utilities Board

Docket No. RPU 88-6

IntraLATA Competition in Iowa

On Behalf of MCI

Direct

September 1, 1988

Before the Kansas Corporation Commission

Docket No. 04-L3CT-1046-ARB

In the Matter of Arbitration Between Level 3 Communications LLC and SBC Communications

On Behalf of Level 3 Communications, LLC

Direct

August 31, 2004

Before the Kansas Corporation Commission

Docket No. 181,097-U

General Investigation into IntraLATA Competition within the State of Kansas

On Behalf of MCI

Direct

June 10, 1992

Rebuttal

September 16, 1992

Before the Kentucky Public Service Commission

Case No. 2000-477

Petition of Adelphia Business Solutions for Arbitration with BellSouth

On Behalf of Adelphia

Direct

January 12, 2001

Before the Kentucky Public Service Commission

Case No. 2000-404

Petition of Level 3 Communications, LLC for Arbitration with BellSouth

On Behalf of Level 3

Direct

December 21, 2000

Before the Kentucky Public Service Commission

Administrative Case No. 323

Phase I: An Inquiry into IntraLATA Toll Competition, an Appropriate Compensation Scheme for Completion of IntraLATA Calls by Interexchange Carriers, and WATS Jurisdictionality

On Behalf of MCI

Direct

May 20, 1993

Before the Louisiana Public Service Commission

Docket No. U-25301

Petition of Adelphia Business Solutions for Arbitration with BellSouth

On Behalf of Adelphia

Direct

December 28, 2000

Rebuttal

January 5, 2001

Before the Maryland Public Service Commission

Case No. 8879

Rates for Unbundled Network Elements Pursuant to the Telecommunications Act of 1996

Testimony on behalf of the Staff of the Public Service Commission of Maryland

Rebuttal

September 5, 2001

Surrebuttal

October 15, 2001

Before the Maryland Public Service Commission

Case No. 8585

Competitive Safeguards Required re C&P's Centrex Extend Service

On Behalf of MCI

Rebuttal

June 2, 1994

Before the Maryland Public Service Commission

Case No. 8585

Re Bell Atlantic Maryland, Inc.'s Transmittal No. 878

On Behalf of MCI

Direct

May 19, 1994

Before the Maryland Public Service Commission

Case No. 8585

Competitive Safeguards Required re C&P's Centrex Extend Service

On Behalf of MCI

Direct

November 12, 1993

Rebuttal

January 14, 1994

Before the Massachusetts Department of Telecommunications and Energy

D.P.U. 93-45

New England Telephone Implementation of Interchangeable NPAs

On Behalf of MCI

Direct

April 22, 1993

Rebuttal

May 10, 1993

Before the Michigan Public Service Commission

Case No. U-15230

Complaint and Application for Emergency Relief by Neutral Tandem Inc. for Interconnection with Level 3 Communications

On Behalf of Level 3

Direct

June 26, 2007

Before the Michigan Public Service Commission

Case No. U-14152

Petition of Level 3 Communications LLC for Arbitration with SBC Michigan

On Behalf of Level 3 Communications, LLC

Direct

June 1, 2004

Before the Michigan Public Service Commission

Case No. U-12528

In the Matter of the Implementation of the Local Calling Area Provisions of the MTA

On Behalf of Focal Communications, Inc.

Rebuttal

September 27, 2000

Before the Michigan Public Service Commission

Case No. U-12460

Petition of Level 3 Communications for Arbitration to Establish an Interconnection Agreement with Ameritech Michigan

On Behalf of Level (3) Communications, LLC

Direct

June 8, 2000

Before the Michigan Public Service Commission

Case No. U-12321

AT&T Communications of Michigan, Inc. Complainant v. GTE North Inc. and Contel of the South, Inc., d/b/a GTE Systems of Michigan

On Behalf of AT&T.

Direct (Adopted Testimony of Michael Starkey)

February 16, 2000

Rebuttal

May 11, 2000

Before the Michigan Public Service Commission

Case No. U-10138 (Reopener)

MCI v Michigan Bell and GTE re IntraLATA Equal Access

On Behalf of MCI

Direct

July 22, 1993

Before the Michigan Public Service Commission

Case No. U-10138

MCI v Michigan Bell and GTE re IntraLATA Equal Access

On Behalf of MCI

Direct

July 31, 1992

Rebuttal

November 17, 1992

Before the Michigan Public Service Commission

Case No. U-8987

Michigan Bell Telephone Company Incentive Regulation Plan

On Behalf of MCI

Direct

June 30, 1989

Before the Michigan Public Service Commission

Case Nos. U-9004, U-9006, U-9007 (Consolidated)

Industry Framework for IntraLATA Toll Competition

On Behalf of MCI

Direct

September 29, 1988

Rebuttal

November 30, 1988

Before the Minnesota Public Utilities Commission

Docket No. P-5733/C-07-296

In the Matter of a Complaint and Request for Expedited Hearing of Neutral Tandem, Inc. Against Level 3 Communications, LLC & In the Matter of the Application of Level 3 Communications, LLC to Terminate Services to Neutral Tandem, Inc. (Consolidated)

On Behalf of Level 3

Direct

June 14, 2007

Reply

July 24, 2007

Before the Minnesota Public Utilities Commission

Docket No.: P-999/CI-03-961

In the Matter of the Commission Investigation into ILEC Unbundling Obligations as a Result of the Federal Triennial Review Order

On Behalf of WorldCom, Inc. (MCI)

Direct

January 23, 2004

Before the Minnesota Public Utilities Commission

Docket Nos. P-442, 421, 3012/M-01-1916; P-421/C1-01-1375; OAH Docket No. 12-2500-14490

Commission Investigation of Qwest's Pricing of Certain Unbundled Network Elements

On Behalf of McLeod USA Telecommunications Services, Inc., Eschelon Telecom of Minnesota, Inc., US Link, Inc., Northstar Access, LLC, Otter Tail Telecomm LLC, VAL-Ed Joint Venture, LLP, dba 702 Communications

Rebuttal

April 18, 2002

Before the Minnesota Public Utilities Commission

Docket No. P-999/R-97-609

Universal Service Group

On Behalf of MCI WorldCom, Inc. and AT&T Communications

Comments

September 28, 1999

Before the Minnesota Public Utilities Commission

USWC OSS Workshop; re OSS Issues

On Behalf of MCI WorldCom, Inc.

Comments

September 14-16, 1999

Before the Minnesota Public Utilities Commission

Docket No. P-442, 421/M-96-855; P-5321, 421/M-96-909; and P-3167, 421/M-96-729 (consolidated)

Petition for Arbitration with US WEST Communications, Inc

On Behalf of MCI

Direct

September 20, 1996

Rebuttal

September 30, 1996

Before the Minnesota Public Utilities Commission

Docket Nos. P-999/CI-85-582, P-999/CI-87-697 and P-999/CI-87-695

In the Matter of an Investigation into IntraLATA Equal Access and Presubscription; Comments of MCI on the Report of the Equal Access and Presubscription Study Committee

On Behalf of MCI

Comments

September 7, 1993

Before the Minnesota Public Utilities Commission

Docket No. P_421/CI_86_88

Summary Investigation into Alternative Methods for Recovery of Non-traffic Sensitive Costs

On Behalf of MCI

Comments to the Commission

January 30, 1987

Before the Mississippi Public Service Commission

Docket No. 2000-AD-846

Petition of Adelphia Business Solutions for Arbitration with BellSouth Telecommunications

On Behalf of Adelphia

Direct

February 2, 2001

Rebuttal

February 16, 2001

Before the Montana Public Service Commission

Docket No. D97.10.191

Application of WorldCom, Inc. for Approval to Transfer Control of MCI Communications Corporation to WorldCom, Inc.

On Behalf of MCI

Rebuttal

May 12, 1998

Amended Rebuttal

June 1, 1998

Before the Montana Public Service Commission

Docket No. 88.1.2

Rate Case of Mountain States Telephone and Telegraph Company

On Behalf of MCI

Direct

September 12, 1988

Before the Montana Public Service Commission

Docket No. 86.12.67

Rate Case of AT&T Communications of the Mountain States, Inc.

On Behalf of MCI

Direct

May 1, 1987

Before the Nebraska Public Service Commission

Application No. C-749

Application of United Telephone Long Distance Company of the Midwest for a Certificate of Public Convenience and Necessity

On Behalf of MCI

Direct

March 31, 1988

Before the Nebraska Public Service Commission

Application No. C-627

Nebraska Telephone Association Access Charge Proceeding

On Behalf of MCI

Direct

November 6, 1986

Before the New Hampshire Public Utilities Commission

Docket No. DT 00-223

Investigation Into Whether Certain Calls are Local

On Behalf of BayRing Communications

Direct

January 12, 2001

Rebuttal

April 5, 2002

Before the New Hampshire Public Utilities Commission

Docket DE 93-003

Investigation into New England Telephone's Proposal to Implement Seven Digit Dialing for Intrastate Toll Calls

On Behalf of MCI

Direct

April 30, 1993

Before the New Jersey Board of Public Utilities

Docket Nos. TX90050349, TE92111047, and TE93060211

Petitions of MCI, Sprint and AT&T for Authorization of IntraLATA Competition and Elimination of Compensation

On Behalf of MCI

Direct

April 7, 1994

Rebuttal

April 25, 1994

Before the New Jersey Board of Public Utilities

Docket No. TX93060259

Notice of Pre-Proposal re IntraLATA Competition; Response to the Board of Regulatory Commissioners

On Behalf of MCI

Comments

September 15, 1993

Reply Comments

October 1, 1993

Before the New Mexico Public Regulation Commission

Case No. 06-00325-UT

Settlement Agreement

On Behalf of the New Mexico Attorney General

Direct

December 15, 2006

Before the New Mexico Public Regulation Commission

Case No. 05-00094-UT (Phase II)

In the Matter of the Implementation and Enforcement of Qwest Corporation's Amended Alternative Form of Regulation

On Behalf of the New Mexico Attorney General

Direct

July 24, 2006

Direct (on proposed settlement agreement)

September 25, 2006

Before the New Mexico Public Regulation Commission

Case No. 05-00466-UT

In the Matter of the Development of an Alternative Form of Regulation for Qwest Corporation

On Behalf of the New Mexico Attorney General

Direct

February 24, 2006

Rebuttal

March 31, 2006

Before the New Mexico Public Regulation Commission

Case No. 05-00484-UT

In the Matter of Level 3 Communications, LLC's Petition for Arbitration with Qwest Corporation

On Behalf of Level 3

Direct

December 15, 2005

Before the New Mexico Public Regulation Commission

Case No. 05-00094-UT

In the Matter of the Implementation and Enforcement of Qwest Corporation's Amended Alternative Form of Regulation

On Behalf of the New Mexico Attorney General

Direct

December 5, 2005

Before the New Mexico Public Regulation Commission

Case No. 05-00211-UT

In the Matter of a Notice of Inquiry to Develop a Rule to Implement House Bill 776, Relating to Access Charge Reform

On Behalf of MCI

Oral Comments

September 14, 2005

Before the New Mexico Public Regulation Commission

Case No. 00108-UT

Regarding Unfiled Agreements between Qwest Corporation and Competitive Local Exchange Carriers

On Behalf of Time Warner Telecom

Direct

May 11, 2004

Before the New Mexico Public Regulation Commission

Case Nos. 03-00403-UT and 03-00404-UT

Triennial Review Proceedings (Batch Hot Cut and Local Circuit Switching)

On Behalf of WorldCom, Inc. (MCI).

Direct

February 9, 2004

Before the New Mexico Public Regulation Commission

Utility Case No. 3495, Phase B

Consideration of Costing and Pricing Rules for OSS, Collocation, Shared Transport, Nonrecurring Charges, Spot Frames, Combination of Network Elements and Switching

On Behalf of the Staff of the New Mexico Public Regulation Commission

Direct

September 16, 2002

Before the New Mexico Public Regulation Commission

Docket No. 95-572-TC

Petition of AT&T for IntraLATA Equal Access

On Behalf of MCI

Rebuttal

August 30, 1996

Before the New Mexico Public Regulation Commission

Docket No. 87-61-TC

Application of MCI for a Certificate of Public Convenience and Necessity

On Behalf of MCI

Direct

September 28, 1987

Before the New York Public Service Commission

Case No. 07-C-0233

Petition of Neutral Tandem for Interconnection with Level 3 Communications, LLC and Request for Interim Order

On Behalf of Level 3

Direct

March 23, 2007

Before the New York Public Service Commission

Case No. 28425

Comments of MCI Telecommunications Corporation on IntraLATA Presubscription April 30, 1992

Reply Comments

June 8, 1992

Before the North Carolina Public Utilities Commission

Docket No. P-886, SUB 1

Petition of Adelphia Business Solutions or North Carolina, LP for Arbitration with BellSouth

On Behalf of Adelphia

Direct

October 18, 2000

Rebuttal

December 8, 2000

Before the North Carolina Public Utilities Commission

Docket No. P779 SUB4

Petition of Level (3) Communications, LLC for Arbitration with Bell South

On Behalf of Level (3) Communications, LLC

Direct

August 4, 2000

Rebuttal

September 18, 2000

Before the North Dakota Public Service Commission

Case No. PU-05-451

Midcontinent Communications v. North Dakota Telephone Company

On Behalf of Midcontinent

Direct

December 21, 2005

Rebuttal

January 16, 2006

Before the North Dakota Public Service Commission

Case No. PU-2342-01-296

Qwest Corporation Price Investigation

On Behalf of the CLEC Coalition (US Link, Inc., VAL-ED Joint Venture LLP d/b/a 702

Communications, McLeodUSA Telecommunications, Inc. and IdeaOne Telecom Group, LLC)

Direct

May 2, 2003

Before the North Dakota Public Service Commission

Case No. PU-2065-02-465

Petition of Level 3 for Arbitration with SRT Communications Cooperative

On Behalf of Level (3) Communications, LLC

Direct

December 4, 2002

Before the North Dakota Public Service Commission

Case No. PU-2320-90-183

Implementation of SB 2320 -- Subsidy Investigation

On Behalf of MCI

Direct

June 24, 1991

Rebuttal

October 24, 1991

Before the Public Utilities Commission of Ohio

Case No. 04-35-TP-COI

In the Matter of the Implementation of the FCC's Triennial Review Regarding Local Circuit

Switching in the Cincinnati Bell Telephone Company's Mass Market

On Behalf of AT&T

Direct

February 26, 2004

Before the Oklahoma Corporation Commission

Cause No. 28713

Application of MCI for Additional CCN Authority to Provide IntraLATA Services

On Behalf of MCI

Direct

April 2, 1992

Rebuttal

June 22, 1992

Before the Oregon Public Utility Commission

Docket No. ARB 665

In the Matter of Level 3 Communications, LLC Petition for Arbitration with Qwest Corporation

On Behalf of Level 3

Direct

August 12, 2005

Rebuttal

September 6, 2005

Before the Oregon Public Utility Commission

Docket No. UM 1058

Investigation into the Use of Virtual NPA/NXX Calling Patterns

On Behalf of Level (3) Communications, LLC

Comments/Presentation

November 6, 2002

Before the Oregon Public Utility Commission

Docket No. ARB 9

Interconnection Contract Negotiations Between MCImetro and GTE

On Behalf of MCI

Direct

October 11, 1996

Rebuttal

November 5, 1996

Before the Oregon Public Utility Commission

Docket ARB3/ARB6

Petition of MCI for Arbitration with US WEST Communications, Inc

On Behalf of MCI

Direct

September 6, 1996

Before the Oregon Public Utility Commission

Docket No. AR 154

Administrative Rules Relating to the Universal Service Protection Plan

On Behalf of MCI

Rebuttal

October 31, 1986

Before the Oregon Public Utility Commission

Docket No. UT 17

Pacific Northwest Bell Telephone Company Business Measured Service

On Behalf of the Public Utility Commissioner of Oregon

Direct

April 23, 1984

Rebuttal

May 7, 1984

Before the Oregon Public Utility Commission

Docket No. UT 9

Pacific Northwest Bell Telephone Company Business Measured Service

On Behalf of the Public Utility Commissioner of Oregon

Direct

October 27, 1983

Before the Pennsylvania Public Utility Commission

Docket No. A-310190

Petition of Comcast Business Communications, LLC d/b/a Comcast Long Distance for Arbitration of an Interconnection Agreement with The United Telephone Company of Pennsylvania LLC d/b/a Embarq Pennsylvania Pursuant to Section 252 of the Federal Communications Act of 1934 as Amended, and Applicable State Law

On Behalf of Comcast

Direct

June 6, 2008

Rebuttal

Before the Pennsylvania Public Utility Commission

Docket Nos. A-310922F7003/A-310922F7038

Petition of Core Communications, Inc. for Arbitration of Interconnection Rates, Terms and Conditions with the RTCC, the PTA and the Frontier Companies

On Behalf of Core

Direct

December 7, 2007

Rebuttal

February 5, 2008

Surrebuttal

March 4, 2008

Before the Pennsylvania Public Utility Commission

Docket No. A-310922F7004

Petition of Core Communications, Inc. for Arbitration of Interconnection Rates, Terms and Conditions Pursuant to 47 USC §252(b) with Windstream Pennsylvania, Inc. f/k/a Alltell

On Behalf of Core

Direct

August 17, 2007

Rebuttal

September 6, 2007

Before the Pennsylvania Public Utility Commission

Docket No. A-310922F7002

Petition of Core Communications, Inc. for Arbitration with the United Telephone Company of Pennsylvania d/b/a Embarq

On Behalf of Core

Direct

April 27, 2007

Rebuttal

June 4, 2007

Before the Pennsylvania Public Utility Commission

Docket No. C-20028114

Level 3 Communications, LLC v. Marianna & Scenery Hill Telephone Company

On Behalf of Level (3) Communications, LLC

Direct

September 5, 2002

Before the Pennsylvania Public Utility Commission

Docket No. I-00940034

Investigation Into IntraLATA Interconnection Arrangements (Presubscription)

On Behalf of MCI

Direct

December 9, 1994

Puerto Rico Telecommunications Board

Case Nos. JRT-2008-AR-0001

Petition of Centennial Puerto Rico License Corp. for Arbitration Pursuant to Section 252(b) of the Telecommunications Act of 1996 to Establish an Interconnection Agreement with Puerto Rico Telephone Company.

On Behalf of Centennial Puerto Rico License Corp.

Direct

June 9, 2008

Puerto Rico Telecommunications Board

Case Nos. JRT-2005-Q-0121, JRT-2005-Q-0128, JRT-2003-Q-0297, JRT-2004-Q-0068

Telefonica Larga Distancia de Puerto Rico, Inc., Worldnet Telecommunications, Inc., Sprint Communications Company, LP, and AT&T of Puerto Rico, Inc., v. Puerto Rico Telephone Company, Inc.

On Behalf of Centennial Puerto Rico License Corporation

Direct

January 19, 2006

Before the Rhode Island Public Utilities Commission

Docket No. 2089

Dialing Pattern Proposal Made by the New England Telephone Company

On Behalf of MCI

Direct

April 30, 1993

Before the South Carolina Public Service Commission

Docket No. 2000-516-C

Adelphia Business Solutions of South Carolina, Inc. Arbitration with BellSouth Telecommunications

On Behalf of Adelphia

Direct

November 22, 2000

Rebuttal

December 14, 2000

Before the South Carolina Public Service Commission

Docket No. 2000-0446-C

US LEC of South Carolina Inc. Arbitration with BellSouth Telecommunications

On Behalf of US LEC

Direct

October 20, 2000

Before the South Dakota Public Utilities Commission

Docket No. TC03-057

Application of Qwest to Reclassify Local Exchange Services as Fully Competitive

On Behalf of WorldCom, Inc., Black Hills FiberCom and Midcontinent Communications

Direct

May 27, 2003

Before the South Dakota Public Utilities Commission

Docket No. F-3652-12

Application of Northwestern Bell Telephone Company to Introduce Its Contract Toll Plan

On Behalf of MCI

Direct

November 11, 1987

Before the Tennessee Regulatory Authority

Docket No. 00-00927

Petition of Adelphia Business Solutions for Arbitration with BellSouth Telecommunications

On Behalf of Adelphia

Direct

January 31, 2001

Rebuttal

February 7, 2001

Before the Texas Public Utilities Commission

PUC Docket No. 35402

Petition of Comcast Phone of Texas, LLC for Arbitration with United Telephone Company of Texas, Inc. d/b/a Embarq Pursuant to Section 252 of the Federal Communications Act of 1934, as Amended, and Applicable State Laws.

On Behalf of Comcast

Direct

April 14, 2008

Rebuttal

April 28, 2008

Before the Texas Public Utilities Commission

PUC Docket No. 28821

Arbitration of Non-costing Issues for Successor Interconnection Agreement to the Texas 271 Agreement

On Behalf of KMC Telecom III, LLC, KMC Telecom V, Inc. (d/b/a KMC Network Services, Inc.), and KMC Data, LLC

Direct

July 19, 2004

Rebuttal

August 23, 2004

Before the Texas Public Utilities Commission

PUC Docket No. 26431

Petition of Level 3 for Arbitration with CenturyTel of Lake Dallas, Inc. and CenturyTel of San Marcos, Inc.

On Behalf of Level (3) Communications, LLC

Direct

October 10, 2002

Reply

October 16, 2002

Before the Texas Public Utilities Commission

PUC Docket No. 22441

Petition of Level 3 for Arbitration with Southwestern Bell Telephone Company

On Behalf of Level (3) Communications, LLC

Direct

June 5, 2000

Rebuttal

June 12, 2000

Before the Utah Public Service Commission

Docket No. 03-999-04

In the Matter of a Proceeding to Address Actions Necessary to Respond to the FCC's Triennial Review Order

On Behalf of WorldCom, Inc. (MCI)

Direct

January 13, 2004

Before the Utah Public Service Commission

Docket No. 00-999-05

In the Matter of the Investigation of Inter-Carrier Compensation for Exchanged ESP Traffic

On Behalf of Level 3 Communications, LLP

Direct

February 2, 2001

Before the Utah Public Service Commission

Docket No. 97-049-08

USWC Rate Case

On Behalf of MCI

Surrebuttal

Revised Direct

September 3, 1997

September 29, 1997

Before the Utah Public Service Commission

Docket No. 96-095-01

MCImetro Petition for Arbitration with USWC Pursuant to 47 U.S.C. Section 252

On Behalf of MCI

Direct

Rebuttal

November 8, 1996

November 22, 1996

Before the Utah Public Service Commission

Case No. 83-999-11

Investigation of Access Charges for Intrastate InterLATA and IntraLATA Telephone Services

On Behalf of MCI

Direct

July 7, 1988

Before the Utah Public Service Commission

Case No. 87-049-05

Petition of the Mountain State Telephone and Telegraph Company for Exemption from

Regulation of Various Transport Services

On Behalf of MCI

Direct

November 16, 1987

Before the Washington Utilities and Transportation Commission

Docket No. UT-033011

In the Matter of Washington Utilities and Transportation Commission, Petitioners, v. Advanced

Telecom Group, Inc., et al, Respondents

On Behalf of Time Warner Telecom of Washington, LLC

Direct

September 13, 2004

Before the Washington Utilities and Transportation Commission

Docket No. UT-030614

In the Matter of the Petition of Qwest Corporation for Competitive Classification of Basic

Exchange Telecommunications Services

On Behalf of MCI, Inc.

Direct

August 13, 2003

Rebuttal

August 29, 2003

Before the Washington Utilities and Transportation Commission

Docket No. UT-021569

Developing an Interpretive or Policy Statement relating to the Use of Virtual NPA/NXX Calling

Patterns

On Behalf of MCI, KMC Telecom, and Level (3) Communications, LLC

Workshop Participation

May 1, 2003

Before the Washington Utilities and Transportation Commission

Docket No. UT-021569

Developing an Interpretive or Policy Statement relating to the Use of Virtual NPA/NXX Calling Patterns

On Behalf of WorldCom, Inc. and KMC Telecom

Comments

January 31, 2003

Before the Washington Utilities and Transportation Commission

Docket No. UT-023043

Petition of Level 3 for Arbitration with CenturyTel of Washington, Inc.

On Behalf of Level (3) Communications, LLC

Direct

October 18, 2002

Rebuttal

November 1, 2002

Before the Washington Utilities and Transportation Commission

Docket No. UT-003013, Part D

Continued Costing and Pricing of Unbundled Network Elements, Transport, and Termination

On Behalf of WorldCom, Inc.

Direct

December 21, 2001

Before the Washington Utilities and Transportation Commission

Docket No. UT-970325

Rulemaking Workshop re Access Charge Reform and the Cost of Universal Service

On Behalf of MCI

Comments and Presentation

January 13, 1998

Before the Washington Utilities and Transportation Commission

Docket No. UT-960338

Petition of MCImetro for Arbitration with GTE Northwest, Inc., Pursuant to 47 U.S.C.252

On Behalf of MCI

Direct

October 11, 1996

Rebuttal

November 20, 1996

Before the Washington Utilities and Transportation Commission

Docket No. U-88-2052-P

Petition of Pacific Northwest Bell Telephone Company for Classification of Services as Competitive

On Behalf of MCI

Direct

September 27, 1988

Before the West Virginia Public Service Commission

Case No. 97-1338-T-PC

Petition of WorldCom, Inc. for Approval to Transfer Control of MCI Communications Corporation to WorldCom, Inc.

On Behalf of MCI

Rebuttal

June 18, 1998

Before the West Virginia Public Service Commission

Case No. 94-0725-T-PC

Bell Atlantic - West Virginia Incentive Regulation Plan

On Behalf of MCI

Direct

October 11, 1994

Before the Wisconsin Public Service Commission

Docket No. 05-MA-135

Petition of Level 3 for Arbitration with Wisconsin Bell, Inc. d/b/a/ SBC Wisconsin

On Behalf of Level (3) Communications, LLC

Direct

September 1, 2004

Before the Wisconsin Public Service Commission

Docket No. 05-MA-130

Petition of Level 3 for Arbitration with CenturyTel

On Behalf of Level (3) Communications, LLC

Direct

September 30, 2002

Reply

October 9, 2002

Before the Wisconsin Public Service Commission

Docket No. 05-NC-102

Petition of MCI for IntraLATA 10XXX 1+ Authority

On Behalf of MCI

Direct

April 3, 1992

Before the Wisconsin Public Service Commission

Docket No. 05-TR-103

Investigation of Intrastate Access Costs and Intrastate Access Charges

On Behalf of MCI

Direct

November 15, 1990

Before the Wisconsin Public Service Commission

Docket No. 2180-TR-102

GTE Rate Case and Request for Alternative Regulatory Plan

On Behalf of MCI

Direct

October 1, 1990

Rebuttal

October 15, 1990

Before the Wisconsin Public Service Commission

Docket No. 6720-TR-104

Wisconsin Bell Rate Case

On Behalf of MCI

Direct

April 16, 1990

Before the Wisconsin Public Service Commission

Docket No. 05-TR-102

Investigation of Intrastate Access Costs, Settlements, and IntraLATA Access Charges

On Behalf of MCI

Direct

December 1, 1989

**Before the Wisconsin Public Service Commission
Docket No. 6720-TI-102**

Review of the WBI Rate Moratorium

On Behalf of MCI

Direct

October 9, 1989

Rebuttal

November 17, 1989

**Before the Wisconsin Public Service Commission
Docket No. 05-TI-112**

Disconnection of Local and Toll Services for Nonpayment -- Part A; Examination of Industry

Wide Billing and Collection Practices -- Part B

On Behalf of MCI

Direct

July 5, 1989

Rebuttal

July 12, 1989

**Before the Wisconsin Public Service Commission
Docket No. 6720-TR-103**

Investigation Into the Financial Data and Regulation of Wisconsin Bell, Inc.

On Behalf of MCI

Rebuttal

May 11, 1989

**Before the Wisconsin Public Service Commission
Docket No. 05-NC-100**

Amendment of MCI's CCN for Authority to Provide IntraLATA Dedicated Access Services

On Behalf of MCI

Direct

May 1, 1989

**Before the Wisconsin Public Service Commission
Docket No. 6720-TI-102**

Review of Financial Data Filed by Wisconsin Bell, Inc.

On Behalf of MCI

Direct

March 6, 1989

**Before the Wisconsin Public Service Commission
Docket No. 05-TI-116**

In the Matter of Provision of Operator Services

On Behalf of MCI

Rebuttal

December 12, 1988

**Before the Wisconsin Public Service Commission
Docket No. 05-TR-102**

Investigation of Intrastate Access Costs, Settlements, and IntraLATA Access Charges

On Behalf of MCI

Direct

October 31, 1988

Rebuttal

November 14, 1988

Before the Wyoming Public Service Commission

In the Matter of Level 3 Communications, LLC Petition for Arbitration with Qwest Corporation

On Behalf of Level 3

Direct

September 8, 2005

Rebuttal

November 18, 2005

Before the Wyoming Public Service Commission

Docket No. 9746 Sub 1

Application of MCI for a Certificate of Public Convenience and Necessity

On Behalf of MCI

Direct

June 17, 1987

Before the Wyoming Public Service Commission

Docket No. 72000-TC-97-99

In the Matter of Compliance with Federal Regulations of Payphones

On Behalf of MCI

Oral Testimony

May 19, 1997

Comments Submitted to the Federal Communications Commission and/or the Department of Justice

Comments to the Department of Justice (Task Force on Telecommunications) on the Status of OSS Testing in Arizona and the USWC Collaborative on Behalf of MCI WorldCom, Inc.

November 9, 1999

Comments to FCC Staff of Common Carrier Bureau on the Status of OSS Testing in Arizona on Behalf of MCI WorldCom, Inc.

November 9, 1999

Presentation to FCC Staff on the Status of Intrastate Competition on Behalf of MCI.

February 16, 1995

Ameritech Transmittal No. 650

Petition to Suspend and Investigate on Behalf of MCI re Ameritech 64 Clear Channel Capability Service.

September 4, 1992

Ameritech Transmittal No. 578

Petition to Suspend and Investigate on Behalf of MCI re Ameritech Directory Search Service.

November 27, 1991

CC Docket No. 91-215

Opposition to Direct Cases of Ameritech and United (Ameritech Transmittal No. 518; United Transmittal No. 273) on Behalf of MCI re the introduction of 64 Kbps Special Access Service.

October 15, 1991

Ameritech Transmittal No. 562
Petition to Suspend and Investigate on Behalf of MCI re Proposed Rates and Possible MFJ
Violations Associated with Ameritech's OPTINET Reconfiguration Service (AORS).
September 30, 1991

Ameritech Transmittal No. 555
Petition to Suspend and Investigate on Behalf of MCI re Ameritech Directory Search Service.
August 30, 1991

Ameritech Transmittal No. 526
Petition to Suspend and Investigate on Behalf of MCI re Proposed Flexible ANI Service.
April 17, 1991

Ameritech Transmittal No. 518
Petition to Suspend and Investigate on Behalf of MCI re Proposed Rates for OPTINET 64 Kbps
Service.
March 6, 1991

Selected Reports, Presentations and Publications

CLE International 10th Annual Conference, "Telecommunications Law," "Technology Update –
The State of Wireless Technologies in Canada – A Comparison of Wireless Technologies in
Canada and the United States of America."
December 13-14, 2007

"The State of Wireless Technologies in Canada – A Comparison of Wireless Technologies in
Canada and the United States of America"; Presented to Bell Canada Enterprises.
May 25, 2007.

CLE International 8th Annual Conference, "Telecommunications Law," "VoIP and Brand X –
Legal and Regulatory Developments."
December 8-9, 2005

QSI Technical Report No. 012605A "IP-Enabled Voice Services: Impact of Applying Switched
Access Charges to IP-PSTN Voice Services"
*Ex Parte filing in FCC dockets WC Dockets No. 04-36 (In the Matter of IP-Enabled Services),
03-266 (In the Matter of Level 3 Communications LLC Petition for Forbearance Under 47 U.S.C.
§ 160(c) from Enforcement of 47 U.S.C. § 251(g), Rule 51.701(b)(1), and Rule 69.5(b); IP
Enabled Services)*
Washington DC, January 27, 2005

QSI Report to the Wyoming Legislature "The Wyoming Universal Service Fund. *An Evaluation
of the Basis and Qualifications for Funding*" December 3, 2004.

Presentation to the Iowa Senate Committee Regarding House Study Bill 622/Senate Study Bill
3035; Comments on Behalf of MCI
February 19, 2004

National Association of Regulatory Utility Commissioners Summer Committee Meetings;
Participated in Panel regarding "Wireless Substitution of Wireline – Policy Implications."
July 25, 2003

Seminar for the New York State Department of Public Service entitled "Emerging Technologies and Convergence in the Telecommunications Network". Presented with Ken Wilson of Boulder Telecommunications Consultants, LLC
February 19-20, 2003

"Litigating Telecommunications Cost Cases and Other Sources of Enlightenment"; Educational Seminar for State Commission and Attorney General Employees on Litigating TELRIC Cases; Denver, Colorado.
February 5-6, 2002

Illinois; Presentation to the Environment & Energy Senate Committee re Emerging Technologies and Their Impact on Public Policy, on Behalf of MCI WorldCom, Inc.
March 8, 2000

"Interpreting the FCC Rules of 1997"; The Annenberg School for Communication at the University of Southern California; Panel Presentation on Universal Service and Access Reform.
October 23, 1997

"NECA/Century Access Conference"; Panel Presentation on Local Exchange Competition.
December 13-14, 1995

"TDS Annual Regulatory Meeting"; Panel Presentation on Local Competition Issues.
August 29, 1995

"Phone+ Supershow '95"; Playing Fair: An Update on IntraLATA Equal Access; Panel Presentation.
August 28-30, 1995

"The LEC-IXC Conference"; Sponsored by Telecommunications Reports and Telco Competition Report; Panel on Redefining the IntraLATA Service Market -- Toll Competition, Extended Area Calling and Local Resale.
March 14-15, 1995

The 12th Annual National Telecommunications Forecasting Conference; Represented IXCs in Special Town Meeting Segment Regarding the Convergence of CATV and Telecommunications and other Local Competition Issues.
May 23-26, 1994

TeleStrategies Conference -- "IntraLATA Toll Competition -- Gaining the Competitive Edge"; Presentation on Carriers and IntraLATA Toll Competition on Behalf of MCI.
May 13-14, 1993

NARUC Introductory Regulatory Training Program; Panel Presentation on Competition in Telecommunications on Behalf of MCI.
March 14-17, 1993

TeleStrategies Conference -- "IntraLATA Toll Competition -- A Multi-Billion Dollar Market Opportunity." Presentations on the interexchange carriers' position on intraLATA dialing parity and presubscription and on technical considerations on behalf of MCI.
December 2-3, 1992

North Dakota Association of Telephone Cooperatives Summer Conference, July 8-10, 1992.
Panel presentations on "Equal Access in North Dakota: Implementation of PSC Mandate" and "Open Network Access in North Dakota" on Behalf of MCI.
July 9, 1992

TeleStrategies Conference -- "Local Exchange Competition: The \$70 Billion Opportunity."
Presentation as part of a panel on "IntraLATA 1+ Presubscription" on Behalf of MCI.
November 19, 1991

Wisconsin Public Utility Institute -- Telecommunications Utilities and Regulation Course; May 13-16, 1991; Participated in IntraLATA Toll Competition Debate on Behalf of MCI.
May 16, 1991

Michigan; Presentation to the Michigan Senate Technology and Energy Commission and the House Public Utilities Committee re MCI's Building Blocks Proposal and SB 124/HB 4343.
May 15, 1991

Wisconsin; Comments Before the Wisconsin Assembly Utilities Committee Regarding the Wisconsin Bell Plan for Flexible Regulation, on Behalf of MCI.
May 16, 1990

Michigan; Presentation to the Michigan Senate Technology and Energy Committee re SB 124 on behalf of MCI.
March 20, 1991

Illinois Telecommunications Sunset Review Forum; Two Panel Presentations: Discussion of the Illinois Commerce Commission's Decision in Docket No. 88-0091 for the Technology Working Group; and, Discussion of the Treatment of Competitive Services for the Rate of Return Regulation Working Group; Comments on Behalf of MCI.
October 29, 1990

Wisconsin Public Utility Institute -- Telecommunications Utilities and Regulation; May 14-18, 1990; Presentation on Alternative Forms of Regulation.
May 16, 1990

Michigan; Presentation Before the Michigan House and Senate Staff Working Group on Telecommunications; "A First Look at Nebraska, Incentive Rates and Price Caps," Comments on Behalf of MCI.
October 30, 1989

National Association of Regulatory Utility Commissioners -- Summer Committee Meeting, San Francisco, California. Panel Presentation -- Specific IntraLATA Market Concerns of Interexchange Carriers; Comments on Behalf of MCI.
July 24, 1989

Wisconsin Public Utility Institute -- Telecommunications Utilities and Regulation; May 15-18, 1989; Panel Presentation -- Interexchange Service Pricing Practices Under Price Cap Regulation; Comments on Behalf of MCI.
May 17, 1989

Minnesota; Senate File 677; Proposed Deregulation Legislation; Comments before the House Committee on Telecommunications.
April 8, 1987

Exhibit TJG-2:
Raymond James Rural ILEC Study

Telecommunications Services

Wireline

Industry Report

EQUITY
RESEARCH

June 20, 2008

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Statistical Analysis of Access Line Impact on ILEC Financial Results

- ◆ In this report, we look at the overall impact of access line losses on the financial results of the ILECs within our coverage universe. We continue to assert that there are many other factors driving these businesses beyond simple access line trends.
- ◆ We have applied linear regression analysis to the companies and the group going back five years to see where the relationships exist between access lines and the income statement, with some very interesting results. For the most part, access lines were statistically meaningful predictors of revenue; however this relationship was often an inverse one, implying revenue increased as access lines declined. The relationship to EBITDAS and FCF, however, was usually not very strong, making access line trends appear less meaningful to cash flow and dividend stability, in our opinion.
- ◆ Access line losses have displayed a limited impact on the reported results, as sales of unregulated services, special access, and broadband have continued to make up for the declines, and we expect the impact of increasing demand related to wireless backhaul to further insulate the ILECs from lost primary line revenue. For this reason we focused on reported results and not ARMIS data, which believe is misleading.
- ◆ Increased demand for data from businesses in their territory (25% to over 50% of their business) has also offset residential access line losses. As xDSL matures, revenue offsets may be more difficult and could negatively change the revenue and profitability characteristics of the ILECs going forward.
- ◆ Overall, we believe historical trends suggest access lines should not be the sole measure of wireline carriers' business direction, as average revenue per line has consistently trended up as access lines decline, with positive mix-shifts, up selling, and regulatory factors keeping revenue flat to up over the same period. We believe the data we highlight in our report supports this thesis.
- ◆ The companies with reliable data that demonstrate the least impact to revenue, EBITDAS, and FCF are Alaska, Cincinnati Bell, Consolidated Communications and CenturyTel.
- ◆ We note the RBOCs are largely excluded from this report due to a lack of accurate pro-forma data for acquisitions. Additionally, they are highly diversified into enterprise and wireless, making line losses less meaningful, in our opinion. We believe this industry continues to demonstrate positive characteristics beyond access line trends that are keeping models stable, and we encourage investors to consider these trends in analyzing these companies.

Please read disclosure/risk information on page 23 and Analyst Certification on page 24.

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Access Line Trends: Not What They Seem to Be

In this report, we examine the relationships between access lines and telecom companies' financials through the use of linear regressions and scatter plots. In the past, access lines have been viewed as either the key determinant of financial results, or at least one of the most critical factors, with financial models driven by access line trends. Having financial models built on access lines has been troubling to investors over the past six or seven years as access lines have continued to decline. Much to everyone's amazement, the resulting revenue and EBITDAS stability and FCF growth have been quite puzzling, and while we have asserted for several years that access lines have less to do with driving the model than investors think, this has largely been an argument based on our observance of the continued financial stability while lines decline and ARPU steadily grows. Our data suggest that in many instances, the ability of access lines to explain the variance in revenue and cash flow is low or even negative, as we discuss later, implying access lines were not the determinant we had previously thought, or companies have diversified significantly enough to offset the impact of decreasing access lines. These are the questions that form the basis for this report.

In order to determine which parts of the financial results were potentially driven by access lines and to what degree, we ran linear regressions of access lines on a variety of metrics, including: revenue, EBITDAS, operating income, capital expenditures, and levered free cash flow per share. After that data was collected, the output for the linear regressions supplied us with standard regression statistics (multiple R, R^2 , adjusted R^2 , and standard error) along with an ANOVA table (regression coefficients, t-stat, p-value, sum of squares, confidence interval, and mean sum of squares), which we used to evaluate the relationships between access lines and the other data fields.

We found that the relationships that made the most sense to focus on were revenue, EBITDAS, and FCF, and we utilized Multiple R (correlation), R^2 (% of variation explained by variable), and the p-value to determine the amount of variation in these lines due to access line trends. We used a p-value of .05 for the purpose of statistical significance, while Multiple R and R^2 describe how closely related the two data categories are, with the multiple R ranging from -1.0 to 1.0.

Second, using the most recent 21 quarters of reported financial data from the categories above we constructed scatter plots for each relationship between the financial data and access lines across the companies we cover. Trend lines were fitted to each of the graphs along with the equation of the line, giving a visual representation of two data series. The trend line takes the relationship between the two data series into consideration and allows prediction of future data points. Scatter plots are essentially a graphical version of the correlation or multiple R.

Third, for well diversified companies such as Cincinnati Bell (CBB) and Alaska (ALSK) we also show the regression results that exclude the wireless segment for revenue, EBITDAS, and levered free cash flow in order to get a clearer picture on the relationship between the data and access lines purely from a wireline perspective. We are interested in how the line losses impact the wireline business mainly, but this does not tell the whole story, as the wireless businesses are inherently supported by the wireline network. It is important to note that wireless and other operations are key tenants of our diversification thesis, and the resulting statistical analysis supports this view. Scatter plots and trend lines were constructed for this data, and we adjusted some outlying data points and made some adjustments for divested divisions and unusual one time items, which, in our opinion, gave us a better view of the company with regards to its current and future operations. We chose to leave current CLEC operations and CLEC lines in our model as we view

these as one of the few areas of the wireline infrastructure where we can more easily observe an alternative use of the historical incumbent local exchange carrier (ILEC) investment (we suspect there are many others we are less able to observe, as we will discuss later in this report).

We have looked at the industry in various formats, with regressions run on a variety of factors across individual companies, sub-groups, and modifications of the companies to exclude divested assets as well as to exclude wireless where appropriate. We believe that removing wireless in many cases gives an interesting picture into the core wireline operations, as this is the part of the model that we believe comes into question the most, but keeping in mind the inherent diversification wireless brings and is likely to continue to bring in the future.

We focused these regressions on reported financial data as we believe this is the data that investors are basing decisions on. Several flavors of more regulatory related data exist, such as ARMIS data filed at the FCC, but we view Automated Reporting Management Information System (ARMIS) data as having little value. These figures are related to the regulated portion of the ILEC only, thus excluding significant (and permanent) lines of business. We also point out that the ILECs have a motivation to use FCC filing rules to their advantage, making the data look as bad for them as possible as they pursue additional regulatory relief. Therefore, we believe audited financial data from quarterly reports is appropriate for investment decisions.

Lastly, the results for Verizon (VZ) are excluded from this analysis, and only limited data from AT&T (T) is included. The primary reason for this is the data we have for these companies on a pro forma basis (adjusting for acquisitions: AT&T, MCI, AT&T Wireless, and BellSouth primarily, and divestitures: Idearc, international assets, etc.) is limited to the last three years, which does not give us enough data points to make a regression that we can have high confidence in. Similarly, the data we show for Embarq (EQ) is also less reliable due to only having 11 periods of pro-forma data where 20 periods are needed for reliable output. We have shown some AT&T and Embarq regressions later in this report for illustration, but the conclusions drawn in this report are primarily useful in analyzing the smaller carriers where access line trends are more critical. We also point out that it is quite apparent that AT&T and Verizon have significantly diversified away from residential business, and it does appear to be consensus opinion that they are primarily enterprise and wireless plays, making the regulated ILEC portion of its business less relevant to the entire company. The results are very interesting, and we have them summarized later in the report.

**Statistical Measures
and Definitions Used
in This Report**

In analyzing the data, we used the output for the linear regressions, standard regression statistics (multiple R, R^2 , adjusted R^2 , and standard error) along with an ANOVA table (regression coefficients, t-stat, p-value, sum of squares, confidence interval, and mean sum of squares), which we used to evaluate the relationships between access lines and the other data fields. Multiple R is the correlation coefficient which measures the tendency of two variables to move together. It is also the square root of R^2 or coefficient of determination. This describes how much of the variance in the financial metrics is explained by access lines. We use an R^2 of 0.4 or higher as our marker for statistical relevance, which corresponds to access lines explaining 40% of the variance in revenue, EBITDAS, and FCF per share. The x variable regression coefficient describes the slope of the line and the relationship between access lines and revenue, EBITDAS, and FCF per share. We used a p-value of .05 for the purpose of statistical significance, while Multiple R and R^2 describe how closely related the two data categories are, with the multiple R ranging from -1.0 to 1.0.

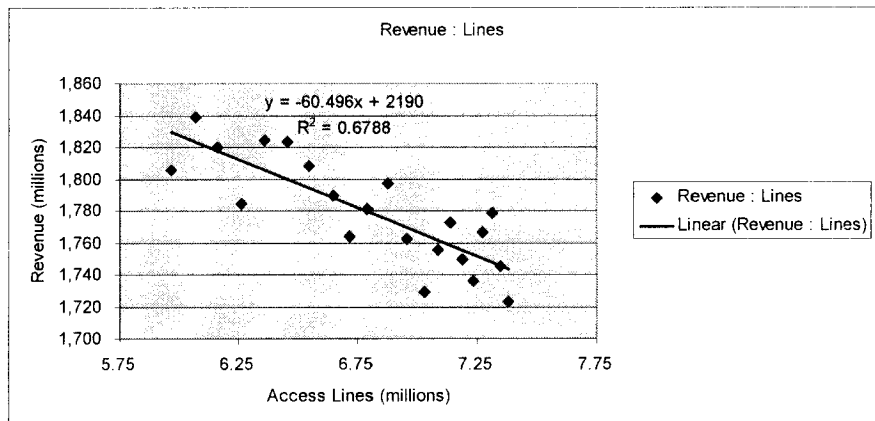
ILECs in Aggregate

In looking at the data for the ILECs, we ran a regression on total access lines and financial data for Alaska Communications Systems, Cincinnati Bell (CTL), Consolidated Communications (CNSL), CenturyTel (CTL), Citizens Communications, and Iowa Telecom (IWA) from 1Q03 through 1Q08 (comments on individual companies and the basis for the numbers we used are included in their individual sections later in this report). These companies were chosen because they all had a reliable set of 21 periods' data. The results tend to support our overall thesis that access lines are not driving the results of these companies to a significant degree.

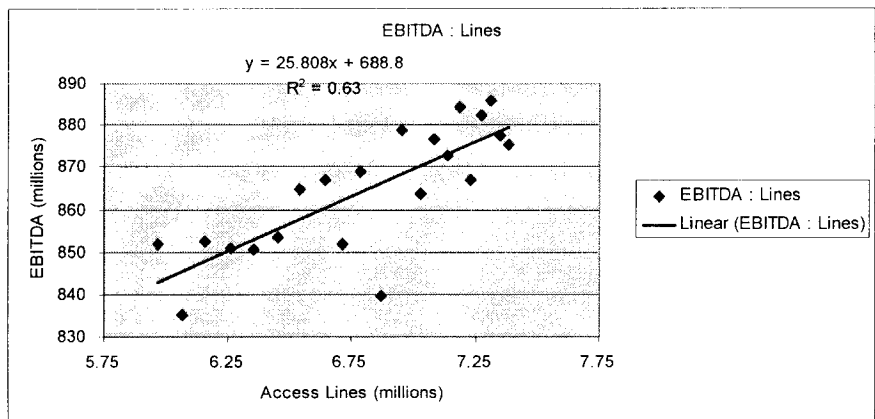
As demonstrated in the following tables, in aggregate, the R² for access lines regressed on revenue was 0.68 but with a negative slope, implying access lines are a poor predictor of revenue in and of itself because it means revenue increases as access lines decline. When we go a step further and run the regression of access lines on EBITDAS (highly important due to the dividends paid and the survivability from an interest coverage and FCF perspective) the R² goes to 0.63 with a positive slope, showing a good ability to explain trends in EBITDAS. The regression coefficient of 25.8 and p-value of 31.8x10⁻⁶ imply the data was statistically significant.

The individual companies showed a wider range of correlations, but we believe this aggregate regression does demonstrate that focusing on access lines would not appear to be the best way to assess the health and direction of the industry.

ILEC Revenue



ILEC EBITDAS



Source: Company reports and Raymond James estimates.

What is Changing?

There are several factors that we believe to be at work within the space that are not directly related to access lines per se. First, the growth in overall data demand has benefited the rural ILECs to a large degree, just as it has for the RBOCs. With ILEC exposure to enterprise ranging from 25% to over 50%, the ability for data and enterprise demand to positively impact these carriers regardless of access line trends is significant. Citizens Communications has stated on its last two earnings calls that, over the past two years, it has replaced an average of 65% of the monthly revenue erosion due to access line losses with growth in enterprise data. Add to this xDSL, long distance growth, and other value added services (voice mail, caller ID, call waiting, etc.), and it is not hard to see how Citizens has maintained relatively stable results in the face of access line declines (for more on Citizens, see individual section later in this report). We do not have statistics like this from other carriers, but we would expect results to be relatively consistent, and would explain at least some of the lost revenue.

Somewhat related to this is wireless traffic growth, which is the flip-side of wireless substitution. Increasing wireless traffic drives wireless backhaul, helping the smaller ILECs. Most of these carriers do not have wireless units of their own anymore, (Alaska and Cincinnati Bell being notable exceptions, and recent advanced wireless service (AWS) and 700 MHz spectrum purchases by others have yet to demonstrate their business models) but they do provide virtually all of the special access circuits for tower backhaul in their markets, and in many cases fiber transport along their out-of-the-way fiber routes within their territory. We believe this has been a significant boost to their revenue and profitability, and with wireless data demand expected to continue, this trend should grow as well. These circuits are not usually visible in the access line counts, but they are clearly helping with top-line trends.

Individual Company Results

The following sections depict our analysis of individual companies:

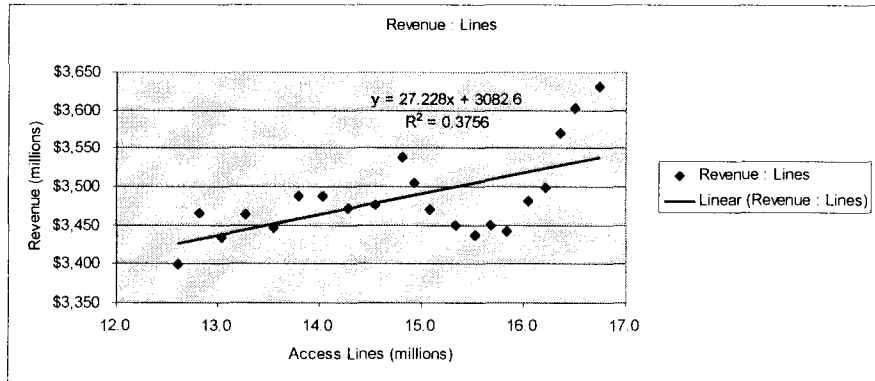
Qwest

Qwest (Q) is an interesting example as it is relatively M&A free over the past few years, does not have wireless (making access lines more directly related to the majority of its business), and has more exposure to residential business, tempered by much less exposure to basic cable penetration within its territory than AT&T or Verizon. We also have some insight into Qwest Corp. from separate SEC filings that give us a partial view of what Qwest would look like as a stand alone RBOC. Corporate allocations and other factors keep this from being a clean picture, but it is interesting nonetheless.

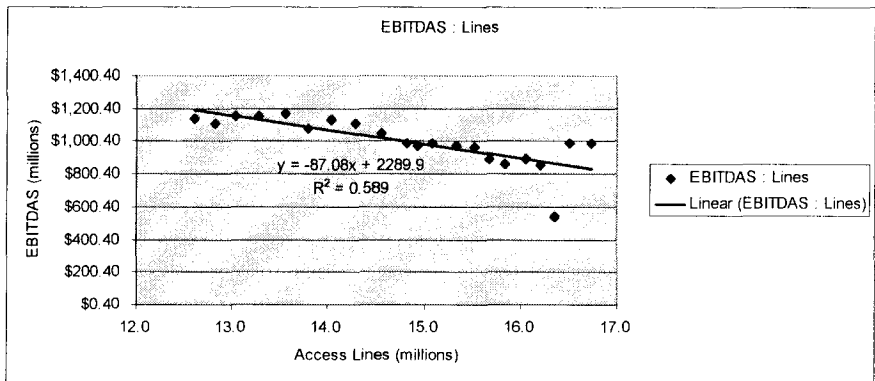
The regressions for Qwest tell us that access lines explain some of the variation of revenue for Qwest, with a regression coefficient of 27.2, as shown in the following table. This is significantly different than 0 given the F-statistic p-value of 0.003. EBITDAS, however, was not explained well by access lines with a -87.1 coefficient as cost cutting, xDSL growth, and increasing trends in revenue from classic Qwest (the long distance and out of region data business) as well as other improvements to the top line more than offset EBITDAS lost from access lines. The regression for Qwest tells us that access lines are not a strong predictor of revenue for Qwest, with an R^2 of 0.376, as shown in the following table. EBITDAS, however, had a large portion of variation explained by changes in access lines with the R^2 coming in at 0.589, but this is negatively correlated with multiple R of 0.77, implying that EBITDAS goes up as access lines decline.

This is partly explained by the increasing trends in revenue from classic Qwest (the long distance and out of region data business) as well as other improvements to the top line and cost controls that were growing alongside the trend in declining access lines. Overall, access lines appear to be accurate predictors of revenue but not EBITDAS for Qwest. Lastly, FCF was not explained well by access lines with a coefficient of -0.06 and an R² of 0.04

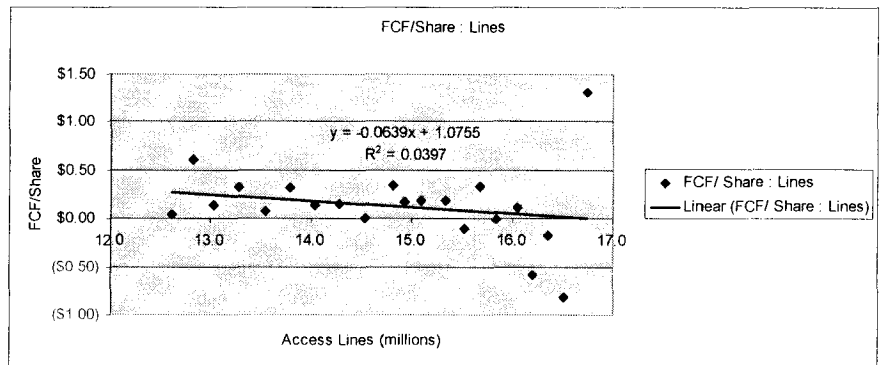
Qwest Revenue



Qwest EBITDAS



Qwest FCF/Share

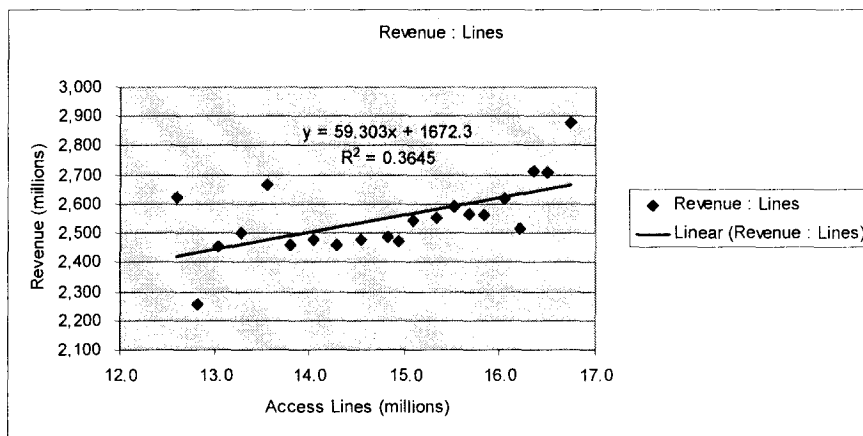


Source: Company reports and Raymond James estimates.

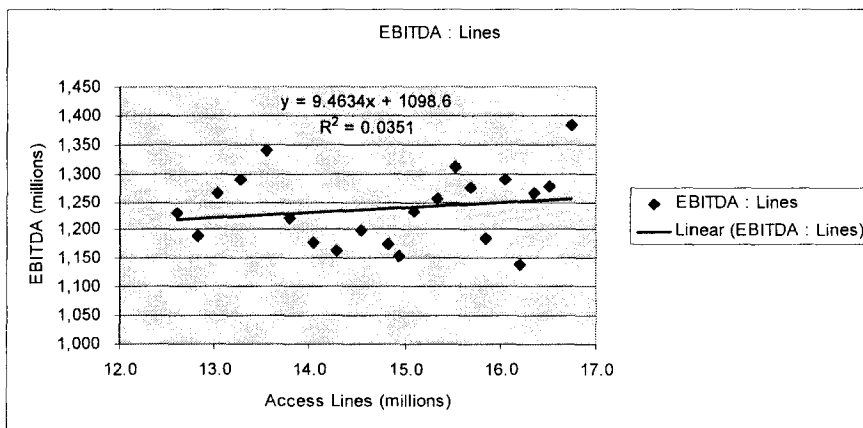
Qwest Corp.

The next slice would be to look at Qwest Corp. Here we get different results, with the R^2 for revenue only slightly better as the classic Qwest results are removed, coming in at 0.364. The EBITDAS, however, is not statistically significant (0.416) with an R^2 of 0.035. The regression for Qwest Corp. tells us that access lines explain more of the variation of revenue than in Qwest International, with a regression coefficient of 59.3, as shown in the table below. This is significantly different than 0 given the F-statistic p-value of 0.004. EBITDAS, however, was not explained well by access lines with a 9.5 coefficient and 0.42 P-value, and an R^2 of 0.035. Again, the cost allocations are somewhat arbitrary and difficult to get additional insight into, but we believe the negative coefficient on the Qwest International regression due to improvements in classic Qwest is removed by looking at this data, which is important. Either way, access lines appear to be accurate predictors of revenue but not for EBITDAS for Qwest.

Qwest Corp. Revenue



Qwest Corp. EBITDAS



Source: Company reports and Raymond James estimates.

**Wireless ILECs –
Alaska and Cincinnati
Bell**

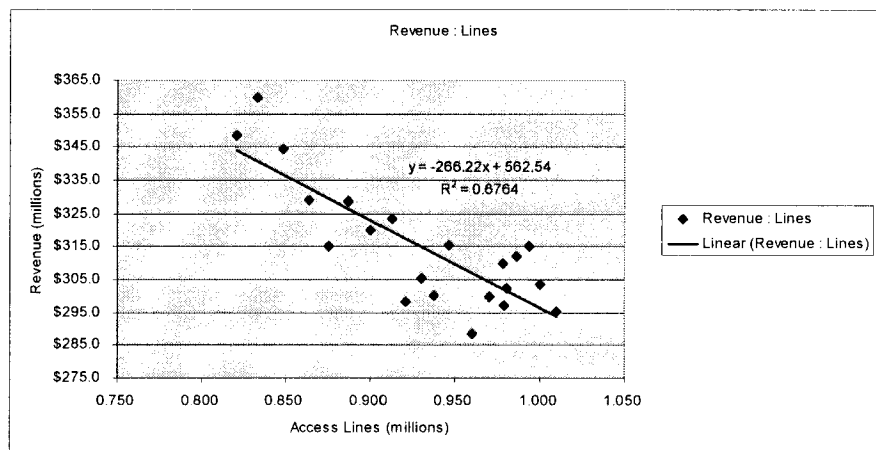
Next we look at two carriers that have significant wireless assets and are diversifying away from the residential business quickly. Alaska and Cincinnati Bell are often mentioned in the line-loss commentary as they appear to be islands in the middle of this storm, and the outcome is often assumed to be more dire for them than for other carriers.

Cincinnati Bell

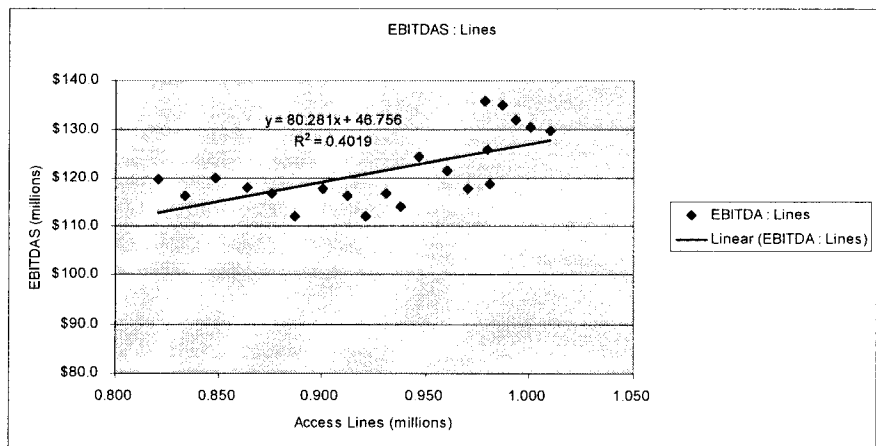
The regression for Cincinnati Bell tells us that access lines do not explain the variation of revenue for the company, with a regression coefficient of -266.2. EBITDAS however, was partially explained by access lines as the F-statistic P-value was 0.002 and a regression coefficient of 80.3. The R² of the two series stood at 0.676 for revenue, and 0.402 for EBITDAS, respectively. Overall, access lines appear to be poor predictors of revenue, but good predictors of EBITDAS for Cincinnati Bell.

We believe the negative slope is explained by wireless and data center trends that have been developing over the past five years, with Cincinnati Bell experiencing some declining wireless periods during the regression, while Alaska did not. We believe the data center revenue growth offset the revenue lost from access lines, but that EBITDAS declined given the superior margins of the access lines relative to the data center business. Lastly, FCF was partially explained by access lines with a coefficient of 0.97 and a p-value of 0.02 and an R² of .32

Cincinnati Bell Revenue

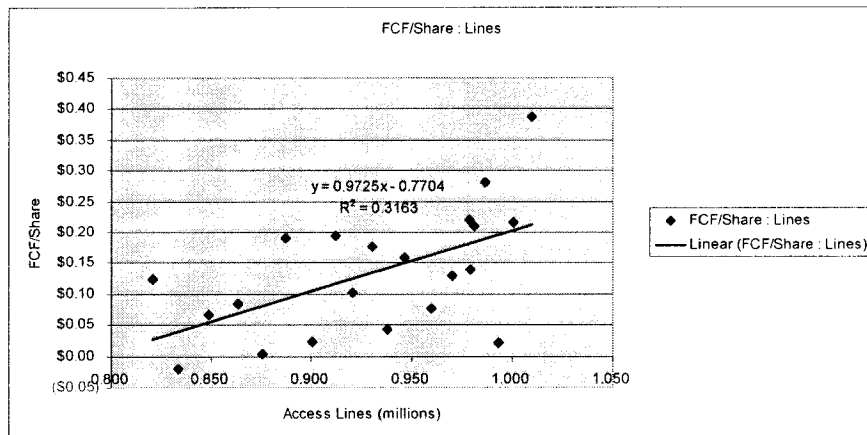


Cincinnati Bell EBITDAS



Source: Company reports and Raymond James estimates.

Cincinnati Bell FCF/Share



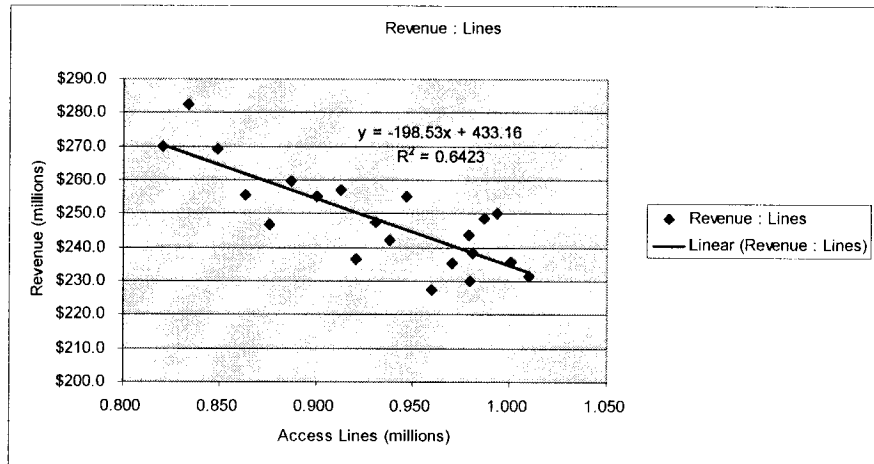
Source: Company reports and Raymond James estimates.

The regression for Cincinnati Bell (excluding wireless) tells us that access lines still do not explain the variation of revenue for the company, with a regression coefficient of -198.5, as shown in the following table. EBITDAS however, was partially explained by access lines as the F-statistic P-value was 0.031 and a coefficient of 46.6. The R² for the two series stood at 0.642 for revenue, and 0.223 for EBITDAS, respectively, implying a large percentage of wireline only revenue was inversely related to access lines, but not EBITDAS. Overall, access lines appear to be poor predictors of revenue, but good predictors of EBITDAS for Cincinnati Bell when the wireless unit is excluded. We believe the data center revenue growth offset the revenue lost from access lines, but that EBITDAS declined given the superior margins of the access lines relative to the data center business.

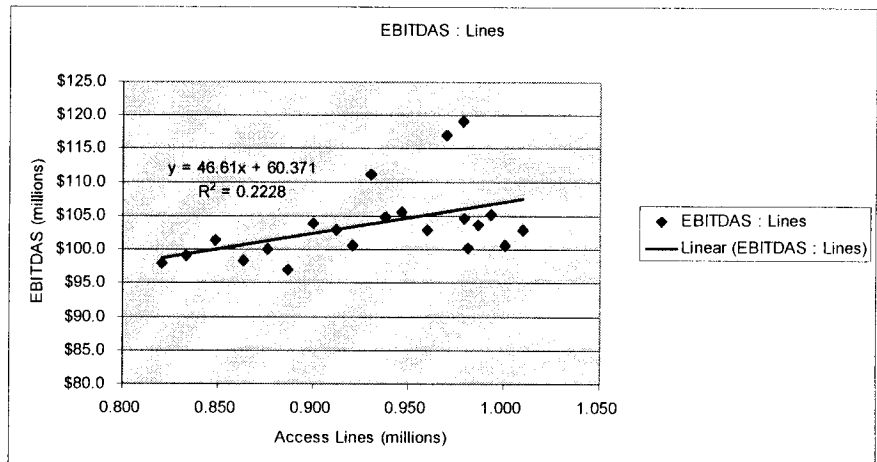
We believe this is due to cost controls and overall positive FCF trends over the past several years through debt refinancing and generally improved business, including the data center business. The general conclusion here is that Cincinnati Bell is diversifying away from the residential phone business, and that access lines are not driving this business to a large extent. We also believe it is a reflection of the company's ability to adjust its cost structure beyond commonly held views that it has a rigidly fixed cost structure. We believe this could be the case for many of the companies we cover.

**Cincinnati Bell -
Excluding Wireless**

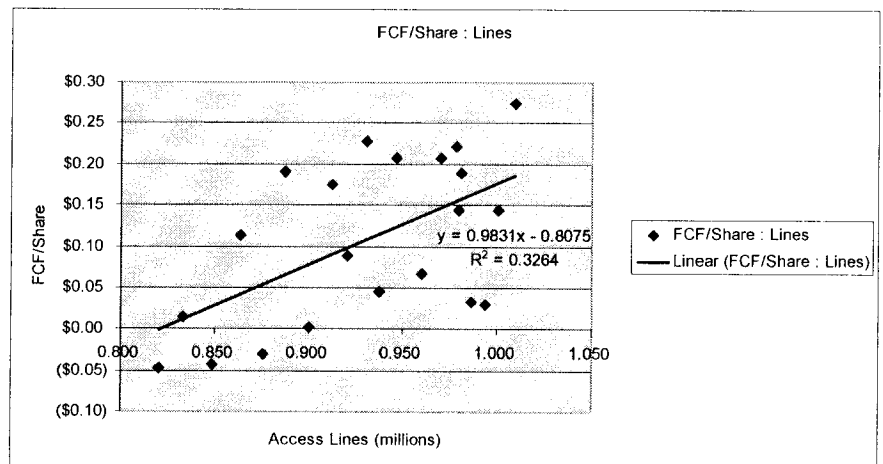
Cincinnati Bell Wireline Revenue



Cincinnati Bell Wireline EBITDAS



Cincinnati Bell Wireline FCF/Share



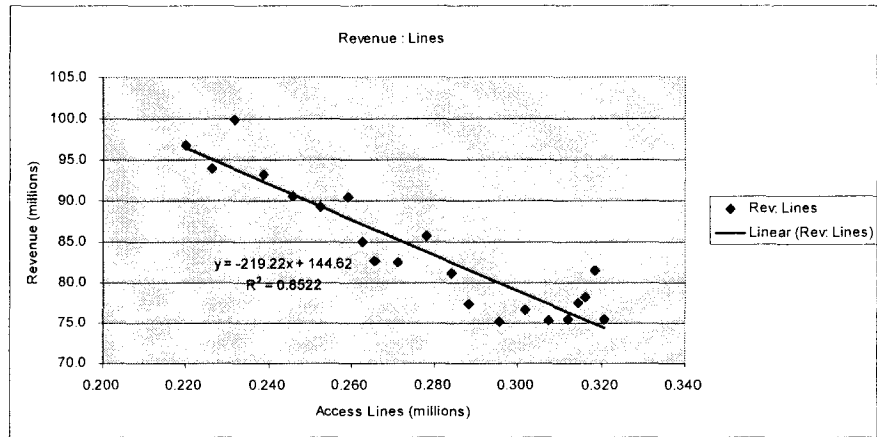
Source: Company reports and Raymond James estimates.

Alaska

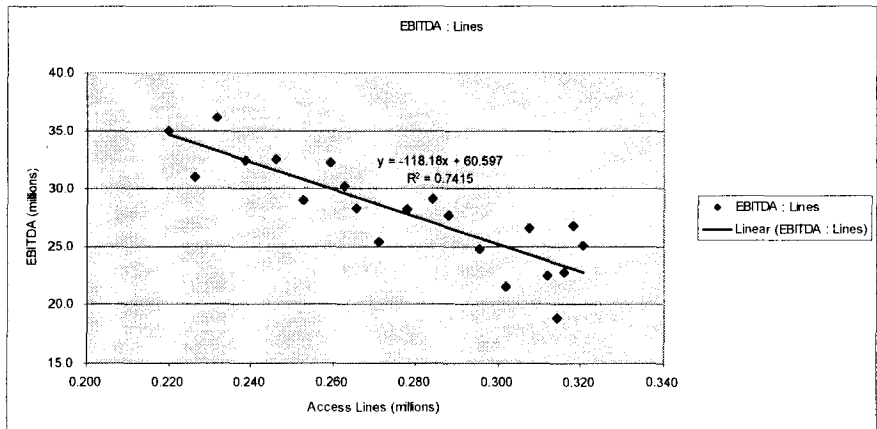
The regression for Alaska tells us that access lines don't explain the variation of revenue or EBITDAS for Alaska, with regression coefficients of -219.2 and -118.2 respectively, and with an R² of 0.85 for revenue and 0.74 for EBITDAS. Overall, access lines do not appear to be accurate predictors of revenue or EBITDAS, as wireless and data growth are overshadowing access line losses. However, it is negatively correlated, implying the counter intuitive concept that as access lines decline, revenue moves up nicely. We believe this is an interesting argument for looking at non-access line related revenue trends that are working below the surface.

Going forward, we believe data will continue to be a larger piece of wireline revenue and decrease the statistical relationship between lines and revenue, boosted by wireless related growth, which has been a strong driver of the business over the past few years. We do note that the results are not statistically significant for FCF per share, with the R² coming in at only 0.122

Alaska Revenue

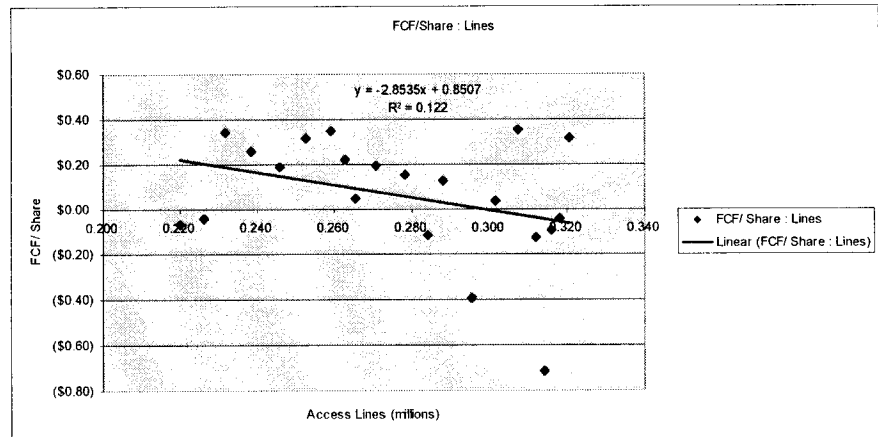


Alaska EBITDAS



Source: Company reports and Raymond James estimates.

Alaska FCF/Share

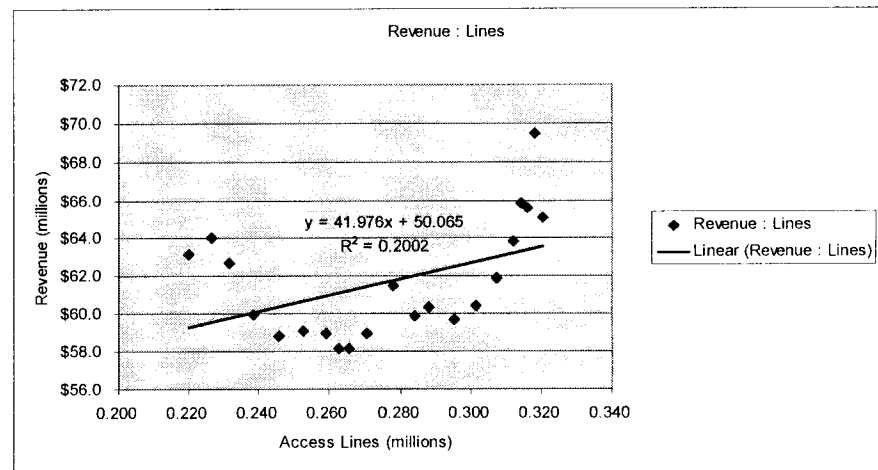


Source: Company reports and Raymond James estimates.

The regression for Alaska (excluding wireless) tells us that access lines partially explain the variation of revenue for Alaska, with a regression coefficient of 42.0. This is significantly different than 0 given the F-statistic p-value of 0.042. The R^2 however, was only 0.2. However, the scatter plot indicates a divergence from the trend as recent growth in data is offsetting access line declines and causing overall revenue growth. EBITDAS was not explained well by access lines as the F-statistic P-value was 0.18 and an R^2 of 0.09. Overall, access lines appear to be accurate predictors of revenue, historically, but not for EBITDAS for Alaska. Lastly, FCF was not explained well by access lines with a coefficient of 0.5, a 0.65 p-value and an R^2 of 0.01.

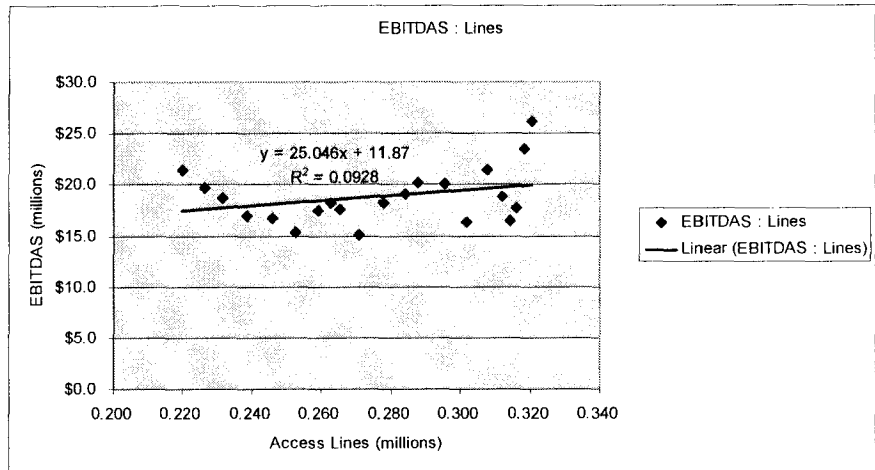
Excluding Wireless

Alaska Revenue Excluding Wireless

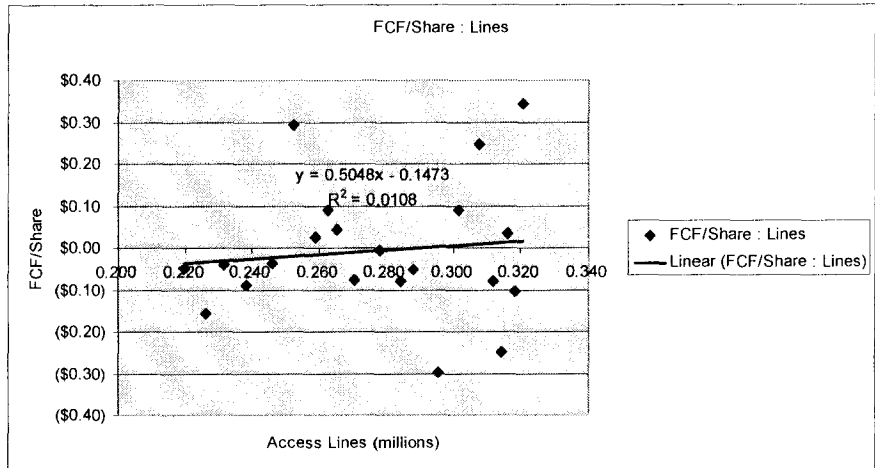


Source: Company reports and Raymond James estimates.

Alaska EBITDAS Excluding Wireless



Alaska FCF/Share Excluding Wireless



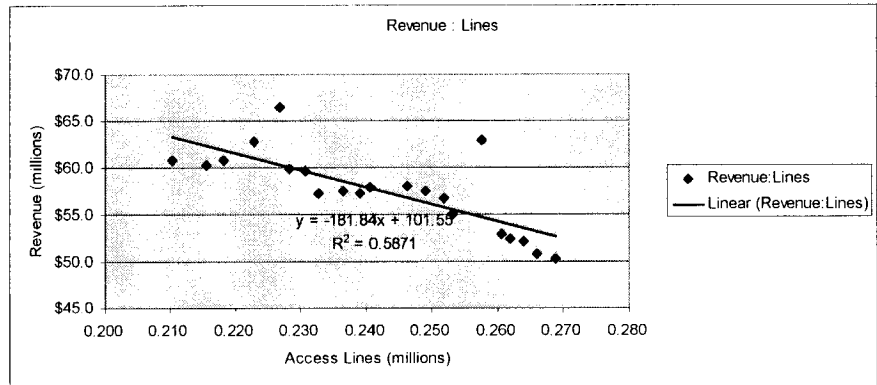
Source: Company reports and Raymond James estimates.

Iowa Telecom

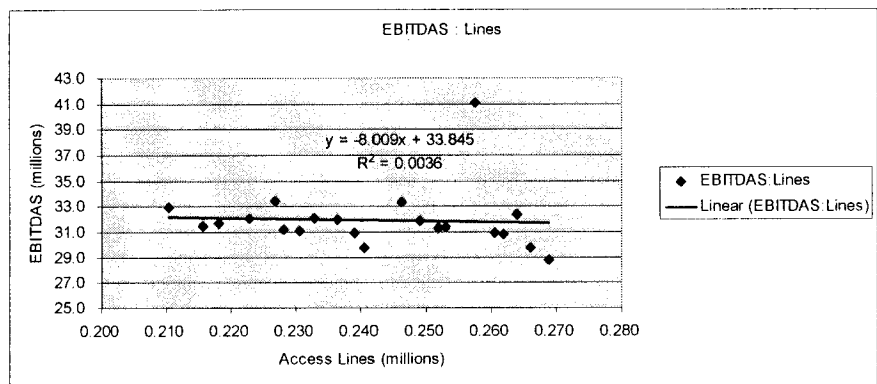
Iowa Telecom displayed another set of data implying the explanation of the variance of revenue and access line trends is high, although the direction is inverted. We note Iowa's results include previous minor acquisitions, Montezuma and Bakers. Iowa displayed a relatively high coefficient of variance of -181.8, which the F-value P-stat of 5.124E-05 being statistically significant. The R² of 0.587 for revenue is significant and suggests access line changes explain a significant amount of variance in revenue. Once again, this relationship is negative implying that revenue grows as access lines decline, making it a poor predictor of results, in our opinion.

EBITDAS results, however, show no statistically significant explanation of variance with an F statistic P-value of 0.7966, and an R² of 0.004. The correlation coefficient of -8.009 is also low, in our opinion, and the negative slope implies an inverse relationship as well. Also, access lines do not appear to provide a statistically meaningful explanation of FCF trends with a coefficient of variance of -2.3093, a statistically insignificant p-value of 0.986, and an R² of 0.0771.

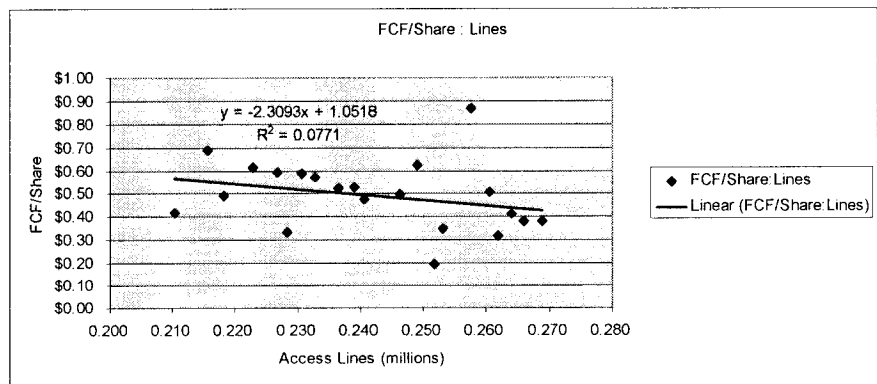
Iowa Telecom Revenue



Iowa Telecom EBITDAS



Iowa Telecom FCF/Share



Source: Company reports and Raymond James estimates.

We believe these trends demonstrate access lines are clearly not driving revenue, EBITDAS, and FCF for Iowa. We would suggest this makes Iowa one of the better stocks to look at regardless of access line trends, particularly as they do not appear to be a meaningful driver of FCF needed to support Iowa's large dividend payout. We do note that Mediacom (MCCC) has just recently entered the market, so arguably the competitive dynamics have permanently shifted, but with an estimated 16-17% customer overlap between Mediacom and Iowa, the overall threat remains low relative to many other rural ILECs.

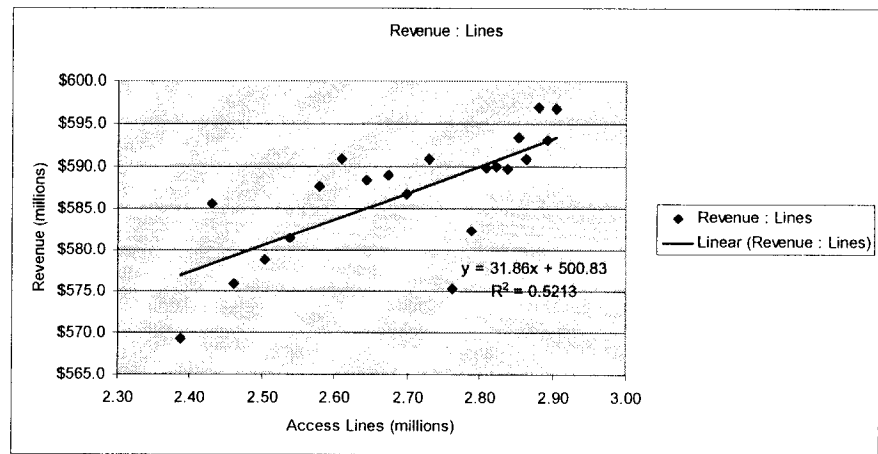
**Citizens
Communications**

Next we move on to Citizens Communications, which always seems to be at the center of the access line debate due to its heavy concentration in competition riddled Rochester, New York, and more recently with its exposure to California and Arizona's housing growth declines. In analyzing this data, we made a few adjustments to the reported results. First, to make the business comparable to the current model, we added back Commonwealth Telephones results to Citizens (to adjust for the acquisition made last year), and removed the impact of Electric Lightwave which was divested in August 2006, and the utility properties that were divested in August 2003 and April 2004. The data is improved for Citizens compared to the company excluding Commonwealth, implying benefits from consolidation.

The regression for Citizens tells us that access lines explain some of the variation of revenue for Citizens, with a regression coefficient of 31.86. This is significantly different than 0, thus useful in explaining the variation, given the F-statistic p-value of 0.0002. EBITDAS was not explained well by access lines as the regression coefficient came in low at 14.3, and the F-statistic P-value was 0.15.

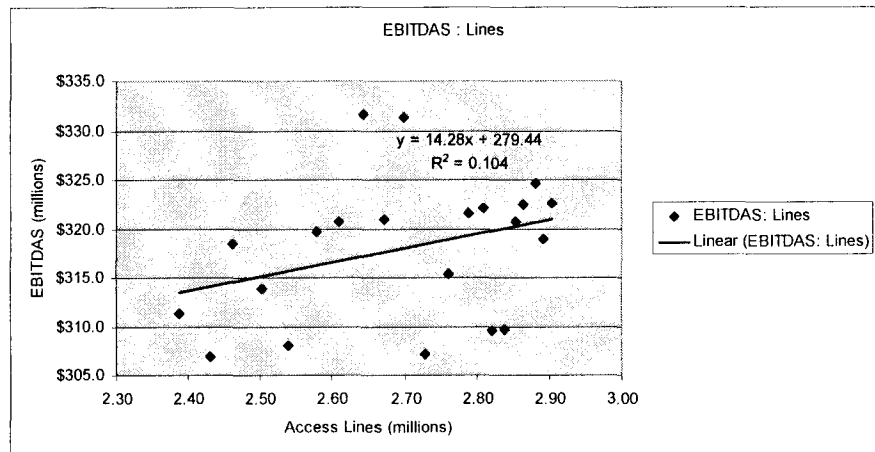
The results are interesting, with a somewhat high R^2 for the revenue regression at 0.52, but a statistically insignificant R^2 of 0.10 for EBITDAS. The relationship for access lines and revenue was positive, however, implying that revenue and EBITDAS do decline as access lines decline. This should be somewhat concerning for Citizens investors, but other factors appear to be at work, such as cost cutting and the aforementioned growth in enterprise data and other revenue not directly related to access lines such as special access and tower backhaul, which are working in favor of investors.

Citizens Revenue



Source: Company reports and Raymond James estimates.

Citizens EBITDAS



Source: Company reports and Raymond James estimates.

Does Regulation Make a Difference?

CenturyTel, Consolidated Communications, Alaska, and for a little while longer, Windstream (WIN) have one additional factor in the revenue and cash flow of their ILECs that differ from the other carriers in this report in that they are regulated as rate of return carriers at the state level, in most, if not all of their markets. Rate of return carriers have cost recovery mechanisms that allow them to adjust prices for certain products as their costs increase, therefore earning an 11.25% return on the assets employed to services these regulated services.

The actual calculation of these prices and returns are not available publicly, so we do not have a good view into regulated intra-state revenue and cap ex versus regulated interstate revenue and cap ex, versus non-regulated business (Internet, CLEC, special access, etc.). However, the results of our linear regressions for these carriers does appear to be better than price-cap carriers (which do not benefit from regulatory cost recovery to the same extent), so we suspect this is a factor in their ability to keep revenue and cash flow moving forward in the face of access line erosion.

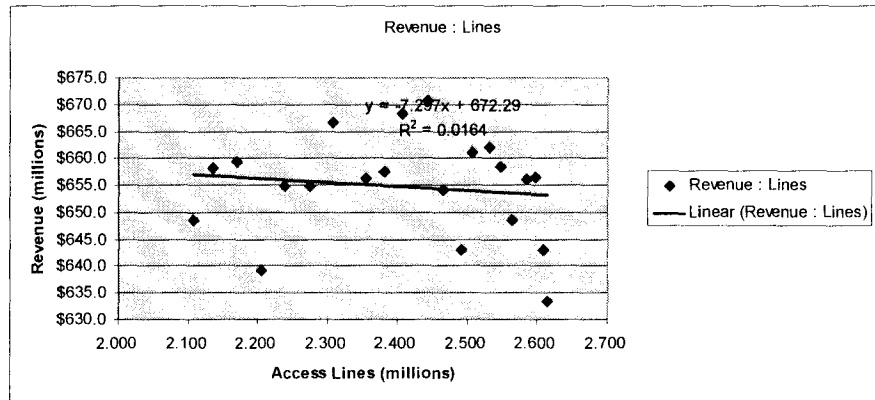
CenturyTel

CenturyTel's results appear to imply that access lines do not drive revenue as the company is able to offset these losses with other services. However the EBITDAS trajectory implies these services are lower margin. We have adjusted the data to include Madison River, which the company acquired in April 2007, and its other business has been relatively acquisition free over the test period with the wireless unit shed prior to our five year data sample.

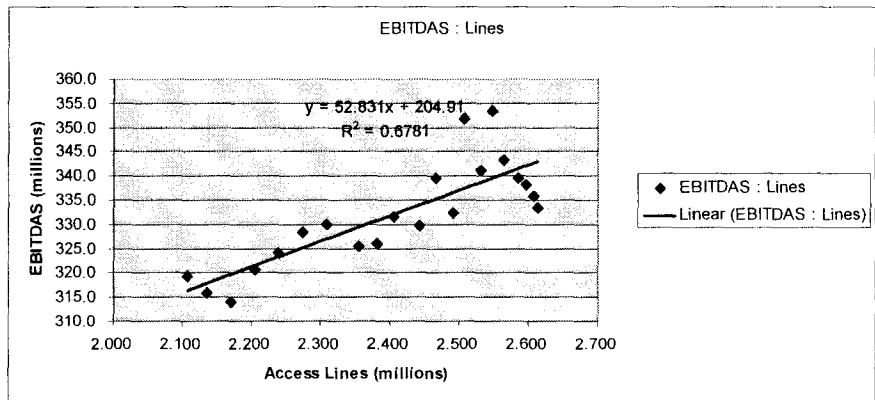
The regression for CenturyTel tells us that access lines do not explain the variation of revenue for the company, with a regression coefficient of -7.3. The R² for the revenue regression is also relatively low at 0.016. EBITDAS was explained well by access lines given 52.8 regression coefficient and an f-statistic p-value of 4.5x10⁻⁶; the R² for the EBITDAS was 0.68, also implying the explanation of the variance is well tied to access lines. We note the company has done an excellent job of driving CELC and fiber transport revenue but believe the margins are appreciable lower than the ILEC business. Lastly, FCF was not explained well by access lines with a coefficient of -0.68, and an R² of 0.13. These results imply CenturyTel is displaying positive trends despite access line declines.

We did make one significant adjustment to the CenturyTel data. In 3Q07, the company received the last significant regulatory true-up of a certain nature that, due to changes in regulation and accounting, we do not expect them to receive going forward. Regulatory true-ups from the Universal Service Fund (USF) and access revenue are a fact of life for ILECs, but this one significantly skewed the data to the extent that the EBITDAS displayed negative slope and the R² was not significant. We have excluded this to make the outlook more representative of the future trends, although we did add it back to prior periods where it was applicable because it is legitimate revenue and cash flow that the company is recognizing in its entirety going forward. Other carriers have not had these issues to this extent.

CenturyTel Revenue

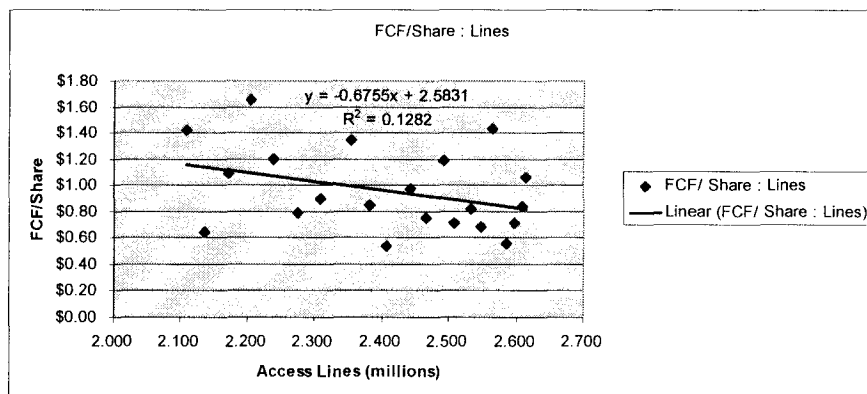


CenturyTel EBITDAS



Source: Company reports and Raymond James estimates.

CenturyTel FCF/Share

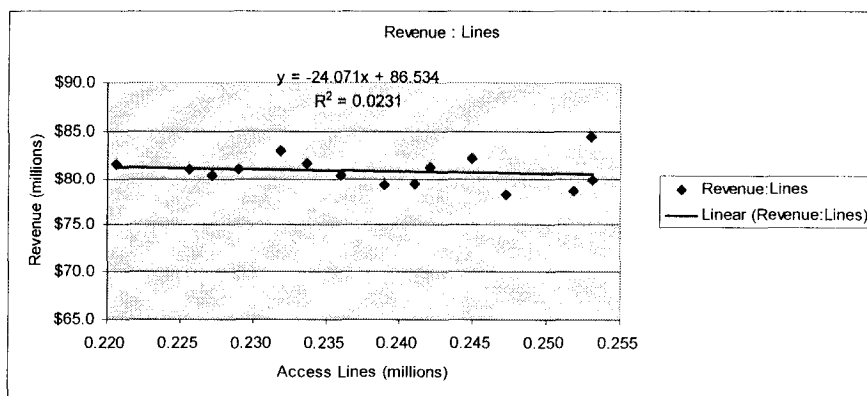


Source: Company reports and Raymond James estimates.

Consolidated Communications

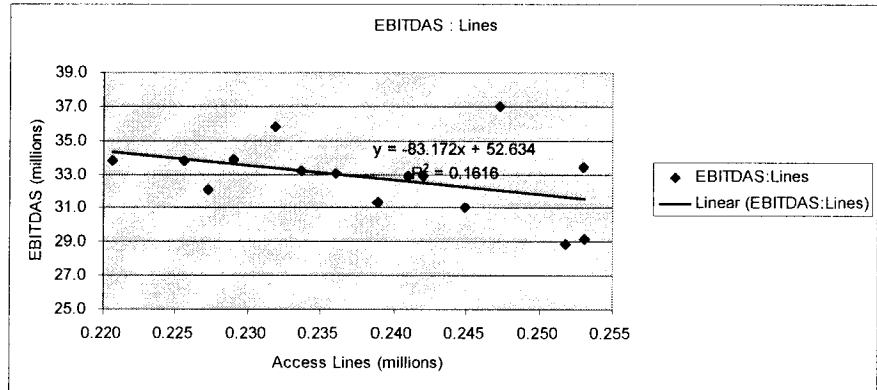
Consolidated Communications is also relatively M&A free over our study period (we have excluded the North Pittsburgh acquisition results from 1Q08 for the purposes of this report), and also a rate of return ILEC. The regression for Consolidated tells us that access lines do not explain the variation of revenue for the company, with a regression coefficient of -24.1, due to the negative slope (implying revenue increases as access lines decline). The R^2 for the revenue regression is also relatively low at 0.02. EBITDAS was also not explained well by access lines given a high f-statistic p-value of 0.14 and the R^2 for the EBITDAS was 0.16, also implying the explanation of the variance is not well tied to access lines. FCF demonstrated similar trends with a regression coefficient of 6.0 and a p-value of 0.38 and an R^2 of 0.06. Again, regression coefficients are negative for revenue and EBITDAS, further implying they are not explained well by access line variations.

Consolidated Revenue

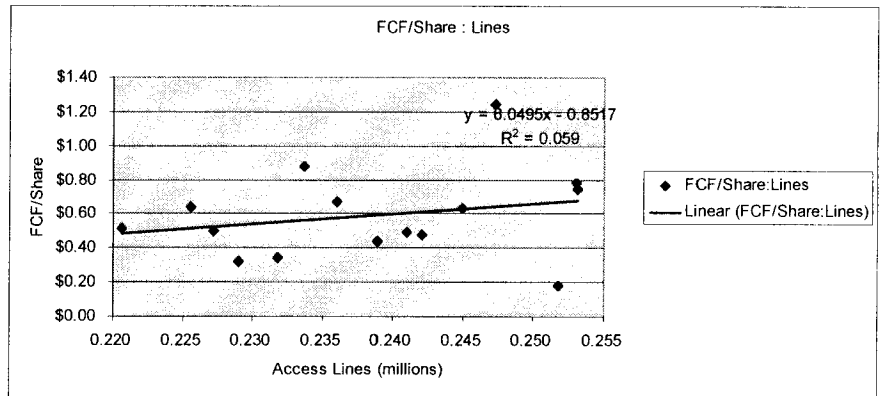


Source: Company reports and Raymond James estimates.

Consolidated EBITDAS



Consolidated FCF/Share



Source: Company reports and Raymond James estimates.

Consolidated has done a solid job of driving xDSL and video revenue over the past few years as it has put the Illinois and Texas properties together, and we also suspect rate of return regulation has been a beneficiary. Consolidated's FCF has benefited from minority wireless partnerships it owns with Verizon, but this revenue does not impact top line or EBITDAS, making Consolidated a very attractive investment, in our opinion.

Inconclusive Companies

We have included AT&T, Embarq, and Windstream with the limited data that we have for them. Due to M&A, we only have limited data back to 2005. Unfortunately, this does not give us full regression data that we can have confidence in. To have full confidence, we would need at least 20 data points, but we have included these data points as a reference due to their impact in the industry, with the caveat that it is not statistically reliable.

Windstream

Windstream will be converting price cap from rate of return, following the FCC's approval of its petition, potentially obviating historical regression results, and rate of return is possibly benefiting the data we do have, given the results of other rate of return carriers. The data we have only goes back 13 periods.

The regression for Windstream tells us that access lines do not explain the variation of revenue for the company, with a regression coefficient of -61.2.

EBITDAS was also not explained well by access lines with a regression coefficient of -17.6. The R^2 for the revenue regression was 0.40 and for EBITDAS was .06.

AT&T

The data for AT&T only includes 13 periods due to the M&A activity between AT&T, SBC Bell South, and Cingular Wireless, giving an unclear picture prior to 2005. The regression for AT&T tells us that access lines don't explain the variation of revenue or EBITDAS AT&T, with regression coefficients of -110.0 and -183.0 respectively. Overall, access lines do not appear to be accurate predictors of revenue or EBITDAS, as wireless and data growth are overshadowing access line losses. However, it is negatively correlated, implying the counter intuitive concept that as access lines decline, revenue moves up nicely. We believe this is an interesting argument for looking at non-access line related revenue trends that are working below the surface. However, after excluding wireless, the coefficients flip to 220.0 for revenue and 105.1 for EBITDAS as AT&T's higher rate of access line losses was not able to be offset by other business segments. We believe this is the case among the carriers with more urban markets which have historically experienced access line declines at a higher rate than the rural carriers.

Embarq

The data for Embarq only includes 11 periods of pro-forma data due to their spin out from Sprint (S) in 2005, making it the least reliable of all the data we analyzed. As such, these are not very reliable regressions, and we believe the direction of the company has been fundamentally changing over this time period. Bearing this in mind, we caution investors in using this data to make investment decisions, although it does give a basic framework for items to watch going forward. The regression for Embarq tells us that access lines do explain the variation of revenue or EBITDAS, with regression coefficients of 95.3 and 56.3 respectively. These regressions are statistically significant at a 95% confidence level given their p-values of 4.8×10^{-7} and .041. Overall, access lines do appear to be accurate predictors of revenue and of EBITDAS to a lesser degree, as Embarq may not have diversified as much as other ILECs, with wireless and data growth to overshadow access line losses. Furthermore, it is positively correlated, implying the concept that as access lines decline, revenues decline. Again we want to caution investors that this regression only includes 11 periods, so the results are not as strong as the other regressions in our report and shouldn't be extrapolated lightly.

Our research suggests that the further down the income statement and FCF model we go, the less predictive the regression is. Once again, despite the company's exposure to residential and cable growth, we point out that it's diversifying away from residential in favor of enterprise and wholesale revenue, and we believe the cost cutting that has been in place over the past two years has helped cash flow as well as made the cost structure more variable.

Conclusions

So what does all of this mean for our coverage universe? In aggregate, the data we have demonstrated in this report suggests ILEC access line changes often explain a larger amount of the changes in revenue than we would have previously suggested according to our linear regression analysis, but that often this relationship is negative. The reason for this inverse relationship is not as clear as we would like (because there are few publicly available data points to support these revenue sources), but we suspect it is due to a couple of key factors.

First, the ILECs have been diversifying away from traditional regulated residential telephone service, which is a positive dynamic for the future of the industry and the companies as a whole, given that access lines are not likely to begin to grow for some time. Some of these are more obvious, such as wireless growth at Cincinnati Bell and Alaska (as well as AT&T and Verizon). Others are less obvious, such as the flip side of wireless erosion, as special access and local and regional transport grow to support wireless carriers. Another less obvious piece is data traffic, especially from enterprise customers that are experiencing growth in demand along with other U.S. businesses in more urban markets.

The most consistent result of our linear regressions was found in EBITDAS and FCF, where the explanation of the variance in these items by changes in access lines was generally very low and/or not statistically significant using the tests and metrics we believed to be most relevant. This is really the key when considering that returning cash to shareholders is a very common theme espoused by management teams in the group. This is mostly done through significantly high dividend payouts, but also through large annual share repurchases that investors have come to expect and have factored into their models and investment decisions. As such, the ability to drive continued positive EBITDAS and FCF is just as critical for both of these investment themes to play out.

The bear case here is really four-fold. First, there is a strong relationship to revenue and access lines and that could eventually catch up with the industry. This leads to the second tenet of the bear case from our data, namely that the EBITDAS and FCF have been protected through cost cutting and efficiencies that have been gained over the past several years, and those will end and the decline will ensue. The third foundation for a bear case is that M&A has been keeping the efficiency curve going for some time, and that it will end and the erosion to the rest of the income statement will begin. The fourth would be that competition is not fully baked into these models, and as competition matures, these results will look quite different.

These are clearly concerns investors need to weigh, however we would argue the following. With regard to the strong relationship between revenue and access lines, if one believes this will catch up, they would need to consider the inverse relationship often observed, and what is causing it, could it change, and when. This is a more difficult item to nail down, but it does underscore that the ILECs are deriving increasing levels of revenue from non-traditional sources and from sources that are not tied to access lines.

Cost cutting is clearly a benefit and has likely driven EBITDAS stability. The question would be what is the profitability of the new revenue sources described above, and how variable are ILEC costs, really? We believe costs are more variable than is often viewed on the Street just judging from reported results (again, a positive case for rate of return carriers where cost adjustment potential is known to exist). We believe cost cutting can continue for some time, and regulatory benefits will not be taken away, as rural ILECs carry significantly more political clout than the average new report might imply.

On M&A, it could be the case that acquisitions have been keeping the industry's efficiencies going for same time, but we do not see irrational prices being paid for M&A, or even a very significant level of it occurring, either. These would be signs of an unhealthy industry trying to stay one step away from the bankruptcy lawyers. Additionally, with hundreds and hundreds of ILECs in the U.S., the length of any merger streak could be very long, and the benefits for the long term appear to strengthen the industry.

The competition aspect is also difficult to demonstrate either way. We do see continued wireless substitution and cable competition negatively impacting the space, and this is likely to continue. Wireless backhaul and transport is offsetting much of this erosion, but the actual relationship is not well known.

The introduction of video and satellite resale agreements is also a potentially positive offset to cable competition, as some carriers (Consolidated, Windstream, Citizens, and AT&T and Verizon to mention a few) have already begun to utilize this as an offset.

So, we view the ILEC industry as being more stable over the next few years than many on the Street give it credit for, especially in terms of EBITDAs and FCF trends that the investment theses are largely built on. We view companies like AT&T, Verizon, Cincinnati Bell, and Alaska as the best ways to invest in the space and avoid negative impact from access line trends. Additionally, we would view negative reactions by the Street to access line trends as buying opportunities for longer-term oriented investors.

We would like to extend a special thanks to Dr. Scott Brown, Raymond James Senior Economist for his help with the statistical analysis, and Mike Ciaccia, for his contribution to the data collection and analysis.

Public companies mentioned in this report.

| Company Name | Ticker | Priced as of 06/19/08 | RJ&A Rating (if Applicable) |
|--|--------|-----------------------|-----------------------------|
| Alaska Communications Systems Group Inc. | ALSK | \$12.60 | Outperform |
| AT&T Inc. | T | \$35.15 | Outperform |
| CenturyTel Inc. | CTL | \$32.01 | Market Perform |
| Cincinnati Bell Inc. | CBB | \$4.11 | Outperform |
| Citizens Communications | CZN | \$11.15 | Outperform |
| Consolidated Communications Holdings | CNSL | \$15.71 | Outperform |
| Embarq | EQ | \$44.71 | Strong Buy |
| Iowa Telecommunications | IWA | \$18.68 | Market Perform |
| Mediacom | MCCC | \$5.87 | |
| Qwest Communications Intl. | Q | \$4.09 | Underperform |
| Sprint Nextel Corp. | S | \$8.28 | Outperform |
| Verizon Communications | VZ | \$36.50 | Market Perform |
| Windstream Corp. | WIN | \$13.05 | Outperform |

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| Company Name | Disclosure |
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| Iowa Telecommunications | Raymond James & Associates received non-securities-related compensation from IWA within the past 12 months. |
| Windstream Corp. | Raymond James & Associates received non-securities-related compensation from WIN within the past 12 months. |

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Wireline Telecom Services Risk Factors

Wireline telecom services remain highly regulated, and should regulation become less favorable, promoting more competition or reducing subsidies for these companies, the sector could be negatively impacted. Technological substitution remains a highly credible threat toward most wireline telecom services companies' revenue and earnings. A large amount of debt could leverage the industry to the downside should earnings and cash flows face significant pressure.

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Business Customer solutions include telecommunications equipment, key systems, PBX, ADSL, DS-1, DS-3, and DSO high speed data services.

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- Scholarships
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- Nemont Today
- What's New
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- ▶ New Listings
- ▶ Payment Drop Sites
- ▶ Special Needs
- ▶ Contact Us
- ▶ Service Areas



Personal

- ▶ Long Distance
- ▶ Local Calling Services
- ▶ Wireless
- ▶ Internet

Nemont Long Distance

By choosing Nemont Long Distance for ALL of your long distance calls, just dial "1" plus the area code and telephone number you wish to dial. There are no extra numbers to dial. You can also get calling cards, toll free numbers and calling cards.

O N L I N E S I G N U P
Sign up online for Nemont Long Distance. Click here.

P I C F R E E Z E

Slamming is the "unauthorized changing of your Long Distance provider (s)."

Protect yourself from being slammed by filling out and sending this PIC FREEZE form online.

Or you can download the form, fill it out, and mail it to your local telephone company.

Why Choose Nemont Long Distance?

- Only ONE Bill
- Only ONE Long Distance Carrier
- NO Monthly Fees
- NO Monthly Minimum Usage Charges
- NO Hidden Charges
- Locally Owned
- Answered By a Person Instead of a Machine
- PIC Change fee paid by Nemont Long Distance

Residential and Business Rates

Available 24 hours a day, 7 days a week. 10¢/minute for all calls within the United States and Canada.

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Calling Cards & Toll Free Number Services

Calling Cards

Nemont Long Distance calling cards are 35¢/minute and a 35¢ surcharge per call. Calling Cards are not automatically assigned, for more information call 1-800-636-6680.

Toll Free Numbers

Nemont Long Distance offers toll free numbers to business's or households who want to accept the charges for incoming calls. Calls from anywhere in the United States are billed at 15¢/minute, with a monthly service charge of \$3.00. Calls from Canada are 30¢/minute, and also include the monthly service charge of \$3.00. There is a one time set-up fee of \$10.00.

International Calling

Nemont Long Distance International rates are very competitive. The rates to each country vary. [Click here for international rates.](#)

Terms & Conditions

[Click here to review the terms and conditions.](#)

[Unlimited Long Distance Acceptable Use Policy](#)

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Nemont - Williston, North Dakota Local Calling Services

Getting Started

Call Nemont Customer Service at 1-866-572-7744, to order new service or to make changes to current services. A customer service specialist will explain rates, services available and will place the order for you.

Some information we will need to know to establish new service will be:

- Your name and complete address (physical address)
- Social Security Number
- Spousal Information/Joint Account
- Type of service you want (Residential/Business)
- Previous provider information
- Previous phone number and address
- Employment information
- Long Distance carrier you would like
- How you wish to be listed in the directory
- Special Needs (jacks/wiring)
- Neighbor's name
- Previous Resident

QUICKLINKS

- Custom Calling Features
- Worry Free Wire Maintenance
- Voice Mail
- Call Acceptance
- Call Forward
- Call Rejection
- Caller ID
- Call Waiting
- Call Transfer
- Home Intercom
- Priority Call
- Hot Line
- Smart Line
- Speed Calling
- Distinctive Ring
- Continuous Redial
- Last Call Return
- Call Trace
- Three Way Calling

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Custom Calling Features

Caller ID Blocking Options

Per Call Blocking

Per Line Blocking

Worry Free Wire Maintenance

If you subscribe to our Worry Free Wire Maintenance, we will repair your jack or inside wiring at **no charge**. If you don't subscribe, we will be happy to repair the problem, however, we will charge you an isolation charge as well as labor and materials.

Voice Mail

Voice Mail provides an audio mailbox to record, store, retrieve, review, save and handle audio messages. The service will greet incoming callers with a personal or a standard greeting. It provides audio prompts and personal security codes for customers and users of the service. Customers can access the service from any tone signaling telephone. Voice Mail is available for residential and business users. In addition, we provide General Access Voice Mail.

Call Acceptance *64

Now you can protect your quiet time but still be reached by special people. You can program your phone to only allow specified callers to ring through (up to 15), to your telephone, all other callers will get a message suggesting they call back later and your phone doesn't ring.

Call Forward *72

Call Forward lets you forward incoming calls automatically to another phone number, by simply dialing a code to turn on and off the feature.

Call Forward Busy

When you are on the phone all incoming calls will be forwarded to your specified number. The specified number can be another number in the home, a cell phone or a different location.

Call Forward No Answer

You can program your phone to forward all calls not answered to another number. The other number can be a cell phone, another other number in the home, or a different location.

Call Forward Select

You can program your phone to forward only those calls from a special list of numbers to another number such as your cell phone. When your service is turned "on", calls from numbers in your "forward-to" list will be re-routed to your "forward-to" number. All others will ring at your phone, as usual.

Call Rejection *60

You can program your phone to reject calls from any number you place in the rejection list. When your service is "turned-on" any callers in this list will hear an announcement that you're not accepting calls at this time. All other calls will ring through as usual.

Call Rejection Anonymous *77

When you've turned this service "on" any callers who have blocked their number

from your Caller ID display will hear an announcement that you do not accept anonymous calls and that they should remove blocking and call back. All other calls will ring through as usual.

Caller ID Name

When you receive a call, the name and number of the person calling you is shown on your Caller ID display screen. A Caller ID Box or Caller ID phone is needed for this feature.

Caller ID Number

When you receive a call, the number of the person calling you is shown on your Caller ID display screen. A Caller ID Box or Caller ID phone is needed for this feature.

Call Waiting/Cancel Call Waiting

Call Waiting lets you answer another call even when you're already on the phone. If you're talking on the phone and someone else tries to call you, local or long distance, you hear a quick "beep" tone. Your second caller will hear only a normal ringing signal.

Call Waiting can be canceled on a per call basis, either before initiating a call or during an existing call. Cancel Call Waiting remains in effect only for that call. Once you hang up, or depress the "switchhook", Call Waiting is automatically restored. Any parties calling will receive a busy signal when Cancel Call Waiting is in effect. **Note: You must have Three-Way Calling to Cancel Call Waiting during a call.**

Call Waiting Caller ID

Call Waiting ID allows the customer to control the disposition of incoming calls while in an off-hook condition via a visual display unit.

Additionally, it allows for the automatic display of a calling party's name and/or telephone number (excluding non-published and non-listed telephone numbers) to the called customer, which gives the called customer an opportunity to decide whether to answer the call immediately or not. The name and number are displayed on customer provided equipment.

The name displayed shall be the name associated with the calling telephone number as shown on the Company's records. The Company, in its discretion, may abbreviate or limit that name for display purposes. The Company does not assure accuracy, and it shall not be liable to any party.

Home Intercom

Use your phone to talk with someone in another part of the house, garage, workshop, or barn - wherever there's an extension.

Priority Call (VIP Alert) *61

When you make a list of special callers, your phone uses a special ring to announce calls from any of those numbers. If you also have Caller Waiting, you'll hear a special Call Waiting Tone.

Hotline

Hotline allows a customer to establish a switched connection to a predetermined number when the customer's telephone goes off-hook. No dialing is required and the call is processed immediately to the predetermined telephone number, automatically.

Smart Line

Smart Line allows a specific amount of time after the receiver is off-hook before it automatically dials a pre-designated number. This allows you to use the telephone normally but to ring a designated number simply by staying off-hook.

Speed Calling 8 or 30

Speed Calling allows you to reach 8 or 30 frequently called numbers by dialing just one or two digits instead of the entire phone number.

Distinctive Ring

Distinctive Ring allows you to have two telephone numbers assigned to the same line. You know who the call is for before you answer the phone, because each number has a distinctive ring. You can assign a number solely to the children, or you can assign a separate number to your home business and one to the family.

Continuous Redial *66

You can save time dialing busy number's over and over. Your phone can keep dialing a number while you go about your business, eliminating wasted time and aggravation. As soon as the line is free, your phone rings you and the call is automatically placed for you.

Last Call Return *69

Tired of rushing to catch a ringing telephone only to find out you just missed the call? Now, you can dial a special code and you will be given a recording of the phone number that last called.

Call Trace *57

When you receive a harassing call, you can dial a simple code to trace the source of that call. The information about that call is recorded in the telephone company's equipment. You will not be given the name or telephone number of the person who called.

At your request, trace information will be forwarded to local law enforcement for further action after the necessary forms have been signed.

Three Way Calling

Three-Way Calling lets you turn an everyday, two-way phone call into a three-way conference conversation. It's great for holidays or on special occasions, when you wish to exchange greetings with friends and relatives at two other locations.

Caller ID Blocking Options

Caller ID Blocking suppresses your name and number so that the called party with Calling Name and Number does not receive this information. Because there

may be occasions when you need to call anonymously, we will automatically equip your line with Per-Call Blocking at NO CHARGE.

Per Call Blocking *67

By dialing a special code before you place a call, you can prevent your phone number and name from appearing on the Caller ID display of the person receiving your call.

Per Line Blocking

When you request* Per-Line Blocking, you do not need to dial a code to block your name and number each time you place a call. Your number will automatically appear as "Private". To override Per-Line Blocking (allowing your number to be displayed) on an individual call, you must dial a special code *82, before placing the call.

You must call our office to subscribe to this service provided at **NO CHARGE.*

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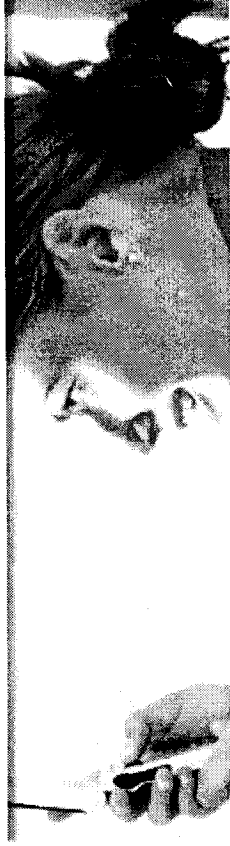


As For Us, One For All.

- History
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- Board Members
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- Nemont Today
- What's New
- Call Before You Dig

Customer Center

- Wireless Home
- Coverage
- Retail Locations
- Features
- Text Messaging



Nemont Wireless

Get The Freedom Of Mobility

Nemont provides wireless service in association with Triangle Communications. Nemont's wireless network is a reliable and extensive cellular and PCS network in Montana and northwest North Dakota. Wireless phones can be used throughout the US and Canada. Company locations with local customer service representatives and agents throughout the service area make it convenient to activate a wireless phone and make inquiries.

Nemont offers a number of different service plans and calling features, so it's easy to find the right plan for your needs.

Please review our [Terms of Service](#).

Please review our [Privacy Policy](#).

Please review our [Hearing Aid Compatibility with Mobile Phones Overview & FAQ](#).

Please review our [Return Policy](#).

Peace of mind for pennies a day! [Read about our Handset Protection Plan](#).

Personal

- Plans
- Low Income
- Payment Options
- Phones
- Terms of Service

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- ▶ Service Areas
- ▶ High Speed Internet

Personal

- ▶ Check Your Time
- ▶ Change Your Password
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- ▶ Terms of Service



Nemont Internet

Nemont provides unlimited local dial-up access and ADSL for customers. Toll free customer support, and a host of Internet resources including email are available.

ADSL - High speed internet is available in select service areas. Certain perimeter restrictions may apply.

Please contact us at help@nemont.net. Call us Monday-Friday, 8 a.m.-5 p.m. at 1-800-636-6680 for new activations, billing, or more information. For 24-hour tech support please call 1-888-338-0252 or email help@nemont.net.

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OUR LATEST INTERNET NEWSLETTER

(click here)



Exhibit 3

Prehearing Order in Case No. PU-05-451

STATE OF NORTH DAKOTA
PUBLIC SERVICE COMMISSION

Midcontinent Communications/North Dakota
Telephone Company
Rural Exemption
Investigation

Case No. PU-05-451

PREHEARING ORDER

December 13, 2005

Upon a prehearing conference held December 9, 2005, Patrick W. Durick, Pearce & Durick, and J. G. Harrington, Dow, Lohnes & Albertson, PLLC, appearing for Midcontinent Communications; Donald A. Negaard, Pringle & Herigstad, P.C., and Thomas A. Moorman, Kraskin, Moorman & Cosson, LLC, appearing for North Dakota Telephone Company; and William W. Binek, Chief Counsel, and Patrick J. Fahn, Utilities Analyst, appearing for the North Dakota Public Service Commission, and pursuant to a stipulation by and among counsel for Midcontinent Communications and North Dakota Telephone Company, without objection by counsel for the North Dakota Public Service Commission, it is

ORDERED, that upon the completion of all pending discovery (whether "formal" or "informal"), expected to be done December 9, 2005, no further discovery shall be undertaken by Midcontinent Communication (for convenience, sometimes referred to as "Midco") or North Dakota Telephone Company (for convenience, sometimes referred to as "NDTC") except upon motion to the Commission's designated and acting hearing officer and in accordance with an order upon such motion, or otherwise as the Commission may allow; and it is further

ORDERED, that Midco shall serve and file its direct testimony and exhibits for the hearing not later than 4:30 p.m. C.S.T., December 21, 2005; and it is further

ORDERED, that NDTC shall serve and file its direct testimony and exhibits for the hearing not later than 4:30 p.m. C.S.T., January 9, 2006; and it is further

ORDERED, that Midco shall serve and file any rebuttal testimony and exhibits for the hearing not later than 4:30 p.m. C.S.T., January 16, 2006; and it is further

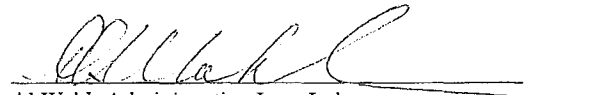
ORDERED, that no other or further filing of testimony or exhibits prior to the hearing shall be permitted except as the Commission may allow; and it is further

ORDERED, that all testimony and exhibits served and filed for the hearing pursuant to this order shall be served and filed electronically, provided, however, that if service and filing electronically cannot reasonably be accomplished service and filing shall be made by facsimile transmission upon advance notice given by telephone to the office of the person upon whom service electronically was attempted and to the offices of the North Dakota Public Service Commission for the attention of Illona A. Jeffcoat-Sacco, Executive Secretary; and it is further

ORDERED, that the hearing of this matter shall commence at 10:00 a.m. C.S.T., January 23, 2006, in the Commission Hearing Room, 12th Floor, State Capitol, Bismarck, North Dakota.

Dated at Bismarck, North Dakota this 13th day of December, 2005.

State of North Dakota
Public Service Commission

A handwritten signature in black ink, appearing to read 'Al Wahl', is written over a horizontal line.

Al Wahl, Administrative Law Judge
Office of Administrative Hearings
1707 North 9th Street
Bismarck, North Dakota 58501
Telephone: (701) 328-3260

STATE OF NORTH DAKOTA

PUBLIC SERVICE COMMISSION

Midcontinent Communications/North Dakota
Telephone Company
Rural Exemption
Investigation

Case No. PU-05-451

CERTIFICATE OF SERVICE

The undersigned certifies that a true and correct copy of the **PREHEARING ORDER** was mailed, regular mail, on the 13 day of December, 2005, to:

Mr. Patrick W. Durick
Pearce & Durick
P.O. Box 400
Bismarck, ND 58502-0400

Mr. Don Negaard
Pringle & Herigstad, P.C.
P.O. Box 1000
Minot, ND 58702-1000

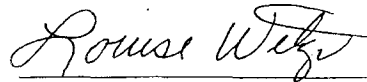
Mr. J. G. Harrington
Dow, Lohnes & Albertson, PLLC
1200 New Hampshire Avenue NW
Suite 800
Washington, DC 20036

Mr. Thomas J. Moorman
Kraskin, Moorman & Cosson, LLC
2120 L Street NW - Suite 520
Washington, DC 20037

and that a true and correct copy of the above document was mailed, inside mail, at the State Capitol on the 13 day of December, 2005, to:

Mr. William W. Binek
Chief Counsel
Public Service Commission
600 East Boulevard Avenue
Bismarck, ND 58505-0480

OFFICE OF ADMINISTRATIVE HEARINGS
Al Wahl, Administrative Law Judge



Louise Wetzel

**STATE OF NORTH DAKOTA
PUBLIC SERVICE COMMISSION**

MIDCONTINENT COMMUNICATIONS,)
A SOUTH DAKOTA PARTNERSHIP,)
COMPLAINANT)

VS.)

MISSOURI VALLEY COMMUNICATIONS)
INC.,)
RESPONDENT)

Case No. PU-08-61
OAH No. 20080079

MISSOURI VALLEY COMMUNICATIONS)
INC.)

APPLICATION FOR SUSPENSION OR)
MODIFICATION PURSUANT TO)
47 U.S.C. § 251(F)(2))

Case No. PU-08-176
OAH No. 20080079

Testimony of W. Thomas Simmons

On Behalf Of

Midcontinent Communications

July 2, 2008

1 **Q. PLEASE STATE YOUR NAME FOR THE RECORD.**

2 A. W. Thomas Simmons.

3 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

4 A. I am employed by Midcontinent Communications as Senior Vice President of
5 Public Policy. I joined the Midcontinent family of companies in 1987 as the
6 general manager of Midcontinent Media's South Dakota radio group. Before that,
7 I worked in radio broadcasting as an engineer, producer, announcer, operations
8 manager, and general manager. In 1995, I joined Midcontinent Communications
9 as Vice President and General Manager. In my current capacity, I am responsible
10 for public policy, public relations, public affairs, as well as community and
11 government relations.

12 **Q. CAN YOU DESCRIBE YOUR EDUCATION?**

13 A. I holds BA and MS degrees in psychology from Concordia College in Moorhead,
14 Minnesota and from North Dakota State University.

15
16 **Q. WHAT IS THE PURPOSE OF THIS TESTIMONY?**

17 A. I am providing this testimony to address certain issues relating to (1)
18 Midcontinent and the services it offers; (2) Midcontinent's network; (3) The
19 elements under Sections 251(b) and 251(c) of the federal Communications Act
20 that are the subject of this consolidated proceeding; (4) Midcontinent's experience
21 of the impact of facilities-based competition; and (5) Midcontinent's proposal for
22 implementation of Section 251(c) following this proceeding. This testimony does
23 not address any of the other issues in this proceeding.

1 **MIDCONTINENT AND ITS SERVICES**

2 **Q. CAN YOU DESCRIBE MIDCONTINENT AND THE SERVICES IT**
3 **OFFERS?**

4 A. Midcontinent is the largest cable provider in the Dakotas. We offer cable service,
5 high speed Internet and telephone service across North Dakota and South Dakota,
6 and also serve some customers in Minnesota. Up until May of this year, we also
7 had customers in Nebraska, but we have sold those systems. Our telephone
8 service is a direct replacement for incumbent telephone company offerings,
9 including local and long distance services; features like call waiting and call
10 forwarding; and voice mail. Today, Midcontinent serves more than 80,000
11 telephone customers and more than 250,000 customers for all of its services
12 combined.

13 **Q. HOW DOES MIDCONTINENT PROVIDE ITS SERVICES?**

14 A. We use the Midcontinent cable platform to provide all of our services. All of our
15 cable and high speed Internet services are provided over our own facilities. While
16 we often begin providing telephone service on a resale basis when we first enter a
17 market, our goal always is to transition to full facilities-based service as quickly
18 as possible. Offering facilities-based service allows us to provide the best
19 customer experience possible and to control all aspects of the service we provide,
20 from the customer service representatives to the choice of technologies to
21 maximize the quality of the service our customers receive. For these reasons, the
22 overwhelming majority of our customers get their service through Midcontinent's
23 facilities.

1 Midcontinent has been offering telephone service in the Dakotas for many
2 years, including long distance telephone service since 1982 and local telephone
3 service since 1999. Midcontinent provides all of its facilities-based telephone
4 services through its own telephone switch. Most of Midcontinent's telephone
5 service is standard circuit-switched service, but even service that uses Internet
6 Protocol at the customer premises is converted to standard telephone protocols
7 and routed through the switch before going to other carriers.

8 **Q. WITHIN NORTH DAKOTA, WHERE DOES MIDCONTINENT**
9 **PROVIDE TELEPHONE SERVICE?**

10 A. Our service area includes both urban and rural communities. The largest
11 communities where we provide telephone service are Bismarck and West Fargo.
12 Some of the smaller communities include Devils Lake, Carrington, Mayville,
13 Hillsboro, Casselton and Wahpeton. We currently provide service in Williston
14 via resale of the services of Missouri Valley Communications.

15 ***MIDCONTINENT'S NETWORK***

16 **Q. CAN YOU DESCRIBE THE NETWORK ARCHITECTURE USED BY**
17 **MIDCONTINENT?**

18 A. With rare exceptions, Midcontinent uses a hybrid fiber-coaxial cable network
19 architecture to serve its telephone customers, and would use the same architecture
20 in Williston. Traffic originating from a customer location travels over
21 Midcontinent's coaxial cable to a local node, where it then is transferred to fiber.
22 The fiber transport continues from the node to the local Midcontinent headend,
23 which in this case would be located in Williston.

1 After traffic reaches the headend, it is handed off to Midcontinent's fiber
2 ring network for transport to Midcontinent's switching facilities in Sioux Falls.
3 From those facilities, it is routed as appropriate to another Midcontinent end user,
4 to another local exchange carrier or to an interexchange carrier for termination.
5 Midcontinent interconnects directly and indirectly with terminating carriers
6 through meet points, collocation and other, mutually-agreed mechanisms.

7 To connect its network to Williston, Midcontinent Communications has
8 leased a circuit from Bismarck to its Round Prairie Junction meet point in
9 Williston and is in the process of implementing a second, diverse path, which we
10 plan to begin installing once we have approval for facilities-based interconnection
11 in Williston. The remainder of the long haul network that would be used to
12 connect with the Williston headend already uses diverse routing and self-healing
13 rings to maximize reliability.

14 **Q. IS MIDCONTINENT'S NETWORK RELIABLE?**

15 A. Yes. Reliability is an important part of what we offer our customers.

16 **Q. WHAT STEPS DOES MIDCONTINENT TAKE TO ENSURE NETWORK**
17 **RELIABILITY?**

18 A. Midcontinent works constantly to improve and maintain the reliability of its
19 telephone network. For instance, Midcontinent has undertaken a long-term plan
20 to ensure that all of its transport is carried via self-healing fiber rings. The use of
21 fiber rings nearly eliminates the possibility of service losses due to fiber cuts,
22 which at one time were Midcontinent's most significant service issue.

1 Midcontinent also designs its systems for maximum redundancy. In
2 Williston, we already have placed fiber optic cables for interconnection along
3 diverse paths, and the gateway we plan to use in the Williston headend has
4 redundant power outputs, protection switching ability and redundant gigabit
5 Ethernet connections to the core routers for failover protection. Midcontinent's
6 telephone switch, a Nortel DMS-500 with a CS-2000 add-on for digital and voice
7 over IP services, also has significant redundancies that are intended to reduce the
8 risk of outages.

9 **Q. MIDCONTINENT EXPERIENCED A SWITCHING ISSUE IN MAY. CAN**
10 **YOU DESCRIBE THE CIRCUMSTANCES OF THIS ISSUE?**

11 A. The switching issue was an intermittent call setup failure. It did not affect all
12 calls and, in fact, once a connection was established it would continue until the
13 customer ended the call. Once Midcontinent became aware of the issue, we
14 determined that it was caused by a software problem in the core billing and
15 management system (the "CBM") of the switch. In essence, there was an
16 overload of messaging between the CBM and the core of the switch, which
17 caused call setup information to be lost intermittently.

18 While Nortel has not completed its investigation, it appears that the
19 problem was caused by a mistake that one of Nortel's technicians made in
20 February. When installing a patch to the software, the technician omitted one file
21 on the primary CBM. The omission of this file caused the failure and, equally
22 important, disabled the alarms and the trigger to use the backup CBM. The
23 problem was not detected in February because the technician rebooted the backup

1 CBM unit first, and so the switch operated on the backup unit until it
2 automatically switched back to the primary unit on May 26. The messaging issue
3 began on that date, but did not affect service until May 28.

4 Once Midcontinent became aware of the issue, it immediately began
5 diagnosis. After the issue was isolated to the CBM and the specific problem was
6 identified, it took approximately 90 minutes to correct it and bring the switch back
7 to normal operations. Overall, we estimate that customers experienced service
8 issues for less than eight hours.

9 This was the first customer-affecting switch problem in the entire time that
10 Midcontinent has offered facilities-based local telephone service in the Dakotas.

11 We are continuing to work with Nortel to minimize any chance that this situation
12 will be repeated or that there will be outages in the future.

13 ***SPECIFIC SECTION 251(C) AND 251(B) REQUIREMENTS***

14 **Q. WHICH SECTION 251(C) REQUIREMENTS DOES MIDCONTINENT**
15 **WANT TO HAVE APPLIED TO MISSOURI VALLEY?**

16 A. Midcontinent's current request includes the following items that fall under
17 Section 251(c) of the Communications Act:

- 18 1. Negotiation in good faith.
- 19 2. Interconnection at any technically feasible point.
- 20 3. Collocation
- 21 4. Notices of network changes.

22 **Q. WHICH SECTION 251(C) REQUIREMENTS ARE NOT INCLUDED IN**
23 **MIDCONTINENT'S REQUEST FOR INTERCONNECTION?**

1 A. Midcontinent's request does not include the following items that fall under
2 Section 251(c) of the Communications Act:

- 3 1. Access to unbundled network elements.
- 4 2. Wholesale resale.

5 **Q. WHY ISN'T MIDCONTINENT ASKING FOR ACCESS TO UNBUNDLED**
6 **NETWORK ELEMENTS?**

7 A. Midcontinent has not requested access to unbundled network elements because it
8 intends to serve its customers using its own network facilities, as I described
9 earlier.

10 **Q. WHY ISN'T MIDCONTINENT ASKING FOR WHOLESALE RE SALE?**

11 Midcontinent already has obtained wholesale resale from Missouri Valley.
12 Missouri Valley agreed not to assert its rural exemption and entered into a resale
13 agreement with Midcontinent in 2004. That agreement was a replacement for the
14 agreement that had been in place between Midcontinent and Citizens Telephone
15 prior to the sale of the Williston exchange to Missouri Valley's current parent,
16 Nemont.

17 **Q. CAN YOU DESCRIBE WHICH SECTION 251(B) REQUIREMENTS**
18 **MISSOURI VALLEY SHOULD BE REQUIRED TO FULFILL?**

19 A. As I understand it, Section 251(b) requires all local exchange carriers to meet
20 certain obligations. They are as follows:

- 21 1. Reciprocal compensation.
- 22 2. Number portability.
- 23 3. Dialing parity.

1 4. Access to rights of way.

2 5. Retail resale.

3 Based on the information that Missouri Valley has provided so far, I do not
4 believe that it is asking the Commission to suspend its obligations under Section
5 251(b).

6 **Q. DOES MIDCONTINENT WANT MISSOURI VALLEY TO MEET ALL**
7 **OF THE SECTION 251(B) REQUIREMENTS?**

8 A. Yes. As I understand it, Missouri Valley is meeting most of them already,
9 including providing number portability, dialing parity, access to rights of way and
10 retail resale. I do not know if Missouri Valley is providing reciprocal
11 compensation for termination of local traffic, but this is not a particularly
12 burdensome obligation, and most current interconnection agreements do not
13 require either carrier to pay for reciprocal compensation traffic.

14 **Q. HOW WILL MISSOURI VALLEY BE COMPENSATED FOR MEETING**
15 **ITS SECTION 251(B) AND SECTION 251(C) OBLIGATIONS?**

16 A. It depends on the obligation. Carriers recover costs of number portability and
17 dialing parity from their customers. The costs of other requirements, like
18 interconnection, collocation, reciprocal compensation and access to rights of way,
19 are subject to negotiation and, if the companies cannot agree, are set by regulators
20 under FCC rules intended to make sure that incumbent carriers' costs of meeting
21 those obligations are covered.

22 ***EFFECTS OF FACILITIES-BASED COMPETITION***

1 **Q. CAN YOU DESCRIBE SOME OF THE WAYS THAT FACILITIES-**
2 **BASED COMPETITION FROM MIDCONTINENT MIGHT BENEFIT**
3 **CONSUMERS IN WILLISTON?**

4 A. In Midcontinent's experience, the introduction of facilities-based competition has
5 significant benefits for consumers. I would like to discuss two specific benefits:
6 lower prices and increased innovation.

7 **Q. DOES COMPETITION LOWER PRICES?**

8 A. In our experience, it does. Midcontinent offers its customers a variety of
9 discounted bundles with combinations of local and long distance telephone
10 service, cable service and high speed Internet service. Those bundles can save a
11 consumer as much as thirty-one dollars a month over the cost of purchasing the
12 services separately. Even Midcontinent's standard phone service includes call
13 waiting, three-way calling and other calling features at no charge, when many
14 incumbent phone companies charge for those services. Midcontinent's telephone
15 rates are set to compete with the services offered by incumbent phone companies,
16 and so customers typically save money compared to what they would pay their
17 old service providers.

18 **Q. HOW DOES COMPETITION SPUR INNOVATION?**

19 A. Midcontinent has found that companies that are competing with each other do not
20 just rely on price. They add features to their services, improve reliability and
21 customer service and try to find innovative ways to serve their customers. These
22 improvements are necessary to attract and keep customers in a competitive
23 environment. For example, Midcontinent has been increasing the speed of its

1 cable modem service since that service was introduced, and most Midcontinent
2 customers can now purchase service with a download speed of 10 Mbps or more,
3 in large part because many of its competitors have been increasing the speeds they
4 offer as well. In comparison, I understand that Missouri Valley's DSL service is
5 offered at only 1 Mbps or about 1/10th of the speed of Midcontinent's standard
6 cable modem service.

7 **Q. DOES COMPETITION HURT RURAL TELEPHONE COMPANIES?**

8 A. Of course, any time competition begins, the incumbent telephone company is
9 subject to reduced revenues and profits. However, Midcontinent has been
10 competing against rural telephone companies in North Dakota and South Dakota
11 since 2004 and to date none of those companies have sought regulatory relief
12 from state or federal regulators as a result of competition from Midcontinent or
13 even asked for permission to raise their rates. In most cases, it seems that
14 competition, or even the prospect of competition, has caused rural telephone
15 companies to try to broaden and improve the service they offer to their customers.
16 I believe that is what Congress intended when it passed the Telecommunications
17 Act of 1996.

18 ***IMPLEMENTATION OF INTERCONNECTION***

19 **Q. ONCE THE COMMISSION DECIDES TO GRANT MIDCONTINENT'S**
20 **PETITION, HOW SHOULD IT IMPLEMENT THAT DECISION?**

21 A. Before Midcontinent can begin providing facilities-based service through Section
22 251(c) interconnection, Midcontinent and Missouri Valley will need to enter into
23 an interconnection agreement to govern their relationship, determine the specific

1 locations and types of interconnection that will be adopted and put those
2 interconnection arrangements into place. The companies will not need to create
3 new systems for creating orders because those systems already are in place under
4 their existing resale agreement.

5 **Q. HOW SHOULD THE COMMISSION ADDRESS THE**
6 **INTERCONNECTION AGREEMENT ISSUE?**

7 A. The best way to address that issue is to require the parties to adopt an interim
8 interconnection agreement pending negotiation of a permanent agreement.
9 Midcontinent is willing to accept any of its existing agreements in North Dakota
10 for facilities-based interconnection and collocation as an interim agreement. The
11 interim agreement would remain in place until Missouri Valley and Midcontinent
12 entered into a permanent agreement. The pricing under any interim agreement
13 would be subject to a true-up to the final pricing agreed to or arbitrated between
14 Midcontinent and Missouri Valley.

15 **Q. HOW SHOULD THE COMMISSION ADDRESS THE**
16 **IMPLEMENTATION OF INTERCONNECTION?**

17 A. Mr. Gates discusses this issue in his testimony.

18 **Q. WHAT SCHEDULE SHOULD THE COMMISSION SET?**

19 A. Midcontinent believes it is reasonable to require the parties to file the interim
20 interconnection agreement no later than thirty days after the Commission releases
21 its order. During that time, Midcontinent's and Missouri's technical staffs could
22 begin discussions on the location and type of physical interconnection and on any

1 other technical or operational issues that have to be addressed before
2 interconnection is put into place.

3 Based on Midcontinent's experience with other rural carriers, it is
4 reasonable to expect that Midcontinent and Missouri Valley could complete their
5 discussions concerning implementation of interconnection and any other technical
6 issues within thirty days of a Commission order. Actual interconnection could be
7 completed within sixty days of the time technical plans have been completed, and
8 Midcontinent should be able to begin providing facilities-based service at that
9 time.

10 Midcontinent also recognizes that it will take some time for Missouri
11 Valley to transition wholesale resale customers to facilities-based service. We
12 would propose to allow for a gradual transition, spread evenly over a six-month
13 period from the time that facilities-based service begins.

14 Midcontinent believes that, with an interim agreement in place, it is
15 reasonable to use the standard negotiation and arbitration periods under Section
16 252 of the Communications Act for the permanent agreement, using the date of
17 the Commission's order as the starting date. Under that schedule, a permanent
18 interconnection agreement would be in place no more than about nine months
19 after the Commission's order is released.

20 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

21 A. Yes.

STATE OF NORTH DAKOTA
PUBLIC SERVICE COMMISSION

MIDCONTINENT COMMUNICATIONS,)
A SOUTH DAKOTA PARTNERSHIP,)
COMPLAINANT)

VS.)

MISSOURI VALLEY COMMUNICATIONS)
INC.,)
RESPONDENT)

Case No. PU-08-61
OAH No. 20080079

MISSOURI VALLEY COMMUNICATIONS)
INC.)

APPLICATION FOR SUSPENSION OR)
MODIFICATION PURSUANT TO)
47 U.S.C. § 251(F)(2))

Case No. PU-08-176
OAH No. 20080079

DIRECT TESTIMONY
OF
SCOTT C. LUNDQUIST
ON BEHALF OF MIDCONTINENT COMMUNICATIONS

July 2, 2008

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Exhibits

Exhibit SCL-1: Statement of Qualifications

Exhibit SCL-2: Midcontinent’s Correction to MVC’s Impact Analysis – Summary tab

1 **I. WITNESS INTRODUCTION**

2 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3 A. My name is Scott C. Lundquist. My business address is QSI Consulting, 53
4 Cottage St., Natick, Massachusetts 01760.

5 **Q. WHAT IS QSI CONSULTING, INC. AND WHAT IS YOUR POSITION**
6 **WITH THE FIRM?**

7 A. QSI Consulting, Inc. ("QSI") is a consulting firm specializing in traditional and
8 non-traditional utility industries, econometric analysis and computer-aided
9 modeling. QSI provides consulting services for regulated utilities, competitive
10 providers, government agencies (including public utility commissions, attorneys
11 general and consumer councils) and industry organizations. I serve as a
12 Consultant to QSI.

13 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND**
14 **WORK EXPERIENCE.**

15 A. I have prepared a summary of my professional experience and education, which is
16 provided in Exhibit SCL-1 attached to this testimony

17 **Q. HAVE YOU PREVIOUSLY SERVED AS AN EXPERT WITNESS IN**
18 **TELECOMMUNICATIONS REGULATORY PROCEEDINGS?**

19 A. Yes, I have offered testimony on telecommunications regulation and policy
20 matters on over thirty occasions over the past fifteen years, on behalf of state
21 regulatory commission staff, competitive service providers, and consumer
22 advocate agencies. Many of these cases have involved issues relating to
23 interconnection between incumbent local exchange carriers ("ILECs") and

1 competitive local exchange carriers (“CLECs”) pursuant to Section 251(c) of the
2 Telecommunications Act of 1996.

3 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE NORTH**
4 **DAKOTA PUBLIC SERVICE COMMISSION (“COMMISSION”)?**

5 A. No, this is my first appearance before the Commission.

6 **Q. ON WHOSE BEHALF ARE YOU FILING THIS DIRECT TESTIMONY?**

7 A. I am filing this testimony on behalf of the petitioner, Midcontinent
8 Communications, LLC (“Midcontinent”).

9

10 **II. SUMMARY OF TESTIMONY**

11 **Q. WHAT ISSUES WILL YOU ADDRESS IN THIS PROCEEDING?**

12 A. I will address MVC’s evidence in support of its claim that interconnection with
13 Midcontinent on a facilities basis, as sought in Midcontinent’s February 8, 2008
14 *bona fide* request, would create an undue economic burden on MVC.

15 **Q. ARE THERE OTHER WITNESSES TESTIFYING ON BEHALF OF**
16 **MIDCONTINENT IN THIS PROCEEDING?**

17 A. Yes. Mr. W. Thomas Simmons of Midcontinent is also filing testimony. Mr.
18 Simmons is the Senior Vice President of Public Policy for Midcontinent. He will
19 provide background on Midcontinent and its operations and also describe what
20 the company is seeking through this arbitration. Mr. Timothy Gates, Senior Vice
21 President of QSI, will also file testimony in this case. His testimony will focus on
22 the rural exemption issue, but also will address number portability and the timing
23 of implementation of the interconnection.

1 **Q. PLEASE SUMMARIZE YOUR TESTIMONY.**

2 A. My testimony today provides an assessment of the economic impact analysis
3 supplied in Exhibit 1 to Mr. Hanson's June 26, 2008 testimony (hereafter referred
4 to as MVC's "Impact Analysis"), and offers an alternative quantification of that
5 economic impact, as determined by making several necessary adjustments to
6 correct MVC's analysis. MVC's Impact Analysis purports to show that if
7 Midcontinent is able to obtain a facilities-based interconnection agreement with
8 MVC that allows Midcontinent to provide facilities-based local exchange and
9 access services in the Williston exchange, then MVC's net operating margin (i.e.,
10 total revenues minus operating expenses) would fall by amounts ranging from
11 \$628,600 in year 2009, to \$1.19 million in year 2012. MVC claims that its total
12 net revenue loss for the period 2009-2012 would be \$3.58 million.

13
14 My testimony demonstrates that MVC's analysis is critically flawed in several
15 respects, which in combination cause its results to greatly exaggerate the potential
16 economic impacts from Midcontinent's entry into the Williston exchange as a
17 facilities-based service provider. I explain and implement four adjustments to
18 correct MVC's analysis, in the areas of:

- 19 • Migration Timing
- 20 • Annual Line Growth Factors
- 21 • Special Access Revenues; and
- 22 • USF Revenues.

1 I then show that when MVC's Impact Analysis is corrected by applying all four of
2 these adjustments together, MVC's claimed potential revenue losses from
3 entering into facilities-based interconnection with Midcontinent are reduced by
4 75%, to a cumulative net revenue loss over the 2009-2012 timeframe of \$888,577.

5 **Q. CAN YOU SUMMARIZE YOUR RECOMMENDATION TO THE**
6 **COMMISSION?**

7 A. I recommend that the Commission reject MVC's Impact Analysis as supplied in
8 Mr. Hanson's Exhibit 1, and disregard the economic impact claims that MVC has
9 made based on that analysis. In their place, I recommend that the Commission
10 adopt the corrected Impact Analysis that I present, including the revised economic
11 impact results that it generates.

12
13 **III. IMPACT OF INTERCONNECTION ON MVC**

14 **Q. HAVE YOU REVIEWED THE ECONOMIC IMPACT ANALYSIS THAT**
15 **MVC HAS PREPARED IN SUPPORT OF ITS CLAIM THAT ENTERING**
16 **INTO A FACILITIES-BASED INTERCONNECTION AGREEMENT**
17 **WITH MIDCONTINENT WOULD RESULT IN AN "UNDULY**
18 **ECONOMICALLY BURDENSOME" IMPACT?**

19 A. Yes, I have. MVC originally supplied an Excel® spreadsheet model named
20 "Midco Entry Impact Analysis.xls," which I have reviewed. MVC also presented
21 the "Summary" tab of that model in hardcopy format as Deposition Exhibit No. 3
22 in connection with the April 25, 2008 deposition of Messrs. Hanson and Del
23 Fiacco by Midcontinent. MVC has subsequently developed a revised version of

1 this model, the spreadsheets of which were supplied in Exhibit 1 to Mr. Hanson's
2 testimony. MVC's revised model differs from the original version principally by
3 its disaggregating business from residential resale service in MVC's line growth
4 assumptions and revenue calculations.¹ I shall henceforth refer to the revised
5 version of the model as presented in Mr. Hanson's Exhibit 1 as MVC's "Impact
6 Analysis."

7 **Q. CAN YOU PROVIDE A BRIEF OVERVIEW OF THE DESIGN OF MVC'S**
8 **IMPACT ANALYSIS?**

9 A. Yes. MVC's Impact Analysis focuses on the four years 2009-2012. For each
10 year, it calculates MVC's total revenues, total operating expenses, and net
11 operating margins, under two scenarios.² It then purports to determine the
12 economic impact of Midcontinent's entry into the Williston exchange on a
13 facilities-based service basis, in terms of the difference in MVC's net operating
14 margins between the two scenarios.

15
16 The first scenario, labeled "Resale Model," is a "business as usual" baseline in
17 which MVC takes into account the revenues generated by its retail local exchange
18 service customers, network access services, and the access lines its supplies to
19 Midcontinent on a resale basis. Starting with a "Budgeted 2008" value, MVC
20 calculates year-by-year Local Service revenue, including Resale revenue, under
21 an assumption that those revenues will decline 0.5% per year.³ It similarly

¹ Direct of Hanson at page 19.

² Hanson Exhibit 1, at "Summary" tab.

³ *Id.*, at "Summary" tab, line 5.

1 calculates annual Network Access Revenue, starting from a “Budgeted 2008”
2 value and an annual growth assumption of 4%; and a small amount of
3 “Miscellaneous” revenues, which are kept flat at the “Budgeted 2008” value.⁴
4 MVC then estimates its operating expenses as increasing by 3% annually from
5 2008 levels for all expense categories except Depreciation and Amortization.⁵
6 MVC has assumed a constant Depreciation expense of \$805,000 for each year
7 2009-2012, vs. the \$803,600 value seen for 2008; and has zeroed out the
8 Amortization expense associated with the acquisition adjustment from the
9 purchase of the Citizen’s lines, which was \$1.1 million in 2007 (actual).⁶

10
11 The second scenario, labeled “Interconnect Model,” is intended to model MVC’s
12 revenues and expenses assuming that 100% of Midcontinent’s local exchange
13 service customers in the Williston exchange, including its current resold service
14 base and all subscribers that it subsequently acquires, will be served exclusively
15 by Midcontinent’s own network and facilities. MVC’s analysis implements that
16 assumption by (1) subtracting out from its Local Service revenues (i.e., the same
17 series as applied in the Resale Model scenario) all resold service revenue it would
18 otherwise receive from Midcontinent; and (2) subtracting out from its Network
19 Access service revenues (again, the same series as used in the Resale Model
20 scenario), those intrastate switched access and special access revenues that also
21 would be lost to MVC when Midcontinent migrates lines from resale to its own

⁴ *Id.*, at “Summary” tab.

⁵ *Id.*, at operating expense tab.

⁶ *Id.*, at operating expense tab.

1 facilities-based services.⁷ On the expense side, MVC applies the same Operating
2 Expense year-by-year values as used in the Resale Model scenario, and grows
3 them by 3% annually. As I shall explain later in my testimony, this means that
4 MVC is assuming that there will be no cost savings at all, but rather cost
5 increases, even as it would no longer serve the approximately 3,700 subscribers
6 that it assumes would be entirely migrated off of its network (to Midcontinent's
7 network) by 2012.

8 **Q. WHAT DOES MVC'S IMPACT ANALYSIS PURPORT TO SHOW?**

9 A. MVC's Impact Analysis purports to show that if Midcontinent is able to obtain a
10 facilities-based interconnection agreement with MVC that allows Midcontinent to
11 provide facilities-based local exchange and access services in the Williston
12 exchange, then MVC's net operating margin (i.e., total revenues minus operating
13 expenses) would fall by amounts ranging from \$628,600 in year 2009, to \$1.19
14 million in year 2012.⁸ MVC claims that its total net revenue loss for the period
15 2009-2012 would be \$3.58 million.⁹

16
17 **Q. DOES MVC'S IMPACT ANALYSIS PROVIDE AN ACCURATE**
18 **PORTRAYAL OF THE POTENTIAL ECONOMIC IMPACTS OF**

⁷ *Id.*, at "Summary" tab.

⁸ *Id.*, at "Summary" tab," Line 57 ("Net Operating Margin Impact").

⁹ *Id.*, at Line 54 ("Cumulative Net Operating Margin Impact"). MVC calculates this value as a simple sum of the individual years' impacts, rather than on a net present value ("NPV") basis. Because changing to a NPV basis has minimal impacts on the differences between MVC's cumulative impacts results and my corrected values, I have not changed this aspect of their model.

1 **MIDCONTINENT’S ENTRY INTO THE WILLISTON EXCHANGE AS A**
2 **FACILITIES-BASED SERVICE PROVIDER?**

3 A. No, it does not. As I shall demonstrate, MVC’s analysis is critically flawed in
4 several respects, which in combination cause its results to greatly exaggerate the
5 potential economic impacts from Midcontinent’s entry into the Williston
6 exchange as a facilities-based service provider. Consequently, I have made a
7 series of adjustments to MVC’s Impact Analysis to produce a more realistic
8 estimate of those potential impacts. Exhibit SCL-2 attached to this testimony
9 provides the “Summary” tab of the corrected version of MVC’s Impact Analysis
10 that I have developed. I will explain each of the adjustments that I have made in
11 the next section of my testimony.

12 ***Corrections to MVC Impact Analysis***

13 **Migration Timing**

14
15 **MVC’s Impact Analysis assumes that Midcontinent will migrate 100% of its**
16 **existing customer base in Williston to its own network by January 1, 2009, which is**
17 **plainly unrealistic.**

18
19 **Q. WHAT IS THE FIRST PROBLEM THAT YOU HAVE IDENTIFIED IN**
20 **MVC’S IMPACT ANALYSIS?**

21 A. MVC’s Impact Analysis assumes that 100% of Midcontinent’s existing customer
22 base in Williston, who are currently served using MVC resold service, would be
23 migrated over to Midcontinent’s own network and facilities by January 1, 2009.¹⁰

24 This assumption is plainly unrealistic, given that the current scheduling order in

¹⁰ See Hanson Exhibit 1, at “Summary Tab,” Line 61, which states that “Model assumes 100% cutover of Midco resale customers to interconnect agreement as of 1/1/2009.”

1 this proceeding calls for a Commission order no earlier than August 8, 2008,¹¹
2 and that (assuming Midcontinent prevails) the negotiation of a mutually
3 satisfactory facilities-based interconnection agreement between MVC and
4 Midcontinent would likely take three more months according to Mr. Hanson, only
5 after which actual customer migrations could commence. Moreover, the customer
6 migration process will take substantial additional time, especially since there are
7 some 1,570 customers to be migrated,¹² and MVC has minimal experience with
8 number portability, having only ported “a handful” of numbers (to wireless
9 carriers) using what it describes as a labor-intensive, manual process.¹³
10 Midcontinent has advised me that in similar situations in South Dakota, it has
11 taken five to seven months to migrate its embedded customer bases from resold
12 service to Midcontinent’s own facilities.

13 **Q. HAVE YOU DEVELOPED AN ADJUSTMENT TO MVC’S IMPACT**
14 **ANALYSIS TO REFLECT A MORE REALISTIC TIMEFRAME FOR**
15 **MIGRATION OF MIDCONTINENT’S RESOLD CUSTOMER BASE TO**
16 **FACILITIES-BASED SERVICE?**

17 A. Yes. To reflect the considerations that I have just discussed, I have adjusted
18 MVC’s Impact Analysis model to incorporate an assumption that migration of
19 Midcontinent’s resold customer base would begin on January 1, 2009, and would

¹¹ Prehearing Conference Summary and Scheduling Order, April 14, 2008, at page 3.

¹² According to MVC, as of April 2008 it was providing 1,570 resold lines to Midcontinent. *See*, Hanson Exhibit 1, at “Resale Lines” tab. MVC assumes Midcontinent’s customer base would continue to increase over time in accordance with its resale growth assumptions, *see id.*, at “Summary” tab.

¹³ *See* Deposition of Messrs. Hanson and Del Fiocco at pages 60-61. Mr. Del Fiocco also states that MV has ported “less than ten” numbers to date. *Id.*, at 61.

1 be completed six months later, i.e. by July 1, 2009. I model the migration as
2 being performed in six equal portions, and calculate the revenues that MVC
3 would continue to receive in each month, January through July 2009, from the
4 resold lines that have yet to be migrated. The revenues are calculated separately
5 for the residential and business resold lines' Local Service revenue and the related
6 Intrastate Switched Access revenue, and their totals for that six-month span are
7 then added back into the year 2009 revenue calculation for the Interconnect
8 Model scenario. All other things being equal, this adjustment reduces MVC's
9 claimed net revenue loss for year 2009 from \$628,600 to \$474,300, a difference
10 of \$154,300.

11 **Annual Line Growth Factors**

12
13 **MVC's Impact Analysis applies unreasonably high annual line growth factors for**
14 **Midcontinent's resold local exchange services.**

15
16 **Q. TURNING TO A SECOND ASPECT OF MVC'S IMPACT ANALYSIS,**
17 **WHAT ASSUMPTIONS HAS MVC MADE CONCERNING THE RATE**
18 **AT WHICH MIDCONTINENT COULD TAKE LOCAL EXCHANGE**
19 **SERVICE LINES AND MARKET SHARE AWAY FROM MVC IN THE**
20 **FUTURE?**

21 **A.** MVC's Impact Analysis as presented in Mr. Hanson's Exhibit 1 now includes
22 separate "Resale Line Growth" factors for residential resale and business resale
23 local exchange services.¹⁴ These are annual growth rate percentages that MVC

¹⁴ See, Hanson Exhibit 1, at "Summary" tab, lines 5-6.

1 applies to “project”¹⁵ (i.e., forecast) Midcontinent’s residential and business resale
2 line counts for each year of the analysis 2009-2012, starting from their 2007
3 actual values.¹⁶ For residential resale, MVC assumes an annual growth rate of
4 15.0%; for business resale, it assumes a 76% annual rate of growth.¹⁷

5
6 The resulting yearly line counts are applied in both scenarios of MVC’s analysis:
7 in the Resale Model scenario, they represent Midcontinent’s total resale lines; in
8 the Interconnect Model, they represent the total number of local exchange lines
9 served by Midcontinent on a full facilities basis, who MVC assumes would
10 otherwise (in the absence of a facilities-based interconnection agreement) have
11 been served by Midcontinent via an MVC resale line. As Mr. Hanson has
12 observed in his testimony (pages 17-18), these line count projections also imply
13 particular forecasted market shares for MVC’s and Midcontinent’s retail local
14 exchange services in the Willison exchange, which are thus also the same under
15 both of the model scenarios.¹⁸

16 **Q. HAS MVC CORRECTLY CALCULATED THE RE SALE LINE GROWTH**
17 **RATES THAT ARE USED IN ITS IMPACT ANALYSIS?**

18 A. No. MVC has derived its assumed residential (15%) and business (76%) annual
19 growth rates by examining Midcontinent’s actual resold subscriber line counts by
20 month since January 2006, and taking an average of annualized growth rates for

¹⁵ Testimony of Hanson, at page 17, line 9.

¹⁶ Hanson Exhibit 1, at “Summary” tab, lines 17-18.

¹⁷ *Id.*, at “Summary” tab, lines 5-6.

¹⁸ That being said, MVC’s Impact Analysis does not present any market share figures.

1 three different time-spans: for the full year 2007; for the first four months of
 2 2008; and for the most recent six months of data available at that time, i.e.
 3 October 2007 through April 2008.¹⁹ However, its calculations of growth rates for
 4 each of those periods use faulty, over-simplified formulas, instead of applying the
 5 standard compound average growth rate (“CAGR”) formula appropriate for those
 6 determinations. For example, to calculate the “Annualized Growth % 2008”, i.e.
 7 the growth over the four months January to April 2008, MVC has simply taken
 8 the percentage change between the April and January line counts, and multiplied
 9 that by three. MVC’s formula errors has led to erroneous growth rates,
 10 particularly for business resale, as shown in Table 1 below.

11

| Table 1. MVC's Line Growth Rate Calculations are Faulty | | |
|--|------------------------|---------------------------------------|
| Business Resale Line Growth | MVC Calculation | Calculation Using CAGR Formula |
| Growth % 2007 | 45.2% | 45.2% |
| Annualized Growth % 2008 | 106.7% | 149.1% |
| Annualized Growth Last 6 Months | 77.3% | 92.2% |
| Assumed Annual Avg Growth Rate | 76.4% | 95.5% |

12

13

Source: Hanson Exhibit 1, at “Resale Lines” tab.

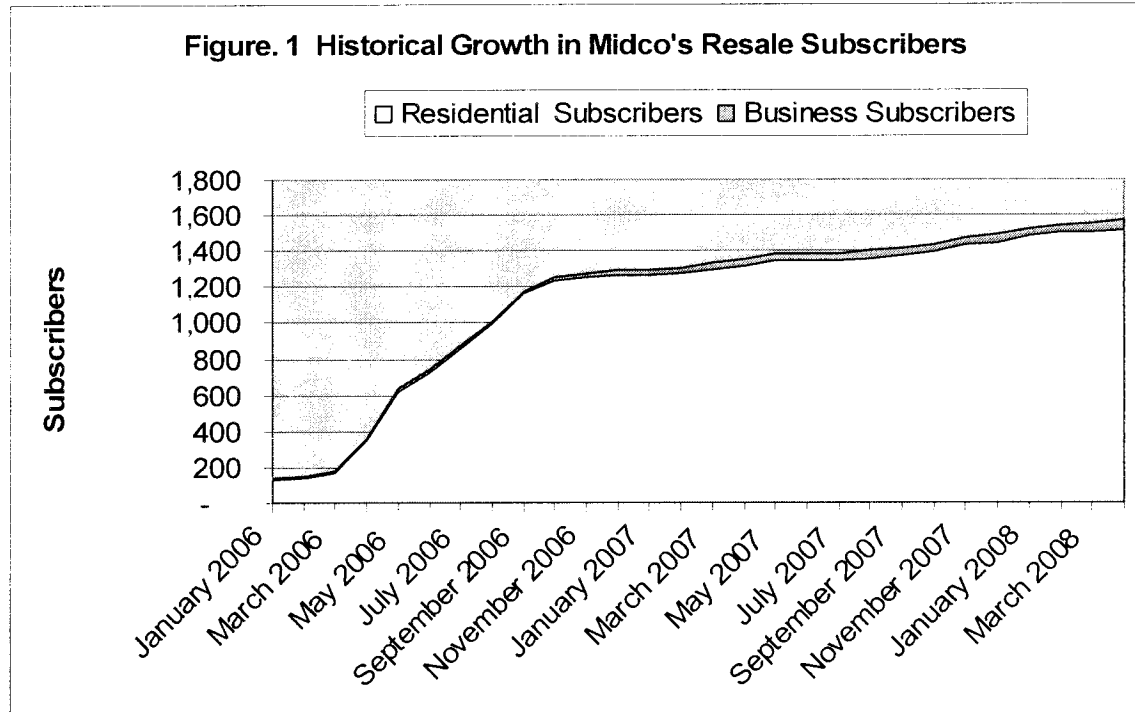
¹⁹ *Id.*, at “Resale Lines” tab, lines 38-44.

1 As I shall now demonstrate, MVC's resale growth assumptions are unrealistically
2 high and unreasonable, even before correction of this obvious calculation error –
3 and even more so after it is corrected.

4 **Q. PLEASE EXPLAIN WHY YOU BELIEVE THAT MVC RESALE**
5 **GROWTH ASSUMPTIONS ARE UNREALISTICALLY HIGH AND**
6 **UNREASONABLE.**

7 A. As I have stated earlier in my testimony, MVC's assumed growth rates, prior to
8 correction of its growth formulas, are 15.0% annually for residential resale and
9 76.4% annually for business resale. In my view, it is unrealistic to assume that
10 Midcontinent could sustain such high levels of access line growth over the next
11 five years. In fact, as illustrated in Figure 1 below, an examination of
12 Midcontinent's actual resale line counts (using MVC resold lines) since January
13 2006 shows an initial "ramp-up" phase of relatively rapid customer acquisition,
14 until a pronounced leveling off started around November 2006. Since that time,
15 Midcontinent has experienced a relatively linear rate of resale customer
16 acquisition, on average acquiring 18 lines (residential and business combined) per
17 month during the period November 2006 through April 2008 (the end of the
18 available data).

1



2

3

Source: Hanson Exhibit 1, at "Resale Lines" tab.

4

5

6

7

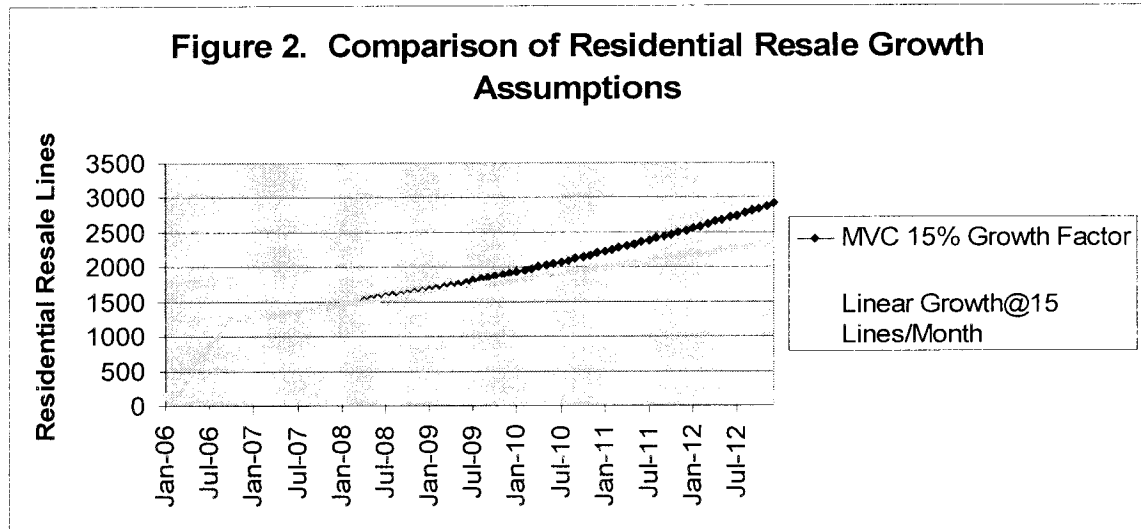
8

9

It is far more reasonable to extrapolate Midcontinent's future rate of customer acquisition from this kind of uncompounded, linear growth trend, rather than assume the rapidly compounding growth rates implied by MVC's 15% and 76.4% annual growth factors. This is made clear by comparing the two resulting resale line forecasts graphically, as I have done in Figure 2 below for residential resale,²⁰ and in Figure 3 for business resale.

²⁰ Note that for residential resale, the overall effect of correcting MVC's calculation errors is small, raising the averaged annual growth rate from 15.0% to 15.4%. Consequently, I have not included the corrected growth rate as a separate series in Figure 2.

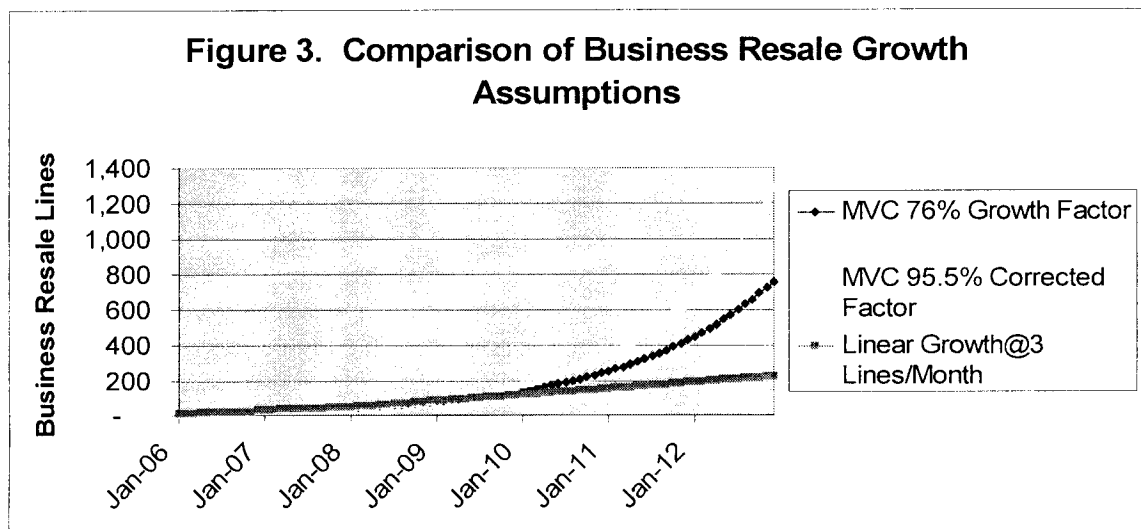
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Q. HAVE YOU MADE AN ADJUSTMENT TO MVC'S IMPACT ANALYSIS TO REPLACE MVC'S ANNUAL GROWTH FACTORS WITH THE

1 LINEAR GROWTH TRENDS FOR RESALE SUBSCRIBERS THAT YOU
2 HAVE JUST PRESENTED?

3 A. Yes. To apply linear growth trends, I have revised MVC’s Impact Analysis by
 4 removing the 15% and 76% growth factors and the yearly line count formulas that
 5 reference them, and replacing the latter with December line counts that I have
 6 generated by applying linear growth trends of 15 new lines per month for
 7 residence resale, and 3 new lines per month for business resale.²¹ I derived these
 8 values from residence and business resale services’ average monthly line gains
 9 from November 2006 through April 2008, i.e. the available historical data after
 10 the initial “ramp-up” period that I discussed earlier in my testimony. Table 2
 11 below shows MVC’s original Midcontinent resale line counts and my revised
 12 values.

| Table 2. Midco Resale Line Counts Used in Impact Analysis | | | | |
|--|---------------------------|----------------------|------------------------|----------------------|
| | Residential Resale | | Business Resale | |
| Year | MVC Value | Revised Value | MVC Value | Revised Value |
| 2008 | 1659 | 1623 | 79 | 81 |
| 2009 | 1908 | 1803 | 139 | 117 |
| 2010 | 2194 | 1983 | 245 | 153 |
| 2011 | 2523 | 2163 | 432 | 189 |
| 2012 | 2901 | 2343 | 762 | 225 |

13
 14 **Q. WHAT IS THE IMPACT OF MAKING THIS ADJUSTMENT?**

15 A. When my revised resale line count values are used, with all other aspects of
 16 MVC’s Impact Analysis remaining the same, the total net revenue impact of the
 17 model falls \$572,600 or approximately 16%, from \$3.58-million to \$3.01-million.

²¹ The derived result for business resale was 2.44 lines/month, which I rounded up to 3 lines/month.

1 **Special Access Revenues**

2
3 **MVC's Impact Analysis improperly excludes Special Access revenues, which are**
4 **completely irrelevant to whether or not Midcontinent obtains its requested Section**
5 **251(c) interconnection with MVC.**
6

7 **Q. DOES MVC INCLUDE SPECIAL ACCESS LINE AND REVENUE**
8 **LOSSES AS PART OF ITS IMPACT ANALYSIS?**

9 A. Yes, it does. MVC's Impact Analysis assumes that Midcontinent would not take
10 away any special access customers or revenues under the Resale Model scenario,
11 but in the Interconnect Model scenario, it assumes that Midcontinent would begin
12 diverting away MVC's special access customers and revenues starting in year
13 2009. MVC applies a 5% Special Access Take Rate for that first year, and then
14 an 8% Special Access Growth rate for each subsequent year.²² Under these
15 assumptions, MVC calculates yearly special access revenue losses increasing
16 from \$47,400 in 2009, up to \$115,100 in year 2012.²³

17 **Q. SHOULD ANY POTENTIAL CHANGES TO MVC'S SPECIAL ACCESS**
18 **BE CONSIDERED IN AN ECONOMIC ANALYSIS OF THE IMPACT OF**
19 **FACILITIES-BASED INTERCONNECTION WITH MIDCONTINENT?**

20 A. No, certainly not. Special access services have nothing whatsoever to do with a
21 potential facilities-based interconnection agreement between MVC and
22 Midcontinent, because they are by definition dedicated facilities of the particular
23 carrier providing them, and do not rely upon interconnection to another carrier to
24 be provided. Indeed, Midcontinent could choose to offer special access services

²² Hanson Exhibit 1, at "Summary" tab, lines 11-12.

²³ *Id.*, at "Summary" tab, line 44.

1 in competition with MVC today if it desired to, without the facilities-based
2 interconnection agreement that it is seeking. Given their lack of relevance to the
3 economic impacts of Midcontinent's request to obtain facilities-based
4 interconnection with MVC under Section 251(c) of the Act, special access line
5 and revenue losses should be entirely excluded from MVC's Impact Analysis.

6 **Q. HAVE YOU MADE AN ADJUSTMENT TO MVC'S IMPACT ANALYSIS**
7 **TO REMOVE ITS CLAIMED SPECIAL ACCESS REVENUE LOSSES?**

8 A. Yes. When MVC's claimed special access revenue losses are removed from the
9 Impact Analysis, its claimed cumulative net operating revenue loss decreases by
10 \$367,600 or approximately 10%, from \$3.58-million to \$3.22-million.

11 **USF Revenues**

12 **MVC's Impact Analysis fails to take into account potential changes to its Universal**
13 **Service Fund subsidy levels that could occur in the event it incurs significant line**
14 **losses, and when that oversight is corrected, any economic burden on MVC from**
15 **facilities-based interconnection with Midcontinent is substantially mitigated.**

16 **Q. DOES MVC'S IMPACT ANALYSIS TAKE INTO ACCOUNT**
17 **POTENTIAL CHANGES TO UNIVERSAL SERVICE FUND SUBSIDY**
18 **LEVELS THAT MIGHT BE TRIGGERED BY THE LOSS OF RESOLD**
19 **LOCAL EXCHANGE LINES BY MIGRATION TO MIDCONTINENT'S**
20 **NETWORK?**

21 A. No, it does not. The Impact Analysis does not consider potential changes to
22 MVC's subsidies from the federal Universal Service Fund ("USF") at all.²⁴ This

²⁴ The current level of USF subsidies received by MVC is implicitly included within the Impact Analyses' year-by-year total revenue figures, but those subsidies are neither specifically

1 is a critical omission from MVC's analysis, because, as I show below, its
2 correction has a profound impact on the impact estimates.

3 **Q. PLEASE DESCRIBE THE SUBSIDIES THAT MVC CURRENTLY**
4 **RECEIVES FROM THE FEDERAL UNIVERSAL SERVICE FUND**
5 **PROGRAM.**

6 A. The federal Universal Service Fund ("USF") program offers several types of
7 high-cost subsidies for qualifying incumbent LECs ("ILECs"), including the
8 following three subsidy mechanisms:

- 9 • High Cost Loop support;
- 10 • Local Switching Support; and
- 11 • Interstate Common Line Support.

12 Eligibility for each type of support is determined by calculating the incumbent
13 LECs' relevant costs, on an embedded cost basis, for each category of support.
14 The rules governing calculations of federal high-cost support are contained in the
15 Code of Federal Regulation ("CFR") Parts 36 and 54. Both the disbursements
16 from the federal USF associated with high-cost support, and the cost data
17 underlying the calculations of support are available publicly. Specifically, the
18 federal USF administrator, Universal Service Administrative Company ("USAC")
19 publishes the data on disbursements.²⁵ The National Exchange Carrier
20 Association ("NECA") data submissions with the FCC and the USAC reports are

identified nor changed in any way in the Impact Analysis. *See*, Hanson Exhibit 1, at "Summary" tab.

²⁵ Disbursements from the federal USF associated with high-cost support can be seen on the web site of Universal Service Administrative Company ("USAC") at <http://www.usac.org>.

1 posted on the NECA and FCC web sites. These submissions contain the ILECs'
2 cost and expense adjustment information, as well as the data collection
3 instructions and definitions. NECA's most recent data filing is the 2007 USF
4 Data Submission.²⁶

5
6 One nuance of the USF disbursement and cost data files discussed above is that
7 although MVC's parent, the Nemont Telephone Cooperative, has a single
8 geographic Study Area in North Dakota,²⁷ for USF calculation purposes, that
9 Study Area is segregated into two parts: One part consists of Williston exchange
10 operated by MVC, which was formed from the access lines purchased from
11 Citizens' Telephone Company in 2003; and the second, much smaller part,
12 consists of Nemont Telephone Cooperative access lines served in North Dakota
13 on a cross-border basis from its Montana service territory.²⁸ This is done to
14 recognize the federal rules regarding support in exchanges purchased from other
15 companies (CFR §54.305) – rules that I discuss below. I will refer to this
16 distinction between Nemont's cross-border lines and the MVC lines purchased
17 from Citizen by calling them "cross-border" and "Citizens" lines. It is my

²⁶ NECA, 2007 USF Data Submission, September 28, 2007, http://www.neca.org/source/NECA_Tools_4788.asp.

²⁷ The study area, number 382247, is labeled with the name of MVC's parent company, Nemont Tel Coop. See, e.g., NECA 2007 USF Data Submission, Appendix E (Study Area Detail), at page 32 of 47.

²⁸ See *id.*, Overview and Analysis, at page 5 (Sale of Exchanges), Appendix E (Study Area Detail), at page 32, and Appendix F (Study Areas with Acquired Exchanges), at page 1; see also Deposition of Messrs. Hanson and Del Fiacco, TR. at 118-119 (describing MVC's acquisition of the Citizens lines).

1 understanding that the “Citizens” lines comprise the Williston exchange and are
 2 the only lines served by MVC.

3
 4 As seen from the USAC disbursement data, as well as MVC’s response to data
 5 requests on this issue, MVC currently receives no High Cost Loop or Local
 6 Switching Support monies, but does receive substantial and growing Interstate
 7 Common Line Support, as shown in Table 3 below:
 8

| Table 3. MVC’s USF Support Levels | |
|--|----------------------------------|
| <u>Interstate Common Line Support</u> | <u>Annualized Support</u> |
| Year 2006 | \$ 590,231 |
| Year 2007 | \$ 663,079 |
| Projected 2008 | \$ 723,660 |

9
 10 Sources: MVC’s Response to Midcontinent’s Interrogatories Set No. 2, Number 21a (for
 11 years 2005-2007); and USAC filing *HC01 (High Cost Support Projected by*
 12 *State by Study Area -- 3Q2008)*, [http://www.usac.org/about/governance/fcc-](http://www.usac.org/about/governance/fcc-filings/2008/quarter-3.aspx)
 13 [filings/2008/quarter-3.aspx](http://www.usac.org/about/governance/fcc-filings/2008/quarter-3.aspx) (for projected year 2008).
 14

15 **Q. WOULD MIDCO’S ENTRY AFFECT THE LEVEL OF FEDERAL USF**
 16 **SUPPORT THAT MVC COULD RECEIVE?**

17 A. Yes. Subject to certain caveats that I will explain later in my testimony,²⁹ the
 18 High Cost Loop Support and Interstate Common Line Support are the two support
 19 mechanisms that would most likely be affected. At a high level, these
 20 mechanisms are based on MVC’s embedded per line cost. Midcontinent’s entry

²⁹ See discussion of the “parent trap” rule at pages 23-25 of my testimony.

1 would reduce MVC's *line counts* – the denominator of the per line cost. At the
2 same time *the total costs* – the numerator of the per line cost – would stay
3 relatively stable.³⁰ As a result, the *per line cost* would increase, followed by an
4 increase in the federal USF subsidies.

5
6 To be more specific, the High Cost Loop mechanism provides support if the
7 company's per line cost exceeds the national benchmark by 115%,³¹ with the
8 exact formula depending on the amount by which the company-specific per line
9 cost exceeds the national benchmark. For example, for a company of MVC's
10 size, the portion of company-specific cost in excess of 115% of the national
11 benchmark but under 150% of the national benchmark is supported at 65%, while
12 the portion of cost in excess of 150% is supported at 75%.³² In other words, the
13 federal High Cost Loop Support formula for rural companies is progressive,
14 compensating "very high cost areas" at a rate higher than "moderate high cost
15 areas."

16
17 The Interstate Common Line Support is determined as a difference between the
18 company's "common line revenue requirements" (the embedded costs assigned to
19 the common line) and the company's revenues from the Subscriber Common Line

³⁰In fact, MVC's Impact Analysis assumes that the total cost would go up because MVC has applied a 3% annual growth factor to its non-plant operating expenses. See Hanson Exhibit 1, at operating expense tab. A more realistic scenario would be an assumption that costs would go *down*, which would further amplify the result that the per line cost increases under the Interconnect Model scenario.

³¹ See CFR §36.631 and Appendix B to NECA, 2007 USF Data Submission.

³² See *id.*

1 charge (“SLC”) and some other adjustments.³³ Again, while the embedded cost
2 assigned to the common line is relatively stable, the company’s revenues from the
3 SLC are expected to go down as MVC’s line count goes down. As a result, the
4 Interstate Common Line Support would go up. In other words, the federal
5 Interstate Common Line Support mechanism compensates rural companies for the
6 loss in revenues associated with the SLC.

7 **Q. PLEASE DISCUSS THE “PARENT TRAP” RULE THAT CURRENTLY**
8 **PREVENTS MVC FROM RECEIVING HIGH COST LOOP SUPPORT**
9 **FROM THE “CITIZENS” LINES.³⁴**

10 A. Mr. Hanson claims that a rule he refers to as the “parent trap” prevents MVC from
11 any High Cost Loop support. This rule, CFR §54.305, relates to the sale of
12 exchanges and prohibits companies from averaging costs across all of its lines –
13 both cross-border and newly acquired. This prohibition means that MVC’s *per*
14 *line USF* cost – the cost used to determine High Cost Loop support – must be
15 calculated separately for its “cross-border” and “Citizens” lines. As an
16 illustration, based on the 2007 NECA USF submission, while the per line cost
17 associated with the “cross-border” lines was \$860, the per line cost associated
18 with the “Citizens” lines was only \$325. At the same time the national
19 benchmark was \$354, meaning that while the “cross-border” lines qualified for
20 the High Cost Loop Support, the “Citizens” lines did not qualify.

21

³³ See CFR §54.901. The other adjustments include the common line charge revenues (to be phased out), the special access surcharge, the line port cost in excess of basic analog ports and the Long-Term Support.

³⁴ See Direct of Hanson at page 32.

1 The apparent reason that Mr. Hanson refers to CFR §54.305 as the “parent trap” is
2 that it prescribes that whenever the seller of an exchange (here, Citizens) did not
3 receive federal High Cost Loop Support, the buyer (here, Nemont Telephone
4 Cooperative) is limited in the amount of support it can receive.³⁵ Specifically,
5 only rural companies like MVC (but not non-rural companies) can receive support
6 for these exchanges, which is accomplished through a mechanism known as the
7 Safety Valve.³⁶ The support that MVC can receive through the Safety Valve is
8 set at up to 50% of the difference between the support received by the seller (zero
9 in our case) and the support that the buyer would qualify for if not for the
10 prohibition set by CFR §54.901(a).³⁷

11
12 To summarize, despite the “parent trap” rule, MVC may be able to receive
13 significant additional USF subsidies for its “Citizens” lines, via the Safety Valve
14 mechanism. This would happen if the per line cost associated with MVC’s
15 “Citizens” lines increase above 115% of the national benchmark, which is likely
16 to happen if MVC loses lines in the case of Midcontinent’s entry. MVC would
17 receive this support under the Safety Valve mechanism, which provides lower
18 support than the support it would receive under the “regular” High Cost Loop

³⁵ CFR §54.305(a) dictates that the buyer can receive only the per line support for which the sold exchanges were eligible prior to the sale. In this case, this amount is zero. CFR §54.305 (b) through (f) address exceptions from this rule.

³⁶ See CFR §54.305 (b) through (e).

³⁷ See CFR §54.305 (b) through (e). As explained in CFR §54.305 (e), the support may be under 50% because of the existence of the national cap on the total amount of safety valve subsidies that all rural carriers nationwide can receive.

1 Support mechanism, but nevertheless could be a significant offset to the revenue
2 losses MVC is claiming in its Interconnect Model scenario.

3 **Q. HAVE YOU BEEN ABLE TO ADJUST MVC'S IMPACT ANALYSIS TO**
4 **TAKE INTO ACCOUNT THE ADDITIONAL FEDERAL USF REVENUES**
5 **THAT MVC COULD RECEIVE UNDER THE CONDITIONS ASSUMED**
6 **IN ITS INTERCONNECT MODEL SCENARIO?**

7 A. Yes. I have used the logic and data sources that I have just described to adjust
8 MVC's Impact Analysis so that it accounts for additional federal USF revenues if
9 MVC experiences the line and revenue losses projected in the Interconnect Model
10 scenario. Specifically, I used MVC's NECA USF 2007 data submission and the
11 USF rules for the derivation of the USF cost per line to calculate MVC's per line
12 USF cost, High Cost Loop Support and the Common Line Support amounts. For
13 consistency, I have utilized the assumptions made in MVC's Impact Analysis,
14 including MVC's projections of resale line counts and its assumed annual growth
15 in operating expenses. Adoption of MVC's 3% annual growth rate for operating
16 expenses (other than depreciation) is a conservative assumption because, as I
17 explained above, a more realistic assumption is that the total expense would go
18 down if MVC experiences significant line losses. Another conservative
19 assumption utilized in my calculation of the USF adjustment is that the national
20 benchmark would grow at the same rate as the growth rate in MVC's total cost (as

1 driven by its assumption that most operating expenses would grow 3%
2 annually).³⁸
3

4 On this basis, I have determined that the per line USF cost of the “Citizens” lines
5 would increase significantly, so that the “Citizens” lines would qualify for the
6 High Cost Loop support starting as soon as 2009. This qualitative shift in the
7 MVC’s per line cost would cause a sizable increase in the federal USF subsidies,
8 even when the safety valve’s limitation to 50% of the calculated expense change
9 is accounted for.
10

11 I estimate that the resulting increase in MVC’s annual USF revenues for the
12 “Citizens” lines would range from approximately \$335,000 in 2009, to \$832,000
13 in 2012, which would constitute from a 47% to a 116% increase over the current
14 levels. I have adjusted the Impact Analysis to reflect these additional revenues,
15 by including them as a new line item (“Changes in USF Subsidies”) within the
16 revenue calculations of the Interconnect Model scenario. These offsetting
17 revenues greatly reduce the cumulative net revenue impact claimed by MVC,
18 from \$3.58-million down to \$1.35-million, a change of –62.4%.

³⁸ I assumed no other inflationary impacts to be consistent with MVC’s Impact Analysis assumptions, and also because the federal High Cost Loop formula is essentially neutral to inflation because it compares the company per line cost to the national per line benchmark (and because both would grow at approximately the same rate in case of inflation). Also, while the federal mechanisms include certain caps such as the cap on the total safety valve support across all rural carries in the nation (CFR §54.305(e)), it is reasonable to assume that an increase in MVC’s support would have a negligible effect on the caps because of the MVC’s size.

1 **Summary of Adjustments to MVC's Impact Analysis**

2
3 **When MVC's Impact Analysis is corrected by applying all four adjustments**
4 **together, its claimed potential revenue losses from entering into facilities-based**
5 **interconnection with Midcontinent are reduced by 75%, to a cumulative net revenue**
6 **loss over the 2009-2012 timeframe of \$888,577.**

7
8 **Q. MR. LUNDQUIST, CAN YOU PLEASE SUMMARIZE THE EFFECTS OF**
9 **THE ADJUSTMENTS THAT YOU HAVE MADE TO MVC'S IMPACT**
10 **ANALYSIS?**

11 A. Yes. Table 4 below is a summary of the effects of the four adjustments that I
12 have made to MVC's Impact Analysis. The table first presents each adjustment's
13 effect when it is performed in isolations, with all other aspects of MVC's Impact
14 Analysis unchanged from the calculations supplied in Mr. Hanson's Exhibit 1.
15 The last portion of the table presents the combined effects of all four adjustments.
16 Their combined effect is not equal to a simple summation of their individual
17 effects because certain adjustments interact: for example, the revenue effect of
18 the Migration Timing adjustment is changed slightly when the Resale Line
19 Growth Factors adjustment is made, because the latter alters the line counts
20 applied in the Migration Timing adjustment.

21

1
2

| Table 4. Effects of Adjustments to MVC's Impact Analysis | | | | | |
|---|-------------|-------------|-------------|-------------|--------------------------|
| | 2009 | 2010 | 2011 | 2012 | Cumulative Impact |
| Adjustment 1: Migration Timing | | | | | |
| MVC's Original Result | (628,600) | (797,200) | (963,100) | (1,194,100) | (3,583,000) |
| Results When Adjustment Is Applied | (474,300) | (797,200) | (963,100) | (1,194,100) | (3,428,700) |
| Difference: | (154,300) | - | - | - | (154,300) |
| Percentage Change: | -24.5% | 0.0% | 0.0% | 0.0% | -4.3% |
| Adjustment 2: Resale Line Growth Factors | | | | | |
| MVC's Original Result | (628,600) | (797,200) | (963,100) | (1,194,100) | (3,583,000) |
| Results When Adjustment Is Applied | (603,200) | (724,300) | (802,200) | (880,700) | (3,010,400) |
| Difference: | (25,400) | (72,900) | (160,900) | (313,400) | (572,600) |
| Percentage Change: | -4.0% | -9.1% | -16.7% | -26.2% | -16.0% |
| Adjustment 3: USF Revenues | | | | | |
| MVC's Original Result | (628,600) | (797,200) | (963,100) | (1,194,100) | (3,583,000) |
| Results When Adjustment Is Applied | (293,587) | (342,446) | (350,622) | (362,096) | (1,348,750) |
| Difference: | (335,013) | (454,754) | (612,478) | (832,004) | (2,234,250) |
| Percentage Change: | -53.3% | -57.0% | -63.6% | -69.7% | -62.4% |
| Adjustment 4: Special Access Revenues | | | | | |
| MVC's Original Result | (628,600) | (797,200) | (963,100) | (1,194,100) | (3,583,000) |
| Results When Adjustment Is Applied | (581,200) | (698,600) | (856,600) | (1,079,000) | (3,215,400) |
| Difference: | (47,400) | (98,600) | (106,500) | (115,100) | (367,600) |
| Percentage Change: | -7.5% | -12.4% | -11.1% | -9.6% | -10.3% |
| Combined Effects of Adjustments 1-4 | | | | | |
| MVC's Original Result | (628,600) | (797,200) | (963,100) | (1,194,100) | (3,583,000) |
| Results When Adjustment Is Applied | (112,769) | (267,481) | (259,040) | (249,288) | (888,577) |
| Difference: | (515,831) | (529,719) | (704,060) | (944,812) | (2,694,423) |
| Percentage Change: | -82.1% | -66.4% | -73.1% | -79.1% | -75.2% |

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Q. WHAT IS THE TOTAL IMPACT OF YOUR RECOMMENDED ADJUSTMENTS WHEN THEY ARE APPLIED IN COMBINATION TO MVC'S IMPACT ANALYSIS?

A. As shown in the last portion of Table 4 above, the combined effects of applying the adjustments that I have made to MVC's Impact Analysis is to reduce the

1 cumulative net loss in operating revenues from MVC's claimed value of -\$3.58-
2 million, down to -\$888,577. This represents a 75% decrease from the revenue
3 loss claimed by MVC.
4

5 **IV. CONCLUSION AND RECOMMENDATIONS**

6 **Q. MR. LUNDQUIST, CAN YOU PLEASE PROVIDE YOUR**
7 **RECOMMENDATIONS TO THE COMMISSION?**

8 A. Yes. Based on the testimony that I have just presented, I recommend that the
9 Commission reject MVC's Impact Analysis as supplied in Mr. Hanson's Exhibit
10 1, and disregard the economic impact claims that MVC has made based on that
11 analysis. In their place, I recommend that the Commission adopt the corrected
12 Impact Analysis that I have presented, including the revised economic impacts set
13 forth in my Table 3 above. Finally, the Commission should conclude that the
14 likely economic impact on MVC of Midcontinent's requested interconnection
15 would be, in cumulative terms for the period 2009-2012, the -\$888,577 value
16 shown in my Table 3.

17 **Q. DOES THAT CONCLUDE YOUR TESTIMONY AT THIS TIME?**
18

19 A. Yes, thank you.
20
21

Exhibit SCL-1:
Statement of Qualifications

Exhibit SCL-1 – Statement of Qualifications

SCOTT C. LUNDQUIST

Mr. Lundquist is a Consultant to QSI Consulting, where he performs strategic and regulatory analysis, project management, and client support services for consulting projects in telecommunications regulation and economics. Mr. Lundquist has worked as an independent consultant since January 2005, prior to which he was a Vice President and Partner at Economics and Technology, Inc. (ETI), a Boston, Massachusetts research and consulting firm specializing in telecommunications economics, regulation and public policy matters. Over the course of his twenty-one year career in the field, Mr. Lundquist has developed a specialized expertise in the key areas of modern telecommunications regulation and policy, including service costs and pricing, network interconnection and unbundling, implementation of competition policies, incentive regulation, network modernization and productivity, and tariff design. Mr. Lundquist frequently serves as an expert witness on these issues before state public utility commissions and contributes to studies and comment filings submitted to the FCC. He has also advised regulatory agencies and ministries in developing nations on modern regulatory practices, and has developed and undertaken on-site training programs for their regulatory staff. Mr. Lundquist regularly serves as the lead consultant and manager for these projects.

Mr. Lundquist has provided expert witness testimony on over thirty occasions over the past fifteen years, on behalf of state regulatory commission staff, competitive service providers, and consumer advocate agencies. He has worked extensively with computerized cost models for telecommunications networks and services, including many of the major cost models introduced in state regulatory proceedings (including the Hatfield Model, Benchmark Cost Model, ICM, FCC's Synthesis Model, and Bell Operating Company proprietary models). Mr. Lundquist has frequently testified concerning the appropriate costs and rates for interconnection and unbundled network elements, and his recommendations have been adopted by state public utility commissions. He also has conducted seminars and training sessions for both U.S. and international clients on these topics. Mr. Lundquist has co-authored a comprehensive report on inter-carrier compensation arrangements for interconnecting local telephone companies in a competitive environment, titled "*Efficient Inter-Carrier Compensation Mechanisms for the Emerging Competitive Environment.*"

Mr. Lundquist has participated in the development of "price caps" and other incentive regulation frameworks applied to U.S. telecommunications carriers since their advent in 1989, when he contributed to comments filed in the first price caps investigations conducted by the FCC. Mr. Lundquist possesses in-depth knowledge of all aspects of incentive regulation, including measurement of carrier productivity gains and the specification of productivity offsets, monitoring of service quality, indexing and pricing rules, and impacts on investment and innovation. He has testified before U.S. state regulatory commissions on these matters on several occasions and has co-authored two major reports in this area: "*A Study of Total Factor Productivity in the Wisconsin Local Exchange Carrier Industry;*" and "*Price Cap Plan for USWC: Establishing Appropriate Price and Service Quality Incentives in Utah.*" Mr. Lundquist also has extensive knowledge of tariff policies and mechanisms, grounded in several years of direct analysis of tariff changes, and subsequent participation in numerous regulatory proceedings and consulting assignments addressing tariff design, cost of service, tariff rebalancing, and tariff flexibility.

Exhibit SCL-1 – Statement of Qualifications

Mr. Lundquist has substantial experience in assisting telecommunications officials in foreign governments to improve their regulatory practices. In 1994, Mr. Lundquist spent nine weeks in Beijing working closely with officials of the Ministry of Posts and Telecommunications (“MPT”) of the People’s Republic of China, as part of a technical assistance project sponsored by the Asian Development Bank. Mr. Lundquist developed and conducted several seminars for senior MPT officials on interconnection, tariffing and rate design for non-basic services, and regulatory restructuring issues. Mr. Lundquist was also the Project Manager for ETI’s 1993-1994 engagement by the National Telecommunications Commission (“NTC”) of the Philippines (overseen by the World Bank). Mr. Lundquist spent six months on-site in Manila conducting institutional strengthening activities, including a review and assessment of existing regulatory procedures, staff training in modern regulatory methods and computerized tools, and assistance in implementing new competition and interconnection policies.

Mr. Lundquist received his Bachelor of Arts degree in Psychology and Social Relations from Harvard College, Cambridge, Massachusetts, in 1985.

Following are lists of Mr. Lundquist’s expert witness appearances before state public utility commissions and reports and publications:

Expert Witness Testimony Before State PUCs:

Maryland Public Service Commission, in Re: In the Matter of the Commission’s Inquiry Into Verizon Maryland Inc.’s Provision of Local Exchange Telephone Service Over Fiber Optic Facilities, Case No. 9123, on behalf of the Maryland Office of People’s Counsel, Direct Testimony filed June 19, 2008 (cross-examination pending).

Public Utilities Commission of South Dakota, Re: In the Matter of the Petition of Brookings Municipal Utilities d/b/a Swiftel Communications for Suspension or Modification of Dialing Parity, Number Portability, and Reciprocal Compensation Obligations, Case No. TC07-007, Direct Testimony filed June 6, 2007 (no cross-examination).

Washington Utilities and Transportation Commission, Re: In the Matter of the Review of: Unbundled Loop and Switching Rates; the Deaveraged Zone Rate Structure; and Unbundled Network Elements, Transport, and Termination (Recurring Costs), Docket No. UT-023003, on behalf of AT&T Communications of the Pacific Northwest, Inc., Responsive Testimony filed April 20, 200, cross-examination May 28, 2004.

Vermont Public Service Board, in Re: Investigation Into The Acquisition and Use of Central Office Codes by Local Exchange Carriers in Vermont, Docket No 6209, filed on behalf of Global NAPs, Inc., Affidavit filed October 17, 2002.

District of Columbia Public Service Commission, in Re: In the Matter of Review by the Commission Into Verizon DC’s Compliance with the Conditions of 47 U.S.C. §271(c), Formal Case No. 1011, on behalf of the Office of People’s Counsel of the District of Columbia, Affidavit filed September 30, 2002, cross-examination waived.

Exhibit SCL-1 – Statement of Qualifications

Delaware Public Service Commission, in Re: Global NAPs, Inc. Petition for Arbitration Pursuant to Section 252(b) of the Telecommunications Act of 1996 to Establish an Interconnection Agreement with Verizon Delaware Inc. f/k/a Bell Atlantic-Delaware, Inc., Docket No. 02-235, on behalf of Global NAPs, Inc., Direct Testimony filed on September 18, 2002, Rebuttal Testimony filed October 2, 2002, cross-examination November 4, 2002.

Vermont Public Service Board, in Re: Global NAPs, Inc. Petition For Arbitration Pursuant to Section 252(b) of the Telecommunications Act of 1996 to Establish an Interconnection Agreement with Verizon New England, Inc. d/b/a Verizon Vermont, Inc. f/k/a New England Telephone & Telegraph Co. d/b/a Bell Atlantic - Vermont, Docket No. 6742 on behalf of Global NAPs, Inc., Direct Testimony filed September 11, 2002, Rebuttal Testimony filed October 7, 2002, cross-examination October 25, 2002.

Rhode Island and Providence Plantations Public Utilities Commission, in Re: Global NAPs, Inc. Petition for Arbitration Pursuant to Section 252(b) of the Telecommunications Act of 1996 to Establish and Interconnection Agreement with Verizon New England, Inc. d/b/a Verizon Rhode Island, Inc. f/k/a New England Telephone & Telegraph Co. d/b/a Bell Atlantic - Rhode Island, Docket No. 3437 on behalf of Global NAPs, Inc., Direct Testimony filed August 28, 2002, Rebuttal Testimony filed September 6, 2002, cross-examination September 26, 2002.

Minnesota Public Utilities Commission, Office of Administrative Hearings, in Re: In the Matter of a Commission Investigation into Qwest's Compliance with Section 271(c)(2)(B) of the Telecommunications Act of 1996: Checklist Items 1, 2, 4, 5, 6, 11, 13, and 14, PUC Docket No. P-421/CI-01-1371, on behalf of the Minnesota Department of Commerce, Affidavit filed June 10, 2002, cross-examination September 9, 2002.

Wisconsin Public Service Commission, in Re: Application of CenturyTel of Central Wisconsin, LLC, as a Telecommunications Utility, for Authority to Establish Permanent Telephone Rates, Docket No. 2055-TR-102; Application of Telephone USA of Wisconsin, LLC, as a Telecommunications Utility, for Authority to Establish Permanent Telephone Rates, Docket No. 5846-TR-102. on behalf of AT&T Communications of Wisconsin, L.P., Direct Testimony filed May 31, 2002, Rebuttal Testimony filed June 21, 2002, cross-examination June 26, 2002.

Ohio Public Utilities Commission, in Re: In the Matter of Global NAPs, Inc. Petition for Arbitration Pursuant to 47 U.S.C. §252(b) of Interconnection Rates, Terms and Conditions with Verizon North Inc. f/k/a GTE North, Case No. 02-876-TP-ARB, Direct Testimony filed May 30, 2002, cross-examination June 6, 2002.

Exhibit SCL-1 – Statement of Qualifications

Illinois Commerce Commission, in Re: Global NAPs Illinois, Inc. Petition for Arbitration Pursuant to Section 252(b) of the Telecommunications Act of 1996 to Establish an Interconnection Agreement with Verizon North Inc. f/ka/ GTE North Incorporated and Verizon South Inc. f/k/a GTE South Incorporated, Docket No. 02-0253, on behalf of Global NAPs, Inc., Direct Testimony filed May 16, 2002, Rebuttal Testimony filed June 4, 2002, cross-examination June 11, 2002.

North Carolina Utilities Commission, in Re: Global NAPs North Carolina, Inc. Petition for Arbitration Pursuant to Section 252(b) of the Telecommunications Act of 1996 to Establish an Interconnection Agreement with Verizon South, Inc. f/ka/ GTE South Incorporated, Docket No. P-1141 Sub1, on behalf of Global NAPs, Inc., Direct Testimony filed April 19, 2002, Rebuttal filed May 24, 2002, cross-examination July 23, 2002.

Ohio Public Utilities Commission, in Re: Global NAPs, Inc. Petition for Arbitration Pursuant to 47 U.S.C. § 252(b) of Interconnection Rates, Terms and Conditions with Ohio Bell Telephone Company d/b/a Ameritech Ohio, Case No. 01-3096-TP-ARB; Global NAPs, Inc. Petition for Arbitration Pursuant to 47 U.S.C. § 252(b) of Interconnection Rates, Terms and Conditions with United Telephone Company of Ohio d/b/a Sprint, Case No. 01-2811-TP-ARB, on behalf of Global NAPs, Inc., Direct Testimony filed February 12, 2002, cross-examination February 19, 2002.

Minnesota State Office of Administrative Hearings for the Minnesota Public Utilities Commission, in Re: Commission Investigation into Qwest's Compliance with Section 271(c)(2)(B) of the Telecommunications Act of 1996: Checklist Items 3, 7, 8, 9, 10 and 12. PUC Docket No. P-421/CI-01-1370, OAH Docket No. X-2500-14485-2, on behalf of the Minnesota Department of Commerce, Affidavit filed January 28, 2002, cross-examination March 6, 2002.

Illinois Commerce Commission, in Re: Petition of Global NAPs, Inc. for Arbitration Pursuant to Section 252(b) of The Telecommunications Act of 1996 to Establish an Interconnection Agreement with Illinois Bell Telephone Company d/b/a Ameritech Illinois, Docket No. 01-0786, on behalf of Global NAPs, Inc., Direct Testimony filed December 28, 2001, cross-examination waived.

California Public Utilities Commission in Re: Global NAPs, Inc. Petition for Arbitration of an Interconnection Agreement with Verizon California Inc. F/K/A GTE California, Inc. (U-6449-C) Pursuant to Section 252(b) of the Telecommunications Act of 1996, Application 01-12-026, on behalf of Global NAPs, Inc., Direct Testimony filed December 20, 2001, cross-examination, February 11, 2002.

Nevada Public Utilities Commission, in Re: Petition of Global NAPs, Inc. for the Arbitration of an Interconnection Agreement with Central Telephone Company - Nevada, d/b/a Sprint of Nevada, Pursuant to Section 252 of the Telecommunications Act of 1996, Docket No. 01-10018, on behalf of Global NAPs, Inc., Direct Testimony filed December 4, 2001, cross-examination waived.

Exhibit SCL-1 – Statement of Qualifications

California Public Utilities Commission in Re: Petition by GNAPS, Inc. for Arbitration of an Interconnection Agreement with Pacific Bell Telephone Company Pursuant to Section 252(b) of the Telecommunications Act of 1996, Application 01-11-045, on behalf of Global NAPs, Inc., Direct Testimony filed November 30, 2001, cross-examination February 11, 2002.

Massachusetts Department of Telecommunications and Energy, in Re: Complaint of Fiber Technologies Networks, LLC Pursuant to G.L.c.166 § 45.00 et seq. Regarding access to poles owned or controlled by Shrewsbury's Electric Light Plant, DTE 01-70, on behalf of Fiber Technologies Networks, LLC, Direct Testimony filed November 9, 2001, no cross-examination conducted.

Maryland Public Service Commission, in Re: Investigation into Rates for Unbundled Network Elements Pursuant to the Telecommunications Act of 1996, Case No. 8879, on behalf of the Maryland Office of People's Counsel, Rebuttal Testimony filed September 5, 2001, Surrebuttal Testimony filed October 15, 2001, cross-examination December 7, 2001.

Wisconsin Public Service Commission, in Re: Application of CenturyTel of the Midwest-Kendall, Inc. for Rate Increase and Petition for Emergency Order for Rate Increase, Docket No. 2815-TR-103, on behalf of AT&T Communications of Wisconsin, L.P., Direct Testimony filed June 19, 2001, Rebuttal Testimony filed July 3, 2001, cross-examination waived.

New Jersey Board of Public Utilities, in Re: Review of Unbundled Network Elements Rates, Terms and Conditions of Bell Atlantic-New Jersey, Inc., Docket No. TO00060356, on behalf of the State of New Jersey, Division of the Ratepayer Advocate, Direct Testimony filed October 12, 2000, cross-examination January 26, 2001.

New Jersey Board of Public Utilities, in Re: Application of Bell Atlantic-New Jersey, Inc. for Approval of a Modified Plan for an Alternative Form of Regulation and to Reclassify All Rate Regulated Services as Competitive Services, Docket No. TO99120934, on behalf of the State of New Jersey, Division of the Ratepayer Advocate, Direct Testimony filed September 8, 2000, cross-examination waived.

Alabama Public Service Commission, in Re: Generic Proceeding: Costs and Rates of BellSouth's Operations Support System (OSS), Docket No. 27178, on behalf of National ALEC Association/Prepaid Communications Association, Direct Testimony filed May 20, 2000, cross-examination June 13, 2000.

California Public Utilities Commission, in Re: Petition by Pacific Bell (U 1001 C) for Arbitration of an Interconnection Agreement with Pac-West Telecom, Inc. (U 5266 C) Pursuant to Section 252(b) of the Telecommunications Act of 1996, Docket No. 98-11-024, on behalf of Pac West Telecom, Inc., Direct Testimony filed February 8, 1999, cross-examination February 24, 1999.

Exhibit SCL-1 – Statement of Qualifications

Texas Public Utilities Commission, in Re: Public Utility Commission, Application of Southwestern Bell Telephone Company for Rate Group Re-Classification Pursuant to Section 58.058 of the Texas Utility Code, Docket No. 18509, on behalf of the Office of Public Utility Counsel, Direct Testimony filed August 18, 1998, cross-examination September 9, 1998.

Hawaii Public Utilities Commission, in Re: Instituting a Proceeding on Communications, Including an Investigation of the Communications Infrastructure of the State of Hawaii, Docket No. 7702, on behalf of AT&T Communications of Hawaii, Inc., Rebuttal Testimony filed August 28, 1997, cross-examination October 17, 1997.

Nevada Public Service Commission, in Re: A Petition by the Regulatory Operations Staff to Open an Investigation into the Procedures and Methodologies that Should Be Used to Develop Costs for Bundled or Unbundled Telephone Services or Service Elements in the State of Nevada, Docket No. 96-9035, on behalf of AT&T Communications of Nevada, Direct Testimony filed May 9, 1997, Rebuttal Testimony filed May 23, 1997, cross-examination June 11, 1997.

Ohio Public Utilities Commission, in Re: Review of Ameritech Ohio's Economic Costs for Interconnection, Unbundled Network Elements, and Reciprocal Compensation for Transport and Termination of Local Telecommunications Traffic, Docket No. 96-922-TP-UNC, on behalf of the Ohio Consumers' Counsel, Direct Testimony filed January 17, 1997.

California Public Utilities Commission, in Re: Petition of AT&T Communications of California, Inc. for Arbitration Pursuant to Section 252 of the Federal Telecommunications Act of 1996 to Establish an Interconnection Agreement with GTE California, Inc., Docket No. A.96-08-41, on behalf of AT&T of California, Inc., Oral testimony presented October 3, 1996.

Connecticut Public Utilities Commission, in Re: Application of SNET for Approval to Offer Unbundled Loops, Ports, and the Associated Interconnection Arrangements and Application of SNET for Approval to Offer Wholesale Local Basic Service and Certain Related Features and to Implement a Universal Service Fund, Docket No. 95-06-17, on behalf of New England Cable Television Association, Inc., Direct Testimony filed September 8, 1995.

Washington Utilities and Transportation Commission, in Re: In the Matter of the Request of US West Communications, Inc. for the Increase in its Rates and Charges, Docket No. UT-950200, on behalf of Washington Utilities and Transportation Commission Staff, Direct Testimony filed August 11, 1995, cross-examination January 15, 1996.

Exhibit SCL-1 – Statement of Qualifications

Washington Utilities and Transportation Commission, in Re: WUTC, Complainant vs. US West, Respondent; TGC Seattle and Digital Direct of Seattle, Inc., Complaint vs. US West, Respondent; TCG Seattle, Complainant v. GTE Northwest, Inc., Respondent; GTE Northwest, Inc., Third Party Complainant v. US West, Third Party Respondent; Electric Lightwave, Inc., Complaint v. GTE Northwest, Inc., Respondent, Docket No. UT-941464, et al, on behalf of Staff of the Washington Utilities and Transportation Commission, Direct Testimony filed April 17, 1995.

Washington Utilities and Transportation Commission, in Re: Washington Utilities and Transportation Commission, Complainant vs. US WEST Communications, Inc., Respondent; Application of US WEST Communications, Inc., for an Alternative Form of Regulation, Docket Nos. U-89-2698-F, U-89-3245-P, on behalf of TRACER, Direct Testimony filed June 23, 1993, cross-examination July 1, 1993.

Reports and Publications:

“Getting Connected: Availability of Internet Access via Advanced Communications Services in Colorado” (with Timothy Gates and Warren Fisher), June 2007. Prepared for the Colorado Public Utilities Commission.

“Lost in Translation: How Rate of Return Regulation Transformed the Universal Service Fund for Consumers into Corporate Welfare for the RLECs” (with Susan M. Gately), February 2004. Prepared for Western Wireless Corporation.

“A Study of Total Factor Productivity in the Wisconsin Local Exchange Carrier Industry” (with Lee L. Selwyn, Sarah C. Bosley), January 2003. Prepared for the Public Service Commission of Wisconsin.

“Efficient Inter-Carrier Compensation Mechanisms for the Emerging Competitive Environment” (with Lee L. Selwyn), August 2001. Prepared for Pac-West Telecomm, Inc., Focal Communications Corp., and US LEC Corp.

“Price Cap Plan for USWC: Establishing Appropriate Price and Service Quality Incentives in Utah” (with Patricia D. Kravtin and Susan M. Baldwin). Prepared for the Utah Division of Public Utilities, March 2000.

“Bringing Broadband to Rural America: Investment and Innovation in the Wake of the Telecom Act” (with Lee L. Selwyn and Scott A. Coleman). Prepared for AT&T, September 1999.

“Promises and Realities: An Examination of the Post-Merger Performance of the SBC/Pacific Telesis and Bell Atlantic/NYNEX Companies” (with Scott A. Coleman). Prepared for the AARP Public Policy Institute, July 1999.

Exhibit SCL-1 – Statement of Qualifications

“Manual of Procedures for the Rates Regulation Division” (with Paul S. Keller). Prepared for the Philippines National Telecommunications Commission, August 1994.

“Review of Annual Reporting Requirements for Telecommunications Common Carriers.” Prepared for the Philippines National Telecommunications Commission, October 1993.

“The Infrastructure Dilemma: Matching Market Realities and Policy Goals” (with W.P. Montgomery). Prepared for the International Communications Association, January 1993.

“A Roadmap to the Information Age: Defining a Rational Telecommunications Plan for Connecticut” (with Susan M. Baldwin et al). Prepared for the Connecticut Office of Consumer Counsel, October 1992.

“New Connections for the 1990s: Managing the Changing Relationship Between Corporate Telecommunications Needs and the Local Telephone Company” (with W. Page Montgomery). Prepared for the International Communications Association, April 1990.

“Adapting Telecom Regulation to Industry Change” (with Dr. Lee L. Selwyn). Prepared for the International Communications Association and published in IEEE Communications Magazine, January 1989.

“A Study of Rate of Return Regulation and Alternatives - An Examination of Applicability to regulation of Telephone Companies by the Canadian Radio-Television and Telecommunications Commission” (with W. Page Montgomery and Lee L. Selwyn). Prepared for the Canadian Radio-Television and Telecommunications Commission, March 1989.

“Telecommunications Competition in Michigan and Regulatory Alternatives: Market Structure and Competition in the Michigan Telecommunications Industry” (with Lee L. Selwyn, David N. Townsend, Patricia D. Kravtin). Prepared for the Michigan Divestiture Research Fund Board, April 1988.

Exhibit SCL-2:
Midcontinent's Correction to MVC's Impact
Analysis – Summary tab

Midcontinent's Correction to Missouri Valley Communications' Impact Analysis
Midco Interconnect Impact – As Adjusted Per Lundquist Direct Testimony (July 2, 2008)

(NOTE: BLUE INDICATES REVISIONS FROM MVC'S ANALYSIS (PER HANSON EXHIBIT 1))

Assumptions:

| | |
|--------------------------------|--------|
| MVC Local Service Rev Forecast | -0.50% |
| MVC Network Acc. Rev Forecast | 4% |
| MVC Misc. Revenue Forecast | 0% |
| MVC Operating Expense Forecast | -1.58% |
| MVC Access Lines Forecast | |
| See Attachment | |

| | | |
|--|----------------------|-------------------------------------|
| | Annual Growth | Midco Subscriber Annual Rate |
| MVC Residential Resale Line Growth | 15.0% | 15.0% |
| MVC Business Resale Line Growth | 75% | 75% |
| MVC Residential Resale Line Revenue | \$277.73 | \$277.73 |
| MVC Business Resale Line Revenue | 452.40 | 452.40 |
| MVC Long Distance Access Revenue | \$20.55 | \$20.55 |
| MVC Special Access Revenue | \$95.87 | \$95.87 |
| Midco Initial Special Access Take Rate | 5.0% | 5.0% |
| Midco Special Access Growth | 8.0% | 8.0% |

| | ACTUAL | 2007 | 2008 | BUDGETED | 2008 | 2009 | 2010 | 2011 | 2012 |
|---|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|-------------|
| Residential Resale Lines (Under revised growth assumptions) | 1443 | 1443 | 1623 | 1623 | 1803 | 1983 | 1983 | 2163 | 2343 |
| Business Resale Lines (Under revised growth assumptions) | 45 | 45 | 81 | 81 | 117 | 153 | 189 | 225 | 225 |
| Midco CKT Equiv | 0 | 0 | 0 | 0 | 988 | 1068 | 1154 | 1247 | 1247 |
| MVC Access Lines – Incl. Resale | 8758 | 8758 | 8620 | 8620 | 8484 | 8350 | 8218 | 8088 | 8088 |
| MVC Access Lines Net of Resale | | | | | 6,564 | 6,214 | 5,866 | 5,520 | 5,520 |
| ACTUAL | 2007 | 2008 | BUDGETED | 2008 | 2009 | 2010 | 2011 | 2012 | |
| Total Revenues | 6,290,774 | 6,290,774 | 6,650,500 | 6,650,500 | 6,796,000 | 6,937,500 | 7,085,300 | 7,239,600 | |
| Less: Operating Expenses | 4,343,994 | 4,343,994 | 4,633,148 | 4,633,148 | 4,749,457 | 4,867,791 | 4,989,675 | 5,115,215 | |
| MVC Net Operating Margins | 1,946,780 | 1,946,780 | 2,017,352 | 2,017,352 | 2,046,543 | 2,069,709 | 2,095,625 | 2,124,385 | |

RESALE MODEL

MVC Revenues

Local

| | |
|---|------------------|
| Local | 2,815,389 |
| Less: Residential Resale (With Migration Timing adjustment) | (344,500) |
| Less: Business Resale (With Migration Timing adjustment) | (161,100) |
| Network Access | 3,346,154 |
| Less: Intrastate Switch Access (With Migration Timing adjustment) | (14,800) |
| Less: Special Access (Deleted per Special Access adjustment) | (38,900) |
| Miscellaneous | 122,800 |
| Change in USF Subsidies (Per USF adjustment ¹) | 280,931 |
| Total Revenues | 6,290,774 |

Less: Operating Expenses

MVC Net Operating Margins

MVC FINANCIAL IMPACT FROM INTERCONNECTION WITH MIDCO

TOTAL REVENUE IMPACT

(112,769)

(267,481)

(259,040)

(249,288)

(259,040)

(249,288)

(888,577)

(3,583,000)

Summary