

**REO-RES Compliance Report  
to the  
Minnesota Public Utilities Commission  
Docket No. E017/M-09-19**

**Report RP09-1  
Otter Tail Power Company  
Resource Planning Department  
January 15, 2009**

## PREFACE

This document is the biennial report of Otter Tail Corporation, d/b/a Otter Tail Power Company, to the Minnesota Public Utilities Commission (PUC) on the Company's efforts and status on compliance with the Minnesota Renewable Energy Objective (REO) and Renewable Energy Standard (RES) contained in Minn. Statute §216B.1691. The PUC has implemented additional requirements and direction applicable to this report in Orders issued under Docket No. E999/CI-03-869. This particular biennial report is required by the PUC's Order dated November 12, 2008, and is required to be submitted by January 15, 2009.

The PUC has required this report and all subsequent REO-RES Compliance Reports to be submitted as miscellaneous tariff filings under the Commission's rules of practice and procedure.

To protect individual customer data, the names of individual customer-owned generation facilities is replaced with a customer designation. These facilities tend to be quite small, generally less than 100 kW each.

Questions and comments regarding the information and data contained herein should be addressed to Bryan D. Morlock, P.E. at 218-739-8269 or [bmorlock@otpc.com](mailto:bmorlock@otpc.com).

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## I. INTRODUCTION

Pursuant to Minn. Stat. §216B.1691 Subd. 3 and Minnesota Public Utility Commission Orders dated June 1, 2004 and November 12, 2008 in Docket E-999/CI-03-869, Otter Tail Corporation, d/b/a Otter Tail Power Company (Otter Tail or Company), makes this information filing as a miscellaneous tariff filing, Docket E017/M-09-19. This filing contains information on historical and expected future compliance with the Minnesota Renewable Energy Objective (REO) and Renewable Energy Standard (RES).

As the following pages of this report demonstrate, Otter Tail is well on the way to implementing renewable resources as part of its diverse resource portfolio and expects to be in full compliance of any and all renewable energy objectives and standards within all three state jurisdictions in which Otter Tail serves.

## II. JURISDICTIONAL REQUIREMENTS

Otter Tail serves retail load in Minnesota, North Dakota, and South Dakota. All three state jurisdictions have some sort of renewable energy objective (REO) or renewable energy standard (RES). Discussion of compliance efforts with any single jurisdiction also requires a discussion of the other two jurisdictions so that a complete understanding of the Company's compliance efforts can be obtained. The following sections describe the requirements in each of the state jurisdictions.

### Minnesota

Otter Tail is required to make a good faith effort to comply with the state REO through 2011. Beginning with 2012 the requirement switches to an RES. The state requirements<sup>1</sup> increase in a step-wise fashion, consisting of:

- 2007 – 1% of retail sales
- 2010 – 7% of retail sales
- 2012 – 12% of retail sales
- 2016 – 17% of retail sales
- 2020 – 20% of retail sales
- 2025 – 25% of retail sales.

Eligible energy technologies for compliance include solar, wind, hydroelectric with a capacity of less than 100 MW, hydrogen,<sup>2</sup> or biomass. Biomass includes landfill gas, anaerobic digestion, and mixed municipal solid waste or refuse-derived-fuel from mixed municipal solid waste as a primary fuel. Electricity generated by the combustion of biomass through co-firing with other fuels counts up to the percentage amount of biomass fuel relative to total fuel, only if the generating facility was constructed in compliance with new source performance standards promulgated under the federal Clean Air Act or if the facility employs the maximum achievable or best available control technology for that type of facility.

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<sup>1</sup> These REO and RES requirements only apply to utilities without nuclear generating assets. Utilities with nuclear generating assets have a more aggressive standard as detailed in Minn. Stat. §216B.1691.

<sup>2</sup> Provided that after January 1, 2010 the hydrogen must be generated from the other eligible energy technologies listed.

### North Dakota

The state REO is 10% of retail sales by the year 2015, and includes both renewable energy and recycled energy. The calculation contains a provision to reduce the amount of retail sales by any hydroelectric energy that cannot be counted toward the REO.<sup>3</sup> Renewable electricity and recycled energy includes electricity generated from solar, wind, biomass,<sup>4</sup> geothermal, hydrogen,<sup>5</sup> hydroelectric (must be from a facility with an in-service date of no earlier than January 1, 2007 or from efficiency improvements to a facility existing as of August 1, 2007), and recycled energy systems producing electricity from currently unused waste heat resulting from combustion or other processes into electricity and which do not use an additional combustion process. Recycled energy does not include any system whose primary purpose is the generation of electricity.

### South Dakota

The state REO is 10% of retail sales by the year 2015, and includes both renewable energy and recycled energy. The legislation appears to be very similar to the North Dakota requirements. The calculation contains a provision to reduce the amount of retail sales by any hydroelectric energy from a facility with an in-service date prior to July 1, 2008.<sup>6</sup> Renewable electricity and recycled energy include electricity generated from solar, wind, biomass,<sup>7</sup> geothermal, hydrogen,<sup>8</sup> hydroelectric (statutes seem to imply it must be from a facility with an in-service date of no earlier than July 1, 2008), and recycled energy systems producing electricity from currently unused waste heat resulting from combustion or other processes into electricity and which do not use an additional combustion process. Recycled energy does not include any system whose primary purpose is the generation of electricity.

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<sup>3</sup> North Dakota Century Code §49-02-30.

<sup>4</sup> Including agricultural crops and wastes and residues, wood and wood wastes and residues, animal wastes, and landfill gas.

<sup>5</sup> Provided that the hydrogen is generated from a source listed in this section of North Dakota Century Code §49-02-25.

<sup>6</sup> South Dakota Codified Laws §49-34A-103.

<sup>7</sup> Includes agricultural crops and wastes and residues, wood and wood wastes and residues, animal and other degradable organic wastes, and landfill gas.

<sup>8</sup> Provided that the hydrogen is generated from a source listed in this section of South Dakota Codified Laws §49-34A-94.

### III. MIDWEST RENEWABLE ENERGY TRACKING SYSTEM

Otter Tail has registered almost all renewable energy resources within the Midwest Renewable Energy Tracking System (M-RETS). There is a number of small customer owned units, generally less than 50 kW each, which the Company has not registered. The customers self-serve a portion of their own load with Otter Tail receiving the remaining surplus energy. Otter Tail does pay the cost, both initial and annual fees, to register a facility in M-RETS and the cost per renewable energy credit (REC) can become quite high on these small units. Otter Tail has raised this issue within the M-RETS administration and is seeking methods to reduce the registration cost for the small units. It is expected that at some point these small units will be registered. For 2008, the amount of unregistered renewable energy was about 260 MWh, only about 0.08% of the over 308,000 MWh of renewable energy.

Otter Tail has developed an account structure within M-RETS to help segregate RECs by type and usage. For customer-owned facilities that self-serve customer load, all of the generation is reported within M-RETS. Otter Tail then transfers RECs associated with the energy used to self-serve load into an account in the customer's name, for their use as they deem appropriate. The RECs associated with energy purchased by Otter Tail will remain in the Otter Tail account.

The Otter Tail M-RETS accounts include a retirement account by state jurisdiction by year. Thus it will be easy to verify the amount of RECs retired annually for compliance with each state's requirements. RECs associated with **TailWinds**, the Company's green pricing program, are retired into separate state jurisdiction accounts to ensure proper accounting for the green pricing tracker balance.

Retired RECs will be tracked on a calendar year basis. The M-RETS system became operational in the last half of 2007. While Otter Tail began recording renewable energy within M-RETS late in 2007, the Company intends to begin full use of the M-RETS

system for reporting verification beginning with the first full calendar year commencing January 1, 2008.

Otter Tail has not sold or purchased any RECs separate from the renewable energy. All energy currently being used for compliance is energy generated by Otter Tail or energy purchased by Otter Tail under power purchase agreements.

Otter Tail did sell 3,736,752 kWh of wind generation, including the RECs, during 2008. This energy came from the Ashtabula wind farm which was in start-up phase prior to the availability of the transmission outlet facilities. This energy was sold to Minnkota Power Cooperative through a lower voltage tie.

#### **IV. RENEWABLE ENERGY RESOURCES**

The breakdown of existing and potential future renewable energy resources for Otter Tail, to the extent known, at the time of this report are shown in Appendix A. The data provided includes the name of the facility, kW rating, vintage, technology and energy source, whether owned or through a PPA, and state eligibility. For customer-owned facilities, the customer name is not provided in order to protect customer information.

The information provided includes future resources which may or may not be constructed, but for which development work has commenced. There are additional renewable energy facilities which are under discussion, but these have not been included in the data since they are still in preliminary stages of feasibility studies. The data includes resources that will count as renewable energy in at least one of the three states, as well as hydro resources that do not count as renewable energy but are used in the compliance calculation in North and South Dakota.

Annual generation or purchased energy from the renewable energy resources is detailed in Appendix C for the years 2005 – 2008.

## V. 2005 – 2007 HISTORICAL REO-RES COMPLIANCE

The 2005-2007 REO compliance is shown in Table I for both the Minnesota and non-Minnesota jurisdictions. The load data and generation data behind these values is shown in Appendix C. For all resources, except resources used for green pricing, the renewable energy is allocated via load ratio share for these three years. Green pricing energy does not count in MN, and the portion counted in the non-Minnesota portion of the service territory is the actual green pricing energy sold.

The renewable energy compliance percentage declines from 2005 to 2007 due to the loss of a major renewable resource. From 1992 – 2006 Otter Tail received 30,000 – 35,000 MWh of wood waste fueled biomass energy from a customer-owned cogeneration facility. That facility was closed on August 30, 2006 without prior notice to Otter Tail. The loss of the renewable energy negatively impacted Otter Tail's compliance.

The Commission approved the addition of 75 MW of new wind generation in its August 9, 2006 Order in Otter Tail's resource plan filing docket, E-017/RP-05-968. In its subsequent February 20, 2007 Order the Commission increased the amount of approved wind additions to 160 MW. The first 60 MW of the new wind generation began operation in late 2007 and early 2008, and the next 48 MW began commercial operation in November 2008. These wind additions offset the loss of the biomass generation.

<b>Year</b>	<b>Minnesota</b>	<b>Non-Minnesota</b>
2005	3.35%	3.04%
2006	2.62%	2.26%
2007	2.16%	1.85%

Preliminary 2008 compliance is shown in the next section.

## VI. 2008 REO Compliance

The 2008 REO compliance data is considered preliminary since the year just ended. Otter Tail has made every effort to ensure that the data is accurate, but changes may occur. Because of the magnitude of the Company's recent renewable energy additions relative to the REO requirement any potential data changes are likely to only have a small impact on the results.

The Company brought on-line 60 MW of new wind generation at the Langdon Wind Energy Center<sup>9</sup> in late 2007 and early 2008. Otter Tail also began operation of 48 MW<sup>10</sup> of wind turbines in the Ashtabula project in October 2008. All Ashtabula energy and associated RECs during the October-November 2008 time period were sold to Minnkota Power Cooperative. The transmission outlet to Otter Tail was not operational until the beginning of December 2008. The amount of energy and associated RECs sold was 3,736,752 kWh.

The 2008 specific renewable resource generation is shown in Appendix C. The compliance allocations and calculations beginning in 2008 and going forward are different than the methodology used in the 2005-2007 time period. Through the use of the M-RETS system, Otter Tail anticipates optimizing the use of RECs for compliance, rather than simply doing a load ratio allocation. Otter Tail also intends to bank some RECs to ensure compliance due to any unanticipated events or issues. At this point in time Otter Tail hasn't determined its exact plan for use and allocation of RECs due to uncertainty surrounding its planned 49.5 MW M-Power project scheduled for late 2009.

Table II shows 2008 retail load and renewable generation compliance percentage, assuming all renewable energy is allocated.

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<sup>9</sup> Otter Tail owns 40.5 MW and purchases 19.5 MW from NextEra Energy (formerly FPL Energy).

<sup>10</sup> The 48 MW of wind generation from Ashtabula is all owned by Otter Tail.

<b>Table II</b>				
<b>Otter Tail 2008 REO Compliance</b>				
<b>Jurisdiction</b>	<b>Retail Sales MWh</b>	<b>Hydro Adj. to Sales MWh<sup>11</sup></b>	<b>Renewable MWh</b>	<b>REO %</b>
Minnesota	2,179,449	0	169,967.3	7.80%
Non-Minnesota	2,035,993	149,976.7	138,751.7	7.36%

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<sup>11</sup> North Dakota and South Dakota retail sales can be adjusted downward for any hydro energy utilized, which cannot be counted as renewable energy for REO compliance. Any non-compliance hydro energy was allocated between the jurisdictions based on load ratio share.

## **VII. RENEWABLE RESOURCE PLAN**

The second page of Appendix A details the additional renewable energy resources that are in the planning stage and have moved beyond the initial investigation stage. All of the additional planned renewable resources would be expected in the next 1 – 2 ½ years if they reach operation.

Contracts have been executed for the 49.5 MW M-Power project, scheduled for construction in 2009. The final project go-ahead has not been given due to the current economic situation.

The heat recovery project is in the negotiation stages. A term sheet was provided to the project developer and has been approved to proceed by the developer. While the energy from this project does not qualify to count toward the Minnesota REO-RES, it does count toward REO compliance in North and South Dakota. This would free up wind RECs from those two states to be used for Minnesota compliance.

The 4.5 MW MSW-fueled facility has been in limbo for some time, but a decision should be made by the project owner in the near future whether this project will proceed.

The rest of the identified resources are individual turbine installations over which Otter Tail does not have control. The Company is working with these entities to help move their projects forward toward implementation. Some of the projects are fairly certain to move forward and be operational in 2009.

Otter Tail has clearly demonstrated its commitment toward compliance, as 108 MW of the 160 MW approved by the Commission is already in operation. Contracts have been signed for an additional 49.5 MW in the M-Power project. Eight customer-owned wind turbines, totaling about 840 kW, have been added in the past 1 ½ years. Seven more customer-owned facilities, totaling about 4800 kW, are in the planning stages.

The addition of the renewable resources is being accomplished within the economic parameters included in the resource plan evaluation for the 160 MW of wind generation approved by the Commission. Power purchase agreements (PPAs) are being negotiated under existing tariffs<sup>12</sup> that are based on avoided costs or established by state rules and requirements, or under avoided cost methodologies. Retail customers have thus been protected and Otter Tail is working to keep rates as low as possible.

Thus far Otter Tail has not had any entity make use of a C-BED (Community Based Energy Development) tariff, although a number of C-BED qualifying facilities have been added to the system. The facility owners thus far have chosen to not use C-BED. Some of the planned facilities listed in Appendix A do intend to use the C-BED tariff, but those PPAs are not yet completed. Every C-BED proposal that has been received by Otter Tail to date has been above avoided cost or above the cost of obtaining other wind generation resources. Otter Tail does expect to be filing some C-BED tariff PPAs during 2009 that will be above avoided cost, in an effort to implement state objectives regarding C-BED.

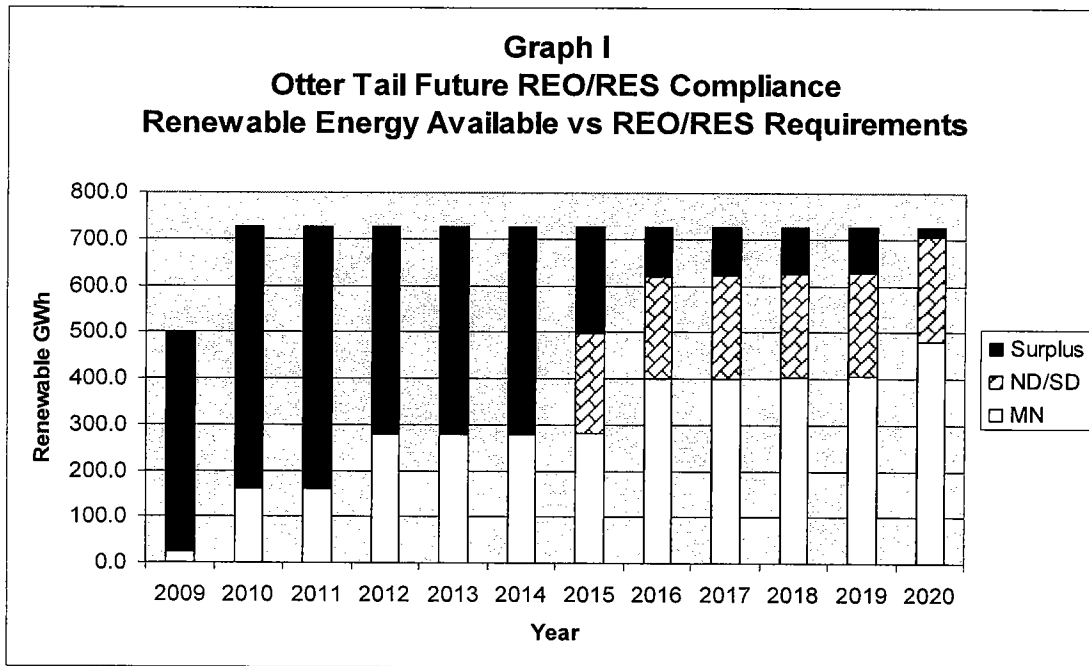
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<sup>12</sup> Small power producer tariffs and distributed generation tariff.

## VIII. FORECAST OF FUTURE REO-RES COMPLIANCE

Otter Tail is just completing construction of the 48 MW Ashtabula Wind Farm and is working toward construction of the 49.5 MW M-Power Wind Farm in 2009. Combined with the 60 MW the Company receives from the Langdon Wind Farm completed in late 2007/early 2008 Otter Tail is well positioned to comply with the renewable energy objectives and standards in all three states. Final commitments to the M-Power Wind Farm have not yet been made.

Graph I shows the Company's expected available renewable energy compared to the REO-RES requirements going out to 2020. The graph assumes that all RECs are counted in the year they are generated and are not banked for future compliance use. The graph does not include new customer-owned facilities that may be developed. Otter Tail is seeing significant customer interest in owning wind generation. The Company is obligated to purchase any renewable energy offered from customers under the federal Public Utility Regulatory Policies Act of 1978 (PURPA).



The North Dakota and South Dakota requirements are very similar and are lumped together in the graph. As demonstrated in Graph I, Otter Tail expects by the end of 2010 to have sufficient renewable energy available to comply with state REO-RES requirements until at least 2020.

## IX. BARRIERS TO REO-RES COMPLIANCE

The most significant obstacles fall into four basic categories, including:

- Transmission
  - Interconnection queue
  - Transmission delivery service
  - LMP prices
- Turbine availability
- Developer knowledge
- Economic and financing issues

### Interconnection Queue

The Midwest Independent Transmission System Operator (MISO) interconnection queue has been a major impediment to the development of any resources due to the significant backlog of requests. In late August 2008 the Federal Energy Regulatory Commission (FERC) approved revisions to the MISO interconnection queue process which Otter Tail believes will help to alleviate the backlog. It is expected that many projects that were simply attempting to reserve a spot in the queue will drop out, and future requests will more likely come from serious projects. Previously projects could submit a request and then remain in suspension for several years, tying up the queue. The ability to suspend a project in the queue is now limited to a much shorter term and only for force majeure reasons. All existing projects in the queue will need to transition to the new process, and MISO has issued a report detailing the status of each interconnection project and the required steps to complete the transition to the new process. The down side to the changes is that developers will have to be ready to make their application deposits and have other benchmarks in place in order to proceed in the new queue process.

Transmission Delivery – As a member of MISO Otter Tail must have firm delivery transmission service for any project to count as a network resource. At the present time transmission service is severely hampered by transmission constraints and the ability to get delivery service is limited. Otter Tail has benefited from the fact that almost 100% of

the Company's system is located to the west of the North Dakota Export Boundary, and generation can generally be delivered to load without crossing that constraint. However, there are other wind projects being developed in the Otter Tail service territory for other utilities that are using up the available transmission service. Otter Tail is a part of the CAPX 2020 group proposing new major high voltage transmission. If approved and constructed, the CAPX 2020 transmission additions will be a considerable help in reducing constraints. CAPX 2020 additions currently proposed will not come close to addressing the future transmission needs of projects in the queue. CAPX 2020 is studying the situation to determine what other new transmission resources are likely to be required.

Otter Tail is also one of the participating utilities in Minnesota Public Utility Commission Docket Nos. CN-05-619 and TR-05-1275, seeking approval to build additional transmission facilities in southwest Minnesota. This transmission would be constructed with the capability to be uprated to carry wind generation from the area. At this point in time more than forty wind generation projects have interconnection requests in the MISO queue that depend upon the addition of this transmission.

#### LMP Prices

The Location Marginal Price (LMP) is beginning to be impacted by the magnitude of the wind development taking place. The lack of adequate transmission for delivery service is causing wind generation to be economically stranded at times of plentiful wind and less than peak loads. Otter Tail wind resources at times receive less than full MISO market price because of inadequate transmission to move the energy where it is needed. As a result, the LMP price at the wind farm declines and can become negative at times. Otter Tail has to pay MISO to keep the wind generation operating at those times. This situation is being exacerbated as the amount of wind generation on the system increases. The end result is that wind generation becomes less economic and increases costs to the customer. The only cure is to increase transmission capability. The previously mentioned transmission project efforts will help to alleviate the situation, although even more transmission will be needed.

### Turbine Availability

The lack of available wind turbines is making the addition of wind generation resources very difficult. Turbines are readily available in small sizes (less than 100 kW), but the demand is so high for utility scale turbines that manufacturers are reticent to deal with anyone who is not a major player in the industry. Project developers that want to construct one or two turbines have asked Otter Tail for assistance in obtaining wind turbines, but there is little that Otter Tail can do. Even Otter Tail is too small to have significant direct access to wind turbines. Otter Tail discussed the possibility of increasing its order size for turbines for the Company's projects but was unable to do so. In some cases manufacturers prohibit the reselling of their new turbines. There aren't any utility solutions available to the problem, as long as demand for wind turbines remains high.

### Developer Knowledge

The larger developers know what they are doing with wind development. Otter Tail has experienced difficulty with small developers, community-based wind developers, and customers who consider building wind generation. These entities in general simply do not have the background and have not spent the time to learn about wind generation prior to beginning to investigate a project. Where possible, Otter Tail steers these individuals to available resources from the states, American Wind Energy Association, and others to assist with developer education.

### Economic and Financing Issues

The recent economic downturn is expected to have a dampening effect on the development of renewable resources. Some major wind developers have already announced intentions to scale back their development plans for the near-term future. While Otter Tail has not seen any specific project delays or cancellations in wind projects yet, such actions are expected by most wind industry publications. Small wind development may especially be impacted in their efforts to obtain project financing.

## **X. SUMMARY**

Otter Tail has stepped forward with its development of renewable resources for a variety of reasons and is completing new renewable energy facilities at a pace much faster than needed to comply with REO-RES requirements. The most recent Company integrated resource plan called for 160 MW of new wind generation. With the M-Power project, Otter Tail will have completed that amount of wind generation addition to the system. Part of the reason for accelerated implementation is economics, as the cost of wind generation is escalating at a rate as fast or faster than any other generating technology. Also, the federal Production Tax Credit (PTC) is not likely to be available for the long term, so Otter Tail is taking advantage by moving forward early. The PTC reduces the cost of wind generation by about 33%.

The Company has also taken advantage of significant wind development incentives in North Dakota. Currently those incentives also have a sunset provision, so early implementation of wind generation has accessed those incentives.

With the current renewable resources in existence, under construction, and planned for the next couple of years, Otter Tail does not expect to need to add more resources for REO-RES compliance until about 2023, if even then. This forecast does not include counting the many small customer owned units currently being installed. There are many uncertainties going forward with all forecasts, including load growth, conservation efforts, and customer-owned renewable resources.

Otter Tail expects its next resource plan filing to provide updated information regarding the long-term view of REO-RES compliance.

**Appendix A – Renewable Energy Resources  
Existing Renewable and Recycled Generating Facilities**

Name	State	kW Rating	Vintage	Technology	Power Source	Owned/PPA	State Eligibility
Customer A	MN	225	1997	Wind	Wind	PPA	MN, ND, SD
Customer B	SD	90	2002	Wind	Wind	PPA	TailWinds <sup>13</sup>
Hendricks	MN	900	2001	Wind	Wind	PPA	TailWinds <sup>13</sup>
Borderline	MN	900	2003	Wind	Wind	PPA	MN, ND, SD
FPLE ND Wind II	ND	21,000	2003	Wind	Wind	PPA	MN, ND, SD
Customer C	ND	50	1985	Wind	Wind	PPA	MN, ND, SD
FPLE Langdon	ND	19,500	2007	Wind	Wind	PPA	MN, ND, SD
OTP Langdon	ND	40,500	2008	Wind	Wind	Owned	MN, ND, SD
Customer D1	MN	1,650	2005	Wind	Wind	PPA	MN, ND, SD
Customer E	ND	660	2008	Wind	Wind	PPA	MN, ND, SD
Customer F	MN	39.5	2008	Wind	Wind	PPA	MN, ND, SD
Customer G	MN	39.5	2008	Wind	Wind	PPA	MN, ND, SD
Customer H	MN	39.5	2008	Wind	Wind	PPA	MN, ND, SD
Customer I	MN	35	2007	Wind	Wind	PPA	MN, ND, SD
Customer J	MN	1.8	2008	Wind	Wind	PPA	MN, ND, SD
Customer K	MN	1.8	2008	Wind	Wind	PPA	MN, ND, SD
Customer L	ND	20	2008	Wind	Wind	PPA	MN, ND, SD
Big Stone Plant	SD	475,000	1975	Steam	Biomass	Owned	ND, SD <sup>14</sup>
Bemidji Hydro	MN	740	1907	Hydro	Water	Owned	MN
Taplin Gorge	MN	560	1925	Hydro	Water	Owned	MN
Hoot Lake	MN	1,000	1914	Hydro	Water	Owned	MN
Pisgah	MN	520	1918	Hydro	Water	Owned	MN
Wright	MN	400	1922	Hydro	Water	Owned	MN
Dayton Hollow	MN	970	1909	Hydro	Water	Owned	MN
WAPA Allocation	Several	5,566	Various	Hydro	Water	PPA	None <sup>15</sup>
Manitoba Hydro	Manitoba	50,000	Various	Hydro	Water	PPA	None <sup>15</sup>
Ashtabula Wind	ND	48,000	2008	Wind	Wind	Owned	MN, ND, SD

<sup>13</sup> At this time TailWinds energy counts in ND and SD, but not MN. TailWinds is the Company's green pricing tariff and the energy is counted only as customers purchase the energy, not as it is generated.

<sup>14</sup> Only the biomass portion of the fuel is counted.

<sup>15</sup> This hydroelectric energy does not count toward the MN REO-RES, but can be subtracted from ND and SD retail sales in the calculation of the compliance with the renewable and recycled energy objective in those states.

Appendix A – Renewable Energy Resources Planned and Expected Future Renewable Generating Facilities							
Name	State	kW Rating	Vintage	Technology	Power Source	Owned/PPA	State Eligibility
M-Power Wind	ND	49,500	2009	Wind	Wind	Owned	MN, ND, SD
Customer D2	MN	1,500	2009	Wind	Wind	PPA	MN, ND, SD
Customer D3	MN	1,500	2009	Wind	Wind	PPA	MN, ND, SD
Customer M	MN	20	2009	Wind	Wind	PPA	MN, ND, SD
Customer N	MN	250	2009	Wind	Wind	PPA	MN, ND, SD
Customer O	MN	1,500	2009	Wind	Wind	PPA	MN, ND, SD
Customer P	MN	7,000-8,000	2010	Binary Cycle	Waste Heat	PPA	ND, SD
Customer Q	MN	4,500	2010	Steam	MSW	PPA	MN
Customer R	MN	25	2009	Wind	Wind	PPA	MN, ND, SD
Customer S	MN	2.4	Unknown	Wind	Wind	PPA	MN, ND, SD

<b>Appendix B</b>			
<b>Report Requirements Cross-reference</b>		<b>Requirement</b>	<b>Included</b>
<b>Statute or Order</b>	<b>Subdivision or Item Number</b>		
216B.1691	3a(1)	Status of the utility's renewable energy mix relative to the objective and standards.	Yes
216B.1691	3a(2)	Efforts taken to meet the objective and standards.	Yes
216B.1691	3a(3)	Any obstacles encountered or anticipated in meeting the objective or standards.	Yes
216B.1691	3a(4)	Potential solutions to obstacles.	Yes
E-999/CI-03-869 June 1, 2004 Order	11	<p>In their biennial filings demonstrating compliance with the renewable energy objectives, utilities shall address the following two sets of criteria, which the Commission will use in evaluating their compliance with the "good faith efforts" standard set by statute:</p> <p>A. Demonstrated commitment to a specific plan. Each utility must file a plan that reasonably details the steps to be taken to reach the renewable energy objectives, with an accompanying timetable.</p> <p>B. Demonstrated financial commitments to build facilities or to purchase energy to meet the renewable energy objective, including but not limited to project financing; purchase and ordering of equipment; and expenditures to hire construction firms if needed.</p> <p>C. Demonstrated commitments to construction of physical infrastructure to meet the renewable energy objectives, including but not limited to ordering equipment; hiring construction firms; and/or contracting for a renewable energy objectives site.</p> <p>D. Demonstrated legal and contractual commitments to purchase or build the facilities to meet the renewable energy objectives, including but not limited to contracts for sites on which to build; contracts for labor and equipment; arrangements for insurance and liability, etc.</p> <p>E. Demonstrated commitment to meet regulatory requirements in timely fashion, including but not limited to federal, state, county, township and municipal permitting and any other regulatory obligations, such as filed plans for facility construction in the</p>	Yes

		<p>Commission's biennial transmission planning process under Minn. Stat. 216B.2425.</p> <p>F. Demonstrated commitment to transmission access for the renewable energy objectives facilities, including but not limited to initiation or participation in transmission studies or provision of interconnection and transmission service for these facilities.</p> <p>G. Demonstrated commitment to openness and transparency. This requires full public access to all non-proprietary information relating to meeting the renewable energy objectives, including but not limited to actions taken for financial commitments; construction of physical infrastructure; legal and contractual commitments; compliance with regulatory requirements; and transmission access.</p> <p>H. Demonstrated reasonable efforts to adequately consider technical feasibility and to protect against undesirable impacts on system reliability and undesirable economic impacts on ratepayers, including, but not necessarily limited to, the following factors:</p> <ol style="list-style-type: none"> <li>1. Maintaining or improving the adequacy and reliability of utility service.</li> <li>2. Keeping the customer's bills and the utility's rates as low as practicable, given regulatory and other constraints.</li> <li>3. Minimizing adverse socioeconomic effects and adverse effects upon the natural environment.</li> <li>4. Enhancing the utility's ability to respond to changes in the financial, social, and technological factors affecting its operations.</li> <li>5. Limiting the risk of adverse effects on the utility and its customers from financial, social, and technological factors that the utility cannot control.</li> </ol>	Yes
E-999/CI-03-869 November 12, 2008 Order	8a	The information required under the order issued in this case on June 1, 2004	Yes
E-999/CI-03-869 November 12, 2008 Order	8b	All information submitted to the Office of Energy Security for use in preparing its biennial legislative report.	Yes

E-999/CI-03-869 November 12, 2008 Order	8c	Total Minnesota retail sales in megawatt-hours for each year relevant to compliance	Yes
E-999/CI-03-869 November 12, 2008 Order	8d	An accounting of all renewable energy being provided by a utility's own generating facilities and being provided through purchased power agreements.	Yes
E-999/CI-03-869 November 12, 2008 Order	8e	An accounting of what portion, if any, of the renewable energy identified in part d has been allocated to meet the renewable energy requirements of other states or the requirements of green pricing programs.	Yes
E-999/CI-03-869 November 12, 2008 Order	8f	Historical compliance information and plans for ensuring ongoing and future compliance.	Yes
E-999/CI-03-869 November 12, 2008 Order	8g	A description of whether and how the transmission service queue maintained by the Midwest Independent Transmission System is or may be a factor affecting compliance.	Yes
E-999/CI-03-869 November 12, 2008 Order	9	Biennial compliance reports shall be clearly labeled, and preferably labeled "REO-RES Compliance Report."	Yes
E-999/CI-03-869 November 12, 2008 Order	10a	The status of the utility's renewable energy mix relative to the objective and standards.	Yes
E-999/CI-03-869 November 12, 2008 Order	10b	Efforts taken to meet the objective and standards.	Yes
E-999/CI-03-869 November 12, 2008 Order	10c	Any obstacles encountered or anticipated in meeting the objective or standards.	Yes
E-999/CI-03-869 November 12, 2008 Order	10d	Potential solutions to the obstacles.	Yes

### Appendix C - 2005 to 2008 Renewable Energy Resource Breakdown

	2005		2006		2007		2008		2005 Compliance		2006 Compliance		2007 Compliance		2008 Compliance	
	<u>MWh</u>	<u>MWh</u>	<u>MWh</u>	<u>MWh</u>	<u>MWh</u>	<u>MWh</u>	<u>MWh</u>	<u>MWh</u>	Minnesota	Non-Minnesota	Minnesota	Non-Minnesota	Minnesota	Non-Minnesota	Minnesota	Non-Minnesota
<b>Retail Sales<sup>1</sup></b>																
Minnesota	2,018,332	2,085,660	2,127,863	2,179,449					15,883.8	14,833.4	10,663.5	9,725.1	0.0	0.0	0.0	0.0
Non-Minnesota	1,884,858	1,902,110	1,990,177	2,035,993					0.0	460.6	0.0	555.7	0.0	562.4	0.0	868.0
<b>Total</b>	<b>3,903,190</b>	<b>3,987,770</b>	<b>4,118,040</b>	<b>4,215,442</b>					<b>1,118.8</b>	<b>1,044.8</b>	<b>1,127.5</b>	<b>1,028.3</b>	<b>10.1</b>	<b>11.3</b>	<b>20.0</b>	<b>18.7</b>
<b>Renewable Resources<sup>2</sup></b>																
Ainsworth Biomass	30,717.1	20,388.6	0.0	0.0					0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
BSPI Biomass <sup>3</sup>	953.8	1,165.1	1,163.8	868.0					0.0	460.6	0.0	555.7	0.0	562.4	0.0	868.0
Customer D1	2,163.5	2,155.8	1,453.8	1,142.2					1,118.8	1,044.8	1,127.5	1,028.3	751.2	702.6	590.5	551.6
Customer A	19.6	23.8	19.4	38.7					10.1	9.5	12.4	11.3	10.0	9.4	20.0	18.7
Borderline Wind	2,342.4	2,465.3	2,410.9	1,345.9					1,211.2	1,131.1	1,289.4	1,175.9	1,245.8	1,165.2	695.9	650.1
Hendricks Wind <sup>4</sup>	2,425.6	2,604.9	2,801.3	2,455,694.0					0.0	855.7	0.0	842.8	0.0	857.8	0.0	833.0
Customer C	0.8	0.0	0.0	3.4					0.4	0.4	0.0	0.0	0.0	0.0	1.8	1.7
FPLE ND Wind II	71,954.2	60,933.5	62,760.3	60,623.4					37,207.4	34,746.8	31,869.1	29,064.4	32,429.3	30,330.9	31,343.2	29,280.2
Customer B	148.2	200.3	199.3	141.3					46.1	71.6	0.0	0.0	0.0	0.0	0.0	0.0
Customers F, G, H, I, J, K	0.0	0.0	7.4	34.9					0.0	0.0	0.0	0.0	3.8	3.6	18.1	16.9
Langdon Wind	0.0	0.0	1,970.0	203,599.2					0.0	0.0	0.0	0.0	1,017.9	952.1	105,264.0	98,335.3
Ashtabula Wind <sup>8</sup>	0.0	0.0	0.0	16,745.8					0.0	0.0	0.0	0.0	0.0	0.0	8,657.8	8,088.0
Customer E	0.0	0.0	0.0	224.4					0.0	0.0	0.0	0.0	0.0	0.0	116.0	108.4
OTP Hydro <sup>6</sup>	23,445.7	18,363.4	20,370.5	23,260.1					12,123.7	0.0	9,604.3	0.0	10,525.8	0.0	23,260.1	0.0
MHEB 2005 <sup>7</sup>	23,444.0	0.0	0.0	0.0					0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MHEB 2010 <sup>7</sup>	207,806.0	205.0	207,650.0	280,548.0					0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
WAPA NA Tribes <sup>7</sup>	29,928.1	29,870.4	29,870.4	29,972.8					0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
<b>Total</b>	<b>67,601.5</b>	<b>53,153.8</b>	<b>53,153.8</b>	<b>54,566.2</b>					<b>37,207.4</b>	<b>34,746.8</b>	<b>31,869.1</b>	<b>29,064.4</b>	<b>32,429.3</b>	<b>30,330.9</b>	<b>31,343.2</b>	<b>29,280.2</b>
<b>% of Retail</b>	<b>3.35%</b>	<b>3.04%</b>	<b>3.04%</b>	<b>2.62%</b>					<b>2.26%</b>	<b>2.62%</b>	<b>2.16%</b>	<b>1.85%</b>	<b>7.80%</b>	<b>1.85%</b>	<b>7.80%</b>	<b>7.36%</b>

1. Retail Sales & Revenue Annual Statistical Report
2. Energy Breakdown Report for Environmental Disclosure
3. BSPI biomass counts in the Dakotas, but not Minnesota
4. Hendricks is used for TailWinds energy, which counts in the Dakotas, but not in Minnesota
5. Customer B wind became part of TailWinds energy 9/1/2005, and from that point on counts in the Dakotas only and not in Minnesota. 1/1/2005-8/31/2005 generation was 89.132 MWh.
6. The OTP hydro counts in MN, but not in the Dakotas. Hydro energy is subtracted from retail sales in the Dakotas.
7. This hydro energy does not count in any state, but can be subtracted from retail sales in the Dakotas.
8. Includes only the amount kept by OTP, and does not include the amount sold to Minnkota Power Cooperative.

Information Request No. LIG-007

Page 1 of 1

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: Large Industrial User Group  
Analyst: Larry Schedin  
Date of Request: 1/19/2009  
Date Received: 1/19/2009  
Date Due: 2/18/2009

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Information Request No. ND LIG-007

Please provide a copy of OTP's most recent Resource Plan and the Resource Plan which committed OTP to the procurement of wind generation.

**RESPONSE:**

Otter Tail Power Company's 2005 Resource Plan and subsequent updates can be found on the Company's website at:

<http://www.otpc.com/NewsInformation/IntegratedResourcePlan.asp>

Responding Witness: Bernadeen Brutlag  
Title: Manager, Regulatory Services  
Department: Regulatory Services  
Telephone: (218) 739-8289  
Date of Response: 2/13/2009

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: North Dakota Large Industrial Energy Group  
Analyst: Larry Schedin  
Date of Request: 2/02/2009  
Date Received: 2/02/2009  
Date Due: 3/04/2009

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Information Request No. LIG-078

Is OTP using 100% of its wind resources to satisfy Minnesota's requirements to acquire renewable energy generation? If not, please explain what percent is used to satisfy Minnesota's requirements and how that amount is determined.

RESPONSE:

No. Our wind resources have been installed as a least cost resource. (See Minnesota's 2005 IRP included in response to ND 02-183.) The benefits of this least cost resource are shared equally by customers in all of our jurisdictions. While these resources do help OTP satisfy its Renewable Energy Standard in Minnesota and the Renewable Energy Objective in North and South Dakota, they would have been installed with or without these renewable requirements because they were the least cost resource.

Responding Witness: Bernadeen Brutlag  
Title: Manager Regulatory Services  
Department: Regulatory Services  
Telephone: (218) 739-8289  
Date of Response: 2/13/2009

**TRADE SECRET**

LIG Exhibit \_\_\_\_ (KM-4)

**TRADE SECRET**

LIG Exhibit \_\_\_\_ (KM-5)

Information Request No. LIG-004

Page 1 of 1

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: Large Industrial User Group  
Analyst: Larry Schedin  
Date of Request: 1/19/2009  
Date Received: 1/19/2009  
Date Due: 2/18/2009

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Information Request No. ND LIG-004

Please provide information on volume and dollars collected by OTP's affiliates, as well as OTP's unregulated subsidiaries or divisions, on both the Langdon and Ashtabula wind farms.

**RESPONSE:**

Please see Attachment 1 to ND LIG-004 – TRADE SECRET.

Responding Witness: Pete Beithon  
Title: Manager, Regulatory Economics  
Department: Regulatory Services  
Telephone: (218) 739-8607  
Date of Response: 2/13/2009

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: Large Industrial User Group  
Analyst: Larry Schedin  
Date of Request: 1/19/2009  
Date Received: 1/19/2009  
Date Due: 2/18/2009

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Information Request No. ND LIG-005

Do OTP's unregulated subsidiaries or divisions provide services to FPL or other partners in the Langdon and Ashtabula wind farms? If so, specify by the company providing such service and the year service was provided for 2006, 2007 and 2008.

RESPONSE:

Ashtabula was constructed in 2008. Langdon was primarily constructed in 2007, with a small portion falling into 2008. There was no construction on either wind farm in 2006. For the Langdon and Ashtabula wind farms, three wholly owned subsidiaries of Otter Tail Corporation were involved in the chain of supply for both wind farms. They are: DMI Industries (DMI), Ventus Energy Systems (Ventus), and Lynk3 Technologies (Lynk3).

Responding Witness: Bernadeen Brutlag  
Title: Manager, Regulatory Services  
Department: Regulatory Services  
Telephone: (218) 739-8289  
Date of Response: 2/13/2009

**TRADE SECRET**

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: Large Industrial User Group  
Analyst: Larry Schedin  
Date of Request: 1/19/2009  
Date Received: 1/19/2009  
Date Due: 2/18/2009

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Information Request No. ND LIG-011

Please provide all the revenue requirement calculations and associated financial analysis and workpapers for the Langdon and Ashtabula wind farms that result in the proposed energy charge per KWh by jurisdiction. Please provide the financial analysis in an "Excel spreadsheet format with formulae intact.

RESPONSE:

See Attachment 1 to IR ND LIG-011 (TRADE SECRET).

Responding Witness: Bernadeen Brutlag  
Title: Manager, Regulatory Services  
Department: Regulatory Services  
Telephone: (218) 739-8289  
Date of Response: 2/17/2009

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: North Dakota Large Industrial Energy Users  
Analyst: Larry Schedin  
Date of Request: 2/04/2009  
Date Received: 2/04/2009  
Date Due: 3/06/2009

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Information Request No. ND LIG-093

Provide a year-by-year breakdown of each revenue requirement item in the 25-year amortization schedule proposed by OTP for the Rider after the addition of the Ashtabula project.

Also, please provide a levelized amortization schedule of annual revenue requirements for this same period with the same present value of revenue requirements as the OTP proposal. Plot the levelized amortization as a straight line on the same graph showing OTP's Direct Pass-Through method and OTP's Smoothing method.

RESPONSE:

Attachment 1 to IR ND LIG-093 shows the combined North Dakota revenue requirements for both Langdon and Ashtabula for 25 years. This is only the revenue requirements for these two projects and does not include possible increases in the tracker balance caused by lags in cost recovery.

OTP's proposal does not include a present value component; we are unsure how to respond to this part of the request.

Attachment 2 to IR ND LIG-093 is a graph showing 25 years of revenue requirements under two scenarios: (1) OTP's proposed smoothing method and (2) the direct pass-through of the PTC.

Responding Witness: Bernadeen Brutlag  
Title: Manager, Regulatory Economics  
Department: Manager, Regulatory Services  
Telephone: (218) 739-8289  
Date of Response: 3/6/2009

North Dakota

Langdon and Ashtabula

	Year	<u>ND Revenue Requirements</u>
1	2007	0
2	2008	\$3,502,427
3	2009	7,522,598
4	2010	6,459,737
5	2011	5,682,854
6	2012	5,114,218
7	2013	4,486,051
8	2014	4,051,600
9	2015	3,830,900
10	2016	3,671,367
11	2017	3,222,216
12	2018	3,224,493
13	2019	3,076,053
14	2020	3,037,837
15	2021	3,000,304
16	2022	2,963,471
17	2023	2,927,360
18	2024	2,891,992
19	2025	2,857,388
20	2026	2,823,571
21	2027	2,790,563
22	2028	2,758,389
23	2029	2,727,072
24	2030	2,696,637
25	2031	2,667,110
26	2032	3,568,502
27	2033	2,709,055

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: Large Industrial User Group  
Analyst: Larry Schedin  
Date of Request: 1/19/2009  
Date Received: 1/19/2009  
Date Due: 2/18/2009

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Information Request No. ND LIG-027

Please compare the per KWH and per MW cost of the Langdon PPA and OTP's cost of recovery to ratepayer's for OTP's ownership of Langdon that is included in the Renewable Rider, both annually as well as for the term of the PPA. Please also provide a copy of the PPA.

RESPONSE:

Attachment 1 to IR ND LIG-027 (TRADE SECRET) shows the cost per MWH of the Langdon PPA and the Langdon wind generation owned by OTP as it is proposed to be collected in the Renewable Resource Cost Recovery Rider. The PPA price is exclusively based on delivered energy (MWH).

Attachment 2 to IR ND LIG-027 (TRADE SECRET) is the Langdon PPA.

Responding Witness: Pete Beithon  
Title: Manager, Regulatory Economics  
Department: Regulatory Services  
Telephone: (218) 739-8607  
Date of Response: 2/17/2009

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: North Dakota Large Industrial Energy Users  
Analyst: Larry Schedin  
Date of Request: 2/19/2009  
Date Received: 2/19/2009  
Date Due: 3/23/2009

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Information Request No. ND LIG-131

Please provide savings analysis of utilizing wind generation. Provide hourly and monthly on- and off-peak numbers to demonstrate the savings. Please provide this analysis for 2007, 2008 and projected for 2009 and 2010. Please describe the methodology used including references of LMP data used for each of the jurisdictions.

## RESPONSE:

Attached as a spreadsheet (Attachment 1 to IR ND LIG-131) is an hourly analysis for the 40.5 MW OTP owned portion of the Langdon wind farm for 2008. The bulk of the construction took place in late 2007, so there is very little hourly data to analyze for 2007. The savings as indicated in the spreadsheet is **[TRADE SECRET DATA HAS BEEN EXCISED]** for 2008. OTP has not done a detailed projection for 2009 and 2010.

The accompanying spreadsheet (Attachment 1 to IR ND LIG-131) is an hourly analysis of the 40.5 MW Langdon wind farm performance. The columns are as follows:

- A) Date (HE) – this column indicates the date and the hour ending time.
- B) 40.5 Rate MWh generated – this column is the actual generation for the hour of the OTP owned 40.5 MW portion of the Langdon wind farm.
- C) OTP Wind Gen Price (Levelized) – this is the 25 year anticipated levelized cost per MWh for the Langdon wind farm.
- D) OTP DA Load Zone LMP – This is the day ahead load zone LMP price for the entire OTP load zone (OTP does not distinguish between MN, ND, and SD for load zone purposes).

Responding Witness: Bernadeen Brutlag  
Title: Manager, Regulatory Services  
Department: Regulatory Services  
Telephone: (218) 739-8289  
Date of Response: 3/23/2009

- E) Price Diff – This column is a formula (D - C). This column indicates the difference between market price and the levelized cost for each hour in 2008.
- F) Savings (Cost) – This column is a formula (E\*B). It indicates the weighted average benefit/(cost) of the energy produced for that particular hour.

Here are some notes that explain the summary numbers at the top of the spreadsheet that pertain to this IR.

- A) 2008 Langdon Savings levelized vs market - this is a sum of the hourly savings (cost) column.
- B) 2008 Langdon Savings Levelized vs market (MWh) – this is the savings from (A) divided by the actual MWh generated.
- C) Weighted average DA load zone LMP – this cell takes the levelized cost of Langdon (\$31.91) plus the Langdon Savings per MWh (\$13.25) to arrive at a weighted average DA load zone LMP.

Responding Witness: Bernadeen Brutlag  
Title: Manager, Regulatory Services  
Department: Regulatory Services  
Telephone: (218) 739-8289  
Date of Response: 3/23/2009

Otter Tail Corporation d/b/a  
 OTTER TAIL POWER COMPANY  
 North Dakota Case No: PU-08-742 and PU-08-862

Response to: Large Industrial User Group  
 Analyst: Larry Schedin  
 Date of Request: 1/19/2009  
 Date Received: 1/19/2009  
 Date Due: 2/18/2009

Information Request No. ND LIG-012

What is the actual capacity factor for the Langdon wind farm? What are the forecasted capacity factors for both the Langdon and Ashtabula wind farms? Please provide this information in an Excel spreadsheet format.

**RESPONSE:**

The net capacity factor as used in this response is computed as a percentage, where the numerator is the energy actually generated and the denominator is the maximum possible generation for the time period. This is not the same as the capacity credit we receive from MAPP. See response to IR LIG-20.

The Langdon wind farm became operational in mid-January 2008 with all wind turbines on-line by April 2008. The 40.5 MW portion of the wind farm that OTP owns generated 133,583 MWh in 2008.

During the startup period of January 2008 through March 2008 the energy generated from the Langdon wind farm was 24,233 MWh. The resulting net capacity factor is 27.4%, calculated as follows:  $24,233 \text{ MWh} / [2,184 \text{ hours} \times 40.5 \text{ MW}]$ .

After the startup period (April 2008 through December 2008) the energy generated from the Langdon wind farm was 109,350 MWh. The resulting net capacity factor is 40.9%, calculated as follows:  $109,350 \text{ MWh} / [6,600 \text{ hours} \times 40.5 \text{ MW}]$ .

The Renewable Resource Cost Recovery Rider filing (PU-08-742) used an estimated net capacity factor for Langdon of 42% and for Ashtabula of 41% for the purpose of calculating the Federal production tax credit, which is based on kWh generated.

Responding Witness: Bernadeen Brutlag  
 Title: Manager, Regulatory Services  
 Department: Regulatory Services  
 Telephone: (218) 739-8289  
 Date of Response: 2/13/2009

**TRADE SECRET**

CORRECTED for E2 Allocation Factor  
Information Request No. ND LIG-009  
Page 1 of 2

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to:	Large Industrial User Group
Analyst:	Larry Schedin
Date of Request:	1/19/2009
Date Received:	1/19/2009
Date Due:	2/18/2009

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Information Request No. ND LIG-009

Please recalculate the Renewable Rider related charges in cents/KWh (energy charge) and\$/KWh (demand charge) to all customer classes after classifying the wind generation into demand and energy using OTP's existing equivalent peaker method to classify other generation. Please provide these charges by service class and by North Dakota and Minnesota jurisdictions.

RESPONSE:

The following table is corrected to use the E2 energy factor. The original response used the E1 factor which was not appropriate as some kWh are not included in the E1 factor.

As stated in the original response to IR ND LIG-0009, "*OTP does not agree that the existing equivalent peaker method is appropriate to apply to non-dispatchable wind generation. However, the following information is provided for North Dakota as directed in this question. See the table below. This comparison uses the class demand and energy allocations for North Dakota in this case. A 28.11% demand and 71.89% energy split was used based on this case and the 2009 sales forecasts used in the rider filing. This case is only a North Dakota case, thus Minnesota is not provided here.*" If a demand component were to be used for wind generation, 28.11% is not appropriate as wind generation is not dispatchable. MISO uses a 20% capacity value currently for wind generation planning purposes.

Responding Witness:	Pete Beithon
Title:	Manager, Regulatory Economics
Department:	Regulatory Services
Telephone:	(218) 739-8607
Date of Response:	3/12/2009

Corrected  
 North Dakota

	kWh by class	Rider Rate	Rider Revenue	Revenue D & E	D & E Rev/kWh
Residential	469,667,495	\$0.00510	2,395,116	2,628,789.13	0.00560
Farm	23,340,678	\$0.00510	119,028	136,347.69	0.00584
General Service	428,055,767	\$0.00510	2,182,913	2,430,179.32	0.00568
Large General Service	679,335,290	\$0.00510	3,464,338	3,183,894.10	0.00469
Irrigation	795,240	\$0.00510	4,055	2,563.61	0.00322
Outdoor lighting	22,947,135	\$0.00510	117,021	112,537.77	0.00490
OPA	17,790,835	\$0.00510	90,726	96,514.42	0.00542
Controlled water heating	18,154,083	\$0.00510	92,579	81,032.07	0.00446
Controlled interruptible	169,821,863	\$0.00510	866,024	687,633.82	0.00405
Controlled Deferred	21,270,404	\$0.00510	108,471	80,747.63	0.00380
<b>Total ND</b>	<b>1,851,178,792</b>		<b>9,440,271</b>	<b>9,440,240</b>	

As originally included in IR ND LIG-009 using E1 energy allocator

North Dakota					
	kWh by class	Rider Rate	Rider Revenue	Revenue D & E	D & E Rev/kWh
Residential	469,667,495	\$0.00510	2,395,116	2,671,653	0.00569
Farm	23,340,678	\$0.00510	119,028	147,387	0.00631
General Service	428,055,767	\$0.00510	2,182,913	2,681,979	0.00627
Large General Service	679,335,290	\$0.00510	3,464,338	3,566,691	0.00525
Irrigation	795,240	\$0.00510	4,055	-	-
Outdoor lighting	22,947,135	\$0.00510	117,021	126,952	0.00553
OPA	17,790,835	\$0.00510	90,726	107,240	0.00603
Controlled water heating	18,154,083	\$0.00510	92,579	41,173	0.00227
Controlled interruptible	169,821,863	\$0.00510	866,024	55,044	0.00032
Controlled Deferred	21,270,404	\$0.00510	108,471	42,119	0.00198
<b>Total ND</b>	<b>1,851,178,792</b>		<b>9,440,271</b>	<b>9,440,240</b>	

Responding Witness: Pete Beithon  
 Title: Manager, Regulatory Economics  
 Department: Regulatory Services  
 Telephone: (218) 739-8607  
 Date of Response: 3/12/2009

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: North Dakota Large Industrial Energy Users  
Analyst: Larry Schedin  
Date of Request: 2/19/2009  
Date Received: 2/19/2009  
Date Due: 3/23/2009

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Information Request No. ND LIG-145

Based on OTP's response to LIG IR No. 009, please provide the resulting \$/KWh energy charge and \$/KW demand charge for each customer class after simulating the following for the OTP Renewable Rider:

1. Please use OTP's current equivalent peaker method to classify wind like any other OTP owned generation prior to the jurisdictional split. Please provide the numerical analysis that indicates how the classification is conducted for all units including wind. Please provide the resulting jurisdictional splits.
2. Next, please allocate to the customer classes by jurisdiction including all demand metered and non demand metered customers. Include interruptible load.
3. Provide resulting \$/KWh energy charge and \$/KW demand charge for 2009.

RESPONSE:

Table 1 has columns marked \$ Demand and \$ Energy showing separately the revenue requirements from demand and energy using the equivalent peaker method that OTP used in Case No. PU-08-862. The percent allocated to demand is 28.11% based on OTP's base/peak split for 2007 for all units. The balance of the \$9,440,271 revenue requirements is allocated to energy. The revenue requirements are allocated to class based on OTP's E2 energy allocator (which includes all kWh for all classes) and OTP's D1 demand allocator which is OTP's peak demand allocation factor. For the purposes of this exercise, OTP used the 2007 ND Test Year E2 and D1 allocation factors from Case No. PU-08-862. In Table 1 OTP takes the revenue requirements based on demand and energy, adds them together for non-demand billed classes and divides them by the total 2009 forecast kWh by class (as used in the filing in Case No. PU-08-742). For large general service OTP has taken the KW billing and kWh billing determinants from this

Responding Witness: Pete Beithon  
Title: Manager, Regulatory Economics  
Department: Regulatory Services  
Telephone: (218) 739-8607  
Date of Response: 3/23/2009

case and divided the KW revenue requirements and kWh revenue requirements to determine the Rev/KW and the Rev/kWh.

**Table 1**

North Dakota	(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)	(I)
	Revenue Demand and Energy Basis			\$ Demand	\$/KW/MO	\$ Energy	\$/kWh	D1 Allocator	E2 Allocator
	kWh by class	Rider Revenue	Energy Basis						
Residential	469,667,495	\$2,395,116	\$2,628,789				\$0.00560	32.49991%	26.02714%
Farm	23,340,678	\$119,028	\$136,348				\$0.00584	1.67424%	1.35442%
General Service	428,055,767	\$2,182,913	\$2,430,179				\$0.00568	30.38358%	23.92815%
Large General Service	679,335,290	\$3,464,338	\$3,183,894	\$821,919	\$0.7189	\$2,361,975	\$0.00348	30.97313%	34.80357%
Irrigation	795,240	\$4,055	\$2,564				\$0.00322	0.00000%	0.03777%
Outdoor lighting	22,947,135	\$117,021	\$112,538				\$0.00490	0.88920%	1.31055%
OPA	17,790,835	\$90,726	\$96,514				\$0.00542	1.14303%	0.97519%
Controlled water heating	18,154,083	\$92,579	\$81,032				\$0.00446	0.14196%	1.13849%
Controlled interruptible	169,821,863	\$866,024	\$687,634				\$0.00405	2.07428%	9.32117%
Controlled Deferred	21,270,404	\$108,471	\$80,748				\$0.00380	0.22066%	1.10353%
Total ND	1,851,178,792	\$9,440,271	\$9,440,240	\$2,653,651		\$2,361,975		100.00000%	100.00000%

Table 2 below shows the calculation of column (C) in Table 1.

**Table 2**

Demand/Energy Percent Split	(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)	(I)	(J)	(K)	(L)
	ND Factor	Percent	RESIDENTIAL	FARMS	GENERAL SERVICE	GENERAL SERVICE	IRRIGATION	OUTDOOR LIGHTING	OPA	WATER HEATING	SERVICE INTERRUPT	SERVICE DEFERRED
D1	259,222	14.00%	84,247	4,340	78,761	80,289	-	2,305	2,963	368	5,377	572
D1 %	41.65%	32.50%	1.67%	30.38%	30.97%	0.00%	0.89%	1.14%	0.14%	2.07%	0.22%	
E2	1,621,989	87.60%	432,402	24,607	448,292	655,998	-	24,702	18,381	8,940	-	8,667
E2%	39.73%	26.03%	1.35%	23.93%	34.80%	0.04%	1.31%	0.98%	1.14%	9.32%	1.10%	
28.11% Demand	\$2,653,651		862,434	44,428	806,274	821,919	-	23,596	30,332	3,767	55,044	5,856
71.89% Energy	\$6,786,588		1,766,355	91,919	1,623,905	2,361,975	2,564	88,942	66,182	77,265	632,590	74,892
	\$9,440,240		2,628,789	136,348	2,430,179	3,183,894	2,564	112,538	96,514	81,032	687,634	80,748

Percent Demand/Energy split is same amount used in Test Year CCOSS and JCOSS in Case No. PU-08-862

Responding Witness: Pete Beithon  
 Title: Manager, Regulatory Economics  
 Department: Regulatory Services  
 Telephone: (218) 739-8607  
 Date of Response: 3/23/2009

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: North Dakota Large Industrial Energy Users  
Analyst: Larry Schedin  
Date of Request: 2/19/2009  
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Information Request No. ND LIG-151

Regarding LIG IR No. 009, please describe in further detail the methodology used to calculate the results presented in your response. Show this methodology/numerical analysis in an Excel spreadsheet format with formulae intact. Additionally, was interruptible load excluded in doing the reallocation?

RESPONSE:

Interruptible load was not excluded in the reallocation. OTP inadvertently used the E1 factor instead of the E2 factor in the response to IR LIG-009. Attachment 1 to ND LIG-151 is an Excel spreadsheet showing the calculations on the corrected IR LIG-009 basis.

Responding Witness: Pete Beithon  
Title: Manager, Regulatory Economics  
Department: Regulatory Services  
Telephone: (218) 739-8607  
Date of Response: 3/23/2009

Information Request No. ND LIG-056  
Page 1 of 2

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: Large Industrial User Group  
Analyst: Larry Schedin  
Date of Request: 1/22/2009  
Date Received: 1/22/2009  
Date Due: 2/20/2009

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Information Request No. ND LIG-056

On page 35 of witness Prazak's testimony:

1. Please explain how OTP came to the conclusion that only 5%, or approximately 6 customers, will see an increase in their average monthly energy bill.
2. Please provide supporting data, i.e., energy usage (KWh), billed KW, and load factor.

Please demonstrate, by providing numerical analysis and description of methodology, how OTP reached the conclusion "the increase for the 5% with highest usage is primarily due to the removal of the declining demand block and declining energy load factor block structures".

**RESPONSE:**

1. The conclusion from Mr. Prazak's testimony (p. 36) is based on the result of the analysis of Figure 10, as described below.

As also described in Mr. Prazak's Testimony (p. 16), OTP illustrates proposed customer impacts by using bar charts showing average monthly bill changes (dollar amounts and percentages) for duo-deciles (20 equal segments), ordered by average monthly kWh or MWh use, from smallest to largest. OTP took each customer's billing determinants from 2007 and re-billed them on the existing rates and on the proposed rates. The size of the bar on the chart represents the size of the increase in dollars for the average customer in that decile on proposed rates. Bars under the x-axis show a decrease, while the ones above the axis will have an increase in rates.

Responding Witness: David G. Prazak  
Title: Supervisor, Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 2/20/2009

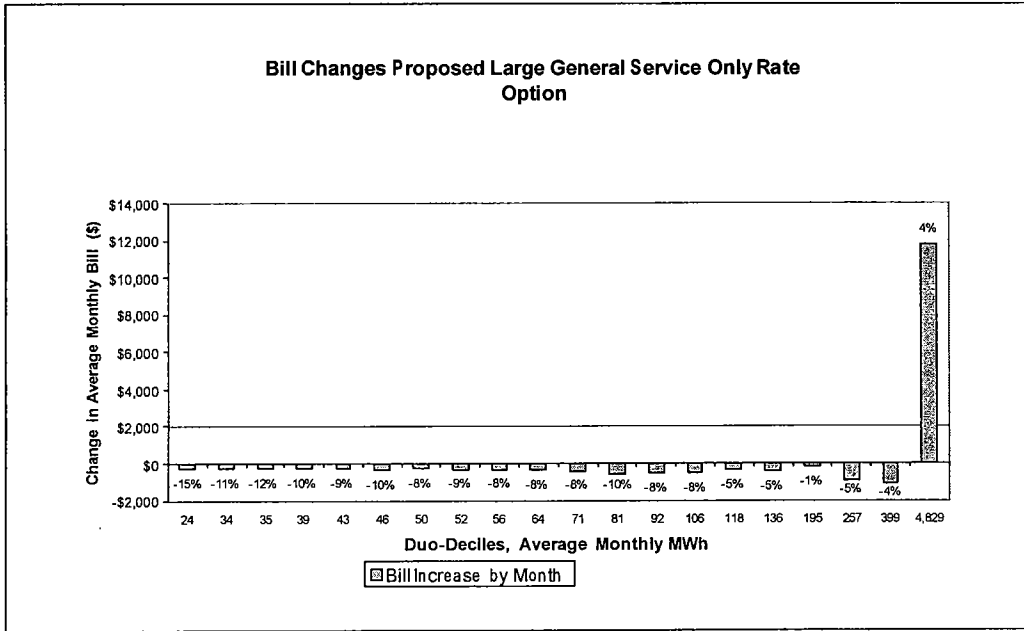
Attachment 1 ND LIG-056 is an updated Duo-Decile chart for the large general service customers. In the original decile chart, on page 35 of Mr. Prazak's testimony, the COE adjustment for one customer's estimated bill was incorrectly applied to all customers' present year bills based on usage for purposes of the decile chart only. OTP has now correctly assigned this COE adjustment to the correct customer, which is the largest customer overall. The result of this reallocation is shown in the last decile, which decreased from a positive 7% (as filed in testimony) to a positive 4% (corrected in IR ND LIG-056) change in monthly bill. This reallocation also changed all other deciles, reducing their decrease. For example in the original decile chart the first decile showed a monthly bill decrease of 20%. In the updated decile chart the first decile will have a monthly bill decrease of 15%.

2. Please see Attachment 2 of ND LIG-056, which supports Attachment 1 ND LIG-056. The attachment contains the average energy, demand, and load factor for the duo-decile.
3. Attachment 3 of ND LIG-056 demonstrates, with numerical analysis, how OTP reached the conclusion "the increase for the 5% with highest usage is primarily due to the removal of the declining demand block and declining energy load factor block structures." To illustrate, three different customers, each with the same demand but different load factors (50, 75 and 100%) are compared between present and proposed rates as described below.

On present rates the two customers (75 and 100% load factor) are consuming most of their energy on the discounted load factor block and the discounted excess kWh block. Most of their demand is being billed on the discounted demand block. With these discounted blocks going away under proposed rates these two customers will pay the same energy and demand rates as the other Large General Service customer (i.e. 50% load factor).

Therefore, as Attachment 3 ND LIG-056 illustrates, higher load factor customers continue to pay less than smaller load factor LGS customers for the average kWh on their overall bill (see column Present H and Proposed F). This attachment demonstrates customers with more energy use in the present load factor block and discounted excess block will have a greater increase in costs primarily due to the removal of these blocks.

Responding Witness: David G. Prazak  
Title: Supervisor, Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 2/20/2009



Updated LGS Duo-Decile

**Large General Service Duo Decile Data**

Decile	MWhs	MW	Load Factor %
5	24	67.9	55.5%
10	34	71.2	64.9%
15	35	84.6	58.5%
20	39	92.8	58.7%
25	43	94.8	62.9%
30	46	109.6	57.3%
35	50	116.0	58.6%
40	52	125.9	58.1%
45	56	144.2	54.6%
50	64	141.3	63.6%
55	71	167.0	60.4%
60	81	215.1	54.0%
65	92	259.8	54.1%
70	106	254.7	59.1%
75	118	248.1	67.1%
80	136	310.5	61.3%
85	195	371.9	72.7%
90	257	555.6	64.8%
95	399	816.3	66.9%
100	4,829	7999.4	77.0%

**LGS Secondary Service Analysis**

kW	Load	
	Factor %	kWhs
3,000	100%	2,190,000
3,000	75%	1,642,500
3,000	50%	1,095,000

**Present Rate Bill Calculation**

(A) First 100 kW	(B) Excess kW	(C) Energy >360*kW	(D) Next 700,000 kWh	(E) Excess	(F) COE Avg. Cost	(G) Total Bill	(H) Avg. Cost per kWh	(I) Load Factor %
\$833	\$19,720	\$32,579	\$26,488	\$11,320	\$28,733	\$119,673	\$0.05464	100%
\$833	\$19,720	\$16,509	\$26,488	\$11,320	\$21,550	\$96,420	\$0.05870	75%
\$833	\$19,720	\$440	\$26,488	\$11,320	\$14,366	\$73,168	\$0.06682	50%

**Proposed Rate Bill Calculation**

	(A) Customer Charge	(B) Facilities Charge	(C) kW Charge	(D) Energy Charge	(E) Total Bill	(F) Avg. Cost per kWh	(G) Load Factor %
Summer	\$40	\$450	\$21,390	\$110,902	\$132,782	\$0.06063	100%
Summer	\$40	\$450	\$21,390	\$83,176	\$105,056	\$0.06396	75%
Summer	\$40	\$450	\$21,390	\$55,451	\$77,331	\$0.07062	50%
Winter	\$40	\$450	\$8,640	\$111,953	\$121,083	\$0.05529	100%
Winter	\$40	\$450	\$8,640	\$83,965	\$93,095	\$0.05668	75%
Winter	\$40	\$450	\$8,640	\$55,976	\$65,106	\$0.05946	50%

LF% Comparison

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-742 and PU-08-862

Response to: Large Industrial User Group  
Analyst: Larry Schedin  
Date of Request: 1/22/2009  
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Date Due: 2/20/2009

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Information Request No. ND LIG-029

Regarding witness Parmesano's discussion of marginal costing methods starting on page 17:

1. Please provide a copy of marginal cost study and associated work papers.
2. Is this the same marginal cost study that witness Prazak refers to on pages 7 and 8 of his testimony as covering the period 2008 through 2012?

RESPONSE:

1. Please see Attachment 1 of ND LIG-029 (TRADE SECRET), which contains the 2009 OTP Marginal Cost Study, used in this proceeding.

The associated work papers are not included in this response as the request is overly broad. If specific workpapers on specific subjects are sought, they should be identified with specificity.

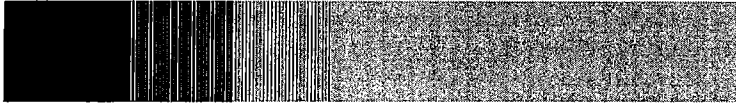
2. Yes.

Responding Witness: David G. Prazak  
Title: Supervisor Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 02/20/2009

October 10, 2008

Privileged and Confidential  
Prepared at Request of Counsel

# Otter Tail Power Company Marginal Cost of Electric Service Study for North Dakota and South Dakota Rate Cases



Prepared for:

Otter Tail Power Company

**NERA**  
Economic Consulting

## Project Team

Hethle Parnesano  
Amparo Nieto  
William Rankin  
Jordan Narducci  
Robert Pyke

NERA Economic Consulting  
777 South Figueroa Street, Suite 1950  
Los Angeles, California 90017  
Tel: +1 213 346 3000  
Fax: +1 213 346 3030  
www.nera.com

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I. INTRODUCTION

Otter Tail Power Company (OTP) retained NERA Economic Consulting to prepare an estimate of the company's marginal costs of supplying electricity for the years 2008-2012, for use in rate case filings in North Dakota and South Dakota. All costs are expressed in 2009 dollars. This report describes the methods for estimating marginal generation, transmission, distribution and customer-related costs and presents summary tables of the results.

What are marginal costs? Marginal cost is defined as the change in total cost with respect to a small change in output. To quantify the marginal costs of electricity service one must answer the question: What are the additional costs that would be incurred with changes in kilowatt-hours of energy, kilowatts of demand and number of customers? Because the cost of additional consumption may differ depending upon the time of the change in output, it is important to estimate time-differentiated marginal costs of electricity.

Our method for estimating marginal costs is based on the system planning process, and takes into account the wholesale market and transmission access arrangements specific to the environment where the utility operates. We determine the marginal cost of electricity by examining the utility's planning processes to determine what drives new investment and purchase/sale decisions and how changes in consumption affect utility system operations. The method is not a formula, but a series of guidelines outlining what should be measured and how the measurements can be made.

COSTING/PRICING PERIODS

II. COSTING/PRICING PERIODS

In this study we developed hourly marginal cost estimates for each time-varying component of marginal cost: generation (energy and capacity), transmission and higher voltage distribution. We then used regression analysis to identify several sets of feasible periods that minimize the squared differences between the individual hourly costs and the average for the period, but also take into consideration other factors. We constrained the number of seasons to two and number of diurnal periods to three, based on previous consultations with OTP staff. We gave added weight to patterns of hourly costs in the colder months within the eight-month "winter" season. In addition to accurately reflecting cost patterns, we also aimed to define periods that customers would understand and remember. TOD rates will not be effective if they are so complicated that customers do not choose to try them, or so confusing that customers have trouble remembering when the periods change. Working with OTP staff, we determined that the periods developed for the Minnesota rate case in 2007 (shown in Tables 1 and 2) are still applicable.

COSTING/PRICING PERIODS

Table 1. Costing/Pricing Periods

<b>Summer: June – September</b>	
<b>Peak:</b>	Monday - Friday, 1 pm - 7 pm
<b>Shoulder:</b>	Monday - Friday, 9 am - 1 pm and 7 pm - 10 pm Weekends, 9 am - 10 pm
<b>Off-Peak:</b>	Monday - Friday, 10 pm - 9 am Weekends, 10 pm - 9 am
<b>Winter: October – May</b>	
<b>Peak:</b>	Monday - Friday, 7 am - 12 noon and 5 pm - 9 pm
<b>Shoulder:</b>	Monday - Friday, 6 am - 7 am, 12 noon - 5 pm and 9 pm - 10 pm Weekends, 6 pm - 10 pm
<b>Off-Peak:</b>	Monday - Friday, 10 pm - 6 am Weekends, 10 pm - 6 pm

Table 2. Illustration of Costing/Pricing Periods

SEASON DEFINITION	COSTING PERIOD: WINTER (I)				COSTING PERIOD: SUMMER (II)			
	Hour Ending	Weekday	Saturday	Sunday	Hour Ending	Weekday	Saturday	Sunday
Month	Inclusion							
January	1/1-1/31	0	0	0	0	0	0	0
February	2/1-2/28	0	0	0	0	0	0	0
March	3/1-3/31	0	0	0	0	0	0	0
April	4/1-4/30	0	0	0	0	0	0	0
May	5/1-5/31	0	0	0	0	0	0	0
June	6/1-6/30	1	1	1	1	1	1	1
July	7/1-7/31	1	1	1	1	1	1	1
August	8/1-8/31	1	1	1	1	1	1	1
September	9/1-9/30	1	1	1	1	1	1	1
October	10/1-10/31	0	0	0	0	0	0	0
November	11/1-11/30	0	0	0	0	0	0	0
December	12/1-12/31	0	0	0	0	0	0	0
Off-Peak = 0		14	14	14	14	14	14	14
Shoulder = 1		15	15	15	15	15	15	15
Peak = 2		16	16	16	16	16	16	16
		17	17	17	17	17	17	17
		18	18	18	18	18	18	18
		19	19	19	19	19	19	19
		20	20	20	20	20	20	20
		21	21	21	21	21	21	21
		22	22	22	22	22	22	22
		23	23	23	23	23	23	23
		24	24	24	24	24	24	24

### III. MARGINAL GENERATION COSTS

OTP actively participates in the Midwest ISO (MISO) electricity wholesale market, buying and selling on a short-term and long-term basis to minimize the cost of serving its retail customers and maximize profits on off-system (wholesale) sales. Even if OTP builds new generating units to meet load growth because it expects the cost of the new unit to be lower than the market price, the value of that unit's generation (and OTP's opportunity cost) is the market price. Thus, in a competitive electricity market, the marginal cost of generation is defined by market prices.

An increment of native load in any hour requires the utility to purchase more energy or sell less to the market. Thus the market price of energy is the basis for OTP's marginal energy cost.<sup>1</sup> An increment of load in some hours may require the utility to reduce the size of a capacity sale, arrange for additional generating capacity, pay penalties for not meeting capacity requirements, or incur market prices for energy that include a capacity (or shortage) element, depending on the timing of the load increase and the rules in effect. MISO establishes minimum planning reserve requirements for its members. As a result, separate markets for energy and capacity have developed, with generators recovering some of their fixed costs in the capacity market.<sup>2</sup> Under these market arrangements, the marginal cost of generation in a given hour is the sum of the spot price of energy and the hourly equivalent of the market price of capacity.

In applying the conceptual framework outlined above, three specific steps must be followed:

1. estimate the marginal energy cost for each hour based on a forecast of regional spot market energy prices;
2. estimate the market price of capacity in the MISO region;
3. convert the capacity market prices into hourly marginal capacity costs, taking into account OTP's probability of peak and the specific MISO reserve requirement rules, as explained in Section III.B.

<sup>1</sup> The market prices must be adjusted for cash working capital and losses to produce marginal costs at the customer meter level.

<sup>2</sup> There is often some capacity element in the spot price of energy as well, as impending shortages drive the market-clearing price above the marginal running cost of the marginal unit.

### A. Marginal Energy Cost

OTP provided a May 2008 - April 2012 monthly forecast of market prices at MISO's Minnesota Hub, developed by the firm Powerlytix, for MISO's broadly defined peak and off-peak periods.<sup>3</sup>

We shaped these monthly energy peak and off-peak market price forecasts<sup>4</sup> using monthly average historical day-ahead hourly prices at the Minnesota hub covering the period May 1, 2006 to April 30, 2008. Table 2 shows the resulting forecast of energy market prices for 2008-2012, averaged over the costing periods described in Section II.

Table 3. 2008 - 2012 Market Price Forecast by Costing Period

	Summer Season			Winter Season		
	Peak	Shoulder	Off-Peak	Peak	Shoulder	Off-Peak
	(1)	(2)	(3)	(4)	(5)	(6)
(1) 2008	12.4209	9.5776	5.8801	9.7599	7.7185	4.7414
(2) 2009	11.8689	9.1536	5.5700	10.5184	8.5916	6.1157
(3) 2010	10.8282	8.1140	4.5314	9.6320	7.6840	5.1152
(4) 2011	10.5344	7.8445	4.2835	9.1956	7.2127	4.4913
(5) 2012	10.5851	7.8825	4.3101	9.1664	7.1840	4.4647

To convert these to energy marginal costs at customers' meters, it is necessary to make two adjustments. The first adjustment is a small factor to account for the cost of financing working capital necessary because OTP must pay for energy purchases before it is reimbursed by its customers. The cost of financing the balance includes a cost-of-capital component (OTP's estimated weighted-average cost of capital) and an income tax component that accounts for the fact that the equity portion of the financing is taxable. Second, they must be adjusted for marginal energy losses incurred in moving the energy through OTP's local transmission and distribution systems. Marginal energy losses are higher when energy is delivered at lower voltage levels. In addition, losses increase with the square of the load (all else equal) at any given voltage level. Thus there is a different loss adjustment factor for each hour and for each voltage level of service. The derivation of these marginal energy loss factors is described in

<sup>3</sup> The MISO period definition is as follows: On-peak is Monday - Friday, hours ending 7:22. Off-peak is all other hours.

<sup>4</sup> Plus actual average day-ahead prices for the Minnesota hub for January - April 2008.

Section VI.E. The market prices and marginal energy costs after these two adjustments are shown on Table 3.

Table 4. 2008-2012 Marginal Energy Cost by Costing Period

	Summer Season			Winter Season		
	Peak	Shoulder	Off-Peak	Peak	Shoulder	Off-Peak
	(1)	(2)	(3)	(4)	(5)	(6)
2008						
Market Price	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Energy Costs Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2009						
Market Price	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Energy Costs Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2010						
Market Price	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Energy Costs Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2011						
Market Price	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Energy Costs Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2012						
Market Price	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Energy Costs Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					

### B. Marginal Generation Capacity Cost

Starting in January 2009, new MISO Resource Adequacy rules will require each load-serving entity (LSE) to demonstrate that it has sufficient planning reserves to meet their month's peak

load plus 15 percent.<sup>5</sup> The required reserve margin is calculated based upon MISO loss-of-load expectation (LOLE) studies that take into account the load diversity within MISO. At the beginning of each year each LSE will be required to submit a forecast of its monthly peak loads for the following 14 months, along with a resource plan that shows how it plans to meet the monthly peak demands plus the required reserve margin.

Each LSE will have to demonstrate that it is in compliance with the resource adequacy requirements 30 days in advance, or be subject to a penalty. Therefore, the very short-term marginal capacity cost is the probability of OTP's not meeting its capacity requirement multiplied by the applicable penalty.<sup>6</sup> However, for purposes of this marginal cost study, we have assumed that OTP plans for sufficient capacity so that it is unlikely to face the MISO penalty.<sup>7</sup>

On a planning basis, the marginal generation capacity cost in a given hour depends on the market price of capacity in the region, the probability that a marginal increase in OTP's load in that hour will require OTP to arrange for additional capacity (either through a capacity purchase or by selling less to the market) to meet its monthly capacity reserve requirements, and the required reserve margin.

#### 1. Capacity market price forecasts

The market value of capacity in the region depends upon regional supply and demand conditions. Transactions are negotiated bilaterally in the MISO region, as there is no central clearing house for capacity transactions and no comprehensive record of prices and terms agreed.

While in theory capacity transactions in MISO may be done on a monthly basis, OTP Power Services indicates that short-term capacity transactions in MISO are primarily seasonal, rather than monthly. For example, if incremental capacity must be purchased for the month of July in order to meet planning requirements for that month, OTP must typically enter into a capacity transaction for the entire six-month MISO summer season (May - October).

OTP provided estimates of representative summer and winter capacity prices for the years 2008-2012, as shown in Table 4.<sup>8</sup>

<sup>5</sup> MISO is currently completing a study to determine whether the reserve margin required will be 15% or lower to allow achieve a Loss of Load Expectation of 1 day in 10 years. The study is not expected to be completed until the end of 2008; therefore we used 15% as a placeholder.

<sup>6</sup> The penalties for non-compliance have yet to be determined and approved by FERC.

<sup>7</sup> Real-time pricing options might incorporate short-run, penalty-based marginal capacity costs.

<sup>8</sup> These prices are also used by OTP for its Integrated Resource Planning (IRP).

Table 5. Forecast of Regional Capacity Market Prices

Year	Summer Capacity \$ per kW-season (2009\$)	Winter Capacity \$ per kW-season (2009\$)
2008	[TRADE SECRET DATA HAS BEEN EXCISED]	[TRADE SECRET DATA HAS BEEN EXCISED]
2009	[TRADE SECRET DATA HAS BEEN EXCISED]	[TRADE SECRET DATA HAS BEEN EXCISED]
2010	[TRADE SECRET DATA HAS BEEN EXCISED]	[TRADE SECRET DATA HAS BEEN EXCISED]
2011	[TRADE SECRET DATA HAS BEEN EXCISED]	[TRADE SECRET DATA HAS BEEN EXCISED]
2012	[TRADE SECRET DATA HAS BEEN EXCISED]	[TRADE SECRET DATA HAS BEEN EXCISED]

2. Time-differentiating Marginal Capacity Costs

Given the expected requirement to purchase capacity on a seasonal basis, OTP's marginal generation capacity cost in any hour is a function of (1) the seasonal price (2) the probability that the hour will be OTP's peak hour in the six-month MISO season, and (3) the required reserve margin. An hour that is not OTP's seasonal peak hour has zero marginal capacity cost, because no additional capacity requirement would be triggered if load grew by a small amount in that hour. If load were reduced by a small amount, OTP could not sell additional capacity because it would need that capacity to meet its requirement based on that season's expected peak demand.

The analysis requires estimating seasonal probability of peak, which indicates the relative likelihood that an hour is the season's peak hour, and therefore affects the level of capacity required for the entire season. As a result, assuming that the MISO Resource Adequacy rule requires a 15-percent reserve margin, the marginal capacity cost to OTP in a given hour under the new MISO Resource Adequacy requirements can be expressed algebraically as follows:

$$MCC_{h,s} = RPP_{h,s} \cdot 1.15 \text{ MCPs}$$

where:

- MCC<sub>h,s</sub> = marginal capacity cost in hour h and season s;
- MCP<sub>s</sub> = market capacity price per kW-season in season s;
- RPP<sub>h,s</sub> = relative probability that hour h is OTP's seasonal peak in season s.

The relative seasonal probabilities of peak (based on OTP's costing periods) were calculated using OTP's hourly native loads for the period 2003-2007.

Table 6. 2008-2012 Marginal Generation Capacity Cost by Period (cents/kWh)

	Summer Season			Winter Season		
	Peak	Shoulder	Off-Peak	Peak	Shoulder	Off-Peak
	(1)	(2)	(3)	(4)	(5)	(6)
2008						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2009						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2010						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2011						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2012						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					

The resulting hourly marginal generation capacity costs, calculated according to the formula above, were then adjusted for marginal energy losses through OTP's transmission and distribution systems for the various voltage levels of service.<sup>9</sup> We also applied a factor to account for financing of cash working capital. The marginal capacity costs, expressed on a per-kWh basis and averaged over the hours within each costing period, are shown on Table 6. These same hourly generation capacity costs can be summed across the hours in a period to yield a marginal cost per kW, as shown in Table 7.

<sup>9</sup> An additional kWh of consumption (measured at the OTP consumer's meter) that requires a capacity purchase (or reduced sale), will trigger a transaction that includes marginal energy losses.

Table 7. 2008-2012 Marginal Generation Capacity Cost by Period (\$/kW-month)

	Summer Season			Winter Season		
	Peak	Shoulder	Off-Peak	Peak	Shoulder	Off-Peak
	(1)	(2)	(3)	(4)	(5)	(6)
2008						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2009						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2010						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2011						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					
2012						
Marginal Capacity Costs	[TRADE SECRET DATA HAS BEEN EXCISED]					
Marginal Generation Capacity Cost, Adjusted for Losses and Working Capital for Service at:	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Primary	[TRADE SECRET DATA HAS BEEN EXCISED]					
Secondary	[TRADE SECRET DATA HAS BEEN EXCISED]					

#### IV. MARGINAL TRANSMISSION COST

OTP's transmission system consists of:

- All of Otter Tail's networked transmission including 345 kV, 230 kV, 115 kV, 69 kV and 41.6 kV facilities. Otter Tail's networked transmission greater than 100 kV has been transferred to the functional control of the Midwest ISO and included as part of the Midwest ISO's regional transmission expansion plan.
- Otter Tail retains control of its transmission facilities below 100 kV, with its planning on these facilities rolling up to the Midwest ISO's regional transmission expansion plan.

The costs of all bulk and load-serving facilities defined as transmission that were in service as of June 2008 within a control area are recovered at the wholesale level in the FERC-approved MISO Network Integration Transmission Service rate (NITS). Effective February 4, 2006, a Network Upgrade Charge (NUC) was established to recover the costs of new facilities above 100 kV,<sup>10</sup> with the costs of new projects allocated to sub-regions and pricing zones following the Midwest ISO's "Regional Expansion Criteria and Benefits" method (RECB) as approved by FERC.<sup>11</sup> Both NITS and NUC rates are assessed on the basis of a LSE's monthly peak demands.<sup>12</sup>

From the point of view of OTP, the marginal cost of transmission is the financial effect of using more or less the transmission system at the time of its monthly peaks. OTP does not write itself a check to pay for the use of the OTP Pricing Zone transmission facilities to serve its native load (the NITS charge).<sup>13</sup> However, both calculations of the MISO NITS and NUC charges assign to OTP a MISO transmission owners' transmission revenue requirement based on the allocation factors and billing determinants specified in the FERC-approved tariffs. Therefore, these charges are implicitly a financial marginal cost of transmission to OTP.<sup>14</sup>

<sup>10</sup> In practice, costs of new facilities above 100 kV with a project cost below \$5 million will still be recovered in the NITS rate going forward.

<sup>11</sup> The RECB cost allocation methodology is specified in Attachment FF of the MISO TEMT. The Commission conditionally approved RECB I on February 3, 2006 and RECB II on March 15, 2007. 114 FERC ¶ 61, 106 and 118 FERC ¶ 61, 209, respectively.

<sup>12</sup> MISO rules (Section 34 of TEMT Modules, pages 331-332) call for these rates to be based on demands at the time of the MISO pricing zone's monthly peaks, but in practice individual transmission user monthly peaks are used instead.

<sup>13</sup> See *Midwest ISO*, 122 FERC 61,081 (2008).

<sup>14</sup> The costs of some ancillary services are also marginal financial costs. However, the ancillary services market is still being tested and therefore we were not able to obtain detailed cost forecasts and did not include an ancillary services marginal cost component in this study.

pricing zone within the sub-region based on each zone's contribution to MISO's 12 CPs.

- For reliability projects (RECB I), 80% of the costs are allocated to individual pricing zones based on MISO's analysis of "Line Outage Distribution Factors" (LODF).

As a result, the total NUC transmission revenue requirement allocated to the OTP Pricing Zone is the sum of the system-wide allocation, the sub-regional allocation percentages, and the individual LODF allocations corresponding to new projects.<sup>15</sup> The total dollar revenue requirement amount is then divided by the sum of 12 CPs in the OTP zone to establish the corresponding NUC rate.

To estimate the NUC charges corresponding to the OTP Pricing Zone for the period 2008 - 2012, we first restated in 2009 dollars MISO's projections of the NUC-related annual incremental transmission revenue requirements to be allocated to OTP's pricing zone for the same period, based on the MTEP 07 Expansion Plan. A draft MTEP08 was released at the time of completion of the draft report with new approved projects, which we included in our NUC projection. The MTEP08 cost allocation was not yet final so the NUC projections are preliminary.<sup>20</sup>

We divided the annual revenue requirements from the expected project costs allocated to OTP pricing zone by the combined OTP and GRE 12 monthly peak forecast in each year.<sup>21</sup> Next, we added the current OTP NUC charge (\$0.00367/kW-mo.) adjusted by load growth<sup>22</sup> and stated in 2009 dollars, to the estimated incremental charge to obtain the NUC rate in each year, as shown in Table 8.

<sup>15</sup> For transmission associated with a new generator interconnection, 50% of the cost is to be paid by the generator, while the remaining 50% allocation is split similar to that noted for RECB I and II such that for projects 345 kV or greater, the costs are allocated 20% system-wide and 100% sub-regional basis and projects below 345 kV are allocated 80% to pricing zones pursuant to the LODF analysis.

<sup>20</sup> NUC revenue requirements were based on MISO MTEP07-RECB-I and draft MTEP08 RECB, with estimated Annual Charges for Allocated Project Cost by Pricing Zone. Provided by Tim Rogelstad and JoAnn Thompson.

<sup>21</sup> For the forecast of OTP's 12 CPs we applied the expected growth in OT's 12 CP forecast (after load management) for the period 2008 - 2012, provided by OTP. For the forecast of GRE's 12 CPs we applied the peak load growth rates forecast in GRE's 2008 Resource Plan.

<sup>22</sup> Load growth every year reduces the per-kW impact of the current revenue requirement in the NUC charge.

#### A. Network Integration Transmission Service Rate

The 2008 NITS rate, which recovers the costs of existing transmission facilities within the OTP Pricing Zone, is \$3.26/kW-mo. The NITS rate is charged to each transmission user<sup>15</sup> in the OTP Pricing Zone based on their monthly peak loads. The Otter Tail NITS currently recovers the annual transmission revenue requirements for the Great River Energy (GRE) facilities located in the OTP Pricing Zone and for OTP transmission facilities. Missouri River Energy Services (MRES) has applied to become a transmission owner of the Midwest ISO and the bulk of their transmission facilities are located in the OTP Pricing Zone.

To estimate the NITS charges beyond 2008, NERA estimated the annual increase in NITS revenue requirement associated with OTP's applicable new transmission projects, using OTP budgets for 115-kV (below \$5 million), 41.6 and 69 kV projects expected to come into service in the period 2008-2012, plus one GRE transmission project below \$5M that will go into the OTP NITS zonal rate by 2011. We applied MISO's estimates of annual carrying charges to the budget figures to compute an annual incremental revenue requirement for the OTP Pricing Zone NITS.

To compute an incremental rate, we divided the additional annual OTP NITS revenue requirement, stated in 2009 dollars, by a forecast of the sum of OTP's and GRE's 12 monthly peaks in each year, following MISO Attachment O procedures.<sup>16</sup> We then added the current NITS rate (\$3.2591/kW-mo.), adjusted by load growth<sup>17</sup> and stated in 2009 dollars, to obtain a forecast of the total OTP NITS rate in each year, shown in Table 8.

#### B. Network Upgrade Charge Rate

Forecasting a NUC is rather complex under the new RECB cost-sharing mechanism. Projects rated below 345 kV, at a cost greater than \$5M, are allocated on a zonal basis. However, for all new projects rated 345 kV and above, with a project cost of \$5M or greater, 20% of the costs are allocated on a system-wide basis. The remaining 80% of the costs are allocated to planning sub-regions (West, Central and East) and pricing zones under a method that differs between economic and reliability projects.<sup>18</sup>

- For economic projects (RECB II), the sub-regional 80% cost allocation is based on the net present value of the economic benefit associated with each sub-region, as determined by a power flow analysis. The cost is then allocated to each individual

<sup>15</sup> Except for certain grandfathered transmission agreements.

<sup>16</sup> For the forecast of OTP's 12 CPs we applied the expected growth in OTP 12 CP forecast (after load management) for the period 2008 - 2012, provided by OTP. For the forecast of GRE's 12 CPs we applied the peak load growth rates forecast in GRE's 2008 Resource Plan.

<sup>17</sup> Load growth every year reduces the per-kW impact of the current revenue requirement in the NITS charge.

<sup>18</sup> To qualify for regional cost sharing under the RECB postage stamp rate, both Baseline Reliability Projects and Regionally Beneficial Projects must include facilities 345kV and above. For transmission projects rated below 345-kV, all costs get allocated on a zonal basis.

Table 8. Summary of 2008 - 2012 NITS and NUC charges in OTP Pricing Zone

	2008	2009	2010	2011	2012
	(2009 \$/kW-mo.)				
(1) NITS charges (\$/kW-mo)	\$3.3569	\$3.0063	\$2.9879	\$3.0862	\$2.9709
(3) NUC charges (\$/kW-mo)	\$0.0038	\$0.0035	\$0.0584	\$0.0608	\$2.0596
(4) Total OTP Transmission Charges (\$/kW-mo)	\$3.3607	\$3.0098	\$3.0463	\$3.1470	\$5.0306

#### C. Marginal Financial Transmission Cost

The MISO NITS and NUC charges are constant every month, as they reflect 1/12 of the applicable revenue requirement per kW. Because these charges are assessed on the basis of a transmission user's monthly peak demands, we identified marginal transmission costs responsibility within each month by estimating the relative probability of a given hour's being the monthly peak. We estimated these probabilities using OTP's native hourly loads for the period 2003-2007.

Table 9 shows the resulting time-differentiated marginal transmission costs for year 2009 by costing period, after adjustments for losses between the OTP system boundary and OTP customers' meters (using estimates of marginal energy losses at the time of each monthly peak) and cash working capital.<sup>23</sup> Transmission costs for other years covered by the study are shown in the Appendix.

<sup>23</sup> The same marginal transmission costs stated on a per kW basis are shown in the summary tables at the end of the report.

Table 9. 2009 Time-Differentiated Marginal Transmission Costs

	Summer Season			Winter Season		
	Peak	Shoulder	Off-Peak	Peak	Shoulder	Off-Peak
	(1)	(2)	(3)	(4)	(5)	(6)
(1) Marginal Transmission Service Costs	1.9200	0.1823	0.0058	1.2772	0.2638	0.0093
<b>Marginal Transmission Charges by Voltage Level, Adjusted for Losses</b>						
(2) Transmission	2.1187	0.2014	0.0063	1.4221	0.2949	0.0104
(3) Primary	2.1870	0.2080	0.0065	1.4727	0.3059	0.0109
(4) Secondary	2.1983	0.2091	0.0066	1.4811	0.3077	0.0109

V. MARGINAL DISTRIBUTION COSTS

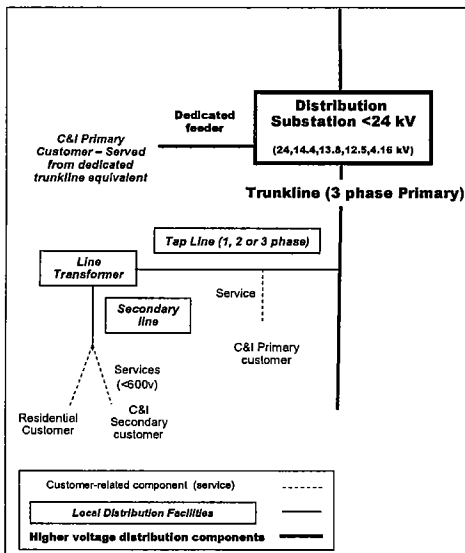
Conceptually, most costing practitioners agree that the design of the distribution system is determined by two major factors: (1) the number and location of customers and (2) their demands. Marginal cost studies have traditionally attempted to identify a portion of distribution costs as customer-related and the remaining portion as demand-related. This has led to semantics arguments about the definition of the customer-related and demand-related components. In fact, for most distribution systems, this two-part segmentation of distribution equipment is not consistent with the cost drivers, because it ignores the fact that there are two types of demand that determine distribution capacity requirements for a particular customer – design (or contract) demand and near-term demand at time of likely neighborhood peaks.

The diagram below, Table 10, is a simplified representation of OTP's distribution system and the configurations of typical customer connections. The various components are categorized as:

- higher voltage distribution components (shown as bold lines and boxes): distribution substations and primary trunkline feeders.
- local distribution facilities: secondary lines, primary-to-secondary transformers and switchgear and primary taps (shown as solid boxes);
- dedicated feeders used by some large primary customers (shown as a bold line),<sup>24</sup> and
- customer-related service drops (shown as dashed lines).

<sup>24</sup> This study does not calculate separate marginal costs for such customers.

Table 10. Illustration of OTP's Distribution System



OTP adds distribution substations as load grows, either from connection of new customers or growth by existing customers. The trunkline feeders from the substation to the point where the line branches to create a primary tap line also must be upgraded or rerouted as load grows. Because these more extensively shared, higher voltage distribution components are expanded as customer loads grow in critical hours, they are time-differentiated.

Local distribution facilities are designed using engineering design standards that take into consideration the number of customers and the maximum expected loads (or "design demands")

of customers who will eventually use those facilities, over the life of the facilities. For example, on average twice as much capacity is built into the local distribution system to serve an apartment with all electric appliances as one with gas appliances. Local distribution facilities for commercial and industrial customers are generally designed on a case-by-case basis, taking into consideration the expected long-term peak demand by the customer.

Because the marginal cost of local distribution facilities is incurred based on design demand, and does not vary with a customer's actual peak load from month to month, these costs are computed as a fixed monthly cost per kW of design (or contract) demand. If necessary, design demand can be represented by some proxy, such as transformer capacity, contract capacity or actual peak in the past 12-24 months.

The service drop in most cases serves a single customer. The service, along with the meter and associated equipment such as current transformer (not shown in the diagram), is treated as part of the marginal customer cost for each class.

A. Distribution Substation and Trunkline Feeder Costs

To estimate the marginal cost of typical distribution substation and trunkline feeder expansion per kW of demand, we typically identify the cost of budgeted load growth-related projects of this type (excluding any replacement projects that do not add capacity) and the load growth that is driving the need for the additional capacity.

In the case of OTP, adequately detailed capital budgets for future years were not available due to uncertainty in load growth. Consequently, we relied on 2005-2008 information to estimate growth-related investment. We divided the sum of growth-related investment (in 2009 dollars) over the period 2005-2008 by the growth in the sum of weather-normalized non-coincident distribution substation annual peaks over the same period.<sup>25</sup> The marginal investment per kW is shown on Table 11.

<sup>25</sup> The substation non-coincident demand (NCD) forecast was developed by Oter Tail using a regression approach.

Table 11. Distribution Substation and Trunkline Feeder Investment

(1)	Investment in Growth-Related Additions to Distribution Substation Plant, 2005-2008 (Thousands of 2009 Dollars)	\$8,384
(2)	Estimated Additions to Distribution Substation Non-coincident Demand, 2005-2008 (MW)	83.94
(3)	Marginal Investment in Growth-Related Distribution Substation Facilities per Non-Coincident Kilowatt (2009 Dollars) (1) / (2)	\$99.87

1. Distribution Substation Marginal O&M Expenses

Distribution O&M expenses depend on the amount of plant in service. The addition of distribution plant to meet increments in customers or design load or peak substation load gives rise to increased O&M expenses as well. Distribution O&M expenses are, therefore, marginal costs. OTP's FERC Form 1 filings provide 2003-2007 distribution O&M expenses by FERC account. Expenses for individual components (e.g., meters, substations, etc.) were allocated a proportional share of the general overhead O&M categories.<sup>26</sup> The trends in recent average levels of each category of distribution O&M were the starting point for our estimates of marginal O&M expenses.

The 2003-2007 distribution substation O&M expenses, plus associated overheads, were divided by estimates of the sum of non-coincident peak demands at the substations and converted to 2009 dollars, as shown on Table 12. After reviewing the trend in expense per kW (in constant dollars), we used the average of the 2005-2007 values as our estimate of marginal substation O&M expenses.

<sup>26</sup> These general accounts consist of Operation Supervision and Engineering and Maintenance Supervision and Engineering, and Miscellaneous Maintenance Expense.

Table 13: Probability of Peak for Higher-Voltage Distribution Investment

	Relative Probability of System Peak
<b>Summer Season</b>	
(1) Peak	36.77%
Shoulder	25.49%
(2) Off-Peak	0.33%
(3) Subtotal	62.59%
<b>Winter Season</b>	
(4) Peak	14.27%
Shoulder	5.42%
(5) Off-Peak	17.73%
(6) Subtotal	37.41%
(7) Total	100.00%

B. Local Distribution Facility Costs

1. Local Distribution Facility Investment

OTP developed estimates of the typical investment in secondary lines, transformers, and a portion of primary taps for various types and sizes of customers, by applying its standard distribution cost estimation to a range of typical customer characteristics.<sup>28</sup>

Because the marginal cost of local distribution facilities is incurred based on design demand, and does not vary with a customer's actual peak load from month to month, we computed these costs as a monthly cost per kW of design (or contract) demand. We used the transformer capacity divided by the number of customers served from that transformer as the estimated design demand.

The distribution facilities investments for residential and non-residential customer categories are shown on Table 14. Retail customers that take service at a transmission voltage are

<sup>28</sup> OTP also used this approach to estimate the cost of customer service drops.

Table 12. Distribution Substation O&M Expense per kW

Year	Total Distribution Substation Expenses (000 Dollars)	Estimated Substation Noncoincident Peak (kW)	Substation Expenses Per kW of Substation Noncoincident Peak Loads (Dollars) (1) / (2)	Weighted Labor and Materials Cost Index (2009=1.00)	Substation Expenses Per kW of Substation Noncoincident Peak Loads (2009 Dollars) (3) / (4)
	(1)	(2)	(3)	(4)	(5)
(1) 2003	1,493.15	768,293	1.94	0.74	2.61
(2) 2004	1,684.36	793,636	2.12	0.78	2.73
(3) 2005	1,869.82	807,232	2.32	0.81	2.85
(4) 2006	2,143.34	836,949	2.56	0.85	3.00
(5) 2007	2,189.67	855,921	2.56	0.91	2.81
(6)	Estimated Annual Distribution Substation O&M Costs (Average of 2005-2007 Values)				\$2.89

2. Time-differentiation of Marginal Distribution Substation Costs

Only load growth when capacity is strained triggers additions to the higher voltage distribution system. We analyzed hourly loads on a sample of representative OTP distribution substations for the years 2003-2007.<sup>27</sup>

We estimated the relative probability of peak for months, day-types (weekdays, Saturday, and Sunday) and hours for each substation, taking into account the higher carrying capability of this equipment in cold temperatures. We then calculated weighted averages of these individual substation relative probabilities of peak, with weights representing the estimated number of customers served by substations similar in size and peak season to the sample substations. The period assignment factors are shown on Table 13.

<sup>27</sup> The 2003 data was excluded for two of the representative distribution substations because of irregular or missing data in that year.

responsible for the cost of facilities to tap into the OTP transmission system, and so are excluded from this analysis.

Table 14 also shows distribution facilities (including lighting equipment) investment, provided by OTP, covering four lighting configurations.

Table 14. Marginal Distribution Facilities Investment per kW of Design Demand or per Light

Customer Class	Average Investment per kW	Average Investment per lamp
	(1)	(2)
<b>Residential</b>		
(1) Urban	\$150.25	
(2) Rural	\$269.73	
(3) Apartment, Gas	\$154.14	
(4) Apartment, Elec	\$72.88	
(5) Farm	\$344.92	
<b>Small Commercial</b>		
(6) Stand-Alone customer, overhead	\$42.50	
(7) Stand-Alone customer 3ph, overhead	\$69.12	
(8) Shared-customer 3ph, overhead	\$76.92	
(9) Stand-Alone customer, underground	\$104.44	
(10) Shared-customer 3ph, underground	\$170.17	
<b>Large Commercial</b>		
(11) 101-150kVa, 3ph	\$106.46	
(12) 151-300kVa, 3ph	\$63.30	
(13) 301-500kVa, 3ph	\$44.28	
(14) >501 kVa, 3ph	\$26.84	
<b>Lighting</b>		
(15) Area Light 1 HPS 9 (no pole), underground		\$1,380.80
(16) Area Light 1 HPS 9 (no pole), overhead		\$1,252.18
(17) Street Light - (no light, no pole), underground		\$798.69
(18) Street Light - (no light, no pole), overhead		\$671.65

2. Local Distribution Facility Operation and Maintenance

Re reviewed the 2003-2007 local distribution facilities O&M expenses, and separated line-related expenses into primary and secondary categories on the basis of miles of conductor. We divided the expenses for each voltage level by estimates of total design demand of customers using those facilities. Total design demand was the product of customer counts and per-customer design demand estimates by customer category, developed from load survey data. We

used the average of the 2006 and 2007 values as our estimate of marginal distribution facilities O&M expense.

Table 15. Distribution Facilities O&M Expense per kW of Design Demand

Year	Distribution Line O&M Expenses (000 Dollars)	Weighted Labor and Materials Cost Index (2009=1.00)	Weighted Distribution Line O&M Expenses (2009 \$)	Total Estimated Demand (4)	Line O&M Expense per kW of Design Demand		
					Secondary (1)(2) x 0.32 (2009 \$)	Primary (1)(2) x 0.54 (2009 \$)	
	(1)	(2)	(3)	(4)	(5)	(6)	
(1) 2003	4,909.43	0.7449	6,590.72	1,638,944	\$1.30	\$2.17	
(2) 2004	5,070.85	0.7762	6,532.91	1,828,287	\$1.16	\$1.93	
(3) 2005	5,872.89	0.8133	7,221.06	1,924,131	\$1.22	\$2.03	
(4) 2006	7,253.72	0.8541	8,492.82	1,959,734	\$1.41	\$2.34	
(5) 2007	7,803.63	0.9098	8,577.30	2,023,113	\$1.38	\$2.29	
(6)	Estimated Distribution Facilities O&M for a Primary Customer Col. (4) (Average of 2006-2007 Values)					\$2.32	
(7)	Loss Adjustment Factor for Use of Primary Lines by Secondary Customers						1.023
(8)	Loss Adjusted Estimated Primary Lines O&M Expenses for Secondary Customers Line (6) * Line (7)					\$2.37	
(9)	Total Estimated Distribution Facilities Line O&M for a Secondary Customer. Line (5) in Col.(3) * Line (8)					\$3.75	

C. Meter and Service Costs

1. Meter and Service Investment

OTP provided the installed cost of a typical meter (including current transformer, if applicable) and service drop for customer categories. Approximately one in four customers takes service under a base tariff plus a rider requiring a second meter. The typical meter (and associated equipment) and service drop investments, stated in 2009 dollars are shown on Table 16.

Table 16. Investment per Customer in Meters and Services

Customer Class	Investment per customer (2009 Dollars)		
	Meter (1)	Services (2)	Total (3)
<b>Residential</b>			
R-01 (1) Residential	\$76.08	\$406.10	\$482.18
R-03 (2) Residential Controlled Demand	\$375.55	\$406.10	\$781.65
R-91 (3) Residential Water Heat Controlled	\$257.57	\$0.00	\$257.57
I-02 (4) Residential Controlled Dual Fuel	\$280.05	\$0.00	\$280.05
I-03 (5) Residential Controlled Service Deferred Load	\$337.13	\$0.00	\$337.13
I-04 (6) Residential Fixed Time Of Delivery	\$337.13	\$0.00	\$337.13
M-42 (7) Street and Area Lighting	\$0.00	\$0.00	\$0.00
(8) Flood Lighting	\$0.00	\$0.00	\$0.00
(9) Sign Lighting	\$0.00	\$0.00	\$0.00
(10) Energy-Only Street And Area Lighting - Metered	\$76.08	\$0.00	\$76.08
(11) Energy-Only Street And Area Lighting - Non-Metered	\$0.00	\$0.00	\$0.00
<b>Commercial and Industrial</b>			
G-01 (12) General Service	\$320.97	\$562.07	\$883.04
(13) Flood-Athletic Field Lighting-South Dakota Only	\$335.26	\$0.00	\$335.26
G-02 (14) General Service (Control Demand)	\$1,094.50	\$492.60	\$1,487.50
F-61 (15) Farm Service	\$330.69	\$434.72	\$765.42
C-02 (16) Large Commercial Service			
	Secondary		
	Primary		
C-03 (17) Large General Service (Real Time Pricing) Primary	\$6,831.12	\$26,611.21	\$33,442.33
C-04 (18) Large General Service (Off Peak Rider) Primary	\$6,831.12	\$26,611.21	\$33,442.33
C-09 (19) Large General Service (Time Of Use) Primary	\$6,831.12	\$26,611.21	\$33,442.33
R-91 (20) Commercial Water Heat Controlled	\$257.57	\$0.00	\$257.57
I-01 (21) Large Commercial Controlled Dual Fuel	\$1,264.65	\$0.00	\$1,264.65
I-02 (22) Small Commercial Controlled Dual Fuel	\$280.05	\$0.00	\$280.05
I-03 (23) Small Commercial Controlled Service Deferred Load	\$337.13	\$0.00	\$337.13
I-04 (24) Small Commercial Fixed Time Of Delivery	\$337.13	\$0.00	\$337.13
I-06 (25) Bulk Interruptible Service	\$6,831.12	\$26,611.21	\$33,442.33
M-03 (26) Irrigation Service	\$906.77	\$406.10	\$1,312.87
M-04 (27) Commercial Time Of Use	\$1,094.50	\$26,611.21	\$27,705.11
(28) Street and Area Lighting	\$0.00	\$0.00	\$0.00
(29) Flood Lighting	\$0.00	\$0.00	\$0.00
(30) Sign Lighting	\$0.00	\$0.00	\$0.00
(31) Energy-Only Street & Area Lighting - Metered	\$76.08	\$0.00	\$76.08
(32) Street & Area, Flood and Sign Lighting	\$0.00	\$0.00	\$0.00
(33) Other Public Authority	\$292.01	\$687.11	\$979.12

2. Meter and Service Operation and Maintenance Expenses

The meter O&M per weighted customer (using relative meter cost as weights) increased significantly over in the past two years. We used the average over the period 2006-2007 as the estimate of the marginal level of these expenses, as shown on Table 17. Table 18 multiplies the result by the class weights to yield annual meter O&M by class.

Table 17. Meter O&M Expense per Weighted Customer

Year	Total Meter Operation & Maintenance Expenses (000's Dollars)	Average Number of Customers	Weighted Average Number of Customers (2) x 1.83	Meter Expense Per Weighted Customer (Dollars) (1)(1) x 1000/(3)	Weighted Labor and Materials Cost Index (2009=1.00)	Meter Expense Per Weighted Customer (2009 Dollars) (4)(5)
(1) 2003	1,392.45	177,165	324,803	4.29	0.74	5.75
(2) 2004	1,314.91	177,666	325,782	4.04	0.78	5.20
(3) 2005	1,495.24	178,268	326,885	4.57	0.81	5.62
(4) 2006	2,189.58	179,080	328,375	6.67	0.85	7.81
(5) 2007	2,316.83	178,259	326,869	7.09	0.91	7.79
(6)	Estimated Annual Weighted CT and Meter O&M Expense for the Planning Period (Average of 2006 and 2007 Values)					7.80

Table 18. Meter O&M Expense by Customer Class

Customer Class	Weighting Factor (1)	Annual Meter Expense Per Customer (2009 Dollars) (1) x \$7.80 (2)
<b>Residential</b>		
R-01 (1) Residential Service	1.00	\$7.80
R-03 (2) Residential Service (Control Demand)	1.00	\$7.80
R-91 (3) Water Heating (Controlled)	1.00	\$7.80
I-01 (4) Controlled Service	1.00	\$7.80
I-02 & I-03 (5) Controlled Service	1.00	\$7.80
I-04 (6) Fixed Time Of Delivery Service	1.00	\$7.80
(7) Street and Area Lighting	0.00	\$0.00
(8) Flood Lighting	0.00	\$0.00
(9) Sign Lighting	0.00	\$0.00
(10) Energy-Only Street And Area Lighting - Metered	1.00	\$7.80
(11) Energy-Only Street And Area Lighting - Non-Metered	0.00	\$0.00
<b>Commercial and Industrial</b>		
G-01 (12) General Service < 20 kW	1.00	\$7.80
G-01 (13) General Service >= 20 kW	13.11	\$102.24
G-02 (14) General Service (Control Demand)	13.11	\$102.24
F-61 (15) Farm Service	1.00	\$7.80
C-02 (16) Large Commercial Service		
	Secondary	
	Primary	
C-03 (17) Large General Service (Real Time Pricing)	157.31	\$1,226.82
C-04 (18) Large General Service (Off Peak Rider)	157.31	\$1,226.82
C-09 (19) Large General Service (Time Of Use)	157.31	\$1,226.82
R-91 (20) Water Heating	0.00	\$0.00
I-01 (21) Large Controlled Service	26.22	\$204.47
I-02 (22) Small Controlled Service	9.83	\$76.68
I-03 (23) Small Controlled Service	13.11	\$102.24
I-04 (24) Fixed Time Of Delivery Service	0.00	\$0.00
I-06 (25) Bulk Interruptible Service	157.31	\$1,226.82
M-03 (26) Irrigation Service	9.83	\$76.68
M-04 (27) Commercial Time Of Use	26.22	\$204.47
M-42 (28) Area, Flood & Sign Lighting	0.00	\$0.00
(29) Streetlighting	0.00	\$0.00
(30) Other Public Authority	13.11	\$102.24

Development of lighting O&M is shown on Table 19. OTP books expenses for both lighting facilities and distribution facilities used by lights in the FERC lighting O&M accounts.

Table 19. Lighting O&M Expense per Light

Year	Total Lighting Operation Maintenance Expenses ('000 Dollars)	Number of Lights	Lighting Expenses Per Light (Dollars) (1)/(2)*1000	Weighted Labor and Materials Cost Index (2009=1.00)	Lighting Expense Per Light (2009 Dollars) (3)/(4)
(1)	(2)	(3)	(4)	(5)	(5)
(1) 2003	\$697	50,928	13.68	0.7449	18.36
(2) 2004	\$924	50,589	18.27	0.7762	23.53
(3) 2005	\$979	50,854	19.26	0.8133	23.68
(4) 2006	\$1,069	50,930	20.99	0.8541	24.57
(5) 2007	\$1,131	51,047	22.15	0.9098	24.35
(6)	Estimated Annual Weighted Lighting O&M Expense for Planning Period (Average of 2006-2007)				\$24.46

VI. OTHER MARGINAL COSTS

A. Customer Accounts Expenses

Customer accounts expenses, composed mainly of meter-reading and billing expenses, are costs that are the function of a number of customers on the system. As a starting point we reviewed OTP's FERC Form 1 customer account and service expense levels for the period 2003-2007.

As shown on Table 20, we divided annual customer accounts expenses for 2003-2007 by weighted customers to obtain a customer accounts expense per weighted customer.<sup>29</sup> The weights reflect the relative cost responsibility of each class for each sub-account, as measured by allocators such as number of customers, or revenue. These allocation factors, covering ten cost-of-service groups employed in OTP's Embedded Cost of Service Study (ECOSS), were combined with new allocators that we developed for specific activities within FERC accounts. We used the average expense per weighted customer over the entire period as an estimate of marginal expense.

Table 20. Customer Accounts Expense per Weighted Customer

	2003 (1)	2004 (2)	2005 (3)	2006 (4)	2007 (5)
(1) Customer Accounts Expenses (Thousand Dollars)	\$7,398.96	\$7,914.07	\$7,820.39	\$8,366.48	\$9,103.00
(2) Number of Customers	177,165	177,666	178,268	179,080	178,259
(3) Weighted Customers (2) x 0.98	173,622	174,113	174,702	175,499	174,694
(4) Expense per Weighted Customer (Dollars) [(1) / (3)] x 1000	\$42.62	\$45.45	\$44.76	\$47.67	\$52.11
(5) Labor Cost Index (2009=1.00)	0.80	0.83	0.87	0.90	0.93
(6) Expense Per Weighted Customer in 2009 Dollars (4) / (5)	\$53.36	\$54.46	\$51.66	\$53.03	\$55.87
(7) Estimated Annual Expense Per Weighted Customer For the Planning Period (2009 Dollars) (Average 2003-2007)	\$53.67				

<sup>29</sup> FERC account 902 activity 181 (Meter Reading Expenses/Meter Turn-on) expenses were excluded because connection/reconnection costs are incurred specifically for customers requiring these services and are not part of generic marginal customer costs.

We developed the customer accounts expense for each customer class by multiplying the class weighting factor by the expense per weighted customer.<sup>30</sup>

of 2006 and 2007 expenses per weighted customer because the level of these expenses dropped off recently.

Table 21. Customer Accounts Expense by Customer Class

Class	Weighting Factor (1)	Annual Customer Accounts Expense Per Customer (2009 Dollars) (1) x \$53.67 (2)
(1) Residential	1.00	\$53.67
(2) Farm	1.06	56.86
(3) Small Commercial	1.47	78.69
(4) Large Commercial	1.28	68.84
(5) Lighting	0.57	30.55
(6) Other Public Authority	1.55	83.37
(7) Water Heating	0.70	37.47
(8) Deferred Loads	1.31	70.34
(9) Controlled Loads	0.81	43.22
(10) Irrigation Service	1.13	60.66

Table 22. Customer Informational and Service Expense per Weighted Customer

	2003 (1)	2004 (2)	2005 (3)	2006 (4)	2007 (5)
(1) Customer Service and Informational Expenses (Thousand Dollars)	\$2,382.23	\$2,433.99	\$2,434.25	\$2,373.64	\$2,457.69
(2) Number of Customers	177,165	177,666	178,268	179,080	178,259
(3) Weighted Number of Customers (2) x 1.40	248,031	248,733	249,575	250,712	249,563
(4) Expense Per Weighted Customer (Dollars) [(1) / (3)] x 1000	\$9.60	\$9.79	\$9.75	\$9.47	\$9.85
(5) Labor Cost Index (2009=1.00)	0.80	0.83	0.87	0.90	0.93
(6) Expense Per Weighted Customer in 2009 Dollars (4) / (5)	\$12.03	\$11.72	\$11.26	\$10.53	\$10.56
(7) Estimated Annual Expense Per Weighted Customer For the Planning Period (2009 Dollars) (Average 2006-2007)	\$10.55				

B. Customer Service and Informational Expenses

Customer service and informational expenses, which include the costs of disseminating information to consumers, vary with the number of customers on the system and are, therefore, marginal.<sup>31</sup> The same procedure used for customer accounts expenses was followed to generate an estimated annual expense per weighted customer (Table 22) and per customer by class (Table 23), using the class weights developed from OTP's ECOSS. We used an average

<sup>30</sup> Note that some tariffs, e.g., General Service (Controlled Demand), are assigned costs under two cost of service groups, in this case Small Commercial and Water Heating.

<sup>31</sup> Note that expenses associated with CIP, a program mandated by Minnesota to promote demand side measures, were omitted because the program is only applicable to Minnesota and funding is based on total revenues before revenue taxes, and is not technically a marginal cost of providing service. Also omitted are expenses related to equipment provided to load control customers. These are costs of the load control program, and not marginal customer costs. Lastly, expenses from marketing products and services (account 908, activity 880) were excluded as they are not marginal costs of providing electric service.

Table 23. Customer Informational and Service Expense by Customer Class

Class	Weighting Factor	Annual Customer Service and Informational Expense Per Customer (2009 Dollars)
	(1)	(1) x \$10.55 (2)
(1) Residential	1.00	\$10.55
(2) Farm	0.76	8.00
(3) Small Commercial	3.08	32.43
(4) Large Commercial	49.57	522.73
(5) Lighting	0.76	8.00
(6) Other Public Authority	0.76	8.00
(7) Water Heating	0.76	8.00
(8) Deferred Loads	0.76	8.00
(9) Controlled Loads	0.76	8.00
(10) Irrigation Service	0.76	8.00

**C. Administrative and General Expenses**

When a utility adds plant and incurs additional O&M expenses, it typically incurs additional overhead costs as well. Certain administrative and general (A&G) expenses can grow either with plant or with O&M expenses. General plant typically grows with other types of plant. Our marginal cost study includes plant-related A&G, non-plant-related A&G and general plant loaders to capture these elements of marginal cost.

Based on our understanding of OTP's classification of costs in the various FERC accounts for A&G expenses (including social security and unemployment taxes), we divided these expenses into two categories: (1) those associated with other types of expenses and (2) those associated with plant. We excluded accounts not likely to be marginal with respect to other expenses or plant.<sup>32</sup>

We identified as potentially marginal non-plant related FERC A&G Accounts 408.1 (Social Security and Unemployment Insurance Taxes), 920 (Administrative and General Salaries), 921

<sup>32</sup> We excluded FERC Accounts 922 Administrative Expenses Transferred (Credit), 923 Outside Services Employed, 927 Franchise Requirements, 928 Regulatory Requirements and 930.1 Institutional and Goodwill Advertising Expenses, which we found to be not marginal for OTP.

(Office Supplies and Expenses), 925 (Injuries and Damages), 926 (Employee Pensions), 929 (Transfers and Credits), and 930.2 (Miscellaneous General Expenses).

We opted to divide our analysis of non-plant-related A&G expenses. For post employment benefits where expenditures fluctuate with financial market conditions, overtime levels, and employee retirements (FERC Account 926), and for Social Security and Unemployment Taxes (FERC Account 408.1) which is always marginal, NERA calculated the average ratio of these expenditures to total O&M expenses (excluding fuel, purchased power, total A&G, and transmission by others) over the period 1982-2006.<sup>33</sup> The average ratio during this period was 0.1425 or 14.25%.

NERA plotted the remaining accounts listed above against O&M expenses and found that the relationship was fairly consistent between 1982 and 1997, but was erratic in later years and provides no useful information about recent marginal non-plant-related A&G. As a result, we set this portion of the non-plant A&G loader to zero. Therefore the total non-plant-related A&G loader is equal to the average ratio of non-plant-related A&G expenses (FERC Accounts 926 and 408.1) to O&M expenses over the period 1982-2006, or 14.25%.

For plant-related A&G, we identified two A&G FERC accounts that vary with the amount of plant in service: Maintenance of General Plant and Property Insurance. We used a regression analysis of the first account on cumulative net additions to total electric plant, all in constant dollars, for the period 1982 to 2007, yielding a loader of 0.16 percent. For distribution substations, which require property insurance, we added the average property insurance rate, \$0.0677 per \$100 or 0.0677 percent, provided by OTP. The composite loader applicable to distribution substations is 0.23 percent, while 0.16 percent is applicable to all other distribution plant. Both plant and non-plant loaders are shown on Table 24.

**D. General Plant**

General plant consists of items such as office buildings, warehouses, cars, trucks and other equipment. The need for general plant typically increases with each marginal increase in production, transmission and distribution plant. However, since 1996 there has been very little change in OTP's general plant. A regression of cumulative net additions to general plant on cumulative net additions to total plant (less general plant) using data from 1996-2007 generated an insignificant t-statistic for the explanatory coefficient and therefore NERA set the general plant loader to zero.

<sup>33</sup> This approach was adopted on account of the shifting, complicated pattern of lags related to personnel actions and over/under-funding of pensions. The year 2007 was excluded from the analysis because of a sharp decline in pension expenses which OTP viewed as irregular due to a significant amount of payroll loading adjustments in that year.

Table 24. Administrative and General and General Plant Loaders

Administrative and General Expenses and Social Security and Unemployment Taxes	Estimate of Loading Factor
(1) Applicable to Non-Plant-Related Expenses	14.25%
(2) Applicable to Plant-Related Expenses (Distribution Substations)	0.23%
(3) Applicable to Plant-Related Expenses (Other Distribution)	0.16%
(4) General Plant & the Electric Share of Common Plant	0.00%

**E. Marginal Losses**

The marginal loss calculations in this study are based on variable and total losses at time of system peak at each voltage level for which costs are calculated. Marginal capacity losses applied to distribution substation and trunkline feeder costs reflect the fact that, to accommodate a kW of additional peak load at the customer's meter, facilities must be expanded by successively more than a kW as you move up the distribution system to accommodate the fixed and variable losses on the system in the peak hour. Peak capacity loss factors were developed from OTP's current loss study, the February 2007 System Loss Evaluation, supplemented by the previous loss study.<sup>34</sup>

Marginal energy losses reflect the additional losses incurred to move an added kWh through the system at a particular level of system load. Fixed losses are, by definition, not affected by the increments of load to a fixed system. Only variable losses come into these calculations. Marginal energy losses increase in proportion to the square of the load. We calculated hourly losses by means of an approximation of quadratic losses based on variable losses at system peak load (from OTP's loss studies) and the year 2007 hourly control area loads. These marginal energy losses were applied to the hourly market price estimates and hourly marginal transmission costs.

<sup>34</sup> The 2007 loss study did not provide separate losses for distribution substations and primary lines, so this breakdown was taken from the 1995 loss study.

**VII. COMPUTATION OF ECONOMIC CARRYING CHARGES**

Section V. above describes the development of estimates of marginal investment in several categories of distribution plant. To be useful in ratemaking and other marginal cost applications, the investment must be converted into annual costs using an economic carrying charge. The annual charge reflects the elements of OTP's revenue requirement associated with incremental plant: return to stockholders and bondholders, depreciation, and taxes. For use in a marginal cost study, the appropriate stream of annual charges is a stream that rises at the rate of inflation net of technical progress and yields the total present value of all costs over the life of the investment. In such a stream, the first year's charge represents the cost in today's dollars of owning the plant or equipment for a year. It also represents the rental rate for such an investment in a competitive market.

Key inputs for the economic carrying charge calculation include: (1) the utility's incremental cost of capital (mix of debt and equity and their respective long-term market costs), (2) the expected inflation rate for that type of plant, net of technical progress, and (3) the average service life and patterns of failure ("Iowa curve") for that type of plant.

OTP foresees financing of incremental investment through sales of common stock and debt over the study period, as illustrated below.

	Share %	Cost %
Common Stock	50.00	10.75
Debt	50.00	6.50

Another integral part of the economic carrying charge calculation is the estimation of the rate of inflation net of technical progress applicable over the life of the investment. We used 3.0 percent as an approximation of the rate of future inflation net of technical progress, based on OTP's use of 3.0 percent in their 10-year financial model.

Finally, an adjustment is required for the fact that not all plant and equipment will last its estimated service life. Some components will require early replacement, causing added costs, while some will last longer than expected and produce savings. The pattern of expected required replacement for each type of plant is defined by an Iowa Curve. An adjustment for this dispersed pattern of replacements using Iowa Curves was included in the derivation of the economic carrying charges. The results of these economic carrying charge calculations are presented below. The adjustments for dispersed retirements are shown on line (2) of this table.

Table 25. Economic Carrying Charges

	Distribution Substation	Distribution Facilities	Meters
	(1)	(2)	(3)
(1) Present Value of Revenue Requirements Related to Incremental \$1,000 Investment	\$1,459.55	\$1,472.79	\$1,453.05
(2) Present Value Cost of Replacing Dispersed Retirements Related to Incremental \$1,000 Investment	\$71.21	\$41.93	\$90.87
(3) Total Present Value Cost Related to Incremental \$1,000 Investment (1)+(2)	\$1,530.76	\$1,514.72	\$1,543.92
(4) First-Year Annual Economic Charge Related to Incremental \$1,000 Investment	\$86.86	\$77.24	\$90.00
(5) First-Year Annual Economic Charge Related to Incremental Investment (4)/\$1,000	8.69%	7.72%	9.00%

VIII. COMPUTATION OF ANNUAL MARGINAL COSTS

To compute marginal investment for each distribution component of service to annual marginal costs, we adjusted upwards the investment per unit by the general plant loading factor. We multiplied the resulting figures by the annual economic carrying charge percentage plus the plant-related A&G loading factor to yield the annualized plant costs. To these costs we added the associated O&M and A&G expenses and the revenue requirements for working capital.

The computation of working capital includes components for cash, materials, supplies and prepayments. The working capital needs were estimated based on recent historical amounts. The revenue requirement for this working capital was developed from OTP's weighted average cost of capital plus an income tax component that recognizes that the equity portion of return on capital is taxable.

Table 26 shows the derivation of the annual distribution substation and trunkline feeder costs, and Table 27 shows those annual costs adjusted for losses and time-differentiated, using estimates of the relative probability of distribution substation peaks.

Table 26. Derivation of Annual Distribution Substation and Trunkline Feeder Costs

	2009 Dollars per kW
(1) Marginal Investment per kW	\$99.87
(2) With General Plant Loading (1) x 1.0000	\$99.87
(3) Annual Economic Carrying Charge Related to Capital Investment	8.69%
(4) A&G Loading (plant related)	0.23%
(5) Total Annual Carrying Charge (3) + (4)	8.91%
(6) Annualized Costs (2) x (5)	8.90
(7) O&M Expenses	2.89
(8) With A&G Loading (7) x 1.1425 (Non-plant Related)	3.30
(9) Subtotal (6) + (8)	12.20
<b>Working Capital</b>	
(10) Material and Supplies (2) x 1.34%	1.34
(11) Prepayments (2) x 0.13%	0.13
(12) Cash Working Capital Allowance (8) x -0.31%	-0.01
(13) Total Working Capital (10) + (11) + (12)	1.46
(14) Revenue Requirement for Working Capital (13) x 12.19%	0.18
(15) Total Distribution Substation Costs (9) + (14)	\$12.38

Table 27. Time-Differentiated Distribution Substation and Trunkline Feeder Costs by Voltage Level and Period

	Annual Cost		Period Assignment Factor (Percent)	Seasonal Cost	
	Secondary	Primary		Secondary	Primary
	(2009 Dollars per KW)	(2009 Dollars per KW)	(1) x (3)	(2) x (3)	
(1) Summer Peak Period	12.88	12.66	37%	4.73	4.65
(2) Summer Shoulder	12.88	12.66	25%	3.28	3.23
(3) Summer Off-Peak Period	12.88	12.66	0%	0.04	0.04
(4) Winter Peak Period	12.88	12.66	14%	1.84	1.81
(5) Winter Shoulder	12.88	12.66	5%	0.70	0.69
(6) Winter Off-Period	12.88	12.66	18%	2.28	2.24

Tables 28 below show the development of the annual marginal cost for local distribution facilities, and lighting. Tables 29 show the annualization of meters and service drops and also include customer-related expenses.

Table 28 (I). Derivation of Annual Distribution Facilities Costs

	Residential				
	Single Family Urban	Single Family Rural	Apartment Gas	Apartment Electric	Farm
	(1)	(2)	(3)	(4)	(5)
(1) Marginal Investment per kW	\$150.25	\$269.73	\$154.14	\$72.88	\$344.92
(2) With General Plant Loading (1) x 1.0000	150.25	269.73	154.14	72.88	344.92
(3) Annual Economic Carrying Charge Related to Capital Investment	7.72%	7.72%	7.72%	7.72%	7.72%
(4) A&G Loading (plant-related)	0.16%	0.16%	0.16%	0.16%	0.16%
(5) Total Annual Carrying Charge (3) + (4)	7.88%	7.88%	7.88%	7.88%	7.88%
(6) Annualized Costs (2) x (5)	11.84	21.36	12.15	5.74	27.18
(7) O&M Expense per kW	3.75	3.75	3.75	3.75	3.75
(8) With A&G Loading (7) x 1.1425 (non-plant related)	4.28	4.28	4.28	4.28	4.28
(9) Distribution Facilities Related Costs (6) + (8)	16.12	25.54	16.43	10.03	31.47
<b>Working Capital</b>					
(10) Material and Supplies (2) x 1.34%	2.01	3.61	2.07	0.98	4.62
(11) Prepayments (2) x 0.13%	0.20	0.35	0.20	0.09	0.45
(12) Cash Working Capital Allowance (8) x -0.31%	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)
(13) Total Working Capital (10) + (11) + (12)	2.20	3.95	2.25	1.06	5.06
(14) Revenue Requirement for Working Capital (13) x 12.19%	0.27	0.48	0.27	0.13	0.62
(15) Total Annual Marginal Distribution Facilities Related Costs (9) + (14)	\$16.39	\$26.02	\$16.70	\$10.15	\$32.09

Table 28 (II). Derivation of Annual Distribution Facilities Costs

	Small Commercial				
	Stand-Alone customer overhead	Stand-Alone customer 3ph. overhead	Shared-customer 3ph. overhead	Stand-Alone customer, underground	Shared-customer 3ph. underground
	(1)	(2)	(3)	(4)	(5)
(1) Marginal Investment per kW	\$42.50	\$69.12	\$76.92	\$104.44	\$170.17
(2) With General Plant Loading (1) x 1.0000	42.50	69.12	76.92	104.44	170.17
(3) Annual Economic Carrying Charge Related to Capital Investment	7.72%	7.72%	7.72%	7.72%	7.72%
(4) A&G Loading (plant-related)	0.16%	0.16%	0.16%	0.16%	0.16%
(5) Total Annual Carrying Charge (3) + (4)	7.88%	7.88%	7.88%	7.88%	7.88%
(6) Annualized Costs (2) x (5)	3.35	5.45	6.06	8.23	13.41
(7) O&M Expense per kW	3.75	3.75	3.75	3.75	3.75
(8) With A&G Loading (7) x 1.1425 (non-plant related)	4.28	4.28	4.28	4.28	4.28
(9) Distribution Facilities Related Costs (6) + (8)	7.63	9.73	10.34	12.51	17.69
Working Capital					
(10) Material and Supplies (2) x 1.34%	0.57	0.93	1.03	1.40	2.28
(11) Prepayments (2) x 0.13%	0.05	0.09	0.10	0.14	0.22
(12) Cash Working Capital Allowance (8) x -0.31%	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)
(13) Total Working Capital (10) + (11) + (12)	0.61	1.00	1.12	1.52	2.49
(14) Revenue Requirement for Working Capital (13) x 12.19%	0.07	0.12	0.14	0.19	0.30
(15) Total Annual Marginal Distribution Facilities Related Costs (9) + (14)	\$7.71	\$9.85	\$10.48	\$12.70	\$18.00

Table 28 (III). Derivation of Annual Distribution Facilities Costs

	Very Large Commercial (Secondary TOL)						Large Commercial (Primary)	
	Large Commercial (Secondary)		Very Large Commercial (Secondary TOL)		Large Commercial (Primary)		Large Commercial (Primary)	
	151-150kVA 3ph	111-100kVA 3ph	301-500kVA 3ph	>501 kVA 3ph	1000 kVA (LGS) TOL 3ph	1000 kVA (LGS) TOL 3ph	1000 kVA (LGS) TOL 3ph	1000 kVA (LGS) TOL 3ph
(1) Marginal Investment per kW	\$106.44	\$63.30	\$44.24	\$26.84	\$ 27.12	\$ 7.42	\$ 10.40	
(2) With General Plant Loading (1) x 1.0000	106.44	63.30	44.24	26.84	27.12	7.42	10.40	
(3) Annual Economic Carrying Charge Related to Capital Investment	7.23%	7.23%	7.23%	7.23%	7.23%	7.23%	7.23%	
(4) A&G Loading (plant-related)	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%	
(5) Total Annual Carrying Charge (3) + (4)	7.39%	7.39%	7.39%	7.39%	7.39%	7.39%	7.39%	
(6) Annualized Costs (2) x (5)	4.39	4.69	3.49	2.12	2.14	0.62	0.84	
(7) O&M Expense per kW (7)	3.75	3.75	3.75	3.75	3.75	3.75	3.75	
(8) With A&G Loading (7) x 1.1425 (non-plant related)	4.28	4.28	4.28	4.28	4.28	4.28	4.28	
(9) Distribution Facilities Related Costs (6) + (8)	12.67	9.27	7.77	6.40	6.42	3.36	3.44	
Working Capital								
(10) Material and Supplies (2) x 1.34%	1.43	0.85	0.59	0.36	0.36	0.10	0.14	
(11) Prepayments (2) x 0.13%	0.14	0.08	0.06	0.03	0.04	0.01	0.01	
(12) Cash Working Capital Allowance (8) x -0.31%	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)	
(13) Total Working Capital (10) + (11) + (12)	1.55	0.92	0.64	0.38	0.39	0.11	0.15	
(14) Revenue Requirement for Working Capital (13) x 12.19%	0.19	0.11	0.08	0.05	0.05	0.01	0.02	
(15) Total Annual Marginal Distribution Facilities Related Costs (9) + (14)	\$12.66	\$9.18	\$7.85	\$6.64	\$6.47	\$3.26	\$3.50	

Table 29. Derivation of Annual Lighting Costs, including Distribution Facilities for Lights

	Lighting			
	Area Light I HPS 9 (no pole), underground	Area Light I HPS 9 (no pole), overhead	Street Light - (no light, no pole), underground	Street Light - (no light, no pole), overhead
	(1)	(2)	(3)	(4)
(1) Marginal Investment per fixture	\$1,380.80	\$1,252.18	\$798.69	\$671.65
(2) With General Plant Loading (1) x 1.0000	1,380.80	1,252.18	798.69	671.65
(3) Annual Economic Carrying Charge Related to Capital Investment	7.72%	7.72%	7.72%	7.72%
(4) A&G Loading (plant-related)	0.16%	0.16%	0.16%	0.16%
(5) Total Annual Carrying Charge (3) + (4)	7.88%	7.88%	7.88%	7.88%
(6) Annualized Costs (2) x (5)	108.83	98.69	62.55	52.94
(7) Lighting O&M Expenses	24.46	24.46	24.46	24.46
(8) With A&G Loading (7) x 1.1425 (non-plant related)	27.95	27.95	27.95	27.95
(9) Distribution Facilities Related Costs (6) + (8)	136.77	126.63	90.89	80.88
Working Capital				
(10) Material and Supplies (2) x 1.34%	18.50	16.78	10.70	9.00
(11) Prepayments (2) x 0.13%	1.80	1.63	1.04	0.87
(12) Cash Working Capital Allowance (8) x -0.31%	(0.09)	(0.09)	(0.09)	(0.09)
(13) Total Working Capital (10) + (11) + (12)	20.21	18.32	11.65	9.79
(14) Revenue Requirement for Working Capital (13) x 12.19%	2.46	2.23	1.42	1.19
(15) Total Annual Marginal Distribution Facilities Related Costs (9) + (14)	\$139.24	\$128.87	\$92.31	\$82.07

Table 30 (I). Derivation of Annual Meter, Service and Customer-Related Costs

	Residential						
	Residential Residential Commercial	Residential Commercial	Residential Water Heat Commercial	Residential Commercial Dual Fuel	Residential Commercial Level	Residential Flood Time OF Delivery	Area, Flood & Sign Lighting
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
(1) Meter Cost Investment per Customer	\$76.08	\$375.55	\$237.57	\$289.93	\$337.13	\$371.13	\$0.00
(2) With General Plant Loading (1) x 1.0000	76.08	375.55	237.57	289.93	337.13	371.13	0.00
(3) Annual Economic Carrying Charge Related to Capital Investment	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%
(4) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%
(5) Total Carrying Charge Meter (3) + (4)	9.16%	9.16%	9.16%	9.16%	9.16%	9.16%	9.16%
(6) Annualized Meter Costs (2) x (5)	6.97	34.39	23.59	28.65	30.87	30.87	0.00
(7) Service Cost Investment per Customer	\$406.10	\$406.10	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
(8) With General Plant Loading (7) x 1.0000	406.10	406.10	0.00	0.00	0.00	0.00	0.00
(9) Annual Economic Carrying Charge Related to Capital Investment	7.72%	7.72%	7.72%	7.72%	7.72%	7.72%	7.72%
(10) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%
(11) Total Carrying Charge Service (9) + (10)	7.88%	7.88%	7.88%	7.88%	7.88%	7.88%	7.88%
(12) Total Annualized Service Costs (2) x (11)	32.01	32.01	0.00	0.00	0.00	0.00	0.00
(13) O&M - Meter, Customer Account, Customer Service							
(14) Meter and CT O&M Expenses	7.80	7.80	7.80	7.80	7.80	7.80	0.00
(15) Customer Account Expenses	13.67	91.14	17.47	43.22	70.34	70.34	30.53
(16) Customer Service and Informational Expenses	10.53	18.55	8.90	8.00	8.00	8.00	8.00
(17) With A&G Loading (14)+(15)+(16) x 1.1425 (non-plant related)	82.28	134.23	60.86	67.43	96.41	96.41	44.04
(18) Customer-Related Costs (6) + (10)	121.26	200.63	84.45	93.08	129.29	129.29	44.04
Working Capital							
(19) Material and Supplies (2) x 1.34%	1.62	5.03	3.45	3.79	4.52	4.52	0.00
(20) Prepayments (2) x 0.13%	0.10	0.49	0.33	0.36	0.44	0.44	0.00
(21) Cash Working Capital Allowance (18) x -0.31%	(0.26)	(0.42)	(0.26)	(0.21)	(0.31)	(0.31)	(0.14)
(22) Total Working Capital (19) + (20) + (21)	1.46	4.90	3.52	3.94	4.65	4.65	0.00
(23) Revenue Requirement for Working Capital (22) x 12.19%	0.18	0.60	0.43	0.48	0.57	0.57	(0.02)
(24) Total Annual Marginal Customer-Related Costs (18) + (23)	\$121.36	\$205.25	\$84.89	\$93.53	\$129.86	\$129.86	\$44.02

Table 30 (II). Derivation of Annual Meter, Service and Customer-Related Costs

	2009 Dollars per Customer					
	Commercial Service < 20 kW	Commercial Service >= 20 kW	OS (Control Dead)	Farm Service	Large Commercial Secondary	Large Commercial Primary
	(1)	(2)	(3)	(4)	(5)	(6)
<b>A) Investment - Meter Costs</b>						
(1) Meter Cost Investment per Customer	\$320.97	\$320.97	\$1,094.90	\$330.69	\$1,173.12	\$4,831.12
(2) With General Plant Loading (1) x 1.0000	320.97	320.97	1,094.90	330.69	1,173.12	4,831.12
(3) Annual Economic Charge Related to Capital Investment	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%
(4) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%
(5) Total Carrying Charge Meters (3) + (4)	9.16%	9.16%	9.16%	9.16%	9.16%	9.16%
(6) Total Annualized Meter Costs (2) x (5)	29.39	29.39	100.27	30.24	107.43	423.59
<b>B) Investment - Meter Service Prices</b>						
(7) Service Cost Investment per Customer	\$362.07	\$362.07	\$492.60	\$434.72	\$25,437.94	\$26,611.21
(8) With General Plant Loading (1) x 1.0000	362.07	362.07	492.60	434.72	25,437.94	26,611.21
(9) Annual Economic Charge Related to Capital Investment	7.72%	7.72%	7.72%	7.72%	7.72%	7.72%
(10) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%
(11) Total Carrying Charge Services (9) + (10)	7.88%	7.88%	7.88%	7.88%	7.88%	7.88%
(12) Total Annualized Service Costs (8) x (11)	44.30	44.30	38.42	34.26	2,036.40	2,097.33
<b>C) O&amp;M - Meter, Customer Accounts Expenses, Customer Service</b>						
(13) Meter and CT O&M Expenses	7.80	102.24	102.24	7.80	204.47	204.47
(14) Customer Accounts Expenses	76.69	76.69	116.16	56.86	68.84	68.84
(15) Customer Service and Informational Expenses	32.43	32.43	40.43	8.00	522.73	522.73
(16) With A&G Loading ((7)+(9)+(11)) x 1.1425 (Non-plant Related)	135.87	243.76	293.71	83.01	909.48	909.48
(17) Customer-Related Costs (6) + (10)	209.56	317.66	434.81	147.56	3,033.31	3,032.41
(18) Materials and Supplies (2) x 1.34%	4.30	4.30	14.67	4.43	15.72	91.54
(19) Prepayments (3) x 0.130%	0.42	0.42	1.52	0.43	1.53	8.84
(20) Cash Working Capital (10) x -0.31%	-0.42	-0.76	-0.92	-0.26	-2.82	-2.82
(21) Revenue Requirement for Working Capital ((18)+(19)+[(20)] x 12.19%)	0.52	0.48	1.85	0.56	0.00	11.90
(22) Total Annual Marginal Customer-Related Costs ((11) + (15))	\$310.08	\$317.94	\$436.66	\$148.12	\$3,021.31	\$3,044.31

Table 30 (III). Derivation of Annual Meter, Service and Customer-Related Costs

	2009 Dollars per Customer					
	Large OS (Peak Time Pricing) Secondary	Large OS (Peak Time Pricing) Primary	Large OS (Off Peak Rate) Secondary	Large OS (Off Peak Rate) Primary	Large OS (TOU) Secondary	Large OS (TOU) Primary
	(1)	(2)	(3)	(4)	(5)	(6)
<b>A) Investment - Meter Costs</b>						
(1) Meter Cost Investment per Customer	\$1,173.12	\$6,431.12	\$1,173.12	\$6,431.12	\$1,173.12	\$6,431.12
(2) With General Plant Loading (1) x 1.0000	1,173.12	6,431.12	1,173.12	6,431.12	1,173.12	6,431.12
(3) Annual Economic Charge Related to Capital Investment	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%
(4) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%
(5) Total Carrying Charge Meters (3) + (4)	9.16%	9.16%	9.16%	9.16%	9.16%	9.16%
(6) Total Annualized Meter Costs (2) x (5)	107.43	623.59	107.43	623.59	107.43	623.59
<b>B) Investment - Meter Service Prices</b>						
(7) Service Cost Investment per Customer	\$25,437.94	\$26,611.21	\$25,437.94	\$26,611.21	\$25,437.94	\$26,611.21
(8) With General Plant Loading (1) x 1.0000	25,437.94	26,611.21	25,437.94	26,611.21	25,437.94	26,611.21
(9) Annual Economic Charge Related to Capital Investment	7.72%	7.72%	7.72%	7.72%	7.72%	7.72%
(10) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%
(11) Total Carrying Charge Services (9) + (10)	7.88%	7.88%	7.88%	7.88%	7.88%	7.88%
(12) Total Annualized Service Costs (8) x (11)	2,036.40	2,097.33	2,036.40	2,097.33	2,036.40	2,097.33
<b>C) O&amp;M - Meter, Customer Accounts Expenses, Customer Service</b>						
(13) Meter and CT O&M Expenses	1,236.42	1,236.42	1,236.42	1,236.42	1,236.42	1,236.42
(14) Customer Accounts Expenses	68.84	68.84	68.84	68.84	68.84	68.84
(15) Customer Service and Informational Expenses	522.73	522.73	522.73	522.73	522.73	522.73
(16) With A&G Loading ((7)+(9)+(11)) x 1.1425 (Non-plant Related)	2,077.51	2,077.51	2,077.51	2,077.51	2,077.51	2,077.51
(17) Customer-Related Costs (6) + (10)	4,221.34	4,400.43	4,221.34	4,400.43	4,221.34	4,800.43
(18) Materials and Supplies (2) x 1.34%	15.72	91.54	15.72	91.54	15.72	91.54
(19) Prepayments (3) x 0.130%	1.53	8.84	1.53	8.84	1.53	8.84
(20) Cash Working Capital (10) x -0.31%	-4.44	-4.44	-4.44	-4.44	-4.44	-4.44
(21) Revenue Requirement for Working Capital ((18)+(19)+[(20)] x 12.19%)	1.32	11.46	1.32	11.46	1.32	11.46
(22) Total Annual Marginal Customer-Related Costs ((11) + (15))	\$4,222.66	\$4,411.90	\$4,222.66	\$4,411.90	\$4,222.66	\$4,811.90

Table 30 (IV). Derivation of Annual Meter, Service and Customer-Related Costs

	2009 Dollars per Customer						
	Commercial Water Flow Controlled	Large Com. Controlled Fuel (10)	Small Com. Controlled Fuel (10)	Small Com. Fixed Delayed Load (10)	Small Com. Fixed Time of Delivery (10)	Bulk Inexplicable	Inexplicable
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
<b>A) Investment - Meter Costs</b>							
(1) Meter Cost Investment per Customer	\$327.37	\$1,264.63	\$293.05	\$337.13	\$277.13	\$6,931.11	\$904.97
(2) With General Plant Loading (1) x 1.0000	327.37	1,264.63	293.05	337.13	277.13	6,931.11	904.97
(3) Annual Economic Charge Related to Capital Investment	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%
(4) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%
(5) Total Carrying Charge Meters (3) + (4)	9.16%	9.16%	9.16%	9.16%	9.16%	9.16%	9.16%
(6) Total Annualized Meter Costs (2) x (5)	29.59	115.82	26.63	30.87	25.27	632.59	81.64
<b>B) Investment - Meter Service Prices</b>							
(7) Service Cost Investment per Customer	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$26,611.21	\$406.10
(8) With General Plant Loading (1) x 1.0000	0.00	0.00	0.00	0.00	0.00	26,611.21	406.10
(9) Annual Economic Charge Related to Capital Investment	7.72%	7.72%	7.72%	7.72%	7.72%	7.72%	7.72%
(10) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%	0.16%
(11) Total Carrying Charge Services (9) + (10)	7.88%	7.88%	7.88%	7.88%	7.88%	7.88%	7.88%
(12) Total Annualized Service Costs (8) x (11)	0.00	0.00	0.00	0.00	0.00	2,097.33	31.01
<b>C) O&amp;M - Meter, Customer Accounts Expenses, Customer Service</b>							
(13) Meter and CT O&M Expenses	0.00	204.47	76.68	102.24	102.24	1,236.42	76.68
(14) Customer Accounts Expenses	37.47	43.22	43.22	43.22	43.22	112.06	66.64
(15) Customer Service and Informational Expenses	8.00	8.00	8.00	8.00	8.00	520.73	8.00
(16) With A&G Loading ((7)+(9)+(11)) x 1.1425 (Non-plant Related)	51.95	272.13	146.13	175.23	175.23	2,150.00	166.00
(17) Customer-Related Costs (6) + (10)	75.54	407.94	171.77	206.20	206.20	4,158.96	281.10
(18) Materials and Supplies (2) x 1.34%	2.65	16.93	3.75	4.32	4.32	91.54	12.31
(19) Prepayments (3) x 0.130%	0.21	1.64	0.36	0.44	0.44	8.84	1.08
(20) Cash Working Capital (10) x -0.31%	-0.18	-0.91	-0.45	-0.54	-0.54	-4.62	-0.51
(21) Revenue Requirement for Working Capital ((18)+(19)+[(20)] x 12.19%)	0.44	2.16	0.45	0.54	0.54	11.43	1.56
(22) Total Annual Marginal Customer-Related Costs ((11) + (15))	\$35.96	\$410.10	\$172.22	\$206.74	\$206.74	\$4,170.40	\$328.24

Table 30 (V). Derivation of Annual Meter, Service and Customer-Related Costs

	2009 Dollars per Customer				
	Commercial TOU	Flood-Abiotic Field Lighting, South Dakota Only	Energy-Only Lighting - Metroland	Street & Area Flood and Sign Lighting	Other Public Authority
	(1)	(2)	(3)	(4)	(5)
<b>A) Investment - Meter Costs</b>					
(1) Meter Cost Investment per Customer	\$1,094.90	\$335.26	\$76.08	\$76.08	\$292.01
(2) With General Plant Loading (1) x 1.0000	1,094.90	335.26	76.08	76.08	292.01
(3) Annual Economic Charge Related to Capital Investment	9.00%	9.00%	9.00%	9.00%	9.00%
(4) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%
(5) Total Carrying Charge Meters (3) + (4)	9.16%	9.16%	9.16%	9.16%	9.16%
(6) Total Annualized Meter Costs (2) x (5)	100.27	30.70	6.97	6.97	26.74
<b>B) Investment - Meter Service Prices</b>					
(7) Service Cost Investment per Customer	\$26,611.21	\$0.00	\$0.00	\$0.00	\$687.11
(8) With General Plant Loading (1) x 1.0000	26,611.21	0.00	0.00	0.00	687.11
(9) Annual Economic Charge Related to Capital Investment	7.72%	7.72%	7.72%	7.72%	7.72%
(10) A&G Loading (Plant Related)	0.16%	0.16%	0.16%	0.16%	0.16%
(11) Total Carrying Charge Services (9) + (10)	7.88%	7.88%	7.88%	7.88%	7.88%
(12) Total Annualized Service Costs (8) x (11)	2,097.33	0.00	0.00	0.00	54.15
<b>C) O&amp;M - Meter, Customer Accounts Expenses, Customer Service</b>					
(13) Meter and CT O&M Expenses	204.47	7.80	0.00	0.00	102.24
(14) Customer Accounts Expenses	68.84	30.55	30.55	30.55	83.37
(15) Customer Service and Informational Expenses	522.73	8.00	8.00	8.00	8.00
(16) With A&G Loading ((7)+(9)+(11)) x 1.1425 (Non-plant Related)	909.48	52.95	44.04	44.04	221.30
(17) Customer-Related Costs (6) + (10)	3,107.09	83.66	51.01	44.04	302.10
(18) Materials and Supplies (2) x 1.34%	14.67	4.40	1.02	0.00	3.91
(19) Prepayments (3) x 0.130%	1.42	0.44	0.10	0.00	0.38
(20) Cash Working Capital (10) x -0.31%	-2.82	-0.16	-0.14	-0.14	-0.69
(21) Revenue Requirement for Working Capital ((18)+(19)+[(20)] x 12.19%)	1.62	0.58	0.12	-0.02	0.44
(22) Total Annual Marginal Customer-Related Costs ((11) + (15))	\$3,108.71	\$84.24	\$51.13	\$44.03	\$302.54

**IX. 2009 SUMMARY TABLES**

Marginal energy costs, as well as generation capacity, transmission and distribution substation costs, were estimated on an hourly basis, which means they can be expressed in terms of cost per kWh. This section shows all the 2009 time-differentiated costs (including energy) on a per-kWh basis, averaged over the hours in the period. Capacity costs are often expressed on a per-kW basis. Converting hourly marginal costs per kW to period costs per kW requires making an assumption about how consumers' consumption changes throughout a costing period when their peak demand in that period changes. For purposes of these summary tables, we summed the hourly capacity costs within each period. This is consistent with the assumption that a customer who used an additional kW at the time of his peak within a costing period also uses an additional kW in all other hours of that period. Finally, we summarized the time-varying marginal costs with generation capacity, transmission and distribution substation costs stated on a per-kW basis, and marginal energy costs on a per-kWh basis.

**Table 31. 2009 Summary of Marginal Generation, Transmission and Distribution Substation Costs per kWh**

	Summer Season			Winter Season		
	Peak	Shoulder	Off-Peak	Peak	Shoulder	Off-Peak
	(1)	(2)	(3)	(4)	(5)	(6)
(1) Secondary						
Energy	[TRADE SECRET DATA HAS BEEN EXCISED]					
Generation Capacity	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Distribution Substation	[TRADE SECRET DATA HAS BEEN EXCISED]					
Total	[TRADE SECRET DATA HAS BEEN EXCISED]					
Seasonal	[TRADE SECRET DATA HAS BEEN EXCISED]					
Annual	[TRADE SECRET DATA HAS BEEN EXCISED]					
(2) Primary						
Energy	[TRADE SECRET DATA HAS BEEN EXCISED]					
Generation Capacity	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Distribution Substation	[TRADE SECRET DATA HAS BEEN EXCISED]					
Total	[TRADE SECRET DATA HAS BEEN EXCISED]					
Seasonal	[TRADE SECRET DATA HAS BEEN EXCISED]					
Annual	[TRADE SECRET DATA HAS BEEN EXCISED]					
(3) Transmission						
Energy	[TRADE SECRET DATA HAS BEEN EXCISED]					
Generation Capacity	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Distribution Substation	[TRADE SECRET DATA HAS BEEN EXCISED]					
Total	[TRADE SECRET DATA HAS BEEN EXCISED]					
Seasonal	[TRADE SECRET DATA HAS BEEN EXCISED]					
Annual	[TRADE SECRET DATA HAS BEEN EXCISED]					

**Table 32. 2009 Summary of Marginal Time-varying Costs, with Capacity Costs Stated on a per-kW Basis**

	Summer Season			Winter Season		
	Peak	Shoulder	Off-Peak	Peak	Shoulder	Off-Peak
	(1)	(2)	(3)	(4)	(5)	(6)
(1) Secondary						
Monthly Costs per Kilowatt (2009 Dollars per Kilowatt)						
Generation Capacity	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Distribution Substation	[TRADE SECRET DATA HAS BEEN EXCISED]					
Total	[TRADE SECRET DATA HAS BEEN EXCISED]					
Seasonal	[TRADE SECRET DATA HAS BEEN EXCISED]					
Annual	[TRADE SECRET DATA HAS BEEN EXCISED]					
Energy Costs (2009 Cents per kWh)	[TRADE SECRET DATA HAS BEEN EXCISED]					
Seasonal	[TRADE SECRET DATA HAS BEEN EXCISED]					
Annual	[TRADE SECRET DATA HAS BEEN EXCISED]					
(2) Primary						
Monthly Costs per Kilowatt (2009 Dollars per Kilowatt)						
Generation Capacity	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Distribution Substation	[TRADE SECRET DATA HAS BEEN EXCISED]					
Total	[TRADE SECRET DATA HAS BEEN EXCISED]					
Seasonal	[TRADE SECRET DATA HAS BEEN EXCISED]					
Annual	[TRADE SECRET DATA HAS BEEN EXCISED]					
Energy Costs (2009 Cents per kWh)	[TRADE SECRET DATA HAS BEEN EXCISED]					
Seasonal	[TRADE SECRET DATA HAS BEEN EXCISED]					
Annual	[TRADE SECRET DATA HAS BEEN EXCISED]					
(3) Transmission						
Monthly Costs per Kilowatt (2009 Dollars per Kilowatt)						
Generation Capacity	[TRADE SECRET DATA HAS BEEN EXCISED]					
Transmission	[TRADE SECRET DATA HAS BEEN EXCISED]					
Distribution Substation	[TRADE SECRET DATA HAS BEEN EXCISED]					
Total	[TRADE SECRET DATA HAS BEEN EXCISED]					
Seasonal	[TRADE SECRET DATA HAS BEEN EXCISED]					
Annual	[TRADE SECRET DATA HAS BEEN EXCISED]					
Energy Costs (2009 Cents per kWh)	[TRADE SECRET DATA HAS BEEN EXCISED]					
Seasonal	[TRADE SECRET DATA HAS BEEN EXCISED]					
Annual	[TRADE SECRET DATA HAS BEEN EXCISED]					

Table 32 summarizes monthly marginal local distribution facilities costs per kW of design demand and on a per customer basis, by class.

**Table 33: 2009 Summary of Monthly Marginal Local Distribution Facilities (and Lighting) Costs per kW of Design Demand and Per Customer or per Fixture**

Customer Class	Monthly Facility Cost per kW of Design Demand (\$/kW)	Estimate of Typical Design Demand by Customer (kW)	Monthly Facility Cost per Customer (\$/customer/mo.)
	(1)	(2)	(1)*(2) (3)
Residential			
(1) Urban	\$1.37	8	\$11.38
(2) Rural	2.17	21	44.92
(3) Apartment, Gas	1.39	9	12.65
(4) Apartment, Electric	0.85	5	3.85
(5) Farm	2.67	21	55.38
Small Commercial			
(6) Stand-Alone customer, overhead	0.64	50	32.10
(7) Stand-Alone customer 3ph, overhead	0.82	75	61.57
(8) Shared-customer 3ph, overhead	0.87	75	65.50
(9) Stand-Alone customer, underground	1.06	50	52.91
(10) Shared-customer 3ph, underground	1.50	75	112.47
Large Commercial (Secondary Only)			
(11) 101-150kVa, 3ph	1.07	150	160.76
(12) 151-300kVa, 3ph	0.78	300	234.54
(13) 301-500kVa, 3ph	0.65	500	327.01
(14) >501 kVa, 3ph	0.54	2,600	1,395.86
(15) Very Large Commercial (Secondary TOU) 3000 kVa (LGS)	0.54	3,000	1,616.30
Large Commercial (Primary)			
(16) 3000 kVa (LGS)	0.27	3,000	819.34
(17) 5000 kVa (LGS TOU)	0.29	5,000	1,459.13
Lighting			\$/Fixture
(18) Area Light 1 HPS 9 (no pole), underground			11.60
(19) Area Light 1 HPS 9 (no pole), overhead			10.74
(20) Street Light - (no light, no pole), underground			7.69
(21) Street Light - (no light, no pole), overhead			6.84

Table 33 summarizes the monthly marginal customer cost by customer class.





