

**STATE OF NORTH DAKOTA**  
**PUBLIC SERVICE COMMISSION**

**Otter Tail Corporation  
Electric Rate Increase  
Application**

**Case No. PU-08-862**

**AFFIDAVIT OF SERVICE CERTIFIED MAIL**

STATE OF NORTH DAKOTA  
COUNTY OF BURLEIGH

**Janet Marquart** deposes and says that:

she is over the age of 18 years and not a party to this action and, on the 9<sup>th</sup> day of **April, 2009**, she deposited in the United States Mail, Bismarck, North Dakota, **nine** envelopes with certified postage, return receipt requested, fully prepaid, all securely sealed and each containing a photocopy of:

**DIRECT TESTIMONY OF CHARLES W. KING**  
**DIRECT TESTIMONY OF MICHAEL J. MAJOROS, JR.**

The envelopes were respectively addressed as follows:

Mr. Bruce Gerhardson  
Associate General Counsel  
Otter Tail Corporation  
215 S Cascade St  
PO Box 496  
Fergus Falls MN 56538-0496  
**Cert. No. 7008 1830 0004 1758 7065**

Mr. Thomas R. Brause  
Vice President Administration  
Otter Tail Corporation  
215 S Cascade St  
Fergus Falls MN 56538-0496  
**Cert. No. 7008 1830 0004 1758 7072**

Mr. Ron Spangler  
Vice President Administration  
Otter Tail Corporation  
215 S Cascade St  
Fergus Falls MN 56538-0496  
**Cert. No. 7008 1830 0004 1758 7089**

Mr. Richard J. Savelkoul  
Felhaber Larson Fenlon & Vogt  
444 Cedar Street, Ste 2100  
St Paul MN 55101-2136  
**Cert. No. 7008 1830 0004 1758 7096**

Mr. Michael J. Bradley, Attorney  
Moss & Barnett  
4800 Wells Fargo Ctr  
90 S 7<sup>th</sup> St  
Minneapolis MN 55402  
**Cert. No. 7008 1830 0004 1758 7102**

Mr. Richard J. Johnson, Attorney  
Moss & Barnett  
4800 Wells Fargo Ctr  
90 S 7<sup>th</sup> St  
Minneapolis MN 55402  
**Cert. No. 7008 1830 0004 1758 7119**

Mr. Jacob C. Hendricks, Esq.  
Felhaber Larson Fenlon & Vogt PA  
220 S 6<sup>th</sup> Street, Ste 2200  
Minneapolis MN 55402  
**Cert. No. 7008 1830 0004 1758 7126**

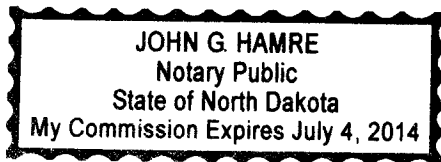
Mr. Larry Schedin  
LSS Resources, LLC  
1137 Plymouth Building  
12 South Sixth Street  
Minneapolis MN 55402  
**Cert. No. 7008 1830 0004 1758 7133**

Ms. Kavita Maini  
KM Energy Consulting, LLC  
961 N. Lost Woods Road  
Oconomowoc WI 53066  
**Cert. No. 7008 1830 0004 1758 7140**

Each post office address shown is the respective addressee's last reasonably ascertainable post office address.

Subscribed and sworn to before me  
this 9<sup>th</sup> day of April, 2009.

SEAL



*Janet Marquart*  
\_\_\_\_\_  
*John G. Hamre*  
\_\_\_\_\_  
Notary Public



# Public Service Commission

## State of North Dakota

---

### COMMISSIONERS

Kevin Cramer  
Tony Clark  
Brian P. Kalk

Executive Secretary  
Darrell Nitschke

April 6, 2009

600 E. Boulevard Ave. Dept 408  
Bismarck, North Dakota 58505-0480  
Web: [www.nd.gov/psc](http://www.nd.gov/psc)  
E-mail: [ndpsc@nd.gov](mailto:ndpsc@nd.gov)  
TDD 800-366-6888 or 711  
Fax 701-328-2410  
Phone 701-328-2400

Darrell Nitschke, Executive Secretary  
North Dakota Public Service Commission  
State Capitol Building, Dept. 408  
600 East Boulevard  
Bismarck, ND 58505-0480

Re: Otter Tail Corporation  
Electric Rate Increase Application  
Case No. PU-08-862

Dear Mr. Nitschke:

Enclosed for filing in the above case are the original and seven copies of the direct testimonies of staff witnesses Charles King and Michael Majoros. The testimonies support a base rate increase of \$4.9 million and a reduction in fuel cost recoveries of \$3.6 million per year.

Sincerely,

Mike Diller  
Director of Economic Regulation  
North Dakota Public Service Commission

Enclosures

**BEFORE THE NORTH DAKOTA PUBLIC SERVICE COMMISSION  
STATE OF NORTH DAKOTA**

In the Matter of the Application of the Otter Tail Power Company,  
For Authority to Increase Rates for  
Electric Service in North Dakota

Case No. PU-08-862

---

**DIRECT TESTIMONY OF  
CHARLES W. KING**

---

April 6, 2008

**Table of Contents**

Introduction..... 4

Ratemaking Approach..... 6

Class Cost of Service Study.....9

Class Revenue Changes.....11

Rate Changes within Classes.....13

Wholesale Margins..... 18

## EXHIBITS

- CWK – 1 Qualifications and Experience of Charles W. King
- CWK – 2 Appearances of Charles W. King before Regulatory Agencies
- CWK – 3 Schedules to Accompany Testimony of Charles W. King
- CWK – 4 OTP's response to ND PSC IR No. 03-002

1 **TESTIMONY OF CHARLES W. KING**

2  
3 **INTRODUCTION / SUMMARY**  
4

5 **Q. Please state your name, position and business address.**

6 A. My name is Charles W. King. I am President of the economic consulting  
7 firm of Snavely King Majoros O'Connor & Bedell, Inc. (Snavely King). My  
8 business address is 1111 14<sup>th</sup> Street, N.W., Suite 300, Washington, D.C.  
9 20005.

10 **Q. Please describe Snavely King.**

11 A. Snavely King, formerly Snavely, King, & Associates, Inc., was founded in  
12 1970 to conduct research on a consulting basis into the rates, revenues,  
13 costs, and economic performance of regulated firms and industries. The  
14 firm has a professional staff of 12 economists, accountants, engineers, and  
15 cost analysts. Most of its work involves the development, preparation, and  
16 presentation of expert witness testimony before federal and state regulatory  
17 agencies. Over the course of its 39-year history, members of the firm have  
18 participated in over a thousand proceedings before almost all of the state  
19 commissions and all Federal commissions that regulate utilities or  
20 transportation industries.

21 **Q. Have you prepared a summary of your qualifications and experience?**

22 A. Yes. Exhibit\_\_\_\_(CWK-1) is a summary of my qualifications and  
23 experience.

24 **Q. Have you previously submitted testimony in regulatory proceedings?**

25 A. Yes. Exhibit \_\_\_\_\_(CWK-2) is a tabulation of my appearances as an expert  
26 witness before state and federal regulatory agencies.

27 **Q. For whom are you appearing in this proceeding?**

28 A. I am appearing on behalf of the Advocacy Staff of the North Dakota Public  
29 Service Commission.

30 **Q. What is the objective of your testimony?**

31 A. The objective of my testimony is to present the position of the Advocacy  
32 Staff with respect to the allocation of costs and revenues among the various  
33 classes of customers of the Otter Tail Power Company (“OTP” or “the  
34 Company”) and with respect to the rate design proposals that the Company  
35 has made in this case.

36 **Q. Please summarize your recommendations?**

37 A. I generally agree with the approach that OTP has take to designing its rates,  
38 which is to allocate revenue among classes based on embedded costs, but  
39 to use marginal costs to structure the rate elements within rate schedules.

40 I have made several modifications to the class cost of service study  
41 proposed by the Company to reflect better the causation of costs for the  
42 distribution system and sales expense. Based on my revised cost of  
43 service study, I recommend that the residential class receive the average  
44 percentage rate increase, that the Company's proposed increases to the  
45 revenue-deficient classes be accepted, and that the excess revenue  
46 derived from those increases be applied to reduce the rates for the two  
47 revenue-sufficient classes in proportion to their excess earnings over the

48 Company average. The revenue sufficient classes are the large and small  
49 general service classes.

50 I recommend that the Company's rate design proposals be  
51 accepted subject to the limitation that no customer receive a rate increase  
52 greater than 50 percent over the average increase for the class, and for the  
53 classes not being significantly increased, no customer receive an increase  
54 greater than 10 percent. The Company has revised several of its rate  
55 designs to conform to these limitations.

56 Finally, I recommend that facilities-based wholesale margins be  
57 credited to the Energy Cost Adjustment and that the Company's proposal to  
58 include the full cost of the wholesale trading department in the revenue  
59 requirement in return for a 15 percent sharing of non-asset based wholesale  
60 margins be denied.

61 **RATEMAKING APPROACH**

62 **Q. How has OTP designed the rates it proposes to charge the respective**  
63 **classes of customers?**

64 A. OTP distributes its revenue requirement among classes based on an  
65 allocation of embedded costs, reconciled to the overall revenue  
66 requirement. The embedded Class Cost of Service ("CCOS") study is  
67 sponsored by OTP witness Peter Beithon, as is the Company's  
68 recommended distribution of revenue generation among the classes. Once  
69 Mr. Beithon has decided how much revenue each class should generate,  
70 witness David Prazak then structures the rate elements within each rate

71 schedule based on a marginal cost study performed by National Economic  
72 Research Associates and sponsored by witness Hethie Parmesano.

73 **Q. Should class revenue generation be based on an embedded CCOS**  
74 **study?**

75 A. Yes. When the objective is to distribute the Company's overall revenue  
76 requirement among customer classes, necessarily the allocation must  
77 conform to the revenue requirement calculation. The revenue requirement  
78 is based on embedded costs, that is, the record of investments and  
79 expenses during the test year (in this case calendar 2007).

80 The CCOS study is not a prescription, however, and some  
81 judgment is required in translating class cost allocations into a distribution of  
82 revenue generation. First, the principle of rate continuity requires that  
83 abrupt rate changes be avoided. This issue is particularly relevant in this  
84 case, where the Company is restructuring its rates for the first time in 25  
85 years. Second, the allocation of costs among customer classes is not  
86 always straightforward. As the record of this case will demonstrate, there  
87 are legitimate differences of opinion as to the appropriate assignment of  
88 costs that are shared among customer classes.

89 **Q. Should the rate structures within customer classes be based on**  
90 **marginal costs, as OTP proposes?**

91 A. In general, yes. In her testimony, Dr. Parmesano presents the conventional  
92 argument in favor of using marginal costs to design rates – that they will

93 lead to economically efficient decisions by ratepayers seeking to minimize  
94 their energy costs.

95 The strength of this argument, however, is largely a function of the  
96 price elasticity of demand, that is, the extent to which customers adjust their  
97 energy consumption in response to price differences. For electricity, price  
98 elasticity varies by customer class and by rate element. For the most part,  
99 residential demand is price inelastic. Except when there are very large  
100 changes in rates, residential customers consume electricity according to  
101 their life styles, not the per-kWh price of electricity. Commercial and  
102 industrial customers are much more price-sensitive. Large industrial  
103 customers in particular will expend considerable effort to reduce electricity  
104 costs by only a few percentage points.

105 Within rate schedules, it is reasonable to assume that flat monthly  
106 charges are totally price-inelastic. No customer is going to abandon electric  
107 service because the customer charge is too high or subscribe to electric  
108 service because it is low. What price elasticity exists pertains to the energy  
109 and demand charges. Any customer response will be made in light of these  
110 charges.

111 This observation suggests that deviations from marginal costs  
112 should be concentrated in the flat monthly charges. All of OTP's rates are  
113 below marginal costs, so that they are arguably inefficient. To the extent  
114 that this inefficiency is unavoidable, it should be reflected more in the level  
115 of monthly charges and less in energy and demand charges. I will apply

116 this principle in my recommendations concerning the reductions in class  
117 revenue recovery later in this testimony.

118 Marginal costs are most useful in designing the relative levels of  
119 energy and demand charges and of time and seasonally differentiated rates.

120 This is the principal use that OTP has made of its marginal cost study. It  
121 has used marginal costs to determine the relative levels of demand and  
122 energy rates and of rates during peak and off-peak hours and seasons.

123 **CLASS COST OF SERVICE STUDY**

124 **Q. Please describe OTP's Class Cost of Service Study.**

125 A. OTP's 2006 Class Cost of Service (CCOS) study is presented in Schedule  
126 10 to Exhibit \_\_\_(PJB-1) attached to the testimony of Company witness  
127 Peter Beithon. In response to a data request, the Company has submitted a  
128 2007 CCOS Study reflecting its going forward rate base and expense  
129 adjustments. This study allocates all of the costs for calendar year 2007  
130 among 10 customer classes. It then computes the rate of return for each  
131 class at present rates. To the extent that any class earns less than the  
132 jurisdictional average rate of return, it is deemed revenue-deficient. If it  
133 earns more than the overall return, it is revenue-sufficient. The Company's  
134 CCOS study suggests that the two general service classes are revenue  
135 sufficient, and that all other classes are revenue deficient. The irrigation,  
136 controlled service water heating and controlled service interruptible classes  
137 are particularly revenue deficient.

138 **Q. Do you agree with the Company's CCOS study?**

139 A. No. OTP's CCOS study is deficient in three respects. First, it allocates a  
140 portion of the primary distribution system on the basis of the number of  
141 customers on the system. This allocation is inconsistent with the marginal  
142 cost study sponsored by witness Hethie Parmeso. Dr. Parmesano finds that  
143 the cost driver for the primary distribution system is coincident peak  
144 demand.<sup>1</sup> She makes no reference to the number of customers.

145 Second, the Company's CCOS study allocates a portion of the  
146 secondary distribution system on the basis of the number of customers. It is  
147 appropriate to allocate Account 369, Customer Services, on the basis of the  
148 number of customers, but the Company's allocator does not recognize that  
149 the cost of services to large customers is considerably greater than to small  
150 customers, particularly residential customers.

151 Finally, the cost of the Sales Department is allocated based on the  
152 number of customer meters. There is no justification for this allocation,  
153 particularly as the Sales Department is principally focused on attracting  
154 industrial and commercial customers, not residential customers, to OTP's  
155 service territory.

156 **Q. What adjustments have you made to OTP's CCOS Study?**

157 A. First, I have allocated all of the primary distribution system on the basis of  
158 peak demand. Second, I have weighted the customer allocation of the  
159 secondary distribution system according to the respective customer service

---

<sup>1</sup> Marginal Cost Study, Response to ND PSC IR 01-039, Attachment 1, page 19.

160 costs as reported in Dr. Parmesano's marginal cost study.<sup>2</sup> Third, I have  
 161 allocated the Sales Department expense based on class MWh sales.

162 **Q. What are the results of your adjusted CCOS Study?**

163 A. The results of the CCOS Study with the foregoing adjustments are  
 164 presented in Schedule 2 of Exhibit\_\_\_\_(CWK-3). The schedule shows the  
 165 revenue adjustments that would be required in order for all customer  
 166 classes to generate the 2007 system average rate of return . A summary  
 167 of these rates of return and revenue adjustments is as follows:

	Current	Earned	Increase (Decrease)	
	<u>Revenues</u>	<u>Return</u>	<u>Revenue</u>	<u>Percent</u>
Residential	36,574,921	6.24%	641,106	1.75%
General Service	34,012,150	11.66%	(3,935,201)	-11.57%
Large General Service	36,231,788	9.90%	(2,430,542)	-6.71%
Farms	1,601,767	2.68%	222,250	13.88%
Irrigation	45,963	-4.18%	35,904	78.11%
Lighting	2,095,668	-1.09%	767,039	36.60%
Other Public Authorities	967,569	-0.08%	220,941	22.83%
Controlled Service Water Heating	1,185,332	-3.26%	652,305	55.03%
Controlled Service Interruptible	4,744,402	-10.07%	3,551,197	74.85%
Controlled Service Deferred	<u>849,617</u>	<u>-1.74%</u>	<u>275,001</u>	<u>5.80%</u>
	\$118,309,177	6.91%	0	0.00%

168

169

170 **CLASS REVENUE CHANGES**

171 **Q. How should any rate increase be distributed among the classes of**  
 172 **customers?**

173 A. The CCOS Study indicates that the residential class is earning slightly  
 174 below the system average, that the two general service classes are  
 175 earning more than the average, and that the remaining classes are

---

<sup>2</sup> Schedule 1 of Exhibit\_\_\_\_(CWK-3) is the worksheet on which I developed the alternative allocators.

176 earning substantially less than the system average. The deficiencies of  
177 these latter classes are so great that they cannot be resolved in one rate  
178 case. To eliminate the apparent disparities in earned returns would violate  
179 the principle of rate continuity.

180 I therefore recommend that the residential class be given the  
181 system average increase. In its initial filing, the Company has  
182 recommended a set of increases for the revenue-deficient classes that  
183 reduce, but do not eliminate the earnings deficiencies that they display. I  
184 recommend that these increases be accepted. The added revenue from  
185 these class rate increases should then be applied to reduce the rates to  
186 the two general service classes.

187 These revenue changes are fairly dramatic. To some extent they  
188 are the consequence of the absence of any comprehensive rate case for  
189 OTP since 1983. The rate levels and rate structures that seemed  
190 appropriate 25 years ago no longer apply. For this reason, significant rate  
191 adjustments now need to be made. In particular, it is appropriate to  
192 reduce the revenue-to-cost imbalances between rate schedules that  
193 effectively compete with each other. For example, the all controlled  
194 service customers have the option of subscribing to the general service  
195 rate schedules. If their rates are artificially low relative to the general  
196 service rates, then customers may make uneconomic choices in selecting  
197 among service options.

198 **Q. Have you calculated the rate changes that you recommend under a**  
 199 **hypothetical rate increase?**

200 A Yes. For purposes of illustration I have assumed an overall 2 percent rate  
 201 increase. In Schedule 3 of Exhibit\_\_\_\_(CWK-3) I have calculated the  
 202 class rate increases that would be indicated using the guidelines I have  
 203 described. A summary of the rate changes is as follows:

	Current <u>Revenues</u>	<u>Increase (Decrease)</u>	
		<u>Revenue</u>	<u>Percent</u>
Residential	\$ 36,574,921	\$ 731,498	2.00%
General Service	34,012,150	(631,059)	-1.86%
Large General Service	36,231,788	(390,893)	-1.08%
Farms	1,601,767	120,133	7.50%
Irrigation	45,963	4,596	10.00%
Lighting	2,095,668	523,917	25.00%
Other Public Authorities	967,569	135,460	14.00%
Controlled Service Water Heating	1,185,332	118,533	10.00%
Controlled Service Interruptible	4,744,402	1,660,541	35.00%
Controlled Service Deferred	<u>849,617</u>	<u>93,458</u>	<u>11.00%</u>
	<u>\$118,309,177</u>	<u>\$ 2,366,184</u>	<u>2.00%</u>

204

205 **RATE CHANGES WITHIN CLASSES**

206 **Q. Are there issues with respect to rate changes within the respective**  
 207 **classes?**

208 A. Yes. OTP is proposing to modify severely the structure of its rates within  
 209 classes. First, it is changing the application of many of its rate schedules,  
 210 eliminating some and adding others. Second, it is eliminating all declining  
 211 block rates. Third, it is proposing to apply the Energy Adjustment Rider  
 212 ("EAR")<sup>3</sup> to all rate schedules other than the fire sirens and the real time  
 213 and marginal energy price schedules. Finally, it is structuring the

---

<sup>3</sup>Company witness Prazak refers to the "FCA," which stands for Fuel Cost Adjustment, but its actual name on Sheet 13.01 of the tariff is the "Energy Adjustment Rider."

214 individual energy and demand charges to reflect marginal costs, which  
215 requires the introduction of seasonally differentiated rates throughout the  
216 tariff.

217 These rate structure modifications can result in fairly dramatic  
218 changes in individual customer's bills, even when the overall change in the  
219 class revenue is relatively modest. These various effects can be seen in  
220 the bar charts in Mr. Prazak's testimony showing the varying impacts on  
221 the duo-deciles of bill size for each rate schedule. For this reason, it is  
222 appropriate to place some limits on the extent to which OTP's rate  
223 structure changes impose unreasonable increases in customer bills.

224 **Q. Have you proposed such limitations to the Company?**

225 A Yes. I have proposed limiting any one customer's rate increase to 50  
226 percent over the class increase or, for those classes receiving less than a  
227 6.7 percent increase, 10 percent on an annualized basis. Exceptions  
228 would be customers with average monthly bills of less than \$10 and  
229 customers who are able to switch to other rate schedules that would result  
230 in increases below the cap limits.

231 **Q. Has the Company responded to this proposal?**

232 A. Yes. Exhibit\_\_\_\_(CWK-4) is my request and the Company's response,  
233 inclusive of attachments. In this response, the Company has restructured  
234 the Residential, Residential Demand Controlled and Farm Service rate  
235 schedules to conform to the rate increase limitations that I have

236 recommended. It has listed a number of reasons why these limitations  
237 should not be applied to the other rate increases.

238 **Q. Do you recommend that the Company's modifications be adopted?**

239 A. OTP's response assumes the adoption of all of the Company's rate  
240 increase proposals including the 7.5 percent residential rate increase, and  
241 I have recommended that the residential increase be capped at the  
242 system average, 5.14 percent in the Company's filing. If the final rate  
243 increase is substantially below the Company-proposed 7.5 percent, then  
244 the modifications to the residential rate schedules may not necessary. In  
245 any case, the adjustments to the Farm Service rate schedule should be  
246 adopted.

247 I am not persuaded by the Company's disclaimers with respect to  
248 the other rate schedules. In particular, they relate to the duo-decile rate  
249 analyses that combine a number of customer bills into groups. Individual  
250 customers may still experience rate increases that exceed the limits I have  
251 recommended and the Company appears to have accepted. For this  
252 reason, I recommend that the Company notify each customer subject to a  
253 rate increase that there is a cap on the increase. If the customer's annual  
254 bill exceeds that cap, the Company should refund the excess. The caps  
255 would expire at the end of the second year of the effectiveness of the new  
256 rates.

257 **Q. If the Commission approves rate increases less than the Company**  
258 **has requested, how should the Company's proposed rates be scaled**  
259 **back?**

260 A. The Company has sought to reflect marginal costs in its seasonal rates for  
261 the residential class, and I recommend that these rates be retained. As  
262 discussed earlier in this testimony, the reduction from the Company's  
263 proposal should come out of the flat monthly charge. The Company  
264 proposes a separate customer charge of \$3.00 plus a "facilities charge" of  
265 \$5.00. I see no reason for these separate charges. The same is true for  
266 the proposed \$9.38 customer charge and \$9.00 facilities charge for  
267 residential demand control service. They should be combined and  
268 reduced from their proposed levels to match the revenue requirement for  
269 this class. This modification would reduce the very high increases  
270 otherwise imposed on customers with minimal usage.

271 My recommendation for the general service classes parallels that  
272 for the residential class. I recommend that the small general service  
273 customer and facilities charges be combined and reduced no lower than  
274 the current \$7.90 level currently applicable to the zone 9 customers under  
275 this rate. Similarly, the \$12 monthly charge for the large general service  
276 customers should be reduced to no lower than \$7.95 rate currently applied  
277 to zone 9 customers. These modifications would reduce the very large  
278 percentage increases to customers at the low-usage end of these rate  
279 schedules.

280 **Q. Are there any other rate structure recommendations you would like**  
281 **to make?**

282 A. Yes. The energy rates proposed by the Company incorporate a fuel and  
283 purchased power cost of 3.0945¢ per kilowatt-hour. The Energy  
284 Adjustment Rider passes through any variations from this value on a  
285 month-to-month basis. It might be more straightforward to express all fuel  
286 and purchased power costs in a separate energy charge. In this manner,  
287 customers would be able to identify those costs they are paying that are  
288 pass-throughs from third-party providers from those that cover Company  
289 costs. This has become standard practice in much of the gas utility  
290 industry.

291 Additionally, there is a timing mismatch between the cost of energy  
292 and the energy charges. The EAR is based on the average cost of fuel  
293 and purchased power during the most recent four months. Given that it  
294 takes at least a month to record energy costs, that means that there is a  
295 average lag of three to four months in the application of the EAR. For  
296 example, the EAR applied in July when energy costs are high will likely  
297 reflect the actual cost of energy during the months February through  
298 March, when energy costs are lower. Then, the October EAR will reflect  
299 the high costs of fuel and purchased power during the summer months,  
300 even though October energy costs are likely to be low.

301 This mismatch was evident during the winter of 2007- 2008. In the  
302 autumn of 2007, the Big Stone base load plant was out of commission.

303 During those low-load months, the EAR was only 0.26 cents per kWh. Big  
304 Stone came back on line in December. Because of the lagging nature of  
305 the EAR, the effect of the high cost of replacement power during the  
306 outage was not felt until after the plant was back in service. As a result,  
307 the EAR jumped to 1.53 cents in January, and then spiked to 3.5 cents in  
308 February, just when space heating customers most needed electricity. It  
309 remained at approximately that level through April, declining only during  
310 the spring months of May and June. By July and August, peak-load  
311 months, the EAR was less than 0.8 cents per kWh.<sup>4</sup>

312 The Company witnesses stress the importance of “price signals” in  
313 proposing the use of marginal costs to develop seasonal rates. If price  
314 signals are important, then it is relevant that the EAR during the summer  
315 should reflect summer fuel and purchase power costs, and the EAR during  
316 the winter should reflect winter costs.

317 Based on the foregoing, I recommend that the Company explore  
318 the idea of an all-in fuel and purchased power energy charge that is  
319 calibrated to the season in which it applies. This will require some degree  
320 of forecasting prices and fuel mix, but such forecasting should be feasible  
321 in competitive fuel and purchased power markets where forward  
322 purchases are made. I request that the Company submit its comments on  
323 this proposal in its rebuttal testimony in this case.

## 324 **WHOLESALE MARGINS**

325 **Q. What are “wholesale margins?”**

---

<sup>4</sup> Attachment 1 to ND PSC IR 01-064.

326 A. Wholesale margins are the difference between the cost of power sold to  
327 wholesale customers – other utilities or power marketers -- and the  
328 revenue that the Company receives for that power. There are two types of  
329 wholesale margins, “asset-based” margins that result from the sale of  
330 power generated by OTP’s own production plants, and “non-asset-based”  
331 margins that result from the resale of power or capacity that the Company  
332 acquires from other generators in the competitive power markets.

333 **Q. How are wholesale margins currently treated?**

334 A. Currently, asset-based margins are treated as a offset to the Company’s  
335 base-rate revenue requirement. Non-asset-based margins are treated  
336 “below the line” and are excluded from the revenue requirement  
337 calculation. A portion of the wholesale sales department’s expenses are  
338 also excluded based on the relative mix of asset-based and non-asset-  
339 based power.

340 **Q. What are the Company’s proposals regarding the treatment of**  
341 **wholesale margins?**

342 A. OTP proposes to continue to include an allowance for asset-based  
343 margins as an adjustment to base rate revenue requirements. It is  
344 proposing that 15 percent of non-asset-based wholesale margins be  
345 credited to the EAR. In return, all of the wholesale sales department’s  
346 expenses would be incorporated into the base rate revenue requirement.

347 **Q. What is your response to these proposals.**

348 A. Asset-based wholesale margins vary from year to year depending upon  
349 the market for power in the MISO transmission area. Given this variability,  
350 it is not appropriate to fix a level of wholesale margin into the revenue  
351 requirement calculation that will apply to base rates in effect for a number  
352 years. Additionally, there is a matter of symmetry. The EAR includes  
353 wholesale power purchases. It should include wholesale power sales as  
354 well. For these reasons, I recommend that asset-based margins be  
355 treated as offsets to the EAR.

356 It is clear from page 27 of Mr. Beithon's testimony that the  
357 Company's proposed sharing mechanism for non-asset-based margins is  
358 a losing proposition from the ratepayers' standpoint. Ratepayers' 15  
359 percent share of these margins in 2007 would have been \$293,667. In  
360 return, they would have been asked to absorb an additional \$674,590 in  
361 wholesale trading department expenses, for a net loss of \$380,923.

362 Presumably, this infirmity could be resolved by increasing the  
363 sharing percentage. But even then, the incorporation of non-asset  
364 margins into ratepayer's bills is a poor idea. These margins have nothing  
365 to do with the generation and distribution of electric power to OTP's North  
366 Dakota ratepayers. They are conducted totally outside of regulated  
367 operations, and they expose OTP and its customers to increased risk from  
368 which there is no regulatory protection.<sup>5</sup> I recommend that non-asset-  
369 based margins and the associated wholesale transaction department

---

<sup>5</sup> It should be noted that in September of 2008 Constellation Energy was forced to seek a merger partner to cover the collateral obligations associated with its energy trading activities.

370 expenses continue to be treated below the line. Indeed, it would be better  
371 for ratepayers if non-asset-based trading should be spun off into an  
372 unregulated subsidiary that is "ring-fenced" from the Company's regulated  
373 operations.

374 **Q. Does this complete your testimony?**

375 **A.** Yes. It does.

376

**Experience****Snavely King Majoros O'Connor  
& Lee, Inc.  
Washington, DC**

*President (1989 to Present)  
Vice President (1970 - 1989)*

Mr. King, a founder of the firm and acknowledged authority on regulatory economics, brings over thirty years of experience in economic consulting to his direction of the firm's work in transportation, utility and telecommunications economics.

Mr. King has appeared as an expert witness on over 300 separate occasions before more than thirty state and nine U.S. and Canadian federal regulatory agencies, presenting testimony on rate base calculations, rate of return, rate design, costing methodology, depreciation market forecasting, and ratemaking principles. Mr. King has also testified before House and Senate Committees on energy and telecommunications legislation pending before the U.S. Congress.

In telecommunications, Mr. King has testified before the Federal Communications Commission on a number of policy issues, service authorization, competitive impacts, video dialtone, and prescription of interstate depreciation rates. Before state regulatory bodies, he has presented testimony in proceedings on intrastate rates, costs earnings and depreciation.

Mr. King has testified in electric, gas and water utility cases on virtually every aspect of regulation, including cost of capital, revenue requirements, depreciation, cost allocation and rate design. Mr. King is one of the nation's leading authorities on utility depreciation practices, having testified on this subject in several dozen cases before state regulatory bodies.

In addition to his appearances as a witness in judicial and administrative proceedings, Mr. King has negotiated settlements among private parties and between private parties and regulatory offices. Mr. King also has directed depreciation studies, investment cost benefit analyses, demand forecasts, cost allocation studies and antitrust damage calculations. Mr. King directed analyses of the prices of services under Federal Government's FTS2000 long distance system.

In Canada, Mr. King designed and directed an extended inquiry into the principles and procedures for regulating the telecommunication carriers subject to the jurisdiction of the Canadian Transport Commission. He also was the principal investigator in the Canadian Transport Commission's comprehensive review of rail costing procedures.

**EBS Management Consultants, Inc.,  
Washington, DC**

*Director, Economic Development Department  
(1968-1970)*

Mr. King organized and directed a five-person staff of economists performing research, evaluation, and planning relating to economic development of depressed areas and communities within the U.S. Most of this work was on behalf of federal, state, and municipal agencies responsible for community or regional economic development.

*Principal Consultant (1966-1968)*

Mr. King conducted research on a broad range of economic topics, including transportation, regional economic development, communications, and physical distribution.

**W.B. Saunders & Company, Inc.,  
Washington, DC**

*Staff Economist (1962-1966)*

For this economic consulting firm, which later merged with EBS Management Consultants, Inc., Mr. King engaged in numerous research efforts relating primarily to economic development and transportation.

**U.S. Bureau of the Budget, Office of  
Statistical Standards**

*Analytical Statistician (1961-1962)*

Mr. King was responsible for the review of all federal statistical and data-gathering programs relating to transportation.

**Education**

*Washington & Lee University, B.A. in Economics*

*The George Washington University, M.A. in  
Government Economic Policy*

**Exhibit\_\_\_\_\_ (CWK-2)**

**Appearances of Charles W. King before Regulatory  
Agencies**

CHARLES W. KING  
Snavely King Majoros O'Connor & Lee, Inc.  
1220 L Street, N.W., Suite 410  
Washington, D.C. 20005  
(202) 371-1111  
Appearances before State Regulatory Agencies

State	Electric, Gas, Water Utility Cases			Date of Cross-Examination
	Client	Case		
		Case Number	Utility	
AK	Exxon USA	P-89-1,2	Trans Alaska Pipeline System	October 18, 1990
AZ	Arizona Corporation Commission Arizona Retailers Association	U-1345-I U-1345-II	Arizona Public Service Co. Arizona Public Service Co.	December 16, 1980 January 15, 1981
CA	California Retailers Association California Retailers Association California Retailers Association California Retailers & California Manufacturers California Retailers Association	57666 57602 59351 59351 61138	Pacific Gas & Electric Co. Southern California Edison Pacific Gas & Electric Co. Southern California Edison Southern California Edison	March 6, 1978 April 25, 1978 June 12, 1981 May 20, 1982 May 28, 1982
CO	U. S. Department of Defense J.C. Penney Company U.S. Department of Defense U. S. Department of Defense U. S. Department of Defense U.S. Department of Defense U.S. Department of Defense	I&S 1100 5693 I&S 1339 I&S 1540 C. Council C. Council C. Council C. Council	Colorado Springs (Elec) All Electric Utilities Colorado Springs DPU (Gas) Colorado Springs DPU (Gas) Colorado Springs DPU (Gas) Colorado Springs DPU (Elec) Colorado Springs DPU (Elec) Colorado Springs DPU (Elec)	June 14, 1977 March 8, 1978 October 18, 1979 February 9, 1982 September 30, 1984 June 6, 1985 May 19, 1986 June 30, 1987
CT	Retailers Merchants Association Division of Consumer Counsel Public Utilities Control Auto Division of Consumer Counsel Division of Consumer Counsel Division of Consumer Counsel Coalition of Hotels, Alloys & Retailers Coalition of Hotels, Alloys & Retailers	72-0204 76-0604,5 78-0303 80-0403,4 81-0413 81-0602,4 82-0701 85-10-22 87-07-01	Various Electric Utilities CL&P and HELCO Bridgeport Hydraulic Co. CL&P and HELCO United Illuminating Company CL&P and HELCO CL&P CL&P CL&P	July 22, 1976 November 10, 1977 (none) August 11, 1980 July 20, 1981 October 5, 1981 September 28, 1982 (none) April 25, 1988

CHARLES W. KING  
Appearances before State Regulatory Agencies

State	Electric, Gas, Water Utility Cases			Date of Cross-Examination
	Client	Case		
		Case Number	Utility	
DC	D.C. People's Counsel	685	Potomac Electric Power Company	March 6, 1978 (none)
	D.C. People's Counsel	715	Potomac Electric Power Company	April 4, 1980
	D.C. People's Counsel	725	Potomac Electric Power Company	January 1, 1981
	D.C. People's Counsel	737	Potomac Electric Power Company	June 26, 1981
	Washington Metro Area Transit Authority	748	Potomac Electric Power Company	December 15, 1981
	Washington Metro Area Transit Authority	758	Potomac Electric Power Company	September 21, 1982
	D.C. People's Counsel	785	Potomac Electric Power Company	March 29, 1984
	Washington Metro Area Transit Authority	759	Potomac Electric Power Company	June 10, 1985
	D.C. People's Counsel	685 Remand	Potomac Electric Power Company	August 20, 1991
	D.C. People's Counsel	905	Potomac Electric Power Company	May 7, 1992
	D.C. People's Counsel	912	Potomac Electric Power Company	May 22, 1992
	D.C. People's Counsel	834, III	Potomac Electric Power Company	September 24, 1992
	D.C. People's Counsel	917	Washington Gas Light Company	June 15, 1993
	D.C. People's Counsel	922	Potomac Electric Power Company	December 16, 1993
	D.C. People's Counsel	928	Washington Gas Light Company	Filed April 22, 1994
	D.C. People's Counsel	934	Washington Gas Light Company	March 16, 1995
	D.C. People's Counsel	939	Potomac Electric Power Company	April 16, 1995
	D.C. People's Counsel	917	Potomac Electric Power Company	February 20, 1997
	D.C. People's Counsel	951	Potomac Electric Power Company	September 29, 1999
	D.C. People's Counsel	945	Potomac Electric Power Company	June 27, 2001
	D.C. People's Counsel	847	Washington Gas Light Company	May 22, 2002
	D.C. People's Counsel	989	Washington Gas Light Company	September 23, 2003
	D.C. People's Counsel	1016	Washington Gas Light Company	June 27, 2007
D.C. People's Counsel	1053	Potomac Electric Power Company		
DE	Delaware PSC Staff	94-164	Artesian Water Company	Filed March 10, 1995
	Delaware PSC Staff	94-149	Wilmington Suburban Water Company	March 10, 1995
	Delaware PSC Staff	04-152	Tidewater Utilities Company	Filed July 26, 2004
FL	Florida Retail Federation	790593-EU	All Electric Utilities	March 5, 1981
	Florida Retail Federation	810002-EU	Florida Power and Light Company	July 23, 1981
	Florida Retail Federation	820097-EU	Florida Power and Light Company	September 22, 1982
	Florida Retail Federation	820097-EU	Florida Power and Light Company	April 11, 1983
	Florida Retail Federation	830012-EU	Tampa Electric Company	August 19, 1983
	Florida Retail Federation	830465-EI	Florida Power and Light Company	April 19, 1984
Florida Retail Federation	830465-EI	Tampa Electric Company	(none)	

CHARLES W. KING  
Appearances before State Regulatory Agencies

State	Electric, Gas, Water Utility Cases			Date of Cross-Examination
	Client	Case		
		Case Number	Utility	
GA	Georgia Retail Federation Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission	3270-U	Georgia Power Company	September 3, 1981
		4007-U	Georgia Power Company	August 21, 1991
		4384-U	All Electric Utilities	August 1, 1983
		4755-U	Georgia Power Company	January 25, 1984
		4897-U	All Utilities	May 10, 1994
		9355-U	Georgia Power Company	November 4, 1998
		14000-U	Georgia Power Company	October 23, 2001
		14618-U	Savannah Electric & Power Company	March 27, 2002
		14311-U	Allianta Gas Light Company	April 8, 2002
		17066-U	Georgia Power Company	July 31, 2003
		18300-U	Georgia Power Company	October 26, 2004
		18638-U	Atlanta Gas Light Company	March 14, 2005
		19758-U	Savannah Electric & Power Company	March 29, 2005
		20298-U	Atmos Energy Corp.	October 11, 2005
25060-U	Georgia Power Company	Filed October 22, 2007		
27163	Almos Energy Corp.	August 18, 2008		
HI	Public Utilities Department Hawaii Consumer Advocate	2793	All Electric Utilities	February 14, 1978
		4536	Hawaiian Electric Company	February 1, 1983
IL	Illinois Retail Merchants Association ("IRMA") Chicago Bldg. Mgrs. Association ("CBMA") IRMA/CBMA IRMA/CBMA IRMA/CBMA IRMA/CBMA IRMA/CBMA City of O'Fallon, IL	76-0698	Commonwealth Edison	June 22, 1977
		76-0568	All Electric Utilities	(none)
		80-0546	Commonwealth Edison	March 5, 1981
		82-0026	Commonwealth Edison	July 22, 1982
		83-0537	Commonwealth Edison	March 19, 1984
		87-0427	Commonwealth Edison	March/April 22, 1988
		90-0169	Commonwealth Edison	October 29, 1990
02-0690	Illinois-American Water Company	Filed Feb. 5, Apr. 11, 2003		
IN	Indiana Retail Council Indiana Retail Council Indiana Retail Council	35780-S2	N. Ind. Public Service co.	June 1, 1980
		35780-S1	Public Service of Indiana	October 15, 1980
		36318	Public Service of Indiana	May 4, 1982
KS	J.C. Penney Company	115,379-U	All Kansas Utilities	January 22, 1981

CHARLES W. KING  
Appearances before State Regulatory Agencies

State	Client	Electric, Gas, Water Utility Cases		Date
		Case Number	Utility	
KY	Seven Kentucky Retailers Attorney General of Kentucky Attorney General of Kentucky Attorney General of Kentucky Attorney General of Kentucky Attorney General of Kentucky	7310	Louisville Gas & Electric Co.	April 25, 1979
		2002-145	Columbia Gas of Kentucky	Filed August 8, 2002
		2003-262	Union Heat Light & Power Co.	September 30, 2003
		2004-67	Delta Gas Company	August 18, 2004
		2006-00646	Almos Energy Corp.	Filed April 27, 2007
		2007-00008	Columbia Gas of Kentucky	Filed June 12, 2007
MA	Coalition of Municipalities Coalition of Municipalities Coalition of Municipalities Coalition of Municipalities	20279	Western Massachusetts Electric	March 19, 1980
		557/558	Western Massachusetts Electric	May 14, 1981
		957	Western Massachusetts Electric	March 9, 1982
		1300	Western Massachusetts Electric	January 1, 1983
		85-270	Western Massachusetts Electric	March 26, 1986
		MD	Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Retail Merchants of Baltimore Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Organization of Consumer Justice Maryland People's Counsel Maryland People's Counsel Retail Merchants of Baltimore General Store Products, et al. Industrial Intervenor Maryland People's Counsel Glari Foods, Inc. Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel	6977
6814	Potomac Electric Power Company			September 1, 1977
6907	All Electric Utilities			(none)
6982	Baltimore Gas & Electric Company			September 28, 1976
6985	Baltimore Gas & Electric Company			December 20, 1976
7070	Potomac Electric Power Company			April 15, 1978
7149	All Electric Utilities			January 17, 1979
7163	Delmarva Power & Light Company			October 23, 1978
7236	Baltimore Gas & Electric Company			June 20, 1980
7387	Delmarva Power & Light Company			September 8, 1980
7427	Baltimore Gas & Electric Company			December 2, 1981
7574	Potomac Electric Power Company			February 18, 1982
7597	Potomac Electric Power Company			April 20, 1982
7604	Potomac Electric Power Company			October 18, 1982
7588	Potomac Electric Power Company			November 22, 1982
7663	Potomac Electric Power Company			April 12, 1983
7685	Potomac Electric Power Company			December 9, 1985
7878	Potomac Electric Power Company			June 28/July 1986
7983	Baltimore Gas & Electric Company			March 4, 1987
8655	Baltimore Gas & Electric Company			January 8, 2003
9038	Baltimore Gas & Electric Company			September 29, 2005
9092	Potomac Electric Power Company			April 15, 2007
9104	Delmarva Power & Light Company			April 9, 2007
9104	Washington Gas & Light Company			August 23, 2007
9096	Baltimore Gas & Electric Company			September 24, 2007
9103	Washington Gas & Light Company			Filed December 21, 2007

CHARLES W. KING  
Appearances before State Regulatory Agencies

State	Electric, Gas, Water Utility Cases			Date of Cross-Examination
	Client	Case		
		Case Number	Utility	
MI	General Services Administration	U-10102	Detroit Edison Company	March 22, 1993
	Michigan Attorney General	U-11722	Detroit Edison Company	November 6, 1998
	Michigan Attorney General	U-11772	Consumers Energy/Detroit Edison	November 16, 1998
	Michigan Attorney General	U-11495	Detroit Edison Company	December 8, 1999
	Michigan Attorney General	U-11956	Consumer Energy/Detroit Edison	December 15, 1999
	Michigan Attorney General	U-12505	Consumers Energy Company	September 7, 2000
	Michigan Attorney General	U-12478	Detroit Edison Company	October 5, 2000
	Michigan Attorney General	U-12639	Consumers Energy/Detroit Edison	July 16, 2001
	Michigan Attorney General	U-13000	Consumers Energy Company	January 29, 2002
	Michigan Attorney General	U-13380	Consumers Energy Company	September 9, 2002
	Michigan Attorney General	U-13715	Consumers Energy Company	April 24, 2003
	Michigan Attorney General	U-13808	Detroit Edison Company	Dec 12, 2003; Jan 30, Mar 5, 04
	Michigan Attorney General	U-13998,9	Consumers Energy Company	March 10, 2004
	Michigan Attorney General	U-14201	Michigan Consolidated Gas Co.	August 23, 2004
	Michigan Attorney General	U-14274	Detroit Edison Company	Filed December 5, 2004'
	Michigan Attorney General	U-14148	Consumers Energy Company	Filed February 15, 2005
	Michigan Attorney General	U-14399	Consumers Energy Company	Filed March 2, 25, 2005
	Michigan Attorney General	U-14428	Detroit Edison Company	July 28, 2005
	Michigan Attorney General	U-14292	Detroit Edison Company	September 7, 2005
	Michigan Attorney General	U-13808-R	All Michigan Utilities	September 27, 2005
	Michigan Attorney General	U-14547	Detroit Edison Company	November 7, 2005
	Michigan Attorney General	U-14701	Consumers Energy Company	Nov 7, 2005; Mar. 22, 2006
	Michigan Attorney General	U-14526	Consumers Energy Company	March 21, 2006
	Michigan Attorney General	U-14561	Consumers Energy Company	April 11, 2006
	Michigan Attorney General	U-15002	All Gas Distribution Utilities	June 1, 2006
	Michigan Attorney General	U-15245	Detroit Edison Company	December 8, 2006
Michigan Attorney General/ABATE	U-15417	Consumers Energy Company	December 11, 2007	
Michigan Attorney General	U-15244	Detroit Edison Company	April 2, 2008	
Michigan Attorney General/ABATE	U-15506	Detroit Edison Company	July 16, 2008	
Michigan Attorney General/ABATE	U-15002-R	Consumers Energy Company	September 12, 2008	
Michigan Attorney General		Detroit Edison Company	October 16, 2008	
MIN	Minnesota Retail Federation	EO026R-77-611	Northern States Power	1979
MO	Missouri Retailers Association	EO-78-161	Kansas City Power & Light Company	February 19, 1981
	Missouri Public Counsel	ER-2006-0315	Empire District Electric Company	September 14, 2006
	Missouri Public Counsel	GR-2007-0003	Ameren UE (Gas)	Filed December 15, 2006
	Missouri Public Counsel	ER-2007-0002	Ameren UE (Electric)	March 22, 2007
NC	North Carolina Merchants Association	E-100	All Electric Utilities	December 18, 1975

CHARLES W. KING  
Appearances before State Regulatory Agencies

State	Electric, Gas, Water Utility Cases			Date
	Client	Case		
		Case Number	Utility	
ND	North Dakota Public Service Commission North Dakota Public Service Commission North Dakota Public Service Commission North Dakota Public Service Commission North Dakota Public Service Commission North Dakota Public Service Commission	PU-400-00-521	Xcel Energy, Inc.	April 20, 2001
		PU-399-01-188	Montana-Dakota Utilities (Electric)	February 25, 2002
		PU-399-02-183	Montana-Dakota Utilities (Gas)	October 7, 2002
		PU-399-02-183	Montana-Dakota Utilities (Gas Depr.)	Filed April 7, 2003
		PU-399-03-296	Montana-Dakota Utilities (Electric)	Filed October 15, 2003
		PU-04-97	Montana-Dakota Utilities (Gas)	Filed July 6, 2004
NH	Business & Industry Association of N.H. Business & Industry Association of N.H. Business & Industry Association of N.H.	79-187-II	Northern States Power (Gas)	Filed May 1, 2007
		80-280	Northern States Power (Electric)	June 25, 2008
		82-333	Public Service of N.H. Public Service of N.H. Public Service of N.H.	February 6, 1981 February 5, 1981 November 2, 1983
NJ	N.J. Retail Merchants Association Department of Public Advocate Resorts International Hotel, Inc. Dept. of Public Advocate Dept. of Public Advocate Dover Township Fire Chiefs	803-151	All New Jersey Utilities	March 31, 1981
		815-459	N.J. Natural Gas Company	(none)
		8011-827	Atlantic City Sewerage Co.	(none)
		822-116	Atlantic City Electric Co.	August 11, 1982
		355-87	Elizabethtown Gas	June 9, 1987
NY	NY Council of Retail Merchants Metropolitan N.Y. Retail Council Metropolitan N.Y. Retail Council N.Y. Metro. Transit Authority	88-080967	Tom's River Water Company	February 22, 1989
		26806	All Electric Utilities	February 3, 1976
		27029	Consolidated Edison Company	(none)
		27136	Long Island Lighting Company	July 1, 1977
OH	Ohio Council of Retail Association Ohio Council of Retail Association Ohio Energy Group	27353	Consolidated Edison Company	September 5, 1980
		88-170-EL	Cleveland Elec. Illuminating	(none)
		83-1529-EL	Cincinnati Gas & Electric	February 15, 1992
		08-936-EL-SSO	FirstEnergy Companies	Filed September 25, 2008

CHARLES W. KING  
Appearances before State Regulatory Agencies

State	Electric, Gas, Water Utility Cases			Date
	Client	Case		
		Case Number	Utility	
PA	Pennsylvania Retail Association Southeastern Pa. Transp. Authority Eastern Penn Energy Users Group Eastern Penn Energy Association Penn Business Utility User Group Pennsylvania Office of Consumer Advocate Pennsylvania Office of Public Advocate	78-FRMD-7 R-811828 R-822189 R-842851 R-850152 R-00016339 R-2008-203289	All Electric Utilities Philadelphia Electric Company Penn. Power & Light Company Penn. Power & Light Company Philadelphia Electric Company Pennsylvania-American Water Co. Pennsylvania-American Water Co.	September 7, 1977 December 11, 1981 March/April 1983 December 3, 1984 February 19, 1986 September 19, 2001 August 6, 2008; Sept. 15, 2008
TN	Attorney General of Tennessee Attorney General of Tennessee	07-00105 08-00039	Atmos Energy Corp. Tennessee-American Water Co.	Filed August 21, 2007 August 28, 2007
TX	Houston Retailers Association Houston Retailers Association Cities for Fair Utility Rates	5779 6765 8425/8431	Houston Lighting Company Houston Lighting Company Houston Lighting Company	October 19, 1984 September 25, 1986 April 25, 1989
UT	Div. Of Public Utilities Dept of Commerce Div. Of Public Utilities Dept of Commerce Div. Of Public Utilities Dept of Commerce	98-2035-33 05-057-T01 07-036-13	Pacific Corp Questar Gas Company Rocky Mountain Power Co.	Filed August 16, Sept 22, 1989 May 17, 2006 Filed October 15, 2007
VA	Consumer Congress of Virginia Consumer Congress of Virginia Va. Business Committee on Energy Virginia Pipe Trades Council	19428 19980 PUE 7900012 PUE 8900051	Virginia Electric Power Company Virginia Electric Power Company Virginia Electric Power Company Old Dominion Electric Corp. &	July 1, 1975 September 19, 1978 February 25, 1981 October 31, 1989
WA	WA Attorney General - Public Counsel WA Attorney General - Public Counsel WA Attorney General - Public Counsel	UE-072300;UG-072301 UE-080220 UE-08416;UG-08417	Puget Sound Energy PacifiCorp Avista Utilities	Filed May 30, 2008 Filed August 15, 2008 September 19; October 10, 2008
WI	Wisconsin Merchants Federation	6630-ER-2	Wisconsin Electric Power Company	May 15, 1978

State	Telecommunications Cases				Date of Cross-Examination
	Client	Case Number	Case		
			Utility		
AL	U.S. Department of Defense	24472	All Telephone Companies		June 14, 1995
AK	GCI Communications, Inc. GCI Communications, Inc.	U-97-82, U-97-143 U-05-46	Alaska Communications Systems Matanuska Telephone Association		Filed Feb 25, April 5, 2004 October 28, 2005
AZ	Arizona Burglar & Fire Alarm Association Arizona Burglar & Fire Alarm Association Federal Executive Agencies U.S. Department of Defense	9981-E- 1051-80-84 E-1051-88-146 T-01051B-99-0105	Mountain State Telephone Mountain State Telephone Mountain State Telephone US WEST Communications		(none) (none) Filed July 26, Sept 8, 2000
CA	Western Burglar & Fire Alarm Association Western Burglar & Fire Alarm Association Western Burglar & Fire Alarm Association Western Burglar & Fire Alarm Association Western Burglar & Fire Alarm Association Western Burglar & Fire Alarm Association Western Burglar & Fire Alarm Association California Cellular Resellers Federal Executive Agencies California Cellular Resellers Cellular Services, Inc. Federal Executive Agencies	59849 5984cont. A83-01-22 A83-02-02 A82-11-07 A85-01-034 A87-01-02 A88-07-17019 A 88-11-1040 1.87-11-033 1.88-11-040 1.88-11-040 A92-05-004	Pacific Telephone & Telegraph Pacific Telephone & Telegraph Pacific Telephone & Telegraph General Telephone of California Pacific Telephone & Telegraph Pacific Telephone & Telegraph General Telephone of California Pac. Bell Tel. & GTE of CA. All Cellular Carriers All Telephone Companies All Cellular Carriers All Cellular Carriers Pacific Telephone & Telegraph		March 25, 1981 June 23, 1982 June 29, 1983 January 17, 1984 Jan. 18, Oct. 31, Nov 28, 1984 June 4, 1985, October 2, 1986 October 22, 1987 January 23, 1989 August 11, 1989 March 6-7, 1991 August 19, 1991 October 3, 1991 June 9, 1993
CO	U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense Colorado Municipal League U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense AT&T	I&S 717 I&S 1700 Appl. I&S 1766 Appl 36883 I&S 891-082T 905-544T 90A-665T 92M-039T 92S-229T 90A-665T 96S-331T	Mountain Bell Telephone Company Mountain Bell Telephone Company Mountain Bell Telephone Company Mountain Bell Telephone Company U.S. West Communications U.S. West Communications U.S. West Communications U.S. West Communications U.S. West Communications U.S. West Communications		1972 (none) September 18, 1986 November 28, 1988 December 13, 1988 February 21, 1990 July 17, 1991 October 23, 1991 February 24-24, 1992 July 30-31, 1992 November 6, 1996 April 17, 1997

CHARLES W. KING  
Appearances before State Regulatory Agencies

State	Telecommunications Cases				Date of Cross-Examination	
	Client	Case Number	Case			
			Utility			
CT	Connecticut Consumer Counsel CT Cellular Resellers Assn. CT Cellular Resellers Coalition AT&T Connecticut Consumer Counsel Connecticut Consumer Counsel	770526	Southern New England Telephone Co.		November 10, 1977	
		89-12-05	Southern New England Telephone Co.		(none)	
		94-03-27	Springwich Cellular/Bell Atlantic			May 16, June, 1994
		AT&T/SNET Arbitration	Southern New England Telephone Co.			Filed October 28, 1996
		96-04-07	Southern New England Telephone Co.			February 10, 1998
DC	D.C. People's Counsel D.C. People's Counsel General Services Administration General Services Administration General Services Administration General Services Administration	729	Chesapeake & Potomac Tel. Co.		May 13, 1980	
		798	Chesapeake & Potomac Tel. Co.		July 18, 1983	
		827	Chesapeake & Potomac Tel. Co.			May 7, 1985
		854	Chesapeake & Potomac Tel. Co.			April 15, 1987
		850	Chesapeake & Potomac Tel. Co.			October 7, 1991
		928	Chesapeake & Potomac Tel. Co.			October 7, 1993
DE	Public Service Commission Federal Executive Agencies Public Service Commission	Depr.Repre 86-20	Diamond State Telephone Co.		April 1, 1985	
		Depr.Repre	Diamond State Telephone Co.		July 31, 1987 March 8, 1988	
FL	GTE Sprint Communications Company Office of Public Counsel Federal Executive Agencies Federal Executive Agencies Federal Executive Agencies	720536-TP	All Telephone Companies		September 12, 1983	
		Depr.Repre	Southern Bell		July 30, 1986	
		880069-TL	Southern Bell			July 21, 1988
		880069-TL	Southern Bell			November 30, 1990
		880069-TL	Southern Bell			February 11, 1992
GA	Georgia Attorney General Federal Executive Agencies Federal Executive Agencies Georgia Public Service Commission	3893-U	Southern Bell Telephone Co.		January 8, 1990	
		3905-U	Southern Bell Telephone Co.		June 12, 1990	
		3987-U	Southern Bell Telephone Co.			February 13, 1992
		4018-U	Southern Bell Telephone Co.			Jan 14, Feb 10, 1993
HI	Hawaii Public Utility Commission Four Hawaii Counties Department of Defense Department of Defense Department of Defense Department of Defense	1871	Hawaiian Telephone Company		July 8, 1971	
		4588	Hawaiian Telephone Company		December 15, 1983	
		7579	Hawaiian Telephone Company			April 26, 1994
		94-0093	Oceanic Communications			March 13, 1995
		7702	All Communications Carriers			June 2, 1995
		94-0298	GTE Hawaiian Telephone Company			May 7, 1986
7720	Verizon-Hawaii			November 15, 2000		

State	Telecommunications Cases				Date of Cross-Examination
	Client	Case		Utility	
		Case Number			
ID	U.S. Department of Energy U.S. Department of Energy	U-1000-63 U-1000-70	Mountain Bell Telephone Co. Mountain Bell Telephone Co.		May 16, 1983 March 6, 1984
IL	Illinois Alarm Companies Attorney General of Illinois GTE Sprint Communications Co. Federal Executive Agencies	79-0143 81-0478 83-0142 89-0033	Illinois Bell Telephone Illinois Bell Telephone All Telephone Companies Illinois Bell Telephone		September 26, 1979 December 28, 1981 August 4, 1983 June 12, 1989
KS	State Corporation Commission Federal Executive Agencies Federal Executive Agencies	Depr. Repr. 166.856-J 190, 492	Southwestern Bell Southwestern Bell All Telephone Companies		May 12-14, 1986 November 7, 1989 November 4, 1994
KY	Kentucky Cable Telecommunications Assn. Kentucky Cable Telecommunications Assn.	2000-414 2000-39	Blue Grass Energy Cooperative Cumberland Valley Electric, Inc.		January 11, 2001 January 11, 2001
MD	Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Federal Executive Agencies Federal Executive Agencies Federal Executive Agencies	6813 6881 7025 7467 7851 8106 8274	C&P Telephone Company C&P Telephone Company C&P Telephone Company C&P Telephone Company C&P Telephone Company C&P Telephone Company C&P Telephone Company		1975 December 17, 1975 March 15, 1975 October 20, 1981 March 20, 1985 May 9, 1988 August 2, 1990
MI	Michigan Attorney General Michigan Attorney General	U-6911 U-9553	Michigan Bell Telephone Co. AT&T Communications/MCI		November 7, 1988 December 4, 1990
MN	GTE Sprint Communications Co. U.S. Department of Defense	83-102-HC 87-021-BC	All Telephone Companies Northwest Bell Telephone Co.		August 5, 1983 (none)

Telecommunications Cases				Date of Cross-Examination
State	Client	Case		
		Case Number	Utility	
MO	GTE Sprint Communications Co. Federal Executive Agencies Federal Executive Agencies	TR83-253 TC-89-14 TO-89-56	Southwestern Bell Tel. Co. Southwestern Bell Tel. Co. Southwestern Bell Tel. Co.	September 5, 1983 (none) November 7, 1990
MS	Federal Executive Agencies	U-5453	South Central Bell Tel. Co.	May 15, 1990
NJ	Department of Public Advocate Department of Public Advocate Department of Public Advocate Department of Public Advocate Department of Public Advocate	Depr.Repr. 815-458 Depr.Repr. Depr.Repr. T092030356 TMO05080739	N.J. Bell Telephone Company N.J. Bell Telephone Company N.J. Bell Telephone Company N.J. Bell Telephone Company N.J. Bell Telephone Company United Telephone Co. of New Jersey	Mar-79 October 15, 1981 March 1, 1982 February 1, 1985 September 30, 1992 January 5, 2006
NM	New Mexico Corporation Commission New Mexico Corporation Commission	1032 86-151-TC	Mountain Bell Telephone Co. General Telephone of Southwest	November 14, 1983 February 5, 1987
NV	Prime Cable of Las Vegas Prime Cable of Las Vegas	95-8034/8035 96-9035	Central Telephone - NV Sprnt/Centel, Nevada Bell	Filed November 22, 1995 June 2, 1997
NY	Holmes Protection, Inc. Holmes Protection, Inc. 5 Alarm Companies GTE Sprint Communications Co.	27350 27469 27710 28425	New York Telephone Company New York Telephone Company New York Telephone Company All Telephone Companies	October 17, 1978 May 17, 1979 July 24, 1980 July 8, 1983
PA	City of Philadelphia	R-832316	Pennsylvania Bell Telephone	September 20, 1983
SC	Office of Consumer Advocate Office of Consumer Advocate Office of Consumer Advocate Office of Consumer Advocate Office of Consumer Advocate	Depr.Repr. 86-511-C 86-541-C Depr.Repr. 89-180-C	Southern Bell Southern Bell General Telephone of South Southern Bell ALLTEL of South Carolina	July 1, 1986 December 11, 1986 April 8, 1987 July 10, 1989 September 26, 1989

CHARLES W. KING  
Appearances before State Regulatory Agencies

State	Telecommunications Cases			Date of Cross-Examination
	Client	Case		
		Case Number	Utility	
TX	U.S. Department of Defense	8585/8218	Southwestern Bell Telephone Co.	(none)
VA	U.S. Dept. Of Defense, GSA, et Federal Executive Agencies	19696 PUC 890014	C&P Telephone Company All Telephone Companies	October 6, 1976 February 13, 1989
VI	V.I. Department of Commerce V.I. Public Service Commission	205 341	Virgin Islands Telephone Co. Virgin Islands Telephone Co.	April 29, 1980 March 20, 1991
WA	U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense WA Attorney General/TRACER U.S. Department of Defense U.S. Department of Defense WA Attorney General/TRACER WA Attorney General/TRACER U.S. Department of Defense WA Attorney General/WeBTEC/AARP WA Attorney General WA Attorney General	U-72-39 U-87-796-T U-88-20524 U-89-2698-F UT-940641 UT-941464  UT-951425 UT-961632 UT-021120 UT-040788 UT-040520 UT-050814	Pacific Northwest Bell Pacific Northwest Bell US West Communications US West Communications US West Communications US West Communications GTE Northwest, Inc Qwest Communications Verizon Northwest, Inc. Verizon Northwest, Inc. Verizon - MCI Merger	1973 December 20, 1983 November 8, 1988 November 28, 1989 Filed October 14, 1994 June 22, 1995 January 22, 1996 Filed June 23, 1997 July 29, 1997 May 22, 2003 August 12, 2004 February 2, 2005 November 2, 2005
WI	GTE Sprint Wisconsin Consumers Utility Board Wisconsin Consumers Utility Board	6720-TR-38 2055-TR-102 5846-TR-102	All Telephone Companies CenturyTel of Central Wisconsin Telephone USA, LCC	October 20, 1983 June 26, 2002 June 26, 2002

CHARLES W. KING  
Appearances before Federal Regulatory Agencies

Federal Communications Commission			
Client	Docket	Subject	Date of Cross-Examination
Department of Defense Airline Parties Airline Parties National Data Corporation Press Wire Services Aeronautical Radio State of Hawaii International Record Carriers ITT World Communications Aeronautical Radio MCI Ind. Data Com. Mfg. Assn. Tymnet, Inc. Adelphia Jones Intercable, et. al. Adelphia Jones Intercable, et. al. Adelphia Jones Intercable, et. al.	16020 16258 18128 19989 19919 20814 20690 21263 CC78-97 CC84-633 CC78-72 CC84-800 CC85-26 ENF84-22 Bell Atlantic Bell Atlantic Bell Atlantic	Consat Rate of Return Bell System Rates TELPAK WATS Private Line Rates Private Line Rates 1,544 Mbps Service Interstate Separation Telex/TWX Rates Rate of Return Access Line Charges Rate of Return AT&T Accounting Plan Packet Switching Costs Video Dialtone Video Dialtone Video Dialtone	1973 July 22, 1968 3/22, 10/15 1971, Feb. 22, 1972 (none) (none) October 5, 1978 January 30, 1979 February 7, 1979 March 6, 1980 (none) (none) (none) (none) (none) Filed 7/29/84 Filed 8/23/94 Filed 2/21/95
Nuclear Regulatory Commission			
Fauquier League for Environment Protection	50-328 50-329	Va. Electric Power Co.	1976
Postal Rate Commission			
Association of Third Class Mail Users Dow Jones & Company Dow Jones & Company Dow Jones & Company Dow Jones & Company Dow Jones & Company Warshawsky & Company Dow Jones & Company Dow Jones & Company Dow Jones & Company Dow Jones & Company Dow Jones & Company	R71-1 R72-1 R74-1 MC78-2 MC79-3 R80-1 C82-1 R84-1 R87-1 R90-1 MC91-1 MC91-3	Rates Rates Rates Rate Structure Rate Structure Rates Rate Structure Postal Costs Rate Structure Costs Rate Structure Costs Pre-barcoding Discounts Palletization Discounts	1970 1972 September 13, 1974 January 6, 1979 September 12, 1979 November 25, 1980 (none) June 14, 1984 November 2, 1987 Sept 12, Oct 10, 1990 November 19, 1991 March 2, 1992

Client	Docket	Subject	Date of Cross-Examination
--------	--------	---------	---------------------------

U.S. Congress

National Retail Merchants Association	House/Senate Hearings	Electric Rate Reform Legislation	1976, 1977 & 1979
National Wireless Resellers Association	House Commerce Committee	Interconnection & Resale of Wireless Services	October 12, 1995

Federal Maritime Commission

State of Hawaii	71-18	Ocean Shipping Rates	October-71
Foss Alaska Line	79-54	Barge Rate Increase	July 1979
Palmetto Shipping and Stevedoring	85-20	Vessel Charge Liability	October 27, 1986

Interstate Commerce Commission - Surface Transportation Board

Western Coal Traffic League	Ex Parte 349	R.R. Rate Increase	May-76
Western Coal Traffic League	Ex Parte 357	R.R. Rate Increase	Oct-78
Western Coal Traffic League	Ex Parte 375 (Sub 1)	R.R. Rate Increase	June 1, 1980
Arkansas Power & Light Co.	37276	Cost of Capital	(none)
Central Illinois Light Co.	37450	Cost of Capital	March 10, 1981
Western Coal Traffic League	Ex Parte 347	Costing Methods	(none)
Snavelly King Majoros O'Connor & Lee, Inc.	Ex Parte 664	Cost of Capital	December 8, 2006
Williams Energy Services, Inc	Ex Parte 582, Sub 1	Rail Merger Guidelines	April 5, 2001

Civil Aeronautics Board

Thomas Cook, Inc.	36595	Air Fare Deregulation	(none)
-------------------	-------	-----------------------	--------

Copyright Royalty Tribunal

Public Broadcasting Service	88-2-86CD	Television Valuation	(none)
-----------------------------	-----------	----------------------	--------

CHARLES W. KING  
Appearances before Federal Regulatory Agencies

Client	Docket	Subject	Date
Federal Energy Regulatory Commission			
Exxon USA Consumer Advocates of DE,DC,OH,MD,NJ,PA,WV,VA Consumer Advocates of DE,DC,OH,MD,NJ,PA,WV Maryland Office of People's Counsel Maryland Office of People's Counsel	OR89-2-000 ER08-386-000 ER08-23-000 ER08-686-01 ER08-1329	Pipeline Quality Bank Electric Transmission Cost of Equity Electric Transmission Cost of Equity Electric Transmission Cost of Equity Electric Transmission Cost of Equity	October 18, 1990 March 26, 2008 May 21, 2008 April 7, 2008; July 8, 2008, August, 2008
Canadian Transport Commission			
Rail Costing Inquiry, 1867-1969 Telecommunications Costing Inquiry, 1972-1975			

**OTTER TAIL POWER COMPANY  
REVISED SERVICE ALLOCATORS**

	TOTAL N. D.	RESIDENTIAL	FARMS	GENERAL SERVICE	LARGE GENERAL SERVICE	IRRIGATION	OUTDOOR LIGHTING	OPA	CONTROLLED WATER HEATING	CONTROLLED SERVICE INTERRUPT	CONTROLLED SERVICE DEFERRED
1 Investment per Service		406.10	434.72	592.07	26,611.21	406.10		687.11		26,611.21	26,611.21
2 Secondary Service Locations	Marginal Cost Study, Table 16 COSS, p 15-2, Factor C3	46,011	1,091	11,876	132	69	33	572	18	85	14
3 Total Service Investment	Ln 8 * Ln 9	18,685,067	474,280	7,031,423	3,512,680	28,021	-	393,027	-	2,261,953	372,557
4 Revised Service Allocator (C3)	Ln 10 Percentages	57.0380%	1.4478%	21.4641%	10.7228%	0.0855%	0.0000%	1.1998%	0.0000%	6.9048%	1.1373%

Marginal Cost Study, Attachment 1 to ND PSC IR 1-39

OTTER TAIL POWER COMPANY  
ND PSC STAFF CLASS COST OF SERVICE STUDY  
TEST YEAR - 2007 ACTUAL WITH KNOWN AND MEASURABLE CHANGES

LINE NO	ITEM	NORTH DAKOTA	RESIDENTIAL	GENERAL SERVICE	LARGE GENERAL SERVICE	FARMS	IRRIGATION	OUTDOOR LIGHTING	OPA	CONTROLLED WATER HEATING	CONTROLLED SERVICE INTERRUPT	CONTROLLED SERVICE DEFERRED
1	RATE BASE	187,173,203	57,573,505	50,431,292	49,499,960	3,190,190	196,644	5,826,169	1,918,709	3,897,899	12,706,764	1,932,070
2	TOTAL AVAILABLE FOR RETURN	12,942,144	3,591,304	5,878,705	4,899,851	85,514	(8,223)	(63,316)	(1,607)	(126,917)	(1,279,628)	(33,539)
3	RATE OF RETURN EARNED	6.91%	6.24%	11.66%	9.90%	2.68%	-4.18%	-1.09%	-0.08%	-3.26%	-10.07%	-1.74%
4	RATE OF RETURN REQUESTED	6.91%	6.91%	6.91%	6.91%	6.91%	6.91%	6.91%	6.91%	6.91%	6.91%	6.91%
5	OPERATING INCOME REQUIRED	12,942,144	3,980,936	3,487,066	3,422,689	220,587	13,597	402,852	132,670	269,521	878,613	133,594
6	TOTAL AVAILABLE FOR RETURN	12,942,144	3,591,304	5,878,705	4,899,851	85,514	(8,223)	(63,316)	(1,607)	(126,917)	(1,279,628)	(33,539)
7	OPERATING INCOME DEFICIENCY	-	389,632	(2,391,619)	(1,477,162)	135,073	21,820	466,168	134,277	396,438	2,158,240	167,132
8	INCREMENTAL TAXES	0	251,474	(1,543,562)	(953,380)	87,178	14,083	300,871	86,664	255,867	1,392,956	107,869
9	REVENUE CHANGE REQUIRED	0	641,106	(3,935,201)	(2,430,542)	222,250	35,904	767,039	220,941	652,305	3,551,197	275,001
10	REVENUE AT PRESENT RATES	118,309,177	36,574,921	34,012,150	36,231,788	1,601,767	45,963	2,095,668	967,569	1,185,332	4,744,402	849,617
11	PERCENTAGE CHANGE	0.00%	1.75%	-11.57%	-6.71%	13.86%	78.11%	36.60%	22.83%	55.03%	74.85%	32.37%

Source: Attachment 1 to ND PSC IR 1-36

**OTTER TAIL POWER COMPANY  
STAFF RECOMMENDED CLASS RATE ADJUSTMENTS  
BASED ON CLASS COST OF SERVICE STUDY (CCOSS) TEST YEAR - 2007 ACTUAL WITH KNOWN AND MEASURABLE CHANGES**

LINE NO	ITEM	SOURCE	A NORTH DAKOTA	B RESIDENTIAL	C GENERAL SERVICE	D LARGE GENERAL SERVICE	E FARMS	F IRRIGATION	G OUTDOOR LIGHTING	H OPA	I CONTROLLED WATER HEATING	J CONTROLLED SERVICE INTERRUPT	K CONTROLLED SERVICE DEFERRED
1	RATE BASE	2007 CCOSS, Excel Ln 15	187,173,203	57,324,168	50,593,875	49,539,005	3,199,920	197,178	5,925,067	1,926,610	3,897,780	12,732,425	1,936,176
2	TOTAL AVAILABLE FOR RETURN	2007 CCOSS, Excel Ln 17	12,942,144	3,591,304	5,878,705	4,899,851	85,514	(9,223)	(63,316)	(1,607)	(126,917)	(1,279,628)	(33,539)
3	RATE OF RETURN EARNED	Ln 2/Ln 1	6.91%	6.26%	11.62%	9.89%	2.67%	-4.17%	-1.09%	-0.08%	-3.26%	-10.05%	-1.73%
4	REVENUE AT PRESENT RATES - CCOSS	2007 CCOSS, Excel Ln 577	118,309,177	38,574,921	34,012,150	36,231,788	1,601,767	45,963	2,095,668	967,569	1,185,332	4,744,402	849,617
5	RATE INCREASE	Assumed	2.0%										
6	REVENUE INCREASE		2,366,184										
7	REVENUE REQUIREMENT	Ln 4 * Ln 5	120,675,361										
<b>RESIDENTIAL CLASS</b>													
8	RESIDENTIAL INCREASE AT CO. AVERAGE	Ln 4 * Ln 5	731,498	731,498									
<b>REVENUE DEFICIENT CLASSES:</b>													
9	COMPANY PROPOSED INCREASE %	Beithon Testl. P. 61						7.50%	10.0%	25.0%	14.0%	35.0%	11.0%
10	REVENUE INCREASE	Ln 4 * Ln 8	2,656,637				120,133	4,596	523,917	135,460	118,533	1,660,541	93,458
<b>REVENUE SUFFICIENT CLASSES:</b>													
11	REVENUE ADJUSTMENT	Ln 6 - Ln 8 - Ln 10	(1,021,952)										
12	ROE EXCESS	Ln 3, Class - Co. ROR			4.70%	2.98%							
13	RETURN EXCESS	Ln 1 * Ln 12	3,854,840		2,380,377	1,474,463							
14	ALLOCATION OF AVAILABLE REVENUE	Ln 11 by Ln 13	(1,021,952)		(631,059)	(390,893)							
15	RATE REDUCTION	Ln 14/Ln 4			-1.86%	-1.08%							
<b>SUMMARY</b>													
16	RATE ADJUSTMENT PERCENT	Lns 5, 9, 1516	2.00%	2.00%	-1.86%	-1.08%	7.50%	10.00%	25.00%	14.00%	10.00%	35.00%	11.00%
17	RATE ADJUSTMENT - REVENUE	Ln 17 * Ln 5	2,366,184	731,498	(631,059)	(390,893)	120,133	4,596	523,917	135,460	118,533	1,660,541	93,458

**Exhibit \_\_\_\_ (CWK-4)**

**Otter Tail Power's response to ND PSC IR No. 03-002**

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-862

Response to: North Dakota Public Service Commission  
Analyst: Diller\_King\_03  
Date of Request: 2/27/2009  
Date Received: 2/27/2009  
Date Due: 3/27/2009

---

Information Request No. ND 03-002

Staff is concerned with the very large increases that some customers will experience under the revised rate structures proposed by OTP, quite regardless of the overall level of revenue increase. Staff is considering a recommendation of limiting any one customer's rate increase to 50% over the class increase or, for those classes receiving less than a 6.7% increase, 10 percent on an annualized basis in the first year. Subsequent annual increases would be capped at 5 percent until the proposed rates are fully implemented. Exceptions would be customers with average monthly bills of less than \$10 and customers who are able to switch to other rate schedules that would result in increases below the cap limits. The revenue shortfall from the capped bills would be made up in the form of across-the-board increases on all other customers.

- a. Would OTP oppose this plan and, if so, why?
- b. What would be the obstacles to implementing this plan?
- c. Can OTP recommend an implementation program for this plan?

**RESPONSE:**

OTP has reviewed its proposed rate design with the above parameters in mind. The following response discusses the results of that review and suggests rate design modifications that could meet the majority of the parameters suggested in this IR without the need for a "phasing-in" of rate design.

- a. OTP does not oppose the majority of Staff's proposal, but, as explained in this response, OTP would prefer to establish a rate design in this case that does not require the design to be "phased-in." Therefore, OTP is providing an alternative rate design in this response that would not require a phasing-in, while both accommodating the majority of the Staff's recommended increase limitations and most of OTP's rate design objectives (including those that would make progress toward meeting the new Federal Economic Stimulus package's goals of efficient use of energy (Section 410)). See OTP's Attachment 1 to IR ND 03-002 for details on this alternative proposal.

Responding Witness: David G. Prazak  
Title: Supervisor, Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 4/1/2009

- b. There are a few obstacles to a "phase-in" approach to rate design. Such an approach would add significant additional administrative expense in developing and implementing each phase of such a plan, however designed. Additional customer notices would need to be provided in years subsequent to final rates in this case. Those notices and the frequency of rate adjustments during the phase-in period would likely be confusing to many customers. An obstacle might also be created by phasing-in rate design, as OTP expects that it may file another general rate case within three years. It would be an obstacle to implement any portion of the phase-in of rate design at the same time interim rates for the next case are being applied.

If a current non-phase-in approach is taken to accommodate the request, as proposed in Attachment 1 to IR ND 03-002, there is an obstacle to meeting precisely each criteria identified in the Staff's request. However, because the proposal included in Attachment 1 to IR ND 03-002 comes so very near to meeting each criteria of the request and does not require a phasing-in, OTP believes it is preferable to a plan that would phase-in rate design changes.

- c. Attachment 1 to IR ND 03-002 is OTP's matrix of rates, issues and explanations relating to OTP's recommended alternative to meeting Staff's request. As explained in that attachment, there are some rates (very few) that cannot be reasonably adjusted to meet the precise limitations recommended by Staff. OTP's footnotes in the attachment explain the logic of why these few rates should not be adjusted. There are four basic categories into which OTP's rates fall compared to the increase limitations suggested in Staff's request:
- i. Category 1. OTP's originally proposed rate meets the criteria without any change. These rates include: Large General Service, Large General Service Off-Peak Rider, Irrigation Option 1 and Controlled Service-Interruptible Load (CT Metering) Rider.
  - ii. Category 2. The rate is being cancelled. When looking at the duo-decile chart for the rate, the impact shown is that of customers moving to other rates. The duo-decile is not for the cancelled rate. These rates include: Commercial Demand Control Customers Billed on Small General Service Less Than 20 kW, Electric Climate Control Customers Billed on Small General Service Less Than 20 kW, Commercial Demand Control Customers Billed on General Service Equal to and Greater Than 20 kW Electric Climate Control and Customers Billed on General Service Equal to and Greater Than 20 kW.

Responding Witness: David G. Prazak  
Title: Supervisor, Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 4/1/2009

- iii. Category 3. OTP has modified its originally proposed rate to accommodate Staff's increase limitations. OTP's modifications include moving revenue requirements to another rate in the class, adding a declining block component to the rate, or modifying the customer and/or facilities charge. These rates include: Residential Service, Residential Controlled Demand, and Farm Service.
- iv. Category 4. OTP's originally proposed rate is very close to meeting Staff's increase limitation, but does not exactly meet all limitations. These rates include: Small General Service Less Than 20 kW, Small General Service 20 kW and Greater, Irrigation Option 2, Municipal Pumping, Civil Defense-Fire Siren, Water Heating – Controlled Service Rider, Controlled Service-Interruptible Load (Self-Contained) Rider, Deferred Load Rider Fixed Time of Delivery (Self-Contained Meter) Rider and Fixed Time of Delivery (CT Meter) Rider.

OTP determined the parameters of this IR as follows, based on its understanding of the request: Limit rate increases to 50% over the class increase and, for those classes receiving less than a 6.7% increase, limit the increase to 10%. OTP's plan limits the increase at the duo-decile level.

Attachment 1 to IR ND 03-002 lists the duo-decile figures, from Mr. Prazak's testimony, that prior to any modifications would have met or not met the limiting criteria recommended by Staff's request. Out of the 22 duo-decile figures, 17 duo-decile figures have one or more duo-deciles that would have exceeded the limitations.

For those duo-deciles that did not meet the limiting criteria, a different set of criteria (impacts from dollar and percent, usage predictability, and rates to be closed) were identified and catalogued for each of the 17 duo-decile figures. Based on these results, OTP selected three rate designs for adjustments based mainly on the criteria contained in B1 or B4 (i.e. percent impacts) listed at the bottom of Attachment 1 to IR ND 03-002.

Attachment 2 to IR ND 03-002 contains the three rate design adjustments identified in column H of Attachment 1 to IR ND 03-002, with one exception (Municipal Pumping, which is explained later). The adjustment techniques used included: (1) changing customer and/or facilities charge; (2) re-introducing declining blocks; and (3) shifting revenue requirements within a class (e.g., Residential Demand Control to Residential Service). Shifting revenue requirements across classes was not used.

Responding Witness: David G. Prazak  
Title: Supervisor, Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 4/1/2009

As shown in Attachment 2 to IR ND 03-002, each of the three rate design adjustments shows two duo-decile bar graphs (on the left - per Mr. Prazak's testimony, and on the right - a revised duo-decile graph to meet the criteria recommended by Staff). Below the duo-decile graphs are the originally proposed and revised rate designs.

The Municipal Pumping duo-decile is included for discussion purposes. Even though it received a B4 criterion (i.e. only the last duo-decile exceeded the limit), the rate re-design was not performed as it only exceeded the limit by one (1) percent.

Responding Witness: David G. Prazak  
Title: Supervisor, Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 4/1/2009

### OTP's Overall Matrix of Results - Limiting Bill Impacts & Potential Rate Design Adjustments

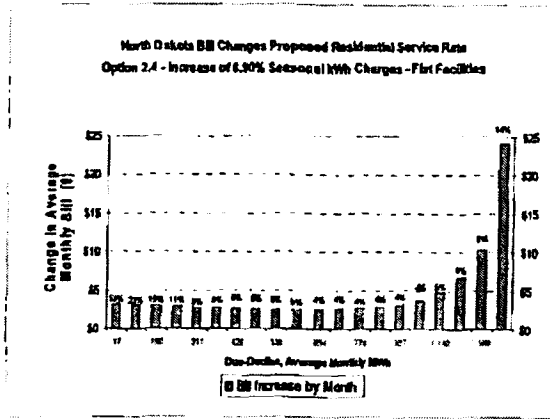
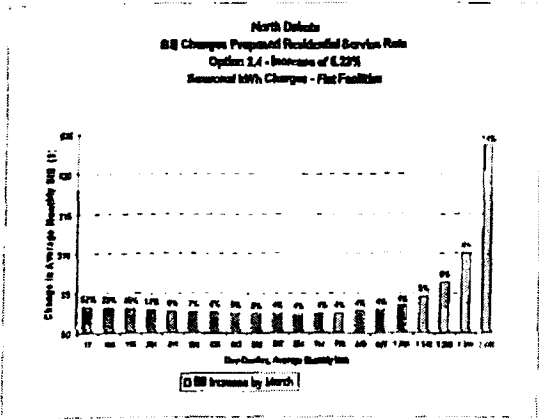
A Figure No.	B Figure Name in Testimony (Prazak)	C Customer Class	D Other Tail's Requested Class Increase	E Upper-Limit Class Increase Per ND-03-002	F Any Duo-Decile Above Upper Limit	G Criteria to Determine Rate Design Adj.	H Adj. Rate Design Proposal
Figure 1	Residential Service	Residential	7.50%	11.25%	Yes	A1, B5	Yes
Figure 2	Residential Controlled Demand	Residential	7.50%	11.25%	Yes	B1	Yes
Figure 3	Farm Service	Farm	7.50%	11.25%	Yes	A1, B4, B5	Yes
Figure 4	Small General Service Less Than 20 kW	General Service	0.95%	10.00%	Yes	A1, B5	Yes
Figure 5	Commercial Demand Control Customers Billed on Small General Service Less Than 20 kW	General Service	0.95%	10.00%	Yes	B1, D	-
Figure 6	Electric Climate Control Customers Billed on Small General Service Less Than 20 kW	General Service	0.95%	10.00%	Yes	A1, D	-
Figure 7	Small General Service 20 kW and greater	General Service	0.95%	10.00%	Yes	A1	-
Figure 8	Commercial Demand Control Customers Billed on General Service Equal to and Greater Than 20 kW	General Service	0.95%	10.00%	Yes	A1, B4, D	-
Figure 9	Electric Climate Control Customers Billed on General Service Equal to and Greater Than 20 kW	General Service	0.95%	10.00%	Yes	B2, D	-
Figure 10	Large General Service	Large General Service	1.00%	10.00%	-	-	-
Figure 11	Large General Service Off Peak Rider Customers billed on the Large General Service Rate	Large General Service	1.00%	10.00%	-	-	-
Figure 12	Irrigation Option 1	Irrigation	10.00%	15.00%	-	-	-
Figure 13	Irrigation Option 2	Irrigation	10.00%	15.00%	Yes	C	-
Figure 14	Municipal Pumping	Other Public Authority	14.00%	21.00%	Yes	A1, A2, B4, B5	-
Figure 15	Civil Defense-Fire Screen	Other Public Authority	14.00%	21.00%	Yes	A2, B2	-
Figure 16	Water Heating -Controlled Service Rider	Controlled Water Heating	10.00%	15.00%	Yes	A1, A2, B5	-
Figure 17	Controlled Service-Interruptible Load (CT Metering) Rider	Interruptible	35.00%	52.50%	-	-	-
Figure 18	Controlled Service-Interruptible Load (Self-Contained) Rider	Interruptible	35.00%	52.50%	Yes	B5	-
Figure 19	Standby Service	Interruptible	35.00%	52.50%	-	-	-
Figure 20	Deferred Load Rider	Deferred Load	11.00%	16.50%	Yes	B5	-
Figure 21	Fixed Time of Delivery (Self-Contained Meter) Rider	Deferred Load	11.00%	16.50%	Yes	A1, B4	-
Figure 22	Fixed Time of Delivery (CT Meter) Rider	Deferred Load	11.00%	16.50%	Yes	B1	-
					17		3

**Legend**

- A Dollar (\$) Bill impact level/month
  - B Percent (%) Bill impact levels/month
  - C Usage - Small Class
  - D Rates Proposed to be Eliminated
- 
- A1 All or some duo-decile bill impacts less than \$5/month
  - A2 All duo-decile bill impacts less than \$1/month
  - B1 All duo-deciles exceed limits
  - B2 Majority of duo-deciles exceed limits
  - B3 Only first duo-decile bill impacts exceeds limit
  - B4 The last three or less duo-decile bill impacts exceeds limit
  - B5 Majority of duo-deciles do not exceed limits
  - C Rate Design difficult to adjust for few customers with unreplicable usage
  - D Rates Proposed to be eliminated
  - Not Applicable

# Residential Service

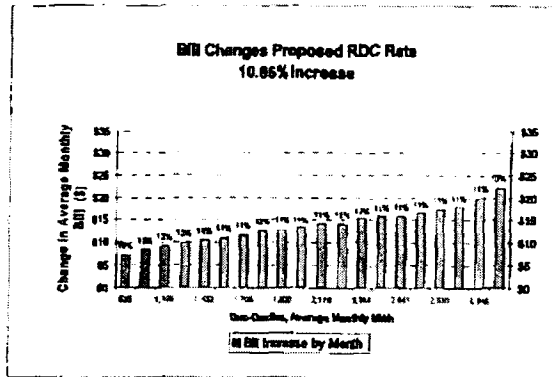
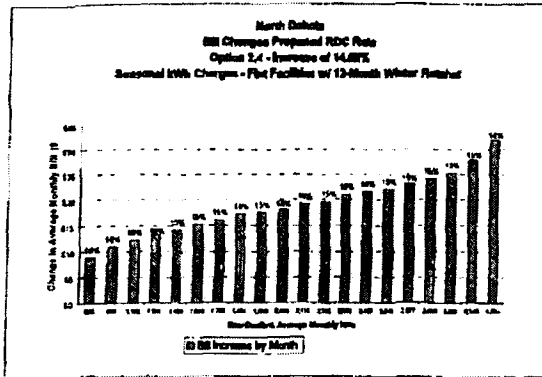
41,638 customers, 2,082 per a decile



Filed - Proposed Rate	Customer Charge per month	Monthly Minimum Bill per month	Facilities Charge per month	Energy Charge per kWh	
				All Year	Winter
Customer Charge, Seasonal Energy, No Declining Block Flat Facilities Charge	\$3.00	\$3.00	\$6.00	\$0.08520	\$0.07772
				Water Heating Credit	-\$4.00
Adjusted - IR 3-2 Rate	\$3.00	\$3.00	\$3.00	\$0.08582	\$0.07828
				Water Heating Credit	-\$4.00

# Residential Demand Control (RDC)

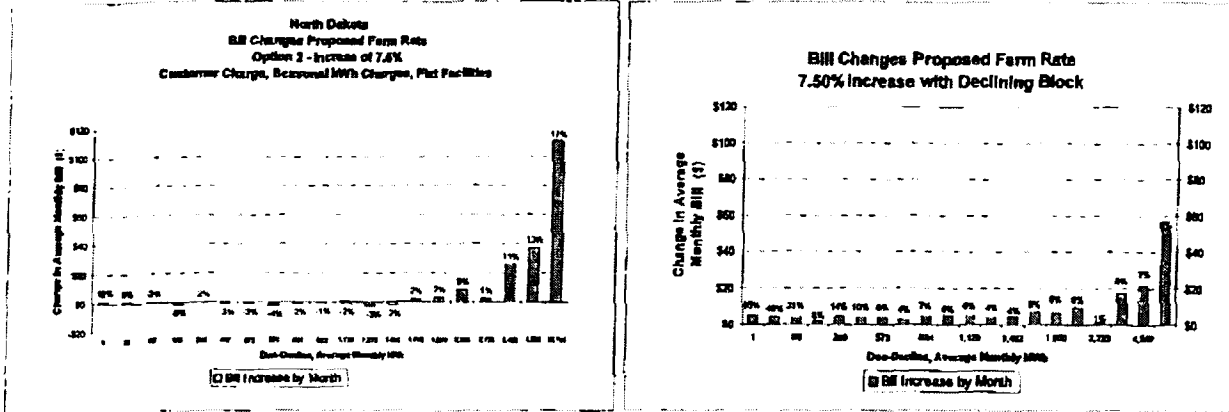
3,815 RDC customers, 191 per a decile



Filed Rate	Customer Charge per month	Minimum Bill per month	Facilities Charge per month	Charge per kWh		Demand Charge per kWh per mo.	
				Summer	Winter	Summer	Winter Ratchet
Seasonal with Flat Facilities Charge, with 12-month Winter Ratchet	\$9.38	Customer + Facilities Charge	\$8.00	\$0.04867	\$0.04834	\$6.88	\$2.78
				Fixed Facilities	\$8.00		
Seasonal with Flat Facilities Charge, with 12-month Winter Ratchet	\$9.38	Customer + Facilities Charge	\$8.00	\$0.04700	\$0.04745	\$6.82	\$2.68
				Fixed Facilities	\$8.00		

# Farm Service

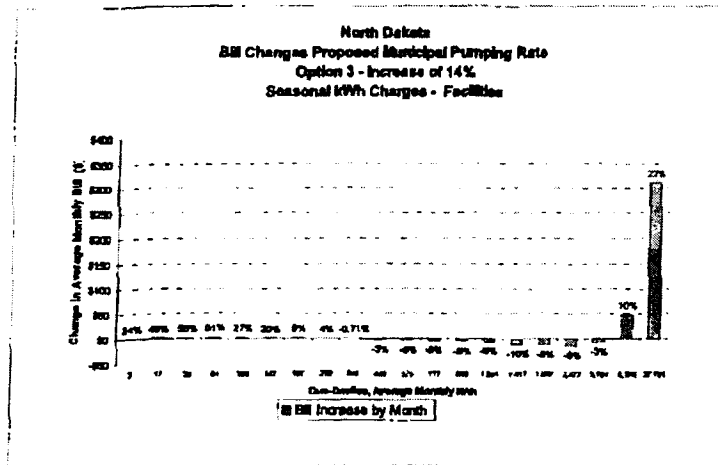
1,049 customers, 52 per a decile



2 Filed Proposed Rate	Customer Charge per month	Monthly Minimum Bill per month	Facilities Charge per kVA of Transformer	Energy			
				Summer	Winter	All Year	
No Declining Block Seasonal Energy Charge Customer Charge Facilities for 3ph	\$8.00	Cust + Fac	Overhead <25 kVA 25 kVA or more Underground <25 kVA 25 kVA or more	3-Phase Surcharge per Mo. \$4.81 \$5.91 \$13.42 \$21.59	\$0.07327	\$0.06584	All Energy
2 Adjusted Rate	\$12.00	Cust + Fac	Overhead <25 kVA 25 kVA or more Underground <25 kVA 25 kVA or more	3-Phase Surcharge per Mo. \$3.37 \$3.93 \$9.39 \$10.78	\$0.07783	\$0.07060	Energy /Yr 1.000 Excess

# Municipal Pumping (OPA)

575 customers, 29 per duo-decile



Percent Bill Change	Minimum Bill	Facilities Charge
23.85%	\$0.70	1.73
-40.35%	\$1.57	17.36
85.24%	\$2.27	26.49
61.20%	\$2.67	61.81
26.61%	\$2.19	109.36
20.27%	\$2.19	147.14
8.41%	\$1.58	195.89
-4.48%	\$0.86	270.29
-0.71%	-\$0.18	347.68
-3.27%	-\$1.04	436.67
-4.16%	-\$2.67	676.28
-7.50%	-\$3.99	717.21
-8.57%	-\$3.48	805.01
-4.70%	-\$2.70	1,081.22
-0.88%	-\$0.91	1,416.55
-5.12%	-\$1.77	1,856.60
-7.38%	-\$18.36	2,477.23
-3.88%	-\$6.62	3,703.59
18.60%	\$47.89	4,106.30
22.26%	\$309.70	27,791.24

Current Rate	Customer \$ per month	Minimum Bill \$ per month	Facilities Charge \$ per month	Summer \$ per kWh per month	Winter \$ per kWh per month	All Year	
	na	\$3.30 per metering pt.	na	1st 2500: \$0.07152 Next 1500: \$0.05632 Excess: \$0.04768			
Rate 3 - Seasonal Energy, Facilities Charge Filed - Proposed Rate							
	Secondary	\$4.00	Cust + Fac	\$4.00	\$0.06523	\$0.06960	All Energy
	Primary	\$4.00	Cust + Fac	\$2.58	\$0.06484	\$0.05922	All Energy

**BEFORE THE NORTH DAKOTA PUBLIC SERVICE COMMISSION  
STATE OF NORTH DAKOTA**

In the Matter of the Application of Otter Tail Power Company,  
For Authority to Increase Rates for  
Electric Service in North Dakota

Case No. PU-08-862

---

**DIRECT TESTIMONY OF  
MICHAEL J. MAJOROS, JR.**

---

April 2009

## Table of Contents

Introduction.....	1
Subject and Purpose of Testimony.....	2
Prior Experience.....	2
Summary of OTP's Filing.....	3
General Comments.....	3
Depreciation.....	4
New Depreciation-Related Information.....	8
OTP's Going-Forward Cost Of Removal Proposals.....	18
Accrual Accounting.....	21
Consolidated Taxes.....	26
Summary of Snaveley King Adjustments.....	27
Adjustment No. 1 – Implement Stipulated Rate of Return.....	27
Adjustment No. 2 – Reverse Allocation of Depreciation.....	27
Adjustment No. 3 – Reverse Depreciation Increase Using 2008.....	27
Depreciation Rates.....	27
Adjustment No. 4 – Reverse Depreciation Decrease Using Brutlag Proposed Depreciation Rates.....	29
Adjustment No. 5 – Implement North Dakota Staff Depreciation Rates.....	29
Adjustment No. 6 – Reduce Depreciation Expense for New Plant.....	29
Adjustment No. 7 – Charitable Donations.....	29
Adjustment No. 8 – STB Litigation Expense.....	30
Adjustment No. 9 – Economic Development Expense.....	30
Adjustment No. 10 – Employee Awards.....	31
Adjustment No. 11 – Asset-Based Margins.....	32
Adjustment No. 12 – Executive Incentive Pay.....	33
Adjustment Nos. 13 and 14 – Reverse OPEB Transition Costs.....	34
Adjustment Nos. 15 and 16 – Flow MISO Amounts Through Fuel Adjustment Change.....	35
Adjustment No. 17 – Reverse Non-Asset Based Margins.....	35
Adjustment No. 18 – Reverse DSM and Energy Conservation.....	36

1 **Introduction**

2 **Q. State your name, position, and business address.**

3 A. My name is Michael J. Majoros, Jr. I am Vice President of Snavelly King  
4 Majoros O'Connor & Lee, Inc. ("Snavelly King"), located at 1111 14<sup>TH</sup> Street,  
5 N.W., Suite 300, Washington, D.C. 20005.

6 **Q. Describe Snavelly King.**

7 A. Snavelly King is an economic consulting firm founded in 1970 to conduct  
8 research on a consulting basis into the rates, revenues, costs and economic  
9 performance of regulated firms and industries. Snavelly King represents the  
10 interests of government agencies, businesses, and individuals who are  
11 consumers of telecom, public utility, and transportation services.

12 We have a professional staff of 12 economists, accountants, engineers  
13 and cost analysts. Most of our work involves the development, preparation  
14 and presentation of expert witness testimony before Federal and state  
15 regulatory agencies. Over the course of our 38-year history, members of the  
16 firm have participated in more than 1,000 proceedings before almost all of the  
17 state commissions and all Federal commissions that regulate utilities or  
18 transportation industries.

19 **Q. Have you prepared a summary of your qualifications and experience?**

20 A. Yes, Appendix A is a summary of my qualifications and experience. Appendix  
21 B contains a tabulation of my appearances as an expert witness before state  
22 and Federal regulatory agencies.

1 Q. For whom are you appearing in this proceeding?

2 A. I am appearing on behalf of the Staff of the North Dakota Public Service  
3 Commission.

4 **Subject and Purpose of Testimony**

5 Q. What is the subject of your testimony?

6 A. This case involves a filing by Otter Tail Power Company ("OTP") for authority  
7 to increase its rates by \$6.1 million or 5.14 percent.<sup>1</sup> My testimony addresses  
8 the increase.

9 Q. What is the purpose of your testimony?

10 A. I have reviewed the Company's filing and based upon my findings and based  
11 on my review and analysis I have identified several monetary and non-  
12 monetary adjustments that should be made to the Company's filed request  
13 The monetary adjustments, which also incorporate a stipulated 8.62 percent  
14 rate of return, would reduce OTP's increase from \$6.1 million to a \$4.9 million  
15 increase.

16 **Prior Experience**

17 Q. Do you have any specific experience in the public utility field?

18 A. Yes, I have been in the field of public utility regulation since the late 1970's.  
19 My testimony has addressed numerous revenue requirement issues.  
20 Furthermore, I and other members of my firm specialize in the field of public  
21 utility depreciation. We have appeared as expert witnesses on this subject

---

<sup>1</sup> Brause Direct, p.2.

1 before the regulatory commissions of almost every state in the country.

2 **Summary of OTP's Filing**

3 **Q. Summarize the Company's filing in this case.**

4 A. OTP's policy witness, Mr. Brause, proposes a \$6.1 million or 5.14 percent rate  
5 increase.<sup>2</sup> The Company's revenue requirement witness, Mr. Beithon  
6 elaborates that, "Since OTP last set its rates 24 years ago ... two primary  
7 drivers have created a need for a rate increase. ... The most significant  
8 increases driving the revenue requirement are: a 130 percent increase in  
9 North Dakota non-fuel operating and maintenance costs, which is a 5.40  
10 percent increase using a simple average over 24 years; and a 151 percent  
11 increase in North Dakota fuel and purchased power costs, a portion of which  
12 are not currently recovered through the Fuel Clause Adjustment (FCA).<sup>3</sup> The  
13 Company's Notice summarizes the need for the rate increase as "The revenue  
14 deficiency is largely a result of increases in rate base and investment-related  
15 costs driven by the Company's additional investments in generation and  
16 transmission infrastructure since the last general rate application, which  
17 employed a 1983 test year."<sup>4</sup>

18 **General Comments**

19 **Q. Do you have any general comments regarding OTP's requested**  
20 **increase?**

---

<sup>2</sup> Id.

<sup>3</sup> Beithon Direct, page 3.

<sup>4</sup> Notice, page 2.

1 A. Yes, in my opinion, a 5.14 percent increase after 24 years reflects a good track  
2 record, however, this rate case comes at a time when energy, gasoline and  
3 food prices are sharply increasing and the national economy is in a severe  
4 recession. Consequently, this is no time to increase ratepayers' bills for  
5 unnecessary policy changes and overstated non-cash costs. In fact, it is a  
6 time to potentially reconsider prior policies that increased customer rates  
7 merely based on theoretical accounting issues rather than core operating and  
8 maintenance cost issues. Although I do not advocate the adoption of cash-  
9 basis accounting, I do recommend recognition of cash realities when  
10 arguments such as intergenerational equity are raised as an issue to extract  
11 cash payments from ratepayers for non-cash costs.

12 **Q. Have you investigated the Company's rate request?**

13 A. Yes, my assistant and I read the Company's filing and propounded numerous  
14 data requests related to the Company's rate request. North Dakota Public  
15 Service Commission staff member Mr. Diller also propounded several data  
16 requests. We have reviewed those responses and conducted independent  
17 analyses as a basis for my testimony.

18 **Depreciation**

19 **Q. Is depreciation an important aspect of this case?**

20 A. Yes, it is. Ms. Brutlag identifies several adjustments to depreciation expense  
21 netting to a \$560 thousand increase to a non-cash expense. I disagree with  
22 almost all of Ms. Brutlag's depreciation adjustments.

1    **Q.    Are there any general principles relating to depreciation that you wish to**  
2       **explicitly identify and address?**

3    A.    Yes, there are several.    First, depreciation rates are largely set based on  
4       forecasts of future costs of removal that are highly suspect under the best of  
5       circumstances.    There is great uncertainty caused by the fact that these costs  
6       will not be incurred until the plant is removed from service.    The expected  
7       remaining life of the plant is a forecast, the accuracy of which will not be  
8       known until the plant is removed years or decades from now.    The cost of  
9       removing that plant when the remaining life actually ends is a similar forecast  
10      of costs from far off in the future.

11           Typically rate cases involve substantial differences of opinion over the  
12      appropriateness of forecasts of costs that will be incurred only a year or two  
13      from now.    It is hard to imagine that forecasts of removal costs that will be  
14      incurred many years after the test year could be any more accurate than the  
15      forecasts of costs that will actually arise during this rate case cycle.    It does not  
16      increase the comfort in these forecasts when the amount a utility claims to  
17      have retired in the past represents a very small proportion of the total plant in  
18      service today.

19           Second, the terms “matching” and “intergenerational equity” (or  
20      inequity) often arise in discussions of utility depreciation practices and rates.  
21      To most accountants “matching” refers to matching revenues to the periods  
22      they are earned and costs to the periods in which they are incurred.    Company

1 witnesses usually point to the matching principle as a rationale for adopting  
2 their proposed depreciation rates. Unfortunately, the inappropriate  
3 interpretation of matching does not justify charging current ratepayers for un-  
4 incurred future inflation to money not yet spent; yet, that is precisely what OTP  
5 proposes.

6 Intergenerational equity is similar to matching, as it encourages the  
7 Commission to assign costs of providing utility service to the same  
8 "generation" of ratepayers that benefited from that utility service. In  
9 depreciation discussions, intergenerational equity means that the customers  
10 who took service while a plant was in service pay the costs associated with  
11 that plant, including the cost of removing the plant from service when it  
12 reaches the end of its useful life. Assume a piece of equipment will be in  
13 service for ten years. Intergenerational equity is achieved if the total costs  
14 associated with that plant, including removal costs at the end of its life, are  
15 collected from ratepayers during the decade the plant is in service, rather than  
16 from those taking service before or after that decade.

17 For purposes of assessing an intergenerational equity argument, then,  
18 the Commission needs to know what "generation" the party has in mind. The  
19 test year for a rate case, or even the entire period covered by the authorized  
20 rates could be viewed as a "generation." A cost recovery pattern that appears  
21 to achieve intergenerational equity from the perspective of a ten-year  
22 "generation" of utility ratepayers (that is, those taking service while a particular

1 piece of equipment is in service) may not be equitable when viewed from the  
2 perspective of customers who take service early during that generation, yet  
3 bear costs that will not arise until much later in the ten-year period.

4 A third important concept is "straight-line recovery." The concept begs  
5 the question "straight-line of what?" To illustrate, assume that the Commission  
6 adopts a forecast saying OTP will need to collect \$10,000 between 2009 and  
7 2018 to cover the net salvage costs for plant it expects to retire from service in  
8 2018. OTP contends that straight-line recovery must be achieved in nominal  
9 dollar amounts, that is, by collecting \$1,000 per year for ten years. The  
10 Commission should use "real" dollars (that is, inflation-adjusted dollars) to  
11 achieve straight-line recovery. The same amount in real dollars is recovered  
12 in each of the ten years, but the nominal dollars vary to match inflation for  
13 each year (and are paid in dollars subject to that same level of inflation). At  
14 the end of the ten-year period, the same amount of nominal dollars is  
15 recovered under each of the two approaches. So any assertion that an  
16 approach achieves "straight-line recovery" needs to be greeted with the inquiry  
17 "in terms of nominal or real dollars?"

18 **Q. Please discuss you specific disagreements with M's. Brutlag's**  
19 **depreciation proposals.**

20 **A. First, I disagree with Ms. Brutlag's proposal to allocate accumulated**  
21 **depreciation and depreciation expense to North Dakota rather than directly**  
22 **assigning depreciation as has been the past practice. OTP has been using**

1 depreciation rates approved by the Minnesota Commission, but at one point,  
2 North Dakota had its own depreciation rates. For reasons I will discuss below,  
3 I recommend that North Dakota discontinue blanket approval of Minnesota  
4 depreciation rates and adopt its own North Dakota depreciation rates once  
5 again. There is no need to discontinue the current practice of directly  
6 assigning depreciation. I also disagree with Ms. Brutlag's proposal to increase  
7 depreciation expense by \$12,095 for depreciation rate changes occurring after  
8 the end of 2007. This adjustment reflects nothing more than a decision by the  
9 Minnesota Commission to increase North Dakota service rates. I have also  
10 reduced M's. Brutlag's proposed depreciation rates, to eliminate the future  
11 inflation incorporated into those depreciation rates.

12 **New Depreciation-Related Information**

13 **Q. Have recent accounting pronouncements revealed any new information**  
14 **relating to depreciation?**

15 A. Yes, recent accounting pronouncements reveal that OTP's prior recognition of  
16 future cost of removal in depreciation rates has resulted in significant liabilities  
17 to ratepayers.

18 **Q. Do you have any preliminary comments concerning this issue?**

19 A. Yes, it is my understanding that ""The parties have tentatively settled this issue  
20 and are working on a final settlement document. As agreed, we are omitting  
21 discussions on this issue unless a final settlement cannot be reached or the  
22 Commission does not accept the proposed settlement. In the event the

1 settlement is not finalized or accepted for any reason, the parties  
2 have agreed LIG will be allowed to file testimony on this issue within five  
3 business days of such a determination."

4 **Q. What is the genesis of this new information?**

5 A. The genesis of the new information is the Financial Accounting Standards  
6 Board's ("FASB") 2002 Statement of Financial Accounting Standard No. 143  
7 ("SFAS No. 143") which addresses asset retirement obligations (AROs)  
8 associated with long-lived plant.<sup>5</sup>

9 SFAS No. 143's focus is legal obligations to incur a cost when an asset  
10 is retired – legal asset retirement obligations ("legal AROs"). SFAS No. 143  
11 considers such obligations to be a component of the original cost of the asset.  
12 It requires capitalization and depreciation of the discounted fair value of the  
13 estimated asset retirement cost over the asset's life.

14 SFAS No. 143 also identified a significant regulatory liability resulting  
15 from public utilities' past inclusion of excessive future cost of removal and  
16 dismantlement factors in depreciation rates. The Federal Energy Regulatory  
17 Commission ("FERC") identified these amounts as "non-legal" asset retirement  
18 obligations, meaning that the utilities do not have actual legal obligations and  
19 liabilities to incur these costs in the future.<sup>6</sup> SFAS No. 143 requires reporting

---

<sup>5</sup> FERC Order No. 631 is that agency's implementation of SFAS No. 143 for regulatory purposes for utility operations subject to that agency's jurisdiction.

<sup>6</sup> FERC Order No. 631, para. 36.

1 of non-legal AROs as regulatory liabilities to ratepayers - if the requirements of  
2 SFAS 71 are met.<sup>7</sup>

3 **Q. What conditions create a regulatory liability using GAAP?**

4 A. SFAS 71, ¶11, provides that a regulator's rate actions impose a liability on the  
5 utility to its customers (regulatory liability) if the regulator provides "current  
6 rates intended to recover cost expected to be incurred in the future with the  
7 understanding that if those costs are not incurred, future rates will be reduced  
8 by corresponding amounts."<sup>8</sup> For Commission-regulated utilities, this  
9 "understanding" has been implicit. Nevertheless, it is sufficiently clear to OTP  
10 to warrant creation of the regulatory liability for GAAP financial reporting  
11 purposes. Now that SFAS No. 143 has identified the amounts, this  
12 Commission should recognize them as the regulatory liabilities they are.

13 **Q. Does OTP have any regulatory liabilities relating to non-legal AROs?**

14 A. Yes, OTP reports a \$57.8 million regulatory liability in compliance with SFAS  
15 No. 143 in its December 31, 2007 Form 10-K Report.<sup>9</sup> North Dakota's portion  
16 of the regulatory liability is \$22.9 million.<sup>10</sup>

17 **Q. What is the nature of this regulatory liability?**

18 A. This liability consists of the cost of removal money OTP collected from  
19 ratepayers over and above its actual removal cost expenditures.

20 **Q. What do you recommend?**

---

<sup>7</sup> SFAS No. 143, paragraph B.73.

<sup>8</sup> SFAS No. 71, ¶11 and 11(b).

<sup>9</sup> December 31, 2007 10-K Report, p. 124.

<sup>10</sup> 39.61% per response to ND 02-212

1 A. I have three recommendations:

2 1. This Commission should specifically recognize, on the record, the \$22.9  
3 million as a regulatory liability for reporting and ratemaking purposes in  
4 North Dakota. It should require OTP to transfer this amount from the  
5 North Dakota depreciation reserve to account 254-other regulatory  
6 liabilities.

7 2. This Commission should require OTP to file a North Dakota specific  
8 depreciation study.

9 3. The Commission should also instruct OTP to use the present value  
10 approach if it includes future removal and dismantling costs in its  
11 calculation of depreciation rates.

12 **Q. Why is it necessary for the Commission to recognize a regulatory liability**  
13 **for the non-legal cost of removal and dismantlement amounts?**

14 A. Although the FERC has recognized and required isolation of the amount within  
15 the utility's accounting system, FERC did not require reporting the amount in  
16 FERC Form 1. FERC also failed to require reporting them as regulatory  
17 liabilities. FERC deferred these decisions to the states, which are the primary  
18 ratemaking bodies. Consequently, while FERC Order No. 631 implies a new  
19 transparency by requiring identification of the amounts and maintenance of  
20 separate subsidiary records for regulatory analysis and rate setting purposes,  
21 it did not specifically recognize a regulatory liability for non-legal AROs. The

1           \$22.9 million North Dakota amount is clearly not identifiable in this rate case  
2           other than through my testimony.

3           As a result, nothing holds OTP specifically accountable for these  
4           excess collections, even though the public accounting profession and the  
5           Securities and Exchange Commission recognize that they are regulatory  
6           liabilities and that the PSC implicitly holds OTP accountable.

7           Regardless of the implied transparency provided by FERC's new  
8           requirements, OTP does not even identify or mention these requirements or  
9           the issue in its rate case filing. This is an intolerable situation. The  
10          accountability must be explicit, and the Commission must establish that  
11          accountability.

12          My experience shows that it is unlikely that all of the amounts collected  
13          will be spent for future cost of removal. Nevertheless, even if it was highly  
14          probable that OTP might spend all this money for future cost of removal, it is  
15          fair and reasonable for the Commission to recognize the ratepayers' claims on  
16          these monies until actually spent on their intended purpose. Unless they are  
17          explicitly identified as "subject to refund," there is an ongoing and unnecessary  
18          risk that they are merely hidden potential income to OTP.

19          It is critical that the Commission require OTP to explicitly identify and  
20          report this regulatory liability and all related activity in all future reports, rate  
21          cases and depreciation studies that it files with the Commission. The  
22          Commission should require prominent disclosure of its explicit recognition of

1           this amount as an intrastate regulatory liability in OTP's future FERC Form 1  
2           reports to ensure sufficient recognition of and transparency concerning these  
3           amounts. Without a requirement for separate identification and reporting of  
4           these amounts, they are hidden from the ratemaking process and regulatory  
5           scrutiny in North Dakota.

6   **Q.   What is wrong with continuing to record the regulatory liability as**  
7           **accumulated depreciation?**

8   A.   OTP and all utilities consider accumulated depreciation to represent the  
9           measure of their capital that they have recovered from their ratepayers. As  
10          simplistic as it sounds, *utilities consider any amount in accumulated*  
11          *depreciation to be "their money" even if they collected it for a fictitious future*  
12          *cost.* OTP specifically states that is the "Company's money" in response to  
13          ND 02-218 i.

14   **Q.   Does OTP agree that its collections for non-legal AROs result in a**  
15          **regulatory liability?**

16   A.   A.   No. OTP emphatically denies that its \$57.8 million of excess collections  
17          for non-legal AROs constitute a regulatory liability, even though it reports it as  
18          such.<sup>11</sup>

19   **Q.   Why does OTP take this position?**

20   A.   OTP knows that if regulation changes, it will transfer the unspent money to its  
21          equity account rather than returning it to ratepayers.

---

<sup>11</sup> Response to ND 02-218.

1           The Edison Electric Institute and several individual utilities fought hard  
2           to avoid having either the FASB or FERC require the identification and  
3           reporting of the regulatory liability that I have just described.

4           If OTP were to be deregulated, or if regulation were to change from  
5           “cost-based” to some form of alternative “price-based” regulation, history tells  
6           us the Company would have every interest in immediately transferring its  
7           \$57.8 million regulatory liability into its GAAP income. This amount could well  
8           disappear from the scene unless the Commission protects it on behalf of  
9           ratepayers. Therefore, this amount must be specifically designated as a  
10          regulatory liability for ratemaking purposes.

11 **Q. Why do you believe that OTP would transfer its \$57.8 million non-legal**  
12 **regulatory liability into GAAP income?**

13 A. It will transfer the regulatory liability into GAAP income because that is what  
14 GAAP requires. If deregulated, or if regulation changes significantly, the  
15 provisions of SFAS No. 71 will no longer apply. The regulatory liability amount  
16 will flow immediately and explicitly to GAAP income, because SFAS No. 143  
17 requires it to flow to income if it is not payable to ratepayers. This is what  
18 some electric utilities did when their production plants were deregulated, and  
19 this is what OTP warns it will do in its 2007 10-K Report.

20 **Q. Do you have any credible evidence of such treatment in the past?**

1 A. Yes, American Electric Power had several of its production plants deregulated.  
2 It immediately transferred \$473 million from accumulated depreciation into  
3 income relating to those deregulated plants.<sup>12</sup>

4 In another example, Tucson Electric Power Company ("TEP") stated  
5 that:

6 TEP had accrued \$113 million for final  
7 decommissioning of its generating facilities. ... this  
8 amount was reversed for 2002 and included as part of  
9 the cumulative effect adjustment of accounting  
10 adjustment when FAS 143 was adopted on January  
11 1, 2003.<sup>13</sup>

12 This means that TEP transferred non-legal AROs into income.

13 For its regulated operations, which include the transmission and  
14 distribution portions of its business, TEP continued to apply SFAS 71. As a  
15 result, TEP recorded the cost of removal collected for regulated non-legal  
16 AROs as a regulatory liability.

17 As of December 31, 2004, TEP had accrued \$67  
18 million for the net cost of removal of the interim  
19 retirements from its transmission, distribution and  
20 general plant. As of December 31, 2003, TEP had  
21 accrued \$60 million for these removal costs. The  
22 amount is recorded as a regulatory liability.<sup>14</sup>

23 However, TEP also reported:

24 If TEP stopped applying FAS 71 to its remaining  
25 regulated operations, it would write off the related  
26 balances of its regulatory assets as an expense and

---

<sup>12</sup> AEP 2003 Annual Report to Shareholders, page 69.

<sup>13</sup> Tucson Electric Power Company December 31, 2004 10 K Report, page K-59.

<sup>14</sup> Id., page K-60.

1                   its regulatory liabilities as income on its income  
2                   statement.<sup>15</sup>

3                   The term “write off” is a euphemism for transferring the money to income.

4   **Q.   Is TEP aware that you have used the quotation above to make the point**  
5           **that given the chance a utility will transfer the regulatory liability to**  
6           **income?**

7   A.   Yes, in November 2005, the Public Utilities Fortnightly published an article I  
8       wrote concerning the issues at hand in this proceeding. The article included  
9       the quotation from TEP’s 2004 10-K Report. Subsequently, Karen G.  
10      Kissinger, TEP’s Vice President, Controller & Chief Compliance Officer  
11      responded to my article.<sup>16</sup> Ms. Kissinger leveled several attacks against my  
12      logic, but her last sentence corroborated the risk to ratepayers that I identified  
13      in the article. Ms. Kissinger finished her letter saying: “Ratepayers are not  
14      entitled to a refund of costs recognized to provide services they have already  
15      received.”<sup>17</sup> That means that TEP believes that its ratepayers should pay it  
16      money in advance for future costs of removal, with no expectation of a refund  
17      or future rate decrease should TEP not use the funds for their intended  
18      purpose – in that event, they belong to TEP. OTP’s ratepayers are subject to  
19      the same risks.

20   **Q.   Have any other industries transferred non-legal ARO amounts into**  
21           **income?**

---

<sup>15</sup> Id. (Emphasis added.)

<sup>16</sup> Id., page 12. Public Utilities Fortnightly, Letters to the Editor, April 2006, page 10.

<sup>17</sup> Id.

1 A. Yes, while still regulated, the telephone industry collected substantial amounts  
2 of future cost of removal from its ratepayers through depreciation, just as OTP  
3 wants to continue doing. Upon deregulation and the adoption of SFAS No.  
4 143, the major telephone companies transferred \$11.5 billion from  
5 accumulated depreciation into their net income.<sup>18</sup>

6 **Q. Can you provide any definitive additional evidence that OTP will transfer**  
7 **the money in the future?**

8 A. Yes, the U.S. accounting profession is presently moving towards the adoption  
9 of International Financial Reporting Standards ("IFRS"). Upon adoption of  
10 IFRS, the regulatory liability will disappear into equity.<sup>19</sup>

11 **Q. What should the Commission do with the cost of removal regulatory**  
12 **liability on a going-forward basis?**

13 A. There are a number of alternatives to the treatment of the regulatory liability on  
14 a going-forward basis. The Commission could require continued maintenance  
15 as a permanent rate base offset representing customer-provided capital, or  
16 amortization back to ratepayers over some specified amortization period. I  
17 prefer an amortization, because I do not believe OTP will ever spend all of this  
18 money on future cost of removal, and as long as the money remains in the  
19 Company's hands, it will do whatever it can to convert the regulatory liability to  
20 income.

---

<sup>18</sup> Pre-tax gains of SBC (\$5.9 billion), Verizon (\$3.5 billion), Qwest (\$0.4 billion), BellSouth (\$1.3 billion) and Sprint (\$0.4 billion). See SBC, Verizon, Qwest, BellSouth and Sprint's 2003 10K Reports and 2003 Annual Reports to Shareholders.

<sup>19</sup> See Ready for IFRS?, *Public Utilities Fortnightly*, January 2009 and Fixing Depreciation Accounting, *Public Utilities Fortnightly*, October 2008.

1 **Q. What amortization period do you recommend?**

2 A. I recommend a 10-year amortization period.

3 **OTP's Going-Forward Cost Of Removal Proposals**

4 **Q. Please explain what is meant by "cost of removal."**

5 A. The cost of providing utility service includes not only the costs of installing and  
6 operating utility plant, but also removing that plant where appropriate at the  
7 end of its useful life. Therefore, one of the components of a public utility  
8 depreciation rate is a current estimate of future cost of removal (or negative  
9 net salvage).

10 This estimate is typically expressed as a ratio (derived from historical  
11 data), that is applied to the current plant balance to provide an estimate of the  
12 future cost of removal. This future cost is, in turn, charged to depreciation  
13 expense on a straight-line basis over the remaining life of the plant, just as the  
14 depreciation of plant investment is charged to expense. A cost of removal  
15 ratio increases the overall depreciable cost base because it allocates a portion  
16 of the estimated future removal cost to each year of the asset's service life.  
17 This process is, by definition, accrual accounting.

18 **Q. Do you object to accrual accounting?**

19 A. No, I do not object to accrual accounting if properly applied.

20 **Q. If you are not raising any objection to the general process of forecasting**  
21 **future costs of removal or net salvage, what does your testimony**  
22 **address and how is it different than what OTP proposes?**

1 A. My testimony focuses on providing the Commission with information it needs  
2 to address the inflation issue. To that end, my discussion addresses accrual  
3 accounting, matching and intergenerational equity principles. I provide a  
4 simple and straight-forward example demonstrating that the present value  
5 approach is the approach most consistent with these principles because it  
6 properly matches inflation expense to the periods incurred and eliminates the  
7 intergenerational inequity inherent in OTP's approach. I do not propose any  
8 variation on "expensing" or normalizing removal costs. Accepting OTP's future  
9 cost of removal proposals at face value, I merely express them at their present  
10 value so current ratepayers will not be charged for future inflation that has not  
11 been incurred.

12 In other words, for plant in service today that will likely be removed from  
13 service twenty years from now, both the present value approach and OTP's  
14 approach would recover the same total amounts. The present value approach  
15 would achieve the same straight-line pattern as OTP's approach for recovery  
16 of the original plant investment, and for recovery of the inflation-adjusted  
17 amount for the net salvage costs that will be incurred in 2029. The only  
18 difference is the cost recovery pattern for the future inflation costs; the present  
19 value approach would have the annual amounts increase during the twenty-  
20 year period to reflect the effects of inflation (and permit OTP customers to pay  
21 in inflated dollars), while OTP would allocate the future inflation costs on a

1 straight-line basis, an outcome that assigns a disproportionate share of those  
2 costs to current ratepayers.

3 **Q. Are you challenging any of OTP's proposed lives?**

4 A. No, I am not challenging any of OTP's proposed lives. I think it is more  
5 important at this juncture to focus the Commission's attention on how OTP's  
6 approach treats future inflation costs. I will show how a simple modification to  
7 this treatment can achieve the proper and far more equitable outcome that is  
8 consistent with the matching principle, minimizes intergenerational inequity,  
9 and has the added advantage of lowering the utility's depreciation rates.

10 **Q. How did OTP arrive at his net salvage or future cost of removal**  
11 **proposals?**

12 A. OTP conducted a "traditional" historical net salvage analysis to estimate future  
13 net salvage ratios for each account.

14 **Q. Why do you object to OTP's traditional approach?**

15 A. OTP's approach is front-loaded in its treatment of future inflation costs. It  
16 increases the current estimate of future costs of removal for a substantial  
17 amount of future inflation. In other words, OTP's approach charges current  
18 ratepayers on an undiscounted basis for future inflation. I disagree with OTP's  
19 approach from an accounting standpoint as well as from a ratemaking  
20 standpoint. Accrual accounting consists of matching costs to the periods in  
21 which they are incurred. OTP's approach fails that fundamental test by front-

1 loading future inflation. This defect is why GAAP specifically precludes his  
2 approach.

3 **Q. Why does OTP's approach result in inflated future cost of removal**  
4 **estimates?**

5 A. OTP bases his approach on the relationship of current cost of removal  
6 expenditures in today's dollars versus the original cost of the plant being  
7 retired, calculating a ratio of current cost of removal (in today's dollars) to  
8 original cost of plant (in historical dollars). A substantial part of the current  
9 cost of removal represents past inflation experienced during the period (often  
10 decades) between when the plant was first put in service and when the  
11 removal costs were incurred. OTP then applies that ratio to today's plant  
12 balances to project the future cost of removal. In this way, the calculation  
13 extrapolates into the future all of the past inflation rather than the small portion  
14 actually experienced during the test year 2007.

15 **Accrual Accounting**

16 **Q. What is accrual accounting?**

17 A. Accrual accounting recognizes or matches revenue to the periods earned and  
18 expenses to the periods incurred. Accrual accounting is the foundation of  
19 generally accepted accounting principles ("GAAP"). The directives issued by  
20 the Financial Accounting Standards Board ("FASB"), such as SFAS No. 143  
21 and FIN 47 set forth in GAAP.

22 **Q. What is cash basis accounting?**

1 A. Cash basis accounting recognizes revenues and expenses when received or  
2 disbursed rather than when earned or incurred.

3 **Q. Does OTP's approach constitute accrual accounting?**

4 A. I do not believe it does, at least to the extent it charges current ratepayers the  
5 costs of inflation that may not be incurred for years or even decades. An  
6 approach more consistent with accrual accounting would match those future  
7 inflation costs to the ratepayers taking utility service at the time the inflation is  
8 incurred. OTP's approach does not match inflation costs to the periods  
9 incurred.

10 **Q. Do the relatively recent pronouncements of the Financial Accounting**  
11 **Standards Board provide any useful guidance on these questions?**

12 A. I believe they do, even if the questions are arising here in a ratemaking  
13 proceeding and the FASB pronouncements apply most directly to financial  
14 reporting requirements. But the underlying principles of achieving appropriate  
15 "matching" through accrual accounting do not change whether they arise in a  
16 ratemaking or financial reporting setting.

17 OTP is no doubt familiar with the accounting prescribed in SFAS No.  
18 143 and FIN 47, which constitute GAAP. SFAS No. 143 was adopted to  
19 establish accounting standards for recognition and measurement of a liability  
20 for an asset retirement obligation and any associated asset retirement cost.  
21 (SFAS No. 143, ¶ 1.) SFAS 143 provides that where there are no quoted  
22 market prices to use for such estimating purposes, a "present value" technique

1 is often the best available substitute. (SFAS No. 143, ¶ 8.) This present value  
2 technique prescribed in SFAS 143 directs the discounting of the estimated  
3 future cash flows using “credit-adjusted risk-free rate.”

4 OTP may argue that the Commission should not rely on SFAS No. 143  
5 or FIN 47 for purposes of deciding ratemaking issues. However, for purposes  
6 of deciding what approach is most consistent with principles of accrual  
7 accounting, I submit there is no better source than FAS 143 and the other  
8 FASB pronouncements that are, after all, the embodiment of GAAP. And,  
9 under FAS 143 companies are not required to report the absolute future value  
10 of removal costs, but rather a “present value” of those future costs. For  
11 financial reporting purposes, this better enables investors to assess a  
12 company’s future asset retirement obligations. For ratemaking, it serves a  
13 different purpose. Using a present value calculation of the future costs of  
14 removal ensures that the future removal cost expenditure is measured in a  
15 way that achieves a fair revenue requirement to charge customers during an  
16 accounting period. The present value approach treats OTP’s study year as  
17 the relevant “accounting period” OTP’s testimony refers to.

18 It is important to be clear about this. In other cases in which I have  
19 been involved, utilities have characterized the present value approach as  
20 seeking to have the Commission adopt SFAS 143 for ratemaking purposes  
21 when, in fact, the utility only adopted SFAS S143 for financial reporting  
22 purposes.

1 I am not asking the Commission to adopt SFAS 143 for ratemaking  
2 purposes. However, for the purpose of developing an appropriate estimate of  
3 the amount of future removal costs to include in today's rates, the underlying  
4 principle is consistent with accrual accounting as set forth in GAAP (of which  
5 SFAS 143 is a part); whether the estimate is to be used for financial reporting  
6 purposes or for establishing a reasonable rate under cost-of-service  
7 ratemaking. The amount that should be charged to the "accounting period" is  
8 an appropriate share of the present value of the future obligation. The  
9 Commission may choose to use something other than the "credit-adjusted risk-  
10 free rate" described in SFAS No. 143 for calculating the present value of the  
11 future obligation. For example, I recommend the Handy Whitman indices as  
12 the basis to make the adjustment. But the underlying principle of accrual  
13 accounting and ratemaking remains – future cost of removal is properly  
14 measured and matched to the period incurred. In ratemaking, the accounting  
15 period is the current year, not the remaining life of the plant.

16 **Q. Can you demonstrate that using the present value approach constitutes**  
17 **accrual accounting and that OTP's approach does not constitute accrual**  
18 **accounting?**

19 **A.** Yes. Exhibit\_\_\_ (MJM-1) is a chart I designed to demonstrate those facts. It  
20 is a simple single asset example comparing OTP's approach to collecting  
21 future inflation versus the present value accrual approach. The example  
22 assumes the present value to remove a single structure is \$20,000, but that

1 will increase over the structures' 20-year life to \$53,066 at a 5 percent inflation  
2 rate. As you can see, both OTP's approach and the present value approach  
3 accumulate the same \$53,066 total amount for future removal costs by the end  
4 of the asset's life. The difference is the rate of collection for future inflation  
5 costs. The present value approach matches inflation to the periods incurred.  
6 OTP's approach front-loads future inflation costs into current periods, and by  
7 doing so overcharges ratepayers in the early years and undercharges  
8 ratepayers in the later years. This flies in the face of the "intergenerational  
9 equity" and accrual accounting concepts; it stands them on their heads.

10 **Q. Is this example intended to show rate base effects?**

11 A. No, the example demonstrates that accrual accounting matches inflation to the  
12 periods incurred. Rate base is irrelevant to that demonstration.

13 **Q. Is there any economic rationale that supports matching future inflation to  
14 the periods incurred?**

15 A. Yes, the inflation-related portion of the future removal cost will be paid for with  
16 cheaper dollars in future years. In terms of nominal dollars, the amount to be  
17 paid appears to be higher, but in real (that is, inflation-adjusted) dollars, the  
18 same amount is paid now and in the future, all else being equal. In other  
19 words, if OTP were to retire and remove all of its assets today, it would incur  
20 the present value of OTP's same future cost of removal estimates. When it  
21 comes to future inflation costs, "straight-line" cost allocation should be  
22 measured in real dollars, not nominal dollars.

1 **Q. Is OTP's approach required under the Uniform System of Accounts**  
2 **("USOA")?**

3 A. No, nothing in the USOA requires depreciation rates to be based on inflated  
4 future costs, or to collect from today's ratepayers the costs of inflation that will  
5 not be experienced for years or even decades to come.

6 **Consolidated Taxes**

7 **Q. Do you have any other examples of OTP collecting funds in excess of its**  
8 **actual costs?**

9 A. Yes, OTP is a participant in a consolidated federal income tax return. These  
10 arrangements can result in the ratepayers of regulated entities subsidizing  
11 losses of unregulated affiliates. In other public utility cases, I have read tax  
12 allocation agreements between the parties to consolidated tax returns. On  
13 more than one occasion, I have seen words requiring a pass through of taxes  
14 collected from a regulated entity to the parent and from there to the loss  
15 affiliates. In fact, that is precisely what is called for in OTP's tax sharing  
16 agreement.<sup>20</sup>

17 **Q. Has the Commission employed the stand-alone approach in the past?**

18 A. Yes, it has. However, given the experience with energy, gasoline and food  
19 price increases, I recommend that the Commission revisit the issue. In a  
20 period of dwindling resources and corresponding upward price spirals, the  
21 Commission should at least know the magnitude of the consolidated tax

---

<sup>20</sup> See response to ND 02-58.

1 subsidy and reconsider whether captive ratepayers should be required to pay  
2 anything more than actual taxes. The Commission should place OTP on alert  
3 in this proceeding that it intends to revisit the consolidated tax issue in the next  
4 rate case.

5 **Summary of Snavelly King Adjustments**

6 **Q. Do you have a summary of your individual adjustments to the**  
7 **Company's filed revenue requirement?**

8 A. Yes, Exhibit\_\_\_ (MJM-2) summarizes the adjustments. It also incorporates a  
9 stipulated 8.62 percent rate of return. The adjusted revenue requirement is  
10 \$.645 million less than OTP's.

11 **Adjustment No. 1 – Implement Stipulated Rate of Return**

12 **Q. Please explain each adjustment.**

13 A. Adjustment No. 1 implements the 8.62 percent rate of return to which the  
14 parties have stipulated.

15 **Adjustment No. 2 – Reverse Allocation of Depreciation**

16 **Q. Please explain Adjustment No. 2.**

17 A. Adjustment No. 2 reverses Ms. Brutlag's proposal to allocate, rather than  
18 directly assign depreciation to North Dakota.

19 **Adjustment No. 3 – Reverse Depreciation Increase Using 2008**  
20 **Depreciation Rates**

21 **Q. Please explain Adjustment No. 3.**

22 A. Adjustment No. 3 reverses the \$12,095 depreciation increase Ms. Brutlag  
23 proposes to reflect the 2008 Minnesota depreciation rates.

1  
2

1        **Adjustment No. 4 – Reverse Depreciation Decrease Using Brutlag**  
2        **Proposed Depreciation Rates**

3        Q.        Please explain Adjustment No. 4.

4        A.        Adjustment No. 4 reverses the depreciation decrease Ms. Brutlag proposes  
5        based on a new study that is yet to be approved by the Minnesota  
6        Commission. Even with a decrease these depreciation rates are excessive  
7        due to their inclusion of future inflation in the cost of removal estimates.

8        **Adjustment No. 5 – Implement North Dakota Staff Depreciation Rates**

9        Q.        Please explain Adjustment No. 5.

10      A.        Adjustment No. 5 implements the North Dakota Staff's recommended  
11      depreciation rates. They accept Ms. Brutlag's parameter proposals, but  
12      eliminate the future inflation expense from the cost of removal estimates  
13      included in the rate calculations.

14      **Adjustment No. 6 – Reduce Depreciation Expense for New Plant**

15      Q.        Please explain Adjustment No. 6.

16      A.        Adjustment No. 6 reduces Ms. Brutlag's proposed depreciation expense  
17      relating to new plant to conform to the North Dakota Staff's recommended  
18      depreciation rates.

19      **Adjustment No. 7 – Charitable Donations**

20      Q.        Please explain Adjustment No. 7.

21      A.        Adjustment No. 7 removes charitable donations from the Company's revenue  
22      requirement claim. This adjustment results in an \$114,816 reduction to the  
23      revenue requirement.

1 **Q. Why have you made this adjustment?**

2 A. Otter Tail included in its revenue requirement certain charitable donations.  
3 These donations are not necessary for the provision of safe, reliable and  
4 efficient electric and natural gas service. While it is commendable that the  
5 Company is involved in civic and charitable activities, ratepayers should not be  
6 expected to finance those activities. As such, I have removed these  
7 donations.

8 **Adjustment No. 8 – STB Litigation Expense**

9 **Q. Please explain Adjustment No. 8.**

10 A. Adjustment No. 8 removes \$40,973 related to litigation before the Surface  
11 Transportation Board from the Company's revenue requirement claim.

12 **Q. Why have you made this adjustment?**

13 A. Included in Otter Tail's test year revenue requirement is \$40,973 in expense  
14 related past litigation before the STB. Because this litigation effort is finished,  
15 any expenses related to it will not be ongoing. Therefore, I have removed the  
16 \$40,973 from the revenue requirement.

17 **Adjustment No. 9 – Economic Development Expense**

18 **Q. Please explain Adjustment No. 9.**

19 A. Adjustment No. 9 removes \$108,539 related to economic development from  
20 the Company's revenue requirement claim.

21 **Q. Why have you made this adjustment?**

1 A. Otter Tail has proposed increasing the amount included in rates for economic  
2 development activities to \$500,000. The current annual amount included in  
3 rates is \$315,557, which was approved during the 1988/1989 time frame.<sup>21</sup>  
4 According to Company witness Ms. Brutlag, Otter Tail has averaged \$513,698  
5 per year since the inception of the program.<sup>22</sup> While this may be true, the  
6 amount is skewed by a \$1.3 million expenditure in 1995. A more recent  
7 calculation using 2004 through 2008 amounts indicates the Company  
8 averages \$391,461 in economic development expense.

9 Otter Tail's economic development activities appear to provide a  
10 genuine service to the community, including job creation in many cases.<sup>23</sup>  
11 This is particularly important in today's economic environment. However, the  
12 rate payers being asked to pay for these activities are also victims of the  
13 current economy and should not be asked to pay higher rates in order to  
14 finance Otter Tail's community involvement.

15 Because the previous amount was set in 1988/1989, I have updated the  
16 amount to Otter Tail's most recent five-year average of \$391,461. This results  
17 in a \$108,539 decrease to the revenue requirement.<sup>24</sup>

18 **Adjustment No. 10 – Employee Awards**

19 **Q. Please explain Adjustment No. 10.**

---

<sup>21</sup> Brutlag, pp. 18-19.

<sup>22</sup> Exhibit\_\_\_ (BCB-1), Schedule 2.

<sup>23</sup> See Brutlag, p. 19 and response to ND 02-009.

<sup>24</sup> \$500,000 included in Company's claim less \$391,461 recommended amount.

1 A. Adjustment No. 10 removes \$76,089 related to employee awards, gifts,  
2 dinners and similar activities from the Company's revenue requirement claim.

3 **Q. Why have you made this adjustment?**

4 A. In its response to ND 02-126, the Company provided the year 2007 amounts  
5 for employee gifts, luncheons, dinners, picnics and awards. The total amount  
6 was \$85,989. This amount includes \$36,456 in annual employee service  
7 awards and \$15,522 in "token gifts given to each employee attending annual  
8 executive forum meetings."<sup>25</sup> A review of the invoices provided shows that the  
9 awards purchased ranged from hunting knives to flat screen televisions.<sup>26</sup>  
10 While I understand that some companies include these types of activities for  
11 employees as morale boosters, I do not believe the rate payers should be  
12 asked to finance them. As such, I have removed the amounts. However, of  
13 the total, \$9,900 related to safety award checks.<sup>27</sup> I have allowed that amount  
14 to stay in the revenue requirement.

15 **Adjustment No. 11 – Asset-Based Margins**

16 **Q. Please explain Adjustment No. 11.**

17 A. Adjustment No. 11 eliminates asset-based margins which Mr. King  
18 recommends be flowed through the fuel clause.

19 **Q. Why have you made this adjustment?**

---

<sup>25</sup> See response to ND 02-126, Attachment 2.

<sup>26</sup> Id., Attachment 1.

<sup>27</sup> Id, Attachment 2.

1 A. As I stated, Mr. King discusses this adjustment in detail in his testimony.  
2 However, I observe that the Ancillary Services Market is up and running, but it  
3 just started, consequently, it is probably too early to try and include an amount  
4 in base rates. Furthermore, if the margins are not run through the fuel clause  
5 adjustment, a perverse incentive could ensue where OTP would be better off  
6 setting aside its generating units to provide ASM services and generating ASM  
7 revenues (not included in the rate case) and purchasing power for its  
8 customers which off course are automatically ran through the FCA.

9 **Adjustment No. 12 – Executive Incentive Pay**

10 Q. **Please explain Adjustment No. 12.**

11 A. Adjustment No. 12 removes \$150,668 related to executive incentive pay from  
12 the Company's revenue requirement claim.

13 Q. **Why have you made this adjustment?**

14 A. Otter Tail has included \$358,248 (total company) in executive incentive pay in  
15 its revenue requirement calculation. The North Dakota portion of that amount  
16 is \$150,668. I have removed the entire provision for executive incentives for  
17 several reasons. First, as I have discussed several times in my testimony, the  
18 current state of the economy should discourage the payment of any bonus  
19 plans. Notwithstanding the well-publicized actions of certain companies  
20 receiving federal assistance, many companies today are actually instituting  
21 pay cuts in order to stay viable during this time. Second, as described in the  
22 response to ND 02-102, payment of the executive incentive plan target amount

1 is 60 percent dependent on the achievement of financial goals (regulated  
2 return on equity and return on invested capital), which are designed to benefit  
3 shareholders, not ratepayers.<sup>28</sup> The remaining 40 percent is dependent on  
4 "individual performance." I do not know what areas of "individual performance"  
5 are considered, but there is no indication this is safety or service related,  
6 unlike the design of the incentive plan for non-executive employees. If Otter  
7 Tail wishes to pay its executives an incentive bonus it should be paid for by  
8 shareholders, not ratepayers.

9 **Adjustment Nos. 13 and 14 – Reverse OPEB Transition Costs**

10 **Q. Please explain Adjustment Nos. 13 and 14.**

11 A. Both of these adjustments relate to SFAS No. 106 costs which, in turn, are  
12 costs associated with Other Post Employment Benefits. Mr. Beithon states  
13 that "These costs are tracked in two parts – transition costs and current  
14 accrual expenses."<sup>29</sup>

15 Adjustment No. 13 is a reversal of the Company's 2006 elimination of  
16 the so-called transition obligation associated with OPEBs. OTP had  
17 apparently recorded a receivable in its prepayments account to reflect the  
18 amount it intended to charge ratepayers for the transition obligation. In reality,  
19 it appears that it had overestimated the amount it needed for OPEB costs, and  
20 in fact did not even create a funded liability for these costs, such as it has for

---

<sup>28</sup> See response to ND 02-102, Attachment 3, p. 2.

<sup>29</sup> Beithon page 32.

1 its pension obligation. Consequently, upon adoption of SFAS No. 158, it wrote-  
2 off the prepayment/receivable.

3 In this case, OTP proposes to create \$1,678,516 of off-book income  
4 merely by crediting its retained earnings account and returning the \$1,678,516  
5 into prepayments with a corresponding \$335,703 annual amortization expense  
6 obligation it would like ratepayers to pay. I reject both of those requests. OTP  
7 actually funds its OPEBs on a pay-as-you go basis, just as it has done from  
8 the very beginning. It does not maintain a cash fund for these costs.  
9 Adjustment No. 13 reverses OTP's attempt to reestablish a receivable from  
10 ratepayers for prior OPEB costs, and Adjustment No. 14 reverses OTP's  
11 amortization of the fictitious transition receivable. In my opinion, the  
12 Commission should also require OTP to begin funding its OPEB liability.

13 **Adjustment Nos. 15 and 16 – Flow MISO Amounts Through Fuel**  
14 **Adjustment Change**

15 **Q. Please explain Adjustment Nos. 15 and 16.**

16 A. Adjustment Nos. 15 and 16 reflects Staff's position that MISO costs should be  
17 flowed through the fuel adjustment charge.

18 **Adjustment No. 17 – Reverse Non-Asset Based Margins**

19 **Q. Please explain Adjustment No. 17.**

20 A. Adjustment No. 17 reverses OTP's proposal to include non-asset based  
21 margins in the revenue requirement.

22 **Q. Why did you make this adjustment?**

1 A. I made this adjustment because the Company's proposal allocates more cost  
2 from the Company's trading department than it does revenues from non-asset  
3 based margins.

4 **Adjustment No. 18 – Reverse DSM and Energy Conservation**

5 **Q. Please explain Adjustment No. 18.**

6 A. Adjustment No. 18 reverses OTP's DSM and Energy Conservation charges so  
7 they can be recovered through a separate rider.

8 **Q. Does this conclude your testimony?**

9 A. Yes, it does.

## Experience

### **Snavely King Majoros O'Connor & Bedell, Inc.**

***Vice President and Treasurer (1988 to Present)***  
***Senior Consultant (1981-1987)***

Mr. Majoros provides consultation specializing in accounting, financial, and management issues. He has testified as an expert witness or negotiated on behalf of clients in more than one hundred thirty regulatory federal and state regulatory proceedings involving telephone, electric, gas, water, and sewerage companies. His testimony has encompassed a wide array of complex issues including taxation, divestiture accounting, revenue requirements, rate base, nuclear decommissioning, plant lives, and capital recovery. Mr. Majoros has also provided consultation to the U.S. Department of Justice and appeared before the U.S. EPA and the Maryland State Legislature on matters regarding the accounting and plant life effects of electric plant modifications and the financial capacity of public utilities to finance environmental controls. He has estimated economic damages suffered by black farmers in discrimination suits.

### **Van Scoyoc & Wiskup, Inc., Consultant (1978-1981)**

Mr. Majoros conducted and assisted in various management and regulatory consulting projects in the public utility field, including preparation of electric system load projections for a group of municipally and cooperatively owned electric systems; preparation of a system of accounts and reporting of gas and oil pipelines to be used by a state regulatory commission; accounting system analysis and design for rate proceedings involving electric, gas, and telephone utilities. Mr. Majoros provided onsite management accounting and controllership assistance to a municipal electric and water utility. Mr. Majoros also assisted in an antitrust proceeding involving a major electric utility. He submitted expert testimony in FERC Docket No. RP79-12 (El Paso Natural Gas Company), and he co-authored a study entitled Analysis of Staff Study on Comprehensive Tax Normalization that was submitted to FERC in Docket No. RM 80-42.

### **Handling Equipment Sales Company, Inc.** ***Controller/Treasurer (1976-1978)***

Mr. Majoros' responsibilities included financial management, general accounting and reporting, and income taxes.

### **Ernst & Ernst, Auditor (1973-1976)**

Mr. Majoros was a member of the audit staff where his responsibilities included auditing, supervision, business systems analysis, report preparation, and corporate income taxes.

### **University of Baltimore - (1971-1973)**

Mr. Majoros was a full-time student in the School of Business.

During this period Mr. Majoros worked consistently on a part-time basis in the following positions: Assistant Legislative Auditor – State of Maryland, Staff Accountant – Robert M. Carney & Co., CPA's, Staff Accountant – Naron & Wegad, CPA's, Credit Clerk – Montgomery Wards.

### **Central Savings Bank, (1969-1971)**

Mr. Majoros was an Assistant Branch Manager at the time he left the bank to attend college as a full-time student. During his tenure at the bank, Mr. Majoros gained experience in each department of the bank. In addition, he attended night school at the University of Baltimore.

## Education

University of Baltimore, School of Business, B.S. –  
Concentration in Accounting

## Professional Affiliations

American Institute of Certified Public Accountants  
Maryland Association of C.P.A.s  
Society of Depreciation Professionals

## Publications, Papers, and Panels

*"Analysis of Staff Study on Comprehensive Tax Normalization," FERC Docket No. RM 80-42, 1980.*

*"Telephone Company Deferred Taxes and Investment Tax Credits – A Capital Loss for Ratepayers," Public Utility Fortnightly, September 27, 1984.*

*"The Use of Customer Discount Rates in Revenue Requirement Comparisons," Proceedings of the 25th Annual Iowa State Regulatory Conference, 1986*

*"The Regulatory Dilemma Created By Emerging Revenue Streams of Independent Telephone Companies," Proceedings of NARUC 101st Annual Convention and Regulatory Symposium, 1989.*

*"BOC Depreciation Issues in the States," National Association of State Utility Consumer Advocates, 1990 Mid-Year Meeting, 1990.*

*"Current Issues in Capital Recovery" 30<sup>th</sup> Annual Iowa State Regulatory Conference, 1991.*

*"Impaired Assets Under SFAS No. 121," National Association of State Utility consumer Advocates, 1996 Mid-Year Meeting, 1996.*

*"What's 'Sunk' Ain't Stranded: Why Excessive Utility Depreciation is Avoidable," with James Campbell, Public Utilities Fortnightly, April 1, 1999.*

*"Local Exchange Carrier Depreciation Reserve Percents," with Richard B. Lee, Journal of the Society of Depreciation Professionals, Volume 10, Number 1, 2000-2001*

*"Rolling Over Ratepayers," Public Utilities Fortnightly, Volume 143, Number 11, November, 2005.*

*"Asset Management – What is it?," American Water Works Association, Pre-Conference Workshop, March 25, 2008.*

**Michael J. Majoros, Jr.**

<u>Date</u>	<u>Jurisdiction / Agency</u>	<u>Docket</u>	<u>Utility</u>
<b><u>Federal Courts</u></b>			
2005	US District Court, Northern District of AL, Northwestern Division 55/56/57/	CV 01-B-403-NW	Tennessee Valley Authority

<b><u>State Legislatures</u></b>			
2006	Maryland General Assembly 61/	SB154	Maryland Healthy Air Act
2006	Maryland House of Delegates 62/	HB189	Maryland Healthy Air Act

<b><u>Federal Regulatory Agencies</u></b>			
1979	FERC-US 19/	RP79-12	El Paso Natural Gas Co.
1980	FERC-US 19/	RM80-42	Generic Tax Normalization
1996	CRTC-Canada 30/	97-9	All Canadian Telecoms
1997	CRTC-Canada 31/	97-11	All Canadian Telecoms
1999	FCC 32/	98-137 (Ex Parte)	All LECs
1999	FCC 32/	98-91 (Ex Parte)	All LECs
1999	FCC 32/	98-177 (Ex Parte)	All LECs
1999	FCC 32/	98-45 (Ex Parte)	All LECs
2000	EPA 35/	CAA-00-6	Tennessee Valley Authority
2003	FERC 48/	RM02-7	All Utilities
2003	FCC 52/	03-173	All LECs
2003	FERC 53/	ER03-409-000, ER03-666-000	Pacific Gas and Electric Co.

<b><u>State Regulatory Agencies</u></b>			
1982	Massachusetts 17/	DPU 557/558	Western Mass Elec. Co.
1982	Illinois 16/	ICC81-8115	Illinois Bell Telephone Co.
1983	Maryland 8/	7574-Direct	Baltimore Gas & Electric Co.
1983	Maryland 8/	7574-Surrebuttal	Baltimore Gas & Electric Co.
1983	Connecticut 15/	810911	Woodlake Water Co.
1983	New Jersey 1/	815-458	New Jersey Bell Tel. Co.
1983	New Jersey 14/	8011-827	Atlantic City Sewerage Co.
1984	Dist. Of Columbia 7/	785	Potomac Electric Power Co.
1984	Maryland 8/	7689	Washington Gas Light Co.
1984	Dist. Of Columbia 7/	798	C&P Tel. Co.
1984	Pennsylvania 13/	R-832316	Bell Telephone Co. of PA
1984	New Mexico 12/	1032	Mt. States Tel. & Telegraph
1984	Idaho 18/	U-1000-70	Mt. States Tel. & Telegraph
1984	Colorado 11/	1655	Mt. States Tel. & Telegraph

Michael J. Majoros, Jr.

1984	Dist. Of Columbia 7/	813	Potomac Electric Power Co.
1984	Pennsylvania 3/	R842621-R842625	Western Pa. Water Co.
1985	Maryland 8/	7743	Potomac Edison Co.
1985	New Jersey 1/	848-856	New Jersey Bell Tel. Co.
1985	Maryland 8/	7851	C&P Tel. Co.
1985	California 10/	1-85-03-78	Pacific Bell Telephone Co.
1985	Pennsylvania 3/	R-850174	Phila. Suburban Water Co.
1985	Pennsylvania 3/	R850178	Pennsylvania Gas & Water Co.
1985	Pennsylvania 3/	R-850299	General Tel. Co. of PA
1986	Maryland 8/	7899	Delmarva Power & Light Co.
1986	Maryland 8/	7754	Chesapeake Utilities Corp.
1986	Pennsylvania 3/	R-850268	York Water Co.
1986	Maryland 8/	7953	Southern Md. Electric Corp.
1986	Idaho 9/	U-1002-59	General Tel. Of the Northwest
1986	Maryland 8/	7973	Baltimore Gas & Electric Co.
1987	Pennsylvania 3/	R-860350	Dauphin Cons. Water Supply
1987	Pennsylvania 3/	C-860923	Bell Telephone Co. of PA
1987	Iowa 6/	DPU-86-2	Northwestern Bell Tel. Co.
1987	Dist. Of Columbia 7/	842	Washington Gas Light Co.
1988	Florida 4/	880069-TL	Southern Bell Telephone
1988	Iowa 6/	RPU-87-3	Iowa Public Service Company
1988	Iowa 6/	RPU-87-6	Northwestern Bell Tel. Co.
1988	Dist. Of Columbia 7/	869	Potomac Electric Power Co.
1989	Iowa 6/	RPU-88-6	Northwestern Bell Tel. Co.
1990	New Jersey 1/	1487-88	Morris City Transfer Station
1990	New Jersey 5/	WR 88-80967	Toms River Water Company
1990	Florida 4/	890256-TL	Southern Bell Company
1990	New Jersey 1/	ER89110912J	Jersey Central Power & Light
1990	New Jersey 1/	WR90050497J	Elizabethtown Water Co.
1991	Pennsylvania 3/	P900465	United Tel. Co. of Pa.
1991	West Virginia 2/	90-564-T-D	C&P Telephone Co.
1991	New Jersey 1/	90080792J	Hackensack Water Co.
1991	New Jersey 1/	WR90080884J	Middlesex Water Co.
1991	Pennsylvania 3/	R-911892	Phil. Suburban Water Co.
1991	Kansas 20/	176, 716-U	Kansas Power & Light Co.
1991	Indiana 29/	39017	Indiana Bell Telephone
1991	Nevada 21/	91-5054	Central Tele. Co. - Nevada
1992	New Jersey 1/	EE91081428	Public Service Electric & Gas
1992	Maryland 8/	8462	C&P Telephone Co.
1992	West Virginia 2/	91-1037-E-D	Appalachian Power Co.
1993	Maryland 8/	8464	Potomac Electric Power Co.
1993	South Carolina 22/	92-227-C	Southern Bell Telephone
1993	Maryland 8/	8485	Baltimore Gas & Electric Co.
1993	Georgia 23/	4451-U	Atlanta Gas Light Co.
1993	New Jersey 1/	GR93040114	New Jersey Natural Gas. Co.

Michael J. Majoros, Jr.

1994	Iowa 6/	RPU-93-9	U.S. West – Iowa
1994	Iowa 6/	RPU-94-3	Midwest Gas
1995	Delaware 24/	94-149	Wilm. Suburban Water Corp.
1995	Connecticut 25/	94-10-03	So. New England Telephone
1995	Connecticut 25/	95-03-01	So. New England Telephone
1995	Pennsylvania 3/	R-00953300	Citizens Utilities Company
1995	Georgia 23/	5503-0	Southern Bell
1996	Maryland 8/	8715	Bell Atlantic
1996	Arizona 26/	E-1032-95-417	Citizens Utilities Company
1996	New Hampshire 27/	DE 96-252	New England Telephone
1997	Iowa 6/	DPU-96-1	U S West – Iowa
1997	Ohio 28/	96-922-TP-UNC	Ameritech – Ohio
1997	Michigan 28/	U-11280	Ameritech – Michigan
1997	Michigan 28/	U-112 81	GTE North
1997	Wyoming 27/	7000-ztr-96-323	US West – Wyoming
1997	Iowa 6/	RPU-96-9	US West – Iowa
1997	Illinois 28/	96-0486-0569	Ameritech – Illinois
1997	Indiana 28/	40611	Ameritech – Indiana
1997	Indiana 27/	40734	GTE North
1997	Utah 27/	97-049-08	US West – Utah
1997	Georgia 28/	7061-U	BellSouth – Georgia
1997	Connecticut 25/	96-04-07	So. New England Telephone
1998	Florida 28/	960833-TP et. al.	BellSouth – Florida
1998	Illinois 27/	97-0355	GTE North/South
1998	Michigan 33/	U-11726	Detroit Edison
1999	Maryland 8/	8794	Baltimore Gas & Electric Co.
1999	Maryland 8/	8795	Delmarva Power & Light Co.
1999	Maryland 8/	8797	Potomac Edison Company
1999	West Virginia 2/	98-0452-E-GI	Electric Restructuring
1999	Delaware 24/	98-98	United Water Company
1999	Pennsylvania 3/	R-00994638	Pennsylvania American Water
1999	West Virginia 2/	98-0985-W-D	West Virginia American Water
1999	Michigan 33/	U-11495	Detroit Edison
2000	Delaware 24/	99-466	Tidewater Utilities
2000	New Mexico 34/	3008	US WEST Communications, Inc.
2000	Florida 28/	990649-TP	BellSouth -Florida
2000	New Jersey 1/	WR30174	Consumer New Jersey Water
2000	Pennsylvania 3/	R-00994868	Philadelphia Suburban Water
2000	Pennsylvania 3/	R-0005212	Pennsylvania American Sewerage
2000	Connecticut 25/	00-07-17	Southern New England Telephone
2001	Kentucky 36/	2000-373	Jackson Energy Cooperative
2001	Kansas 38/39/40/	01-WSRE-436-RTS	Western Resources
2001	South Carolina 22/	2001-93-E	Carolina Power & Light Co.
2001	North Dakota 37/	PU-400-00-521	Northern States Power/Xcel Energy
2001	Indiana 29/41/	41746	Northern Indiana Power Company

Michael J. Majoros, Jr.

2001	New Jersey 1/	GR01050328	Public Service Electric and Gas
2001	Pennsylvania 3/	R-00016236	York Water Company
2001	Pennsylvania 3/	R-00016339	Pennsylvania America Water
2001	Pennsylvania 3/	R-00016356	Wellsboro Electric Coop.
2001	Florida 4/	010949-EL	Gulf Power Company
2001	Hawaii 42/	00-309	The Gas Company
2002	Pennsylvania 3/	R-00016750	Philadelphia Suburban
2002	Nevada 43/	01-10001 & 10002	Nevada Power Company
2002	Kentucky 36/	2001-244	Fleming Mason Electric Coop.
2002	Nevada 43/	01-11031	Sierra Pacific Power Company
2002	Georgia 27/	14361-U	BellSouth-Georgia
2002	Alaska 44/	U-01-34,82-87,66	Alaska Communications Systems
2002	Wisconsin 45/	2055-TR-102	CenturyTel
2002	Wisconsin 45/	5846-TR-102	TelUSA
2002	Vermont 46/	6596	Citizen's Energy Services
2002	North Dakota 37/	PU-399-02-183	Montana Dakota Utilities
2002	Kansas 40/	02-MDWG-922-RTS	Midwest Energy
2002	Kentucky 36/	2002-00145	Columbia Gas
2002	Oklahoma 47/	200200166	Reliant Energy ARKLA
2002	New Jersey 1/	GR02040245	Elizabethtown Gas Company
2003	New Jersey 1/	ER02050303	Public Service Electric and Gas Co.
2003	Hawaii 42/	01-0255	Young Brothers Tug & Barge
2003	New Jersey 1/	ER02080506	Jersey Central Power & Light
2003	New Jersey 1/	ER02100724	Rockland Electric Co.
2003	Pennsylvania 3/	R-00027975	The York Water Co.
2003	Pennsylvania /3	R-00038304	Pennsylvania-American Water Co.
2003	Kansas 20/ 40/	03-KGSG-602-RTS	Kansas Gas Service
2003	Nova Scotia, CN 49/	EMO NSPI	Nova Scotia Power, Inc.
2003	Kentucky 36/	2003-00252	Union Light Heat & Power
2003	Alaska 44/	U-96-89	ACS Communications, Inc.
2003	Indiana 29/	42359	PSI Energy, Inc.
2003	Kansas 20/ 40/	03-ATMG-1036-RTS	Atmos Energy
2003	Florida 50/	030001-E1	Tampa Electric Company
2003	Maryland 51/	8960	Washington Gas Light
2003	Hawaii 42/	02-0391	Hawaiian Electric Company
2003	Illinois 28/	02-0864	SBC Illinois
2003	Indiana 28/	42393	SBC Indiana
2004	New Jersey 1/	ER03020110	Atlantic City Electric Co.
2004	Arizona 26/	E-01345A-03-0437	Arizona Public Service Company
2004	Michigan 27/	U-13531	SBC Michigan
2004	New Jersey 1/	GR03080683	South Jersey Gas Company
2004	Kentucky 36/	2003-00434,00433	Kentucky Utilities, Louisville Gas & Electric
2004	Florida 50/ 54/	031033-EI	Tampa Electric Company
2004	Kentucky 36/	2004-00067	Delta Natural Gas Company

**Michael J. Majoros, Jr.**

2004	Georgia 23/	18300, 15392, 15393	Georgia Power Company
2004	Vermont 46/	6946, 6988	Central Vermont Public Service Corporation
2004	Delaware 24/	04-288	Delaware Electric Cooperative
2004	Missouri 58/	ER-2004-0570	Empire District Electric Company
2005	Florida 50/	041272-EI	Progress Energy Florida, Inc.
2005	Florida 50/	041291-EI	Florida Power & Light Company
2005	California 59/	A.04-12-014	Southern California Edison Co.
2005	Kentucky 36/	2005-00042	Union Light Heat & Power
2005	Florida 50/	050045 & 050188-EI	Florida Power & Light Co.
2005	Kansas 38/ 40/	05-WSEE-981-RTS	Westar Energy, Inc.
2006	Delaware 24/	05-304	Delmarva Power & Light Company
2006	California 59/	A.05-12-002	Pacific Gas & Electric Co.
2006	New Jersey 1/	GR05100845	Public Service Electric and Gas Co.
2006	Colorado 60/	06S-234EG	Public Service Co. of Colorado
2006	Kentucky 36/	2006-00172	Union Light, Heat & Power
2006	Kansas 40/	06-KGSG-1209-RTS	Kansas Gas Service
2006	West Virginia 2/	06-0960-E-42T, 06-1426-E-D	Allegheny Power
2006	West Virginia 2/	05-1120-G-30C, 06-0441-G-PC, et al.	Hope Gas, Inc. and Equitable Resources, Inc.
2007	Delaware 24/	06-284	Delmarva Power & Light Company
2007	Kentucky 36/	2006-00464	Atmos Energy Corporation
2007	Colorado 60/	06S-656G	Public Service Co. of Colorado
2007	California 59/	A.06-12-009, A.06-12-010	San Diego Gas & Electric Co., and Southern California Gas Co.
2007	Kentucky 36/	2007-00143	Kentucky-American Water Co.
2007	Kentucky 36/	2007-00089	Delta Natural Gas Co.
2008	Kansas 40/	08-ATMG-280-RTS	Atmos Energy Corporation
2008	New Jersey 1/	GR07110889	New Jersey Natural Gas Co.
2008	North Dakota 37/	PU-07-776	Northern States Power/Xcel Energy
2008	Pennsylvania 3/	A-2008-2034045 et al	UGI Utilities, Inc. / PPL Gas Utilities Corp.
2008	Washington 63/	UE-072300, UG-072301	Puget Sound Energy
2008	Pennsylvania 3/	R-2008-2032689	Pennsylvania-American Water Co. - Coatesville
2008	New Jersey 1/	WR08010020	NJ American Water Co.
2008	Washington 63/ 64/	UE-080416, UG-080417	Avista Corporation
2008	Texas 65/	473-08-3681, 35717	Oncor Electric Delivery Co.
2008	Tennessee 66/	08-00039	Tennessee-American Water Co.

Michael J. Majoros, Jr.

**PARTICIPATION AS NEGOTIATOR IN FCC TELEPHONE DEPRECIATION  
RATE REPRESRIPTION CONFERENCES**

<u>COMPANY</u>	<u>YEARS</u>	<u>CLIENT</u>
Diamond State Telephone Co. <u>24/</u>	1985 + 1988	Delaware Public Service Comm
Bell Telephone of Pennsylvania <u>3/</u>	1986 + 1989	PA Consumer Advocate
Chesapeake & Potomac Telephone Co. - Md. <u>8/</u>	1986	Maryland People's Counsel
Southwestern Bell Telephone – Kansas <u>20/</u>	1986	Kansas Corp. Commission
Southern Bell – Florida <u>4/</u>	1986	Florida Consumer Advocate
Chesapeake & Potomac Telephone Co.-W.Va. <u>2/</u>	1987 + 1990	West VA Consumer Advocate
New Jersey Bell Telephone Co. <u>1/</u>	1985 + 1988	New Jersey Rate Counsel
Southern Bell - South Carolina <u>22/</u>	1986 + 1989 + 1992	S. Carolina Consumer Advocate
GTE-North – Pennsylvania <u>3/</u>	1989	PA Consumer Advocate

**Michael J. Majoros, Jr.**

**PARTICIPATION IN PROCEEDINGS WHICH WERE  
SETTLED BEFORE TESTIMONY WAS SUBMITTED**

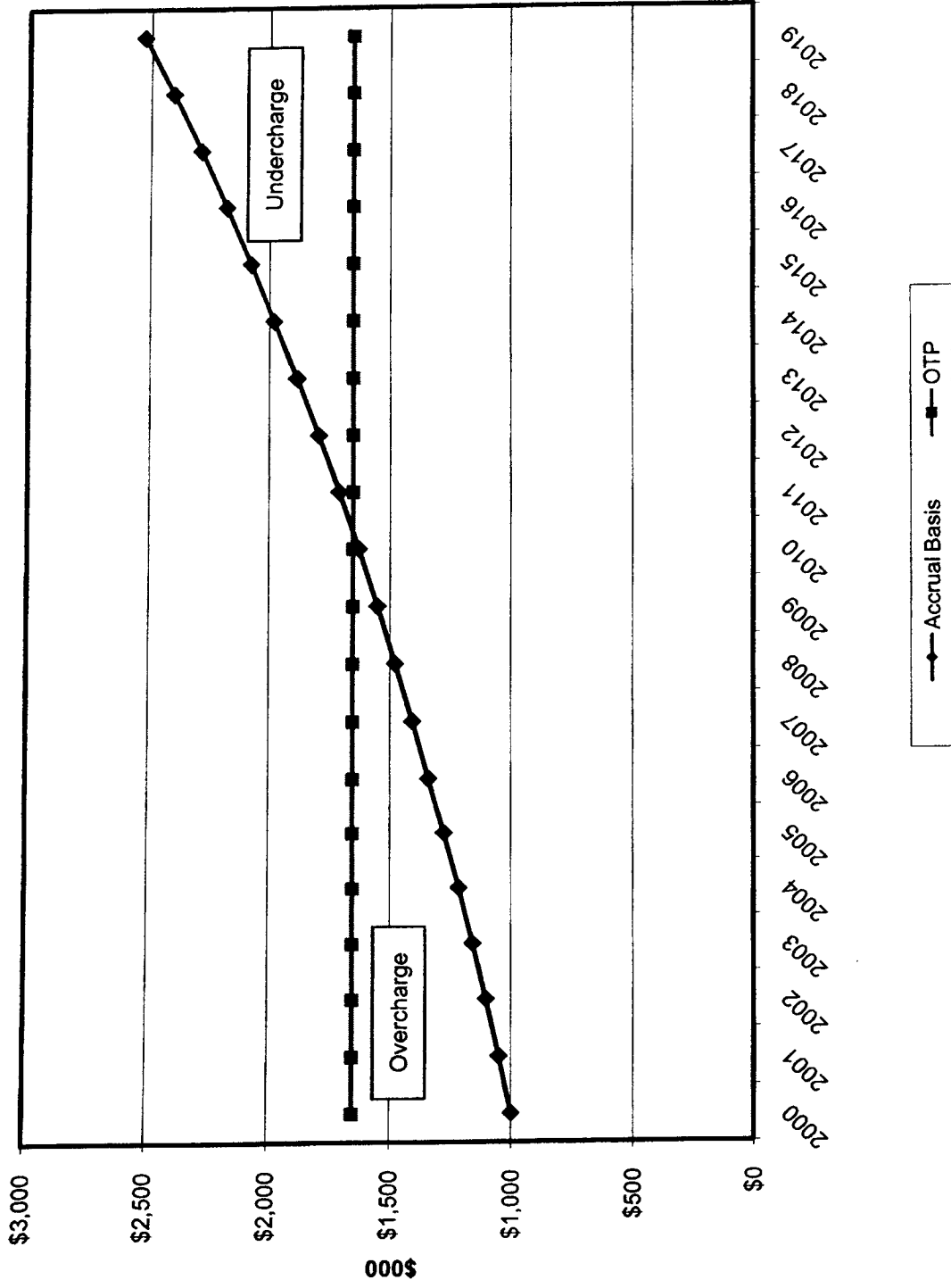
<u>STATE</u>	<u>DOCKET NO.</u>	<u>UTILITY</u>
Maryland <u>8</u> /	7878	Potomac Edison
Nevada <u>21</u> /	88-728	Southwest Gas
New Jersey <u>1</u> /	WR90090950J	New Jersey American Water
New Jersey <u>1</u> /	WR900050497J	Elizabethtown Water
New Jersey <u>1</u> /	WR91091483	Garden State Water
West Virginia <u>2</u> /	91-1037-E	Appalachian Power Co.
Nevada <u>21</u> /	92-7002	Central Telephone - Nevada
Pennsylvania <u>3</u> /	R-00932873	Blue Mountain Water
West Virginia <u>2</u> /	93-1165-E-D	Potomac Edison
West Virginia <u>2</u> /	94-0013-E-D	Monongahela Power
New Jersey <u>1</u> /	WR94030059	New Jersey American Water
New Jersey <u>1</u> /	WR95080346	Elizabethtown Water
New Jersey <u>1</u> /	WR95050219	Toms River Water Co.
Maryland <u>8</u> /	8796	Potomac Electric Power Co.
South Carolina <u>22</u> /	1999-077-E	Carolina Power & Light Co.
South Carolina <u>22</u> /	1999-072-E	Carolina Power & Light Co.
Kentucky <u>36</u> /	2001-104 & 141	Kentucky Utilities, Louisville Gas and Electric
Kentucky <u>36</u> /	2002-485	Jackson Purchase Energy Corporation

**Michael J. Majoros, Jr.**

Clients

1/ New Jersey Rate Counsel/Advocate	34/ New Mexico Attorney General
2/ West Virginia Consumer Advocate	35/ Environmental Protection Agency Enforcement Staff
3/ Pennsylvania OCA	36/ Kentucky Attorney General
4/ Florida Office of Public Advocate	37/ North Dakota Public Service Commission
5/ Toms River Fire Commissioner's	38/ Kansas Industrial Group
6/ Iowa Office of Consumer Advocate	39/ City of Wichita
7/ D.C. People's Counsel	40/ Kansas Citizens' Utility Rate Board
8/ Maryland's People's Counsel	41/ NIPSCO Industrial Group
9/ Idaho Public Service Commission	42/ Hawaii Division of Consumer Advocacy
10/ Western Burglar and Fire Alarm	43/ Nevada Bureau of Consumer Protection
11/ U.S. Dept. of Defense	44/ GCI
12/ N.M. State Corporation Comm.	45/ Wisc. Citizens' Utility Rate Board
13/ City of Philadelphia	46/ Vermont Department of Public Service
14/ Resorts International	47/ Oklahoma Corporation Commission
15/ Woodlake Condominium Association	48/ National Assn. of State Utility Consumer Advocates
16/ Illinois Attorney General	49/ Nova Scotia Utility and Review Board
17/ Mass Coalition of Municipalities	50/ Florida Office of Public Counsel
18/ U.S. Department of Energy	51/ Maryland Public Service Commission
19/ Arizona Electric Power Corp.	52/ MCI
20/ Kansas Corporation Commission	53/ Transmission Agency of Northern California
21/ Public Service Comm. – Nevada	54/ Florida Industrial Power Users Group
22/ SC Dept. of Consumer Affairs	55/ Sierra Club
23/ Georgia Public Service Comm.	56/ Our Children's Earth Foundation
24/ Delaware Public Service Comm.	57/ National Parks Conservation Association, Inc.
25/ Conn. Ofc. Of Consumer Counsel	58/ Missouri Office of the Public Counsel
26/ Arizona Corp. Commission	59/ The Utility Reform Network
27/ AT&T	60/ Colorado Office of Consumer Counsel
28/ AT&T/MCI	61/ MD State Senator Paul G. Pinsky
29/ IN Office of Utility Consumer Counselor	62/ MD Speaker of the House Michael Busch
30/ Unitel (AT&T – Canada)	63/ Washington Office of Public Counsel
31/ Public Interest Advocacy Centre	64/ Industrial Customers of Northwestern Utilities
32/ U.S. General Services Administration	65/ Steering Committee of Cities
33/ Michigan Attorney General	66/ City of Chattanooga

### Comparison of Inflation Expense Patterns



Otter Tail Power Company  
Comparison of Accrual Accounting Versus OTP Treatment of Inflation

Line	Assumptions:	Year 1		Straight Line Recovery of Original PV of Future Removal										Inflation to Original Cost of Future Removal			Annual Expense		
		Year 1 (2000) Data	2000	Future Removal BOY	Depreciation Expense	Accumulated Depreciation EOY	PV of Future Cost BOY	Inflation Expense	PV of Cost EOY	Cumulative Inflation	Accrual Basis Annual Expense	OTP Annual Expense	OTP Inflation Matching						
1	Number of Structures	1 structure	20,000	\$20,000	\$1,000.00	20,000.00	\$21,000.00	\$1,000.00	\$21,000.00	\$1,000.00	\$2,000.00	\$2,000.00	\$2,000.00	\$2,653.30	\$1,653.30				
2	Service Life	20 years	20,000	20,000	2,000.00	21,000.00	22,050.00	1,050.00	22,050.00	2,050.00	2,050.00	2,050.00	2,050.00	2,653.30	1,653.30				
3	Average age of structure	0 years	20,000	20,000	3,000.00	22,050.00	23,152.50	1,102.50	23,152.50	3,152.50	3,152.50	3,152.50	2,102.50	2,653.30	1,653.30				
4	Remaining life	20 years	20,000	20,000	4,000.00	23,152.50	24,310.13	1,157.63	24,310.13	4,310.13	4,310.13	4,310.13	2,157.63	2,653.30	1,653.30				
5	Present Value of Disposal Cost Per Structure	\$20,000	20,000	20,000	5,000.00	24,310.13	25,525.63	1,215.51	25,525.63	5,525.63	5,525.63	5,525.63	2,215.51	2,653.30	1,653.30				
6	Present Value of Future Disposal Costs L.1 * L5	\$20,000	20,000	20,000	6,000.00	26,801.91	28,142.01	1,340.10	28,142.01	6,801.91	6,801.91	6,801.91	2,276.28	2,653.30	1,653.30				
7	Future inflation rate	5.00% Assumed	20,000	20,000	7,000.00	28,142.01	29,549.11	1,407.10	29,549.11	8,142.01	8,142.01	8,142.01	2,340.10	2,653.30	1,653.30				
8	Inflated Value of Future Disposal Costs	\$ 53,065.95	20,000	20,000	8,000.00	31,026.56	32,577.89	1,551.33	31,026.56	11,026.56	11,026.56	11,026.56	2,477.46	2,653.30	1,653.30				
9	Original Cost of Structure	\$ 100,000	20,000	20,000	9,000.00	32,577.89	34,206.79	1,628.89	32,577.89	12,577.89	12,577.89	12,577.89	2,551.33	2,653.30	1,653.30				
10	OTP Approach Recommendation -(L8/L9)	-\$3.07%	20,000	20,000	10,000.00	34,206.79	35,917.13	1,710.34	34,206.79	14,206.79	14,206.79	14,206.79	2,628.89	2,653.30	1,653.30				
			20,000	20,000	11,000.00	35,917.13	37,712.98	1,795.86	35,917.13	15,917.13	15,917.13	15,917.13	2,710.34	2,653.30	1,653.30				
			20,000	20,000	12,000.00	37,712.98	39,598.63	1,885.65	37,712.98	17,712.98	17,712.98	17,712.98	2,795.86	2,653.30	1,653.30				
			20,000	20,000	13,000.00	39,598.63	41,578.56	1,979.93	39,598.63	19,598.63	19,598.63	19,598.63	2,885.65	2,653.30	1,653.30				
			20,000	20,000	14,000.00	41,578.56	43,657.49	2,078.93	41,578.56	21,578.56	21,578.56	21,578.56	2,979.93	2,653.30	1,653.30				
			20,000	20,000	15,000.00	43,657.49	45,840.37	2,182.87	43,657.49	23,657.49	23,657.49	23,657.49	3,078.93	2,653.30	1,653.30				
			20,000	20,000	16,000.00	45,840.37	48,132.38	2,292.02	45,840.37	25,840.37	25,840.37	25,840.37	3,182.87	2,653.30	1,653.30				
			20,000	20,000	17,000.00	48,132.38	50,539.00	2,406.62	48,132.38	28,132.38	28,132.38	28,132.38	3,292.02	2,653.30	1,653.30				
			20,000	20,000	18,000.00	50,539.00	53,065.95	2,526.95	50,539.00	30,539.00	30,539.00	30,539.00	3,406.62	2,653.30	1,653.30				
			20,000	20,000	19,000.00	53,065.95			53,065.95	33,065.95	33,065.95	33,065.95	3,526.95	2,653.30	1,653.30				
			20,000	20,000	20,000.00														
			\$20,000.00		\$33,065.95				\$33,065.95				\$53,065.95		\$53,066.00				

**Comparison of Inflation Expense Patterns**

<u>Year</u>	<u>Accrual Basis Annual Inflation</u>	<u>OTP Annual Inflation</u>
2000	\$1,000.00	\$1,653.30
2001	1,050.00	1,653.30
2002	1,102.50	1,653.30
2003	1,157.63	1,653.30
2004	1,215.51	1,653.30
2005	1,276.28	1,653.30
2006	1,340.10	1,653.30
2007	1,407.10	1,653.30
2008	1,477.46	1,653.30
2009	1,551.33	1,653.30
2010	1,628.89	1,653.30
2011	1,710.34	1,653.30
2012	1,795.86	1,653.30
2013	1,885.65	1,653.30
2014	1,979.93	1,653.30
2015	2,078.93	1,653.30
2016	2,182.87	1,653.30
2017	2,292.02	1,653.30
2018	2,406.62	1,653.30
2019	2,526.95	1,653.30

**Otter Tail Corporation d/b/a OTTER TAIL POWER COMPANY**  
**Electric Utility - State of North Dakota**  
**JURISDICTIONAL FINANCIAL SUMMARY SCHEDULE**

Line No.	Description	Company Proposed 2007 Test Year a	SK Recommended 2007 Test Year b	Difference c=b-a
1	Average Rate Base	\$187,173,203	\$187,745,238	\$572,035
2	Operating Income (Before AFUDC)	\$12,942,144	\$13,185,453	\$243,309
3	Allowance for Funds Used During Construction (AFUDC)	-	-	-
4	Total Available for Return (Line 2 + Line 3 + Rounding)	\$12,942,144	\$13,185,453	\$243,309
5	Overall Rate of Return (Line 4 / Line 1)	6.91%	7.02%	
6	Required Rate of Return	8.89%	8.62%	
7	Operating Income Requirement (Line 1 x Line 6)	\$16,639,698	\$16,183,640	(\$456,058)
8	Income Deficiency (Line 7 - Line 4)	\$3,697,554	\$2,998,186	(\$699,367)
9	Gross Revenue Conversion Factor	1.645413	1.645413	
10	Revenue Deficiency (Line 8 x Line 9)	\$6,084,004	\$4,933,256	(\$1,150,749)
11	Retail Related Revenues Under Present Rates	\$118,309,177	\$118,309,177	\$0
12	Percent Increase Needed in Overall Revenue (Line 10 / Line 11)	5.14%	4.17%	

Otter Tail Corporation d/b/a OTTER TAIL POWER COMPANY  
Electric Utility - State of North Dakota  
OPERATING INCOME STATEMENT ADJUSTMENTS SCHEDULE

Line No.	Description	Company Proposed 2007 Test Year	Adj 2 Reverse Dep Allocation	Adj 3 Reverse 2008 Dep Rates	Adj 4 Reverse Co. 2009 Dep Rates	Adj 5 Staff Depreciation Rates	Adj 6 Reduce Dep Expense for New Plant	Adj 7 Charitable Contributions	Adj 8 STB Litigation
<b>OPERATING REVENUES</b>									
1	Retail Revenue	\$ 118,309,177	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2	Other Electric Operating Revenue	13,804,432	-	-	-	-	-	-	-
3	<b>TOTAL OPERATING REVENUE</b>	<b>\$ 132,113,610</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>OPERATING EXPENSES</b>									
4	Production Expenses	\$ 67,714,739	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (40,973)
5	Transmission Expenses	4,467,061	-	-	-	-	-	-	-
6	Distribution Expenses	6,727,802	-	-	-	-	-	-	-
7	Customer Accounting Expenses	4,728,770	-	-	-	-	-	-	-
8	Customer Service and Information Expenses	2,185,290	-	-	-	-	-	-	-
9	Sales Expenses	701,476	-	-	-	-	-	-	-
10	Administration and General Expenses	13,557,519	-	-	-	-	-	-	-
11	Charitable Contributions	114,816	-	-	-	-	-	(114,816)	-
12	Depreciation Expense	10,716,072	(268,864)	(12,095)	209,145	(1,339,694)	(54,650)	-	-
13	General Taxes	3,957,594	-	-	-	-	-	-	-
14	<b>TOTAL OPERATING EXPENSES</b>	<b>\$ 114,871,139</b>	<b>\$ (268,864)</b>	<b>\$ (12,095)</b>	<b>\$ 209,145</b>	<b>\$ (1,339,694)</b>	<b>\$ (54,650)</b>	<b>\$ (114,816)</b>	<b>\$ (40,973)</b>
15	<b>NET OPERATING INCOME BEFORE INCOME TAXES</b>	<b>\$ 17,242,470</b>	<b>\$ 268,864</b>	<b>\$ 12,095</b>	<b>\$ (209,145)</b>	<b>\$ 1,339,694</b>	<b>\$ 54,650</b>	<b>\$ 114,816</b>	<b>\$ 40,973</b>
<b>INCOME TAX EXPENSE</b>									
17	Investment Tax Credit	\$ (476,372)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
18	Deferred Income Taxes	213,186	-	-	-	-	-	-	-
19	Income Taxes	4,563,512	105,462	4,744	(82,037)	525,496	21,437	45,037	16,072
20	<b>TOTAL INCOME TAX EXPENSE</b>	<b>\$ 4,300,326</b>	<b>\$ 105,462</b>	<b>\$ 4,744</b>	<b>\$ (82,037)</b>	<b>\$ 525,496</b>	<b>\$ 21,437</b>	<b>\$ 45,037</b>	<b>\$ 16,072</b>
21	<b>NET OPERATING INCOME</b>	<b>\$ 12,942,144</b>	<b>\$ 163,402</b>	<b>\$ 7,351</b>	<b>\$ (127,108)</b>	<b>\$ 814,198</b>	<b>\$ 33,213</b>	<b>\$ 69,779</b>	<b>\$ 24,901</b>
22	Allowance for Funds Used During Construction	-	-	-	-	-	-	-	-
23	<b>TOTAL AVAILABLE FOR RETURN</b>	<b>\$ 12,942,144</b>	<b>\$ 163,402</b>	<b>\$ 7,351</b>	<b>\$ (127,108)</b>	<b>\$ 814,198</b>	<b>\$ 33,213</b>	<b>\$ 69,779</b>	<b>\$ 24,901</b>
24	<b>TOTAL RATE BASE</b>	<b>187,173,203</b>	<b>1,053,257</b>	<b>12,095</b>	<b>(209,145)</b>	<b>1,339,694</b>	<b>54,650</b>	<b>-</b>	<b>-</b>
25	Otter Tail Rate of Return	8.89%	-	-	-	-	-	-	-
26	Stipulated Rate of Return Adjustment 1.	8.62%	8.62%	8.62%	8.62%	8.62%	8.62%	8.62%	8.62%
27	Rate Base Effect	(505,368)	\$ 90,791	\$ 1,043	\$ (18,028)	\$ 115,482	\$ 4,711	\$ -	\$ -
28	Revenue Conversion Factor	1.645413	1.645413	1.645413	1.645413	1.645413	1.645413	1.645413	1.645413
29	Incremental Revenue Requirement	(831,539)	\$ (119,476)	\$ (10,380)	\$ 179,481	\$ (1,149,677)	\$ (46,898)	\$ (114,816)	\$ (40,973)



Otter Tail Corporation d/b/a OTTER TAIL POWER COMPANY  
Electric Utility - State of North Dakota  
OPERATING INCOME STATEMENT ADJUSTMENTS SCHEDULE

Line No.	Description	Adj. 17 Reverse Non- Asset Based Margins	Adj. 18 Reverse Energy Efficiency	Total SK Adjustments	SK Adjusted 2007 Test Year
<b>OPERATING REVENUES</b>					
1	Retail Revenue	\$ -	\$ -	\$ -	\$ 118,309,177
2	Other Electric Operating Revenue	-	-	(8,508,499)	5,295,933
3	<b>TOTAL OPERATING REVENUE</b>	\$ -	\$ -	\$ (8,508,499)	\$ 123,605,111
<b>OPERATING EXPENSES</b>					
4	Production Expenses	\$ (674,535)	\$ -	\$ (5,656,906)	\$ 62,057,832
5	Transmission Expenses	-	-	-	4,467,061
6	Distribution Expenses	-	-	-	6,727,802
7	Customer Accounting Expenses	-	-	-	4,728,770
8	Customer Service and Information Expenses	-	(1,000,000)	(1,000,000)	1,185,290
9	Sales Expenses	-	-	(108,539)	592,937
10	Administration and General Expenses	-	-	(226,757)	13,330,762
11	Charitable Contributions	-	-	(114,816)	-
12	Depreciation Expense	-	-	(1,466,158)	9,249,914
13	General Taxes	-	-	-	3,957,594
14	<b>TOTAL OPERATING EXPENSES</b>	\$ (674,535)	\$ (1,000,000)	\$ (8,908,882)	\$ 105,962,257
15	<b>NET OPERATING INCOME BEFORE INCOME TAXES</b>	\$ 674,535	\$ 1,000,000	\$ 400,383	\$ 17,642,853
<b>INCOME TAX EXPENSE</b>					
17	Investment Tax Credit	\$ -	\$ -	\$ -	\$ (476,372)
18	Deferred Income Taxes	-	-	-	213,186
19	Income Taxes	264,608	392,250	157,073	4,720,585
20	<b>TOTAL INCOME TAX EXPENSE</b>	\$ 264,608	\$ 392,250	\$ 157,073	\$ 4,457,400
21	<b>NET OPERATING INCOME</b>	\$ 409,927	\$ 607,750	\$ 243,309	\$ 13,185,453
22	Allowance for Funds Used During Construction	-	-	-	-
23	<b>TOTAL AVAILABLE FOR RETURN</b>	\$ 409,927	\$ 607,750	\$ 243,309	\$ 13,185,453
24	<b>TOTAL RATE BASE</b>	-	-	572,035	187,745,238
25	Otter Tail Rate of Return	8.62%	8.62%	-	-
26	Stipulated Rate of Return Adjustment 1.	-	-	-	-
27	Rate Base Effect	\$ -	\$ -	\$ (456,058)	-
28	Revenue Conversion Factor	1.645413	1.645413	-	-
29	Incremental Revenue Requirement	\$ (674,499)	\$ (1,000,000)	-	-

**Otter Tail Corporation d/b/a OTTER TAIL POWER COMPANY**  
**Electric Utility - State of North Dakota**  
**DEVELOPMENT OF GROSS REVENUE CONVERSION FACTOR**

**Definition:** The incremental amount of gross revenue required to generate an additional dollar of operating income. Gross earnings fees included.

Line No.	Description	OtterTail		SK	
		% of Incremental Gross Revenues		% of Incremental Gross Revenues	
1	Federal Income Taxes	32.73%		32.73%	
2	State Income Taxes	6.50%		6.50%	
3	Total Tax Percentage	<u>39.23%</u>		<u>39.23%</u>	
4	Operating Income %	=	100% - 39.23%	=	60.78%
5	Gross Revenue	=	<u>100.00%</u>	=	<u>1.645413</u>
	Conversion Factor		60.77%		<u>1.645413</u>

**OTTER TAIL POWER COMPANY  
TEST YEAR ENDING DECEMBER 31, 2007**

**SK ADJUSTMENT NO. 7**

**REMOVE CHARITABLE CONTRIBUTIONS**

<u>Line</u>	<u>Description</u>	
	<u>Expense Adjustment</u>	
1	Charitable contributions included in revenue requirement	\$ 114,816
2	Total Expense Adjustment - Pre Tax	<u>\$ (114,816)</u>
3	Tax Rate	39.23%
4	Tax Effect (L. 2 * L. 3)	<u>45,037</u>
5	Adjustment - Post Tax (L. 2 + L. 4)	<u><u>\$ (69,779)</u></u>
6	Revenue Conversion Factor	1.64541341
7	Revenue Requirement (L. 5 * L. 6)	<u><u>\$ (114,816)</u></u>

OTTER TAIL POWER COMPANY  
TEST YEAR ENDING DECEMBER 31, 2007

SK ADJUSTMENT NO. 8

REMOVE STB LITIGATION EXPENSE

<u>Line</u>	<u>Description</u>	
	<u>Expense Adjustment</u>	
1	STB litigation expense included in revenue requirement	\$ 40,973
2	Total Expense Adjustment - Pre Tax	<u>\$ (40,973)</u>
3	Tax Rate	39.23%
4	Tax Effect (L. 2 * L. 3)	<u>16,072</u>
5	Adjustment - Post Tax (L. 2 + L. 4)	<u>\$ (24,901)</u>
6	Revenue Conversion Factor	1.64541341
7	Revenue Requirement (L. 5 * L. 6)	<u>\$ (40,973)</u>

Source:  
02-010(c)

**OTTER TAIL POWER COMPANY  
 TEST YEAR ENDING DECEMBER 31, 2007**

**SK ADJUSTMENT NO. 9**

**ADJUST ECONOMIC DEVELOPMENT EXPENSE TO FIVE-YEAR AVERAGE**

<u>Line</u>	<u>Description</u>	<u>Expense Adjustment</u>
1	Economic Development expenses included in revenue requirement	\$ 500,000
2	Five-Year Average Economic Development expenses	\$ 391,461
3	Total Expense Adjustment - Pre Tax	<u>\$ (108,539)</u>
4	Tax Rate	39.23%
5	Tax Effect (L. 3 * L. 4)	<u>42,574</u>
6	Adjustment - Post Tax (L. 3 + L. 5)	<u><u>\$ (65,965)</u></u>
7	Revenue Conversion Factor	1.64541341
8	Revenue Requirement (L. 6 * L. 7)	<u><u>\$ (108,539)</u></u>

Calculation of 5-Year Average

2004	\$ 322,774
2005	397,489
2006	427,361
2007	427,508
2008	<u>382,173</u>
5-year Avg.	<u>\$ 391,461</u>

Source:

Years 2004 through 2007 from Exhibit\_\_(BCB-1), Schedule 2. Year 2008 from response to ND 02-009.

OTTER TAIL POWER COMPANY  
TEST YEAR ENDING DECEMBER 31, 2007

SK ADJUSTMENT NO. 10

REMOVE EMPLOYEE AWARDS

<u>Line</u>	<u>Description</u>	
		<u>Expense Adjustment</u>
1	Total employee gifts, awards, dinners, etc. included in revenue requirement	\$ 85,989
2	Less safety awards	\$ (9,900)
3	Total to be excluded	<u>\$ 76,089</u>
4	Total Expense Adjustment - Pre Tax	\$ (76,089)
5	Tax Rate	39.23%
6	Tax Effect (L. 4 * L. 5)	<u>29,846</u>
7	Adjustment - Post Tax (L. 4 + L. 6)	<u>\$ (46,243)</u>
8	Revenue Conversion Factor	1.64541341
9	Revenue Requirement (L. 7 * L. 8)	<u>\$ (76,089)</u>

Source:

See response to ND 02-126, Attachment 2.

**OTTER TAIL POWER COMPANY  
 TEST YEAR ENDING DECEMBER 31, 2007**

**SK ADJUSTMENT NO. 11**

**REMOVE ASSET BASED MARGINS**

<u>Line</u>	<u>Description</u>	<u>Company Proposed Amounts</u>	<u>Snavelly King Reccomended Amounts</u>	<u>Total Adjustment</u>
1	Asset-based margin - revenue	\$ 8,508,499	\$ -	\$ (8,508,499)
2	Asset-based margin - expense	<u>4,375,390</u>	<u>-</u>	<u>(4,375,390)</u>
3	Total Net Adjustment - Pre Tax (L. 2 - L. 1)	\$ 4,133,109	\$ -	\$ (4,133,109)
4	Tax Rate		39.23%	
5	Tax Effect (L. 3 * L. 4)			<u>(1,621,212)</u>
6	Adjustment - Post Tax (L. 3 - L. 5)			<u>\$ 2,511,897</u>
7	Revenue Conversion Factor			1.64541341
8	Revenue Requirement (L. 6 * L. 7)			<u>\$ 4,133,109</u>

Source:

"4A - 2007 ND TY-15 Asset Based Margins Adj.xls"

**OTTER TAIL POWER COMPANY  
 TEST YEAR ENDING DECEMBER 31, 2007**

**SK ADJUSTMENT NO. 12**

**REMOVE MANAGEMENT INCENTIVE PAY**

<u>Line</u>	<u>Description</u>	<u>Expense Adjustment</u>	<u>Total Company</u>	<u>ND Allocation</u>
1	Management incentive pay included in proposal		\$358,248	\$ 150,668
2	SK recommended management incentive pay		-	-
3	Total Net Adjustment - Pre Tax (L. 2 - L. 1)		\$ (358,248)	\$ (150,668)
4	Tax Rate	39.23%		
5	Tax Effect (L. 3 * L. 4)			59,099
6	Adjustment - Post Tax (L. 3 - L. 5)			<u>\$ (91,568)</u>
7	Revenue Conversion Factor			1.64541341
8	Revenue Requirement (L. 6 * L. 7)			<u>\$ (150,668)</u>

Calculation of ND Allocation 1/

<u>Sub Function</u>	<u>Sub-Function Allocator</u>	<u>Sub-Function Amount</u>	<u>ND Allocator</u>	<u>ND Allocation</u>
<b>ADMINISTRATIVE &amp; GENERAL EXPENSES</b>				
<b>SALARIES, SUPPLIES, PENSIONS &amp; BENEFITS</b>				
PRODUCTION	37%	134,056	40.2432%	53,949
TRANSMISSION	15%	53,451	41.2573%	22,052
DISTRIBUTION	24%	84,224	44.0292%	37,083
CUSTOMER ACCOUNTS	18%	64,055	43.2566%	27,708
CUSTOMER SERVICE & INFO	6%	<u>22,462</u>	43.9668%	<u>9,876</u>
Total Management Incentive	100%	358,248		150,668

1/ Allocation factors taken from "4A - 2007 ND TY-12 Labor Annual Increases, KPP, management incentive ADJ.xls."



e.	1-(L.d./L.b.)		11.4000%
f.	Company proposed change	\$	209,145
g.	L.f./L.c.	\$	11,751,700
h.	L.g. X L.e.	\$	1,339,694

Adjustment No. (I) to reflect Staff's depreciation rates.

i.	L.d./L.b.		88.6%
j.	Company Adj. (I)	\$	479,389
k.	Correct Amount (L(i) X L.(j))	\$	424,739
l.	Adjustment	\$	(54,650)

---

---

---

---

---

---

---

---

---

---

l)  
hat OTP bundeled into its income adjustment (J).  
Adjustment (J).  
als as follows:

**Exhibit \_\_\_\_\_(CWK-4)**

**Otter Tail Power's response to ND PSC IR No. 03-002**

Otter Tail Corporation d/b/a  
OTTER TAIL POWER COMPANY  
North Dakota Case No: PU-08-862

Response to: North Dakota Public Service Commission  
Analyst: Diller\_King\_03  
Date of Request: 2/27/2009  
Date Received: 2/27/2009  
Date Due: 3/27/2009

---

Information Request No. ND 03-002

Staff is concerned with the very large increases that some customers will experience under the revised rate structures proposed by OTP, quite regardless of the overall level of revenue increase. Staff is considering a recommendation of limiting any one customer's rate increase to 50% over the class increase or, for those classes receiving less than a 6.7% increase, 10 percent on an annualized basis in the first year. Subsequent annual increases would be capped at 5 percent until the proposed rates are fully implemented. Exceptions would be customers with average monthly bills of less than \$10 and customers who are able to switch to other rate schedules that would result in increases below the cap limits. The revenue shortfall from the capped bills would be made up in the form of across-the-board increases on all other customers.

- a. Would OTP oppose this plan and, if so, why?
- b. What would be the obstacles to implementing this plan?
- c. Can OTP recommend an implementation program for this plan?

**RESPONSE:**

OTP has reviewed its proposed rate design with the above parameters in mind. The following response discusses the results of that review and suggests rate design modifications that could meet the majority of the parameters suggested in this IR without the need for a "phasing-in" of rate design.

- a. OTP does not oppose the majority of Staff's proposal, but, as explained in this response, OTP would prefer to establish a rate design in this case that does not require the design to be "phased-in." Therefore, OTP is providing an alternative rate design in this response that would not require a phasing-in, while both accommodating the majority of the Staff's recommended increase limitations and most of OTP's rate design objectives (including those that would make progress toward meeting the new Federal Economic Stimulus package's goals of efficient use of energy (Section 410)). See OTP's Attachment 1 to IR ND 03-002 for details on this alternative proposal.

Responding Witness: David G. Prazak  
Title: Supervisor, Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 4/1/2009

- b. There are a few obstacles to a "phase-in" approach to rate design. Such an approach would add significant additional administrative expense in developing and implementing each phase of such a plan, however designed. Additional customer notices would need to be provided in years subsequent to final rates in this case. Those notices and the frequency of rate adjustments during the phase-in period would likely be confusing to many customers. An obstacle might also be created by phasing-in rate design, as OTP expects that it may file another general rate case within three years. It would be an obstacle to implement any portion of the phase-in of rate design at the same time interim rates for the next case are being applied.

If a current non-phase-in approach is taken to accommodate the request, as proposed in Attachment 1 to IR ND 03-002, there is an obstacle to meeting precisely each criteria identified in the Staff's request. However, because the proposal included in Attachment 1 to IR ND 03-002 comes so very near to meeting each criteria of the request and does not require a phasing-in, OTP believes it is preferable to a plan that would phase-in rate design changes.

- c. Attachment 1 to IR ND 03-002 is OTP's matrix of rates, issues and explanations relating to OTP's recommended alternative to meeting Staff's request. As explained in that attachment, there are some rates (very few) that cannot be reasonably adjusted to meet the precise limitations recommended by Staff. OTP's footnotes in the attachment explain the logic of why these few rates should not be adjusted. There are four basic categories into which OTP's rates fall compared to the increase limitations suggested in Staff's request:
- i. Category 1. OTP's originally proposed rate meets the criteria without any change. These rates include: Large General Service, Large General Service Off-Peak Rider, Irrigation Option 1 and Controlled Service-Interruptible Load (CT Metering) Rider.
  - ii. Category 2. The rate is being cancelled. When looking at the duo-decile chart for the rate, the impact shown is that of customers moving to other rates. The duo-decile is not for the cancelled rate. These rates include: Commercial Demand Control Customers Billed on Small General Service Less Than 20 kW, Electric Climate Control Customers Billed on Small General Service Less Than 20 kW, Commercial Demand Control Customers Billed on General Service Equal to and Greater Than 20 kW Electric Climate Control and Customers Billed on General Service Equal to and Greater Than 20 kW.

Responding Witness: David G. Prazak  
Title: Supervisor, Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 4/1/2009

- iii. Category 3. OTP has modified its originally proposed rate to accommodate Staff's increase limitations. OTP's modifications include moving revenue requirements to another rate in the class, adding a declining block component to the rate, or modifying the customer and/or facilities charge. These rates include: Residential Service, Residential Controlled Demand, and Farm Service.
- iv. Category 4. OTP's originally proposed rate is very close to meeting Staff's increase limitation, but does not exactly meet all limitations. These rates include: Small General Service Less Than 20 kW, Small General Service 20 kW and Greater, Irrigation Option 2, Municipal Pumping, Civil Defense-Fire Siren, Water Heating – Controlled Service Rider, Controlled Service-Interruptible Load (Self-Contained) Rider, Deferred Load Rider Fixed Time of Delivery (Self-Contained Meter) Rider and Fixed Time of Delivery (CT Meter) Rider.

OTP determined the parameters of this IR as follows, based on its understanding of the request: Limit rate increases to 50% over the class increase and, for those classes receiving less than a 6.7% increase, limit the increase to 10%. OTP's plan limits the increase at the duo-decile level.

Attachment 1 to IR ND 03-002 lists the duo-decile figures, from Mr. Prazak's testimony, that prior to any modifications would have met or not met the limiting criteria recommended by Staff's request. Out of the 22 duo-decile figures, 17 duo-decile figures have one or more duo-deciles that would have exceeded the limitations.

For those duo-deciles that did not meet the limiting criteria, a different set of criteria (impacts from dollar and percent, usage predictability, and rates to be closed) were identified and catalogued for each of the 17 duo-decile figures. Based on these results, OTP selected three rate designs for adjustments based mainly on the criteria contained in B1 or B4 (i.e. percent impacts) listed at the bottom of Attachment 1 to IR ND 03-002.

Attachment 2 to IR ND 03-002 contains the three rate design adjustments identified in column H of Attachment 1 to IR ND 03-002, with one exception (Municipal Pumping, which is explained later). The adjustment techniques used included: (1) changing customer and/or facilities charge; (2) re-introducing declining blocks; and (3) shifting revenue requirements within a class (e.g., Residential Demand Control to Residential Service). Shifting revenue requirements across classes was not used.

Responding Witness: David G. Prazak  
Title: Supervisor, Pricing  
Department: Regulatory Services  
Telephone: (218) 739-8595  
Date of Response: 4/1/2009

As shown in Attachment 2 to IR ND 03-002, each of the three rate design adjustments shows two duo-decile bar graphs (on the left - per Mr. Prazak's testimony, and on the right - a revised duo-decile graph to meet the criteria recommended by Staff). Below the duo-decile graphs are the originally proposed and revised rate designs.

The Municipal Pumping duo-decile is included for discussion purposes. Even though it received a B4 criterion (i.e. only the last duo-decile exceeded the limit), the rate re-design was not performed as it only exceeded the limit by one (1) percent.

**Responding Witness:** David G. Prazak  
**Title:** Supervisor, Pricing  
**Department:** Regulatory Services  
**Telephone:** (218) 739-8595  
**Date of Response:** 4/1/2009

### OTP's Overall Matrix of Results - Limiting Bill Impacts & Potential Rate Design Adjustments

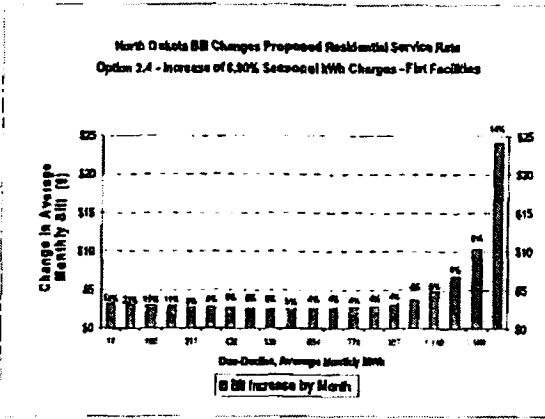
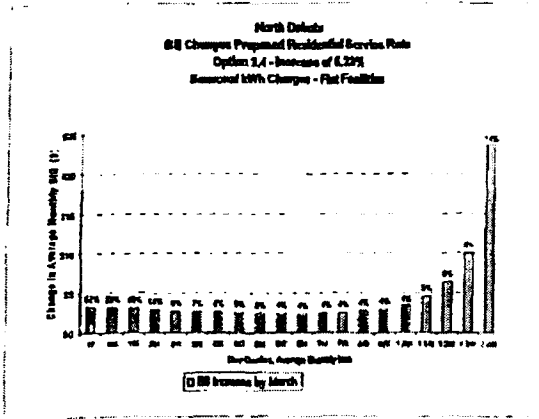
A Figure No.	B Figure Name in Testimony (Pronkt)	C Customer Class	D Other Tail's Requested Class Increase	E Upper-Limit Class Increase Per ND-03-002	F Any Duo-Decile Above Upper Limit	G Criteria to Determine Rate Design Adj.	H Adj. Rate Design Proposal
Figure 1	Residential Services	Residential	7.50%	11.25%	Yes	A1, B5	Yes
Figure 2	Residential Controlled Demand	Residential	7.50%	11.25%	Yes	B1	Yes
Figure 3	Farm Services	Farm	7.50%	11.25%	Yes	A1, B4, B5	Yes
Figure 4	Small General Services Less Than 20 kW	General Services	0.95%	10.00%	Yes	A1, B5	-
Figure 5	Commercial Demand Control Customers Billed on Electric Climate Control Customers Billed on Small	General Services	0.95%	10.00%	Yes	B1, D	-
Figure 6	General Services Less Than 20 kW	General Service	0.95%	10.00%	Yes	A1, D	-
Figure 7	Small General Service 20 kW and greater	General Service	0.95%	10.00%	Yes	A1	-
Figure 8	Commercial Demand Control Customers Billed on General Service Equal to and Greater Than 20 kW	General Service	0.95%	10.00%	Yes	A1, B4, D	-
Figure 9	Electric Climate Control Customers Billed on General Service Equal to and Greater Than 20 kW	General Service	0.95%	10.00%	Yes	B2, D	-
Figure 10	Large General Service	Large General Service	1.00%	10.00%	-	-	-
Figure 11	Large General Service Off Peak Rider Customers Billed on the Large General Service Rate	Large General Service	1.00%	10.00%	-	-	-
Figure 12	Interruption Option 1	Interruption	10.00%	15.00%	-	-	-
Figure 13	Interruption Option 2	Interruption	10.00%	15.00%	Yes	C	-
Figure 14	Municipal Pumping	Other Public Authority	14.00%	21.00%	Yes	A1, A2, B4, B5	-
Figure 15	Civil Defense-Fire Supp	Other Public Authority	14.00%	21.00%	Yes	A2, B2	-
Figure 16	Water Heating -Controlled Service Rider	Controlled Water Heating	10.00%	15.00%	Yes	A1, A2, B5	-
Figure 17	Controlled Service-Interruption Load (CT Metering) Rider	Interruption	35.00%	52.50%	-	-	-
Figure 18	Controlled Service-Interruption Load (Self-Contained) Rider	Interruption	35.00%	52.50%	Yes	B5	-
Figure 19	Standby Service	Interruption	35.00%	52.50%	-	-	-
Figure 20	Deferred Load Rider	Deferred Load	11.00%	16.50%	Yes	B5	-
Figure 21	Fixed Time of Delivery (Self-Contained Meter) Rider	Deferred Load	11.00%	16.50%	Yes	A1, B4	-
Figure 22	Fixed Time of Delivery (CT Meter) Rider	Deferred Load	11.00%	16.50%	Yes	B1	-
					17		3

Legend

- A Dollar (\$) Bill Impact level/month
- B Percent (%) Bill Impact level/month
- C Usage - Small Class
- D Rates Proposed to be Eliminated
- A1 Some monthly bill impacts around or less than \$5/month
- A2 All or some duo-decile bill impacts less than \$1/month
- B1 All duo-deciles exceed limits
- B2 Majority of duo-deciles exceed limits
- B3 Only first duo-decile bill impact exceeds limit
- B4 The last three or less duo-decile bill impacts exceed limit
- B5 Majority of duo-deciles do not exceed limit
- C Rate Design difficult to adjust for few customers with unpredictable usage
- D Rates Proposed to be eliminated
- Not Applicable

# Residential Service

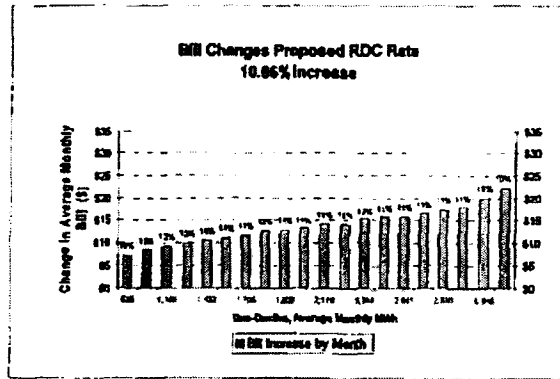
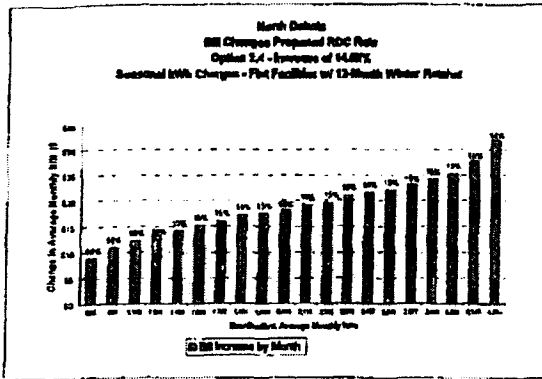
41,638 customers, 2,082 per a decile



Rate	Customer Charge per month	Monthly Minimum Bill per month	Facilities Charge per month	Energy Charge per kWh		
				All Year	Summer	Winter
4 Flat - Proposed Rate	\$3.00	\$3.00		All kWh	\$0.06520	\$0.07772
Customer Charge, Seasonal Energy, No Declining Block						
Flat Facilities Charge						
			\$6.00			
				Water Heating Credit	-\$4.00	
4 Adjusted - IR 3-3 Rate	\$3.00	\$3.00		All kWh	\$0.06582	\$0.07878
Customer Charge, Seasonal Energy, No Declining Block						
Flat Facilities Charge						
			\$5.00			
				Water Heating Credit	-\$4.00	

# Residential Demand Control (RDC)

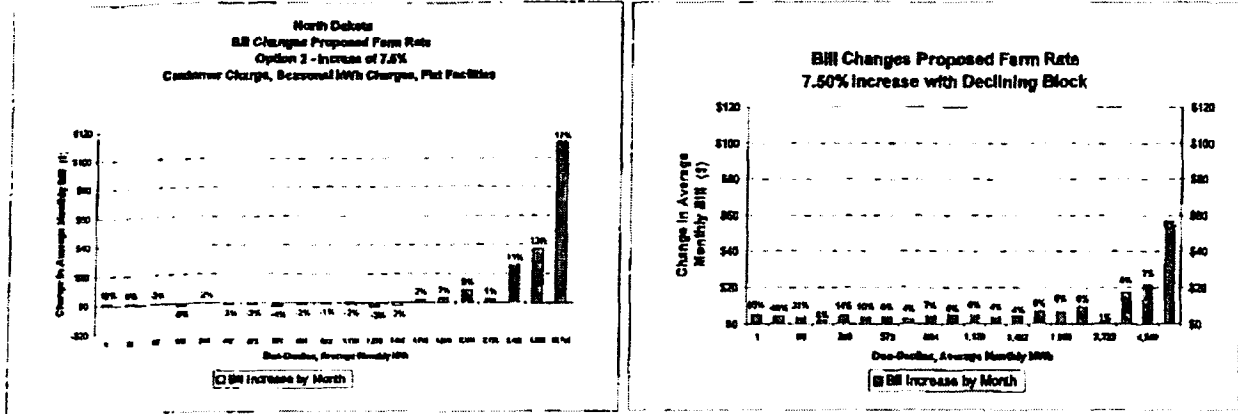
3,815 RDC customers, 191 per a decile



Rate	Customer Charge per month	Minimum Bill per month	Facilities Charge per kW month	Charge per kWh		Demand Charge per kW per mo.		
				Summer	Winter	Summer Ratchet	Winter Ratchet	
Flat Rate 4	\$9.38	Customer + Facilities Charge		All kWh	\$0.04987	\$0.04934	\$6.88	\$2.78
Seasonal with Flat Facilities Charge, with 12-month Winter Ratchet								
			Fixed Facilities	\$8.00				
				\$8.00				
Flat Rate 4	\$9.38	Customer + Facilities Charge		All kWh	\$0.04700	\$0.04745	\$8.62	\$2.68
Seasonal with Flat Facilities Charge, with 12-month Winter Ratchet								
			Fixed Facilities	\$8.00				
				\$8.00				

# Farm Service

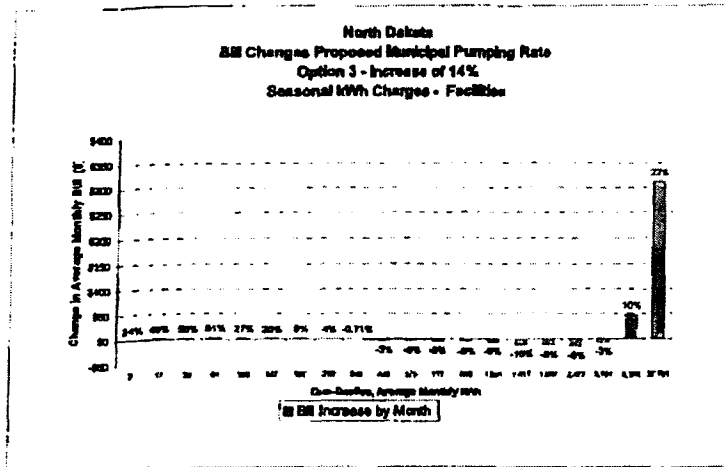
1,049 customers, 52 per a decile



2 Filed Proposed Rate	Customer Charge per month	Monthly Minimum Bill per month	Facilities Charge per kVA of Transformer	3-Phase Surcharge per Mo.		
				Summer	Energy per kWh Winter	All Year
No Declining Block Seasonal Energy Customer Charge Facilities for 3pt	\$8.00	Cust + Fac	Overhead <25 kVA \$4.81 25 kVA or more \$5.01 Underground <25 kVA \$13.42 25 kVA or more \$21.66	\$0.07227	\$0.06684	All Energy
3 Adjusted Rate	\$12.00	Cust + Fac	Overhead <25 kVA \$8.57 25 kVA or more \$3.63 Underground <25 kVA \$9.36 25 kVA or more \$10.76	\$0.07762	\$0.07060	Energy from 1,000 Excess

# Municipal Pumping (OPA)

575 customers, 29 per duo-decile



Percent Billed	Change	Amount
23.00%	\$0.79	1.73
46.00%	\$1.57	17.36
69.00%	\$2.35	36.48
92.00%	\$3.13	61.61
115.00%	\$3.92	109.36
138.00%	\$4.70	147.14
161.00%	\$5.49	196.68
184.00%	\$6.27	276.29
207.00%	\$7.06	347.66
230.00%	\$7.84	430.67
253.00%	\$8.63	676.26
276.00%	\$9.41	717.21
299.00%	\$10.20	866.01
322.00%	\$10.99	1,081.22
345.00%	\$11.77	1,416.55
368.00%	\$12.56	1,859.60
391.00%	\$13.34	2,477.25
414.00%	\$14.13	3,703.59
437.00%	\$14.91	\$ 196.20
460.00%	\$15.70	27,791.24

	Customer \$ per month	Minimum Bill \$ per month	Facilities Charge \$ per month	Summer \$ per kWh	Winter \$ per kWh per month	All Year
Current Rate	na	\$3.30 per metering pt.	na		1st 2500: \$0.07152 Next 1500: \$0.05632 Excess: \$0.04768	
Rate 3 - Seasonal Energy, Facilities Charge						
Filed - Proposed Rate						
Secondary	\$4.00	Cust + Fac	\$4.00	\$0.06523	\$0.06960	All Energy
Primary	\$4.00	Cust + Fac	\$2.68	\$0.06494	\$0.05922	All Energy

**BEFORE THE NORTH DAKOTA PUBLIC SERVICE COMMISSION  
STATE OF NORTH DAKOTA**

**In the Matter of the Application of Otter Tail Power Company,  
For Authority to Increase Rates for  
Electric Service in North Dakota**

**Case No. PU-08-862**

---

**DIRECT TESTIMONY OF  
MICHAEL J. MAJOROS, JR.**

---

**April 2009**

## Table of Contents

Introduction.....	1
Subject and Purpose of Testimony.....	2
Prior Experience.....	2
Summary of OTP's Filing.....	3
General Comments .....	3
Depreciation .....	4
New Depreciation-Related Information.....	8
OTP's Going-Forward Cost Of Removal Proposals.....	18
Accrual Accounting.....	21
Consolidated Taxes.....	26
Summary of Snavely King Adjustments.....	27
Adjustment No. 1 – Implement Stipulated Rate of Return.....	27
Adjustment No. 2 – Reverse Allocation of Depreciation.....	27
Adjustment No. 3 – Reverse Depreciation Increase Using 2008 .....	27
Depreciation Rates .....	27
Adjustment No. 4 – Reverse Depreciation Decrease Using Brutlag Proposed Depreciation Rates .....	29
Adjustment No. 5 – Implement North Dakota Staff Depreciation Rates .....	29
Adjustment No. 6 – Reduce Depreciation Expense for New Plant.....	29
Adjustment No. 7 – Charitable Donations .....	29
Adjustment No. 8 – STB Litigation Expense .....	30
Adjustment No. 9 – Economic Development Expense.....	30
Adjustment No. 10 – Employee Awards.....	31
Adjustment No. 11 – Asset-Based Margins .....	32
Adjustment No. 12 – Executive Incentive Pay.....	33
Adjustment Nos. 13 and 14 – Reverse OPEB Transition Costs.....	34
Adjustment Nos. 15 and 16 – Flow MISO Amounts Through Fuel Adjustment Change .....	35
Adjustment No. 17 – Reverse Non-Asset Based Margins.....	35
Adjustment No. 18 – Reverse DSM and Energy Conservation.....	36

1 **Introduction**

2 **Q. State your name, position, and business address.**

3 A. My name is Michael J. Majoros, Jr. I am Vice President of Snavelly King  
4 Majoros O'Connor & Lee, Inc. ("Snavelly King"), located at 1111 14<sup>TH</sup> Street,  
5 N.W., Suite 300, Washington, D.C. 20005.

6 **Q. Describe Snavelly King.**

7 A. Snavelly King is an economic consulting firm founded in 1970 to conduct  
8 research on a consulting basis into the rates, revenues, costs and economic  
9 performance of regulated firms and industries. Snavelly King represents the  
10 interests of government agencies, businesses, and individuals who are  
11 consumers of telecom, public utility, and transportation services.

12 We have a professional staff of 12 economists, accountants, engineers  
13 and cost analysts. Most of our work involves the development, preparation  
14 and presentation of expert witness testimony before Federal and state  
15 regulatory agencies. Over the course of our 38-year history, members of the  
16 firm have participated in more than 1,000 proceedings before almost all of the  
17 state commissions and all Federal commissions that regulate utilities or  
18 transportation industries.

19 **Q. Have you prepared a summary of your qualifications and experience?**

20 A. Yes, Appendix A is a summary of my qualifications and experience. Appendix  
21 B contains a tabulation of my appearances as an expert witness before state  
22 and Federal regulatory agencies.

1 Q. For whom are you appearing in this proceeding?

2 A. I am appearing on behalf of the Staff of the North Dakota Public Service  
3 Commission.

4 **Subject and Purpose of Testimony**

5 Q. What is the subject of your testimony?

6 A. This case involves a filing by Otter Tail Power Company ("OTP") for authority  
7 to increase its rates by \$6.1 million or 5.14 percent.<sup>1</sup> My testimony addresses  
8 the increase.

9 Q. What is the purpose of your testimony?

10 A. I have reviewed the Company's filing and based upon my findings and based  
11 on my review and analysis I have identified several monetary and non-  
12 monetary adjustments that should be made to the Company's filed request  
13 The monetary adjustments, which also incorporate a stipulated 8.62 percent  
14 rate of return, would reduce OTP's increase from \$6.1 million to a \$4.9 million  
15 increase.

16 **Prior Experience**

17 Q. Do you have any specific experience in the public utility field?

18 A. Yes, I have been in the field of public utility regulation since the late 1970's.  
19 My testimony has addressed numerous revenue requirement issues.  
20 Furthermore, I and other members of my firm specialize in the field of public  
21 utility depreciation. We have appeared as expert witnesses on this subject

---

<sup>1</sup> Brause Direct, p.2.

1 before the regulatory commissions of almost every state in the country.

2 **Summary of OTP's Filing**

3 **Q. Summarize the Company's filing in this case.**

4 A. OTP's policy witness, Mr. Brause, proposes a \$6.1 million or 5.14 percent rate  
5 increase.<sup>2</sup> The Company's revenue requirement witness, Mr. Beithon  
6 elaborates that, "Since OTP last set its rates 24 years ago ... two primary  
7 drivers have created a need for a rate increase. ... The most significant  
8 increases driving the revenue requirement are: a 130 percent increase in  
9 North Dakota non-fuel operating and maintenance costs, which is a 5.40  
10 percent increase using a simple average over 24 years; and a 151 percent  
11 increase in North Dakota fuel and purchased power costs, a portion of which  
12 are not currently recovered through the Fuel Clause Adjustment (FCA).<sup>3</sup> The  
13 Company's Notice summarizes the need for the rate increase as "The revenue  
14 deficiency is largely a result of increases in rate base and investment-related  
15 costs driven by the Company's additional investments in generation and  
16 transmission infrastructure since the last general rate application, which  
17 employed a 1983 test year."<sup>4</sup>

18 **General Comments**

19 **Q. Do you have any general comments regarding OTP's requested**  
20 **increase?**

---

<sup>2</sup> Id.

<sup>3</sup> Beithon Direct, page 3.

<sup>4</sup> Notice, page 2.

1 A. Yes, in my opinion, a 5.14 percent increase after 24 years reflects a good track  
2 record, however, this rate case comes at a time when energy, gasoline and  
3 food prices are sharply increasing and the national economy is in a severe  
4 recession. Consequently, this is no time to increase ratepayers' bills for  
5 unnecessary policy changes and overstated non-cash costs. In fact, it is a  
6 time to potentially reconsider prior policies that increased customer rates  
7 merely based on theoretical accounting issues rather than core operating and  
8 maintenance cost issues. Although I do not advocate the adoption of cash-  
9 basis accounting, I do recommend recognition of cash realities when  
10 arguments such as intergenerational equity are raised as an issue to extract  
11 cash payments from ratepayers for non-cash costs.

12 **Q. Have you investigated the Company's rate request?**

13 A. Yes, my assistant and I read the Company's filing and propounded numerous  
14 data requests related to the Company's rate request. North Dakota Public  
15 Service Commission staff member Mr. Diller also propounded several data  
16 requests. We have reviewed those responses and conducted independent  
17 analyses as a basis for my testimony.

18 **Depreciation**

19 **Q. Is depreciation an important aspect of this case?**

20 A. Yes, it is. Ms. Brutlag identifies several adjustments to depreciation expense  
21 netting to a \$560 thousand increase to a non-cash expense. I disagree with  
22 almost all of Ms. Brutlag's depreciation adjustments.

1 Q. Are there any general principles relating to depreciation that you wish to  
2 explicitly identify and address?

3 A. Yes, there are several. First, depreciation rates are largely set based on  
4 forecasts of future costs of removal that are highly suspect under the best of  
5 circumstances. There is great uncertainty caused by the fact that these costs  
6 will not be incurred until the plant is removed from service. The expected  
7 remaining life of the plant is a forecast, the accuracy of which will not be  
8 known until the plant is removed years or decades from now. The cost of  
9 removing that plant when the remaining life actually ends is a similar forecast  
10 of costs from far off in the future.

11 Typically rate cases involve substantial differences of opinion over the  
12 appropriateness of forecasts of costs that will be incurred only a year or two  
13 from now. It is hard to imagine that forecasts of removal costs that will be  
14 incurred many years after the test year could be any more accurate than the  
15 forecasts of costs that will actually arise during this rate case cycle. It does not  
16 increase the comfort in these forecasts when the amount a utility claims to  
17 have retired in the past represents a very small proportion of the total plant in  
18 service today.

19 Second, the terms "matching" and "intergenerational equity" (or  
20 inequity) often arise in discussions of utility depreciation practices and rates.  
21 To most accountants "matching" refers to matching revenues to the periods  
22 they are earned and costs to the periods in which they are incurred. Company

1 witnesses usually point to the matching principle as a rationale for adopting  
2 their proposed depreciation rates. Unfortunately, the inappropriate  
3 interpretation of matching does not justify charging current ratepayers for un-  
4 incurred future inflation to money not yet spent; yet, that is precisely what OTP  
5 proposes.

6 Intergenerational equity is similar to matching, as it encourages the  
7 Commission to assign costs of providing utility service to the same  
8 "generation" of ratepayers that benefited from that utility service. In  
9 depreciation discussions, intergenerational equity means that the customers  
10 who took service while a plant was in service pay the costs associated with  
11 that plant, including the cost of removing the plant from service when it  
12 reaches the end of its useful life. Assume a piece of equipment will be in  
13 service for ten years. Intergenerational equity is achieved if the total costs  
14 associated with that plant, including removal costs at the end of its life, are  
15 collected from ratepayers during the decade the plant is in service, rather than  
16 from those taking service before or after that decade.

17 For purposes of assessing an intergenerational equity argument, then,  
18 the Commission needs to know what "generation" the party has in mind. The  
19 test year for a rate case, or even the entire period covered by the authorized  
20 rates could be viewed as a "generation." A cost recovery pattern that appears  
21 to achieve intergenerational equity from the perspective of a ten-year  
22 "generation" of utility ratepayers (that is, those taking service while a particular

1 piece of equipment is in service) may not be equitable when viewed from the  
2 perspective of customers who take service early during that generation, yet  
3 bear costs that will not arise until much later in the ten-year period.

4 A third important concept is “straight-line recovery.” The concept begs  
5 the question “straight-line of what?” To illustrate, assume that the Commission  
6 adopts a forecast saying OTP will need to collect \$10,000 between 2009 and  
7 2018 to cover the net salvage costs for plant it expects to retire from service in  
8 2018. OTP contends that straight-line recovery must be achieved in nominal  
9 dollar amounts, that is, by collecting \$1,000 per year for ten years. The  
10 Commission should use “real” dollars (that is, inflation-adjusted dollars) to  
11 achieve straight-line recovery. The same amount in real dollars is recovered  
12 in each of the ten years, but the nominal dollars vary to match inflation for  
13 each year (and are paid in dollars subject to that same level of inflation). At  
14 the end of the ten-year period, the same amount of nominal dollars is  
15 recovered under each of the two approaches. So any assertion that an  
16 approach achieves “straight-line recovery” needs to be greeted with the inquiry  
17 “in terms of nominal or real dollars?”

18 **Q. Please discuss your specific disagreements with M’s Brutlag’s**  
19 **depreciation proposals.**

20 **A.** First, I disagree with Ms. Brutlag’s proposal to allocate accumulated  
21 depreciation and depreciation expense to North Dakota rather than directly  
22 assigning depreciation as has been the past practice. OTP has been using

1 depreciation rates approved by the Minnesota Commission, but at one point,  
2 North Dakota had its own depreciation rates. For reasons I will discuss below,  
3 I recommend that North Dakota discontinue blanket approval of Minnesota  
4 depreciation rates and adopt its own North Dakota depreciation rates once  
5 again. There is no need to discontinue the current practice of directly  
6 assigning depreciation. I also disagree with Ms. Brutlag's proposal to increase  
7 depreciation expense by \$12,095 for depreciation rate changes occurring after  
8 the end of 2007. This adjustment reflects nothing more than a decision by the  
9 Minnesota Commission to increase North Dakota service rates. I have also  
10 reduced M's. Brutlag's proposed depreciation rates, to eliminate the future  
11 inflation incorporated into those depreciation rates.

12 **New Depreciation-Related Information**

13 **Q. Have recent accounting pronouncements revealed any new information**  
14 **relating to depreciation?**

15 A. Yes, recent accounting pronouncements reveal that OTP's prior recognition of  
16 future cost of removal in depreciation rates has resulted in significant liabilities  
17 to ratepayers.

18 **Q. Do you have any preliminary comments concerning this issue?**

19 A. Yes, it is my understanding that ""The parties have tentatively settled this issue  
20 and are working on a final settlement document. As agreed, we are omitting  
21 discussions on this issue unless a final settlement cannot be reached or the  
22 Commission does not accept the proposed settlement. In the event the

1 settlement is not finalized or accepted for any reason, the parties  
2 have agreed LIG will be allowed to file testimony on this issue within five  
3 business days of such a determination."

4 **Q. What is the genesis of this new information?**

5 A. The genesis of the new information is the Financial Accounting Standards  
6 Board's ("FASB") 2002 Statement of Financial Accounting Standard No. 143  
7 ("SFAS No. 143") which addresses asset retirement obligations (AROs)  
8 associated with long-lived plant.<sup>5</sup>

9 SFAS No. 143's focus is legal obligations to incur a cost when an asset  
10 is retired – legal asset retirement obligations ("legal AROs"). SFAS No. 143  
11 considers such obligations to be a component of the original cost of the asset.  
12 It requires capitalization and depreciation of the discounted fair value of the  
13 estimated asset retirement cost over the asset's life.

14 SFAS No. 143 also identified a significant regulatory liability resulting  
15 from public utilities' past inclusion of excessive future cost of removal and  
16 dismantlement factors in depreciation rates. The Federal Energy Regulatory  
17 Commission ("FERC") identified these amounts as "non-legal" asset retirement  
18 obligations, meaning that the utilities do not have actual legal obligations and  
19 liabilities to incur these costs in the future.<sup>6</sup> SFAS No. 143 requires reporting

---

<sup>5</sup> FERC Order No. 631 is that agency's implementation of SFAS No. 143 for regulatory purposes for utility operations subject to that agency's jurisdiction.

<sup>6</sup> FERC Order No. 631, para. 36.

1 of non-legal AROs as regulatory liabilities to ratepayers - if the requirements of  
2 SFAS 71 are met.<sup>7</sup>

3 **Q. What conditions create a regulatory liability using GAAP?**

4 A. SFAS 71, ¶11, provides that a regulator's rate actions impose a liability on the  
5 utility to its customers (regulatory liability) if the regulator provides "current  
6 rates intended to recover cost expected to be incurred in the future with the  
7 understanding that if those costs are not incurred, future rates will be reduced  
8 by corresponding amounts."<sup>8</sup> For Commission-regulated utilities, this  
9 "understanding" has been implicit. Nevertheless, it is sufficiently clear to OTP  
10 to warrant creation of the regulatory liability for GAAP financial reporting  
11 purposes. Now that SFAS No. 143 has identified the amounts, this  
12 Commission should recognize them as the regulatory liabilities they are.

13 **Q. Does OTP have any regulatory liabilities relating to non-legal AROs?**

14 A. Yes, OTP reports a \$57.8 million regulatory liability in compliance with SFAS  
15 No. 143 in its December 31, 2007 Form 10-K Report.<sup>9</sup> North Dakota's portion  
16 of the regulatory liability is \$22.9 million.<sup>10</sup>

17 **Q. What is the nature of this regulatory liability?**

18 A. This liability consists of the cost of removal money OTP collected from  
19 ratepayers over and above its actual removal cost expenditures.

20 **Q. What do you recommend?**

---

<sup>7</sup> SFAS No. 143, paragraph B.73.

<sup>8</sup> SFAS No. 71, ¶11 and 11(b).

<sup>9</sup> December 31, 2007 10-K Report, p. 124.

<sup>10</sup> 39.61% per response to ND 02-212

1 A. I have three recommendations:

2 1. This Commission should specifically recognize, on the record, the \$22.9  
3 million as a regulatory liability for reporting and ratemaking purposes in  
4 North Dakota. It should require OTP to transfer this amount from the  
5 North Dakota depreciation reserve to account 254-other regulatory  
6 liabilities.

7 2. This Commission should require OTP to file a North Dakota specific  
8 depreciation study.

9 3. The Commission should also instruct OTP to use the present value  
10 approach if it includes future removal and dismantling costs in its  
11 calculation of depreciation rates.

12 **Q. Why is it necessary for the Commission to recognize a regulatory liability**  
13 **for the non-legal cost of removal and dismantlement amounts?**

14 A. Although the FERC has recognized and required isolation of the amount within  
15 the utility's accounting system, FERC did not require reporting the amount in  
16 FERC Form 1. FERC also failed to require reporting them as regulatory  
17 liabilities. FERC deferred these decisions to the states, which are the primary  
18 ratemaking bodies. Consequently, while FERC Order No. 631 implies a new  
19 transparency by requiring identification of the amounts and maintenance of  
20 separate subsidiary records for regulatory analysis and rate setting purposes,  
21 it did not specifically recognize a regulatory liability for non-legal AROs. The

1           \$22.9 million North Dakota amount is clearly not identifiable in this rate case  
2           other than through my testimony.

3           As a result, nothing holds OTP specifically accountable for these  
4           excess collections, even though the public accounting profession and the  
5           Securities and Exchange Commission recognize that they are regulatory  
6           liabilities and that the PSC implicitly holds OTP accountable.

7           Regardless of the implied transparency provided by FERC's new  
8           requirements, OTP does not even identify or mention these requirements or  
9           the issue in its rate case filing. This is an intolerable situation. The  
10          accountability must be explicit, and the Commission must establish that  
11          accountability.

12          My experience shows that it is unlikely that all of the amounts collected  
13          will be spent for future cost of removal. Nevertheless, even if it was highly  
14          probable that OTP might spend all this money for future cost of removal, it is  
15          fair and reasonable for the Commission to recognize the ratepayers' claims on  
16          these monies until actually spent on their intended purpose. Unless they are  
17          explicitly identified as "subject to refund," there is an ongoing and unnecessary  
18          risk that they are merely hidden potential income to OTP.

19          It is critical that the Commission require OTP to explicitly identify and  
20          report this regulatory liability and all related activity in all future reports, rate  
21          cases and depreciation studies that it files with the Commission. The  
22          Commission should require prominent disclosure of its explicit recognition of

1 this amount as an intrastate regulatory liability in OTP's future FERC Form 1  
2 reports to ensure sufficient recognition of and transparency concerning these  
3 amounts. Without a requirement for separate identification and reporting of  
4 these amounts, they are hidden from the ratemaking process and regulatory  
5 scrutiny in North Dakota.

6 **Q. What is wrong with continuing to record the regulatory liability as**  
7 **accumulated depreciation?**

8 A. OTP and all utilities consider accumulated depreciation to represent the  
9 measure of their capital that they have recovered from their ratepayers. As  
10 simplistic as it sounds, *utilities consider any amount in accumulated*  
11 *depreciation to be "their money" even if they collected it for a fictitious future*  
12 *cost.* OTP specifically states that is the "Company's money" in response to  
13 ND 02-218 i.

14 **Q. Does OTP agree that its collections for non-legal AROs result in a**  
15 **regulatory liability?**

16 A. A. No. OTP emphatically denies that its \$57.8 million of excess collections  
17 for non-legal AROs constitute a regulatory liability, even though it reports it as  
18 such.<sup>11</sup>

19 **Q. Why does OTP take this position?**

20 A. OTP knows that if regulation changes, it will transfer the unspent money to its  
21 equity account rather than returning it to ratepayers.

---

<sup>11</sup> Response to ND 02-218.

1           The Edison Electric Institute and several individual utilities fought hard  
2           to avoid having either the FASB or FERC require the identification and  
3           reporting of the regulatory liability that I have just described.

4           If OTP were to be deregulated, or if regulation were to change from  
5           “cost-based” to some form of alternative “price-based” regulation, history tells  
6           us the Company would have every interest in immediately transferring its  
7           \$57.8 million regulatory liability into its GAAP income. This amount could well  
8           disappear from the scene unless the Commission protects it on behalf of  
9           ratepayers. Therefore, this amount must be specifically designated as a  
10          regulatory liability for ratemaking purposes.

11   **Q.   Why do you believe that OTP would transfer its \$57.8 million non-legal**  
12   **regulatory liability into GAAP income?**

13   **A.   It will transfer the regulatory liability into GAAP income because that is what**  
14   **GAAP requires. If deregulated, or if regulation changes significantly, the**  
15   **provisions of SFAS No. 71 will no longer apply. The regulatory liability amount**  
16   **will flow immediately and explicitly to GAAP income, because SFAS No. 143**  
17   **requires it to flow to income if it is not payable to ratepayers. This is what**  
18   **some electric utilities did when their production plants were deregulated, and**  
19   **this is what OTP warns it will do in its 2007 10-K Report.**

20   **Q.   Do you have any credible evidence of such treatment in the past?**

1 A. Yes, American Electric Power had several of its production plants deregulated.  
2 It immediately transferred \$473 million from accumulated depreciation into  
3 income relating to those deregulated plants.<sup>12</sup>

4 In another example, Tucson Electric Power Company ("TEP") stated  
5 that:

6 TEP had accrued \$113 million for final  
7 decommissioning of its generating facilities. ... this  
8 amount was reversed for 2002 and included as part of  
9 the cumulative effect adjustment of accounting  
10 adjustment when FAS 143 was adopted on January  
11 1, 2003.<sup>13</sup>

12 This means that TEP transferred non-legal AROs into income.

13 For its regulated operations, which include the transmission and  
14 distribution portions of its business, TEP continued to apply SFAS 71. As a  
15 result, TEP recorded the cost of removal collected for regulated non-legal  
16 AROs as a regulatory liability.

17 As of December 31, 2004, TEP had accrued \$67  
18 million for the net cost of removal of the interim  
19 retirements from its transmission, distribution and  
20 general plant. As of December 31, 2003, TEP had  
21 accrued \$60 million for these removal costs. The  
22 amount is recorded as a regulatory liability.<sup>14</sup>

23 However, TEP also reported:

24 If TEP stopped applying FAS 71 to its remaining  
25 regulated operations, it would write off the related  
26 balances of its regulatory assets as an expense and

---

<sup>12</sup> AEP 2003 Annual Report to Shareholders, page 69.

<sup>13</sup> Tucson Electric Power Company December 31, 2004 10 K Report, page K-59.

<sup>14</sup> Id., page K-60.

1 its regulatory liabilities as income on its income  
2 statement.<sup>15</sup>

3 The term “write off” is a euphemism for transferring the money to income.

4 **Q. Is TEP aware that you have used the quotation above to make the point**  
5 **that given the chance a utility will transfer the regulatory liability to**  
6 **income?**

7 A. Yes, in November 2005, the Public Utilities Fortnightly published an article I  
8 wrote concerning the issues at hand in this proceeding. The article included  
9 the quotation from TEP’s 2004 10-K Report. Subsequently, Karen G.  
10 Kissinger, TEP’s Vice President, Controller & Chief Compliance Officer  
11 responded to my article.<sup>16</sup> Ms. Kissinger leveled several attacks against my  
12 logic, but her last sentence corroborated the risk to ratepayers that I identified  
13 in the article. Ms. Kissinger finished her letter saying: “Ratepayers are not  
14 entitled to a refund of costs recognized to provide services they have already  
15 received.”<sup>17</sup> That means that TEP believes that its ratepayers should pay it  
16 money in advance for future costs of removal, with no expectation of a refund  
17 or future rate decrease should TEP not use the funds for their intended  
18 purpose – in that event, they belong to TEP. OTP’s ratepayers are subject to  
19 the same risks.

20 **Q. Have any other industries transferred non-legal ARO amounts into**  
21 **income?**

---

<sup>15</sup> Id. (Emphasis added.)

<sup>16</sup> Id., page 12. Public Utilities Fortnightly, Letters to the Editor, April 2006, page 10.

<sup>17</sup> Id.

1 A. Yes, while still regulated, the telephone industry collected substantial amounts  
2 of future cost of removal from its ratepayers through depreciation, just as OTP  
3 wants to continue doing. Upon deregulation and the adoption of SFAS No.  
4 143, the major telephone companies transferred \$11.5 billion from  
5 accumulated depreciation into their net income.<sup>18</sup>

6 **Q. Can you provide any definitive additional evidence that OTP will transfer**  
7 **the money in the future?**

8 A. Yes, the U.S. accounting profession is presently moving towards the adoption  
9 of International Financial Reporting Standards ("IFRS"). Upon adoption of  
10 IFRS, the regulatory liability will disappear into equity.<sup>19</sup>

11 **Q. What should the Commission do with the cost of removal regulatory**  
12 **liability on a going-forward basis?**

13 A. There are a number of alternatives to the treatment of the regulatory liability on  
14 a going-forward basis. The Commission could require continued maintenance  
15 as a permanent rate base offset representing customer-provided capital, or  
16 amortization back to ratepayers over some specified amortization period. I  
17 prefer an amortization, because I do not believe OTP will ever spend all of this  
18 money on future cost of removal, and as long as the money remains in the  
19 Company's hands, it will do whatever it can to convert the regulatory liability to  
20 income.

---

<sup>18</sup> Pre-tax gains of SBC (\$5.9 billion), Verizon (\$3.5 billion), Qwest (\$0.4 billion), BellSouth (\$1.3 billion) and Sprint (\$0.4 billion). See SBC, Verizon, Qwest, BellSouth and Sprint's 2003 10K Reports and 2003 Annual Reports to Shareholders.

<sup>19</sup> See Ready for IFRS?, *Public Utilities Fortnightly*, January 2009 and Fixing Depreciation Accounting, *Public Utilities Fortnightly*, October 2008.

1 **Q. What amortization period do you recommend?**

2 A. I recommend a 10-year amortization period.

3 **OTP's Going-Forward Cost Of Removal Proposals**

4 **Q. Please explain what is meant by "cost of removal."**

5 A. The cost of providing utility service includes not only the costs of installing and  
6 operating utility plant, but also removing that plant where appropriate at the  
7 end of its useful life. Therefore, one of the components of a public utility  
8 depreciation rate is a current estimate of future cost of removal (or negative  
9 net salvage).

10 This estimate is typically expressed as a ratio (derived from historical  
11 data), that is applied to the current plant balance to provide an estimate of the  
12 future cost of removal. This future cost is, in turn, charged to depreciation  
13 expense on a straight-line basis over the remaining life of the plant, just as the  
14 depreciation of plant investment is charged to expense. A cost of removal  
15 ratio increases the overall depreciable cost base because it allocates a portion  
16 of the estimated future removal cost to each year of the asset's service life.  
17 This process is, by definition, accrual accounting.

18 **Q. Do you object to accrual accounting?**

19 A. No, I do not object to accrual accounting if properly applied.

20 **Q. If you are not raising any objection to the general process of forecasting  
21 future costs of removal or net salvage, what does your testimony  
22 address and how is it different than what OTP proposes?**

1 A. My testimony focuses on providing the Commission with information it needs  
2 to address the inflation issue. To that end, my discussion addresses accrual  
3 accounting, matching and intergenerational equity principles. I provide a  
4 simple and straight-forward example demonstrating that the present value  
5 approach is the approach most consistent with these principles because it  
6 properly matches inflation expense to the periods incurred and eliminates the  
7 intergenerational inequity inherent in OTP's approach. I do not propose any  
8 variation on "expensing" or normalizing removal costs. Accepting OTP's future  
9 cost of removal proposals at face value, I merely express them at their present  
10 value so current ratepayers will not be charged for future inflation that has not  
11 been incurred.

12 In other words, for plant in service today that will likely be removed from  
13 service twenty years from now, both the present value approach and OTP's  
14 approach would recover the same total amounts. The present value approach  
15 would achieve the same straight-line pattern as OTP's approach for recovery  
16 of the original plant investment, and for recovery of the inflation-adjusted  
17 amount for the net salvage costs that will be incurred in 2029. The only  
18 difference is the cost recovery pattern for the future inflation costs; the present  
19 value approach would have the annual amounts increase during the twenty-  
20 year period to reflect the effects of inflation (and permit OTP customers to pay  
21 in inflated dollars), while OTP would allocate the future inflation costs on a

1 straight-line basis, an outcome that assigns a disproportionate share of those  
2 costs to current ratepayers.

3 **Q. Are you challenging any of OTP's proposed lives?**

4 A. No, I am not challenging any of OTP's proposed lives. I think it is more  
5 important at this juncture to focus the Commission's attention on how OTP's  
6 approach treats future inflation costs. I will show how a simple modification to  
7 this treatment can achieve the proper and far more equitable outcome that is  
8 consistent with the matching principle, minimizes intergenerational inequity,  
9 and has the added advantage of lowering the utility's depreciation rates.

10 **Q. How did OTP arrive at his net salvage or future cost of removal**  
11 **proposals?**

12 A. OTP conducted a "traditional" historical net salvage analysis to estimate future  
13 net salvage ratios for each account.

14 **Q. Why do you object to OTP's traditional approach?**

15 A. OTP's approach is front-loaded in its treatment of future inflation costs. It  
16 increases the current estimate of future costs of removal for a substantial  
17 amount of future inflation. In other words, OTP's approach charges current  
18 ratepayers on an undiscounted basis for future inflation. I disagree with OTP's  
19 approach from an accounting standpoint as well as from a ratemaking  
20 standpoint. Accrual accounting consists of matching costs to the periods in  
21 which they are incurred. OTP's approach fails that fundamental test by front-

1 loading future inflation. This defect is why GAAP specifically precludes his  
2 approach.

3 **Q. Why does OTP's approach result in inflated future cost of removal**  
4 **estimates?**

5 A. OTP bases his approach on the relationship of current cost of removal  
6 expenditures in today's dollars versus the original cost of the plant being  
7 retired, calculating a ratio of current cost of removal (in today's dollars) to  
8 original cost of plant (in historical dollars). A substantial part of the current  
9 cost of removal represents past inflation experienced during the period (often  
10 decades) between when the plant was first put in service and when the  
11 removal costs were incurred. OTP then applies that ratio to today's plant  
12 balances to project the future cost of removal. In this way, the calculation  
13 extrapolates into the future all of the past inflation rather than the small portion  
14 actually experienced during the test year 2007.

15 **Accrual Accounting**

16 **Q. What is accrual accounting?**

17 A. Accrual accounting recognizes or matches revenue to the periods earned and  
18 expenses to the periods incurred. Accrual accounting is the foundation of  
19 generally accepted accounting principles ("GAAP"). The directives issued by  
20 the Financial Accounting Standards Board ("FASB"), such as SFAS No. 143  
21 and FIN 47 set forth in GAAP.

22 **Q. What is cash basis accounting?**

1 A. Cash basis accounting recognizes revenues and expenses when received or  
2 disbursed rather than when earned or incurred.

3 **Q. Does OTP's approach constitute accrual accounting?**

4 A. I do not believe it does, at least to the extent it charges current ratepayers the  
5 costs of inflation that may not be incurred for years or even decades. An  
6 approach more consistent with accrual accounting would match those future  
7 inflation costs to the ratepayers taking utility service at the time the inflation is  
8 incurred. OTP's approach does not match inflation costs to the periods  
9 incurred.

10 **Q. Do the relatively recent pronouncements of the Financial Accounting**  
11 **Standards Board provide any useful guidance on these questions?**

12 A. I believe they do, even if the questions are arising here in a ratemaking  
13 proceeding and the FASB pronouncements apply most directly to financial  
14 reporting requirements. But the underlying principles of achieving appropriate  
15 "matching" through accrual accounting do not change whether they arise in a  
16 ratemaking or financial reporting setting.

17 OTP is no doubt familiar with the accounting prescribed in SFAS No.  
18 143 and FIN 47, which constitute GAAP. SFAS No. 143 was adopted to  
19 establish accounting standards for recognition and measurement of a liability  
20 for an asset retirement obligation and any associated asset retirement cost.  
21 (SFAS No. 143, ¶ 1.) SFAS 143 provides that where there are no quoted  
22 market prices to use for such estimating purposes, a "present value" technique

1 is often the best available substitute. (SFAS No. 143, ¶ 8.) This present value  
2 technique prescribed in SFAS 143 directs the discounting of the estimated  
3 future cash flows using “credit-adjusted risk-free rate.”

4 OTP may argue that the Commission should not rely on SFAS No. 143  
5 or FIN 47 for purposes of deciding ratemaking issues. However, for purposes  
6 of deciding what approach is most consistent with principles of accrual  
7 accounting, I submit there is no better source than FAS 143 and the other  
8 FASB pronouncements that are, after all, the embodiment of GAAP. And,  
9 under FAS 143 companies are not required to report the absolute future value  
10 of removal costs, but rather a “present value” of those future costs. For  
11 financial reporting purposes, this better enables investors to assess a  
12 company’s future asset retirement obligations. For ratemaking, it serves a  
13 different purpose. Using a present value calculation of the future costs of  
14 removal ensures that the future removal cost expenditure is measured in a  
15 way that achieves a fair revenue requirement to charge customers during an  
16 accounting period. The present value approach treats OTP’s study year as  
17 the relevant “accounting period” OTP’s testimony refers to.

18 It is important to be clear about this. In other cases in which I have  
19 been involved, utilities have characterized the present value approach as  
20 seeking to have the Commission adopt SFAS 143 for ratemaking purposes  
21 when, in fact, the utility only adopted SFAS S143 for financial reporting  
22 purposes.

1 I am not asking the Commission to adopt SFAS 143 for ratemaking  
2 purposes. However, for the purpose of developing an appropriate estimate of  
3 the amount of future removal costs to include in today's rates, the underlying  
4 principle is consistent with accrual accounting as set forth in GAAP (of which  
5 SFAS 143 is a part); whether the estimate is to be used for financial reporting  
6 purposes or for establishing a reasonable rate under cost-of-service  
7 ratemaking. The amount that should be charged to the "accounting period" is  
8 an appropriate share of the present value of the future obligation. The  
9 Commission may choose to use something other than the "credit-adjusted risk-  
10 free rate" described in SFAS No. 143 for calculating the present value of the  
11 future obligation. For example, I recommend the Handy Whitman indices as  
12 the basis to make the adjustment. But the underlying principle of accrual  
13 accounting and ratemaking remains – future cost of removal is properly  
14 measured and matched to the period incurred. In ratemaking, the accounting  
15 period is the current year, not the remaining life of the plant.

16 **Q. Can you demonstrate that using the present value approach constitutes**  
17 **accrual accounting and that OTP's approach does not constitute accrual**  
18 **accounting?**

19 **A. Yes. Exhibit\_\_\_ (MJM-1) is a chart I designed to demonstrate those facts. It**  
20 **is a simple single asset example comparing OTP's approach to collecting**  
21 **future inflation versus the present value accrual approach. The example**  
22 **assumes the present value to remove a single structure is \$20,000, but that**

1 will increase over the structures' 20-year life to \$53,066 at a 5 percent inflation  
2 rate. As you can see, both OTP's approach and the present value approach  
3 accumulate the same \$53,066 total amount for future removal costs by the end  
4 of the asset's life. The difference is the rate of collection for future inflation  
5 costs. The present value approach matches inflation to the periods incurred.  
6 OTP's approach front-loads future inflation costs into current periods, and by  
7 doing so overcharges ratepayers in the early years and undercharges  
8 ratepayers in the later years. This flies in the face of the "intergenerational  
9 equity" and accrual accounting concepts; it stands them on their heads.

10 **Q. Is this example intended to show rate base effects?**

11 A. No, the example demonstrates that accrual accounting matches inflation to the  
12 periods incurred. Rate base is irrelevant to that demonstration.

13 **Q. Is there any economic rationale that supports matching future inflation to  
14 the periods incurred?**

15 A. Yes, the inflation-related portion of the future removal cost will be paid for with  
16 cheaper dollars in future years. In terms of nominal dollars, the amount to be  
17 paid appears to be higher, but in real (that is, inflation-adjusted) dollars, the  
18 same amount is paid now and in the future, all else being equal. In other  
19 words, if OTP were to retire and remove all of its assets today, it would incur  
20 the present value of OTP's same future cost of removal estimates. When it  
21 comes to future inflation costs, "straight-line" cost allocation should be  
22 measured in real dollars, not nominal dollars.

1 **Q. Is OTP's approach required under the Uniform System of Accounts**  
2 **("USOA")?**

3 A. No, nothing in the USOA requires depreciation rates to be based on inflated  
4 future costs, or to collect from today's ratepayers the costs of inflation that will  
5 not be experienced for years or even decades to come.

6 **Consolidated Taxes**

7 **Q. Do you have any other examples of OTP collecting funds in excess of its**  
8 **actual costs?**

9 A. Yes, OTP is a participant in a consolidated federal income tax return. These  
10 arrangements can result in the ratepayers of regulated entities subsidizing  
11 losses of unregulated affiliates. In other public utility cases, I have read tax  
12 allocation agreements between the parties to consolidated tax returns. On  
13 more than one occasion, I have seen words requiring a pass through of taxes  
14 collected from a regulated entity to the parent and from there to the loss  
15 affiliates. In fact, that is precisely what is called for in OTP's tax sharing  
16 agreement.<sup>20</sup>

17 **Q. Has the Commission employed the stand-alone approach in the past?**

18 A. Yes, it has. However, given the experience with energy, gasoline and food  
19 price increases, I recommend that the Commission revisit the issue. In a  
20 period of dwindling resources and corresponding upward price spirals, the  
21 Commission should at least know the magnitude of the consolidated tax

---

<sup>20</sup> See response to ND 02-58.

1 subsidy and reconsider whether captive ratepayers should be required to pay  
2 anything more than actual taxes. The Commission should place OTP on alert  
3 in this proceeding that it intends to revisit the consolidated tax issue in the next  
4 rate case.

5 **Summary of Snavelly King Adjustments**

6 **Q. Do you have a summary of your individual adjustments to the**  
7 **Company's filed revenue requirement?**

8 A. Yes, Exhibit\_\_\_ (MJM-2) summarizes the adjustments. It also incorporates a  
9 stipulated 8.62 percent rate of return. The adjusted revenue requirement is  
10 \$.645 million less than OTP's.

11 **Adjustment No. 1 – Implement Stipulated Rate of Return**

12 **Q. Please explain each adjustment.**

13 A. Adjustment No. 1 implements the 8.62 percent rate of return to which the  
14 parties have stipulated.

15 **Adjustment No. 2 – Reverse Allocation of Depreciation**

16 **Q. Please explain Adjustment No. 2.**

17 A. Adjustment No. 2 reverses Ms. Brutlag's proposal to allocate, rather than  
18 directly assign depreciation to North Dakota.

19 **Adjustment No. 3 – Reverse Depreciation Increase Using 2008**  
20 **Depreciation Rates**

21 **Q. Please explain Adjustment No. 3.**

22 A. Adjustment No. 3 reverses the \$12,095 depreciation increase Ms. Brutlag  
23 proposes to reflect the 2008 Minnesota depreciation rates.

1  
2

1        **Adjustment No. 4 – Reverse Depreciation Decrease Using Brutlag**  
2        **Proposed Depreciation Rates**

3        Q.     **Please explain Adjustment No. 4.**

4        A.     Adjustment No. 4 reverses the depreciation decrease Ms. Brutlag proposes  
5        based on a new study that is yet to be approved by the Minnesota  
6        Commission. Even with a decrease these depreciation rates are excessive  
7        due to their inclusion of future inflation in the cost of removal estimates.

8        **Adjustment No. 5 – Implement North Dakota Staff Depreciation Rates**

9        Q.     **Please explain Adjustment No. 5.**

10      A.     Adjustment No. 5 implements the North Dakota Staff's recommended  
11      depreciation rates. They accept Ms. Brutlag's parameter proposals, but  
12      eliminate the future inflation expense from the cost of removal estimates  
13      included in the rate calculations.

14      **Adjustment No. 6 – Reduce Depreciation Expense for New Plant**

15      Q.     **Please explain Adjustment No. 6.**

16      A.     Adjustment No. 6 reduces Ms. Brutlag's proposed depreciation expense  
17      relating to new plant to conform to the North Dakota Staff's recommended  
18      depreciation rates.

19      **Adjustment No. 7 – Charitable Donations**

20      Q.     **Please explain Adjustment No. 7.**

21      A.     Adjustment No. 7 removes charitable donations from the Company's revenue  
22      requirement claim. This adjustment results in an \$114,816 reduction to the  
23      revenue requirement.

1 Q. **Why have you made this adjustment?**

2 A. Otter Tail included in its revenue requirement certain charitable donations.  
3 These donations are not necessary for the provision of safe, reliable and  
4 efficient electric and natural gas service. While it is commendable that the  
5 Company is involved in civic and charitable activities, ratepayers should not be  
6 expected to finance those activities. As such, I have removed these  
7 donations.

8 **Adjustment No. 8 – STB Litigation Expense**

9 Q. **Please explain Adjustment No. 8.**

10 A. Adjustment No. 8 removes \$40,973 related to litigation before the Surface  
11 Transportation Board from the Company's revenue requirement claim.

12 Q. **Why have you made this adjustment?**

13 A. Included in Otter Tail's test year revenue requirement is \$40,973 in expense  
14 related past litigation before the STB. Because this litigation effort is finished,  
15 any expenses related to it will not be ongoing. Therefore, I have removed the  
16 \$40,973 from the revenue requirement.

17 **Adjustment No. 9 – Economic Development Expense**

18 Q. **Please explain Adjustment No. 9.**

19 A. Adjustment No. 9 removes \$108,539 related to economic development from  
20 the Company's revenue requirement claim.

21 Q. **Why have you made this adjustment?**

1 A. Otter Tail has proposed increasing the amount included in rates for economic  
2 development activities to \$500,000. The current annual amount included in  
3 rates is \$315,557, which was approved during the 1988/1989 time frame.<sup>21</sup>  
4 According to Company witness Ms. Brutlag, Otter Tail has averaged \$513,698  
5 per year since the inception of the program.<sup>22</sup> While this may be true, the  
6 amount is skewed by a \$1.3 million expenditure in 1995. A more recent  
7 calculation using 2004 through 2008 amounts indicates the Company  
8 averages \$391,461 in economic development expense.

9 Otter Tail's economic development activities appear to provide a  
10 genuine service to the community, including job creation in many cases.<sup>23</sup>  
11 This is particularly important in today's economic environment. However, the  
12 rate payers being asked to pay for these activities are also victims of the  
13 current economy and should not be asked to pay higher rates in order to  
14 finance Otter Tail's community involvement.

15 Because the previous amount was set in 1988/1989, I have updated the  
16 amount to Otter Tail's most recent five-year average of \$391,461. This results  
17 in a \$108,539 decrease to the revenue requirement.<sup>24</sup>

18 **Adjustment No. 10 – Employee Awards**

19 **Q. Please explain Adjustment No. 10.**

---

<sup>21</sup> Brutlag, pp. 18-19.

<sup>22</sup> Exhibit \_\_\_ (BCB-1), Schedule 2.

<sup>23</sup> See Brutlag, p. 19 and response to ND 02-009.

<sup>24</sup> \$500,000 included in Company's claim less \$391,461 recommended amount.

1 A. Adjustment No. 10 removes \$76,089 related to employee awards, gifts,  
2 dinners and similar activities from the Company's revenue requirement claim.

3 **Q. Why have you made this adjustment?**

4 A. In its response to ND 02-126, the Company provided the year 2007 amounts  
5 for employee gifts, luncheons, dinners, picnics and awards. The total amount  
6 was \$85,989. This amount includes \$36,456 in annual employee service  
7 awards and \$15,522 in "token gifts given to each employee attending annual  
8 executive forum meetings."<sup>25</sup> A review of the invoices provided shows that the  
9 awards purchased ranged from hunting knives to flat screen televisions.<sup>26</sup>  
10 While I understand that some companies include these types of activities for  
11 employees as morale boosters, I do not believe the rate payers should be  
12 asked to finance them. As such, I have removed the amounts. However, of  
13 the total, \$9,900 related to safety award checks.<sup>27</sup> I have allowed that amount  
14 to stay in the revenue requirement.

15 **Adjustment No. 11 – Asset-Based Margins**

16 **Q. Please explain Adjustment No. 11.**

17 A. Adjustment No. 11 eliminates asset-based margins which Mr. King  
18 recommends be flowed through the fuel clause.

19 **Q. Why have you made this adjustment?**

---

<sup>25</sup> See response to ND 02-126, Attachment 2.

<sup>26</sup> Id., Attachment 1.

<sup>27</sup> Id, Attachment 2.

1 A. As I stated, Mr. King discusses this adjustment in detail in his testimony.  
2 However, I observe that the Ancillary Services Market is up and running, but it  
3 just started, consequently, it is probably too early to try and include an amount  
4 in base rates. Furthermore, if the margins are not run through the fuel clause  
5 adjustment, a perverse incentive could ensue where OTP would be better off  
6 setting aside its generating units to provide ASM services and generating ASM  
7 revenues (not included in the rate case) and purchasing power for its  
8 customers which off course are automatically ran through the FCA.

9 **Adjustment No. 12 – Executive Incentive Pay**

10 **Q. Please explain Adjustment No. 12.**

11 A. Adjustment No. 12 removes \$150,668 related to executive incentive pay from  
12 the Company's revenue requirement claim.

13 **Q. Why have you made this adjustment?**

14 A. Otter Tail has included \$358,248 (total company) in executive incentive pay in  
15 its revenue requirement calculation. The North Dakota portion of that amount  
16 is \$150,668. I have removed the entire provision for executive incentives for  
17 several reasons. First, as I have discussed several times in my testimony, the  
18 current state of the economy should discourage the payment of any bonus  
19 plans. Notwithstanding the well-publicized actions of certain companies  
20 receiving federal assistance, many companies today are actually instituting  
21 pay cuts in order to stay viable during this time. Second, as described in the  
22 response to ND 02-102, payment of the executive incentive plan target amount

1 is 60 percent dependent on the achievement of financial goals (regulated  
2 return on equity and return on invested capital), which are designed to benefit  
3 shareholders, not ratepayers.<sup>28</sup> The remaining 40 percent is dependent on  
4 “individual performance.” I do not know what areas of “individual performance”  
5 are considered, but there is no indication this is safety or service related,  
6 unlike the design of the incentive plan for non-executive employees. If Otter  
7 Tail wishes to pay its executives an incentive bonus it should be paid for by  
8 shareholders, not ratepayers.

9 **Adjustment Nos. 13 and 14 – Reverse OPEB Transition Costs**

10 **Q. Please explain Adjustment Nos. 13 and 14.**

11 A. Both of these adjustments relate to SFAS No. 106 costs which, in turn, are  
12 costs associated with Other Post Employment Benefits. Mr. Beithon states  
13 that “These costs are tracked in two parts – transition costs and current  
14 accrual expenses.”<sup>29</sup>

15 Adjustment No. 13 is a reversal of the Company's 2006 elimination of  
16 the so-called transition obligation associated with OPEBs. OTP had  
17 apparently recorded a receivable in its prepayments account to reflect the  
18 amount it intended to charge ratepayers for the transition obligation. In reality,  
19 it appears that it had overestimated the amount it needed for OPEB costs, and  
20 in fact did not even create a funded liability for these costs, such as it has for

---

<sup>28</sup> See response to ND 02-102, Attachment 3, p. 2.

<sup>29</sup> Beithon page 32.

1 its pension obligation. Consequently, upon adoption of SFAS No. 158, it wrote-  
2 off the prepayment/receivable.

3 In this case, OTP proposes to create \$1,678,516 of off-book income  
4 merely by crediting its retained earnings account and returning the \$1,678,516  
5 into prepayments with a corresponding \$335,703 annual amortization expense  
6 obligation it would like ratepayers to pay. I reject both of those requests. OTP  
7 actually funds its OPEBs on a pay-as-you go basis, just as it has done from  
8 the very beginning. It does not maintain a cash fund for these costs.  
9 Adjustment No. 13 reverses OTP's attempt to reestablish a receivable from  
10 ratepayers for prior OPEB costs, and Adjustment No. 14 reverses OTP's  
11 amortization of the fictitious transition receivable. In my opinion, the  
12 Commission should also require OTP to begin funding its OPEB liability.

13 **Adjustment Nos. 15 and 16 – Flow MISO Amounts Through Fuel**  
14 **Adjustment Change**

15 **Q. Please explain Adjustment Nos. 15 and 16.**

16 A. Adjustment Nos. 15 and 16 reflects Staff's position that MISO costs should be  
17 flowed through the fuel adjustment charge.

18 **Adjustment No. 17 – Reverse Non-Asset Based Margins**

19 **Q. Please explain Adjustment No. 17.**

20 A. Adjustment No. 17 reverses OTP's proposal to include non-asset based  
21 margins in the revenue requirement.

22 **Q. Why did you make this adjustment?**

1 A. I made this adjustment because the Company's proposal allocates more cost  
2 from the Company's trading department than it does revenues from non-asset  
3 based margins.

4 **Adjustment No. 18 – Reverse DSM and Energy Conservation**

5 **Q. Please explain Adjustment No. 18.**

6 A. Adjustment No. 18 reverses OTP's DSM and Energy Conservation charges so  
7 they can be recovered through a separate rider.

8 **Q. Does this conclude your testimony?**

9 A. Yes, it does.

## Experience

### **Snavely King Majoros O'Connor & Bedell, Inc.**

***Vice President and Treasurer (1988 to Present)***  
***Senior Consultant (1981-1987)***

Mr. Majoros provides consultation specializing in accounting, financial, and management issues. He has testified as an expert witness or negotiated on behalf of clients in more than one hundred thirty regulatory federal and state regulatory proceedings involving telephone, electric, gas, water, and sewerage companies. His testimony has encompassed a wide array of complex issues including taxation, divestiture accounting, revenue requirements, rate base, nuclear decommissioning, plant lives, and capital recovery. Mr. Majoros has also provided consultation to the U.S. Department of Justice and appeared before the U.S. EPA and the Maryland State Legislature on matters regarding the accounting and plant life effects of electric plant modifications and the financial capacity of public utilities to finance environmental controls. He has estimated economic damages suffered by black farmers in discrimination suits.

### **Van Scoyoc & Wiskup, Inc., Consultant (1978-1981)**

Mr. Majoros conducted and assisted in various management and regulatory consulting projects in the public utility field, including preparation of electric system load projections for a group of municipally and cooperatively owned electric systems; preparation of a system of accounts and reporting of gas and oil pipelines to be used by a state regulatory commission; accounting system analysis and design for rate proceedings involving electric, gas, and telephone utilities. Mr. Majoros provided onsite management accounting and controllership assistance to a municipal electric and water utility. Mr. Majoros also assisted in an antitrust proceeding involving a major electric utility. He submitted expert testimony in FERC Docket No. RP79-12 (El Paso Natural Gas Company), and he co-authored a study entitled Analysis of Staff Study on Comprehensive Tax Normalization that was submitted to FERC in Docket No. RM 80-42.

### **Handling Equipment Sales Company, Inc.** ***Controller/Treasurer (1976-1978)***

Mr. Majoros' responsibilities included financial management, general accounting and reporting, and income taxes.

### **Ernst & Ernst, Auditor (1973-1976)**

Mr. Majoros was a member of the audit staff where his responsibilities included auditing, supervision, business systems analysis, report preparation, and corporate income taxes.

### **University of Baltimore - (1971-1973)**

Mr. Majoros was a full-time student in the School of Business.

During this period Mr. Majoros worked consistently on a part-time basis in the following positions: Assistant Legislative Auditor – State of Maryland, Staff Accountant – Robert M. Carney & Co., CPA's, Staff Accountant – Naron & Wegad, CPA's, Credit Clerk – Montgomery Wards.

### **Central Savings Bank, (1969-1971)**

Mr. Majoros was an Assistant Branch Manager at the time he left the bank to attend college as a full-time student. During his tenure at the bank, Mr. Majoros gained experience in each department of the bank. In addition, he attended night school at the University of Baltimore.

## Education

University of Baltimore, School of Business, B.S. –  
Concentration in Accounting

## Professional Affiliations

American Institute of Certified Public Accountants  
Maryland Association of C.P.A.s  
Society of Depreciation Professionals

## Publications, Papers, and Panels

*"Analysis of Staff Study on Comprehensive Tax Normalization," FERC Docket No. RM 80-42, 1980.*

*"Telephone Company Deferred Taxes and Investment Tax Credits – A Capital Loss for Ratepayers," Public Utility Fortnightly, September 27, 1984.*

*"The Use of Customer Discount Rates in Revenue Requirement Comparisons," Proceedings of the 25th Annual Iowa State Regulatory Conference, 1986*

*"The Regulatory Dilemma Created By Emerging Revenue Streams of Independent Telephone Companies," Proceedings of NARUC 101st Annual Convention and Regulatory Symposium, 1989.*

*"BOC Depreciation Issues in the States," National Association of State Utility Consumer Advocates, 1990 Mid-Year Meeting, 1990.*

*"Current Issues in Capital Recovery" 30<sup>th</sup> Annual Iowa State Regulatory Conference, 1991.*

*"Impaired Assets Under SFAS No. 121," National Association of State Utility consumer Advocates, 1996 Mid-Year Meeting, 1996.*

*"What's 'Sunk' Ain't Stranded: Why Excessive Utility Depreciation is Avoidable," with James Campbell, Public Utilities Fortnightly, April 1, 1999.*

*"Local Exchange Carrier Depreciation Reserve Percents," with Richard B. Lee, Journal of the Society of Depreciation Professionals, Volume 10, Number 1, 2000-2001*

*"Rolling Over Ratepayers," Public Utilities Fortnightly, Volume 143, Number 11, November, 2005.*

*"Asset Management – What is it?," American Water Works Association, Pre-Conference Workshop, March 25, 2008.*

Michael J. Majoros, Jr.

Date                      Jurisdiction / Agency                      Docket                      Utility

**Federal Courts**

2005	US District Court, Northern District of AL, Northwestern Division 55/56/57/	CV 01-B-403-NW	Tennessee Valley Authority
------	--	----------------	----------------------------

**State Legislatures**

2006	Maryland General Assembly 61/	SB154	Maryland Healthy Air Act
2006	Maryland House of Delegates 62/	HB189	Maryland Healthy Air Act

**Federal Regulatory Agencies**

1979	FERC-US 19/	RP79-12	El Paso Natural Gas Co.
1980	FERC-US 19/	RM80-42	Generic Tax Normalization
1996	CRTC-Canada 30/	97-9	All Canadian Telecoms
1997	CRTC-Canada 31/	97-11	All Canadian Telecoms
1999	FCC 32/	98-137 (Ex Parte)	All LECs
1999	FCC 32/	98-91 (Ex Parte)	All LECs
1999	FCC 32/	98-177 (Ex Parte)	All LECs
1999	FCC 32/	98-45 (Ex Parte)	All LECs
2000	EPA 35/	CAA-00-6	Tennessee Valley Authority
2003	FERC 48/	RM02-7	All Utilities
2003	FCC 52/	03-173	All LECs
2003	FERC 53/	ER03-409-000, ER03-666-000	Pacific Gas and Electric Co.

**State Regulatory Agencies**

1982	Massachusetts 17/	DPU 557/558	Western Mass Elec. Co.
1982	Illinois 16/	ICC81-8115	Illinois Bell Telephone Co.
1983	Maryland 8/	7574-Direct	Baltimore Gas & Electric Co.
1983	Maryland 8/	7574-Surrebuttal	Baltimore Gas & Electric Co.
1983	Connecticut 15/	810911	Woodlake Water Co.
1983	New Jersey 1/	815-458	New Jersey Bell Tel. Co.
1983	New Jersey 14/	8011-827	Atlantic City Sewerage Co.
1984	Dist. Of Columbia 7/	785	Potomac Electric Power Co.
1984	Maryland 8/	7689	Washington Gas Light Co.
1984	Dist. Of Columbia 7/	798	C&P Tel. Co.
1984	Pennsylvania 13/	R-832316	Bell Telephone Co. of PA
1984	New Mexico 12/	1032	Mt. States Tel. & Telegraph
1984	Idaho 18/	U-1000-70	Mt. States Tel. & Telegraph
1984	Colorado 11/	1655	Mt. States Tel. & Telegraph

Michael J. Majoros, Jr.

1984	Dist. Of Columbia 7/	813	Potomac Electric Power Co.
1984	Pennsylvania 3/	R842621-R842625	Western Pa. Water Co.
1985	Maryland 8/	7743	Potomac Edison Co.
1985	New Jersey 1/	848-856	New Jersey Bell Tel. Co.
1985	Maryland 8/	7851	C&P Tel. Co.
1985	California 10/	I-85-03-78	Pacific Bell Telephone Co.
1985	Pennsylvania 3/	R-850174	Phila. Suburban Water Co.
1985	Pennsylvania 3/	R850178	Pennsylvania Gas & Water Co.
1985	Pennsylvania 3/	R-850299	General Tel. Co. of PA
1986	Maryland 8/	7899	Delmarva Power & Light Co.
1986	Maryland 8/	7754	Chesapeake Utilities Corp.
1986	Pennsylvania 3/	R-850268	York Water Co.
1986	Maryland 8/	7953	Southern Md. Electric Corp.
1986	Idaho 9/	U-1002-59	General Tel. Of the Northwest
1986	Maryland 8/	7973	Baltimore Gas & Electric Co.
1987	Pennsylvania 3/	R-860350	Dauphin Cons. Water Supply
1987	Pennsylvania 3/	C-860923	Bell Telephone Co. of PA
1987	Iowa 6/	DPU-86-2	Northwestern Bell Tel. Co.
1987	Dist. Of Columbia 7/	842	Washington Gas Light Co.
1988	Florida 4/	880069-TL	Southern Bell Telephone
1988	Iowa 6/	RPU-87-3	Iowa Public Service Company
1988	Iowa 6/	RPU-87-6	Northwestern Bell Tel. Co.
1988	Dist. Of Columbia 7/	869	Potomac Electric Power Co.
1989	Iowa 6/	RPU-88-6	Northwestern Bell Tel. Co.
1990	New Jersey 1/	1487-88	Morris City Transfer Station
1990	New Jersey 5/	WR 88-80967	Toms River Water Company
1990	Florida 4/	890256-TL	Southern Bell Company
1990	New Jersey 1/	ER89110912J	Jersey Central Power & Light
1990	New Jersey 1/	WR90050497J	Elizabethtown Water Co.
1991	Pennsylvania 3/	P900465	United Tel. Co. of Pa.
1991	West Virginia 2/	90-564-T-D	C&P Telephone Co.
1991	New Jersey 1/	90080792J	Hackensack Water Co.
1991	New Jersey 1/	WR90080884J	Middlesex Water Co.
1991	Pennsylvania 3/	R-911892	Phil. Suburban Water Co.
1991	Kansas 20/	176, 716-U	Kansas Power & Light Co.
1991	Indiana 29/	39017	Indiana Bell Telephone
1991	Nevada 21/	91-5054	Central Tele. Co. - Nevada
1992	New Jersey 1/	EE91081428	Public Service Electric & Gas
1992	Maryland 8/	8462	C&P Telephone Co.
1992	West Virginia 2/	91-1037-E-D	Appalachian Power Co.
1993	Maryland 8/	8464	Potomac Electric Power Co.
1993	South Carolina 22/	92-227-C	Southern Bell Telephone
1993	Maryland 8/	8485	Baltimore Gas & Electric Co.
1993	Georgia 23/	4451-U	Atlanta Gas Light Co.
1993	New Jersey 1/	GR93040114	New Jersey Natural Gas. Co.

Michael J. Majoros, Jr.

1994	Iowa 6/	RPU-93-9	U.S. West – Iowa
1994	Iowa 6/	RPU-94-3	Midwest Gas
1995	Delaware 24/	94-149	Wilm. Suburban Water Corp.
1995	Connecticut 25/	94-10-03	So. New England Telephone
1995	Connecticut 25/	95-03-01	So. New England Telephone
1995	Pennsylvania 3/	R-00953300	Citizens Utilities Company
1995	Georgia 23/	5503-0	Southern Bell
1996	Maryland 8/	8715	Bell Atlantic
1996	Arizona 26/	E-1032-95-417	Citizens Utilities Company
1996	New Hampshire 27/	DE 96-252	New England Telephone
1997	Iowa 6/	DPU-96-1	U S West – Iowa
1997	Ohio 28/	96-922-TP-UNC	Ameritech – Ohio
1997	Michigan 28/	U-11280	Ameritech – Michigan
1997	Michigan 28/	U-112 81	GTE North
1997	Wyoming 27/	7000-ztr-96-323	US West – Wyoming
1997	Iowa 6/	RPU-96-9	US West – Iowa
1997	Illinois 28/	96-0486-0569	Ameritech – Illinois
1997	Indiana 28/	40611	Ameritech – Indiana
1997	Indiana 27/	40734	GTE North
1997	Utah 27/	97-049-08	US West – Utah
1997	Georgia 28/	7061-U	BellSouth – Georgia
1997	Connecticut 25/	96-04-07	So. New England Telephone
1998	Florida 28/	960833-TP et. al.	BellSouth – Florida
1998	Illinois 27/	97-0355	GTE North/South
1998	Michigan 33/	U-11726	Detroit Edison
1999	Maryland 8/	8794	Baltimore Gas & Electric Co.
1999	Maryland 8/	8795	Delmarva Power & Light Co.
1999	Maryland 8/	8797	Potomac Edison Company
1999	West Virginia 2/	98-0452-E-GI	Electric Restructuring
1999	Delaware 24/	98-98	United Water Company
1999	Pennsylvania 3/	R-00994638	Pennsylvania American Water
1999	West Virginia 2/	98-0985-W-D	West Virginia American Water
1999	Michigan 33/	U-11495	Detroit Edison
2000	Delaware 24/	99-466	Tidewater Utilities
2000	New Mexico 34/	3008	US WEST Communications, Inc.
2000	Florida 28/	990649-TP	BellSouth -Florida
2000	New Jersey 1/	WR30174	Consumer New Jersey Water
2000	Pennsylvania 3/	R-00994868	Philadelphia Suburban Water
2000	Pennsylvania 3/	R-0005212	Pennsylvania American Sewerage
2000	Connecticut 25/	00-07-17	Southern New England Telephone
2001	Kentucky 36/	2000-373	Jackson Energy Cooperative
2001	Kansas 38/39/40/	01-WSRE-436-RTS	Western Resources
2001	South Carolina 22/	2001-93-E	Carolina Power & Light Co.
2001	North Dakota 37/	PU-400-00-521	Northern States Power/Xcel Energy
2001	Indiana 29/41/	41746	Northern Indiana Power Company

Michael J. Majoros, Jr.

2001	New Jersey 1/	GR01050328	Public Service Electric and Gas
2001	Pennsylvania 3/	R-00016236	York Water Company
2001	Pennsylvania 3/	R-00016339	Pennsylvania America Water
2001	Pennsylvania 3/	R-00016356	Wellsboro Electric Coop.
2001	Florida 4/	010949-EL	Gulf Power Company
2001	Hawaii 42/	00-309	The Gas Company
2002	Pennsylvania 3/	R-00016750	Philadelphia Suburban
2002	Nevada 43/	01-10001 &10002	Nevada Power Company
2002	Kentucky 36/	2001-244	Fleming Mason Electric Coop.
2002	Nevada 43/	01-11031	Sierra Pacific Power Company
2002	Georgia 27/	14361-U	BellSouth-Georgia
2002	Alaska 44/	U-01-34,82-87,66	Alaska Communications Systems
2002	Wisconsin 45/	2055-TR-102	CenturyTel
2002	Wisconsin 45/	5846-TR-102	TelUSA
2002	Vermont 46/	6596	Citizen's Energy Services
2002	North Dakota 37/	PU-399-02-183	Montana Dakota Utilities
2002	Kansas 40/	02-MDWG-922-RTS	Midwest Energy
2002	Kentucky 36/	2002-00145	Columbia Gas
2002	Oklahoma 47/	200200166	Reliant Energy ARKLA
2002	New Jersey 1/	GR02040245	Elizabethtown Gas Company
2003	New Jersey 1/	ER02050303	Public Service Electric and Gas Co.
2003	Hawaii 42/	01-0255	Young Brothers Tug & Barge
2003	New Jersey 1/	ER02080506	Jersey Central Power & Light
2003	New Jersey 1/	ER02100724	Rockland Electric Co.
2003	Pennsylvania 3/	R-00027975	The York Water Co.
2003	Pennsylvania /3	R-00038304	Pennsylvania-American Water Co.
2003	Kansas 20/ 40/	03-KGSG-602-RTS	Kansas Gas Service
2003	Nova Scotia, CN 49/	EMO NSPI	Nova Scotia Power, Inc.
2003	Kentucky 36/	2003-00252	Union Light Heat & Power
2003	Alaska 44/	U-96-89	ACS Communications, Inc.
2003	Indiana 29/	42359	PSI Energy, Inc.
2003	Kansas 20/ 40/	03-ATMG-1036-RTS	Atmos Energy
2003	Florida 50/	030001-E1	Tampa Electric Company
2003	Maryland 51/	8960	Washington Gas Light
2003	Hawaii 42/	02-0391	Hawaiian Electric Company
2003	Illinois 28/	02-0864	SBC Illinois
2003	Indiana 28/	42393	SBC Indiana
2004	New Jersey 1/	ER03020110	Atlantic City Electric Co.
2004	Arizona 26/	E-01345A-03-0437	Arizona Public Service Company
2004	Michigan 27/	U-13531	SBC Michigan
2004	New Jersey 1/	GR03080683	South Jersey Gas Company
2004	Kentucky 36/	2003-00434,00433	Kentucky Utilities, Louisville Gas & Electric
2004	Florida 50/ 54/	031033-EI	Tampa Electric Company
2004	Kentucky 36/	2004-00067	Delta Natural Gas Company

Michael J. Majoros, Jr.

2004	Georgia 23/	18300, 15392, 15393	Georgia Power Company
2004	Vermont 46/	6946, 6988	Central Vermont Public Service Corporation
2004	Delaware 24/	04-288	Delaware Electric Cooperative
2004	Missouri 58/	ER-2004-0570	Empire District Electric Company
2005	Florida 50/	041272-EI	Progress Energy Florida, Inc.
2005	Florida 50/	041291-EI	Florida Power & Light Company
2005	California 59/	A.04-12-014	Southern California Edison Co.
2005	Kentucky 36/	2005-00042	Union Light Heat & Power
2005	Florida 50/	050045 & 050188-EI	Florida Power & Light Co.
2005	Kansas 38/ 40/	05-WSEE-981-RTS	Westar Energy, Inc.
2006	Delaware 24/	05-304	Delmarva Power & Light Company
2006	California 59/	A.05-12-002	Pacific Gas & Electric Co.
2006	New Jersey 1/	GR05100845	Public Service Electric and Gas Co.
2006	Colorado 60/	06S-234EG	Public Service Co. of Colorado
2006	Kentucky 36/	2006-00172	Union Light, Heat & Power
2006	Kansas 40/	06-KGSG-1209-RTS	Kansas Gas Service
2006	West Virginia 2/	06-0960-E-42T, 06-1426-E-D	Allegheny Power
2006	West Virginia 2/	05-1120-G-30C, 06-0441-G-PC, et al.	Hope Gas, Inc. and Equitable Resources, Inc.
2007	Delaware 24/	06-284	Delmarva Power & Light Company
2007	Kentucky 36/	2006-00464	Atmos Energy Corporation
2007	Colorado 60/	06S-656G	Public Service Co. of Colorado
2007	California 59/	A.06-12-009, A.06-12-010	San Diego Gas & Electric Co., and Southern California Gas Co.
2007	Kentucky 36/	2007-00143	Kentucky-American Water Co.
2007	Kentucky 36/	2007-00089	Delta Natural Gas Co.
2008	Kansas 40/	08-ATMG-280-RTS	Atmos Energy Corporation
2008	New Jersey 1/	GR07110889	New Jersey Natural Gas Co.
2008	North Dakota 37/	PU-07-776	Northern States Power/Xcel Energy
2008	Pennsylvania 3/	A-2008-2034045 et al	UGI Utilities, Inc. / PPL Gas Utilities Corp.
2008	Washington 63/	UE-072300, UG-072301	Puget Sound Energy
2008	Pennsylvania 3/	R-2008-2032689	Pennsylvania-American Water Co. - Coatesville
2008	New Jersey 1/	WR08010020	NJ American Water Co.
2008	Washington 63/ 64/	UE-080416, UG-080417	Avista Corporation
2008	Texas 65/	473-08-3681, 35717	Oncor Electric Delivery Co.
2008	Tennessee 66/	08-00039	Tennessee-American Water Co.

Michael J. Majoros, Jr.

**PARTICIPATION AS NEGOTIATOR IN FCC TELEPHONE DEPRECIATION  
RATE REPRESCRIPTION CONFERENCES**

<u>COMPANY</u>	<u>YEARS</u>	<u>CLIENT</u>
Diamond State Telephone Co. <u>24/</u>	1985 + 1988	Delaware Public Service Comm
Bell Telephone of Pennsylvania <u>3/</u>	1986 + 1989	PA Consumer Advocate
Chesapeake & Potomac Telephone Co. - Md. <u>8/</u>	1986	Maryland People's Counsel
Southwestern Bell Telephone – Kansas <u>20/</u>	1986	Kansas Corp. Commission
Southern Bell – Florida <u>4/</u>	1986	Florida Consumer Advocate
Chesapeake & Potomac Telephone Co.-W.Va. <u>2/</u>	1987 + 1990	West VA Consumer Advocate
New Jersey Bell Telephone Co. <u>1/</u>	1985 + 1988	New Jersey Rate Counsel
Southern Bell - South Carolina <u>22/</u>	1986 + 1989 + 1992	S. Carolina Consumer Advocate
GTE-North – Pennsylvania <u>3/</u>	1989	PA Consumer Advocate

**Michael J. Majoros, Jr.**

**PARTICIPATION IN PROCEEDINGS WHICH WERE  
SETTLED BEFORE TESTIMONY WAS SUBMITTED**

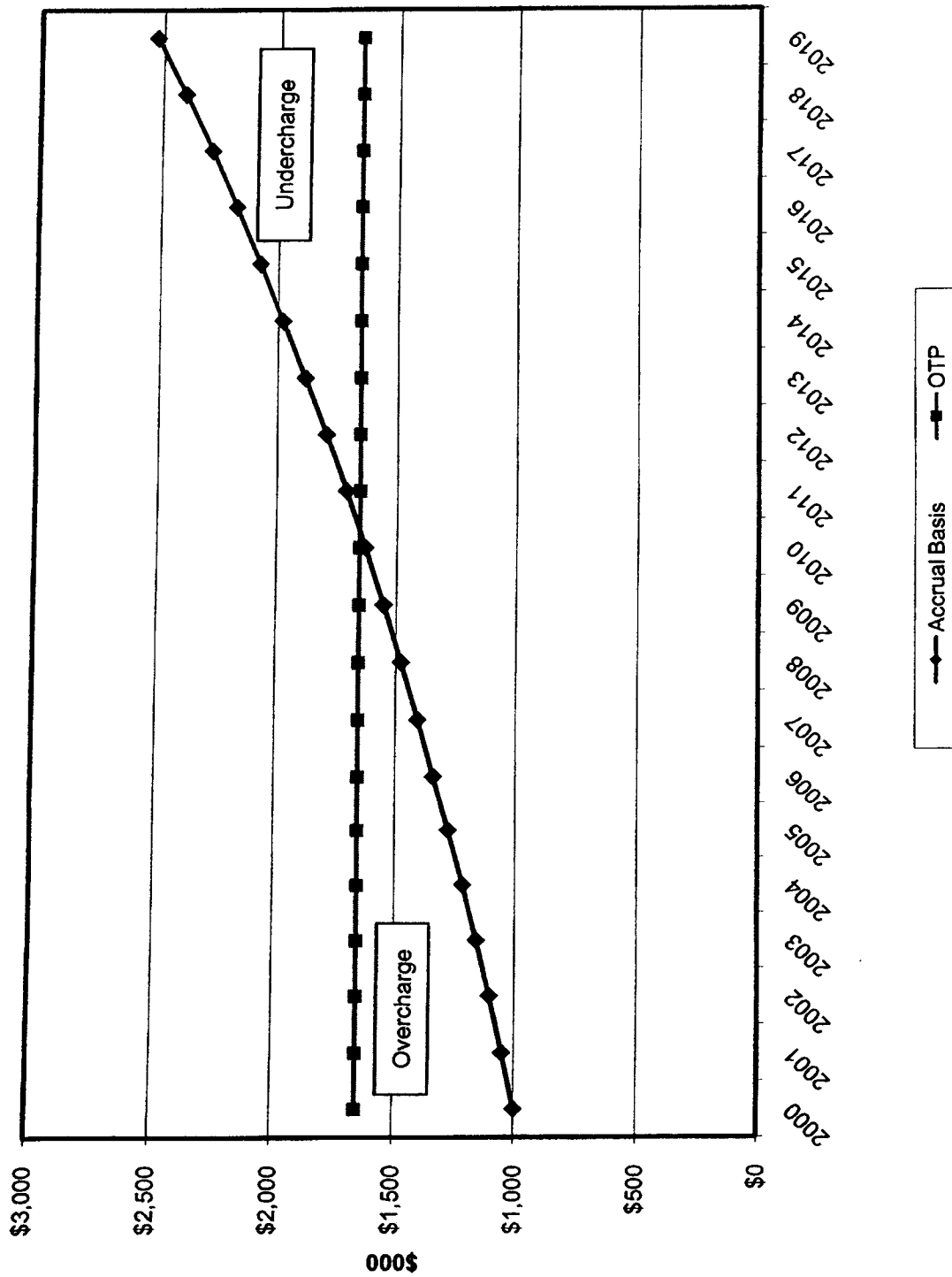
<u>STATE</u>	<u>DOCKET NO.</u>	<u>UTILITY</u>
Maryland <u>8/</u>	7878	Potomac Edison
Nevada <u>21/</u>	88-728	Southwest Gas
New Jersey <u>1/</u>	WR90090950J	New Jersey American Water
New Jersey <u>1/</u>	WR900050497J	Elizabethtown Water
New Jersey <u>1/</u>	WR91091483	Garden State Water
West Virginia <u>2/</u>	91-1037-E	Appalachian Power Co.
Nevada <u>21/</u>	92-7002	Central Telephone - Nevada
Pennsylvania <u>3/</u>	R-00932873	Blue Mountain Water
West Virginia <u>2/</u>	93-1165-E-D	Potomac Edison
West Virginia <u>2/</u>	94-0013-E-D	Monongahela Power
New Jersey <u>1/</u>	WR94030059	New Jersey American Water
New Jersey <u>1/</u>	WR95080346	Elizabethtown Water
New Jersey <u>1/</u>	WR95050219	Toms River Water Co.
Maryland <u>8/</u>	8796	Potomac Electric Power Co.
South Carolina <u>22/</u>	1999-077-E	Carolina Power & Light Co.
South Carolina <u>22/</u>	1999-072-E	Carolina Power & Light Co.
Kentucky <u>36/</u>	2001-104 & 141	Kentucky Utilities, Louisville Gas and Electric
Kentucky <u>36/</u>	2002-485	Jackson Purchase Energy Corporation

Michael J. Majoros, Jr.

Clients

1/ New Jersey Rate Counsel/Advocate	34/ New Mexico Attorney General
2/ West Virginia Consumer Advocate	35/ Environmental Protection Agency Enforcement Staff
3/ Pennsylvania OCA	36/ Kentucky Attorney General
4/ Florida Office of Public Advocate	37/ North Dakota Public Service Commission
5/ Toms River Fire Commissioner's	38/ Kansas Industrial Group
6/ Iowa Office of Consumer Advocate	39/ City of Wichita
7/ D.C. People's Counsel	40/ Kansas Citizens' Utility Rate Board
8/ Maryland's People's Counsel	41/ NIPSCO Industrial Group
9/ Idaho Public Service Commission	42/ Hawaii Division of Consumer Advocacy
10/ Western Burglar and Fire Alarm	43/ Nevada Bureau of Consumer Protection
11/ U.S. Dept. of Defense	44/ GCI
12/ N.M. State Corporation Comm.	45/ Wisc. Citizens' Utility Rate Board
13/ City of Philadelphia	46/ Vermont Department of Public Service
14/ Resorts International	47/ Oklahoma Corporation Commission
15/ Woodlake Condominium Association	48/ National Assn. of State Utility Consumer Advocates
16/ Illinois Attorney General	49/ Nova Scotia Utility and Review Board
17/ Mass Coalition of Municipalities	50/ Florida Office of Public Counsel
18/ U.S. Department of Energy	51/ Maryland Public Service Commission
19/ Arizona Electric Power Corp.	52/ MCI
20/ Kansas Corporation Commission	53/ Transmission Agency of Northern California
21/ Public Service Comm. – Nevada	54/ Florida Industrial Power Users Group
22/ SC Dept. of Consumer Affairs	55/ Sierra Club
23/ Georgia Public Service Comm.	56/ Our Children's Earth Foundation
24/ Delaware Public Service Comm.	57/ National Parks Conservation Association, Inc.
25/ Conn. Ofc. Of Consumer Counsel	58/ Missouri Office of the Public Counsel
26/ Arizona Corp. Commission	59/ The Utility Reform Network
27/ AT&T	60/ Colorado Office of Consumer Counsel
28/ AT&T/MCI	61/ MD State Senator Paul G. Pinsky
29/ IN Office of Utility Consumer Counselor	62/ MD Speaker of the House Michael Busch
30/ Unitel (AT&T – Canada)	63/ Washington Office of Public Counsel
31/ Public Interest Advocacy Centre	64/ Industrial Customers of Northwestern Utilities
32/ U.S. General Services Administration	65/ Steering Committee of Cities
33/ Michigan Attorney General	66/ City of Chattanooga

### Comparison of Inflation Expense Patterns





Comparison of Inflation Expense Patterns

<u>Year</u>	<u>Accrual Basis Annual Inflation</u>	<u>OTP Annual Inflation</u>
2000	\$1,000.00	\$1,653.30
2001	1,050.00	1,653.30
2002	1,102.50	1,653.30
2003	1,157.63	1,653.30
2004	1,215.51	1,653.30
2005	1,276.28	1,653.30
2006	1,340.10	1,653.30
2007	1,407.10	1,653.30
2008	1,477.46	1,653.30
2009	1,551.33	1,653.30
2010	1,628.89	1,653.30
2011	1,710.34	1,653.30
2012	1,795.86	1,653.30
2013	1,885.65	1,653.30
2014	1,979.93	1,653.30
2015	2,078.93	1,653.30
2016	2,182.87	1,653.30
2017	2,292.02	1,653.30
2018	2,406.62	1,653.30
2019	2,526.95	1,653.30

**Otter Tail Corporation d/b/a OTTER TAIL POWER COMPANY**  
**Electric Utility - State of North Dakota**  
**JURISDICTIONAL FINANCIAL SUMMARY SCHEDULE**

Line No.	Description	Company Proposed 2007 Test Year a	SK Recommended 2007 Test Year b	Difference c=b-a
1	Average Rate Base	\$187,173,203	\$187,745,238	\$572,035
2	Operating Income (Before AFUDC)	\$12,942,144	\$13,185,453	\$243,309
3	Allowance for Funds Used During Construction (AFUDC)	-	-	-
4	Total Available for Return (Line 2 + Line 3 + Rounding)	\$12,942,144	\$13,185,453	\$243,309
5	Overall Rate of Return (Line 4 / Line 1)	6.91%	7.02%	
6	Required Rate of Return	8.89%	8.62%	
7	Operating Income Requirement (Line 1 x Line 6)	\$16,639,698	\$16,183,640	(\$456,058)
8	Income Deficiency (Line 7 - Line 4)	\$3,697,554	\$2,998,186	(\$699,367)
9	Gross Revenue Conversion Factor	1.645413	1.645413	
10	Revenue Deficiency (Line 8 x Line 9)	\$6,084,004	\$4,933,256	(\$1,150,749)
11	Retail Related Revenues Under Present Rates	\$118,309,177	\$118,309,177	\$0
12	Percent Increase Needed in Overall Revenue (Line 10 / Line 11)	5.14%	4.17%	

Otter Tail Corporation d/b/a OTTER TAIL POWER COMPANY  
Electric Utility - State of North Dakota  
OPERATING INCOME STATEMENT ADJUSTMENTS SCHEDULE

Line No.	Description	Company Proposed 2007 Test Year	Adj 2 Reverse Dep Allocation	Adj 3 Reverse 2008 Dep Rates	Adj 4 Reverse Co. 2009 Dep Rates	Adj 5 Staff Depreciation Rates	Adj 6 Reduce Dep Expense for New Plant	Adj 7 Charitable Contributions	Adj 8 STB Litigation
<b>OPERATING REVENUES</b>									
1	Retail Revenue	\$ 118,309,177	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2	Other Electric Operating Revenue	13,804,432	-	-	-	-	-	-	-
3	<b>TOTAL OPERATING REVENUE</b>	<b>\$ 132,113,610</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>OPERATING EXPENSES</b>									
4	Production Expenses	\$ 67,714,739	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (40,973)
5	Transmission Expenses	4,467,061	-	-	-	-	-	-	-
6	Distribution Expenses	6,727,802	-	-	-	-	-	-	-
7	Customer Accounting Expenses	4,728,770	-	-	-	-	-	-	-
8	Customer Service and Information Expenses	2,185,290	-	-	-	-	-	-	-
9	Sales Expenses	701,476	-	-	-	-	-	-	-
10	Administration and General Expenses	13,557,519	-	-	-	-	-	-	-
11	Charitable Contributions	114,816	-	-	-	-	-	(114,816)	-
12	Depreciation Expense	10,716,072	(268,864)	(12,095)	209,145	(1,339,694)	(54,650)	-	-
13	General Taxes	3,957,594	-	-	-	-	-	-	-
14	<b>TOTAL OPERATING EXPENSES</b>	<b>\$ 114,871,139</b>	<b>\$ (268,864)</b>	<b>\$ (12,095)</b>	<b>\$ 209,145</b>	<b>\$ (1,339,694)</b>	<b>\$ (54,650)</b>	<b>\$ (114,816)</b>	<b>\$ (40,973)</b>
15	<b>NET OPERATING INCOME BEFORE INCOME TAXES</b>	<b>\$ 17,242,470</b>	<b>\$ 268,864</b>	<b>\$ 12,095</b>	<b>\$ (209,145)</b>	<b>\$ 1,339,694</b>	<b>\$ 54,650</b>	<b>\$ 114,816</b>	<b>\$ 40,973</b>
<b>INCOME TAX EXPENSE</b>									
17	Investment Tax Credit	\$ (476,372)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
18	Deferred Income Taxes	213,186	-	-	-	-	-	-	-
19	Income Taxes	4,563,512	105,462	4,744	(82,037)	525,496	21,437	45,037	16,072
20	<b>TOTAL INCOME TAX EXPENSE</b>	<b>\$ 4,300,326</b>	<b>\$ 105,462</b>	<b>\$ 4,744</b>	<b>\$ (82,037)</b>	<b>\$ 525,496</b>	<b>\$ 21,437</b>	<b>\$ 45,037</b>	<b>\$ 16,072</b>
21	<b>NET OPERATING INCOME</b>	<b>\$ 12,942,144</b>	<b>\$ 163,402</b>	<b>\$ 7,351</b>	<b>\$ (127,108)</b>	<b>\$ 814,198</b>	<b>\$ 33,213</b>	<b>\$ 69,779</b>	<b>\$ 24,901</b>
22	Allowance for Funds Used During Construction	-	-	-	-	-	-	-	-
23	<b>TOTAL AVAILABLE FOR RETURN</b>	<b>\$ 12,942,144</b>	<b>\$ 163,402</b>	<b>\$ 7,351</b>	<b>\$ (127,108)</b>	<b>\$ 814,198</b>	<b>\$ 33,213</b>	<b>\$ 69,779</b>	<b>\$ 24,901</b>
24	<b>TOTAL RATE BASE</b>	<b>187,173,203</b>	<b>1,053,257</b>	<b>12,095</b>	<b>(209,145)</b>	<b>1,339,694</b>	<b>54,650</b>	<b>-</b>	<b>-</b>
25	Otter Tail Rate of Return	8.89%	-	-	-	-	-	-	-
26	Stipulated Rate of Return Adjustment 1.	8.62%	8.62%	8.62%	8.62%	8.62%	8.62%	8.62%	8.62%
27	Rate Base Effect	\$ (505,368)	\$ 90,791	\$ 1,043	\$ (18,028)	\$ 115,482	\$ 4,711	\$ -	\$ -
28	Revenue Conversion Factor	1.645413	1.645413	1.645413	1.645413	1.645413	1.645413	1.645413	1.645413
29	Incremental Revenue Requirement	\$ (831,539)	\$ (119,476)	\$ (10,380)	\$ 179,481	\$ (1,149,677)	\$ (46,898)	\$ (114,816)	\$ (40,973)



Otter Tail Corporation d/b/a OTTER TAIL POWER COMPANY  
 Electric Utility - State of North Dakota  
 OPERATING INCOME STATEMENT ADJUSTMENTS SCHEDULE

Line No.	Description	Adj. 17 Reverse Non- Asset Based Margins	Adj. 18 Reverse Energy Efficiency	Total SK Adjustments	SK Adjusted 2007 Test Year
<b><u>OPERATING REVENUES</u></b>					
1	Retail Revenue	\$ -	\$ -	\$ -	\$ 118,309,177
2	Other Electric Operating Revenue	-	-	(8,508,499)	5,295,933
3	<b>TOTAL OPERATING REVENUE</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (8,508,499)</b>	<b>\$ 123,605,111</b>
<b><u>OPERATING EXPENSES</u></b>					
4	Production Expenses	\$ (674,535)	\$ -	\$ (5,656,906)	\$ 62,057,832
5	Transmission Expenses	-	-	-	4,467,061
6	Distribution Expenses	-	-	-	6,727,802
7	Customer Accounting Expenses	-	-	-	4,728,770
8	Customer Service and Information Expenses	-	(1,000,000)	(1,000,000)	1,185,290
9	Sales Expenses	-	-	(108,539)	592,937
10	Administration and General Expenses	-	-	(226,757)	13,330,762
11	Charitable Contributions	-	-	(114,816)	-
12	Depreciation Expense	-	-	(1,466,158)	9,249,914
13	General Taxes	-	-	-	3,957,594
14	<b>TOTAL OPERATING EXPENSES</b>	<b>\$ (674,535)</b>	<b>\$ (1,000,000)</b>	<b>\$ (8,908,882)</b>	<b>\$ 105,962,257</b>
15	<b>NET OPERATING INCOME BEFORE INCOME TAXES</b>	<b>\$ 674,535</b>	<b>\$ 1,000,000</b>	<b>\$ 400,383</b>	<b>\$ 17,642,853</b>
16	<b><u>INCOME TAX EXPENSE</u></b>				
17	Investment Tax Credit	\$ -	\$ -	\$ -	\$ (476,372)
18	Deferred Income Taxes	-	-	-	213,186
19	Income Taxes	264,608	392,250	157,073	4,720,585
20	<b>TOTAL INCOME TAX EXPENSE</b>	<b>\$ 264,608</b>	<b>\$ 392,250</b>	<b>\$ 157,073</b>	<b>\$ 4,457,400</b>
21	<b>NET OPERATING INCOME</b>	<b>\$ 409,927</b>	<b>\$ 607,750</b>	<b>\$ 243,309</b>	<b>\$ 13,185,453</b>
22	Allowance for Funds Used During Construction	-	-	-	-
23	<b>TOTAL AVAILABLE FOR RETURN</b>	<b>\$ 409,927</b>	<b>\$ 607,750</b>	<b>\$ 243,309</b>	<b>\$ 13,185,453</b>
24	<b>TOTAL RATE BASE</b>	-	-	572,035	187,745,238
25	Other Tail Rate of Return				
26	Stipulated Rate of Return Adjustment 1.	8.62%	8.62%	\$ -	\$ (456,058)
27	Rate Base Effect	-	-	-	-
28	Revenue Conversion Factor	1.645413	1.645413		
29	Incremental Revenue Requirement	(674,499)	(1,000,000)		

**Otter Tail Corporation d/b/a OTTER TAIL POWER COMPANY  
Electric Utility - State of North Dakota  
DEVELOPMENT OF GROSS REVENUE CONVERSION FACTOR**

**Definition:** The incremental amount of gross revenue required to generate an additional dollar of operating income. Gross earnings fees included.

<u>Line_No.</u>	<u>Description</u>				<b>OtterTail</b>	<b>SK</b>
					<b>% of Incremental Gross Revenues</b>	<b>% of Incremental Gross Revenues</b>
1	Federal Income Taxes				32.73%	32.73%
2	State Income Taxes				<u>6.50%</u>	<u>6.50%</u>
3	Total Tax Percentage				<u>39.23%</u>	<u>39.23%</u>
4	Operating Income %	=	100% - 39.23%	=	60.78%	60.78%
5	Gross Revenue	=	<u>100.00%</u>	=	<u>1.645413</u>	<u>1.645413</u>
	Conversion Factor		60.77%			

OTTER TAIL POWER COMPANY  
TEST YEAR ENDING DECEMBER 31, 2007

SK ADJUSTMENT NO. 7

REMOVE CHARITABLE CONTRIBUTIONS

<u>Line</u>	<u>Description</u>	
	<u>Expense Adjustment</u>	
1	Charitable contributions included in revenue requirement	\$ 114,816
2	Total Expense Adjustment - Pre Tax	<u>\$ (114,816)</u>
3	Tax Rate	39.23%
4	Tax Effect (L. 2 * L. 3)	<u>45,037</u>
5	Adjustment - Post Tax (L. 2 + L. 4)	<u>\$ (69,779)</u>
6	Revenue Conversion Factor	1.64541341
7	Revenue Requirement (L. 5 * L. 6)	<u>\$ (114,816)</u>

OTTER TAIL POWER COMPANY  
TEST YEAR ENDING DECEMBER 31, 2007

SK ADJUSTMENT NO. 8

REMOVE STB LITIGATION EXPENSE

<u>Line</u>	<u>Description</u>	
	<u>Expense Adjustment</u>	
1	STB litigation expense included in revenue requirement	\$ 40,973
2	Total Expense Adjustment - Pre Tax	<u>\$ (40,973)</u>
3	Tax Rate	39.23%
4	Tax Effect (L. 2 * L. 3)	<u>16,072</u>
5	Adjustment - Post Tax (L. 2 + L. 4)	<u>\$ (24,901)</u>
6	Revenue Conversion Factor	1.64541341
7	Revenue Requirement (L. 5 * L. 6)	<u>\$ (40,973)</u>

Source:  
02-010(c)

OTTER TAIL POWER COMPANY  
 TEST YEAR ENDING DECEMBER 31, 2007

SK ADJUSTMENT NO. 9

ADJUST ECONOMIC DEVELOPMENT EXPENSE TO FIVE-YEAR AVERAGE

<u>Line</u>	<u>Description</u>	<u>Expense Adjustment</u>
1	Economic Development expenses included in revenue requirement	\$ 500,000
2	Five-Year Average Economic Development expenses	\$ 391,461
3	Total Expense Adjustment - Pre Tax	<u>\$ (108,539)</u>
4	Tax Rate	39.23%
5	Tax Effect (L. 3 * L. 4)	<u>42,574</u>
6	Adjustment - Post Tax (L. 3 + L. 5)	<u>\$ (65,965)</u>
7	Revenue Conversion Factor	1.64541341
8	Revenue Requirement (L. 6 * L. 7)	<u>\$ (108,539)</u>

Calculation of 5-Year Average

2004	\$ 322,774
2005	397,489
2006	427,361
2007	427,508
2008	<u>382,173</u>
5-year Avg.	\$ 391,461

Source:

Years 2004 through 2007 from Exhibit \_\_\_(BCB-1), Schedule 2. Year 2008 from response to ND 02-009.

OTTER TAIL POWER COMPANY  
TEST YEAR ENDING DECEMBER 31, 2007

SK ADJUSTMENT NO. 10

REMOVE EMPLOYEE AWARDS

<u>Line</u>	<u>Description</u>	
		<u>Expense Adjustment</u>
1	Total employee gifts, awards, dinners, etc. included in revenue requirement	\$ 85,989
2	Less safety awards	\$ (9,900)
3	Total to be excluded	<u>\$ 76,089</u>
4	Total Expense Adjustment - Pre Tax	\$ (76,089)
5	Tax Rate	39.23%
6	Tax Effect (L. 4 * L. 5)	<u>29,846</u>
7	Adjustment - Post Tax (L. 4 + L. 6)	<u>\$ (46,243)</u>
8	Revenue Conversion Factor	1.64541341
9	Revenue Requirement (L. 7 * L. 8)	<u>\$ (76,089)</u>

Source:

See response to ND 02-126, Attachment 2.

**OTTER TAIL POWER COMPANY  
 TEST YEAR ENDING DECEMBER 31, 2007**

**SK ADJUSTMENT NO. 11**

**REMOVE ASSET BASED MARGINS**

<u>Line</u>	<u>Description</u>	<u>Company Proposed Amounts</u>	<u>Snavely King Reccomended Amounts</u>	<u>Total Adjustment</u>
1	Asset-based margin - revenue	\$ 8,508,499	\$ -	\$ (8,508,499)
2	Asset-based margin - expense	<u>4,375,390</u>	<u>-</u>	<u>(4,375,390)</u>
3	Total Net Adjustment - Pre Tax (L. 2 - L. 1)	\$ 4,133,109	\$ -	\$ (4,133,109)
4	Tax Rate	39.23%		
5	Tax Effect (L. 3 * L. 4)			<u>(1,621,212)</u>
6	Adjustment - Post Tax (L. 3 - L. 5)			<u>\$ 2,511,897</u>
7	Revenue Conversion Factor			1.64541341
8	Revenue Requirement (L. 6 * L. 7)			<u>\$ 4,133,109</u>

Source:

"4A - 2007 ND TY-15 Asset Based Margins Adj.xls"

OTTER TAIL POWER COMPANY  
 TEST YEAR ENDING DECEMBER 31, 2007

SK ADJUSTMENT NO. 12

REMOVE MANAGEMENT INCENTIVE PAY

<u>Line</u>	<u>Description</u>	<u>Expense Adjustment</u>	
		<u>Total Company</u>	<u>ND Allocation</u>
1	Management incentive pay included in proposal	\$358,248	\$ 150,668
2	SK recommended management incentive pay	-	-
3	Total Net Adjustment - Pre Tax (L. 2 - L. 1)	\$ (358,248)	\$ (150,668)
4	Tax Rate	39.23%	
5	Tax Effect (L. 3 * L. 4)		59,099
6	Adjustment - Post Tax (L. 3 - L. 5)		\$ (91,568)
7	Revenue Conversion Factor		1.64541341
8	Revenue Requirement (L. 6 * L. 7)		\$ (150,668)

Calculation of ND Allocation 1/

<u>Sub Function</u>	<u>Sub-Function Allocator</u>	<u>Sub-Function Amount</u>	<u>ND Allocator</u>	<u>ND Allocation</u>
ADMINISTRATIVE & GENERAL EXPENSES				
SALARIES, SUPPLIES, PENSIONS & BENEFITS				
PRODUCTION	37%	134,056	40.2432%	53,949
TRANSMISSION	15%	53,451	41.2573%	22,052
DISTRIBUTION	24%	84,224	44.0292%	37,083
CUSTOMER ACCOUNTS	18%	64,055	43.2566%	27,708
CUSTOMER SERVICE & INFO	6%	22,462	43.9668%	9,876
Total Management Incentive	100%	358,248		150,668

1/ Allocation factors taken from "4A - 2007 ND TY-12 Labor Annual Increases, KPP, management incentive ADJ.xls."

**Depreciation  
Staff Adjustments 2, 3, 4, 5 and 6**

Adj 2 Reverse Dep Allocation	Adj. 3 Reverse 2008 Dep Rates	Adj. 4 Reverse Co. 2009 Dep Rates	Adj. 5 Staff Depreciation Rates	Adj. 6 Reduce Dep Expense for New Plant
\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-
\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
(268,864)	(12,095)	209,145	(1,339,694)	(48,611)
-	-	-	-	-
\$ (268,864)	\$ (12,095)	\$ 209,145	\$ (1,339,694)	\$ (48,611)
\$ 268,864	\$ 12,095	\$ (209,145)	\$ 1,339,694	\$ 48,611
-	-	-	-	-
-	-	-	-	-
105,462	4,744	(82,037)	525,496	19,068
\$ 105,462	\$ 4,744	\$ (82,037)	\$ 525,496	\$ 19,068
\$ 163,402	\$ 7,351	\$ (127,108)	\$ 814,198	\$ 29,543
-	-	-	-	-
\$ 163,402	\$ 7,351	\$ (127,108)	\$ 814,198	\$ 29,543
1,053,257	12,095	(209,145)	1,339,694	48,611
8.62%	8.62%	8.62%	8.62%	8.62%
\$ 90,791	\$ 1,043	\$ (18,028)	\$ 115,482	\$ 4,190
1.645413	1.645413	1.645413	1.645413	1.645413
\$ (119,476)	\$ (10,380)	\$ 179,481	\$ (1,149,677)	\$ (41,716)

**Explanations:**

Adjustment No. 2 is an exact reversal of OTP Rate Base Adjustment No. (D) and OTP Income Adjustment No. (H)  
Adjustment No. 3 is an exact reversal of OTP Rate Base Adjustment No. (E) and the related income adjustment t  
Adjustment No. 4 is an exact reversal of OTP Rate Base Adjustment (F) and the unbundled portion of its Income  
Adjustment No. 5 implements Staff's Revised depreciation rates by ratioing the revised expense to OTP's Propos

a.	OTP Present Depreciation	\$	28,173,452	Response to Staff DR 02-172
b.	OTP Proposed Depreciation	\$	27,672,037	Response to Staff DR 02-172
c.	1-(L.b./L.a.)		1.7797%	
d.	Staff Expense	\$	24,522,162	

e.	1-(L.d./L.b.)		11.4000%
f.	Company proposed change	\$	209,145
g.	L.f./L.c.	\$	11,751,700
h.	L.g. X L.e.	\$	1,339,694

Adjustment No. (I) to reflect Staff's depreciation rates.

i.	L.d./L.b.		88.6%
j.	Company Adj. (I)	\$	479,389
k.	Correct Amount (L(i) X L.(j))	\$	424,739
l.	Adjustment	\$	(54,650)

---

---

---

---

---

---

---

---

---

---

l)  
hat OTP bundle into its income adjustment (J).  
Adjustment (J).  
als as follows: