

BEFORE THE  
NORTH DAKOTA PUBLIC SERVICE COMMISSION

In the Matter of Montana-Dakota Utilities Co.,  
a Division of MDU Resources Group, Inc.  
2016 Electric Rate Increase Application

Case No. PU-16-666

DIRECT TESTIMONY  
OF  
RICHARD A. POLICH, P.E.

ON BEHALF OF THE  
NORTH DAKOTA PUBLIC SERVICE COMMISSION  
ADVOCACY STAFF

February 24, 2017

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1 **Q. Please state your name and place of employment.**

2 A. My name is Richard A. Polich. I am employed by GDS Associates, Inc.  
3 (“GDS”), and my office is located at 1850 Parkway Place, Suite 800,  
4 Marietta, Georgia 30067.

5 **Q. What position do you hold?**

6 A. I hold the position of Managing Director.

7 **Q. On whose behalf are you submitting this testimony?**

8 A. I am submitting this testimony on behalf of North Dakota Public Service  
9 Commission Advocacy Staff (“Staff”).

10 **Q. What is your educational background?**

11 A. I graduated from the University of Michigan - Ann Arbor in August 1979  
12 with a Bachelor of Science Engineering Degree in Nuclear Engineering,  
13 and a Bachelor of Science Engineering Degree in Mechanical  
14 Engineering.

15 In May 1990, I received a Master of Business Administration from the  
16 University of Michigan - Ann Arbor.

17 **Q. Please describe your work experience.**

18 A. In my role as both employee and consultant, I have had over 37 years of  
19 work experience in the energy sector, performing duties and services for a  
20 myriad of companies and organizations, and representing the interests of  
21 private and public constituencies throughout the country.

1 In May 1978, I joined Commonwealth Associates, Inc., located in Jackson,  
2 Michigan, as a Graduate Engineer and worked on several plant  
3 modification and new plant construction projects.

4 In May 1979, I joined Consumers Power Inc. (now called Consumers  
5 Energy), located in Jackson, Michigan, as an Associate Engineer in the  
6 Plant Engineering Services Department.

7 In April 1980, I transferred to the Midland Nuclear Project and progressed  
8 through various job classifications to Senior Engineer. I also participated in  
9 the initial design evaluation of the Midland Cogeneration Plant.

10 In July 1987, I transferred to the Market Services Department as a Senior  
11 Engineer and reached the level of Senior Market Representative. While in  
12 this department, I analyzed the economic and engineering feasibility of  
13 customer cogeneration projects.

14 In July 1992, I transferred to the Rates and Regulatory Affairs Department  
15 of Consumers Energy as a Principal Rate Analyst. In that capacity, I  
16 performed studies relating to all facets of development and design of  
17 Consumers Energy's retail gas and electric rates and electric wholesale  
18 rates. During this period, I was heavily involved in the development of  
19 Consumers Energy's Direct Access program and Consumers Energy's  
20 Retail Open Access program. I also participated in the development of  
21 Consumers Energy's revenue forecast.

1 In March 1998, I joined Nordic Energy, LLC (“Nordic”), located in Ann  
2 Arbor, Michigan, as Vice President in charge of marketing and sales. My  
3 responsibilities included all aspects of obtaining new customers and  
4 enabling Nordic to supply electricity to those customers. In May 2000, my  
5 responsibilities shifted to Operations and Regulatory Affairs. My  
6 Operations responsibilities included management of supply purchases,  
7 transmission services, and development of new power projects. My  
8 Regulatory Affairs responsibilities included overseeing regulatory and  
9 legislation issues for the company.

10 In March 2003, I formed Energy Options & Solutions, based in Ann Arbor,  
11 Michigan, as a consulting concern focusing on providing engineering  
12 services and regulatory support. Through my work with Energy Options &  
13 Solutions, I gained extensive experience consulting in the areas of project  
14 development and economic analysis with renewable energy companies  
15 across the country, including: Noble Environmental Power located in  
16 Centerbrook, Connecticut; Third Planet Windpower, LLC located in Palm  
17 Beach Gardens, Florida; TradeWind Energy, LLC located in Lenexa,  
18 Kansas; Windlab Developments USA located in Canberra, Australian  
19 Capital Territory, Australia; and Matinee Energy Inc. located in Tucson,  
20 Arizona, among others.

21 Other examples of my consulting work have included evaluation of the  
22 Arkansas Weatherization Assistance Program for the Arkansas Energy

1 Office, and providing the West Michigan Prosperity Alliance with an  
2 evaluation of the business opportunities for Western Michigan businesses  
3 in the renewable energy business sector.

4 In 2007, I served as primary author of the report on the economic impacts  
5 of renewable portfolio standards and energy efficiency programs for the  
6 Department of Environmental Quality – State of Michigan.

7 In 2011, I joined KEMA, Inc. (“KEMA”) located in Burlington,  
8 Massachusetts, as a Service Line Leader responsible for developing its  
9 renewable energy consulting business. While at KEMA, I performed  
10 multiple renewable energy studies for the Electric Power Research  
11 Institute, including a renewable energy options study for the country of  
12 Saint Maarten (a constituent country of the Kingdom of the Netherlands). I  
13 also assisted Lake Erie Energy Development Corporation in its successful  
14 application to the U.S. Department of Energy for a multi-million dollar grant  
15 to develop an offshore wind project in Lake Erie.

16 In 2013, I joined CLEARResult located in Little Rock, Arkansas, as Director  
17 of Operations. My primary responsibility involved supporting program  
18 operations in assisting the company’s Arkansas unit to successfully meet  
19 a 400% increase in energy efficiency goals that it managed for Entergy. I  
20 was also responsible for managing the company’s natural gas energy  
21 efficiency programs in the State of Oklahoma.

1 In 2015, I joined the Georgia office of GDS Associates, Inc., a consulting  
2 group focusing on utility engineering and consulting services, as Managing  
3 Director in its Generation Services area.

4 A copy of my Curriculum Vitae is attached hereto and incorporated herein  
5 as Exhibit PSC-1.

6 **Q. Do you have any professional registrations?**

7 **A.** Yes, I am a registered Professional Engineer in Michigan and hold a  
8 LEED Green Associate credential from the U.S. Green Building Council.

9 **Q. Have you published any papers?**

10 **A.** Yes, I have authored the following publications:

- 11 • Engineering and Economic Evaluation of Offshore Wind Plant  
12 Performance and Cost Data, 2011, Produced for the Electric Power  
13 Research Institute, KEMA, Inc.
- 14 • Island of Saint Maarten Sustainable Energy Study, 2012, Produced for the  
15 Cabinet of Ministry VROMI, KEMA Inc.
- 16 • A Study of Economic Impacts from the Implementation of a Renewable  
17 Portfolio Standard and an Energy Efficiency Program in Michigan, 2007,  
18 Produced for the Michigan Department of Environmental Quality
- 19 • Alternative and Renewable Energy Cluster Analysis, 2007, Produced for  
20 the West Michigan Strategic Alliance and The Right Place

1 **Q. Have you testified in any other regulatory proceedings?**

2 **A.** Yes, I have testified before the Michigan Public Service Commission on  
3 multiple occasions as a representative of Consumers Energy, and on  
4 behalf of Energy Michigan. I testified before the North Dakota Public  
5 Service Commission (“Commission”) on behalf of the Staff in Case No.  
6 PU-15-96, “In the Matter of Northern States Power Company’s Advance  
7 Determination of Prudence for its 345 MW Power Purchase Agreement  
8 with Mankato Energy Center”. In January 2016, I testified on behalf of  
9 SunEdison, Inc. in Docket No. 2015-0022 before the Public Utilities  
10 Commission of Hawaii, In the Matter of the Application of Hawaiian  
11 Electric Company, Inc. Hawai’i Electric Company, Inc., Maui Electric  
12 Company, Limited and NextEra Energy, Inc. for Approval of the Proposed  
13 Change of Control & Related Matters” (NextEra sought to purchase  
14 Hawaiian Electric, et all.). Attached hereto and incorporated herein as  
15 Exhibit PSC-2, is a list of proceedings detailing my prior participation as a  
16 testifying witness.

17 **Testimony Purpose and Summary**

18 **Q. What is the purpose of your testimony?**

19 **A.** The North Dakota Public Service Commission Advocacy Staff (“Staff”)  
20 hired GDS Associates, Inc. (“GDS”) to provide an analysis,  
21 recommendations and testimony in regard to Montana-Dakota Utilities

1 Co., a Division of MDU Resources Group, Inc. (MDU) 2016 Electric Rate  
2 Increase Application. My testimony will cover five areas, including;  
3 Proposal for overall rate of return; Adjustments to electric rate base; Cost  
4 of Lewis & Clark Reciprocating Internal Combustion Engine Project (“RICE  
5 Project”); Decommissioning Expense; and Revenue Requirement.

6 **Q. Please summarize your testimony.**

7 A. My testimony addresses MDU’s overall rate of return, adjustments to plant  
8 in service and revenue requirement. I am recommending that the  
9 Commission base MDU’s rate increase using the 2017 Projected Test  
10 Year based upon 2016-year end actual cost of service provided in  
11 Discovery Response 1.1. I further recommend the Commission approve  
12 an overall rate of return of 6.789% on plant in service based upon an  
13 8.53% return on equity. My testimony includes several disallowances in  
14 MDU’s proposed plant in service resulting in a Project 2017 Rate Base of  
15 \$520,229,030, excluding wind resources. Last, I am recommending the  
16 Commission approve adjustment to MDU revenues (see Exhibit PSC-3)  
17 as follows:

18	1. Base Rate Revenue Increase:	\$515,316
19	2. The Renewable Rider Decrease:	\$1,775,588
20	3. Transmission Cost Adjustment Revenue Decrease:	\$674,367

1 **Q. What are your other key Commission recommendations in this**  
2 **proceeding?**

3 I am recommending the following additional changes to MDU's rate  
4 increase request:

- 5 1. MDU's proposal for collection of decommissioning funds to be  
6 used for the decommissioning of existing plants should be  
7 rejected. The accounting treatment proposed by MDU places all  
8 the risk with the North Dakota ratepayers and all the rewards  
9 with MDU. MDU would be allowed to claim the revenue from the  
10 decommissioning expense as revenue and profit without any  
11 corresponding liability, resulting in additional shareholder profits.  
12 In the event of MDU over collection of funds to finance  
13 decommissioning, ratepayer's refunds would be less than the  
14 amount paid in to the fund (see page 26 of my testimony). This  
15 change reduces MDU annual revenue requirement by an  
16 estimated \$1,900,145.
- 17 2. MDU capitalization for recovery of losses on employee housing,  
18 should be disallowed. First, accounting treatment for this type of  
19 cost should be as an O&M expense in the years in which the  
20 cost occurred. Second, if this was not for temporary housing  
21 associated with employees being temporarily located at a job  
22 site, it is not recoverable. Third, MDU had other options of

1 supplying employees with housing which would have resulted in  
2 less cost (see page 30 of my testimony). This change reduces  
3 MDU annual revenue requirement by an estimated \$95,003.

4 3. Reduced incentive compensation and bonuses by 60% of the  
5 amount MDU forecasted to be consistent with Commission  
6 decision in Case PU-10-124 (see page 31 of my testimony).

7 Incentive compensation and bonuses are established to  
8 improve company performance with the intention of benefiting  
9 company shareholders. Ratepayers should not be required to  
10 pay these costs because they do not provide any benefit to  
11 ratepayers.

12 4. \$ 12.27 million of MDU's cost for the Lewis & Clark RICE  
13 Project should be disallowed. This project was almost 70%  
14 higher than costs for similar types of generation resources.  
15 MDU's justification of an expedited project completion schedule,  
16 is not valid because MDU had opportunities to mitigate the  
17 situation and/or alternative options (see page 32 of my  
18 testimony). This change reduces MDU annual revenue  
19 requirement by an estimated \$1,460,482.

20 **Q. How is your testimony organized?**

21 A. I have organized my testimony into the following sections:

- 1           1. **Overall Rate of Return** – Calculation of return on equity (ROE) and
- 2           overall rate of return (ROR).
- 3           2. **Decommissioning Expense** – Address MDU’s request to include cost
- 4           of decommissioning of future retired generation facilities in rate base.
- 5           3. **Other Adjustments to Electric Rate Base** – Recommendations for
- 6           adjustments to costs incorporated into electric rate base.
- 7           4. **Lewis & Clark RICE Project** – Review of the need, timing and cost of
- 8           this generation resource.
- 9           5. **Revenue Requirement** – Calculate MDU’s revenue requirement and
- 10          revenue deficit

11 **Q. Have you prepared any Exhibits?**

12 A. Yes, the following is a list of Exhibits included with my testimony:

13	<b><u>EXHIBIT</u></b>	<b><u>DESCRIPTION</u></b>
14	PSC-1	Richard A. Polich Curriculum Vitae
15	PSC-2	Regulatory Proceedings Testimony List
16	PSC-3	2017 Projected Operating Income and Rate of Return
17	PSC-4	DCF Calculation
18	PSC-5	Example of Flotation Cost Over Recovery
19	PSC-6	Decommissioning Cost to Montana Ratepayers
20	PSC-7	List of Similar Small Power Project Costs

1 **Q. Are you sponsoring any Revised Statements?**

2 A. Yes. Since we are recommending basing MDU's rate increase on a 2017  
3 Projected Test Year based upon 2016-year end actuals, all of MDU's Filed  
4 Statements need to be revised. I am sponsoring those statements I used  
5 in developing my revised plant in service and income statement. This  
6 includes Statements A, B, G, I and J.

7 **Overall Rate of Return**

8 **Q. What is the definition of cost of common equity?**

9 A. The cost of common equity or Return on Equity (ROE) is often defined as  
10 the compensation the market demands in exchange for owning the asset  
11 and bearing the risk of ownership. It is a percentage applied to the  
12 common equity portion of a utility's capital to calculate the utility's potential  
13 gross profit. It is a component of a utility's Rate of Return (ROR), which  
14 also includes interest on debt and dividends on preferred stock.

15 **Q. What was the basis for your method of calculating the ROE?**

16 A. There are several legal cases which establish the criteria and standards  
17 for determining the ROE. The criteria incorporated into my calculations  
18 were based upon standards set in the U. S. Supreme Court decisions in  
19 *Bluefield Waterworks & Improvement Co. v. Public Service Commission of*  
20 *West Virginia*, 262 U.S. 679 (1923) ("*Bluefield*"), and *Federal Power*  
21 *Commission v. Hope Natural Gas Co.*, 320 U.S. 591 (1944) ("*Hope*"). This

1 establishes that ROE should be commensurate with the returns on  
2 investments in other enterprises having corresponding risks and should be  
3 sufficient to assure confidence in the financial integrity of the enterprise so  
4 as to maintain its credit and to attract capital.

5 **Q. Describe your approach to determining the appropriate rate of return**  
6 **on common equity for MDU.**

7 A. My first step was a review of MDU's witness, J. Stephen Gaske's  
8 testimony, exhibits and review of various discovery responses regarding  
9 cost of common equity based upon his Discounted Cash Flow analysis.  
10 Second, I have reviewed the cost of common equity testimony of  
11 witnesses in other MDU proceedings and various decisions of regulatory  
12 agencies. Last, I conducted my own analysis based upon data that better  
13 reflects the requirements of investors willing to risk capital in the equities  
14 market.

15 **Q. Do you agree with the methodology used by Mr. Gaske in his direct**  
16 **testimony?**

17 A. Mr. Gaske's use of Discounted Cash Flow ("DCF") analysis is the  
18 appropriate model for calculating return on common equity. I do not agree  
19 with his approach to the determinates used within that model or his  
20 calculations. Specifically, his selection of utilities used in the DCF  
21 calculation was too small, resulting in a statistically inferior sample set  
22 (see page 23 of my testimony). Mr. Gaske's application of a flotation cost

1 (see page 15 of my testimony) adjustment factor is inappropriate. In  
2 addition, he used the wrong quarterly dividend growth factor multiplier  
3 (see page 14 of my testimony).

4 **Q. Is the 10.0% ROE presented by Mr. Gaske a just and reasonable ROE**  
5 **for MDU?**

6 A. No. First, Mr. Gaske's assumption that the market does not already factor  
7 in investor anticipation of increased interest rates is not realistic, as I  
8 discuss in my testimony, starting on page 18. Second, the flotation cost  
9 adjustment is inappropriate since MDU has no intention of raising  
10 additional capital from common stock issuances and these costs are  
11 already included in MDU's current capital structure. Third, Mr. Gaske  
12 chose a select group of utilities which were based upon unnecessarily  
13 restrictive criteria resulting in a very small sample size.

14 **Q. What DCF methodology have you employed in calculating an**  
15 **appropriate ROE for MDU common equity?**

16 A. I have employed a readily accepted methodology utilized in various state  
17 and federal regulatory proceedings. I applied the Federal Energy  
18 Regulatory Commission (FERC) two-step DCF methodology, as outlined  
19 in FERC Opinion No. 531, to a representative group of national utilities.  
20 The DCF model is based upon the principle that rational investors  
21 evaluate the risks and expected returns of securities in capital markets  
22 and establish a price for a particular security which adequately



1 Markets reflect the timing of dividends in stock prices, resulting in dividend  
2 yield calculation of the DCF calculation also reflecting the timing of  
3 dividends. Mr. Gaske's argument of inflating the dividend multiplier to  
4 reflect an average of the timing for the payment of dividends results in  
5 double counting for market timing.

6 **Q. How did you determine the long-term US economic growth rate?**

7 A. The long-term US economic growth rate I used is based upon an average  
8 of long-term GDP data from Energy Information Administration, Social  
9 Security Administration and HIS Global Insights. The expected long-term  
10 US economic growth rate used in my DCF calculation is shown in Exhibit  
11 PSC-4.

12 **Q. Why do you feel it is inappropriate to include a "flotation Cost  
13 Adjustment" in the ROE calculation?**

14 A. In Mr. Gaske's testimony (page 20, lines 4-9), he defines "flotation costs"  
15 to be the cost associated with the issuance of "new common equity". Mr.  
16 Gaske then goes on to state that his "flotation cost adjustment" should be  
17 applied to "... the entire common equity investment ..." (Mr. Gaske's  
18 testimony, page 21, line 8). This inclusion of flotation costs in the ROE  
19 calculation would result in double recovery of costs and compensate MDU  
20 for costs they are not likely to incur. In addition, the 3.2% flotation costs  
21 Mr. Gaske used (Mr. Gaske's testimony, page 20, line 13), is not realistic  
22 because the cost of new equity depends upon the amount of equity being

1 raised and the manner in which it is being raised. In fact, MDU stated in  
2 Discovery Response 5.1 that in 2015 it received 115 million in equity  
3 which did not incur any issuance costs. The flotation costs of MDU's 2014  
4 common stock offering was approximately 1% (Discovery Response 2.9),  
5 much lower than Mr. Gaske's 3.2%. Applying the 3.2% flotation cost  
6 adjustment would result in MDU receiving revenues from North Dakota  
7 ratepayers for costs it had not incurred.

8 Mr. Gaske's position that flotation costs should be applied to existing  
9 equity because there is the potential for the company to issue new  
10 common equity is also double recovery. Any flotation costs for existing  
11 common equity has already been paid for by MDU ratepayers and is  
12 reflected in MDU's capital cost structure. In the event MDU elects to issue  
13 future common equity, MDU can request recovery of the cost of issuing  
14 new common equity in a future rate proceeding. MDU stated in Discovery  
15 Response 2.9 that flotation costs have not been included for recovery in  
16 previous rate proceedings and the equity recorded on its books is net of  
17 issuance costs.

18 Last, utilities very seldom issue new stock to raise common equity, funding  
19 operations and capital requirements from earnings and recovery of initial  
20 capital investment through their rates. MDU's current capital requirements  
21 do not appear to indicate a need to raise additional capital, because the  
22 amount recovered in rates through depreciation will cover the cost of

1 expected capital improvements. In Discovery Response 2.9 states that  
2 MDU does not have any plans to issue new common equity to support  
3 operations. In addition, MDU's debt to equity ratio is well within the  
4 expected D/E ratio of public utilities, thus additional equity is not needed.  
5 In summary, MDU is unlikely to incur flotation costs of issuing new equity  
6 in the near future. If they do issue new equity, MDU can attempt to recover  
7 the common equity issuance costs through a future regulatory proceeding.

8 **Q. Would Mr. Gaske's flotation cost adjustment recover the appropriate**  
9 **amount of flotation costs?**

10 A. No. The multiplication of the investor required return by the flotation cost  
11 adjustment is wrong mathematically and would result in MDU over  
12 recovering the flotation costs by 64%. I have provided an example of the  
13 flotation cost recovery proposed by Mr. Gaske in Exhibit PSC-5. The over  
14 recover occurs because the 3.2% flotation cost adjustment to is applied  
15 each year over the life of the asset. Using Mr. Gaske's approach of  
16 multiplying the ROE by the flotation cost adjustment and applying over the  
17 life of asset would result in ratepayers paying the total actual flotation  
18 costs by the end of year 16. This leaves the utility an additional 24 years  
19 of excess flotation costs recovery which results in unjustified profits. The  
20 ratepayer is much better off paying the flotation costs at the time the MDU  
21 incurs the need to increase equity. *It is my recommendation that the*  
22 *Commission should never include a flotation cost adjustment in the*

1           *calculation of cost of capital because it will always result in excessive*  
2           *recovery of flotation costs.*

3       **Q. Do you agree with Mr. Gaske's position that current market**  
4       **conditions are artificial and not normal?**

5       A. No. Mr. Gaske's position is based primarily upon the Federal Reserve's  
6       Open Market Committee (FOMC) monetary policy as of September 16,  
7       2016. First, the Federal Reserve raised interest rates by 25 basis points  
8       on December 14, 2016. Second the FOMC has indicated it is inclined to  
9       raise rates up to three times this year. Third, the consumer-price-index  
10       has risen faster over the last few months, indicating a return to normal  
11       inflation levels. Fourth, markets reflect not only existing data but  
12       anticipated market performance. An indication of market anticipation can  
13       be seen in Treasury Bond yields, where the 10-year bond yield has risen  
14       from 1.63% in February of last year to 2.51%, a 54% increase in bond  
15       yields. Markets are reflecting anticipation of increased Federal Reserve  
16       interest rate hikes and higher inflation rates.  
17       Last, the definition of "normal" markets is the equivalent of arguing who is  
18       the best baseball player of all time. The conditions of the game of baseball  
19       at the time the game is played is a key determinate in the performance of  
20       a player. Changes in the game of baseball make it impossible to  
21       determine how a player in the 1940s would perform in today's game, too  
22       many aspects of the game have changed. The situation is the same with

1 financial markets and company performance. Market conditions are  
2 always “normal” during the time at which those market conditions exist.  
3 Yes, things like market manipulation by a few players, can skew a market  
4 for a short time, but by definition the market still defines the normal  
5 condition at the time of that market. Today’s investors are more  
6 sophisticated, have access to more data and more analytical tools than  
7 ever before. They have the ability to find unusual circumstances within  
8 markets and can exploit those conditions, but usually only for very short  
9 period of time.

10 Today’s market conditions reflect future expectations of performance of  
11 the US economy and investors are pricing those factors into utility stock  
12 value. In addition, while some have suggested that the current relatively  
13 low capital costs are somehow aberrational or artificial, prominent  
14 economists like former Federal Reserve Chairman Benjamin Bernanke,  
15 former Treasury Secretary Lawrence Summers, and Nobel Prize winning  
16 economist Paul Krugman dispel these suggestions and express views in  
17 line with the expectation for continued relatively low long-term capital  
18 costs. For example, in his March 30, 2015 blog entitled “Why are interest  
19 rates so low?” Dr. Bernanke explained:

20 ***Low interest rates are not a short-term aberration,***  
21 ***but part of a long-term trend. As the figure below***  
22 ***shows, ten-year government bond yields in the United***  
23 ***States were relatively low in the 1960s, rose to a peak***

1                   above 15 percent in 1981, and have been declining  
2                   ever since. (Emphasis added.)

3           The figure that Dr. Bernanke presents is a graph of 10-year Treasury bond  
4           yields and inflation rates since 1960. Dr. Bernanke notes that the inflation  
5           rate, at least partly, explains the pattern of interest rates. In his blog, Dr.  
6           Bernanke also answered the “confused criticism” that “the Fed is somehow  
7           distorting financial markets and investment decisions by keeping interest  
8           rates ‘artificially low.’” Dr. Bernanke explains:

9                   The best strategy for the Fed I can think of is to set  
10                  rates at a level consistent with the healthy operation  
11                  of the economy over the medium term, that is, at the  
12                  (today, low) equilibrium rate. ***There is absolutely***  
13                  ***nothing artificial about that!*** (Emphasis added.)

14           In writing in the Financial Times on August 23, 2015, Dr. Summers  
15           explained that the state of the global economy dictates that, if we are to  
16           achieve satisfactory economic growth, historically low interest rates are now  
17           and will be required for quite some time, noting that long term bond markets  
18           are telling us that real interest rates are expected to be close to zero in the  
19           industrialized world over the next decade. Dr. Summers said:

20                   Much more plausible is the view that, for reasons  
21                  rooted in technological and demographic change and  
22                  reinforced by greater regulation of the financial  
23                  sector, the global economy has difficulty generating  
24                  demand for all that can be produced. This is the  
25                  “secular stagnation” diagnosis, or the very similar  
26                  idea that Ben Bernanke, former Fed chairman, has  
27                  urged of a “savings glut”. Satisfactory growth, if it can  
28                  be achieved, requires very low interest rates that  
29                  historically we have only seen during economic

1                   crises. ***This is why long term bond markets are***  
2                   ***telling us that real interest rates are expected to***  
3                   ***be close to zero in the industrialized world over***  
4                   ***the next decade.*** (Emphasis added.)

5                   Also, in his August 25, 2015 New York Times opinion column, Dr. Krugman  
6                   pointed to the evidence over the last seven years that demonstrates that  
7                   the low interest rates we have been experiencing are not unnatural or  
8                   artificial.

9                   The underlying claim in all such demands is that the  
10                  low interest rates we've had since 2008 are  
11                  "***unnatural***" or "***artificial***". So it's probably worth  
12                  repeating that while very low rates may seem strange,  
13                  they also seem fully justified by the economic  
14                  situation. The original Wicksellian concept of the  
15                  natural rate of interest defined that rate as the rate  
16                  consistent with stable prices, with an economy that  
17                  was neither too hot nor too cold. ***If we had had an***  
18                  ***unnaturally low rate these past 7 years, we should***  
19                  ***have seen accelerating inflation; we haven't.***  
20                  (Emphasis added.)

21                  These prominent economists are saying that our economy, due to both  
22                  domestic and international influences, has not been capable of sustaining  
23                  substantially higher interest rate levels over the past several years, and  
24                  this circumstance is not expected to change significantly anytime soon.

25                  **Q. Do you agree with Mr. Gaske's application of a "risk premium" in his**  
26                  **DCF calculation?**

27                  A. No. Mr. Gaske's claim that MDU's electric operations have a higher  
28                  risk than other electric utilities because of the percentage of coal  
29                  generation, is a poor assumption. Utility risk is based upon a variety of

1 functions, including stability of rate base, regulatory environment, debt to  
2 equity ratio, ability to meet interest payments, growth forecasts, etc. With  
3 the change in federal administration at the US Environmental Protection  
4 Agency (EPA) it is likely that the concerns due to recent pollution  
5 regulations will be minimal, including those associated with the Clean  
6 Power Plan (“CPP”). The new EPA Administrator Scott Pruitt has targeted  
7 the repeal or significant overhaul of the CPP. This change in EPA position  
8 on the CPP significantly reduces the potential for MDU to have to make  
9 costly improvements or shutdown coal generation.

10 North Dakota’s regulatory practice which allows utilities to implement  
11 interim rates while requested rate increases proceed through the  
12 regulatory process, also reduces MDU’s risk in relation to many of the  
13 utilities within the Value Line group. Not all states have a policy which  
14 allow interim rates to be implemented, resulting in significant delays  
15 between utilities incurring costs and being able to recover those costs  
16 through rate increases. North Dakota’s interim rate practice provides MDU  
17 quicker recovery of increased costs, reducing the risk of losses. MDU also  
18 enjoys the benefits of a monthly direct pass through of fuel and purchased  
19 power costs as well as a number of riders that are adjusted annually to  
20 reflect the most current costs which also reduce the Company’s risks. In  
21 addition, MDU is part of the MISO Regional Transmission Organization  
22 which helps to mitigate price risk of generation resources. Last, investors

1 will price higher risk into the price of a stock. If a utility has a higher risk,  
2 that risk would be reflected in lower stock prices and is already reflected in  
3 the information contained in the Value Line data. This will factor risk into  
4 the DCF analysis.

5 **Q. Do you feel Mr. Gaske's selection of representative utilities to be**  
6 **suitable for MDU's DCF calculation of cost of equity, is appropriate?**

7 A. No. Mr. Gaske actually provides the reason not to use his very limited  
8 selection of representative utilities in his DCF calculation. As Mr. Gaske  
9 notes, electric utility is a division of MDU Resources and investors will  
10 treat equity as part of the whole company, not just the electric utility.  
11 Investors valuations are typically focused on the earnings and dividends of  
12 the whole company. Impact of a segment of a company only partially  
13 affects the valuation and investors' decisions.

14 **Q. What was the criteria and selection process for your proxy utility**  
15 **group?**

16 A. I selected a national electric utility proxy group using the following criteria:

17 (1) Companies that are included in the Value Line electric  
18 utility industry universe;

19 (2) Electric utilities that have an S&P corporate credit rating  
20 ("CCR") of BBB to A- [This rating range encompasses one  
21 credit rating notch above and below MDU Resources' S&P  
22 rating of BBB+. MDU is a division of MDU Resources and  
23 does not have S&P and Moody's ratings of its own, and  
24 MDU Resources does not have Moody's credit ratings.];

1 (3) Electric utilities having an IBES published analysts'  
2 consensus “five-year” earnings per share growth rate;

3 (4) Electric utilities that are not engaged in major merger or  
4 acquisition (“M&A”) activity currently or during the six-  
5 month dividend yield analysis period;

6 (5) Electric utilities that paid dividends throughout the six-  
7 month dividend yield analysis period, did not cut dividends  
8 during that period, and have not subsequently announced  
9 a dividend cut; and

10 (6) Electric utilities whose DCF results pass threshold tests of  
11 economic logic and are not outliers.

12 Using the three-notch S&P credit ratings screen listed in item 2 above  
13 results in selection of utilities independently judged to have comparable  
14 risks to MDU. Using this criterion based on MDU’s Standard & Poor’s  
15 Corporate Credit Rating of BBB+, 29 of the companies included in the Value  
16 Line electric utility universe have been included in the representative proxy  
17 group of utilities. (Exhibit PSC-4)

18 **Q. How did you apply the two-step DCF method to your proxy group of**  
19 **electric utilities?**

20 **A.** First a single six-month average dividend yield was developed for each  
21 proxy company for the six-month period ending January 2017. I then  
22 calculated a single average growth rate for each proxy group company  
23 using a “short-term” analysts’ forecasted “five-year” earnings per share  
24 growth rate weighted at two-thirds, and a “long-term” forecasted GDP  
25 growth rate with a one-third weighting. For the short-term growth rate, I  
26 used the average of the analysts’ consensus “five-year” earnings per

1 share growth rate projections for each proxy group company as reported  
2 by Yahoo! Finance from the Thomson Reuters/IBES database on January  
3 31, 2017. The long-term growth rate incorporated in my analysis is  
4 4.35%. This growth rate is based on forecasted long-term GDP growth as  
5 prescribed by the FERC. The calculation of this recent long-term GDP  
6 growth rate was presented by FERC Staff witness Robert J. Keyton, in  
7 recent testimony, and the source documents are included in his  
8 workpapers available from the FERC's eLibrary on the Internet. The  
9 calculations of the dividend yield and composite average growth rates are  
10 shown in Exhibit PSC-4.

11 **Q. What was the result of your DCF Analysis?**

12 A. The resulting two-step DCF analysis of proxy utilities yielded a ROE range  
13 of 5.49% to 9.94%. The median and recommended ROE for MDU came in  
14 at 8.53%. This is after removing the one outlier, Entergy Corporation  
15 because the company's growth rate is projected to be negative and the  
16 resulting ROE is well below that of all the other proxy utilities.

17 **Q. What is your recommendation for the ROE to be used in calculating  
18 MDU's overall rate of return?**

19 A. Based upon the two-stage DCF model and the projected 2017 capital  
20 structure for MDU of 51.4% common equity, I recommend the  
21 Commission approve a ROE of 8.53% for MDU. As discussed earlier,

1 MDU's level of risk is minor in comparison to other utilities due to the  
2 regulatory environment in which it operates and its service area.

3 **Q. What overall rate of return are you recommending for MDU?**

4 A. Based upon the projected 2017 capital structure derived from MDU's  
5 2016-year end actuals, the overall rate of return calculates to be 6.789%  
6 as shown in the following Table 1.

7 **Table 1: MDU North Dakota Utility Operations Overall Rate of Return**

<b>Capital Type</b>	<b>2017 Projected</b>	<b>Percent</b>	<b>Cost</b>	<b>Overall Rate of Return</b>
<b>Long Term Debt</b>	\$600,440,903	42.673%	5.245%	2.238%
<b>Short Term Debt</b>	68,096,270	4.840%	2.402%	0.116%
<b>Preferred Stock</b>	15,258,600	1.084%	4.579%	0.050%
<b>Common Equity</b>	723,295,087	51.403%	8.530%	4.385%
<b>Total</b>	\$1,407,090,860	100.000%		6.789%

8

9 **Decommissioning Expense**

10 **Q. What decommissioning expenses has MDU proposed to recover**  
11 **through electric rates in this proceeding?**

12 A. MDU has proposed to collect through its depreciation operating expense,  
13 the **PROJECTED** future decommissioning expense for each of its  
14 generation assets. It appears from Discovery Response No. 1.30 that  
15 MDU proposes to include in rates \$1,900,146 of decommissioning  
16 expense.

1 **Q. How has MDU proposed to account for the decommissioning funds?**

2 A. MDU has not proposed an appropriate method for accounting and capture  
3 of this expense. In response to Discovery Question 5.10, MDU proposes  
4 to establish an accrual account for tracking collection of decommissioning  
5 funds. The funds will not be held in a separate account, but used at MDU's  
6 discretion. MDU does not intend to credit the prefunded decommissioning  
7 account for interest on the funds it is using for operations. Nor does there  
8 appear to be any adjustment to the funds need for operating expenses to  
9 account for use of decommissioning funds being used for operations.  
10 Unless MDU intends to create a liability account associated with the  
11 decommissioning funds, the decommissioning funds collected will become  
12 part of net company earnings. Under this arrangement, if MDU were to  
13 enter bankruptcy, the decommissioning funds would disappear. This  
14 arrangement provides North Dakota MDU ratepayers little to negative  
15 value.

16 **Q. Why is there little to no value to North Dakota ratepayers in the  
17 collection of decommissioning funds as proposed by MDU'?**

18 A. Under MDU's proposed arrangements for accrual of decommissioning  
19 funds, North Dakota ratepayers would effectively be providing MDU a loan  
20 on future expenses without being paid any interest. This funding is in  
21 today's dollars for a future expense. Today's dollars have a higher value  
22 than future dollars due to inflation. What happens to the decommissioning

1 funds if decommissioning costs are lower than projected, the plant  
2 remains in service longer, or the plant is sold? If only the accumulated  
3 dollars are returned to ratepayers without interest or accounting for time  
4 value of money, ratepayers will be refunded less than what they paid. This  
5 situation has already occurred in Montana where MDU had been  
6 collecting decommissioning funds from its Montana ratepayers. MDU had  
7 been collecting decommissioning funds for several decades in Montana  
8 with no accrued interest. On December 31, 2014, the decommissioning  
9 fund was significantly overfunded by \$6,712,194. MDU proposed to refund  
10 its customers by decreasing the depreciation expense by \$671,219  
11 annually *over a ten-year period*. Assuming the \$6.71 million over collection  
12 occurred in equal annual amounts over the 20-year basis, adjusting each  
13 collected years and refunded years' dollar to 2016-dollar value (year in  
14 which MDU began decrease in depreciation), Exhibit PSC-6 shows that  
15 MDU ratepayers will have received \$2,013,738 less than they contributed  
16 in real dollars. That represents 23% in lost value to ratepayers and a gain  
17 for MDU. Under MDU's proposed method of accounting for  
18 decommissioning funds collected in this proceeding, this is likely to occur  
19 to North Dakota ratepayers if the Commission adopts MDU's request for  
20 collection of decommissioning funds.

1 **Q. What has been the past experience in North Dakota with MDU's**  
2 **estimation of retirement costs?**

3 A. Discovery Response 5.11 shows the decommissioning costs and revenue  
4 recovery from North Dakota ratepayers for several retired power plants  
5 prior to 2001. This discovery response shows that MDU received  
6 \$331,456 more in decommissioning funding from North Dakota ratepayers  
7 than it incurred in decommissioning costs, an over collection of almost  
8 13%. These examples of the over recovery of decommissioning costs  
9 likely contributed to additional MDU profits.

10 **Q. Are there other examples of decommissioning funding?**

11 Yes. When utilities have been allowed to collect decommissioning costs  
12 for nuclear power plants, they are often required to set aside the funds in  
13 separate account which accumulates interest. This interest is then used to  
14 offset some of the decommissioning costs. Decommissioning expense  
15 needs to be tracked and periodically reviewed to see if the level of funding  
16 is appropriate.

17 **Q. What other reasons do you have for the Commission to reject MDU's**  
18 **proposal to collect future decommissioning funds?**

19 The projections for the cost of decommissioning existing generation plants  
20 contain many, many assumptions regarding retirement timing, cost of  
21 retirement, disposition of equipment, salvage value, inflation rates, etc.  
22 These assumptions can have a wide range of impacts on

1 decommissioning costs. For example, the assumed life of the new Lewis &  
2 Clark RICE Project is 40 years but this type of generation has often been  
3 in operation for much longer periods and can easily be refurbished.

4 **Q. What action should the Commission take in this proceeding**  
5 **regarding MDU's request to include decommissioning expense in its**  
6 **revenue requirement?**

7 A. I recommend the Commission reject MDU's request to include  
8 decommissioning expense associated with projected future generation  
9 asset retirement. The complications of accounting treatment, assumptions  
10 used to determine the level of decommissioning expense, tracking of  
11 funds, interest on decommissioning funds, future reconciliation process  
12 and other issues have not been adequately addressed by MDU in its  
13 testimony. MDU's past history of estimation of decommissioning costs  
14 and methods of ratepayer funding have resulted in over recover by MDU  
15 and ratepayers incurring higher rates than should have occurred.

## 16 **Other Adjustments to Electric Rate Base**

17 **Q. Do you recommend any other adjustments to MDU's electric rate**  
18 **base?**

19 A. Yes. MDU has requested to recover the loss on sale of manufactured  
20 housing it purchased to house employees. On pages 35 and 36 of Mr.  
21 Jacobson's testimony, the reason for the purchase and loss on the sale of

1 manufactured housing is discussed. As should have been expected, when  
2 a shortage occurs within a housing market, builders move to fill that  
3 shortage with new homes, which is what occurred in this instance. MDU  
4 should have known that the housing stock would catch up with demand  
5 and made other arrangements, such as helping its workers procure rental  
6 manufactured units. These are readily available and could have been  
7 used to provide employees housing.

8 In addition, there are several accounting issues with his cost item. If the  
9 housing was for temporary employee housing due to temporary relocation  
10 to a job site, then usual utility practice is to expense the temporary  
11 housing as an O&M expense. If it was not for temporary housing  
12 associated with temporary relocation, then the cost of the housing should  
13 have been paid for by the employee because it was for purposes of  
14 permanent residence. In either of these situations, this is not a legitimate  
15 capital investment and should have been treated as an O&M expense.  
16 Thus, these costs should have been paid through MDU's operating  
17 expense account and do not belong in rate base.

18 **Q. How should the Commission treat employee bonus and incentive**  
19 **compensation?**

20 A. The Commission should apply the same principals to MDU incentive  
21 compensation and bonuses as was applied in Case PU-10-124. In that  
22 proceeding, incentive compensation and bonuses were reduced by 60%. I

1 have made the adjustment in Statement K workpapers, resulting in a  
2 reduction of \$1,313,132 in labor costs. The MDU's figures in cells G37 and  
3 G38 of MDU Statement K Workpapers, K-152-153, were reduced by 60%.  
4 The resulting labor costs shown in cells G57-64 of Statement K  
5 Workpapers, K-152-153, were entered into the Income Statement  
6 spreadsheet, Labor Tab, cells F10-17.

7 **Lewis & Clark RICE Project**

8 **Q. Have you reviewed MDU Witness Alan L. Welte's testimony regarding**  
9 **Lewis & Clark Reciprocating Internal Combustion Engine (RICE)**  
10 **Project?**

11 **A.** Yes. The Lewis & Clark RICE Project is comprised of two 9.3 MW (18.6  
12 MW total capacity) Wartsilla 20V34SG units located at the existing Lewis  
13 & Clark plant, in Richland County, Montana. The RICE Project was placed  
14 in service in 2015 (commercial operation in April 2016) to mitigate  
15 reliability concerns in the Bakken Oil Field region areas of northwestern  
16 North Dakota and northeastern Montana, a problem identified in MDU's  
17 2013 Integrated Resource Plan (IRP). The 2103 IRP was finalized in  
18 September of 2013. The total project cost was \$47.19 million or  
19 \$2,537/kW.

1 **Q. What was the projected size and cost of this project in the 2013 IRP?**

2 A. The 2013 IRP projected the installation of 36.6 MW at a cost of \$34.95  
3 million or \$955/kW. The 2015 IRP included a revised reciprocating internal  
4 combustion engine (“RICE”) project of 27.9 MW at a total cost of \$47.62  
5 million or \$1,707/kW.

6 **Q. What was the justification for the significantly higher project costs?**

7 A. Mr. Welte states that MDU was required to “fast track” the project because  
8 the Basin Electric transmission system in the Bakken Region was unable  
9 to support the rapidly increasing load. This created the risk of power  
10 interruptions to MDU customers in the winter of 2015-2016. The fast track  
11 project development was the result of MDU not beginning project  
12 development until May 29, 2014, over eight (8) months after publishing the  
13 2013 IRP. It is likely MDU was aware of this problem much sooner than  
14 the publishing of the 2013 IRP, since they would have had to study  
15 various options for addressing the potential power supply shortage in the  
16 2013 IRP final edition.

17 **Q. Have you compared the costs of MDU’s RICE Project to similar  
18 power generation projects?**

19 A. Yes. GDS has worked on many different power generation projects over  
20 the last several years and tracked the generation costs for various types of  
21 generation. In addition, multiple utilities have published IRP’s which  
22 provide cost estimates for various types of power generation systems. The

1 comparison of the costs of similar size generation projects is shown in  
2 Exhibit PSC-7. As can be seen in the table, the RICE Project was the  
3 most expensive, on \$/kW basis, of all the projects in the list. As a  
4 comparison, MDU's Heskett III, 88 MW combustion turbine project's cost  
5 was only about \$6 million higher than the RICE Project, while its  
6 generating capacity is over 4.7 times larger than the RICE Project.

7 **Q. What is the typical cost range for a power generation project of**  
8 **similar size to the Rice Project on a \$/kW basis?**

9 A. The typical cost for a reciprocating internal combustion engine ("Recip")  
10 project in the size range of Lewis & Clark would be about \$1,200/kW with  
11 an upper range of \$1,500/kW for a greenfield site. For an existing site with  
12 existing infrastructure, the cost should be closer to \$1,200/kW.

13 **Q. What about MDU's claim they had to construct the project on an**  
14 **expedited schedule?**

15 A. First, a typical construction schedule for a Recip project from initiation of  
16 engineering to commercial operation date is 24 to 30 months. The 19-  
17 month schedule for Lewis & Clark RICE was not significantly shorter. In  
18 fact, if you include the time to the commercial operation date of April 30,  
19 2016, the schedule was a 23-month schedule. If MDU had begun the  
20 preliminary engineering and procurement of major components upon  
21 identification of need in the 2013 IRP (September 2013), then MDU would

1           have had 27 months or more to complete the project prior to the winter of  
2           2015-2016.

3           Second, MDU also had the option of renting generation to get through the  
4           winter of 2015-2016. Several companies rent small packaged combustion  
5           turbine or Recip generator systems. In preparation for this testimony I  
6           obtained a quote to rent three Taurus 60 gas turbines for a total output of  
7           16.5 MW at a monthly rental rate of approximately \$404,331/month on a  
8           six-month contract. The total cost would have been \$2.426 million for  
9           rental of the units over the Winter of 2015-2016. Assuming a non-  
10          expedited cost of \$1,500/kW the RICE Project would have cost MDU  
11          \$27.9 million, a savings of \$19.3 million, more than enough to pay for  
12          rental of the combustion turbines. Even if you use MDU's 2015 projected  
13          RICE Project cost of \$1,707/kW the RICE Project would have cost \$31.75  
14          million, MDU would have saved over \$13.7 million, *including paying the*  
15          *cost of the rental units.*

1 **Q. What is your recommendation regarding incorporation of the Lewis**  
 2 **& Clark RICE Project into North Dakota rate base?**

3 A. I recommend that the Commission disallow a total of \$17 million of the  
 4 Lewis & Clark RICE Project. This disallowance is based upon an  
 5 appropriate installed cost of \$1,490 for an appropriate Recip project on an  
 6 existing power plant site and includes the rental cost for temporary  
 7 generation. The calculation off the recommended disallowance, as shown

8 in **Table 2**, will  
 9 reduce MDU's plant  
 10 in service by  
 11 \$12,273,406.

**Table 2 - RICE Project Disallowance**

<b>Lewis &amp; Clark RICE Project</b>		<b>\$47,194,515</b>
Typical Small Generation Cost/kW	\$1,490	
Smart Power Proejct Size - kW	18,600	
<b>Typical Project Costs</b>	<b>\$27,714,000</b>	<b>\$27,714,000</b>
<b>Cost of Rental Unit</b>		<b>\$2,425,986</b>
<b>Excess Smart Power Project Cost</b>		<b>\$17,054,529</b>
<b>Round Down Disallowance</b>		<b>\$17,000,000</b>
North Dakota Allocation Factor		72.196505%
<b>North Dakota Disallowance</b>		<b>\$12,273,406</b>

12 I believe this is a  
 13 reasonable  
 14 disallowance in that  
 15 it does not take into consideration the cost savings of building the project  
 16 on an existing power plant site. This disallowance has been reflected in  
 17 revised Exhibit PSC-3.

1 **Revenue Requirement Calculation**

2 **Q. Have you performed a revenue requirement calculation based upon**  
3 **your adjustments?**

4 A. Yes. Exhibit PSC-3 shows the calculation of MDU's revenue  
5 deficiency's/(sufficiency's) for Base Rates, the Renewable Rider and  
6 Transmission Cost Adjustment.

7 **Q. What test period did you use to determine the revenue requirement?**

8 A. My adjustments and calculations of the plant in service and revenue  
9 requirements were based upon year end 2016 and project 2017 supplied  
10 in Discovery Response 1.1. This represents the most recent year end  
11 costs and 2017 projections for MDU.

12 **Q. What changes did you make in MDU's Plant in Service?**

13 A. The following adjustments were made to MDU's plant in service:

- 14 1. Lewis & Clark RICE Project costs were reduced by \$12,273,406 to  
15 reflect the recommended disallowance.  
16 2. Removal of the provision for funding of future decommissioning costs.  
17 3. Removed the losses on sale of manufactured homes.

18 **Q. How did these items affect revenue requirements?**

19 A. Reduction in rate base results in lowering gross income which affects  
20 income taxes. These impacts are shown on the revised Statement I.  
21 Disallowances for the RICE Project, elimination of the decommissioning

1 funding and loss on manufactured housing affected depreciation and  
2 amortization amounts. All of these impacts are summarized in Exhibit  
3 PSC-3, which shows the recommended incremental revenue for MDU  
4 Base Rates is reduced to \$515,316.

5 **Q. Does this conclude your testimony?**

6 **A. Yes, it does.**

STATE OF NORTH DAKOTA

BEFORE THE NORTH DAKOTA PUBLIC SERVICE COMMISSION

In the Matter of the Application of  
MONTANA-DAKOTA UTILITIES CO.,  
A Division of MDU Resources Group, Inc.  
for authority to Increase Rates for Electric Service in North Dakota

Case No. PU-16-666

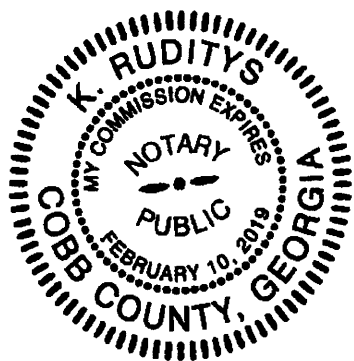
AFFIDAVIT OF  
Richard A. Polich

I, the undersigned, being duly sworn, depose and say that the foregoing is the Direct Testimony of the undersigned, and that such Direct Testimony and the exhibits or schedules sponsored by me to the best of my knowledge, information and belief, are true, correct, accurate and complete, and I hereby adopt said testimony as if given by me in formal hearing, under oath.

  
Richard A. Polich

Subscribed and sworn to before me  
this 24th day of February, 2017.

SEAL



  
Notary Public



Richard A. Polich, P.E.  
Managing Director – Generation Services

## EDUCATION

Master of Business Administration, University of Michigan, 1990  
Bachelor of Science, Mechanical Engineering, University of Michigan, 1979  
Bachelor of Science, Nuclear Engineering, University of Michigan, 1979

## ENGINEERING REGISTRATION

Professional Engineer in the State of Michigan

## PROFESSIONAL MEMBERSHIP

National Society of Professional Engineers  
American Nuclear Society  
American Society of Mechanical Engineers  
Association of Energy Engineers Senior Member

## PROFESSIONAL EXPERIENCE

Mr. Polich has more than 30 years' experience as an energy industry engineer, manager, and leader, combining his business and technical expertise in the management of governmental, industrial and utility projects. He has worked extensively in nuclear, coal, IGCC, natural gas, green/renewable generation. Mr. Polich has developed generation projects in wind, solar, and biomass in Australia, Canada, Caribbean, South American and United States. His generation experience includes engineering of systems and providing engineering support of plant operations. He also has extensive experience in utility rates and regulation, having managed Consumers Energy's rates group for a number of years. In that function his responsibilities included load and revenue forecasting, overseeing the design of gas and electric rates and testifying in regulatory proceedings. Mr. Polich has testified in over thirty regulatory and legislative proceedings.

Mr. Polich has testified in over 30 regulatory proceedings on a variety of issues. Recently, Mr. Polich provided direct and rebuttal testimony before the Hawaii Public Utilities Commission in Docket No. 2015-0022, regarding the Hawaiian Electric Company, Inc. and NextEra Merger. Over 15 years' experience working with Michigan Public Service Commission on renewable energy policies, independent power supplier regulations, and electric rate cases. He has also worked with the Michigan Legislature: defined laws for open markets, renewable portfolio standards. Mr. Polich has worked on various projects and policies in Arizona, Arkansas, California, Georgia, Indiana, Minnesota Nebraska, New Mexico, Ohio, Texas, and Wisconsin Commissions over the last ten years.

## SPECIFIC PROJECT EXPERIENCE

### RATES & REGULATORY

#### GDS associates, Inc. – Managing Director

**SunEdison** – Docket No. 2015-0022, regarding the Hawaiian Electric Company, Inc. and NextEra Merger

Presented evidence regarding NextEra's regulatory practices in Florida through its affiliate, Florida Power and Light (FPL), that indicated it would not be in the best interest for Hawai'i to approve the merger.



Richard A. Polich, P.E.  
Managing Director – Generation Services

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**North Dakota Public Service Commission Staff – Case No. PU-15-96 NSP Determination of Prudence**

Provided testimony on behalf of the North Dakota Public Service Commission Staff regarding analysis and recommendation concerning Northern States Power's ("NSP") need for additional generation resources.

**Consumers Energy - Supervisor of Pricing and Forecasting**

Managed the group responsible for setting and obtaining regulatory approval for the company's electric and gas rates. Developed new approaches to electric and natural gas competitive pricing, redesigned electric rates to simplify rates and eliminate losses and defined new strategies for customer energy pricing. Negotiated new electric supply contracts with key industrial electric customers resulting in over \$800M in annual revenue.

**EOS Energy Options & Solutions – Consulting Company**

Provided testimony for multiple clients in both Detroit Edison and Consumers Energy in over 30 regulatory proceedings. Testimony topics included rates, public policy and deregulation. Also testified in several legislative proceedings in both Michigan and Ohio, addressing energy policy. Provided expert witness testimony in Massachusetts regarding wind energy projects.

**NATURAL GAS COMBINED CYCLE EXPERIENCE**

**Consumers Energy – 1,560 MW Midland Cogeneration Venture**

Member of a small team selected to investigate the feasibility of converting the mothballed Midland Nuclear Plant into a fossil fueled power plant. Established new plant configuration that repowered the existing nuclear steam turbine with natural gas fired combustion turbines and heat recovery steam generators. Developed the new thermal cycle and heat rate, determined how to supply steam to Dow chemical for cogeneration, developed models for projecting plant performance, defined which portions of the nuclear plant were useful in the new combined cycle plant and forecasted project economics.

**Nordic Energy – (2) 1,150 MW IGCC Projects**

Project Manager for the development of two IGCC projects proposed to Georgia Power and Xcel Energy in response to RFPs. Responsibilities included establishing thermal cycles, equipment selection, site selection, supervising engineering, developing project proforma and proposals.

**Nordic Energy – 230 MW Power Barge**

This unit was to be located on the Columbia River near Portland Oregon. Lead the project development team responsible for securing equipment, designing the power plant, design of barges, assessing site feasibility, developing project economics and interconnection applications.

**Teekay Corporation – Gas to Wires Project**

Feasibility study for the development of ship mounted gas turbine power units (including combined cycle) to be fueled with LNG. Performed research into power station configuration, on-ship LNG storage, LNG fuel transfer stations and project economics.



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## **RENEWABLE ENERGY EXPERIENCE**

### **Matinee Energy – Utility Scale Solar Developer**

Engineering design and project development consultant for utility scale solar photovoltaic projects. Development activities include site selection, equipment specifications, financial analysis and preparation of proposals. Also responsible for engineering and securing electrical interconnection.

### **Windlab Developments USA – Wind Power Developer**

Responsible for greenfield development of the US platform for wind energy projects east of the Mississippi. Developed the company's engineering protocol for wind project design and construction, responsible for managing engineering design and construction of projects, and established six wind power projects (750 MW). Responsible for negotiation of Power Purchase Agreements, electrical interconnection studies, interface with Midwest ISO and submitting Generation Interconnection Application.

### **TradeWind Energy - Wind Power Project Developer**

Project developer for 800 MW of wind power projects in Michigan and Indiana. Introduced new project management methods to the development process which resulted in savings of over \$200,000 annually on each project.

### **Third Planet Windpower – Wind Power Project Developer**

Engineering and project management consultant to support the startup of new wind power company. Established engineering standards used for selection of wind project equipment and project construction, analysis tools for evaluating projecting wind project power production, and performed project economic modeling.

### **Noble Environmental Power – Wind Power Project Developer**

Electric transmission system consultant on the development of several wind power projects. Supported Noble's decisions on transmission grid interconnect and negotiate interconnection agreements.

## **ENERGY EFFICIENCY EXPERIENCE**

### **Arkansas Energy Office – Weatherization Assistance Program Evaluation**

Evaluated the performance and operations of Arkansas's Weatherization Assistance Program. This included review of program effectiveness, program operations, energy efficiencies attained, adequacy of energy efficiency measures and subcontractor performance.

### **CLEARResult – Arkansas Energy Efficiency Programs**

Energy efficiency operations and program support for 400% increase in Arkansas energy efficiency programs. Developed processes for data collection, field staff deployment and job assignments.



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## ECONOMIC IMPACT ASSESSMENT

**Michigan Department of Environmental Quality** - Economic Impacts of a Renewable Portfolio Standard and Energy Efficiency Program for Michigan

Project Manager for this report which focused on the economic impact of renewable portfolio standard and energy efficiency programs on the State of Michigan. The evaluation used in this report encompassed using integrated resource planning models, econometric modeling and electric pricing models for the entire State of Michigan.

**West Michigan Business Alliance** - Alternative and Renewable Energy Cluster Analysis

Prepared the report provided a road map for Western Michigan businesses to establish new business in the renewable energy industry.

## POWER PURCHASING AND TRADING

**Nordic Energy LLC** - Vice President

Established an innovative energy trading floor, created customer metering and billing systems that enabled Nordic to be the first non-utility company to supply electricity to retail customers in Michigan.

## POWER PROJECT EXPERIENCE:

**Detroit Edison St Clair Power Station** – Performed coal combustion analysis associated with conversion Powder River Basin coal. Work included pulverizer mill performance testing, boiler combustion analysis on new coal, and unit performance analysis.

**Consumers Energy Campbell 3** - Supported start-up efforts of this 800 MW pulverized coal power plant. Part of team that performed analysis of boiler data and determined the cause of superheater failure. Also part of team to analyze performance test data for warranty evaluation.

**Consumers Energy Weadock Plant** – Design oversight and specified various plant upgrades during major maintenance outage. Included replacement of high pressure superheater, design of new steam supply pipes, valve specifications and supported plant restart.

**Consumers Energy Midland Nuclear Plant** – Responsible for overseeing EPC contractor design and construction of primary and secondary nuclear systems. Included review of systems for compliance with Nuclear Regulatory Commission regulations. Key projects included:

- Leading team to analyze plant and determine best methods for compliance with new CFR Appendix R Fire Protection rules
- Design of primary cooling system pump oil collection and disposal systems.
- Oversight of redesign of component cooling water systems.
- Analysis of diesel generator capability to meet emergency shutdown power requirements.
- Primary interface with Dow Chemical for steam supply contract.



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Managing Director – Generation Services

**Consumers Energy Midland Cogeneration Venture** – Part of team to assess and develop design for converting nuclear plant to gas combined cycle project. This included researching and developing scenarios for project funding and regulatory approach Primary responsibilities included:

- Developing new thermal cycle that best utilized existing steam turbine and supply steam to Dow Chemical.
- Determining which existing assets could be utilized in new plant and determining the original construction value of these assets.

### **REGULATORY AND LEGISLATIVE EXPERIENCE**

**Consumers Energy Manager of Rates** – Responsible for managing rate design team, forecasting annual sales and revenue forecast and developing regulatory strategies. Testified in several state and federal regulatory proceedings.

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### **PAPERS & PUBLICATIONS**

*Engineering and Economic Evaluation of Offshore Wind Plant Performance and Cost Data, 2011, Produced for the Electric Power Research Institute, KEMA, Inc.*

*FERC's 15% Fast Track Screening Criterion, 2012, Paper reviewing the FERC 15% screening criteria for electrical interconnection, KEMA, Inc.*

*Island of Saint Maarten Sustainable Energy Study, 2012, Produced for the Cabinet of Ministry VROMI, KEMA Inc.*

*A Study of Economic Impacts from the Implementation of a Renewable Portfolio Standard and an Energy Efficiency Program in Michigan, 2007, Produced for the Michigan Department of Environmental Quality*

*Alternative and Renewable Energy Cluster Analysis, 2007, Produced for the West Michigan Strategic Alliance and The Right Place*

### **COURSES & SEMINARS**

Association of Energy Engineers – Certified Energy Manager  
Green Building Council – Associated LEED Certification Training  
CLEARresult Leadership Academy

### **COMMUNITY SERVICE AND ACTIVITIES**

Bicycling, hiking and cross-country skiing  
Instrument-Rated Private Pilot  
Habitat for Humanity  
Scoutmaster  
Soccer coach and referee  
Volunteer work for disaster relief and building homes in Mexico