

DIRECT TESTIMONY AND SCHEDULE
PHILIP JOSEPH "P.J." MARTIN

**STATE OF NORTH DAKOTA
BEFORE THE
NORTH DAKOTA PUBLIC SERVICE COMMISSION**

NORTHERN STATES POWER COMPANY
ADVANCE PRUDENCE – ACQUISITION OF
THE 375 MW MANKATO ENERGY
CENTER AND THE 345 MW MANKATO
ENERGY CENTER II

CASE No. PU-18-____

Resource Planning Testimony

Exhibit ____ (PJM-1)

December 7, 2018

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1 **I. INTRODUCTION AND QUALIFICATIONS**

2
3 Q. PLEASE STATE YOUR NAME AND TITLE.

4 A. My name is Philip Joseph “P.J.” Martin. I am the Director, Resource Planning,
5 for Northern States Power Company – Minnesota (NSP or Xcel Energy or the
6 Company).

7
8 Q. PLEASE DESCRIBE YOUR QUALIFICATIONS AND EXPERIENCE.

9 A. I have worked for Xcel Energy since August of 2015 in the areas of Strategic
10 Asset Planning and Resource Planning. In my first role at Xcel Energy in the
11 Strategic Asset Planning group, I focused primarily on business planning for the
12 four operating companies at Xcel Energy. I assumed my current role as Director,
13 Resource Planning in October of 2016.

14
15 Prior to joining Xcel Energy, I worked as a Portfolio Director and Energy Trader
16 at ACES Power Marketing. In these roles, I engaged in trading and wholesale
17 portfolio management activities on behalf of electric cooperatives, municipal
18 utilities, IPPs, banks, and other customers. I also supported long-term planning
19 and risk management efforts for these customers in the Midcontinent
20 Independent System Operator, Inc., PJM Interconnection, LLC, SERC, and
21 other markets across the U.S.

22
23 Q. WHAT ARE YOUR CURRENT RESPONSIBILITIES?

24 A. In my current role, I am responsible for the direction of electric resource
25 planning for the five-state integrated Northern States Power Company system
26 (NSP System), which provides electric service to customers in North Dakota,
27 South Dakota, Minnesota, Wisconsin, and Michigan. This includes assisting the

1 Company in making reasonable and prudent acquisition decisions for electric
2 generation resources. Among other things, I oversee our resource planning
3 efforts using Strategist to conduct economic evaluations of potential resource
4 additions, and oversee bid processes for new resource acquisitions.
5

6 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

7 A. The purpose of my testimony is to discuss the Company's proposed acquisition
8 of the 375 MW Combined Cycle Mankato Energy Center I (MEC I) and the 345
9 MW Combined Cycle expansion project (MEC II) (collectively, the MEC
10 Facility) that is scheduled to go in-service in June of 2019. My testimony details
11 the components and prudence of the purchase price of the MEC Facility and the
12 economic analysis supporting the transaction. I support the conclusion that the
13 North Dakota Public Service Commission (Commission) should grant an
14 advance determination of prudence (ADP) for the MEC I and MEC II
15 transactions.
16

17 Q. HOW IS YOUR TESTIMONY STRUCTURED?

18 A. My testimony covers the following topics:
19 • Purchase Price of the MEC Facility; and
20 • Economic Analysis of the Transaction.
21

22 II. PURCHASE PRICE OF THE MEC FACILITY

23
24 Q. PLEASE BRIEFLY DESCRIBE THE PROPOSED TRANSFER OF OWNERSHIP OF THE
25 MEC FACILITY.

26 A. At a high level, Xcel Energy will be purchasing the LLCs that presently own
27 MEC I and MEC II, including a series of upgrades that have been undertaken

1 on these facilities, with a series of risk mitigation agreements to ensure customers
2 get the full benefit of the acquisition and the facility. Company witness Ms. Bria
3 Shea provides additional detail regarding the transaction itself.

4
5 Q. WHAT IS THE TOTAL PURCHASE PRICE FOR THE MEC I AND MEC II
6 TRANSACTION?

7 A. The total purchase price for this transaction is \$650 million, which is about \$100
8 million more than the present value of the Company's capacity payment
9 obligations under the MEC I and MEC II power purchase agreements (PPAs).

10
11 Q. IS THE PURCHASE PRICE PRUDENT?

12 A. Yes.

13
14 Q. PLEASE EXPLAIN.

15 A. Several factors contribute to demonstrating the prudence of the purchase price.
16 Most importantly, the pricing of the proposed transaction is close to our estimate
17 of Southern Power's total investment in the plant and is consistent with other
18 combined cycle transactions of similar size which provides a reasonable
19 reference point for evaluating the purchase price of this transaction.

20
21 Q. PLEASE DETAIL THE COMPONENTS OF THE TOTAL PURCHASE PRICE.

22 A. With respect to MEC I and MEC II, the Company estimates that Southern
23 Power will have invested approximately \$609 million to \$622 million in both
24 units of the MEC Facility upon completion of the expansion associated with
25 MEC II. This approximate investment includes Southern Power's acquisition of
26 MEC I and the expansion rights associated with MEC II for \$395 million in
27 2016; upgrades to the MEC I combustion turbine in 2017 for approximately \$31

1 million; and an investment of approximately \$180 million in total capital in the
2 MEC II expansion and general facility upgrades.

3
4 Beyond MEC I and MEC II, the purchase price includes the value of inventory
5 at the plant (valued at approximately \$4 million); L-0 turbine blades for the steam
6 turbine currently on order (valued at approximately \$4 million); and the market
7 value of the long-term water supply agreement with the City of Mankato, which
8 the Company has valued at approximately \$18 million through the life of the
9 facility when compared to procuring reclaimed water from the City of Mankato
10 without the benefit of the existing contract. Southern Power also recently
11 upgraded a number of facilities at the plant, including the control room,
12 employee meeting and break areas, and facility lighting at the plant.

13
14 Q. IS THE PURCHASE PRICE FOR THE FACILITY CONSISTENT WITH OTHER SIMILAR
15 TRANSACTIONS THAT HAVE OCCURRED IN THE REGION?

16 A. Yes. The purchase price for the MEC Facility is comparable to other combined
17 cycle purchases the Company has seen in this region. For comparison purposes,
18 the MEC \$650 million purchase price for 760 MW CC breaks down to \$855/kW.
19 Ownership of the MEC Facility will afford the Company access to the full
20 installed capacity of the 760 MW plant, whereas the existing PPAs only entitle
21 the Company to 720 MW of total installed capacity.

22
23 Q. PLEASE DETAIL THE OTHER RECENT CC SALE TRANSACTIONS OR PROPOSALS IN
24 THIS REGION THAT ARE COMPARABLE TO THE MEC FACILITY TRANSACTION.

25 A. First, the Riverside Energy Center, which was originally constructed at 600 MW
26 in 2004 and later sold to Wisconsin Power and Light with expansion nearing

1 completion that will bring its total capacity to 1,330 MW, was purchased at an
2 average price of \$827/kW.

3
4 Second, the Fox Energy Center, which was originally constructed at 619 MW in
5 2005 and later sold to Wisconsin Public Service Company, with a proposed
6 expansion that would have brought its total capacity to 1,094 MW, was
7 purchased at an average price of \$875/kW.

8
9 Third, the 525 MW Nemadji Trail Energy Center transaction was proposed by
10 Minnesota Power at a proposed price of \$1,333/kW.

11
12 I highlight the Riverside and Fox transactions because they involved original
13 equipment of the same vintage as MEC I with a subsequent facility expansion.

14
15 Q. HAS ANYTHING OCCURRED RECENTLY THAT WOULD IMPACT THE PURCHASE
16 PRICE OF THE RIVERSIDE AND FOX TRANSACTIONS?

17 A. Yes. Both transactions were executed several years ago, before the passage of
18 the 2017 Tax Cuts and Jobs Act (TCJA). The federal corporate tax rate reduction
19 resulting from the TCJA immediately enhanced the value of power plants with
20 PPAs in place due to the reduced federal tax rate compared to the period in
21 which those PPAs were structured. For Riverside and Fox, the purchase price
22 achieved in today's tax environment would likely be greater than achieved at the
23 time of their sale several years ago. In the same vein, the value of the MEC I
24 and MEC II contracts in the market have likely increased since the facilities were
25 acquired in late 2016.

1 **III. ECONOMIC ANALYSIS OF THE TRANSACTION**

2
3 Q. HOW DID THE COMPANY EVALUATE THE COST-EFFECTIVENESS OF THE MEC
4 FACILITY TRANSACTION?

5 A. The Company principally used the Strategist resource planning model (Strategist)
6 to aid in its economic analysis.

7
8 Q. WHAT IS STRATEGIST?

9 A. Strategist is a modeling program that simulates the operation of the NSP System
10 and estimates the total cost of energy over the life of a project on a present value
11 basis. Strategist can be used to test results under a range of input assumptions,
12 also known as sensitivities. The Company uses this tool, which is industry
13 standard, for the majority of its resource planning efforts.

14
15 Q. HOW DID THE COMPANY USE STRATEGIST TO ANALYZE THE MEC I AND MEC
16 II TRANSACTIONS?

17 A. For this analysis, the Company simulated the operation of the NSP System
18 through 2057 and compared system costs of Company ownership of the MEC
19 Facility to system costs when the output of the MEC Facility is purchased under
20 the existing PPAs. This analysis indicates that customers are expected to realize
21 some savings under Company ownership.

22
23 Q. WHAT BROAD CONCLUSIONS CAN BE DRAWN FROM THE COMPANY'S ECONOMIC
24 ANALYSIS OF THE PROPOSED TRANSACTION?

25 A. I conclude that the proposed transaction is cost effective, with overall system
26 costs being lowered, on a present value of revenue requirements (PVRR) basis,
27 over the life of the MEC Facility with Company ownership than without it. This

1 analysis is validated through the several scenarios and different cases utilized by
2 the Company to perform its economic assessment. Table 1, below, provides
3 high-level results of the Company's economic analysis.
4

5 **Table 1: Overall PVRR Savings**

| Total PVRR Savings | |
|---------------------------|---------------|
| Modified IRP Scenario | \$142 million |
| 85-by-30 Scenario | \$66 million |

6
7 Q. IN GENERAL, WHAT IS THE SOURCE OF THE SAVINGS ASSOCIATED WITH THE
8 TRANSFER OF OWNERSHIP?

9 A. As explained above, the Strategist economic modeling analysis compares costs
10 under the existing PPAs to costs under the ownership proposal. The cost savings
11 under the ownership proposal are achieved by avoiding the costs that would be
12 incurred under the existing PPAs as well as utilizing the MEC Facility resource
13 over a longer service life.
14

15 Q. WHAT SCENARIOS DID THE COMPANY MODEL?

16 A. To assess and confirm the benefits of the transfer of ownership under a range of
17 potential outcomes, the Company modeled two different expansion plan
18 scenarios: the *Modified IRP* and *85-by-30 Plan* scenarios. Table 2 shows the total
19 nameplate additions in MW from 2019-2030 under each scenario.
20

1 **Table 2: 2019-2030 Total Capacity Additions by Scenario (MW)**

| | Modified IRP | 85-by-30 Plan |
|------------------------|---------------------|----------------------|
| Mankato Owned | 762 | 762 |
| Sherco CC | 835 | 835 |
| Greenfield CC | 0 | 0 |
| Greenfield CT | 642 | 0 |
| Brownfield H CT | 642 | 0 |
| Brownfield F CT | 0 | 0 |
| Wind Additions | 2,212 | 2,962 |
| Solar Additions | 1,462 | 6,462 |
| Total Additions | 6,555 | 11,021 |

2
3 Q. PLEASE DESCRIBE THE *MODIFIED IRP* SCENARIO.

4 A. The *Modified IRP* scenario presents an evaluation of the proposed transaction
5 within the context of the previous resource plan. In other words, the *Modified*
6 *IRP* scenario provides an analysis of the transfer of ownership using resource
7 assumptions consistent with a reference case that reflects an update from the
8 outcome of the Company’s last resource planning cycle. The Strategist modeling
9 conducted for the MEC Facility also includes the most recent load forecast, fuel
10 price forecasts, and updated pricing for renewable resources, among other
11 assumptions including approximately 4 GWs of nameplate wind resources.
12 Table 3 identifies the expansion plan for this scenario.

1 **Table 3: Modified IRP Scenario Expansion Plan – Company Ownership**

| | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---------------------------|------|-------|------|------|------|------|------|------|------|------|------|------|------|------|
| Firm Capacity | | | | | | | | | | | | | | |
| MEC I | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MEC II | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mankato Owned | 0 | 627 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Sherco CC | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 728 | 0 | 0 | 0 | 0 |
| Greenfield CC | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Greenfield CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 642 | 0 |
| Brownfield H CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 321 | 0 | 0 | 321 | 0 |
| Brownfield F CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Nameplate Capacity | | | | | | | | | | | | | | |
| Wind | 0 | 1,155 | 400 | 300 | 0 | 126 | 0 | 20 | 21 | 67 | 35 | 80 | 8 | 206 |
| Solar | 0 | 0 | 0 | 0 | 0 | 412 | 304 | 197 | 147 | 0 | 402 | 0 | 0 | 0 |

| | 2032 | 2033 | 2034 | 2035 | 2036 | 2037 | 2038 | 2039 | 2040 | 2041 | 2042 | 2043 | 2044 | 2045 |
|---------------------------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|
| Firm Capacity | | | | | | | | | | | | | | |
| MEC I | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MEC II | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mankato Owned | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Sherco CC | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Greenfield CC | 0 | 844 | 0 | 844 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Greenfield CT | 0 | 0 | 321 | 0 | 0 | 0 | 642 | 321 | 0 | 642 | 321 | 0 | 0 | 0 |
| Brownfield H CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Brownfield F CT | 200 | 0 | 200 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Nameplate Capacity | | | | | | | | | | | | | | |
| Wind | 87 | 379 | 113 | 29 | 334 | 7 | 0 | 6 | 142 | 181 | 183 | 0 | 79 | 38 |
| Solar | 0 | 0 | 0 | 0 | 29 | 0 | 0 | 0 | 0 | 0 | 323 | 236 | 126 | 25 |

| | 2046 | 2047 | 2048 | 2049 | 2050 | 2051 | 2052 | 2053 | 2054 | 2055 | 2056 | 2057 | Total |
|---------------------------|------|------|------|------|------|------|------|------|------|------|------|------|-------|
| Firm Capacity | | | | | | | | | | | | | |
| MEC I | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MEC II | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mankato Owned | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 627 |
| Sherco CC | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 728 |
| Greenfield CC | 844 | 0 | 0 | 844 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 3,376 |
| Greenfield CT | 0 | 0 | 321 | 0 | 0 | 0 | 0 | 321 | 321 | 0 | 321 | 0 | 4,173 |
| Brownfield H CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 642 |
| Brownfield F CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 400 |
| Nameplate Capacity | | | | | | | | | | | | | |
| Wind | -44 | -48 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 3,903 |
| Solar | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2,201 |

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Q. WHAT IS THE FOUNDATION OF THE 85-BY-30 PLAN SCENARIO?

A. In late 2017, Xcel Energy’s CEO, Ben Fowke, presented the Company’s plan to achieve aspirational carbon reduction goals by 2030 by generating 60 percent of NSP’s generation from renewable resources and 85 percent of NSP’s generation from carbon-free resources. The Company has since affirmed its commitment to achieve 85 percent of our generation from carbon-free sources by 2030 in other forums.

1 Q. PLEASE DESCRIBE THE *85-BY-30 PLAN* SCENARIO.

2 A. The Company included the *85-by-30 Plan* scenario to evaluate the proposed
3 transfer of ownership under a scenario consistent with Xcel Energy's 85 percent
4 goal. The *85-by-30 Plan* reflects renewable expansion that the Company believes
5 will help achieve carbon reduction goals. This scenario includes more solar by
6 2030, resulting in 60 percent of generation coming from renewable resources.
7 This scenario also dispatches the A.S. King plant on an economic basis beginning
8 in 2028 rather than its current must-run status to accommodate the much higher
9 levels of renewables. It should be noted, however, that the *85-by-30 Plan* scenario
10 does not fully achieve, without other system changes, 85 percent carbon free
11 generation by 2030 but rather only gets to about 79 percent. The renewable
12 expansion through 2057 under the *85-by-30 Plan* scenario is shown, below, in
13 Table 4:

14

1 **Table 4: 85-by-30 Plan Scenario Expansion Plan – Company Ownership**

| | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---------------------------|------|-------|------|------|------|------|-------|------|-------|-------|-------|------|-------|------|
| Firm Capacity | | | | | | | | | | | | | | |
| MEC I | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MEC II | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mankato Owned | 0 | 627 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Sherco CC | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 728 | 0 | 0 | 0 | 0 |
| Greenfield CC | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Greenfield CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Brownfield H CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Brownfield F CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Nameplate Capacity | | | | | | | | | | | | | | |
| Wind | 0 | 1,155 | 400 | 300 | 0 | 876 | 0 | 20 | 21 | 67 | 35 | 80 | 8 | 206 |
| Solar | 0 | 0 | 0 | 0 | 0 | 412 | 1,304 | 197 | 1,147 | 1,000 | 1,402 | 0 | 1,000 | 0 |

| | 2032 | 2033 | 2034 | 2035 | 2036 | 2037 | 2038 | 2039 | 2040 | 2041 | 2042 | 2043 | 2044 | 2045 |
|---------------------------|------|------|------|-------|------|------|------|------|------|------|------|------|------|------|
| Firm Capacity | | | | | | | | | | | | | | |
| MEC I | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MEC II | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mankato Owned | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Sherco CC | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Greenfield CC | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 844 | 0 | 0 | 0 | 0 |
| Greenfield CT | 0 | 0 | 0 | 321 | 0 | 321 | 321 | 321 | 0 | 0 | 0 | 0 | 0 | 0 |
| Brownfield H CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Brownfield F CT | 0 | 0 | 200 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Nameplate Capacity | | | | | | | | | | | | | | |
| Wind | 87 | 379 | 113 | 29 | 334 | 7 | 0 | 6 | 892 | 181 | 183 | 0 | 79 | 38 |
| Solar | 0 | 500 | 0 | 1,000 | 29 | 0 | 500 | 0 | 0 | 0 | 323 | 736 | 126 | 25 |

| | 2046 | 2047 | 2048 | 2049 | 2050 | 2051 | 2052 | 2053 | 2054 | 2055 | 2056 | 2057 | Total |
|---------------------------|------|------|------|------|------|------|------|------|------|------|------|------|--------|
| Firm Capacity | | | | | | | | | | | | | |
| MEC I | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MEC II | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mankato Owned | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 627 |
| Sherco CC | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 728 |
| Greenfield CC | 0 | 0 | 0 | 844 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1,688 |
| Greenfield CT | 321 | 0 | 321 | 0 | 0 | 0 | 0 | 0 | 321 | 0 | 0 | 321 | 2,568 |
| Brownfield H CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Brownfield F CT | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 200 |
| Nameplate Capacity | | | | | | | | | | | | | |
| Wind | -44 | -48 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 5,403 |
| Solar | 0 | 0 | 500 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 10,201 |

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Q. DO THE OWNERSHIP SCENARIOS DEMONSTRATE A CAPACITY NEED FOR BOTH MEC I AND MEC II IN THE NEAR TERM?

A. Yes. Owning both MEC I and MEC II results in the MEC Facility asset remaining on the system for a substantially longer period of time than allowed by the current MEC PPAs, as the Company expects to be able to use MEC I through 2046 and MEC II through 2054. The MEC Facility asset will therefore be available to meet capacity needs that arise resulting from the upcoming expiration of several PPAs, including the expiration of the Manitoba Hydro and Cannon Falls PPAs in 2025 and the MEC I and Cottage Grove PPAs in 2026.

1 Additionally, the mid-2020s capacity need identified in the Company’s 2015
2 MEC II ADP application still exists due to scheduled PPA expirations and plant
3 retirements.

4
5 I note that due to this, the MEC II component of the proposed transaction
6 differs from the PPA ADP request dismissed without prejudice by the
7 Commission in Case No. PU-15-96. This is because while the need for the
8 facility is still several years out, customers will have the benefits of the MEC
9 Facility for a significantly longer period – more than double the amount of time
10 than the PPA term.

11
12 Q. WILL THE MEC FACILITY TRANSACTION IMPACT THE COMPANY’S COMMITMENT
13 TO LOCATE A NATURAL GAS PLANT IN NORTH DAKOTA BY THE END OF 2025?

14 A. No. The Company does not believe its commitments to locate a natural gas-
15 fired plant in eastern North Dakota will be materially impacted by the proposed
16 transaction. The Company’s net capacity position assuming no new capacity
17 resources are added other than the Mankato resource via the ownership option
18 and the Sherco Combined Cycle will be in deficit in 2026, supporting the
19 procurement of a combustion turbine in North Dakota to meet that need in as
20 early as 2025.

21
22 I note that if the Company did not acquire the MEC Facility, Xcel Energy would
23 still be committed to the MEC I PPA until 2026 and the MEC II PPA for 20
24 years after the in-service of the facility. Consequently, the need drivers for the
25 2025 combustion turbine in eastern North Dakota are not impacted by the
26 proposed transaction. To that end, the current application is more related to the

1 prudence of the proposed ownership structure rather than a more traditional
2 analysis for a resource addition.

3
4 Q. WHAT WAS THE RESULT OF THE ECONOMIC ANALYSIS PERFORMED USING THE
5 STRATEGIST TOOL?

6 A. The analysis indicates that the transfer of ownership proposal results in net
7 savings for our customers under all sensitivity tests conducted, consistent with
8 the “least cost” requirements of the Commission’s planning paradigm, discussed
9 in more detail in the Direct Testimony of Company witness Ms. Bria Shea. As
10 already noted, significant benefits are due to the offset of the costs under the
11 existing PPAs as well as the benefits of utilizing the MEC Facility beyond its
12 current PPA term. Tables 5 and 6, below, categorize the costs under the *Modified*
13 *IRP* and *85-by-30 Plan* scenarios. Both tables show the net present value of the
14 full modeling period (2018-2057) on a PVRR basis.

15
16 **Table 5: PVRR Savings from Modified IRP Scenario**

| | PVRR |
|--|--------------|
| Capital Cost of Mankato Purchase | 915 |
| Fixed Savings of Mankato PPA | (555) |
| Fixed Cost/Expansion Plan Cost/(Savings) | (359) |
| VOM Cost/(Savings) | (47) |
| Fuel Cost/ (Savings) | 21 |
| Market Cost/(Savings) | (71) |
| PPA Starts/Own Start Fuel Cost/(Savings) | (46) |
| Total Cost/(Savings) | (142) |

17

Table 6: PVRR Savings from 85-by-30 Plan Scenario

| | PVRR |
|--|-------------|
| Capital Cost of Mankato Purchase | 915 |
| Fixed Savings of Mankato PPA | (555) |
| Fixed Cost/Expansion Plan Cost/(Savings) | (365) |
| VOM Cost/(Savings) | (28) |
| Fuel Cost/ (Savings) | 13 |
| Market Cost/(Savings) | (6) |
| PPA Starts/Own Start Fuel Cost/(Savings) | (39) |
| Total Cost/(Savings) | (66) |

Q. WHAT DO THESE TABLES SHOW?

A. The proposed transfer of ownership results in cost/savings impacts in a number of different areas.

- Significant fixed cost savings are derived from avoided demand charges under the existing PPAs;
- Sizeable Fixed Expansion Plan Cost savings are also generated from the avoided fixed costs of procuring replacement capacity after the existing PPAs expire.
- Some variable O&M and start costs are avoided due to the structure of the PPAs compared to Company ownership.
- Fuel costs increase slightly due to increased reliance on MEC to offset market purchases. Under an *85-by-30 Plan* future, the ability to offset market purchases is significantly reduced.

Q. WHAT ASSUMPTIONS DID THE COMPANY MAKE IN DEVELOPING THIS ANALYSIS?

A. The assumptions for the economic assessment of the proposed transfer of ownership are based on the Company's most recent resource planning cycle. But, given the passage of time, the expansion plan has been updated to reflect the Company's most recent wind investments and other changed circumstances.

1 A detailed description of the Strategist assumptions is included in Schedule 1 to
2 my Direct Testimony.

3
4 Q. DID THE COMPANY MODEL SENSITIVITIES IN DEVELOPING THE ANALYSIS?

5 A. Yes. Given the uncertainty associated with many of the key assumptions, the
6 Company also modeled a number of sensitivities to test the benefits of the
7 proposed transfer of ownership under a range of potential outcomes, consistent
8 with the Commission's resource planning philosophies. These sensitivities
9 include natural gas prices, forecasted load, Markets-Off, and ongoing MEC costs.
10 I describe in more detail each of these sensitivities below.

11
12 Q. PLEASE DESCRIBE THE NATURAL GAS PRICES SENSITIVITIES.

13 A. Our natural gas price forecast is based on a blend of the latest market information
14 and long-term fundamentally-based forecasts acquired from third parties. We
15 have included a low and high gas price sensitivity to evaluate the impacts of
16 variations in gas prices on the proposed transfer of ownership.

17
18 Q. PLEASE DESCRIBE THE FORECASTED LOAD SENSITIVITIES.

19 A. The modeling includes the most recent load forecast, which was developed in the
20 fall of 2018. The high and low load sensitivities were developed by increasing
21 and decreasing forecasted load one standard deviation from the median forecast.

22
23 Q. PLEASE DESCRIBE THE MARKETS-OFF SENSITIVITIES.

24 A. In this sensitivity, the model does not allow market purchases and sales. Thus,
25 the cost-effectiveness of resource additions are based on their effectiveness in
26 serving only NSP System needs. Because the markets-off sensitivity does not
27 allow market purchases or sales, any generation in excess of system requirements

1 is categorized as “dump energy.” We have included sensitivities that give a
2 reduced value of 50 percent of the forecasted LMP to any dump energy and a
3 sensitivity that gives no value to dump energy.
4

5 Q. PLEASE DESCRIBE THE ONGOING MEC COSTS SENSITIVITIES.

6 A. Ongoing costs at MEC are assumed to escalate at a rate of approximately two
7 percent annually. The low and high sensitivities test annual escalation rates of
8 one percent and three percent, respectively.
9

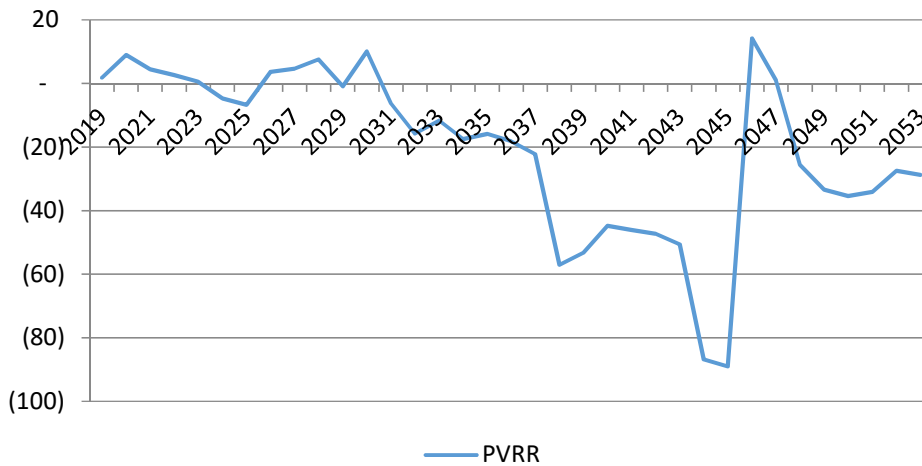
10 Q. WHAT DO YOU CONCLUDE FROM THIS ANALYSIS?

11 A. I conclude that the transfer of ownership proposal will provide cost savings to
12 the NSP System in a number of different areas over the life of the MEC Facility.
13

14 Q. DID THE COMPANY ANALYZE HOW THESE COST SAVINGS EVOLVE OVER THE LIFE
15 OF THE TRANSACTION?

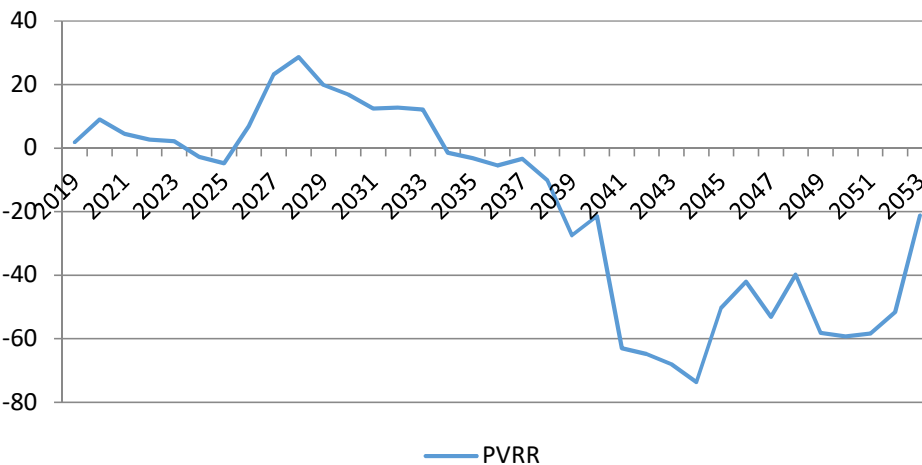
16 A. Yes. To understand how the costs (savings) change over time, Figures 1 and 2
17 below visually portray the annual costs (savings) impacts of the transfer of
18 ownership relative to the existing PPAs under both scenarios.
19

**Figure 1: Annual Cost/Savings
Modified IRP (\$millions)**



1
2

**Figure 2: Annual Cost/Savings
85-by-30 Plan (\$millions)**



3
4

5 Q. WHAT ASSUMPTIONS DID THE COMPANY USE IN CREATING THE ABOVE FIGURES?

6 A. As mentioned previously, the assumptions for the economic assessment of the
7 proposed transfer of ownership should be largely consistent with the
8 assumptions that will be used in our next resource planning process. We have

1 used updated load forecasts, fuel price forecasts, resource cost assumptions, etc.
2 to reflect our most up-to-date expectations for key variables in our modeling
3 efforts. Ownership was assessed under two scenarios which are intended to help
4 serve as two bookends to frame the potential benefits of the transaction under
5 two very different potential paths. The *Modified IRP* scenario represents a
6 business as usual approach with marginal renewable and carbon free resource
7 additions whereas the *85-by-30 Plan* scenario represents a rapid carbon reduction
8 approach with significant renewable additions. A detailed description of the
9 Strategist assumptions is included in Schedule 1 to my Direct Testimony.

10
11 Q. WHAT DO FIGURES 1 AND 2 DEMONSTRATE?

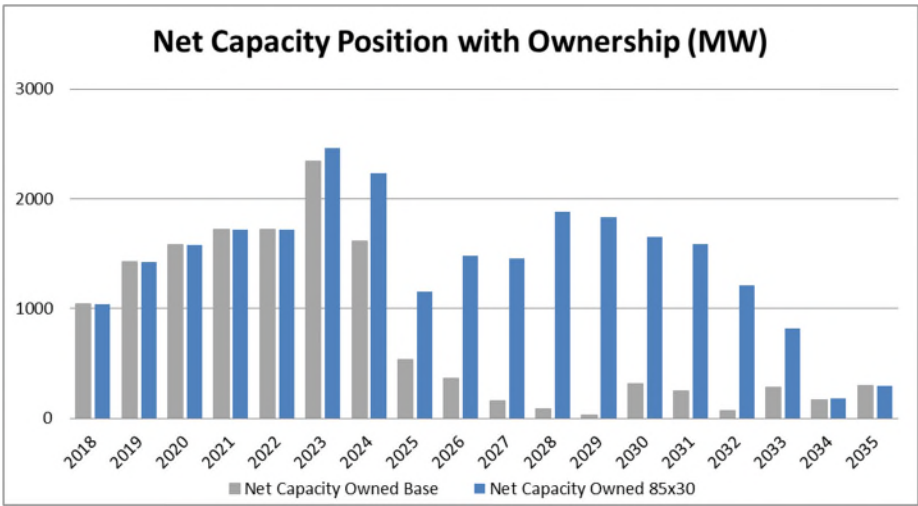
12 A. The benefits of the transfer of ownership increase in the early 2030s, when the
13 MEC Facility can be relied on for economic capacity and energy as the nuclear
14 units are retired. Prior to the early 2030s, the PVRR comparison of ownership
15 to the existing PPAs shows approximately equal annual savings.

16
17 Q. SPECIFIC TO FIGURE 2, WHAT IS CAUSING THE SLIGHT INCREASE IN ANNUAL
18 COSTS FROM THE MID-2020S TO THE EARLY 2030S?

19 A. The assumptions made for the *85-by-30 Plan* scenario result in considerable levels
20 of surplus portfolio capacity length in the mid-2020s to early 2030s. The costs
21 of carrying this surplus capacity are key drivers in the increase in annual costs
22 displayed in Figure 2, above. However, the Company expects to be able to utilize
23 MEC I through 2046 and MEC II through 2054, increasing the benefits to
24 customers over a longer period as compared to the PPAs. Figures 3 and 4,
25 below, show the amount of surplus net capacity associated with both the *Modified*
26 *IRP* and *85-by-30 Plan* scenarios under both ownership and existing PPA
27 structures.

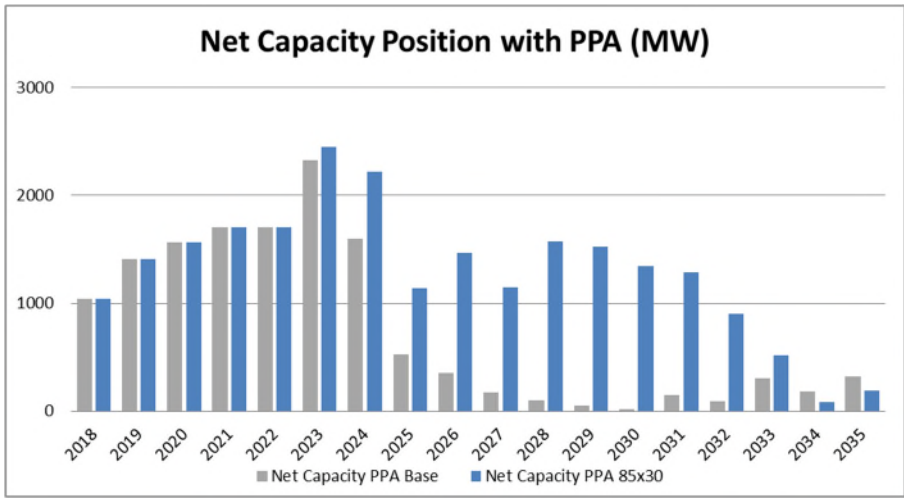
1
2

Figure 3: Net Capacity Position with Ownership (MW)



3
4
5

Figure 4: Net Capacity Position with MEC PPA (MW)



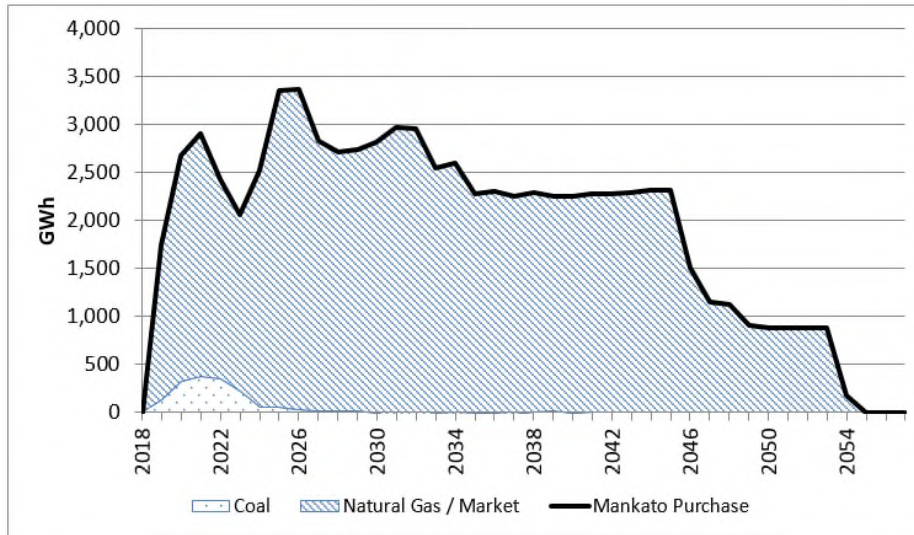
6
7

8 Q. WHAT GENERATION AND/OR MARKET PURCHASES ARE DISPLACED BY AN
9 OWNED MEC RESOURCE UNDER THE 85-BY-30 PLAN SCENARIO?

10 A. While some coal is displaced in the near-term the energy from the MEC Facility
11 primarily displaces natural gas and market purchases. As a combined cycle, MEC
12 is more efficient than combustion turbines or older CCs and mitigates the risk
13 of greater market purchases in the future. Figure 4, below, shows the generation

1 and/or market purchases that are displaced by the Company's ownership of the
2 MEC Facility under the *85-by-30 Plan* scenario.

3
4 **Figure 4: Displaced Energy (GWh)**



5
6
7 Additionally, relatively more energy is assumed to be displaced under Company
8 ownership, due to the expected additional capacity of the MEC Facility that was
9 not contemplated under the existing PPAs. As a dispatchable resource,
10 generation from the MEC Facility will offset higher cost and less efficient
11 generation.

12
13 Q. WHAT IS THE ESTIMATED IMPACT OF THE TRANSFER OF OWNERSHIP ON THE
14 RATES PAID BY THE COMPANY'S NORTH DAKOTA CUSTOMERS?

15 A. Based on the results of the Company's Strategist modeling, the Company expects
16 a slight increase for residential customers during the early years of ownership due
17 to the purchase as compared to the PPA. The Company then expects that
18 beginning in 2024, the cost of ownership will more than offset due to avoiding

1 costs that would be incurred under the existing PPA as well as utilizing the MEC
2 Facility over a longer service life.

3
4 Q. PLEASE EXPLAIN HOW YOU REACHED THAT CONCLUSION.

5 A. To develop the rate impacts analysis, the Company began with the incremental
6 impacts of owning the MEC Facility as determined by the Strategist modeling
7 that was conducted. Specifically, the Company used the PVRR sensitivity
8 outputs from the *85-by-30 Plan* scenario, as the Company believes that this
9 scenario most closely reflects the impacts to customer bills.

10
11 Using the annual system-wide costs impact from Strategist, the Company then
12 applied a jurisdictional allocator based on a current sales forecast to determine
13 the costs allocated to the North Dakota jurisdiction. The jurisdictional costs
14 were then allocated to classes based on Class Cost of Service Study allocation
15 factors approved in the Company's last North Dakota rate case order.

16
17 Q. HOW WILL THESE CHANGES IN REVENUE REQUIREMENTS BE REFLECTED ON
18 NORTH DAKOTA CUSTOMERS' BILLS?

19 A. Table 7, below, shows the forecasted incremental impact on average monthly
20 bills in North Dakota from 2020 to 2024.

21

1 **Table 7: ND Forecasted Incremental Impact on Average Monthly Bills**

| | <u>Residential</u> | <u>Commercial Non Demand</u> | <u>C&I Demand Billed *</u> |
|--|---------------------------|-------------------------------------|---------------------------------------|
| 2020 | \$0.18 | \$0.24 | \$5.91 |
| 2021 | \$0.10 | \$0.11 | \$2.93 |
| 2022 | \$0.07 | \$0.05 | \$1.53 |
| 2023 | \$0.06 | \$0.03 | \$1.03 |
| 2024 | -\$0.02 | -\$0.10 | -\$2.18 |
| * Customer kWh usage and rate impacts for C&I demand billed customers varies significantly | | | |

2

3

4

IV. CONCLUSION

5

6 Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?

7 A. Yes, it does.

I. Strategist Modeling Assumptions

1. Discount Rate and Capital Structure

The discount rate used for levelized cost calculations and the present value of modeled costs is 6.53 percent. The rates shown in Table 1 were calculated by taking a weighted average of NSP jurisdictions from the April 2018 Corporate Assumptions Memo.

Table 1: Capital Structure

| | Capital Structure | Allowed Return | Before Tax Electric WACC | After Tax Electric WACC |
|-----------------|--------------------------|-----------------------|---------------------------------|--------------------------------|
| Long-Term Debt | 45.60% | 4.87% | 2.22% | 1.32% |
| Common Equity | 52.50% | 9.39% | 4.93% | 4.93% |
| Short-Term Debt | 1.90% | 2.85% | 0.05% | 0.05% |
| Total | | | 7.20% | 6.30% |

2. Inflation Rates

The inflation rates are used for existing resources, generic resources, and other costs related to general inflationary trends in the modeling and are developed using long-term forecasts from Global Insight. The General inflation rate is from the “Chained Price Index for Total Personal Consumption Expenditures” published in the second quarter of 2018.

- General inflation – The inflation rate used for construction (capital) costs and any other escalation factor related to general inflationary trends is 2.0%.

3. Reserve Margin

The reserve margin at the time of MISO’s peak is 8.4 percent. The coincidence factor between the NSP System and MISO system peak is 5 percent. Therefore, the effective reserve margin is:

$$(1 - 5\%) * (1 + 8.4\%) - 1 = 2.98\%.$$

Table 2: Reserve Margin

| Reserve Margin | |
|---|-------|
| Coincidence Factor | 5.00% |
| MISO Coincident Peak Reserve Margin % | 8.40% |
| Effective RM Based on Non-coincident Peak | 2.98% |

4. Demand and Energy Forecast

The Fall 2018 Load Forecast developed by the Xcel Energy Load Forecasting group is used. The forecast is shown with no DG solar reduction, as solar was modeled as a resource.

Table 3: Fall 2018 Demand and Energy Forecast

| Demand (MW) | | | | | Energy (GWh) | | | | |
|-------------|--------------|--------------------------------|----------------------|------------------------|--------------|--------------|--------------------------------|----------------------|------------------------|
| Year | Model Output | W/ Hist DSM, Building Code Adj | w DSMEff Adjustments | Final w EV Adjustments | Year | Model Output | W/ Hist DSM, Building Code Adj | w DSMEff Adjustments | Final w EV Adjustments |
| 2018 | 10,415 | 9,241 | 9,151 | 9,152 | 2018 | 50,447 | 44,348 | 43,909 | 43,914 |
| 2019 | 10,424 | 9,313 | 9,131 | 9,136 | 2019 | 50,530 | 44,649 | 43,772 | 43,798 |
| 2020 | 10,499 | 9,399 | 9,146 | 9,156 | 2020 | 50,847 | 45,129 | 43,800 | 43,865 |
| 2021 | 10,559 | 9,497 | 9,173 | 9,191 | 2021 | 50,746 | 45,223 | 43,449 | 43,560 |
| 2022 | 10,621 | 9,623 | 9,226 | 9,251 | 2022 | 50,844 | 45,598 | 43,375 | 43,529 |
| 2023 | 10,684 | 9,719 | 9,251 | 9,285 | 2023 | 50,991 | 45,857 | 43,186 | 43,394 |
| 2024 | 10,755 | 9,831 | 9,291 | 9,329 | 2024 | 51,326 | 46,318 | 43,189 | 43,425 |
| 2025 | 10,842 | 9,949 | 9,338 | 9,376 | 2025 | 51,333 | 46,589 | 43,021 | 43,257 |
| 2026 | 10,939 | 10,101 | 9,418 | 9,456 | 2026 | 51,483 | 47,061 | 43,044 | 43,281 |
| 2027 | 11,038 | 10,287 | 9,533 | 9,571 | 2027 | 51,699 | 47,722 | 43,256 | 43,493 |
| 2028 | 11,140 | 10,494 | 9,669 | 9,706 | 2028 | 52,079 | 48,780 | 43,852 | 44,089 |
| 2029 | 11,232 | 10,634 | 9,737 | 9,775 | 2029 | 52,105 | 49,097 | 43,735 | 43,972 |
| 2030 | 11,320 | 10,795 | 9,827 | 9,864 | 2030 | 52,279 | 49,704 | 43,893 | 44,130 |
| 2031 | 11,418 | 10,940 | 9,899 | 9,937 | 2031 | 52,516 | 50,195 | 43,935 | 44,172 |
| 2032 | 11,518 | 11,065 | 10,044 | 10,082 | 2032 | 52,895 | 50,712 | 44,424 | 44,661 |
| 2033 | 11,619 | 11,204 | 10,201 | 10,239 | 2033 | 52,931 | 50,918 | 44,639 | 44,875 |
| 2034 | 11,717 | 11,333 | 10,331 | 10,369 | 2034 | 53,112 | 51,274 | 44,995 | 45,232 |
| 2035 | 11,813 | 11,443 | 10,441 | 10,478 | 2035 | 53,346 | 51,577 | 45,298 | 45,534 |
| 2036 | 11,912 | 11,568 | 10,566 | 10,604 | 2036 | 53,746 | 52,103 | 45,806 | 46,042 |
| 2037 | 12,006 | 11,675 | 10,672 | 10,710 | 2037 | 53,750 | 52,169 | 45,890 | 46,126 |
| 2038 | 12,100 | 11,769 | 10,766 | 10,804 | 2038 | 53,911 | 52,329 | 46,050 | 46,287 |
| 2039 | 12,197 | 11,867 | 10,864 | 10,902 | 2039 | 54,165 | 52,584 | 46,305 | 46,541 |
| 2040 | 12,301 | 11,970 | 10,968 | 11,005 | 2040 | 54,589 | 53,007 | 46,709 | 46,946 |
| 2041 | 12,396 | 12,065 | 11,063 | 11,101 | 2041 | 54,599 | 53,018 | 46,739 | 46,975 |
| 2042 | 12,488 | 12,157 | 11,155 | 11,192 | 2042 | 54,767 | 53,186 | 46,907 | 47,143 |
| 2043 | 12,581 | 12,250 | 11,248 | 11,285 | 2043 | 55,031 | 53,450 | 47,171 | 47,407 |
| 2044 | 12,693 | 12,362 | 11,360 | 11,398 | 2044 | 55,467 | 53,884 | 47,587 | 47,823 |
| 2045 | 12,765 | 12,434 | 11,432 | 11,469 | 2045 | 55,503 | 53,921 | 47,642 | 47,879 |
| 2046 | 12,851 | 12,520 | 11,518 | 11,556 | 2046 | 55,700 | 54,119 | 47,840 | 48,076 |
| 2047 | 12,947 | 12,616 | 11,614 | 11,652 | 2047 | 55,996 | 54,415 | 48,136 | 48,372 |
| 2048 | 13,035 | 12,705 | 11,703 | 11,741 | 2048 | 56,359 | 55,038 | 48,740 | 48,977 |
| 2049 | 13,124 | 12,794 | 11,792 | 11,830 | 2049 | 56,435 | 54,854 | 48,575 | 48,811 |
| 2050 | 13,213 | 12,883 | 11,881 | 11,919 | 2050 | 56,667 | 55,085 | 48,806 | 49,042 |
| 2051 | 13,302 | 12,972 | 11,970 | 12,008 | 2051 | 56,899 | 55,316 | 49,037 | 49,274 |
| 2052 | 13,391 | 13,062 | 12,059 | 12,097 | 2052 | 57,288 | 55,700 | 49,403 | 49,640 |
| 2053 | 13,480 | 13,151 | 12,148 | 12,186 | 2053 | 57,362 | 55,779 | 49,500 | 49,736 |
| 2054 | 13,595 | 13,265 | 12,263 | 12,301 | 2054 | 57,812 | 56,228 | 49,949 | 50,185 |
| 2055 | 13,684 | 13,355 | 12,352 | 12,390 | 2055 | 58,043 | 56,459 | 50,180 | 50,417 |
| 2056 | 13,773 | 13,444 | 12,441 | 12,479 | 2056 | 58,436 | 56,847 | 50,549 | 50,786 |
| 2057 | 13,862 | 13,533 | 12,531 | 12,568 | 2057 | 58,507 | 56,922 | 50,643 | 50,880 |

5. DSM Forecast

The DSM forecast corresponds to what was used in the 2018v2.0 Load Forecast and assumes impacts expected at a 75 percent rebate level which equals roughly 1.5 percent of sales through the planning period and is what is embedded in the 2018v2 Load Forecast.

Table 4: DSM Forecast

| Year | Energy (MWh) | Demand (MW) |
|-------------|---------------------|--------------------|
| 2018 | 439 | 114 |
| 2019 | 877 | 229 |
| 2020 | 1,330 | 316 |
| 2021 | 1,774 | 402 |
| 2022 | 2,223 | 489 |
| 2023 | 2,671 | 576 |
| 2024 | 3,129 | 663 |
| 2025 | 3,568 | 750 |
| 2026 | 4,017 | 837 |
| 2027 | 4,465 | 924 |
| 2028 | 4,928 | 1,011 |
| 2029 | 5,362 | 1,097 |
| 2030 | 5,811 | 1,184 |
| 2031 | 6,259 | 1,271 |
| 2032 | 6,287 | 1,244 |
| 2033 | 6,279 | 1,216 |
| 2034 | 6,279 | 1,216 |
| 2035 | 6,279 | 1,216 |
| 2036 | 6,297 | 1,216 |
| 2037 | 6,279 | 1,216 |
| 2038 | 6,279 | 1,216 |
| 2039 | 6,279 | 1,216 |
| 2040 | 6,297 | 1,216 |
| 2041 | 6,279 | 1,216 |
| 2042 | 6,279 | 1,216 |
| 2043 | 6,279 | 1,216 |
| 2044 | 6,297 | 1,216 |
| 2045 | 6,279 | 1,216 |
| 2046 | 6,279 | 1,216 |
| 2047 | 6,279 | 1,216 |
| 2048 | 6,297 | 1,216 |
| 2049 | 6,279 | 1,216 |
| 2050 | 6,279 | 1,216 |
| 2051 | 6,279 | 1,216 |
| 2052 | 6,297 | 1,216 |
| 2053 | 6,279 | 1,216 |
| 2054 | 6,279 | 1,216 |
| 2055 | 6,279 | 1,216 |
| 2056 | 6,297 | 1,216 |
| 2057 | 6,279 | 1,216 |

6. Demand Response Forecast

The Load Management Forecast used was developed by the Xcel Energy Load Research group, 2018v4 vintage plus 406 MW of incremental generic DR starting in 2023. The table below shows the July demand.

Table 5: 2018 Load Management Forecast

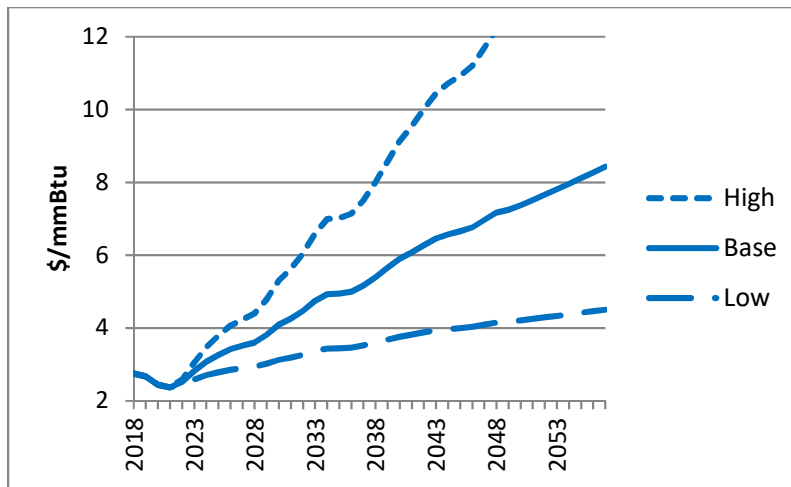
| DR Forecast | |
|-------------|------------------|
| Year | July Demand (MW) |
| 2018 | 899 |
| 2019 | 916 |
| 2020 | 932 |
| 2021 | 948 |
| 2022 | 962 |
| 2023 | 1,409 |
| 2024 | 1,413 |
| 2025 | 1,418 |
| 2026 | 1,423 |
| 2027 | 1,418 |
| 2028 | 1,408 |
| 2029 | 1,398 |
| 2030 | 1,388 |
| 2031 | 1,378 |
| 2032 | 1,369 |
| 2033 | 1,360 |
| 2034 | 1,351 |
| 2035 | 1,343 |
| 2036 | 1,335 |
| 2037 | 1,327 |
| 2038 | 1,319 |
| 2039 | 1,312 |
| 2040 | 1,304 |
| 2041 | 1,297 |
| 2042 | 1,291 |
| 2043 | 1,284 |
| 2044 | 1,277 |
| 2045 | 1,271 |
| 2046 | 1,265 |
| 2047 | 1,259 |
| 2048 | 1,252 |
| 2049 | 1,246 |
| 2050 | 1,240 |
| 2051 | 1,233 |
| 2052 | 1,227 |
| 2053 | 1,221 |
| 2054 | 1,214 |
| 2055 | 1,208 |
| 2056 | 1,202 |
| 2057 | 1,196 |

7. Natural Gas Price Forecasts

Henry Hub natural gas prices are developed using a blend of market information (New York Mercantile Exchange futures prices) and long-term fundamentally-based forecasts from Wood Mackenzie, Cambridge Energy Research Associates (CERA), and Petroleum Industry Research Associates (PIRA).

Gas Prices as of October 18, 2018 were used. High and low gas price sensitivities were performed by adjusting the growth rate up and down by 50 percent from the base natural gas cost forecast starting in year 2022.

Figure 1: Ventura Natural Gas Price Forecast and Sensitivities



8. Natural Gas Transportation Costs

Gas transportation variable costs include the gas transportation charges and the Fuel Lost & Unaccounted (FL&U) for all of the pipelines the gas flows through from the Ventura Hub to the generators facility. The FL&U charge is stated as a percentage of the gas expected to be consumed by the plant, effectively increasing the gas used to operate the plant, and is at the price of gas commodity being delivered to the plant. Table 10 contains gas transportation charges for generic thermal resources.

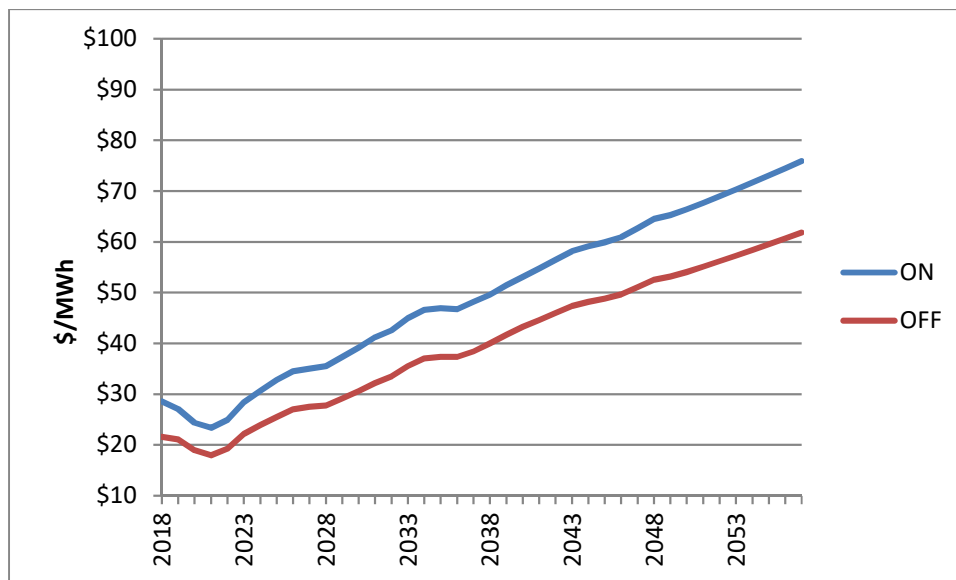
9. Natural Gas Demand Charges

Gas demand charges are fixed annual payments applied to resources to guarantee that natural gas will be available (normally called “firm gas”). Typically, firm gas is obtained to meet the needs of the winter peak as enough gas is normally available during the summer. Table 10 contains gas demand charges for generic thermal resources.

10. Electric Power Market Prices

In addition to resources that exist within the NSP System, the Company is a participant in the MISO Market. Electric power market power prices are developed from fundamentally-based forecasts from Wood Mackenzie, CERA, and PIRA. Figure 2 below shows the market prices under zero cost CO₂ assumptions.

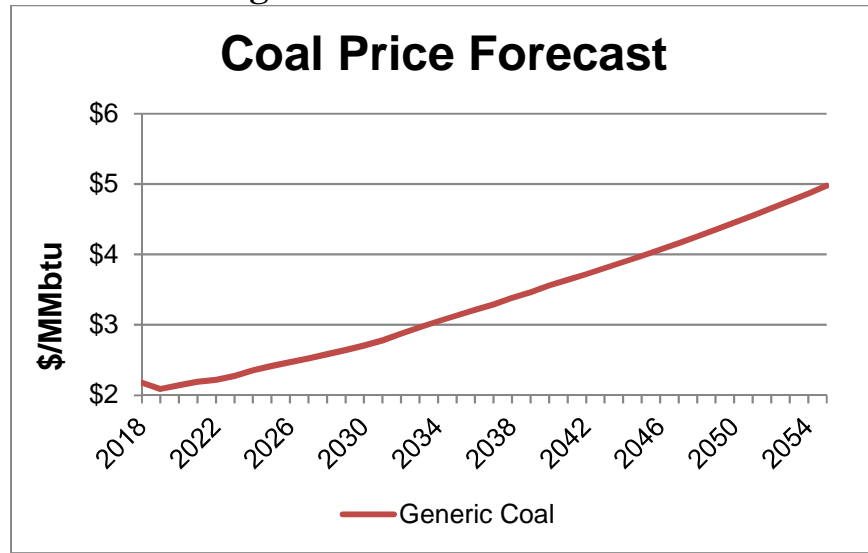
Figure 2: Minn Hub Average On and Off Peak Market Price



11. Coal Price Forecast

Coal price forecasts are developed using two major inputs: the current contract volumes and prices combined with current estimates of required spot volumes and prices. Typically coal volumes and prices are under contract on a plant-by-plant basis for a one- to five-year term with annual spot volumes filling the estimated fuel requirements of the coal plant based on recent unit dispatch. The spot coal price forecasts are developed from price forecasts provided by Wood Mackenzie, JD Energy, and John T Boyd Company, as well as price points from recent Request for Proposal (RFP) responses for coal supply. Layered on top of the coal prices are transportation charges, SO₂ costs, freeze control, and dust suppressant, as required.

Figure 3: Coal Price Forecast



12. Transmission Delivery Costs

Generic 2x1 combined cycle (CC), generic combustion turbine (CT), generic wind, and generic solar have assumed transmission delivery costs. The table below shows the transmission delivery costs on a \$/kW basis. The CC and CT costs were developed based on the average of several potential sites in the Minnesota. The general site locations were investigated by Transmission Access for impacts to the transmission grid and expected resulting upgrade costs

Table 6: Transmission Delivery Costs

| | \$/kw |
|-------|--------|
| CC | \$ 330 |
| CT | \$ 100 |
| Wind | \$ 200 |
| Solar | \$ 70 |

13. Interconnection Costs

Estimates of interconnection costs of the generic resources were included in the capital cost estimates.

14. Effective Load Carrying Capability (ELCC) Capacity Credit for Wind Resources

Existing wind units is based on current MISO accreditation. New wind additions are given a capacity credit equal to 15.6 percent of their nameplate rating per MISO 2017/2018 Wind Capacity Report.

15. ELCC Capacity Credit for Utility Scale Solar Photovoltaic (PV) Resources

Utility scale generic solar PV additions used in modeling the alternative plans were given a capacity credit equal to 50 percent of the AC nameplate capacity.

16. Spinning Reserve Requirement

Spinning Reserve is the on-line reserve capacity that is synchronized to the grid to maintain system frequency stability during contingency events and unforeseen load swings. The level of spinning reserve modeled is 182 MW and is based on a 12 month rolling average of spinning reserves carried by the NSP System within MISO.

17. Emergency Energy Costs

Emergency Energy Costs were assigned in the Strategist model if there were not enough resources available to meet energy requirements. The cost was set at \$500/MWh.

18. Wind Integration Costs

Wind integration costs were priced based upon the results of the NSP System Wind Integration Cost Study. Wind integration costs contain five components:

1. MISO Contingency Reserves
2. MISO Regulating Reserves
3. MISO Revenue Sufficiency Guarantee Charges
4. Coal Cycling Costs
5. Gas Storage Costs

Table 7: Wind Integration Costs

| Year | Integration \$/MWh | | Coal Cycling \$/MWh | |
|------|-----------------------|-------|------------------------|-------|
| | Wind | Solar | Wind | Solar |
| 2018 | 0.00 | 0.00 | 0.00 | 0.00 |
| 2019 | 0.00 | 0.00 | 0.00 | 0.00 |
| 2020 | 0.41 | 0.41 | 0.00 | 0.00 |
| 2021 | 0.42 | 0.42 | 0.00 | 0.00 |
| 2022 | 0.43 | 0.43 | 0.00 | 0.00 |
| 2023 | 0.44 | 0.44 | 0.00 | 0.00 |
| 2024 | 0.44 | 0.44 | 0.00 | 0.00 |
| 2025 | 0.45 | 0.45 | 0.00 | 0.00 |
| 2026 | 0.46 | 0.46 | 0.00 | 0.00 |
| 2027 | 0.47 | 0.47 | 0.00 | 0.00 |
| 2028 | 0.48 | 0.48 | 0.00 | 0.00 |
| 2029 | 0.49 | 0.49 | 0.00 | 0.00 |
| 2030 | 0.50 | 0.50 | 0.00 | 0.00 |
| 2031 | 0.51 | 0.51 | 0.00 | 0.00 |
| 2032 | 0.52 | 0.52 | 0.00 | 0.00 |
| 2033 | 0.53 | 0.53 | 0.00 | 0.00 |
| 2034 | 0.54 | 0.54 | 0.00 | 0.00 |
| 2035 | 0.55 | 0.55 | 0.00 | 0.00 |
| 2036 | 0.56 | 0.56 | 0.00 | 0.00 |
| 2037 | 0.57 | 0.57 | 0.00 | 0.00 |
| 2038 | 0.59 | 0.59 | 0.00 | 0.00 |
| 2039 | 0.60 | 0.60 | 0.00 | 0.00 |
| 2040 | 0.61 | 0.61 | 0.00 | 0.00 |
| 2041 | 0.62 | 0.62 | 0.00 | 0.00 |
| 2042 | 0.63 | 0.63 | 0.00 | 0.00 |
| 2043 | 0.65 | 0.65 | 0.00 | 0.00 |
| 2044 | 0.66 | 0.66 | 0.00 | 0.00 |
| 2045 | 0.67 | 0.67 | 0.00 | 0.00 |
| 2046 | 0.69 | 0.69 | 0.00 | 0.00 |
| 2047 | 0.70 | 0.70 | 0.00 | 0.00 |
| 2048 | 0.71 | 0.71 | 0.00 | 0.00 |
| 2049 | 0.73 | 0.73 | 0.00 | 0.00 |
| 2050 | 0.74 | 0.74 | 0.00 | 0.00 |
| 2051 | 0.76 | 0.76 | 0.00 | 0.00 |
| 2052 | 0.77 | 0.77 | 0.00 | 0.00 |
| 2053 | 0.79 | 0.79 | 0.00 | 0.00 |
| 2054 | 0.80 | 0.80 | 0.00 | 0.00 |
| 2055 | 0.82 | 0.82 | 0.00 | 0.00 |
| 2056 | 0.84 | 0.84 | 0.00 | 0.00 |
| 2057 | 0.85 | 0.85 | 0.00 | 0.00 |

19. Wind Congestion Costs

Wind Congestion Costs were developed internally by Resource Planning using the MISO MTEP 2018 models and looking at the average congestion costs between representative wind bus locations and NSP.NSP. From the study, we included a congestion cost of \$3.43 per MWh in 2020, escalating at 2% thereafter for all new wind projects.

Table 8: Wind Congestion Costs

| | Wind Congestion \$/MWh | |
|------|---------------------------|------------------|
| | Existing Resources | New Resources |
| 2018 | - | - |
| 2019 | - | - |
| 2020 | - | 3.43 |
| 2021 | - | 3.50 |
| 2022 | - | 3.57 |
| 2023 | - | 3.64 |
| 2024 | - | 3.71 |
| 2025 | - | 3.79 |
| 2026 | - | 3.86 |
| 2027 | - | 3.94 |
| 2028 | - | 4.02 |
| 2029 | - | 4.10 |
| 2030 | - | 4.18 |
| 2031 | - | 4.27 |
| 2032 | - | 4.35 |
| 2033 | - | 4.44 |
| 2034 | - | 4.53 |
| 2035 | - | 4.62 |
| 2036 | - | 4.71 |
| 2037 | - | 4.80 |
| 2038 | - | 4.90 |
| 2039 | - | 5.00 |
| 2040 | - | 5.10 |
| 2041 | - | 5.20 |
| 2042 | - | 5.30 |
| 2043 | - | 5.41 |
| 2044 | - | 5.52 |
| 2045 | - | 5.63 |
| 2046 | - | 5.74 |
| 2047 | - | 5.86 |
| 2048 | - | 5.97 |
| 2049 | - | 6.09 |
| 2050 | - | 6.22 |
| 2051 | - | 6.34 |
| 2052 | - | 6.47 |
| 2053 | - | 6.60 |
| 2054 | - | 6.73 |
| 2055 | - | 6.86 |
| 2056 | - | 7.00 |
| 2057 | - | 7.14 |

20. Distributed Generation and Community Solar Gardens

The small solar inputs are based on the most recent Company forecast.

21. Assumption and Sensitivity Descriptions

The modeling uses the following assumptions and sensitivities. The Base Assumptions are combined with the Sensitivities to test the modeling results for critical variables.

Table 9: Assumption and Sensitivity Descriptions

| Base Assumptions | Assumption Description |
|-------------------------|--|
| PVRR Base | This assumption optimizes under the PVRR Base Assumption, which does not include Regulated CO ₂ Costs, Externality Costs, and the Surplus Capacity Credit. All Strategist outputs, except the Markets Off sensitivity, assume the modeling of MISO Energy Market interactions. The following sensitivities were ran using the PVRR assumption as the starting point: Low Gas, High Gas, Low Load, High Load, Markets off no dump, Markets off with dump, 3% Esc costs, 1% esc. costs. |

| Sensitivities | Sensitivity Description |
|------------------------------|--|
| Low Gas Price | This sensitivity decreases the annual year-over-year percent change in natural gas prices by 50% starting in year 2022. |
| High Gas Price | This sensitivity increases the annual year-over-year percent change in natural gas prices by 50% starting in year 2022. |
| Low Load | This sensitivity uses a minus one standard deviation from the base demand and energy forecast. |
| High Load | This sensitivity uses a plus one standard deviation from the base demand and energy forecast. |
| Markets Off No Dump Credit | This sensitivity removes the modeling of the Company's hourly sales in the MISO Energy Market. No credit was applied for dump energy. |
| Markets Off With Dump Credit | This sensitivity removes the modeling of the Company's hourly purchases in the MISO Energy Market and allows for a credit of one half of the all hours market price for dump energy. |
| 3% esc ongoing costs | MEC ongoing costs to escalate by 3% annually, vs. the 20% base inflation assumption. |
| 1% Esc ongoing costs | MEC ongoing costs to escalate by 1% annually, vs. the 20% base inflation assumption. |

22. Owned Unit Modeled Operating Characteristics and Costs

Company owned units were modeled based upon their tested operating characteristics and historical or projected costs. Below is a list of typical operating and cost inputs for each company owned resource.

- a. Retirement Date
- b. Maximum Capacity
- c. Current Unforced Capacity (UCAP) Ratings
- d. Minimum Capacity Rating
- e. Seasonal Deration
- f. Heat Rate Profiles
- g. Variable O&M
- h. Fixed O&M
- i. Maintenance Schedule
- j. Forced Outage Rate
- k. Emission rates for SO₂, NO_x, CO₂, Mercury and particulate matter (PM)
- l. Contribution to spinning reserve

- m. Fuel prices
- n. Fuel delivery charges

23. Thermal Power Purchase Agreement (PPA) Operating Characteristics and Costs

PPAs are modeled based upon their tested operating characteristics and contracted costs. Below is a list of typical operating and cost inputs for each thermal PPA.

- a. Contract term
- b. Maximum Capacity
- c. Minimum Capacity Rating
- d. Seasonal Deration
- e. Heat Rate Profiles
- f. Energy Schedule
- g. Capacity Payments
- h. Energy Payments
- i. Maintenance Schedule
- j. Forced Outage Rate
- k. Emission rates for SO₂, NO_x, CO₂, Mercury and PM
- l. Contribution to spinning reserve
- m. Fuel prices
- n. Fuel delivery charges

24. Renewable Energy PPAs and Owned Operating Characteristics and Costs

PPAs are modeled based upon their tested operating characteristics and contracted costs. Company owned units were modeled based upon their tested operating characteristics and historical or projected costs. Below is a list of typical operating and cost inputs for each renewable energy PPA and owned unit.

- a. Contract term
- b. Name Plate Capacity
- c. Accredited Capacity
- d. Annual Energy
- e. Hourly Patterns
- f. Capacity and Energy Payments
- g. Integration Costs

Wind hourly patterns were developed through a “Typical Wind Year” process where individual months were selected from the years 2014-2017 to develop a typical year. Actual generation data from the selected months were used to develop the profiles for

each wind farm. For farms where generation data was not complete or not available, data from nearby similar farms were used.

Solar hourly patterns were taken from the ELCC Study from Fall 2013 and updated to reflect the ELCC as stated above. The fixed panel pattern is an average of the four orientations and three years (2008-2010) of data and single-axis tracking pattern is an average of three years of data.

25. Generic Assumptions

Generic resources were modeled based upon their expected operating characteristics and projected costs. Below is a list of typical operating and cost inputs for each generic resource.

Thermal

- a. Retirement Date
- b. Maximum Capacity
- c. UCAP Ratings
- d. Minimum Capacity Rating
- e. Seasonal Deration
- f. Heat Rate Profiles
- g. Variable O&M
- h. Fixed O&M
- i. Maintenance Schedule
- j. Forced Outage Rate
- k. Emission rates for SO₂, NO_x, CO₂, Mercury and PM
- l. Contribution to spinning reserve
- m. Fuel prices
- n. Fuel delivery charges

Renewable

- a. Contract term
- b. Name Plate Capacity
- c. Accredited Capacity
- d. Annual Energy
- e. Hourly Patterns
- f. Capacity and Energy Payments
- g. Integration Costs

Tables 10-11 below show the assumptions for the generic thermal and renewable resources.

Table 10: Thermal Generic Information (Costs in 2018 Dollars)

| Resource | Sherco CC | Generic CC | Generic CT | Generic CT | Generic CT |
|---|------------------|-------------------|-------------------|-------------------|-------------------|
| Technology | 7H | 7H | 7H | 7F | 7H |
| Location Type | Brownfield | Greenfield | Brownfield | Brownfield | Greenfield |
| Cooling Type | Wet | Dry | Dry | Dry | Dry |
| Book life | 40 | 40 | 40 | 40 | 40 |
| Nameplate Capacity (MW) | 916 | 916 | 374 | 232 | 374 |
| Summer Peak Capacity with Ducts (MW) | 870 | 870 | NA | NA | NA |
| Summer Peak Capacity without Ducts (MW) | 643 | 643 | 331 | 228 | 331 |
| Capital Cost (\$/kW) | \$914 | \$951 | \$446 | \$495 | \$445 |
| Electric Transmission Delivery (\$/kW) | NA | \$301 | NA | NA | \$100 |
| Ongoing Capital Expenditures (\$/kW-yr) | \$6.77 | \$6.77 | \$4.77 | \$3.85 | \$3.85 |
| Gas Demand (\$/kW-yr) 2018\$ | \$32.56 | \$21.14 | NA | NA | \$2.07 |
| Fixed O&M Cost (\$000/yr) 2018\$ | \$2,605 | \$3,105 | \$422 | \$736 | \$668 |
| Variable O&M Cost (\$/MWh) | \$1.42 | \$1.42 | \$4.90 | \$4.90 | \$4.90 |
| Levelized \$/kw-mo (All Fixed Costs) \$2018 | \$12.04 | \$12.71 | \$4.62 | \$5.13 | \$5.58 |
| Heat Rate with Duct Firing (btu/kWh) | 6,494 | 6,818 | NA | NA | NA |
| Heat Rate 100% Loading (btu/kWh) | 6,331 | 6,647 | 9,042 | 9,791 | 9,042 |
| Heat Rate 75% Loading (btu/kWh) | 6,464 | 6,787 | 9,474 | 10,234 | 9,474 |
| Heat Rate 50% Loading (btu/kWh) | 6,876 | 7,220 | 10,833 | 12,006 | 10,833 |
| Heat Rate 25% Loading (btu/kWh) | 7,831 | 8,222 | 11,279 | 12,835 | 11,279 |
| Forced Outage Rate | 3% | 3% | 3% | 3% | 3% |
| Maintenance (weeks/yr) | 5 | 5 | 2 | 2 | 2 |

Table 11: Renewable Generic ECC Costs - \$/MWh

| GENERIC WIND | | | GENERIC SOLAR | | |
|--------------|-----|--------------|---------------|-----|--------------|
| Year | PTC | ECC (\$/MWH) | Year | ITC | ECC (\$/MWH) |
| 2023 | 60% | 33.06 | 2023 | 30% | 43.45 |
| 2024 | 40% | 37.72 | 2024 | 30% | 43.75 |
| 2025 | 0% | 46.48 | 2025 | 10% | 44.05 |
| 2026 | 0% | 46.76 | 2026 | 10% | 44.34 |
| 2027 | 0% | 47.07 | 2027 | 10% | 44.64 |
| 2028 | 0% | 47.39 | 2028 | 10% | 44.93 |
| 2029 | 0% | 47.74 | 2029 | 10% | 45.22 |
| 2030 | 0% | 48.11 | 2030 | 10% | 45.50 |
| 2031 | 0% | 48.55 | 2031 | 10% | 46.04 |
| 2032 | 0% | 49.00 | 2032 | 10% | 46.58 |
| 2033 | 0% | 49.49 | 2033 | 10% | 47.12 |
| 2034 | 0% | 50.00 | 2034 | 10% | 47.66 |
| 2035 | 0% | 50.53 | 2035 | 10% | 48.21 |
| 2036 | 0% | 51.09 | 2036 | 10% | 48.77 |
| 2037 | 0% | 51.68 | 2037 | 10% | 49.32 |
| 2038 | 0% | 52.30 | 2038 | 10% | 49.88 |
| 2039 | 0% | 52.95 | 2039 | 10% | 50.44 |
| 2040 | 0% | 53.63 | 2040 | 10% | 51.01 |
| 2041 | 0% | 54.34 | 2041 | 10% | 51.52 |
| 2042 | 0% | 55.08 | 2042 | 10% | 52.02 |
| 2043 | 0% | 55.86 | 2043 | 10% | 52.53 |
| 2044 | 0% | 56.67 | 2044 | 10% | 53.04 |
| 2045 | 0% | 57.53 | 2045 | 10% | 53.55 |
| 2046 | 0% | 58.41 | 2046 | 10% | 54.06 |
| 2047 | 0% | 59.34 | 2047 | 10% | 54.57 |
| 2048 | 0% | 60.32 | 2048 | 10% | 55.08 |
| 2049 | 0% | 61.33 | 2049 | 10% | 55.58 |
| 2050 | 0% | 62.39 | 2050 | 10% | 56.09 |
| 2051 | 0% | 63.64 | 2051 | 10% | 57.21 |
| 2052 | 0% | 64.91 | 2052 | 10% | 58.36 |
| 2053 | 0% | 66.21 | 2053 | 10% | 59.52 |
| 2054 | 0% | 67.53 | 2054 | 10% | 60.71 |
| 2055 | 0% | 68.88 | 2055 | 10% | 61.93 |
| 2056 | 0% | 70.26 | 2056 | 10% | 63.17 |
| 2057 | 0% | 71.66 | 2057 | 10% | 64.43 |

II. Strategist Modeling Outputs

1. Annual Net Costs and Savings

The PVRR Base annual costs and savings for the proposed Mankato project are in Figure 4 and Table 12.

Figure 4: Annual PVRR Net Costs (Savings) in \$millions

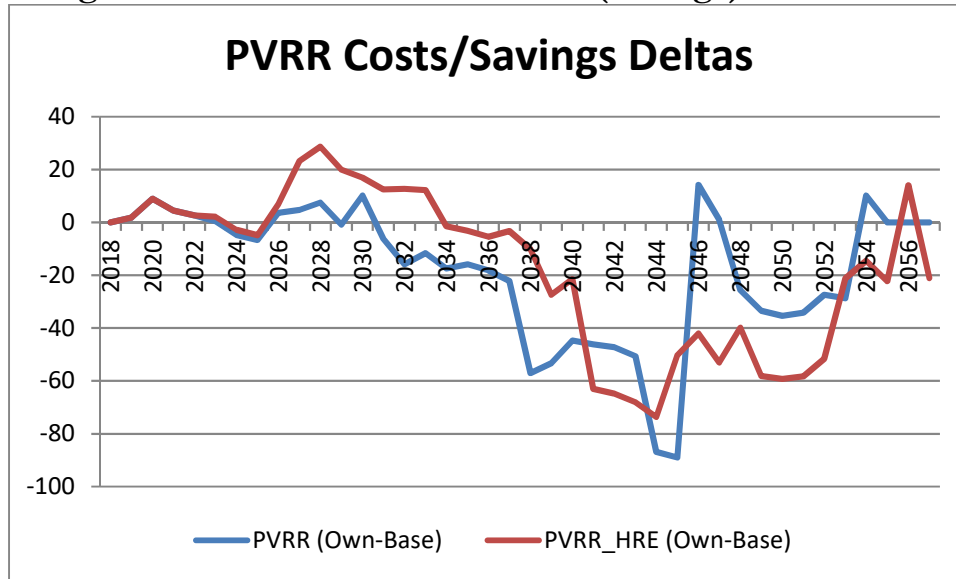


Table 32: Annual PVRR Net Costs (Savings) in \$millions

| 2018 PVRR | | | |
|--|--------------|-------------|-----------|
| | NGB | HRE | Delta |
| Capital Cost of Mankato Purchase | 915 | 915 | 0 |
| Fixed Savings of Mankota PPA | (555) | (555) | 0 |
| Fixed Cost/Expansion Plan Cost/(Savings) | (359) | (365) | (6) |
| VOM Cost/(Savings) | (47) | (28) | 19 |
| Fuel Cost/(Savings) | 21 | 13 | (8) |
| Market Cost/(Savings) | (71) | (6) | 65 |
| PPA Starts/Own Start Fuel Cost/(Savings) | (46) | (39) | 7 |
| Total Cost/(Savings) | (142) | (66) | 77 |

