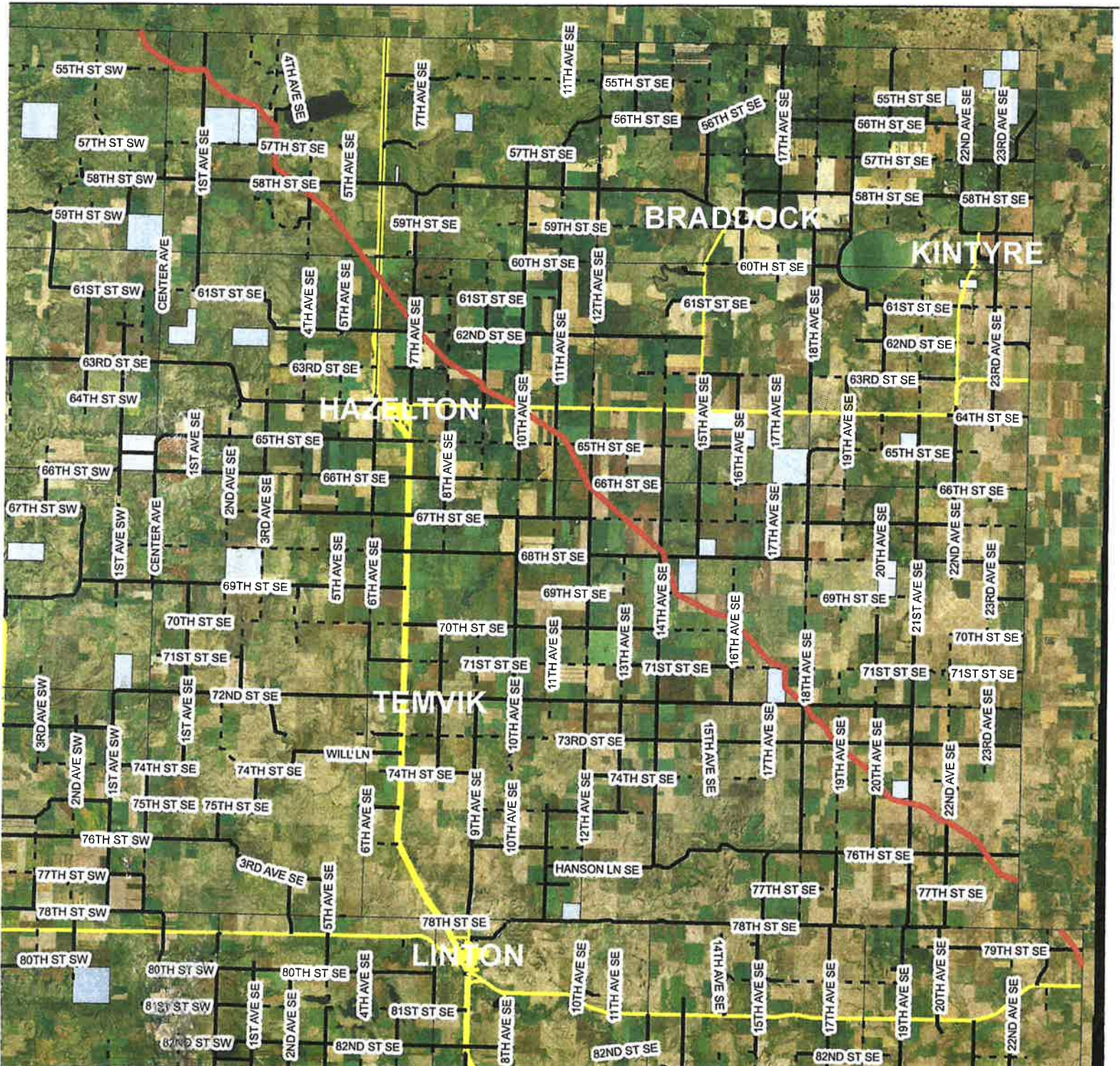
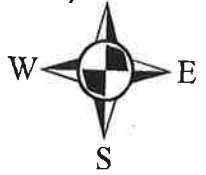


Emmons County Courthouse, 2nd Floor
701-254-2209

State/School Land





04-0000-07497-000

← Proposed Pipeline

~870' from house

04-0000-07498-000

136 - 77

26

27

04-0000-07535-000

35

34

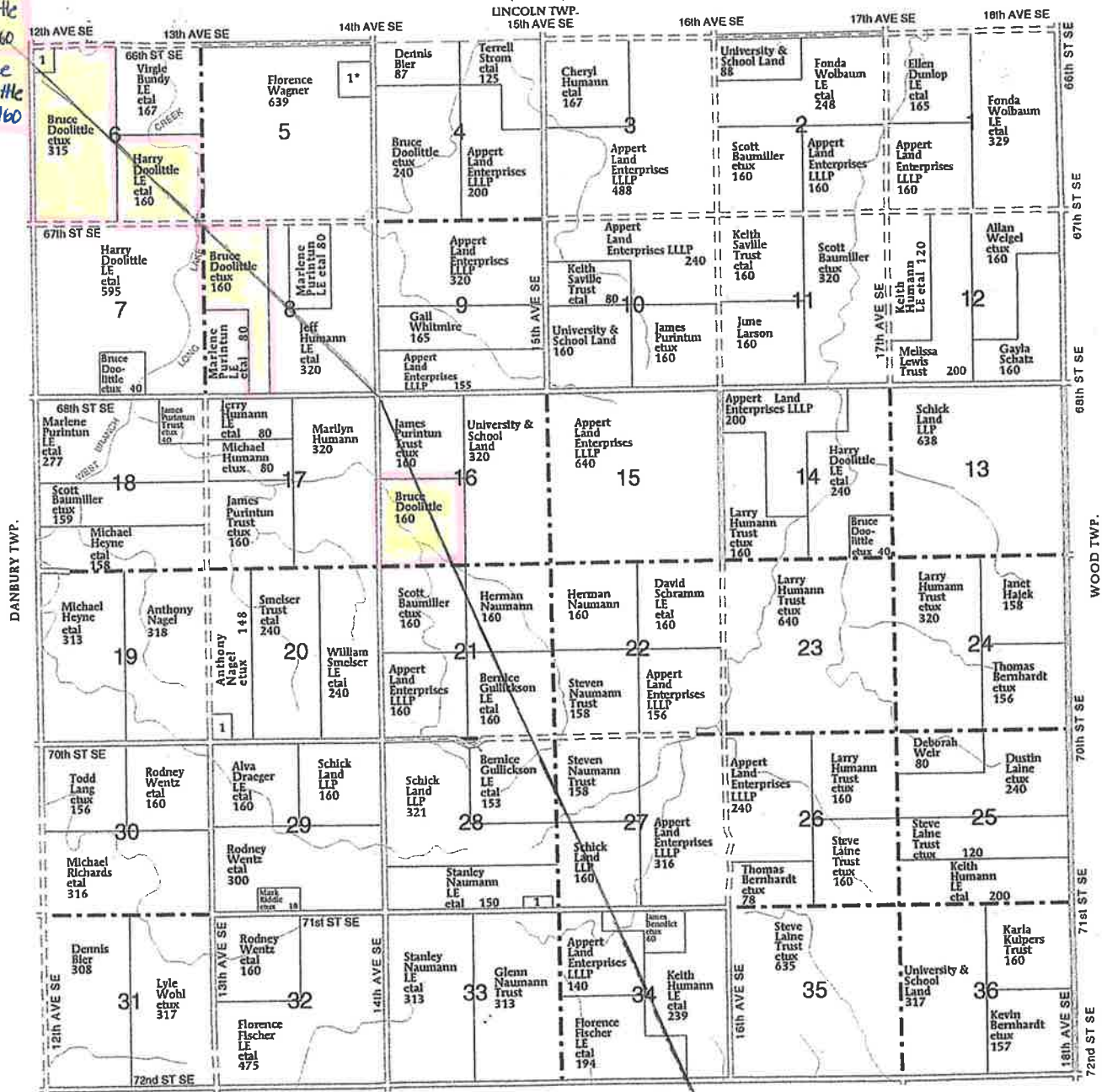
T-134-N

ROAD DISTRICT 12 PLAT

R-75-W

36-135-76 Bruce Doolittle 160

1-134-76



ROAD DISTRICT 19 TWP.

Doolittle

16-134-75 Bruce
 8-134-75 Bruce
 6-134-75 Harry
 6-134-75 Bruce
 36-135-76 Bruce
 1-134-76 Bruce

ROAD DISTRICT 12
TOWNSHIP

SECTION 5

1 PURINTUN, JAMES ETUX 15

SECTION 6

1 DOOLITTLE, OLLON 9

SECTION 20

1 BUCK, BRADLEY 12

SECTION 28

1 ENMONS LOGAN WIND II LLC 10





ORIGINAL ARTICLE

Soil & Water Management & Conservation

Soil degradation and crop yield declines persist 5 years after pipeline installations

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Abstract

Degradation of natural resources, including increased soil compaction, soil horizon mixing, and decreased crop yields have been common outcomes of underground pipeline installation. However, most of the research documenting the impacts of pipeline installation on soil and crops was conducted before contemporary best management practices were developed and implemented. The objective of this study was to evaluate the impact of pipeline installation on soils and field crops after a 4- to 5-year remediation period, coinciding with the end of landowner compensation and when sites are considered fully remediated by pipeline companies. We report soil properties and corn (*Zea mays* L.) and soybean [*Glycine max* (L.) Merr.] yields from three independently operated pipelines at 29 sites across 8 Ohio counties. We observed significant degradation in soil physical properties, such as surface penetration resistance (15.3% increase) and mean weight diameter of soil aggregates (13.6% decrease) in right-of-way (ROW) areas compared with adjacent (ADJ) areas, respectively. Soils in ROW showed evidence of soil horizon mixing, with 25.0 g kg⁻¹ higher clay compared with ADJ areas. Soil degradation resulted in decreases of 23.8% and 19.5% in corn yields and 7.4% and 12.5% in soybean yields during 2020 and 2021, respectively. Widespread disturbance persisted 5 years following pipeline installation in soil physical, chemical, and biological properties. Current best management practices of pipeline installation and remediation employed by three companies were insufficient to combat widespread soil degradation and crop yield loss.

1 | INTRODUCTION

The installation of underground pipelines for natural gas and other petroleum sources has historically resulted in lasting soil degradation, primarily driven by soil horizon mixing and soil

compaction (Batey, 2015; Culley & Dow, 1988; de Jong & Button, 1973; Tekeste et al., 2020). For example, in a comprehensive literature review of underground pipeline studies, Brehm and Culman (2022) found 24 of the 28 studies documented significant changes in soil texture and clay content, and an average increase in soil compaction via penetration resistance or bulk density in 17 of the 26 studies. Increased compaction and soil mixing with pipeline installation has resulted in declines of other soil properties, including soil carbon (Culley & Dow, 1988; Naeth et al., 1987; Shi et al., 2014),

Abbreviations: ADJ, adjacent; CEC, cation exchange capacity; MBC, microbial biomass carbon; MWD, mean weight diameter; POXC, permanganate oxidizable carbon; PR, penetration resistance; ROW, right-of-way; SOC, soil organic carbon; TC, total carbon; TSN, total soil nitrogen.

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soil nitrogen (Cully et al., 1981; Shi et al., 2015; Soon et al., 2000), aggregate stability (Duncan & Dejoia, 2011; Ivey & McBride, 1999; Shi et al., 2014), and soil moisture (Halmova et al., 2017; Olson & Doherty, 2012). Soil degradation following pipeline installations typically has led to decreased crop yields and plant productivity, with average decreases of field crops from 34 reported studies between 10.6% and 40.3% (Brehm & Culman, 2022; Culley & Dow, 1988; Culley et al., 1982).

Historically, single lift excavations were common in pipeline installation, where topsoil and subsoil were extracted together, then stored as a single pile and backfilled into the trench (de Jong & Button, 1973; Harper & Kershaw, 1997; Landsburg & Cannon, 1995; Zellmer et al., 1985). Current best practices of double lift excavation attempt to ensure topsoil and subsoil are lifted separately from the trench area, stored in separate piles and then backfilled into the trench as two separate horizons (Neilsen et al., 1990; Soon et al., 2000; Soon, Rice, et al., 2000; Tekeste et al., 2019). Efforts to separate soil horizons via double lifts aim to decrease rates of soil mixing between horizon layers, which often differ in texture, porosity, organic matter content, soil chemistry, and overall soil function (Desserud et al., 2010; Landsburg & Cannon, 1995; Olson & Dougherty, 2012; Shi et al., 2014). While double lift installation techniques are suggested to mitigate soil horizon mixing and subsequent detrimental impacts to soil and vegetation, only 13 of 34 previous studies have examined these differences (either double lift or a combination of single and double lift), particularly as best management practices continue to evolve and improve (Brehm & Culman, 2022; Desserud et al., 2010; Soon et al., 2000; Tekeste et al., 2020).

Landowner compensation for signing easement contracts with pipeline installation companies is routine, but details of compensation plans are often not publicly available, as many contracts contain non-disclosure agreements. In Ohio, it has become common practice for many natural gas and oil companies to compensate farmers for crop losses for 3 to 4 years after pipeline installation is completed (Nexus Staff, 2016; Federal Energy Regulatory Commission, 2016). Typically, in Year 1, farmers and landowners are compensated 100% of crop losses, while Years 2, 3, and 4 following pipeline installation are often compensated 75%, 50%, and 25%, respectively. The basis or rationale of this 4- to 5-year compensation timeframe not well understood, nor is it aligned with previous studies which have documented lasting deleterious effects on soils and crops from years to decades.

Underground pipeline mileage has expanded globally in recent decades, but field-based research projects studying the impacts of the installation process on soil and vegetation resources have not kept pace, particularly as best management practices have improved over time. The United States has had an 8.5% increase in pipeline mileage between 2010

Core Ideas

- Three underground pipelines were evaluated within 5 years of installation in Ohio at 29 farms.
- Soil degradation persisted after the remediation period, particularly with soil physical properties.
- Corn yields were 23.8% and 19.5% lower over pipeline right-of-way (ROW) areas in 2020 and 2021, respectively.
- Soybean yields were 7.4% and 12.6% lower over pipeline ROW areas in 2020 and 2021, respectively.
- Pipeline installation and remediation best management practices were insufficient to prevent soil degradation.

and 2020, paired with only seven studies on pipeline effects on soil and vegetation in the same time (U.S. PHMSA Staff, 2020; e.g., Olson & Doherty, 2012; Schindelbeck & van Es, 2012; Tekeste et al., 2019). Current best management practices have improved from single lift to double lift techniques in recent decades, and site remediation practices are now commonly implemented following installation. Because construction, installation, and remediation practices often vary between pipeline parent companies, construction crews, soil types, climatic events, and landowners, attempting to generalize the impacts of pipeline installation using current best management practices requires evaluating multiple pipelines over diverse soils and environments.

The objective of this study was to evaluate the impact of pipeline installation on Ohio soils and field crops after a 4- to 5-year remediation period. This period coincides with when landowner payments for easements end and when the sites are considered fully remediated by the pipeline companies. Here, we examined three independently operated pipelines constructed and remediated using current best management practices. We report a suite of soil properties and crop yields from 29 fields across 8 Ohio counties to assess if impacts persisted after site remediation was complete.

2 | MATERIALS AND METHODS

2.1 | Site description

The study took place in Ohio during the 2020 and 2021 growing seasons. Field sites of interested landowners and farmers were identified following communication with Ohio State University Extension educators, Soil and Water Conservation District specialists, Ohio Farm Bureau, landowners, and



FIGURE 1 A map of Ohio with counties highlighted in red where sampling occurred for this study in 2020 and 2021

local farmers along the Rover, Utopia, and Nexus pipelines. A general “call for participation” announcement was published in the Wooster Daily Record and to a statewide online agronomic crop newsletter, the Crop Observation and Recommendation Network newsletter, to create broader awareness of the research project and develop engagement opportunities.

Final field sites were selected to represent diverse geographic locations, soil types, and topographies. Mean annual temperature for this region is $\sim 10^{\circ}\text{C}$, with a mean annual precipitation of $\sim 900\text{--}1000$ mm (NOAA Staff, 2021a). Soils in this region commonly developed over glacial limestone or lake sediments, depending on proximity to Lake Erie, which borders much of the northern portion of Ohio (Barker et al., 2017).

Selected fields were planted to corn (*Zea mays* L.) or soybean [*Glycine max* (L.) Merr.] in 2020 and planned to be in grain crops for the 2021 growing season. Twenty-three field sites were sampled during 2020, and 20 field sites were sampled during 2021, for a total of 29 unique field sites with 14 sites sampled during both years. These 29 sites were located in 8 counties in Ohio (Figure 1) including 20 different USDA soil series (Table 1) and were divided between Rover ($n = 15$), Utopia ($n = 7$), and Nexus ($n = 6$) pipelines.

2.2 | Pipeline Description

We selected three pipelines to study in northern Ohio, the Rover, Utopia, and Nexus pipelines. Construction began in 2016 or 2017 and ended in 2018 for all three natural gas pipelines (Table 2).

The Rover and Nexus pipelines were federally funded utilities projects, subject to eminent domain laws, while the Utopia pipeline was a privately funded project which was not fed-

erally regulated. These pipelines follow routes around the northern part of Ohio, crossing over 20 counties throughout the state.

All three pipelines were constructed within a right-of-way (ROW) roughly 50 m wide using double lift installation techniques, with trench depth varying at each site depending on classification of the land (i.e., prime farmland, rivers). Within agricultural areas, Environmental Impact Statements (EIS) and Agricultural Impact Mitigation Plans from Rover and Nexus pipelines state these pipelines were installed at a depth of roughly 1 m, and crop yields over impacted areas would be monitored for 5 years following start of construction, though compensation to landowners was only required for 3 years for the Rover pipeline (Nexus Staff, 2016; Federal Energy Regulatory Commission, 2016). Permanent ROW width for the Rover pipeline was 18.2 m, while Utopia and Nexus pipelines had permanent ROWs of 15.2 m each. Decom-paction efforts by individual pipeline companies following pipeline installation occurred via deep ripping at a depth of 45 cm, with some sites having multiple occurrences of deep ripping. Re-establishment of herbaceous vegetation on the ROW followed within all pipeline-disturbed areas for Rover and Nexus. Landowners often completed additional remediation efforts such as additional applications of lime and fertilizers, planting deep-rooting cover crops like clovers and alfalfa, and additional tillage. EIS were not made publicly available for the Utopia pipeline.

2.3 | Field soil and crop sampling

At each site, a pseudo-replicated complete block design was implemented for direct comparison between the pipeline ROW transect and an adjacent (ADJ), unaffected area within the same field for each site. Given the nature of pipeline installation, true randomization of blocks was not possible, but pseudo-replication provided greater confidence of measured effects relative to a single-point measurement. The pipeline trench was located through a combination of visual identification from roadside pipeline markers, printed pipeline installation schematics, and online aerial photos from the year of pipeline installation. After delineation of pipeline location within a field, three sampling points, each 30 to 60 m apart and roughly 3 m away from trench centerline, were identified as ROW sampling locations and GPS coordinates were recorded. For this study, the trench, road area, and piling areas were all determined to be a part of the pipeline ROW. From each of the ROW sampling points, an ADJ sampling point was identified directly off and 30 to 60 m from the ROW, making a total of three ADJ sampling points to serve as a control. Therefore, each field was made up of six sampling areas, three ROW paired with three ADJ. Within a field, all six sampling points were selected by visually finding areas in the field that

TABLE 1 Description of all pipeline sites sampled including crops harvested per year and soil classifications

Site ID	County	Pipeline	Year 1	Crop		Soil classification	
				Year 2	Soil series	Soil series subgroup	Soil sampled
Site 1	Wayne	Rover	Corn silage	Soybeans	Wooster Riddles	Ultic Hapludalfs	Yes
Site 2	Wayne	Utopia	Corn	Soybeans	Wooster Riddles	Ultic Hapludalfs	Yes
Site 3	Wayne	Rover	Corn	Soybeans	Chili	Typic Hapludalfs	Yes
Site 4	Wayne	Rover	Corn	Soybeans	Canfield	Aquic Fragiudalfs	Yes
Site 5	Medina	Nexus	Corn silage	Not sampled	Oshtemo	Typic Hapludalfs	Yes
Site 6	Wayne	Utopia	Corn	Soybeans	Canfield	Aquic Fragiudalfs	Yes
Site 7	Wood	Nexus	Soybeans	Not sampled	Hoytville	Mollic Epiaqualfs	Yes
Site 8	Wayne	Rover	Soybeans	Corn	Wooster Riddles	Typic Hapludalfs	Yes
Site 9	Wayne	Utopia	Corn	Not sampled	Canfield	Aquic Fragiudalfs	Yes
Site 10	Lorain	Nexus	Corn	Not sampled	Chili	Typic Hapludalfs	Yes
Site 11	Lorain	Nexus	Not sampled	Soybeans	Mahoning	Aeric Epiaqualfs	Yes
Site 12	Lorain	Nexus	Soybeans	Corn	Mahoning	Aeric Epiaqualfs	Yes
Site 13	Lorain	Nexus	Soybeans	Not sampled	Mahoning	Aeric Epiaqualfs	Yes
Site 14	Wayne	Rover	Corn	Corn	Luray	Typic Argiaquolls	Yes
Site 15	Wayne	Utopia	Corn	Soybeans	Fitchville	Aeric Endoaqualfs	Yes
Site 16	Stark	Rover	Soybeans	Not sampled	Seabring	Typic Endoaqualfs	Yes
Site 17	Stark	Utopia	Corn	Not sampled	Sparta	Entic Hapludolls	Yes
Site 18	Tuscarawas	Rover	Not sampled	Not sampled	Chili	Typic Hapludalfs	Yes
Site 19	Tuscarawas	Rover	Not sampled	Not sampled	Elkinsville	Ultic Hapludalfs	Yes
Site 20	Tuscarawas	Utopia	Corn	Not sampled	Elkinsville	Ultic Hapludalfs	Yes
Site 21	Ashland	Rover	Corn	Soybeans	Jimtown	Aeric Ochraqualfs	Yes
Site 22	Ashland	Rover	Corn	Soybeans	Bogart	Aquic Hapludalfs	Yes
Site 23	Wayne	Utopia	Corn	Soybeans	Ravenna	Aeric Fragiaqualfs	Yes
Site 24	Fulton	Rover	Not sampled	Corn	Colwood	Typic Haplaquolls	No
Site 25	Fulton	Rover	Not sampled	Soybeans	Kibbie	Aquollic Hapludalfs	No
Site 26	Fulton	Rover	Not sampled	Corn	Millgrove	Typic Argiaquolls	No
Site 27	Fulton	Rover	Not sampled	Corn	Gilford	Typic Haplaquolls	No
Site 28	Fulton	Rover	Not sampled	Soybeans	Granby	Typic Haplaquolls	No
Site 29	Fulton	Rover	Not sampled	Corn	Sloan	Fluvaquentic Haplaquolls	No

were typical regarding crop stand (density of plants) and crop vigor (height, productivity). Areas with poor stands and poor crop vigor relative to the rest of the field were avoided when possible.

All soil and crop sampling took place after reproductive maturity (R6 for corn, R8 for soybean), between mid-September and early November in 2020 and 2021. A 12 m² sampling area surrounding each of the six sampling points was demarcated. Within this sampling area, 10 soil cores (2.5 cm diameter) were collected from 0 to 20 cm using a push probe and combined into a composite sample for further laboratory analysis. Cone penetrometer readings were taken with a Spot On digital penetrometer (Innoquest, Inc.) within each sampling area. Twelve independent penetrometer readings were taken at 0–10 and 10–20 cm, and an average reading for each

sampling area was calculated for each depth. Soil sampling and penetrometer readings occurred during the first year of data collection (2020) at a total of 23 sites across 7 counties.

Crop yields were taken in both years at a total of 18 sites across 6 counties, and 20 sites across 4 counties in 2020 and 2021, respectively (Table 1). In addition to corn and soybean grain, corn silage biomass were also collected for 2020 (sites 1 and 5), but rodent damage during the drying process compromised these yield data and therefore are not reported here. Field corn ears were collected by hand from 12 m² (3 linear m of four rows with 0.76 m spacing) the first year and 6 m² (1.5 linear m of four rows with 0.76 m spacing) the second year of sampling. All corn ears from the sampling area were counted, whole cobs were dried for 7 days at 49°C, and corn ears were hand shelled. Soybean plant biomass was

TABLE 2 Description of Rover, Utopia, and Nexus pipelines included in this study

Pipeline name	Parent company	Number of lines	Diameter (cm)	Length in Ohio (km)	Capacity million cubic meters (MCuM) per day	Ohio counties crossed	Year construction began	Year construction completed
Rover	Energy Transfer Partners	Dual	107	338	92.03	18	2016	2018
Utopia	Kinder Morgan	Single	30	425	5.95	13	2016	2018
Nexus	DTE Energy and Enbridge, Inc.	Single	91	336	42.48	13	2017	2018

collected from 5.4 m² (1.8 linear m of three rows, spaced at 0.19 and 0.38 m). Whole plants were counted, clipped at ground level, then dried for 7 days at 49°C and hand shelled. Oven-dry weights of field crops were adjusted to standard moisture at harvest (15.5% and 13% for corn and soybean, respectively) to determine yield.

2.4 | Laboratory analyses

Collected soils were weighed to determine total mass at field moisture. Soils were then hand sieved to 8 mm. Rock fragments which did not pass through the 8 mm sieve were collected and counted to identify coarse rocks within each soil sample (1013 cm³). Gravimetric soil moisture was quantified on a 50 g sample and bulk density was estimated by calculating total dry soil mass from the fixed volume of 10 soil cores. The remaining <8 mm soil sample was oven-dried at 40°C for 72 h.

Aggregate stability was measured via wet sieving by Yoder (1936). Four aggregate size classes were measured: >2000, 250–2000, 53–250, and 53 µm. Fifty grams of soil (<8 mm and dried) was placed on nested sieves and lowered into deionized water until fully submerged. Samples were immediately subjected to vertical oscillations for 10 min with a stroke of 4 cm at a speed of 30 oscillations per minute. After the 10-min cycle, nested sieves were raised out of the water and allowed to freely drain. Aggregates from each sieve were washed into an aluminum tin, oven-dried at 40°C, and weighed. Aggregates from each size class were calculated as a percentage of the total sample, with the 53 µm sample being determined by difference. The mean weight diameter (MWD, µm) was calculated as the sum of products of the mean diameter of each size class and the relative proportion of aggregates in that size class (Kemper & Rosenau, 1986).

For all other analyses, soils were flail ground to <2 mm using a Dynacrush DC-5 hammer flail grinder. Infrared spectroscopy via diffuse reflectance infrared Fourier transform spectroscopy in the mid-infrared region (DRIFTS) was used to predict soil texture, following methods described by Deiss et al. (2020). Briefly, mid-IR spectra were collected on finely ground soil using an X,Y Autosampler (PIKE Technologies, Inc.) equipped with a deuterated triglycine sulfate (DTGS) detector, coupled with a Nicolet iS50 spectrometer with a diffuse reflectance accessory (Thermo Fisher Scientific Inc.). Potassium bromide (KBr) was used for the background spectrum, collected at the beginning of each plate reading (i.e., every 23 samples). All measurements were conducted from 4000 to 400 cm⁻¹, 4 cm⁻¹ wavenumber resolution, and with 24 co-added scans in absorbance mode (Deiss et al., 2020). Four spectral readings were done on each soil sample (24 co-added scans each) and averaged prior to peak area analysis and predictions.

Routine soil nutrient analysis was measured following recommended procedures (NCERA-13, 2015). Mehlich-3 extractable nutrients (P, K, Ca, Mg, and S), soil pH (1:1 water:soil basis), organic matter (via loss-on-ignition at 360°C for 2 h), and cation exchange capacity was estimated from the sum of cations, using Mehlich-3 extraction. Soils were analyzed for total soil C and soil N via a CHNS elemental analyzer.

Autoclaved-citrate extractable soil protein was quantified following Hurisso et al. (2018). In a centrifuge tube, 24 ml of 0.02 M sodium citrate (pH 7) was added to 3 g of soil, then shaken for 5 min at 180 oscillations per minute. After shaking, samples were autoclaved at 121°C for 30 min. Samples were allowed to cool to room temperature before being resuspended by being shaken again for 3 min at 180 oscillations per minute. A 1.5 ml subsample was collected, transferred to a 2 ml centrifuge tube, and subsequently centrifuged at 10,000 × *g* for 3 min. Ten microliters of the supernatant was combined with 200 µl of bicinchoninic acid working reagent (Pierce, Thermo Scientific), then incubated on a block heater at 60°C for 60 min. Soil protein was quantified using colorimetric bicinchoninic acid assay (Thermo Scientific) in a 96-well spectrophotometric plate reader at 562 nm.

Soil respiration via CO₂ evolution over a 24-h aerobic incubation period was determined using the Franzluebbers et al. (2000) method. Ten grams of air-dried soil were weighed into a 50 ml polypropylene centrifuge tube, and 3 ml of deionized water were added to each sample in a circular motion to prevent excess disturbance of the soil. Tubes were capped and wrapped in parafilm to create an airtight seal, then incubated at 25°C for exactly 24 h. Following the incubation period, a 1 ml air sample from each tube was collected with a syringe and injected into an LI-820 infrared gas analyzer (LICOR, Biosciences) to determine the CO₂ concentration within each sample.

Permanganate oxidizable carbon following Weil et al. (2003), adapted by Culman et al. (2012), was measured starting with 2.5 g of dry soil added to 50 ml centrifuge tubes. Then, 18 ml of deionized water and 2 ml of KMnO₄ were added to each sample tube. Tubes were shaken at 240 oscillations per minute for 2 min, then left to settle for 10 min. A 0.5 ml subsample of the supernatant was then diluted with 49.5 ml of deionized water, and samples were read on a 96-well spectrophotometer plate reader at 550 nm.

2.5 | Statistical analysis

Statistical analysis was conducted using SAS v. 9.4 and R version 4.1.1 (R Foundation for Statistical Computing) with the tidyverse package. Raw data were subjected to analysis of variance (ANOVA) using the PROC MIXED model in SAS to determine the significance ($p < 0.05$). Data were ana-

lyzed on an individual site basis for each variable ($n = 6$ observations per site), as well as across sites as a two-way factorial design with pipeline treatment and site as fixed main effects and replication as a random effect. A percent difference calculation between the ROW and control (ADJ) was also used to normalize site-to-site differences and facilitate a site-wide comparison for selected variables of interest. The percent difference was calculated using Equation (1):

$$\% \text{Difference} = \frac{(\text{ROW} - \text{ADJ})}{\text{ADJ}} \times 100 \quad (1)$$

Percent differences were calculated for each site-replication combination and means and standard errors were calculated from the three treatment replicate observations for each site. There were no coarse fragments counted in subsamples from 11 sites, so 0.001 was added to all coarse rock fragment values to enable percent difference calculations (eliminate dividing by zero). All figures were generated using the “ggplot2” package in R.

3 | RESULTS AND DISCUSSION

3.1 | Soil physical characteristics

Penetration resistance (PR) was significantly higher in pipeline ROW relative to the ADJ soils in the 0–10 cm depth but was not statistically different at the 10–20 cm depth (Table 3; Table S1). Within the ROW, PR increased an average of 15.3% (ranged –39.3% to 77.0%) between 0 and 10 cm and 13.6% (ranged –37.5% to 76.7%) between 10 and 20 cm relative to ADJ (Figure 2).

In many sampling areas, PR measurements were unable to be taken as the penetrometer reached the upper detection limits (6.9 MPa) due to the severity of compaction. Of the total 1656 PR observations per depth across all sites, there were significantly more observations that exceeded upper detection limits from 0 to 10 cm in the ROW ($n = 75$) relative to the ADJ ($n = 47$, $p = 0.009$). Similarly, there were significantly more observations that exceeded upper detection limits from the 10–20 cm depth in the ROW ($n = 227$) compared with the ADJ ($n = 99$, $p < 0.001$). Despite a multi-year remediation effort, significant compaction persisted within the ROW relative to the ADJ, unaffected areas of the same field.

This finding is consistent with similar studies over the last 40 years. Over the course of 2 years following installation of a pipeline in central Iowa, Tekeste et al. (2020) found that PR on ROW soils increased an average of 38.7% and 51.3% in conventional tillage and no-tillage systems, respectively, when compared with a control. Additionally, Culley et al. (1982) reported a 55.7% increase in cone index PR within ROW soils compared with undisturbed areas between 0 and 30 cm in

TABLE 3 Mean (standard error) and F-statistics of soil physical characteristics in right-of-way (ROW) versus adjacent, unaffected areas (ADJ) across 23 sites

Variable	Mean (standard error)		F-statistic		
	ROW	ADJ	Trt	Site	Site × Trt
Penetration resistance (MPa)					
0–10 cm	2.6 (0.1)	2.3 (0.1)	12.0***	23.0****	3.5***
10–20 cm	3.2 (0.1)	2.9 (0.1)	1.0	10.7****	1.3
Bulk density (g cm^{-3})	1.19 (0.0)	1.18 (0.0)	11.7****	22.4****	1.5
Texture (g kg^{-1})					
Clay	201.6 (8.6)	176.6 (6.9)	20.9****	31.6****	1.7
Sand	263.2 (16.9)	269.4 (18.2)	0.0	18.2****	1.4
Silt	578.9 (10.8)	591.0 (11.0)	12.0***	33.9****	2.4**
Rocks per sampled soil	12.0 (1.5)	6.3 (0.9)	9.4**	40.4****	2.7***
Aggregate stability (%)					
>2000 μm	35.2 (1.8)	43.7 (1.6)	34.0****	11.3****	1.5
250–2000 μm	35.0 (1.0)	37.0 (1.1)	6.2*	12.9****	3.9****
53–250 μm	22.9 (1.0)	16.2 (0.9)	67.4****	9.7****	2.0*
<53 μm	6.9 (0.5)	4.0 (0.3)	32.8****	3.5****	1.2
Mean weight diameter (μm)	1136.1 (27.7)	1317.1 (23.7)	57.7****	9.2****	1.1
Soil moisture (g kg^{-1})	191.5 (4.2)	203.0 (3.9)	25.8****	30.1****	1.6

*Significance reported as 0.05.

**Significance reported as 0.01.

***Significance reported as 0.001.

****Significance reported as 0.0001.

conventional tillage systems after a 5-year recovery period. In severely compacted soils, complete site remediation may take up to decades to occur and is largely dependent on the severity of initial compaction at each site (Batey, 2009; Spoor, 2006).

Significant changes in soil texture were found with average clay content increasing 25.0 g kg^{-1} (ranging from -17.4 to 167.0 g kg^{-1}) in ROW soils compared with ADJ areas (Table 3). As clay content increased in six sites, there was a paired decrease in silt content in four sites (Table S2), with an average silt decrease of 12.1 g kg^{-1} across all 23 sites sampled (Table 3). Overall, sand content was not significantly affected by pipeline installation (Table 3).

Increases in surface soil clay concentration, decreases in soil carbon stocks, and visible changes in soil color among horizons have been reported (Batey, 2015; Ivey & McBride, 1999; Neilsen et al., 1990; Wester et al., 2019). Notably, Naeth et al. (1987) reported 102.6% increase in mean clay percentage in a pipelined Solonchic mixed prairie in southern Alberta. The authors noted that, as surface clay content increased, silt content similarly decreased, and the converse occurred at deeper soil depths, which is consistent with our findings regarding textural changes in ROW soils. Soil mixing also occurred in a 2012 wetland study, where the percentage of sand in ROW soils declined by 19.8% compared with an ADJ area, indicating that either clay or silt percentage had a similar but opposite shift (Olson & Dougherty, 2012). ROW soil

mixing was evident 10 years following pipeline installation in Ontario, Canada, where clay percentage by weight increased 25.9% compared with undisturbed sampling areas (Culley & Dow, 1988).

Remediation practices varied at each site and can at least partially explain site-by-site differences. Overall, it was evident that soil mixing between topsoil (A horizon) and subsoil (B horizon) occurred at most sites, indicating that best management practices of double lift excavation used by pipeline companies were insufficient to eliminate degradation of soil.

A significant increase in the number of coarse fragments ($>8 \text{ mm}$) was observed, with an average of almost double the number of rock fragments found in ROW soils (12.0) compared with ADJ soils (6.3) (Table 3). During the pipeline installation process, rocks in the subsoil may rise to the surface through excavation and soil moving. Additionally, mechanical pressure and explosives are often used to break up bedrock layers if a pipeline must be installed deeper than the natural soil horizon depths, with stone pulverizers used to break down larger rocks to use as backfill within the pipeline trench (Batey, 2015). The combination of these two practices can create a much larger prevalence of coarse rock fragments within agricultural soils than would occur naturally.

Aggregate stability was significantly decreased under ROW sites relative to ADJ in both macroaggregate size classes (>2000 , $250\text{--}2000 \mu\text{m}$) and significantly increased in

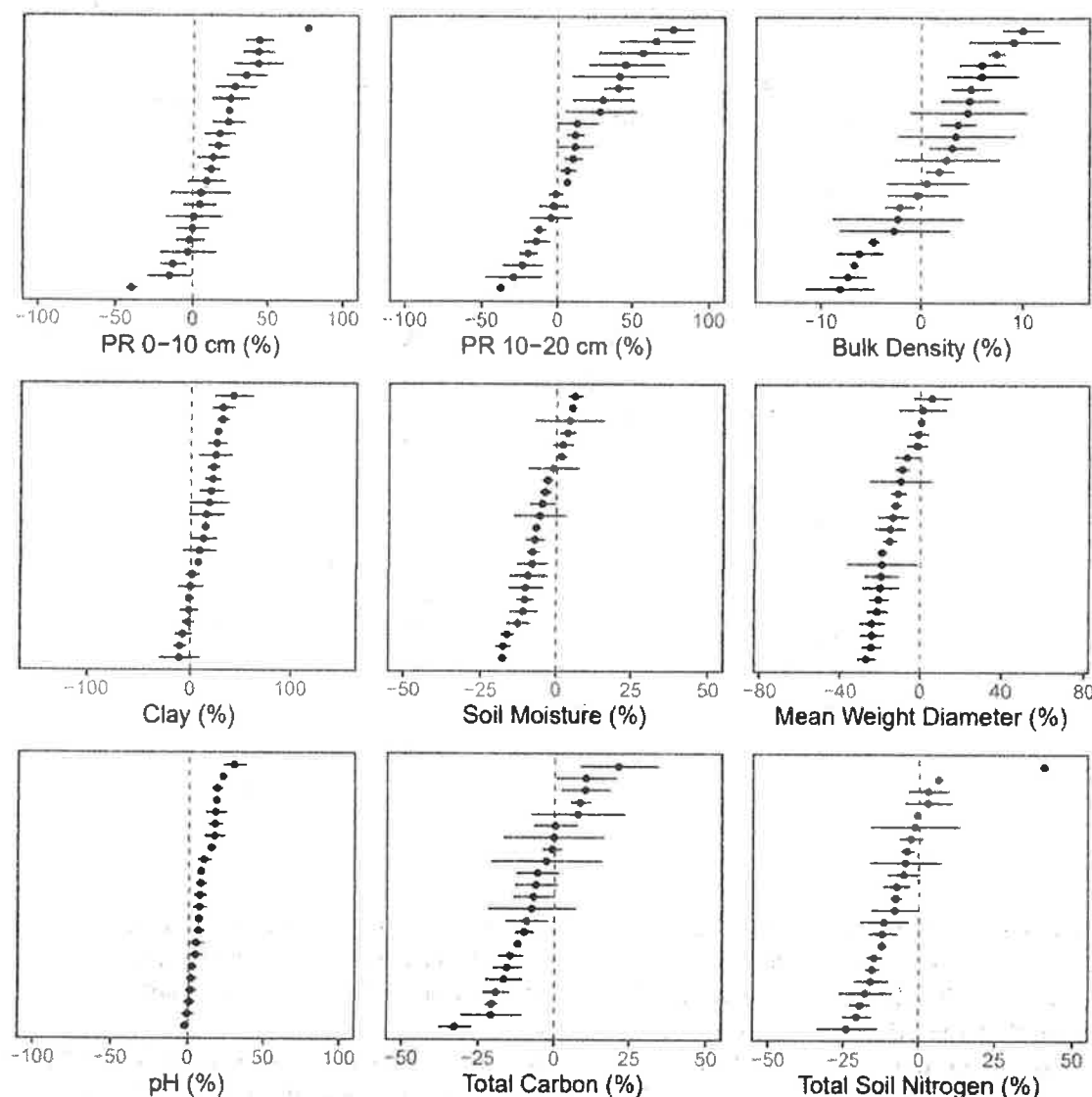


FIGURE 2 Average percent difference values for select soil properties between right-of-way (ROW) versus adjacent, unaffected areas (control, ADJ) across 23 sites. Percent differences were calculated on each paired replicate with the point representing the mean of each site and error bars representing the standard error among replicates. Observations are arranged by site from greatest increase to greatest decrease. Values on the left side of the dotted line indicate a decrease in soil characteristic values when compared with adjacent values, while values on the right side indicate an increase in soil characteristic values. PR, cone penetration resistance at depths of 0–10 and 10–20 cm

microaggregates (53–250 μm) and the silt and clay fraction (<53 μm) (Table 3). Macroaggregate prevalence significantly decreased overall within ROW soils, with average MWD decreasing by 13.6% (ranging from –24.1% to 5.7%) across all sites when comparing ROW versus ADJ areas (Figure 2; Table S3). Indicatively, microaggregate prevalence increased in almost half of the sampling sites (Table S3). The size class distribution of soil aggregates illuminates the level of physical disturbance and stress soils were put under during the pipeline installation process.

Our findings are consistent with a 2012 study in New York by Schindelbeck and van Es, which found a significant reduction in aggregate stability in all land types studied

(agricultural areas, wetlands, and fallow lands) following pipeline installation, resulting in an average reduction of 32% in aggregate stability following construction activities. Fallow lands showed the most intensive decrease in aggregate stability (60%), while agricultural lands decreased an average of 27% (Schindelbeck & van Es, 2012). This indicates that, in pipelined areas where revegetation is delayed or more difficult to establish following disturbance, aggregate stability and, thus erodibility potential, could be subject to high rates of change when compared with undisturbed soils of the same fields.

The increase in microaggregate sites and subsequent decrease in macroaggregate sites create a more hostile

germinating and growing environment for vegetation, alter nutrient cycling and bioavailability, and change hydrologic functions within the soil (Braunack & Dexter, 1988; Guber et al., 2003; Jastrow et al., 1996). Compacted soils with altered pore distributions, particularly when paired with landscape disturbances as seen following pipeline installation, have a higher potential of wind and water erosion which could persist or intensify for years following disturbance (Antille et al., 2016; Vacher et al., 2014; Vacher et al., 2016).

Gravimetric soil moisture at sampling time in ROW areas decreased an average of 11.5 g kg^{-1} across all 23 sites measured, compared with ADJ areas (Table 3), with an average percent difference of -6.3% across all sites including values ranging from -17.8% to 6.2% (Figure 2). A possible driving factor in soil moisture differences is the maintenance and repair of tile drainage following pipeline installation at each site. Other factors such as soil temperature, aggregate stability and size, porosity, and soil texture can also influence soil moisture in pipelined areas. For example, studies within the Slovak Republic and western China both reported increased soil temperatures in ROW soils relative to ADJ soils (Halmova et al., 2017; Shi et al., 2015). Halmova et al. (2017) explicitly attribute decreases in gravimetric soil moisture to increases in ROW soil temperatures from pipeline heating. Culley et al. (1982) found that hydraulic conductivity on ROWs decreased by an average of 38.0% compared to undisturbed fields, noting that while total porosity decreased, drainable porosity and volumetric water content were similar between ROW and undisturbed fields. Reports of decreased soil moisture in other studies following pipeline installation closely relate to our findings here.

3.2 | Soil chemical characteristics

Soil pH significantly increased in ROW soils in 8 of the 23 sites measured when compared with ADJ areas (Figure 2), with an average increase of 0.6 across all sites (Table 4). Given the largely acidic subsoils within the counties sampled, the increase in pH is likely due to agricultural lime applied as a remediation tactic. De Jong and Button (1973) reported pH increases between 0.5 and 1.0 in Chernozemic soils of Alberta, Canada, while Culley and Dow (1988) observed a pH increase of only 0.1 in soils remediated over the course of 10 years. However, the vast majority of the literature disclose no significant change in pH among the ROW versus ADJ areas (Harper & Kershaw, 1997; Ivey & McBride, 1999; Kowaljow & Rostagno, 2008; Shi et al., 2015; Zellmer et al., 1985).

There was an average increase in CEC of $0.8 \text{ cmol}_c \text{ kg}^{-1}$ in ROW soils compared with ADJ soils across all sites (Table 4), which likely resulted from increasing clay content in ROW

areas. Additionally, this increase could also be attributed to farmer application of agricultural lime as a remediation measure on pipelined areas, which may have overestimated CEC due to undissolved lime. Nonetheless, this finding of increased CEC follows a similar trend seen in pipelined soils in Ontario, Canada, where Culley and Dow (1988) reported a 42.5% increase in CEC between ROW and ADJ soils following 10 years of remediation activities.

Soil organic carbon (SOC) within the ROW decreased an average of 1.0 g kg^{-1} when compared with ADJ, unaffected areas (Table 4). This equated to an average SOC decrease of 6.5% , ranging from -32.7% to 21.3% across all sites (Figure 2; Table S4). Total soil N (TSN) decreased an average of 0.1 g kg^{-1} in ROW soils compared with ADJ areas (Table 4). These decreases were significant within 7 of the 23 sites measured, while 2 sites documented significant increases (Table S4). Culley and Dow (1988) saw similar declines in total carbon (TC) under pipelines, with a 28.4% decrease in TC in ROW versus ADJ soils. Similarly, Ivey and McBride (1999), Naeth et al. (1990), Harper and Kershaw (1997), and Kowaljow and Rostagno (2008) reported 27.2% , 45.1% , 14.2% , and 49.7% decreases in SOC, respectively. TSN trends in our study are consistent with much of the literature showing decreases after pipeline disturbances (Culley et al., 1982; Culley & Dow, 1988; Kowaljow & Rostagno, 2008; Landsburg & Cannon, 1995; Shi et al., 2014, 2015; Soon et al., 2000).

Mean Mehlich-3 extractable P values decreased an average of 4.9 mg kg^{-1} over the ROW, while K, Ca, Mg, and S increased an average of 10.5, 560.4, 59.6, and 3.8 mg kg^{-1} , respectively (Table 4; Table S5). Increases in calcium and magnesium values were likely elevated as a response to widespread agricultural liming practices by farmers at most sampling sites as a remediation tactic, but could also be caused by soil horizon mixing, where subsoil and bedrock materials naturally elevated in Ca and Mg were brought to the surface (Barker et al., 2017).

These findings are consistent with previous studies that documented decreases in P ranging from 25.2% to 71.3% in ROW soils compared with ADJ areas (Culley et al., 1982; de Jong & Button, 1973; Kowaljow & Rostagno, 2008; Putwain et al., 1982). However, there are many individual reports of no significant changes to either K, Ca, Mg, or S, with significant changes occurring in one or more of the other extractable nutrients (Duncan & Dejoia, 2011; Schindelbeck & van Es, 2012; Shi et al., 2014; Soon, Rice, et al., 2000; Wester et al., 2019; Zellmer et al., 1985). When considered with CEC, Mehlich-3 extractable nutrient concentrations may also be a reflection of changes in CEC and pH, as these factors influence nutrient transport and bioavailability within a soil (Ram, 1980).

TABLE 4 Mean (standard error) and F-statistics of soil chemical characteristics in right-of-way (ROW) versus adjacent, unaffected areas (ADJ) across 23 sites

Variable	Mean (standard error)		F-statistic		
	ROW	ADJ	Trt	Site	Site × Trt
Soil pH	6.7 (0.1)	6.1 (0.1)	110.0****	15.8****	3.3****
OM (g kg ⁻¹)	19.6 (0.7)	20.2 (0.7)	1.4	14.1****	1.6
CEC (cmol _c kg ⁻¹)	11.5 (0.5)	10.7 (0.5)	5.6*	18.3****	3.8****
Total C (g kg ⁻¹)	12.3 (0.5)	13.2 (0.5)	7.8**	22.2****	1.0
Total soil N (g kg ⁻¹)	1.3 (0.0)	1.4 (0.0)	15.1***	21.3****	1.7*
Mehlich-3 extractable nutrients (mg kg ⁻¹)					
P	35.6 (2.1)	40.5 (2.9)	5.2*	11.5****	1.6
K	127.9 (4.6)	117.4 (5.0)	10.3**	20.7****	1.9*
Ca	2148.9 (133.0)	1588.5 (85.0)	48.8****	16.7****	3.0***
Mg	309.4 (14.7)	249.8 (14.63)	43.2****	25.9****	2.2**
S	17.3 (1.1)	13.5 (0.5)	18.5****	4.8****	2.8***

*Significance reported as 0.05.

**Significance reported as 0.01.

***Significance reported as 0.001.

****Significance reported as 0.0001.

TABLE 5 Mean (standard error) and F-statistics of soil biological characteristics in right-of-way (ROW) versus adjacent, unaffected areas (ADJ) across 23 sites

Variable	Mean (standard error)		F-statistic		
	ROW	ADJ	Trt	Site	Site × Trt
POXC (mg kg ⁻¹)	413.0 (14.0)	424.7 (11.5)	1.1	9.5****	2.0*
Protein (g kg ⁻¹)	3.7 (0.1)	4.2 (0.1)	25.5****	5.6****	1.4
Respiration (mg kg ⁻¹)	37.9 (2.7)	46.3 (4.1)	10.6**	15.7****	2.3**

Abbreviation: POXC, permanganate oxidizable carbon.

*Significance reported as 0.05.

**Significance reported as 0.01.

***Significance reported as 0.001.

****Significance reported as 0.0001.

3.3 | Soil biological and biochemical characteristics

Soil biological factors of autoclaved-extractable soil protein and soil respiration were significantly decreased in ROW areas when compared with ADJ (Table 5). Pipeline installations did not affect POXC values across all sites (Table 5), although three individual sites were significantly decreased over the ROW, with percent differences ranging from −28.1% to 44.5% between all 23 sites (Table S6). Conversely, soil protein decreased over pipeline ROWs, indicating that the organic N pool within the ROW was significantly reduced relative to ADJ areas. Similarly, soil respiration was reduced by pipeline installation, with percent difference ranging from −61.2% to 97.9% between ROW and ADJ areas (Table S6).

Few studies have analyzed soil biological or biochemical properties following underground pipeline installation. In

a 2000 study by Soon, Rice, et al., microbial biomass carbon (MBC) varied from year to year, leading researchers to conclude that the average level of MBC was not adversely affected by pipeline disturbances. Conversely, a 73% decrease in POXC in ROW areas was reported in New York, which researchers attributed to soil mixing, increasing biological activity at depth, and decreasing biological activity in surface soils, all as a result of pipeline activity (Schindelbeck & van Es, 2012). It is likely that microbial populations face the most severe decrease in abundance and activity within the first few years following installation, particularly as soil aggregates are dramatically altered, and that microbial activity within ROW soils will likely equilibrate over time as populations adapt to changing soil conditions (Vermeire et al., 2018). Decreased soil protein and respiration values indicate a suppression of labile N and microbial activity in ROW soils relative to undisturbed soils. It is also possible that ROW soil mixing could be

TABLE 6 Mean (standard error) and F-statistics of yields for corn and soybean in 2020 and 2021 across Ohio field sites

Crop (Mg ha ⁻¹)	Year	Mean (standard error)		F-statistic		
		ROW	ADJ	Trt	Site	Site × Trt
Corn	2020	8.69 (0.71)	11.96 (0.55)	132.3****	35.1****	6.3****
	2021	6.52 (0.52)	7.86 (0.34)	28.6****	18.6****	3.6*
Soybean	2020	4.30 (0.29)	4.36 (0.22)	2.7	19.9****	0.3
	2021	4.39 (0.32)	5.00 (0.28)	19.0****	44.8****	5.1****

*Significance reported as 0.05.

**Significance reported as 0.01.

***Significance reported as 0.001.

****Significance reported as 0.0001.

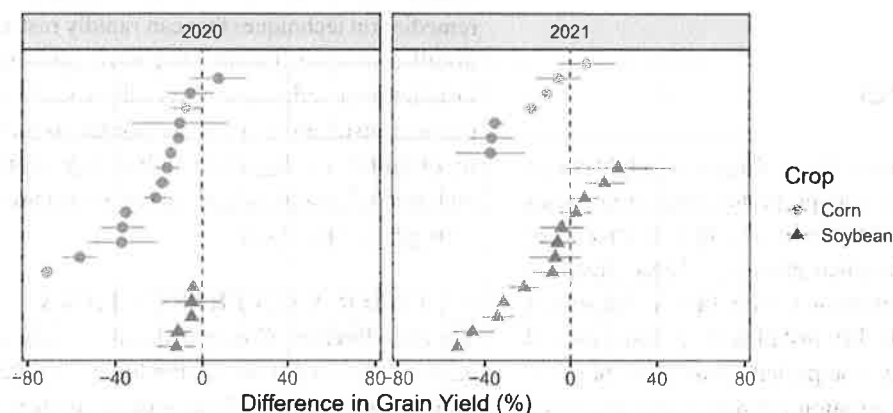


FIGURE 3 Average percent difference in crop yields in 2020 and 2021 between right-of-way (ROW) and adjacent (control, ADJ) sampling areas. Percent differences were calculated on each paired replicate with the point representing the mean of each site and error bars representing the standard error among replicates. Observations are arranged by site from greatest increase to greatest decrease. Values on the left side of the dotted line indicate a decrease in yield when compared with adjacent values, while values on the right side indicate an increase in yield

disrupting microbial “hotspots” of activity near root channels and incorporated soil organic matter (Wang et al., 2020; Zeg-eye et al., 2019), so microbes may be physically disconnected from their carbon source, which reduces microbial activity and thus respiration, while leaving POXC unchanged.

3.4 | Crop yield

Corn yield decreases were documented during both years of sampling, with an average decrease of 3.27 Mg ha⁻¹ in 2020 (ranging from -5.43 to 0.30 Mg ha⁻¹) and 1.34 Mg ha⁻¹ (ranging from -2.17 to 0.28 Mg ha⁻¹) in 2021 (Table 6; Table S7). This translates to an average yield decrease of 23.8% in 2020 and 19.5% in 2021 in ROW areas compared with ADJ (Figure 3). Comparatively, soybean yields were not significantly different during 2020, with a 7.4% decrease (mean = -0.42 Mg ha⁻¹, ranging from -0.92 to -0.18 Mg ha⁻¹) in ROW yields compared with ADJ. However, during 2021, soybean yield decreased by an average of 0.61 Mg ha⁻¹, ranging from -2.25 to 0.88 Mg ha⁻¹ (Table 6; Table S7). This decline equates to a 12.6% decrease in ROW soybean yields

compared with ADJ areas (Figure 3). Overall, corn was more impacted by pipeline installation than soybean. Significant decreases in corn yield occurred at over 70% of fields sampled during both years, compared with decreases of 0% and 31% in soybean fields during 2020 and 2021, respectively.

More extreme decreases in our reported yields during 2020 may be a factor of rainfall, as precipitation in Ohio from June–August of 2020 was extremely low (29th driest year since 1895) while the same period in 2021 ranked the 113th wettest out of 128 years (NOAA Staff, 2021b). Corn can be extremely susceptible to drought, with 2.1%–8.0% yield reductions per day of stress experienced between pollination and dent (Lauer, 2018). Comparatively, drought-stressed soybean plants can flower again and initiate pod setting, even into the mid seed filling stage, so increased rainfall at the end of August 2020 may have been a factor in increased soybean yields in this crop-year combination (Licht & Clemens, 2020).

Decreases in yields following pipeline installation have been commonly reported, though the longevity of these impacts often varies on a site, crop, and climatic basis (de Jong & Button, 1973; Nielsen et al., 1990; Olson & Dougherty,

2012; Tekeste et al., 2020). Culley et al. (1982) reported up to 50% yield reductions in corn grain within 2 years of pipeline installation, while still maintaining a 23.7% yield decrease 10 years following pipeline installation (Culley & Dow, 1988). While yield decreases are common following installation, Shi et al. (2015) reported no significant difference between ROW and ADJ corn grain yields when directly comparing three pipelines installed 2, 6, and 8 years prior to sampling. Our data confirm that, even after a 4- to 5-year remediation period, corn and soybean grain yields at our sites were still negatively impacted relative to ADJ, unaffected areas within the same field, showing that yield declines persist for years following installation.

4 | CONCLUSIONS

Across a diverse set of farms and soil types in eight counties across northern Ohio, soil properties and crop yields were detrimentally impacted following a 4- to 5-year recovery period on three recently installed pipelines. These pipelines were all installed and remediated with best management practices including double lift installation techniques and deep ripping to repair any compacted areas. Soil physical characteristics, such as penetration resistance and aggregate stability indicated that large-scale compaction prevailed at almost all sites evaluated in this study. Future degradation via wind and water erosion may exacerbate degradation in ROW areas if the degradation legacy is not addressed and soil fully remediated. Likely, a combination of physical compaction and soil mixing resulted in degradation of other measured soil chemical and biological properties reported here. Finally, paired comparisons of fields demonstrated reduced crop yields across most field sites.

Site-to-site variability remains high throughout most metrics in this study, which is likely derived from differing initial site conditions like moisture and heavy machinery disturbance during the installation process, inconsistent contract negotiations between pipeline companies and landowners, and variable rates and intensities of remediation activities. Thus, trends are not always consistent between sites. Difficulty also arises from pipeline crews periodically re-visiting sites over the course of pipeline installation and remediation activities, making it difficult to fully track the magnitude of both degradation and remediation, as the two processes often temporally and spatially overlap.

All pipelines involved in this study were constructed using double lift practices, as opposed with many studies in the literature which were conducted on single lift installation practices ($n = 7$) or did not specify type of installation practice used ($n = 14$). However, the sustained detrimental impacts to both soil characteristics and agricultural crop yields following pipeline installation reported here, suggests

that these double lift practices either: (1) are not being carried out properly by pipeline installation and remediation crews or (2) even if handled properly, are insufficient preventative measures to mitigate soil degradation and crop yield losses. Likely, a combination of these factors has driven our findings.

Collectively our data suggest contemporary pipeline installation still results in sustained soil degradation and crop yield losses and that current easement compensations plans are not appropriately compensating farmers for these losses. Additional monitoring of crop yields is needed, as is research to better predict crop losses over time as soil remediation continues. Future research needs to address identifying effective remediation techniques that can rapidly restore soil to the pre-installation state. Finally, and most importantly, improving installation practices and strict adherence to these practices by pipeline installation crews are needed to minimize the severity of initial soil degradation via compaction and soil mixing that are still commonly observed with current industry best management practices.

AUTHOR CONTRIBUTIONS

Theresa Brehm: Conceptualization; data curation; formal analysis; investigation; methodology; validation; visualization; writing—original draft; writing—review & editing. **Steve Culman:** Conceptualization; data curation; formal analysis; funding acquisition; methodology; project administration; resources; software; supervision; validation; visualization; writing—review & editing.

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CONFLICT OF INTEREST

The authors declare no conflict of interest.

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SUPPORTING INFORMATION

Additional supporting information can be found online in the Supporting Information section at the end of this article.

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SEC. 20 T130N R59W

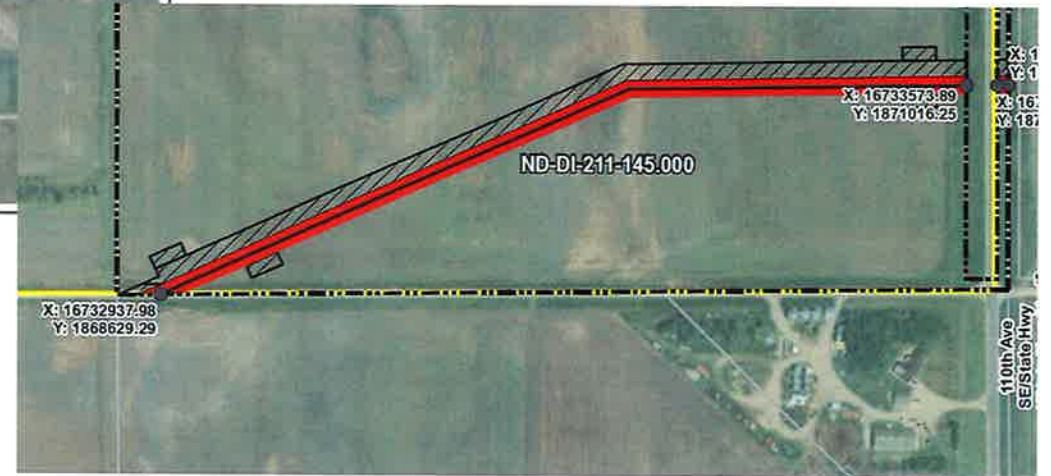
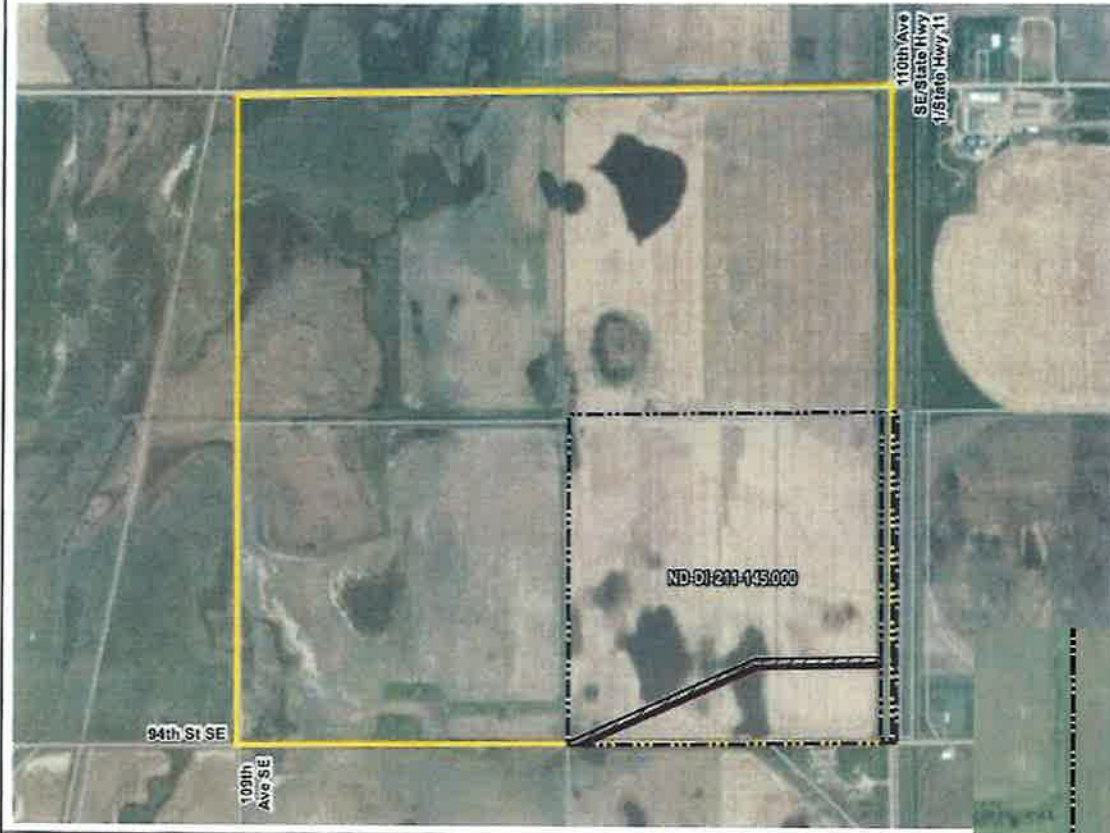


Figure 1

SE ¼ Sec. 20
Red: Pipeline & Construction Easement



Figure 2

SE ¼ Sec. 20
Red: Pipeline Easement
White: Vculek Drain Tile



Figure 3

SE ¼ Sec. 20

Red: Pipeline Easement

White: Vculek Drain Tile

Green: D/S Irr. District Tile



Figure 4

SE ¼ Sec. 20

Red: Pipeline Easement

White: Vculek Drain Tile

Green: D/S Irr. District Drain Tile

Blue: Irrigated Acres



Figure 5

SE ¼ Sec. 20

Red: Pipeline Easement

Blue: Irrigated Acres

White: Irrigated Acres Impacted by Pipeline



Figure 6



Figure 7



Figure 8



Figure 9

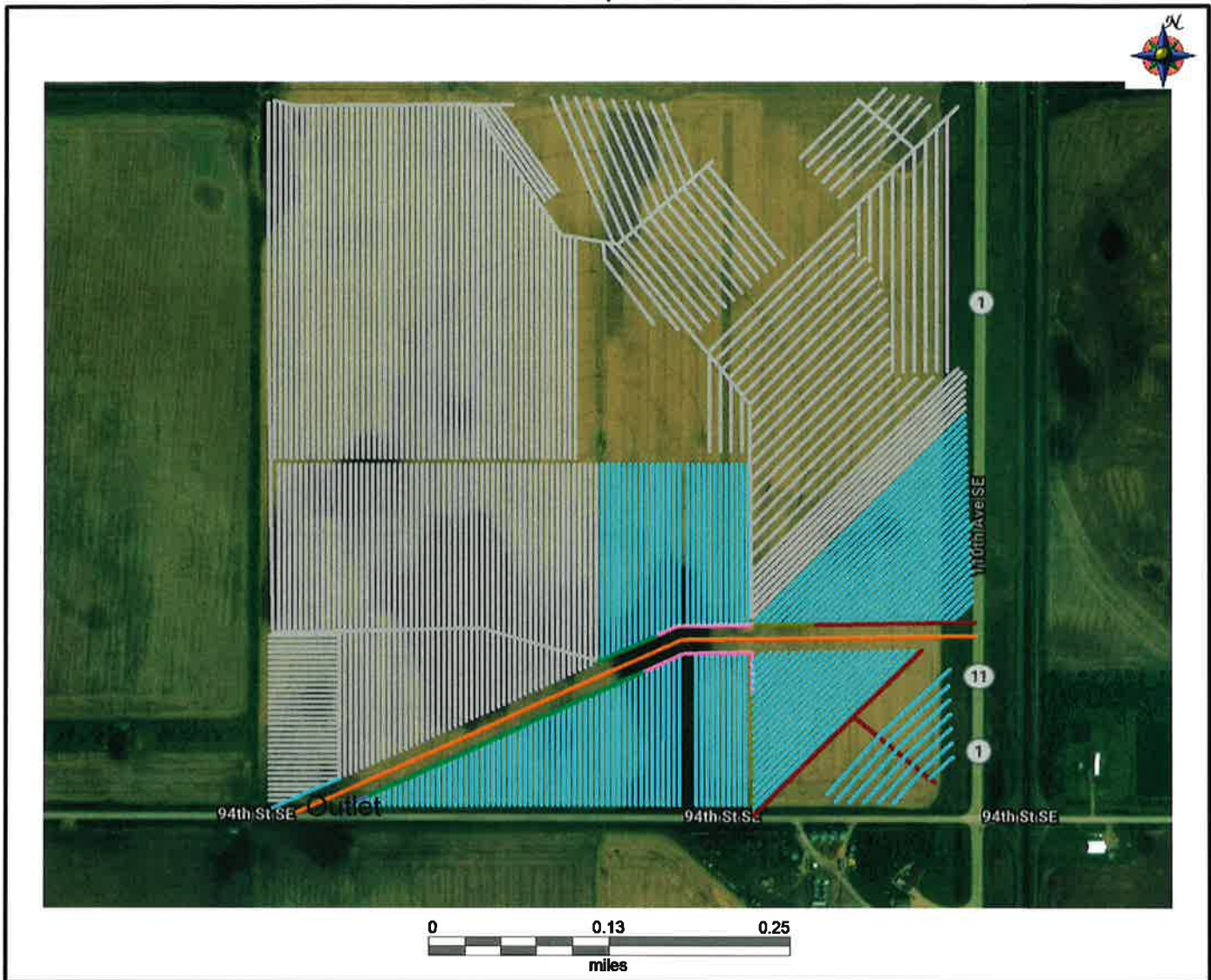


Figure 10



Figure 12

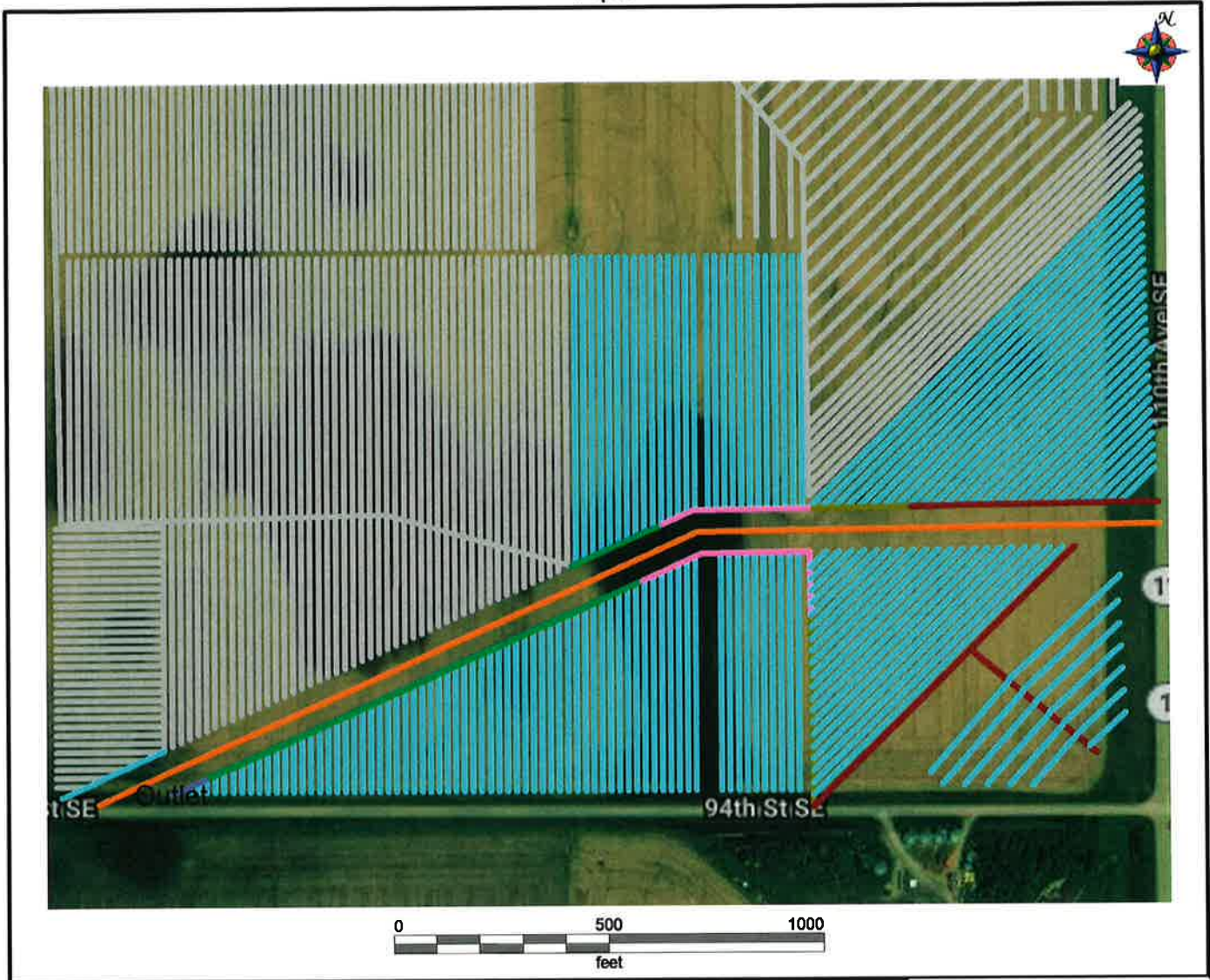
20 Pipe



Client: Brian Vculek
Farm: E.5
Field: 20
Name: Drainage - Planned

4" Perf Sock	66602.63 ft
6" Perf Sock	1807.89 ft
8" Perf Sock	674.17 ft
10" Perf Sock	915.70 ft
12" Perf Sock	1330.00 ft
12" Perf Sock/DW flex	100.00 ft
< Unassigned >	397076.92 ft
Pipeline	2603.78 ft

20 Pipe



Client: Brian Vculek
Farm: E.5
Field: 20
Name: Drainage - Planned

4" Perf Sock	66602.63 ft
6" Perf Sock	1807.89 ft
8" Perf Sock	674.17 ft
10" Perf Sock	915.70 ft
12" Perf Sock	1330.00 ft
12" Perf Sock/DW flex	100.00 ft
< Unassigned >	397076.92 ft
Pipeline	2603.78 ft



13

**Sixty-eighth Legislative Assembly of North Dakota
In Regular Session Commencing Tuesday, January 3, 2023**

HOUSE BILL NO. 1135
(Representatives Klernin, Beltz, Motschenbacher, Thomas)
(Senators Dwyer, Luick, Myrdal)

AN ACT to amend and reenact sections 47-10.1-01 and 47-10.1-02 of the North Dakota Century Code, relating to exceptions to the acquisition of agricultural land by foreign governments.

BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Section 47-10.1-01 of the North Dakota Century Code is amended and reenacted as follows:

47-10.1-01. Definitions.

In this chapter, unless the context or subject matter otherwise requires:

1. "Agricultural land" means land capable of use in the production of agricultural crops, livestock or livestock products, poultry or poultry products, milk or dairy products, or fruit and other horticultural products but does not include any land zoned by a local governmental unit for a use other than, and nonconforming with, agricultural use, but does not include any oil, gas, coal, or other minerals underlying the land, any interest in minerals, separate from the surface, whether acquired by lease or otherwise, or any easements or tracts of land acquired in connection with the extraction, refining, processing, or transportation of minerals.
2. "Controlling interest" means:
 - a. Possession of fifty one percent or more of the ownership interests in an entity; or
 - b. A percentage ownership interest in an entity of less than fifty-one percent, if the foreign government actually directs the business and affairs of the entity without the requirement or consent of any other party.
3. "Foreign government" means a government or the state-controlled enterprise of a foreign government. The term does not include the government of the United States or its states, territories, or possessions or the government of Canada or its provinces or territories.
4. "Foreign governmental interest in agricultural land" includes the purchase, acquisition, or possession of any absolute or qualified ownership of land by a foreign government, except does not include a leasehold interest.
5. "Interest in agricultural land" includes any leasehold interest.
6. "State-controlled enterprise" means a business enterprise, however denominated, in which a foreign government has a controlling interest.

SECTION 2. AMENDMENT. Section 47-10.1-02 of the North Dakota Century Code is amended and reenacted as follows:

47-10.1-02. Restriction on acquisition - Exceptions.

1. An individual who is not a citizen of the United States, a citizen of Canada, or a permanent resident alien of the United States may not acquire directly or indirectly any interest in agricultural land unless:

- a. The individual is an alien entitled to enter the United States under the provisions of a treaty of commerce and navigation between the United States and the foreign state of which the individual is a national, solely to develop and direct the operations of an enterprise in which the individual has invested or to direct the operations of an enterprise in which the individual is actively in the process of investing a substantial amount of capital;
 - b. The individual resides in this state for at least ten months out of every year;
 - c. The individual actively participates in the operation of the agricultural land;
 - d. The agricultural landholding does not exceed six hundred forty acres [258.99 hectares]; and
 - e. The agricultural landholding includes a dairy operation.
2. An individual who is permitted to acquire an interest in agricultural land under subsection 1 shall:
 - a. Notify the agriculture commissioner of any land acquisition within thirty days of the acquisition; and
 - b. Annually provide the agriculture commissioner with a list of all addresses at which the individual resided during the previous year and the dates during which the individual resided at each address.
3. If an individual ceases to meet the exceptions provided for in subsection 1, the individual shall dispose of the agricultural land within twenty-four months.
4. A partnership, limited partnership, limited liability company, trustee, or other business entity may not, directly or indirectly, acquire or otherwise obtain any interest, whether legal, beneficial, or otherwise, in any title to agricultural land unless the ultimate beneficial interest of the entity is held directly or indirectly by citizens of the United States or permanent resident aliens of the United States.
5. This section does not apply to agricultural land that may be acquired by devise, inheritance, as security for indebtedness, by process of law in the collection of debts, or by any procedure for the enforcement of a lien or claim thereon, whether created by mortgage or otherwise; provided, that all agricultural land acquired in the collection of debts or by the enforcement of a lien or claim must be disposed of within three years after acquiring ownership if the acquisition would otherwise violate this section.
6. This section does not apply to a foreign corporation or a foreign limited liability company which acquires agricultural land for use as an industrial site when construction contracts are entered into by the corporation or limited liability company within one hundred fifty days after acquisition of the land; provided, that this exception applies only to so much agricultural land as is reasonably necessary for industrial purposes. A foreign corporation or a foreign limited liability company which owns agricultural land for industrial purposes but which discontinues using the land for industrial purposes shall dispose of the land as provided by chapter 10-06.1. A foreign corporation or foreign limited liability company shall dispose of agricultural land acquired for industrial purposes within one year after acquisition if construction contracts are not entered into within one hundred fifty days after acquisition of the land.
7. This section does not apply to citizens or subjects of a foreign country whose rights to hold land are secured by treaty or to common carriers by railroad subject to the jurisdiction of the interstate commerce commission.

8. Notwithstanding subsection 4 and subsection 6, after June 30, 2023, a foreign government may not purchase, acquire, or hold any foreign governmental interest in agricultural land in the state. This section does not apply to any interest in agricultural land held by a foreign government before July 1, 2023.
9. Notwithstanding the provisions of this chapter, the prohibition on ownership of agricultural land does not apply to the acquisition of agricultural land or an interest in agricultural land by a state-controlled enterprise if the agricultural land:
 - a. Is used for agricultural research and development, or experimental purposes, including testing, developing, or producing crop production inputs, including seed, fertilizer, pesticides, soil amendments, plants, or biologicals; and
 - b. Does not exceed one hundred sixty acres [64.75 hectares].

**Sixty-eighth Legislative Assembly of North Dakota
In Regular Session Commencing Tuesday, January 3, 2023**

SENATE BILL NO. 2371
(Senators Paulson, Larsen, Wobbema)
(Representatives Fisher, Hoverson, Louser)

AN ACT to create and enact a new section to chapter 11-11 and a new section to chapter 40-05 of the North Dakota Century Code, relating to the power of counties and municipalities to prohibit local development by a foreign adversary; to amend and reenact section 47-01-09 of the North Dakota Century Code, relating to the prohibition on ownership of real property by a foreign adversary; to provide for a legislative management study; and to provide an expiration date.

BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. A new section to chapter 11-11 of the North Dakota Century Code is created and enacted as follows:

Development by a foreign adversary - Prohibition.

1. A board of county commissioners, including a board in a home rule county, may not procure, authorize, or approve a development agreement, building plan, or proposal relating to county development with an individual or government identified as a foreign adversary under 15 CFR 7.4(a) or a person identified on the office of foreign assets control sanctions list.
2. This section does not apply to a foreign adversary defined under subsection 1 possessing an interest in real property if the foreign adversary:
 - a. Is a duly registered business and has maintained a status of good standing with the secretary of state for seven years or longer before the effective date of this Act;
 - b. Has been approved by the committee on foreign investment in the United States; and
 - c. Maintains an active national security agreement with the federal government.

SECTION 2. A new section to chapter 40-05 of the North Dakota Century Code is created and enacted as follows:

Development by a foreign adversary - Prohibition.

1. A board of city commissioners or city council, including a board or council in a home rule city, may not procure, authorize, or approve a development agreement, building plan, or proposal relating to city development with an individual or government identified as a foreign adversary under 15 CFR 7.4(a) or a person identified on the office of foreign assets control sanctions list.
2. This section does not apply to a foreign adversary as defined in subsection 1 possessing an interest in real property if the foreign adversary:
 - a. Is a duly registered business and has maintained a status of good standing with the secretary of state for seven years or longer before the effective date of this Act;
 - b. Has been approved by the committee on foreign investment in the United States; and
 - c. Maintains an active national security agreement with the federal government.

SECTION 3. AMENDMENT. Section 47-01-09 of the North Dakota Century Code is amended and reenacted as follows:

47-01-09. Public or private ownership - All property subject to - Foreign ownership prohibited.

1. All property in this state has an owner, whether that owner is the United States or the state, and the property public, or the owner an individual, and the property private. The state also may hold property as a private proprietor.
2. Notwithstanding any other provision of law, the following governments or entities may not purchase or otherwise acquire title to real property in this state after the effective date of this Act:
 - a. A foreign adversary.
 - b. A foreign business entity with a principal executive office located in a country that is identified as a foreign adversary.
 - c. A foreign business entity in which a foreign adversary owns:
 - (1) More than fifty percent of the total controlling interests or total ownership interests, as defined under section 10-19.1-01, in the foreign business entity, unless the foreign business entity was operating lawfully in the United States on the effective date of this Act; or
 - (2) Fifty percent or less of the total controlling interests or total ownership interests, as defined under section 10-19.1-01, in the foreign business entity, if the foreign adversary directs the business operations and affairs of the foreign business entity without the requirement of consent of any nonforeign adversary, unless the foreign business entity was operating lawfully in the United States on the effective date of this Act.
3. When requested by a city council or commission, county commission, or title agent or company, the attorney general shall complete a civil review, to the extent allowable by law, relating to the qualifications of any foreign adversary business entity acquiring real property under subdivision c of subsection 2.
4. This section does not apply to an entity possessing an interest in real property under subsection 2 if the entity:
 - a. Is a duly registered business and has maintained a status of good standing with the secretary of state for seven years or longer before the effective date of this Act;
 - b. Has been approved by the committee on foreign investment in the United States; and
 - c. Maintains an active national security agreement with the federal government.
5. A foreign government or foreign business entity subject to and in violation of this section shall divest itself of all real property in this state within thirty-six months after the effective date of this Act.
6. If a foreign government or foreign business entity subject to this section fails to divest itself of all real property in this state within the period specified under subsection 4, the state's attorney of the county in which the majority of the real property is situated may issue subpoenas to compel witnesses to appear to provide testimony or produce records.
7. Upon receiving testimony and records, if the state's attorney concludes a foreign government or foreign business entity, in violation of this section, has failed to divest ownership of real property as required under this section, the state's attorney shall commence an action in the district court of the county in which the majority of the real property is situated. Once the action is commenced, the state's attorney shall file a notice pursuant to section 28-05-07 with the

recorder of each county where the real property subject to the action is situated. If the court finds divestment of real property under this section is proper, the district court shall enter an order consistent with its findings. As part of the order, the court shall cancel the notice pursuant to section 28-05-08.

8. Pursuant to an order for divestment, a foreign government or foreign business entity subject to an order shall divest all real property within six months from the date of the final entry of judgment. A foreign government or foreign business entity that fails to comply with the court's order is subject to a civil penalty not to exceed twenty-five thousand dollars.
9. Any real property not divested within the period prescribed by law may be sold at a public sale in the manner provided under chapter 32-19 through an action brought by the state's attorney. A title to real property or encumbrance on the real property may not be deemed invalid by an order of divestiture under this section.
10. A person that is not subject to this section may not be required to:
 - a. Determine whether another person is subject to this section; or
 - b. Inquire if another person is subject to this section.
11. For purposes of this section, "foreign adversary" means an individual or a government identified as a foreign adversary in 15 CFR 7.4(a) or a person identified on the office of foreign assets control sanctions list.

SECTION 4. LEGISLATIVE MANAGEMENT STUDY - REAL PROPERTY AND COMMERCIAL ASSET OWNERSHIP AND OPERATION OF BUSINESS AND CHARITABLE ENTITIES BY FOREIGN ADVERSARIES.

1. During the 2023-24 interim, the legislative management shall study the number of persons that own or control any real estate or commercial assets or operate a business within this state which is owned by, controlled by, or subject to the jurisdiction or direction of foreign adversaries or individuals acting on behalf of or in conjunction with foreign adversaries or persons listed on the office of foreign assets control sanctions list.
2. The study must attempt to craft a definition of foreign adversary and ascertain the number of such persons residing in this state which operate a business or a charitable enterprise or have obtained a beneficial interest in real estate, commercial assets, or a business or charitable organization in this state.
3. The study must consider which federal foreign adversary list would be best suited for use for the security of this state and the impact of implementing and using a federally created list.
4. The study must determine how to define, create, and implement a security review verification system that monitors and reviews the actions of foreign adversaries that operate a business or a charitable enterprise or have obtained a beneficial interest in real estate, commercial assets, or a business or charitable organization in this state.
5. The study must:
 - a. Identify optimal methods for state officials to work and collaborate with national intelligence agents at the state and federal level regarding background checks, national security, and state security;
 - b. Outline what constitutes a national security threat and which person or agency has the authority to declare a national security threat and security threat to this state;
 - c. Identify which state agencies are best equipped to create, implement, and operate a security review verification system that monitors and reviews foreign adversaries

operating a business or a charitable enterprise or that have obtained a beneficial interest in real estate, commercial assets, or a business or charitable organization in this state;

- d. Identify the proper structure and function of a security review verification system;
 - e. Identify the individuals and persons eligible to operate a business or a charitable enterprise or that have obtained a beneficial interest in real estate, commercial assets, or a business or charitable organization in this state, under the security review verification system; and
 - f. Identify other necessary changes to current industry practices relating to ownership of real property or commercial assets and the operation of business or charitable entities by a foreign adversary.
6. The study must include under which circumstances, if any, foreign adversaries are prohibited from owning real property in this state, and under which circumstances, if any, foreign adversaries are permitted to own real property in this state.
 7. The legislative management shall report its findings and recommendations, together with any legislation required to implement the recommendations, to the sixty-ninth legislative assembly.

SECTION 5. EXPIRATION DATE. This Act is effective through July 31, 2025, and after that date is ineffective.

President of the Senate

Speaker of the House

Secretary of the Senate

Chief Clerk of the House

This certifies that the within bill originated in the Senate of the Sixty-eighth Legislative Assembly of North Dakota and is known on the records of that body as Senate Bill No. 2371.

Senate Vote: Yeas 47 Nays 0 Absent 0

House Vote: Yeas 83 Nays 8 Absent 3

Secretary of the Senate

Received by the Governor at _____ M. on _____, 2023.

Approved at _____ M. on _____, 2023.

Signed

Governor

Filed in this office this _____ day of _____, 2023,

at _____ o'clock _____ M.

Secretary of State