

**STATE OF NORTH DAKOTA  
BEFORE THE PUBLIC SERVICE COMMISSION**

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APPLICATION OF MLGC, LLC (SAC 389027)  
TO PROTECT TRADE SECRETS  
AND CONFIDENTIAL INFORMATION SUBMITTED WITH  
2024 ETC ANNUAL REPORT

CASE NO. PU-24-15

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**APPLICATION FOR TRADE SECRET PROTECTION**

MLGC, LLC (SAC 389027) (“the Company”) hereby submits this Request to Protect Trade Secrets and Confidential Information in conjunction with its Annual Report to the North Dakota Public Service Commission, Essential Telecommunications Carrier Certification (“Annual Report”). The Company requests the information contained in Exhibit A, Items 1 through 4, attached to the Company’s Annual Report to the North Dakota Public Service Commission (“Commission”), be treated as a confidential trade secret protected from public disclosure pursuant to North Dakota Century Code § 44-04-18 et seq.

Consistent with North Dakota Administrative Code § 69-02-09-02, Trade Secret Exhibit A is a separate document, submitted in a sealed envelope marked Trade Secret - Private. Copies of the Annual Report and Public versions of Exhibit A, with the Trade Secret responses to Items 1 through 4 excised, have also been filed electronically and via Overnight Delivery.

**THE TRADE SECRET EXHIBITS**

**A. Trade Secret Response to Exhibit A, Item 1**

Item 1 to Trade Secret Exhibit A contains a description and the amount of high-cost universal service support received by the Company in 2023 and a description of how

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that support was used for the provision, maintenance, or upgrading of the Company's facilities and services.

**B. Trade Secret Response to Exhibit A, Item 2**

Item 2 to Trade Secret Exhibit A includes an estimate of the amount of federal high-cost universal service support the Company anticipates receiving in 2025 and a description of how that support is projected to be used for the provision, maintenance, or upgrading of the Company's facilities and services pursuant to Section 254 of the Telecommunications Act of 1996.

**C. Trade Secret Response to Exhibit A, Item 3**

Item 3 to Trade Secret Exhibit A includes detailed information regarding the Telecommunications Infrastructure projects that the Company completed in 2023 and those forecasted for 2025.

**D. Trade Secret Response to Exhibit A, Item 4**

Item 4 to Trade Secret Exhibit A contains detailed information about each outage of over 30 minutes in duration experienced by the Company in its ETC-designated service area in 2023, including the geographic area, the start and end time, a description, the resolution, the services affected, the number of customers affected, and steps taken to prevent similar situations.

**THE CONFIDENTIAL EXHIBITS ARE AFFORDED TRADE SECRET  
PROTECTION BY THE FCC AND UNDER NORTH DAKOTA LAW**

North Dakota's Open Records Law (N.D.C.C. § 44-04-18 et seq.) provides that information "otherwise specifically provided by law"<sup>1</sup> is not included in the requirement that information must be made publicly available. The Open Records Law also contains

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<sup>1</sup> N.D.C.C. § 44-04-18(1) (emphasis added).

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a specific exception – Section 44-04-18.4(1) – which provides a safeguard for confidential information (the “Confidential Exception”) and defines what information should be confidential by its nature. The information in Trade Secret Exhibit A falls within the “otherwise specifically provided by law” exception because its information is treated as confidential by the regulations and orders of the Federal Communications Commission (“FCC”). Moreover, the information in the Confidential Exhibits falls within the statutorily defined Confidential Exception.

#### **A. The FCC Treats this Information as Confidential**

There is strong precedence for treating the information in Trade Secret A as not included in the requirement for public disclosure. The “term ‘law’ as used in [N.D.C.C. § 44-04-18(1)] includes federal statutes and applicable federal regulations, as well as state law.”<sup>2</sup> The kinds of information in Trade Secret Exhibit A, Items 1 through 4, is stated to be confidential by the FCC under 47 C.F.R. §§ 0.457 and 0.459 and its orders.<sup>3</sup> With Badlands Cellular of North Dakota Limited Partnership’s Confidential Exhibits A-1, A-2, A-3, and C-1, the Commission determined that information materially similar to Trade

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<sup>2</sup> N.D. Op. Atty. Gen. L-32, 1998 WL 1058327 (Mar. 30, 1998).

<sup>3</sup> See In the Matter of Federal-State Joint Board on Universal Service, Petition of Cingular Wireless, LCC for Designation as an Eligible Telecommunications Carrier in the State of Georgia, Protective Order, CC Docket No. 96-45, Order, DA 07-3627 (rel. Aug. 15, 2007) ¶ 1 (granting a protective order to keep service improvement plan information like that contained in Confidential Exhibits A-1, A-2, and A-3 confidential); see also In the Matter of Federal-State Joint Board on Universal Service, Corr Wireless Communications, LLC Petition for Designation as an Eligible Telecommunications Carrier in the State of Alabama, Protective Order, CC Docket No. 96-45, Order, DA 07-3629 (rel. Aug. 15, 2007); In the Matter of New Part 4 of the Commission’s Rules Concerning Disruptions to Communications, ET Docket No. 04-35, Report and Order and Further Notice of Proposed Rulemaking, FCC 04-188, 19 FCC Rcd. 16830 (rel. Aug. 19, 2004) (explaining why outage information similar to that contained in Confidential Exhibit C-1 is considered confidential for reasons of national security).

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Secret Exhibit A, Items 1 through 4, is protected under federal regulation.<sup>4</sup> The Company previously applied for Trade Secret treatment in similar cases designated Case Nos. PU-09-592, PU-10-548, PU-11-461, and PU-12-402. On September 27, 2012, the Commission issued its Order Granting Trade Secret Protection with respect to three of these cases: Case Nos. PU-09-592, PU-10-548 and PU-11-461. Thus, the Commission should also grant trade secret protection in this case and consider the Company's current Trade Secret Exhibit A, Items 1 through 4, to be confidential under the exception in N.D.C.C. § 44-04-18(1) for information "otherwise specifically provided by law" as non-public.

#### **B. The Confidential Exhibits Fall within the Confidential Exception**

All information contained in the exhibits falls clearly within The Confidential Exception.

N.D.C.C. § 44-04-18.4(1) states that:

- (1) Trade secret, proprietary, commercial, and financial information is confidential if it is (2) of a privileged nature and (3) it has not been previously publicly disclosed. (Emphasis and numbering added.)

The act defines "Trade secret" as follows:

"Trade secret" means information, including a formula, pattern, compilation, program, device, method, technique, technical know-how or process, that:

1. Derives independent economic value, actual or potential, from not being generally known to, and not being readily ascertainable by proper means by, other persons that can obtain economic value from its disclosure or use; and

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<sup>4</sup> Badlands Cellular of North Dakota Limited Partnership, 2007 High-Cost Universal Service Support Annual Report, Case No. PU-07-587, North Dakota RSA No. 3 Limited Partnership, 2007 High-Cost Universal Service Support Annual Report, Case No. PU-07-588, North Central RSA 2 of ND Limited Partnership, 2007 High-Cost Universal Service Support Annual Report, Case No. PU-07-590, North Dakota 5 - Kidder Limited Partnership, Case No. PU-07-591; Northwest Dakota Cellular of North Dakota Limited Partnership, Case No. PU-07-592, Bismarck MSA Limited Partnership, Case No. PU-07-593, Order Granting Trade Secret Protection (rel. March 12, 2008) at 5.

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2. Is the subject of efforts that are reasonable under the circumstances to maintain the secrecy of the information.<sup>5</sup>

Trade Secret Exhibit A, Items 1 through 4, meet each element of the Confidential Exception under North Dakota Statutes. First, they fall squarely within the definition of a “trade secret.” The Company derives value from competitors not knowing the information contained in Trade Secret Exhibit A, Items 1 through 4, as competitors could obtain economic value from the disclosure. Given this potential, the Company closely safeguards the information by prohibiting employee disclosure and restricting access to the information contained within the Exhibits. Second, the information in Trade Secret Exhibit A, Items 1 through 4, is “of a privileged nature” because “disclosure of the information is likely ... to cause substantial harm to the competitive position of the person from whom the information was obtained.”<sup>6</sup> The Company would be substantially harmed if the information in Trade Secret Exhibit A, Items 1 through 4, were made public. Finally, the information in the Trade Secret Exhibit A, Items 1 through 4, has not been disclosed publicly. This means the information should be treated as confidential and not disclosed to the public.

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<sup>5</sup> N.D.C.C. § 44.04-18.4.

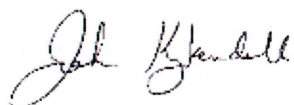
<sup>6</sup> See N.D. Op. Atty. Gen. L-77, 1998 WL 1058291 (June 17, 1998).

**IV. CONCLUSION**

The Company respectfully requests that Trade Secret Exhibit A, Items 1 through 4, be held confidential pursuant to N.D.C.C. § 44-04-18 et seq.

Dated: July 31, 2024

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "John Kuykendall".

John Kuykendall  
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Consultants on Behalf of MLGC, LLC  
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