

Direct Testimony and Schedules  
Benjamin C. Halama

Before the North Dakota Public Service Commission  
State of North Dakota

In the Matter of the Application of Northern States Power Company  
for Authority to Increase Rates for Electric Service in North Dakota

Case No. PU-24-\_\_\_\_  
Exhibit\_\_\_\_(BCH-1)

**Overall Revenue Requirements**  
**Rate Base**  
**Income Statement**

December 2, 2024

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1 I. INTRODUCTION

2  
3 Q. PLEASE STATE YOUR NAME AND TITLE.

4 A. My name is Benjamin C. Halama. I am Director of Revenue Analysis for Xcel  
5 Energy Services Inc. (XES or the Service Company), the service company for  
6 Xcel Energy Inc. and its operating company subsidiaries.  
7

8 Q. PLEASE SUMMARIZE YOUR QUALIFICATIONS AND EXPERIENCE.

9 A. I have more than nine years of experience at XES, supporting Northern States  
10 Power Company—Minnesota (NSPM or the Company) in the areas of regulatory  
11 accounting, financial operations, and revenue requirements. In my current role,  
12 I am responsible for the development of jurisdictional revenue requirements for  
13 all NSPM jurisdictions. My resume is attached as Exhibit\_\_\_\_(BCH-1), Schedule  
14 1, Resume.  
15

16 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

17 A. I support the Company's financial data and our requests for a general rate  
18 increase and interim rate increase for the State of North Dakota retail electric  
19 jurisdiction, specifically:

- 20 • the overall retail revenue requirement of \$274.931 million and revenue  
21 deficiency of \$44.556 million, determined by the cost of service for the  
22 2025 test year; and  
23 • the interim increase of \$27.371 million as discussed in our Alternative  
24 Petition for Interim Rates.  
25

26 I relied on and incorporated information provided by other witnesses in this  
27 proceeding to develop many of the test year revenue requirement adjustments

discussed in my testimony. My testimony includes several schedules with financial information related to the 2025 test year revenue requirements and deficiency. These schedules were prepared by me or under my supervision. Exhibit\_\_\_(BCH-1), Schedule 2, provides an index of the schedules to my testimony.

Q. HOW IS THE REMAINDER OF YOUR TESTIMONY ORGANIZED?

A. The remainder of my testimony is organized into the following sections:

- Section II Case Overview
- Section III Supporting Information
- Section IV Rate Base Components
- Section V Income Statement
- Section VI Utility and Jurisdictional Allocations
- Section VII Annual Adjustments to the Test Year
- Section VIII Compliance Matters
- Section IX Conclusion

## II. CASE OVERVIEW

### A. Test Year Revenue Requirements and Deficiency

Q. WHAT IS THE AMOUNT OF THE TEST YEAR REVENUE REQUIREMENT FOR THE COMPANY'S ELECTRIC OPERATIONS IN ITS NORTH DAKOTA JURISDICTION?

A. The 2025 test year jurisdictional retail revenue requirement for North Dakota electric utility operations is \$274.931 million based on forecasted average rate base and projected net operating income for the 2025 test year, based on a 7.56 percent overall Rate of Return (ROR) recommended by Company witness Joshua C. Nowak of Concentric Energy Advisors, Inc. in his Direct Testimony.

1 Q. WHAT IS THE AMOUNT OF THE REVENUE DEFICIENCY FOR THE TEST YEAR?

2 A. The revenue deficiency for the test year is \$44.556 million. A summary of the  
3 revenue deficiency for 2025 is shown in Exhibit\_\_\_\_(BCH-1), Schedule 7. The  
4 level of North Dakota retail electric rates must be increased by this amount in  
5 2025 for the Company to have an opportunity to earn an overall return on rate  
6 base of 7.56 percent as shown in Exhibit\_\_\_\_(BCH-1), Schedule 3.

7  
8 Q. WHAT IS THE PERCENTAGE INCREASE IN OVERALL ELECTRIC RETAIL REVENUES  
9 PROPOSED IN THIS CASE?

10 A. The test year revenue deficiency amount represents a 19.3 percent overall  
11 increase in retail revenues compared to projected 2025 retail revenues at present  
12 rates.

13  
14 Q. HOW DID YOU CALCULATE THE DEFICIENCY?

15 A. The 2025 revenue requirements for this filing are calculated by including all  
16 revenues and costs at the proposed capital structure, as well as any federal and  
17 state credits earned on a total company basis, then allocating those components  
18 to North Dakota based on the allocation methods discussed in Section VI. This  
19 produces an all-in revenue requirement for the jurisdiction. This presentation  
20 allows rider projects to be removed from the base rate request and ensures no  
21 double recovery of costs since the applicable costs and revenues are removed  
22 with no impact to the test year deficiency. Rider removals are discussed in more  
23 detail in Section VII.D of my testimony.

24  
25 Q. DID YOU PREPARE A COST OF SERVICE STUDY THAT SUPPORTS THE REVENUE  
26 REQUIREMENT AMOUNT AND REVENUE DEFICIENCY FOR THE TEST YEAR?

1 A. Yes. Under my direction, a cost of service study was prepared. Schedule 3  
2 contains a copy of the jurisdictional cost of service study for the test year.

3  
4 Q. WHAT IS THE BASIS FOR THE COMPANY'S CAPITAL STRUCTURE AND WHAT ARE  
5 THE VARIOUS COMPONENTS?

6 A. The capital structure employed in this case represents the Company's 2025  
7 budgeted amounts. The costs and ratios associated with this capital structure  
8 are found in Schedule 3, and are as follows:

9

	Rate	Ratio	Weighted Cost
Long Term Debt	4.51%	46.71%	2.11%
Short Term Debt	5.31%	0.79%	0.04%
Common Equity	10.30%	52.50%	<u>5.41%</u>
Weighted Cost			7.56%

15

16 Company witness Nowak discusses the Company's capital structure in further  
17 detail in his Direct Testimony.

18  
19 **B. Case Drivers**

20 Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?

21 A. I discuss the drivers of this rate case when compared to existing rates. I first  
22 discuss capital related cost drivers, then amortizations driving the test year  
23 revenue requirement, then tax related cost drivers, then operating and  
24 maintenance (O&M) related cost drivers, and conclude with other margin  
25 related drivers.

26  
27 Q. WHAT IS YOUR COMPARISON YEAR IN DESCRIBING COST CHANGES?

28 A. Consistent with the analysis provided in prior rate cases, my explanation of the



key deficiency cost drivers uses a comparison to the Commission ordered results from our last electric rate case (Case No. PU-21-381) which used a test year based on the 2021 budget. I will refer to the comparison year as the 2021 test year. I have also provided a comparison to the 2023 actual year as filed in the Jurisdictional Annual Report (JAR) on May 1, 2024 (2023 actual year) in Case No. 24-178.

Q. WHY ARE YOU COMPARING TO 2023 ACTUAL YEAR?

A. The Company is providing a comparison to 2023 actual to address changes in the Cost of Service Study (COSS). Providing a comparison point to actual costs of the Company, represented in the JAR using 2023 actual data provides an additional way to view the need for rate relief at this time.

Q. WHAT ARE THE MAJOR DRIVERS OF THE COMPANY'S NEED FOR RATE RELIEF?

A. A summary of the cost elements to which the revenue deficiency can be attributed is provided in Exhibit\_\_\_(BCH-1), Schedule 9. The major cost elements driving the revenue deficiency are identified in Table 1 below.

**Table 1**  
**Net Deficiency (\$ in millions)**

	Increase (Decrease) 2025 TY to 2021 TY	Increase (Decrease) 2025 TY to 2023 Actual
Capital and Capital Related	\$42.6	\$32.8
Amortizations	5.5	3.3
Taxes	(2.5)	2.3
Operating Expense	9.3	8.7
Other Margin Impacts	(10.3)	(2.7)
Total Net Incremental Deficiency	<u>\$44.6</u>	<u>\$44.5</u>

*\*Differences between components of deficiency and total due to rounding.*

Q. WHY ARE THE DEFICIENCIES IN TABLE 1 NOT EQUAL TO EACH OTHER?

A. Table 1 above shows the incremental deficiencies as compared to the 2021 test year and the 2023 actual year. Since the comparison point is two different time periods, the incremental deficiencies are not equal. However, as I discussed above, the 2025 test year deficiency is \$44.556 million.

*1. Capital Related Cost Drivers*

Q. PLEASE DESCRIBE THE REVENUE REQUIREMENT IMPACT FOR THE PRINCIPAL CHANGES IN CAPITAL AND CAPITAL RELATED COSTS.

A. Table 2 below compares the test year forecast revenue requirements with the revenue requirements for the 2021 test year and 2023 actual year, by category, for capital plant related costs as shown on Schedule 9, Detailed Case Drivers.

**Table 2**  
**Capital and Capital Related Revenue Requirements Changes**  
**(\$ in millions)**

	Increase (Decrease) 2025 TY to 2021 TY	Increase (Decrease) 2025 TY to 2023 Actual
Nuclear	\$3.7	\$3.2
Steam	4.1	4.1
Nuclear and Steam Remaining Life	6.3	6.3
Renewable Production & Storage	2.4	(0.1)
All Other Production	0.5	0.3
Transmission	3.4	2.1
Distribution	6.8	4.6
AGIS Capital & Deferral	4.3	4.3
General and Intangible	8.0	4.8
DTA (Federal Credits & NOL)	0.8	(0.5)
Other Rate Base	(2.6)	(1.1)
Cost of Capital	4.8	4.8
TOTAL Capital Related	<u>\$42.6</u>	<u>\$32.8</u>

*\*Differences between components of deficiency and total due to rounding.*

1 Q. PLEASE DESCRIBE THE PRINCIPAL CHANGES IN NUCLEAR CAPITAL COSTS.

2 A. The 2025 test year revenue requirements include a \$3.7 million and \$3.2 million  
3 increase due to nuclear capital related investments when compared to the 2021  
4 test year and 2023 actual year, respectively. This increase is primarily due to  
5 capital investments for dry cask storage, mandated compliance, and reliability.  
6 Company witness Mark P. Moeller discusses the Company's key nuclear  
7 investments in his Direct Testimony.

8  
9 Q. PLEASE DESCRIBE THE PRINCIPAL CHANGES IN STEAM CAPITAL COSTS.

10 A. The 2025 test year revenue requirements include a \$4.1 million increase due to  
11 steam cost of removal increases when compared to the 2021 test year and 2023  
12 actual year. Company witness Moeller discusses the Company's cost of removal  
13 estimates in his Direct Testimony.

14  
15 Q. PLEASE DESCRIBE THE PRINCIPAL CHANGES IN THE BASELOAD REMAINING LIFE  
16 ADJUSTMENT.

17 A. The 2025 test year revenue requirements include a \$6.3 million increase related  
18 to a change in remaining life for production facilities, primarily Sherco 1 and 2  
19 compared to the 2021 test year and 2023 actual year. Additional information  
20 regarding the remaining life change is provided in the Direct Testimony of  
21 Company witness Moeller; Company witness Christopher J. Shaw discusses the  
22 prudence of adjusting the retirement date for these units in his Direct  
23 Testimony.

24  
25 Q. PLEASE DESCRIBE THE PRINCIPAL CHANGES IN TRANSMISSION CAPITAL COSTS.

26 A. The 2025 test year revenue requirements include a \$3.4 million increase due to  
27 transmission capital investments when compared to the 2021 test year. The

1 increase compared to the 2021 test year is due mainly to the roll-in of  
2 transmission capital projects which were, or are projected to be in service by the  
3 end of 2024, particularly the major line rebuild and refurbishment programs and  
4 the Bayfield Loop and Huntley Wilmarth projects from the Transmission Cost  
5 Recovery (TCR) Rider. The increase in transmission capital costs is partially  
6 offset in rider revenue included in the COSS for rider eligible projects as  
7 discussed above and in detail in Section VII.D below. Company witness Moeller  
8 discusses these transmission investments further in his Direct Testimony.

9  
10 Q. PLEASE IDENTIFY THE PRINCIPAL CHANGES IN DISTRIBUTION CAPITAL COSTS.

11 A. The 2025 test year revenue requirements include a \$6.8 million and \$4.6 million  
12 increase due the distribution business unit's capital investments in North  
13 Dakota compared to the 2021 test year and 2023 actual year, respectively. This  
14 increase is due to capital investments relating to expansion of distribution's asset  
15 health programs to address the portions of our system that are closest to our  
16 customers, such as pole and underground cable replacements. Company  
17 witness Moeller discusses these distribution investments further in his Direct  
18 Testimony.

19  
20 Q. PLEASE DESCRIBE THE PRINCIPAL CHANGES IN THE ADVANCED GRID  
21 INTELLIGENCE AND SECURITY (AGIS) CAPITAL AND DEFERRAL COSTS.

22 A. The 2025 test year revenue requirements include a \$4.3 million increase related  
23 to new meters and communication infrastructure compared to the 2021 test  
24 year and 2023 actual year. Additional information regarding the AGIS  
25 investments is provided in the Direct Testimony of Company witness Chad S.  
26 Nickell.

1 Q. WHAT ARE THE PRINCIPAL CHANGES IN GENERAL & INTANGIBLE CAPITAL  
2 COSTS?

3 A. The 2025 test year revenue requirements include a \$8.0 million and \$4.8 million  
4 increase due to our investments in capital projects classified as General &  
5 Intangible compared to the 2021 test year and 2023 actual year, respectively.  
6 This increase is primarily due to capital investments for the Grand Forks,  
7 Chanhassen, St. Cloud, and Marshall service centers, fleet and increasing  
8 technology needs relating to replacing aging technology, enhancing capabilities,  
9 and cyber security initiatives. Company witness Moeller discusses these key  
10 technology investments further in his Direct Testimony.

11  
12 Q. PLEASE DESCRIBE THE PRINCIPAL CHANGES IN COST OF CAPITAL.

13 A. The 2025 test year revenue requirements include a \$4.8 million increase related  
14 to changes in cost of capital. The change in cost of capital is due to a requested  
15 10.3 percent return on equity (ROE). Company witness Nowak discusses the  
16 Company's recommended ROE.

17  
18 2. *Amortizations*

19 Q. PLEASE DESCRIBE THE PRINCIPAL CHANGES IN AMORTIZATIONS.

20 A. The test year revenue requirements include a \$5.5 million and \$3.3 million  
21 increase related to amortizations compared to the 2021 test year and 2023 actual  
22 year, respectively. This increase is primarily due to amortizations for Renewable  
23 Energy Rider (RER) Production Tax Credits (PTC) Amortization (included as  
24 a Precedential Adjustment) and an increase in Rate Case Expense amortization.  
25 The increase due to RER PTC Amortization is offset by rider revenue and PTC  
26 credits included in the COSS as discussed above and in detail in Section VII.D  
27 below.

1                   3.       *Taxes*

2   Q.   PLEASE DESCRIBE THE PRINCIPAL CHANGES IN TAXES.

3   A.   The test year revenue requirements include a \$2.5 million decrease and a \$2.3  
4       million increase due to taxes compared to the 2021 test year and the 2023 actual  
5       year, respectively. The decrease compared to the 2021 test year is driven by  
6       increased amounts of PTCs associated with new and existing wind farms in this  
7       case. The increase compared to the 2023 actual year is due to an increase in  
8       income and property taxes partially offset by an increase in PTCs. The increase  
9       in PTCs is offset by the rider revenue included in the COSS as discussed above.

10  
11                   4.       *Operating & Maintenance (O&M)*

12   Q.   PLEASE DESCRIBE THE PRINCIPAL CHANGES IN O&M COSTS.

13   A.   Table 3 below compares the test year forecast revenue requirements with the  
14       revenue requirements for the 2021 test year and 2023 actual year, by category,  
15       for operating expenses as shown on Schedule 9, Detailed Case Drivers.

**Table 3**  
**O&M Cost Changes (\$ in millions)**

	Increase (Decrease) 2025 TY to 2021 TY	Increase (Decrease) 2025 TY to 2023 Actual
Nuclear	(\$0.2)	\$2.3
Steam	(0.9)	(0.6)
Wind	1.3	1.4
Production Interchange	0.7	0.6
Purchased Demand	(0.2)	0.1
All Other Production	(0.3)	(0.1)
Transmission	(0.1)	1.6
Transmission Interchange	2.3	1.2
Distribution	(0.3)	(0.4)
AGIS O&M	1.4	1.4
Regional Markets	0.0	0.0
Customer Accounting / Info / Service	0.9	0.0
A&G	4.7	1.2
TOTAL O&M	<u>\$9.3</u>	<u>\$8.7</u>

Q. WHAT ARE THE REASONS FOR THE CHANGE IN NUCLEAR, STEAM, AND WIND OPERATING EXPENSE?

A. The 2025 test year revenue requirements include a net increase of \$0.1 million and \$3.0 million in nuclear and wind operating expenses compared to the 2021 test year and 2023 actual year, respectively. This change is due to an increase in wind O&M associated with placing into service new wind farms that have been added to our generation portfolio in both comparisons and an increase in nuclear primarily due to workforce costs, including internal and external labor, and nuclear-related fees when compared to the 2023 actual year. The cost increase is largely offset when compared to the 2021 test year and partially offset when compared to the 2023 actual year by a reduction in overhaul and project investments as several coal units approach retirement or have been retired. The

1 wind O&M increase is further offset by rider revenue included in the COSS as  
2 discussed above.

3  
4 Q. WHAT ARE THE REASONS FOR THE INCREASE IN TRANSMISSION AND  
5 TRANSMISSION INTERCHANGE OPERATING EXPENSE?

6 A. The test year revenue requirements include a \$2.1 million and \$2.8 million  
7 increase in transmission interchange operating expenses compared to the 2021  
8 test year and 2023 actual year, respectively. The increase in transmission expense  
9 as compared to the 2023 actual year is due to an increase in network  
10 transmission expenses driven by increased loads and rates. The increase in  
11 transmission interchange is primarily due to asset renewals, reliability  
12 requirements and communication infrastructure projects in Northern States  
13 Power Company – Wisconsin (NSPW). I note that, because these capital  
14 projects are located in Wisconsin and owned by the Company's sister company,  
15 NSPW, they are not included in rate base but are, rather, recovered through the  
16 Interchange Agreement and therefore recorded as an O&M expense. I discuss  
17 the Interchange Agreement later in this testimony.

18  
19 Q. PLEASE DESCRIBE THE PRINCIPAL CHANGES IN THE AGIS O&M COSTS.

20 A. The 2025 test year revenue requirements include a \$1.4 million increase related  
21 to new meters and communication operating expenses compared to the 2021  
22 test year and 2023 actual year. Additional information regarding the AGIS  
23 operating expenses is provided in the Direct Testimony of Company witness  
24 Nickell.

25  
26 Q. WHAT ARE THE REASONS FOR THE INCREASE IN ADMINISTRATIVE AND  
27 GENERAL (A&G) EXPENSE?



A. The 2025 test year revenue requirements include a \$4.7 million and \$1.2 million increase in A&G expense compared to the 2021 test year and 2023 actual year, respectively. The increase, when compared to the 2021 test year, and to a lesser extent when compared to the 2023 actual year, is primarily due to increases in Company labor costs and increases in insurance costs. Specifically, we are incurring O&M expense increases because of a tight labor market (both regionally and for utilities across the country) and a hardening insurance market, particularly in the areas of conventional property and excess liability insurance coverage.

#### 5. Other Margin

Q. PLEASE DESCRIBE THE REVENUE REQUIREMENT IMPACT FOR THE PRINCIPAL CHANGES IN OTHER MARGIN.

A. Table 4 below compares the test year forecast revenue requirements with the revenue requirements for the 2021 test year and 2023 actual year, by category, for other margin as shown on Schedule 9, Detailed Case Drivers.

**Table 4**  
**Net Deficiency (\$ in millions)**

	Increase (Decrease) 2025 TY to 2021 TY	Increase (Decrease) 2025 TY to 2023 Actual
Sales Change	\$0.5	\$1.9
TCR and RER Rider Revenue	(7.7)	(1.5)
Other Revenue	(3.1)	(3.1)
<b>TOTAL Other Margin Impacts</b>	<b>(\$10.3)</b>	<b>(\$2.7)</b>

1 Q. PLEASE DESCRIBE HOW CHANGES IN SALES IMPACT THE COMPANY'S REVENUE  
2 REQUIREMENTS.

3 A. Since our last rate case, North Dakota sales have been relatively flat. The  
4 projected 2025 sales level reflects a 0.2 percent decline from forecast 2024  
5 levels<sup>1</sup> and a 0.5 percent increase from 2023 weather normalized actuals.  
6 Company witness Benjamin S. Levine supports the Company's sales forecast  
7 and sales data in his Direct Testimony.

8  
9 Q. ARE THERE ANY OTHER MARGIN ITEMS WITH A SIGNIFICANT IMPACT ON THE  
10 2025 REVENUE DEFICIENCY?

11 A. Yes. As noted above, for the rider eligible cost increases there is a corresponding  
12 increase in rider revenue included in the COSS. The increase is \$7.7 million and  
13 \$1.5 million compared to the 2021 test year and 2023 actual year, respectively.

14  
15 Q. WHAT IS THE OTHER REVENUE DECREASE IN OTHER MARGIN?

16 A. The 2025 test year revenue requirements include a \$3.1 million decrease in the  
17 revenue deficiency due to an increase in other revenue compared to the 2021  
18 test year and 2023 actual year. The increase in other revenue when compared to  
19 the 2021 test year is due to an increase in network transmission revenue, and  
20 interchange billings from NSPW. The increase in other revenue when compared  
21 to the 2023 actual year is due to an increase in network transmission revenue  
22 and interchange billings from NSPW partially offset by a decrease in capacity  
23 revenue.

---

<sup>1</sup> Includes actuals through September 2024.

1 Q. ARE THE FUNCTIONAL CLASS CATEGORIES OF OPERATING EXPENSE  
2 COMPARABLE BETWEEN THE 2025 TEST YEAR FORECAST AND THOSE  
3 CONTAINED IN 2021 RATE CASE TEST YEAR?

4 A. Yes. Both categorizations conform to the Federal Energy Regulatory  
5 Commission (FERC) Uniform System of Accounts.

6  
7 **III. SUPPORTING INFORMATION**  
8

9 Q. WHAT TOPICS DO YOU DISCUSS IN THIS SECTION OF YOUR TESTIMONY?

10 A. In this section, I provide information related to data provided in our application,  
11 the selection of the test year and the jurisdictional cost of service study (JCOSS).

12  
13 **A. Data Provided and Selection of Test Year**

14 Q. PLEASE DEFINE THE FISCAL PERIODS FOR WHICH FINANCIAL DATA IS PROVIDED  
15 IN THIS PROCEEDING.

16 A. Financial data is provided for the most recent fiscal year (calendar year 2023),  
17 the current year (calendar year 2024 – forecasted from June 30, 2024), and the  
18 test year (calendar year 2025). Financial data for the most recent fiscal year, the  
19 current year, and the test year are adjusted for traditional regulatory adjustments  
20 (*e.g.*, advertising expenses, association dues, etc.).

21  
22 Q. WHY DID THE COMPANY PROPOSE CALENDAR YEAR 2025 FOR THE TEST YEAR  
23 FOR THIS PROCEEDING?

24 A. Calendar year 2025 was selected as the test year because it uses the most recent  
25 available budget information and is a reasonable representation of the costs and  
26 expenses the Company will incur when interim and final rates take effect.

1 Q. DOES THE 2025 FUTURE TEST YEAR MEET THE COMMISSION'S REQUIREMENTS?

2 A. Yes. The use of a future test year is permitted by North Dakota Century Code  
3 (N.D.C.C.) § 49-05-04.1(1), which allows a utility to select a future test year.  
4 N.D.C.C. § 49-05-04.1(2) then requires the Company to present:

- 5 a) a comparison of forecast data to historical period data to demonstrate  
6 the reliability and accuracy of the utility's forecast, including a  
7 comparison of the prior years' forecast or budgeted data to actual data  
8 for those periods;
- 9 b) a statement that the test-year budget data is reasonable, reliable, and made  
10 in good faith; and all basic assumptions used in making or supporting the  
11 forecast are reasonable, evaluated, identified, and justified to allow the  
12 Commission to test the appropriateness of the forecast; and
- 13 c) the accounting treatment applied to anticipated events and transactions  
14 in the budget is the same as the accounting treatment to be applied in  
15 recording the events once they have occurred.

16  
17 Exhibit\_\_\_\_(BCH-1), Schedule 12, to my Direct Testimony provides a  
18 comparison of past budgets to actual costs from 2021-2023 in compliance with  
19 the first requirement of this statute. The 2025 Company budget data, after the  
20 adjustments I discuss below, is a reasonable representation of the costs and  
21 expenses the Company will incur to provide electric service in the State of North  
22 Dakota and complies with N.D.C.C. § 49-05-04.1(2). Thus, the 2025 test-year  
23 data is reasonable, reliable, and made in good faith, and is appropriate for setting  
24 rates in this proceeding. In addition, the accounting treatment applied to  
25 anticipated events and transactions in the budget is the same as the accounting  
26 treatment applied in recording the events once they have occurred consistent  
27 with the level of detail we account for in our budgeting process.

1 Q. N.D.C.C. § 49-05-04.1(2)(c) REQUIRES A UTILITY TO FILE CERTAIN FINANCIAL  
2 DATA FOR COMPARISON WITH THE TEST YEAR DATA. IS THE COMPANY  
3 COMPLYING WITH THIS REQUIREMENT?

4 A. Yes. Volume 3, Section II. Cost of Service Study (COSS) provides the  
5 Company's 2023 actual JCOSS. This information, providing the most recent  
6 calendar year of actual data, is consistent with the approach we took in our last  
7 two electric rate cases (Case No. PU-12-813 and Case No. PU-21-381), and with  
8 the financial statements in our May 1, 2023 jurisdictional annual report filed  
9 with the Commission in Case No. 24-178. Volume 3, Section II. COSS also  
10 provides the same information in comparison to the 2024 current year as  
11 required by the North Dakota Century Code.

12  
13 **B. Jurisdictional Cost of Service Study**

14 Q. PLEASE DESCRIBE THE COMPONENTS OF THE JURISDICTIONAL COST OF SERVICE  
15 STUDY (JCOSS) FOR THE 2025 TEST YEAR.

16 A. The complete JCOSS for 2025 is provided in Schedule 3, 2025 Test Year Cost  
17 of Service Study, and includes all the adjustments discussed in my Direct  
18 Testimony.

19  
20 The JCOSS includes the following financial data input sections for both total  
21 Company and the North Dakota Jurisdiction: (i) capital structure; (ii) cost of  
22 capital; (iii) income tax rates; (iv) rate base; (v) income statement; and (vi)  
23 income tax calculations.

24  
25 Q. PLEASE DESCRIBE THE JCOSS SCHEDULES.

26 A. The JCOSS summary for the 2025 test year is included in Schedule 3, 2025  
27 Test Year Cost of Service Summary:

- The Rate Base Summary for the North Dakota jurisdiction is shown on Page 1. It provides the assumed capital structure, including the earned overall rate of return on rate base and the earned ROE. The Rate Base Summary references a calculation of cash working capital, which is detailed in Exhibit\_\_\_\_(BCH-1), Schedule 8, Cash Working Capital, and Volume 4, Section III, Rate Base (Plant), Tab P10, Cash Working Capital.
- An Income Statement is shown on Page 2 and Page 3. The income statement shows the determination of total operating income at present authorized retail rates. The income statement references calculations for federal and state income taxes, which are detailed on Page 3.
- The Revenue Requirement and Return Summary for the North Dakota jurisdiction is shown on Page 4. It shows the revenue deficiency that needs to be recovered to enable the North Dakota jurisdiction electric operations to earn the requested ROE and the total revenue requirements.

Q. PLEASE DESCRIBE THE SCHEDULES IN YOUR TESTIMONY THAT ARE RELATED TO THE TEST YEAR AVERAGE INVESTMENT IN RATE BASE.

A. I have provided two schedules related to rate base: Exhibit\_\_\_\_(BCH-1), Schedule 5, shows each adjustment to rate base as discussed in Section VII and Exhibit\_\_\_\_(BCH-1), Schedule 10, shows a detailed statement of the Average Rate Base by component for the 2023 actual year, the 2024 current year, and the 2025 test year for the total Company and North Dakota jurisdiction.

Q. WHICH SCHEDULES TO YOUR TESTIMONY ARE RELATED TO THE INCOME STATEMENT?

1 A. I have provided two schedules related to the income statement:  
2 Exhibit\_\_\_\_(BCH-1), Schedule 6, shows each adjustment to the income  
3 statement as discussed in Section VII; and, Exhibit\_\_\_\_(BCH-1), Schedule 11,  
4 shows a detailed income statement by component for the 2023 actual year, the  
5 2024 current year, and the 2025 test year for the total Company and North  
6 Dakota jurisdiction.

7  
8 Q. THE COMPANY IS NOT RECOVERING CERTAIN POWER PURCHASE AGREEMENT  
9 (PPA) COSTS. WHAT DOES THAT DO TO THE 2025 DEFICIENCY?

10 A. There is no impact to the 2025 test year deficiency for the jurisdictional  
11 reporting reform resources<sup>2</sup> that have been excluded from the Fuel Cost Rider  
12 (FCR). An adjustment has been made to the COSS so that the FCR revenue  
13 and the resource costs related to the applicable resources offset. This means  
14 that the COSS assumes no recovery of those costs.

15  
16 Q. HAVE ANY RESOURCES BEEN ADDED TO THE JURISDICTIONAL REPORTING  
17 REFORM RESOURCES SINCE THE LAST RATE CASE?

18 A. Yes, since the last rate case the Company submitted an advanced determination  
19 of prudence (ADP) filing for Sherco Solar 1 and 2, and the Commission denied  
20 the ADP. While the Company is currently accounting for these resources  
21 consistent with the settlement agreement in the last rate case, the Company is

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<sup>2</sup> Resources with certain expenses excluded from annual jurisdictional earnings reporting: Adams Wind Generations (20 MW), Aurora Distributed Solar (100 MW), Best Power - St Johns (0.4 MW), Best Power-School Sisters of Notre Dame (0.8 MW), Big Blue Wind Farm, LLC (36 MW), Danielson Wind Farms, LLC (20 MW), Dragonfly Solar (0.8 MW), Ewington Energy Systems, LLC (20 MW), Grant County Windfarm, LLC (20 MW), Hilltop Power, L.L.C. (2 MW), Jeffers Wind Energy Center (50 MW), Marshall Solar (62.2 MW), North Community Turbines LLC (15 MW), North Star Solar (100 MW), North Wind Turbines LLC (15 MW), Ridgewind Power Partners, LLC (25 MW), Slayton Solar, LLC (1.6 MW), Uilk Wind Farm, LLC (4.5 MW), Valley View Transmission (10 MW), Winona County Wind LLC (1.5 MW), Woodstock Municipal Wind, LLC (0.8 MW), Zephyr Wind LLC (30 MW), Mankato Energy Center Expansion (MEC II) (capacity costs only) (345 MW).

requesting recovery of Sherco Solar 1, 2, and 3 in this rate case. As a result, there is no adjustment to offset the 2025 test year revenue requirement for Sherco Solar.

Q. ARE THE REVENUE CONVERSION FACTOR CALCULATION AND THE NORTH DAKOTA COMPOSITE INCOME TAX RATES INCLUDED IN THIS FILING?

A. Yes. The revenue conversion factor is the incremental amount of gross revenue required to generate an additional dollar of operating income. See Table 5 below for the revenue conversion factor calculation.

**Table 5**  
**Revenue Conversion Factor Calculation**

Gross Revenue Factor =	$1 / (1 - \text{Federal and ND Income Tax})$
	$1 / (1 - 0.24405)$
	1.32284

Q. WHAT FEDERAL CORPORATE TAX RATE WAS USED TO CALCULATE THE REVENUE CONVERSION FACTOR?

A. The Company has used a federal corporate tax rate of 21 percent in the calculation of the revenue conversion factor. The revenue conversion factor and composite income tax rates are included in Schedule 3, Page 1.

Q. PLEASE EXPLAIN HOW THE INTEREST DEDUCTION FOR DETERMINING TAXABLE INCOME IS CALCULATED.

A. The interest deduction applicable to the income tax calculation is the result of a calculation commonly referred to as “interest synchronization.” The amount of interest deducted for income tax purposes is the weighted cost of debt capital multiplied by the average rate base.



#### IV. RATE BASE COMPONENTS

Q. PLEASE EXPLAIN WHAT RATE BASE REPRESENTS.

A. Rate base primarily reflects the capital investment made by a utility in plant, equipment, materials, supplies, and other assets, both tangible and intangible, necessary for the provision of utility service, reduced by accumulated depreciation and non-investor sources of capital, such as deferred taxes.

Q. PLEASE IDENTIFY THE MAJOR COMPONENTS OF THE PROJECTED TEST YEAR RATE BASE.

A. The test year rate base is generally composed of the following major items, which will be described in further detail later in my testimony:

- Net Utility Plant;
- Short-term Construction Work in Progress (CWIP);
- Accumulated Deferred Income Taxes (ADIT); and
- Other Rate Base Items.

##### **A. Net Utility Plant**

Q. WHAT DOES NET UTILITY PLANT REPRESENT?

A. Net utility plant represents the Company's investment in plant and equipment that is used and useful in providing retail electric service to its customers, net of accumulated depreciation and amortization.

Q. PLEASE EXPLAIN THE METHOD USED TO CALCULATE NET UTILITY PLANT INVESTMENT IN THIS CASE.

A. The net utility plant is included in rate base at depreciated original cost reflecting the simple average of projected net plant balances at the beginning and end of

1 the test year. Such treatment is consistent with the method employed in our  
2 most recent North Dakota electric rate case.

3  
4 Q. WHAT HISTORICAL BASE DID THE COMPANY RELY ON AS A STARTING POINT TO  
5 DEVELOP THE PROJECTED NET PLANT BALANCES FOR THE BEGINNING OF THE  
6 TEST YEAR?

7 A. The historical base used was the Company's actual net investment (Plant In  
8 Service less Accumulated Depreciation) on the books and records of the  
9 Company as of June 30, 2024. The budget for July through December 2024  
10 were then applied to the June 30, 2024 balance to arrive at a beginning test year  
11 net plant balance.

12  
13 Q. ON WHAT BASIS WERE NET PLANT BALANCES PROJECTED FOR THE END OF THE  
14 TEST YEAR?

15 A. The ending net plant balances were determined by applying the data contained  
16 in the 2025 capital budget to the above-described beginning test year balances,  
17 adjusted for plant additions, retirements, depreciation, salvage, and removal  
18 costs projected to occur during the test year. The net plant balance in rate base  
19 reflects the simple average of projected net plant balances at the beginning and  
20 end of the 2025 test year. Such treatment is consistent with the method  
21 employed in the Company's most recent electric rate case.

22  
23 Q. WHAT WAS THE AVERAGE NET UTILITY PLANT INCLUDED IN THE TEST YEAR  
24 RATE BASE?

25 A. The average net utility plant included in the test year rate base is \$968.33 million,  
26 provided in Schedule 3, Page 1. As shown on this schedule, the average net

1 utility plant is comprised of an average plant balance of \$1,778.57 million minus  
2 an average depreciation reserve of \$810.24 million.

3  
4 **B. Construction Work in Progress (CWIP)**

5 Q. HAS CWIP BEEN INCLUDED IN THE TEST YEAR RATE BASE?

6 A. Yes. However, the only CWIP that is included in rate base are costs related to  
7 projects of a short-duration (any capital project that is deemed routine and  
8 finishes work within a month) that do not accrue Allowance for Funds Used  
9 During Construction (AFUDC). I note the identification of short term CWIP  
10 ensures that no long-term CWIP is recovered in base rates. Thus, there is no  
11 AFUDC offset added to operating income. The rate base amount reflects a  
12 simple average of projected short-term CWIP beginning and ending test year  
13 balances. This is consistent with the method employed in our last North Dakota  
14 electric rate case and matches the use of an average rate base.

15  
16 Q. HOW WERE THE TEST YEAR BEGINNING AND ENDING CWIP BALANCES  
17 DETERMINED?

18 A. The beginning test year balance for CWIP was the June 30, 2024 actual balance.  
19 Construction expenditures, and transfers to Plant in Service during the  
20 remaining months of 2024 were netted against the June 30, 2024 balance to  
21 derive a beginning test year balance. The beginning test year CWIP balance was  
22 adjusted to reflect projected construction expenditures, and transfers to Plant  
23 In Service during the 2025 test year to obtain the ending test year CWIP balance.  
24 These projections were developed from the Company's 2025 capital budget.

25  
26 Q. WHAT WAS THE LEVEL OF SHORT-TERM CWIP INCLUDED IN THE TEST YEAR  
27 RATE BASE?

1 A. As shown in Schedule 3, Page 1, the average short-term CWIP included in rate  
2 base was \$4.72 million.

3  
4 **C. Accumulated Deferred Income Taxes (ADIT)**

5 Q. PLEASE DESCRIBE ACCUMULATED DEFERRED INCOME TAXES.

6 A. Inter-period differences exist between the book and taxable income treatment  
7 of certain accounting transactions. These differences typically originate in one  
8 period and reverse in one or more subsequent periods. For utilities, the largest  
9 such timing difference typically is the extent to which accelerated income tax  
10 depreciation exceeds book depreciation during the early years of an asset's  
11 service life. ADIT represents the cumulative net deferred tax amounts that have  
12 been allowed and recovered in rates in previous periods.

13  
14 Q. WHY IS ADIT DEDUCTED IN ARRIVING AT TOTAL RATE BASE?

15 A. To the extent income taxes recovered in rates are deferred for later payment,  
16 they represent a prepayment by customers, a non-investor source of funds. The  
17 average projected ADIT balance is deducted in arriving at total rate base to  
18 recognize such funds are available for corporate use between the time they are  
19 collected in rates and ultimately remitted to the respective taxing authorities.

20  
21 Q. WHAT AMOUNT OF ADIT WAS DEDUCTED IN THE PROJECTED TEST YEAR RATE  
22 BASE?

23 A. As shown on Schedule 3, Page 1, \$150.29 million was deducted. This amount  
24 reflects a simple average of the projected beginning and ending 2025 test year  
25 ADIT balances and incorporates Internal Revenue Service (IRS) tax regulations.  
26 Specifically, Sec. 1.167(l) of the tax code defines a pro-rated schedule for the  
27 extent average accumulated deferred income taxes can be used to reduce rate

1 base to comply with the tax normalization requirements of the Code when  
2 forecast information is used to set rates.

3  
4 **D. Pre-Funded AFUDC**

5 Q. WHAT IS PRE-FUNDED AFUDC?

6 A. During construction, AFUDC is calculated and is added to the cost of related  
7 capital projects and is reflected in rate base when the related capital project is  
8 placed into service. Once a project is placed in-service, the recording of  
9 AFUDC ceases, and the total capital cost of the project including accumulated  
10 AFUDC is recovered through depreciation.

11  
12 However, the TCR includes a current return on CWIP as part of the revenue  
13 requirement calculation for the rider. The capital projects associated with the  
14 rider, therefore, do not include the accumulated AFUDC as part of rate base.  
15 Pre-funded AFUDC is needed to offset the accumulated AFUDC to align with  
16 the current return on CWIP in the rider.

17  
18 Q. WHY IS AN ADJUSTMENT FOR PRE-FUNDED AFUDC NEEDED?

19 A. Pre-funded AFUDC is calculated and credited against the total jurisdictional  
20 AFUDC to prevent double counting. This treatment, in effect, reduces the  
21 accumulated AFUDC that is added to rate base when a project is placed in-  
22 service. The Company tracks Pre-funded AFUDC and the non-rider AFUDC  
23 separately so that North Dakota jurisdictional customers are assured of  
24 receiving the entire benefit in lower fixed asset costs during the in-service period  
25 for the assets included in the TCR. In this way, we ensure that costs are  
26 recovered in the appropriate jurisdictions, pursuant to their specific ratemaking  
27 procedures.

**E. Other Rate Base**

Q. PLEASE SUMMARIZE THE ITEMS YOU HAVE INCLUDED IN OTHER RATE BASE.

A. Other Rate Base is comprised primarily of what is referred to as Working Capital. It also includes certain unamortized balances that are the result of specific ratemaking amortizations as discussed later in my testimony.

Q. PLEASE EXPLAIN WHAT WORKING CAPITAL REPRESENTS.

A. Working Capital is the average investment in excess of net utility plant provided by investors that is required to provide day-to-day utility service. It includes items such as materials and supplies, fuel inventory, prepayments, and various non-plant assets and liabilities. The net cash requirements, also referred to as Cash Working Capital, is a separate line item on various schedules.

Q. HOW HAVE TEST YEAR MATERIALS AND SUPPLIES AND FUEL INVENTORY REQUIREMENTS BEEN CALCULATED?

A. The Materials and Supplies and Fuel Inventory amounts shown on Schedule 3, Page 1, are based on the thirteen-month average balances projected during the test year. Materials and Supplies average balance included in the test year rate base equals \$13.07 million. The test year average rate base amount for Fuel Inventory is \$6.41 million.

Q. HOW HAVE THE TEST YEAR NON-PLANT ASSETS & LIABILITIES BEEN DETERMINED?

A. These balances as shown on Schedule 3, Page 1, represent the 2025 calendar year estimate of these balances. Any book/tax timing differences associated with these items have been reflected in the determination of current and deferred income tax provision and ADIT balances previously discussed. This

1 group is primarily comprised of assets that increase test year rate base by \$7.66  
2 million.

3  
4 Q. HOW HAVE THE TEST YEAR PREPAYMENTS AND OTHER WORKING CAPITAL  
5 ITEMS BEEN DETERMINED?

6 A. Items of Prepayments and Other Working Capital, such as customer advances  
7 and deposits, are based on the actual thirteen-month average balances during  
8 the period ended June 30, 2024, as a proxy for the test year. The unamortized  
9 balances included in this section are based on the amortization schedules as  
10 described later in my testimony on revenue requirements. The net impact of  
11 these various items increase test year rate base by \$5.70 million as shown on  
12 Schedule 3, Page 1.

13  
14 Q. HOW HAVE TEST YEAR REGULATORY AMORTIZATIONS BEEN CALCULATED?

15 A. The rate base amount reflects a simple average of beginning and ending test  
16 year balances.

17  
18 Q. HOW HAVE THE TEST YEAR CASH WORKING CAPITAL REQUIREMENTS BEEN  
19 DETERMINED?

20 A. Cash Working Capital requirements have been determined by applying the  
21 results of a comprehensive lead/lag study to the projected test year revenues  
22 and expenses.

23  
24 Q. HAVE THE COMPONENTS OF THE TEST YEAR CASH WORKING CAPITAL BEEN  
25 CALCULATED CONSISTENT WITH METHODS USED IN THE MOST RECENT NORTH  
26 DAKOTA ELECTRIC RATE CASE?

27 A. Yes.

1 Q. PLEASE BRIEFLY EXPLAIN HOW A LEAD/LAG STUDY MEASURES CASH WORKING  
2 CAPITAL.

3 A. A lead/lag study is a detailed analysis of the time periods involved in the utility's  
4 receipt and disbursement of funds. The study measures the difference in days  
5 between the date services to a customer are rendered and the revenues for that  
6 service are received, and the date the costs of rendering the services are incurred  
7 until the related disbursements are actually made.

8  
9 Q. HAS THE COMPANY'S LEAD/LAG STUDY BEEN UPDATED SINCE ITS LAST NORTH  
10 DAKOTA ELECTRIC RATE CASE?

11 A. Yes. The Company has updated the study for the calculation of expense lead  
12 days and revenue lag days for the twelve months ending December 31,  
13 2023. The methodology for calculating the lead/lag days is consistent with the  
14 methodology used in the Company's prior electric and gas regulatory  
15 filings. The results of the updated lead/lag study for electric operations were  
16 incorporated into the North Dakota jurisdiction cash working capital rate base  
17 component as shown on Schedule 3, Page 1.

18  
19 Q. WHAT IS THE TEST YEAR CASH WORKING CAPITAL AMOUNT?

20 A. The amount included in the average rate base is a negative \$5.33 million. The  
21 detailed components and calculations associated with this amount are  
22 summarized in Schedule 8.

23  
24 Q. WHAT IS INDICATED BY THE NEGATIVE CASH WORKING CAPITAL AMOUNT?

25 A. A negative cash working capital balance indicates that overall revenue  
26 collections occur sooner than the date when the associated costs of service are  
27 paid. In other words, on average, more cash requirements are being provided by



1 customers and vendors. The negative cash working capital reduces rate base to  
2 compensate customers for funds provided to meet cash working capital  
3 requirements. It should be noted that changes in the revenues or expenses could  
4 cause the cash working capital calculation to change. The Company will update  
5 the 2025 test year accordingly through this proceeding.

6  
7 Q. IS THE 2025 TEST YEAR RATE BASE FOR THE COMPANY'S NORTH DAKOTA  
8 JURISDICTION ELECTRIC OPERATIONS REASONABLE FOR PURPOSES OF  
9 DETERMINING FINAL RATES IN THIS PROCEEDING?

10 A. Yes. The test year rate base was developed on sound ratemaking principles in a  
11 manner similar to prior Company North Dakota electric rate cases.

## 12 13 V. INCOME STATEMENT

### 14 15 A. Revenues

16 Q. WAS THE IMPACT OF WEATHER ON PROJECTED SALES FOR THE TEST YEAR  
17 RECOGNIZED IN THE TEST YEAR REVENUE REQUIREMENT?

18 A. Yes. Test year retail sales levels assume normal weather.

19  
20 Q. DO RETAIL OPERATING REVENUES REFLECT THE PROJECTED LEVEL OF  
21 UNBILLED SALES VOLUMES IN THE TEST YEAR FORECAST?

22 A. Yes. As Company witness Levine explains, the projected level of unbilled sales  
23 is incorporated into the retail sales forecast on a calendar-month basis. This  
24 eliminates the need to reconcile billing-month sales to calendar-month sales by  
25 recording unbilled revenues.

1 Q. HAVE YOU CONSIDERED OTHER OPERATING REVENUES AS AN OFFSET TO THE  
2 RETAIL REVENUE REQUIREMENT?

3 A. Yes. The test year includes items such as revenues from sales to other utilities  
4 (*i.e.*, wholesale margins), transmission-related revenue, and specific tariff  
5 charges including service activation fees, reconnection fees, and others. In areas  
6 where the Company did not budget for the collection of these other operating  
7 revenues, a representative level was determined and included in revenues in the  
8 COSS. One other source of revenues comes from billings to NSPW under the  
9 Interchange Agreement, which I discuss in more detail below.

10  
11 Q. WHAT ARE WHOLESALE MARGINS?

12 A. There are two categories of wholesale margins (revenues less costs): asset based  
13 transactions and non-asset based transactions. Asset based sales are short-term  
14 sales of excess energy from Company owned generation assets or PPAs  
15 executed to serve native load customers. Non-asset based transactions are  
16 wholesale (trading) transactions undertaken to obtain margins from purchases  
17 and sales of energy unrelated to meeting the energy needs of our native load  
18 customers. The only transactions that qualify as non-asset based are third-party  
19 supplied electricity or financial transactions that are not required to meet the  
20 needs of our retail customers and that are resold.

21  
22 Q HOW IS THE COMPANY TREATING ASSET AND NON-ASSET BASED MARGINS?

23 A. Asset based margins are earned by selling energy from facilities or PPAs paid  
24 for by ratepayers. In Case No. PU-12-813, 100 percent of asset based margins  
25 were credited to customers through the FCR and the Company is continuing to  
26 do so in this rate case. In Case No. PU-07-776, non-asset based margins were  
27 shared equally between ratepayers and the Company, this treatment was carried

1 forward in case No. PU-12-813 and we propose to do so in this rate case as  
2 well.

3  
4 **B. Operating and Maintenance Expenses**

5 Q HOW WERE THE COMPANY'S OPERATING AND MAINTENANCE (O&M)  
6 EXPENSES DEVELOPED?

7 A. The corporate forecast from July 2024 was used to prepare the O&M forecast  
8 for this case. The July budget included 6 months of actuals for 2024 and 6  
9 months of forecast for 2024 and is the most recently available 2025 forecast that  
10 could be used to prepare this case. The July 2024 forecast was developed  
11 consistent with our corporate budgeting protocols.

12  
13 **C. Depreciation Expense**

14 Q. PLEASE IDENTIFY THE CASES ASSOCIATED WITH THE DEPRECIATION RATES  
15 USED IN THIS PROCEEDING.

16 A. Depreciation Expense for the test year was developed by using the depreciation  
17 rates as ordered in Case No. PU-20-441 which are then adjusted as described  
18 by Company witness Moeller. In light of the passage of time since depreciation  
19 rates were last set, the Company is proposing material changes. Where the  
20 Company proposes a depreciation rate change, that change is reflected as an  
21 adjustment on the rate base bridge schedule, Exhibit\_\_\_\_(BCH-1), Schedule 5,  
22 and income statement bridge schedule, Schedule 6, for review in this case.

23  
24 **D. Taxes**

25 Q. WHAT TAX EXPENSES ARE INCLUDED IN THE 2025 TEST YEAR INCOME  
26 STATEMENT?

1 A. We have line items for Property Tax; Income Taxes, including Deferred Income  
2 Tax; Investment Tax Credits and Federal and State Income Tax; and Payroll  
3 Tax. The State and Federal income taxes are calculated in Schedule 3, 2025 Test  
4 Year Cost of Service Study, Page 3.

5  
6 Q. HOW ARE PROPERTY TAXES DETERMINED FOR THE JURISDICTION?

7 A. Property taxes are determined on a NSPM Total Company basis. The functions  
8 are then allocated to the Company's regulatory jurisdictions using the demand  
9 allocator for electric production and transmission, the gas design day allocator  
10 for gas production, gas transmission is direct assigned by state and distribution  
11 is direct assigned by state for both electric and gas. Please see Volume 3, Section  
12 III Rate Base (Plant), Tab P6, Property Tax for more details.

13  
14 Q. HOW ARE INCOME TAXES DETERMINED FOR THE JURISDICTION?

15 A. Income taxes are determined based on total before tax book income, tax  
16 additions, and deductions which determine deferred income taxes and the  
17 resulting taxable income that is used to calculate federal and state income taxes.  
18 The federal income tax rate reflects the 21 percent rate effective January 1, 2018  
19 with the enactment of the Tax Cuts and Jobs Act (TCJA). The utilization or  
20 generation of net operating losses or tax credits impact both deferred income  
21 taxes and federal and state income taxes, which I will discuss in more detail  
22 below.

23  
24 Q. WHAT IMPACT WOULD A FEDERAL TAX RATE CHANGE HAVE ON THE COST OF  
25 SERVICE?

26 A. The specific impacts to the cost of service would depend on the actual  
27 legislation that is enacted. However, at a high level, an increase in the corporate

1 income tax rate is expected to increase current and deferred income tax expense  
2 and ADIT leading to a net increase in the cost of service. Similarly, a decrease  
3 in the corporate income tax rate is expected to decrease current and deferred  
4 income tax expense and ADIT leading to a net decrease in the cost of service,  
5 consistent with the TCJA impacts on the cost of service.

6  
7 Q. PLEASE SUMMARIZE THE RATEMAKING TREATMENT OF NET OPERATING  
8 LOSSES (NOLs).

9 A. An NOL is created when taxable deductions exceed taxable income; when this  
10 occurs, the excess deductions are carried forward to future periods. NOLs  
11 require an adjustment that offsets the part of the ADIT rate base reduction that  
12 is associated with the accelerated depreciation deductions. That adjustment is  
13 needed to keep the Company's rate base consistent with the income tax  
14 deductions that the Company has been able to use. Keeping a balance of rate  
15 base reductions resulting from the ADIT and the use of accelerated depreciation  
16 is required under federal income tax law as part of "normalization" for both  
17 accounting and ratemaking.

18  
19 Q. PLEASE EXPLAIN HOW THE COMPANY DETERMINES WHETHER DEFERRED TAX  
20 ASSETS (DTAs) ARE CREATED OR CONSUMED.

21 A. The calculation of taxable income determines whether NOL-related DTAs are  
22 created or consumed. Simply put, if tax deductions exceed taxable income, any  
23 excess deductions are deferred, as well as all tax credits earned during the year.  
24 These deferred deductions and tax credits create a DTA that is "carried  
25 forward" to future years. If taxable income exceeds all current year tax  
26 deductions, any deductions carried forward from prior years may be utilized to  
27 reduce taxable income. Any remaining taxable income can be reduced further

1 by any available tax credits. Prior year deductions or credits utilized or  
2 consumed reduce the DTA.

3  
4 The federal income tax code and tax regulations dealing with NOLs state that  
5 unused deductions carried forward to a future tax year must be utilized before  
6 credits and unused deductions can reduce taxable income up to 80 percent and  
7 unused credits can reduce any remaining tax expense by 75 percent.

8  
9 For the purpose of determining the NOL, these income tax calculations are  
10 done on an all-inclusive jurisdictional cost of service basis in which rider  
11 revenues and rider related investments are included with non-rider revenues and  
12 investments. This approach determines the extent to which the Company's  
13 Electric Utility North Dakota retail jurisdiction is in a tax loss position or in a  
14 position to utilize deductions and credits carried forward from previous periods,  
15 as is the case with the 2025 test year. This approach ensures that any reduction  
16 in revenue requirements resulting from the utilization of deductions or credits  
17 carried forward from prior periods is returned to customers as soon as it is  
18 available in the form of a reduction to base rates.

19  
20 These balances, related to unused credits and deductions, are reported in the  
21 Company's May 1 Jurisdictional Annual Reports, including the most recent May  
22 1, 2024 Jurisdictional Annual Report. By having these annual determinations  
23 made on an all-in basis, the JCOSS includes actual data for both rider recovery  
24 and base rate recovery. Any change in rider recovery by the Commission will be  
25 incorporated in this process.

1 Q. HAVE THERE BEEN ANY CHANGES TO HOW THE COMPANY DETERMINES  
2 WHETHER DTAs ARE CREATED OR CONSUMED SINCE THE LAST RATE CASE?

3 A. Yes. With the passage of the Federal Inflation Reduction Act of 2022, the  
4 Company is permitted to engage in transactions related to the transfer or sale  
5 of tax credits beginning in 2023. Selling PTCs results in a reduction in the  
6 amount of DTA created. Selling PTCs will avoid the continued buildup of the  
7 DTA, which will result in lower rates for customers.

8  
9 Q. WHAT ARE PTCs?

10 A. Federal law provides tax credits for owners of qualifying renewable resources  
11 based on the energy production of the given resource. These PTCs are granted  
12 to owners of renewable resources based on the total kWh of energy generated  
13 by the resource during its first ten years of commercial operation, and the value  
14 of the PTCs per kWh varies depending on when the resource is placed in  
15 service.

16  
17 Q. WHAT ASSUMPTION IS THE COMPANY MAKING RELATED TO THE AMOUNT OF  
18 PTCs IT WILL SELL?

19 A. The 2025 test year COSS reflects the Company selling all PTCs generated and  
20 included in the 2025 test year.

21  
22 Q. DO THE DTAs AFFECT THE 2025 TEST YEAR REVENUE REQUIREMENTS?

23 A. Yes. The Company's 2025 test year COSS includes a revenue requirement  
24 increase associated with PTCs carried forward from prior periods to the 2025  
25 test year and the impact of the 2025 test year generation or utilization of federal  
26 and state tax credits to be carried forward based on the Company's 2025 test  
27 year COSS. An accounting for the balances carried forward to the 2025 test year

1 COSS, as well as the documented calculations supporting this revenue  
2 requirement increase, can be found in Exhibit\_\_\_\_(BCH-1), Schedule 13, Net  
3 Operating Loss.

4  
5 It should be noted that any change in the revenues, expenses, or capital structure  
6 will cause the income tax calculation to be changed. This could in turn affect  
7 the timing of the DTAs being generated or consumed and added to or removed  
8 from rate base. The Company will update the 2025 test year COSS accordingly.

9  
10 Q. HOW WILL THE RATES SET IN THIS CASE AFFECT THE UTILIZATION OF DTAs IN  
11 FUTURE TEST YEARS?

12 A. The utilization of DTAs is based on taxable income for the Company's North  
13 Dakota Electric Retail jurisdiction. Taxable income is determined by total  
14 revenues less total deductions and total tax credits. Once base rates are set in  
15 this case for the 2025 test year, they will remain in place until changed in another  
16 electric rate case. If all other factors are held constant, an increase in base rate  
17 revenue as proposed by the Company in this case will increase the utilization of  
18 deferred tax assets in future years.

19  
20 Q. HOW IS THE COMPANY ACCOUNTING FOR PTCs IN THIS RATE CASE?

21 A. Consistent with the treatment in the last electric rate case, the Company is  
22 "normalizing" the benefits of future PTCs by spreading the value of the PTCs  
23 over the original life of the resource that produces them, usually between twenty  
24 and twenty-five years. We refer to this approach as the "Levelized Credit  
25 Method," or LCM. The Company is not proposing an adjustment to the LCM  
26 for the proposed wind life extensions included in the COSS since the remaining  
27 years of PTC generation for these facilities is limited.



1 Q. WHY ARE PTCs VALUABLE TO THE COMPANY'S CUSTOMERS?

2 A. PTCs are valuable to customers because they can be used to reduce the  
3 Company's tax liability and, consequently, the amount the Company needs to  
4 recover from customers in rates to satisfy that liability.

5  
6 Q. ARE THERE OTHER PTC'S AVAILABLE TO THE COMPANY?

7 A. Perhaps. The Inflation Reduction Act provided the potential for PTC's to be  
8 received for nuclear generation under certain circumstances. Since the program  
9 is new and no PTCs have been earned under it, the Company has not included  
10 any Nuclear PTCs in the 2025 test year. To the extent the Company is able to  
11 earn and monetize Nuclear PTCs, it will credit them to customers through the  
12 Bill Credit Rider and will adjust the cost of service in rebuttal for any potential  
13 impacts to current or deferred taxes that are included in base rates.

14  
15 **E. Interchange Agreement**

16 Q. PLEASE DESCRIBE THE INTERCHANGE AGREEMENT WITH NSPW THAT YOU  
17 REFERENCED EARLIER.

18 A. The Company and NSPW operate a single integrated electric generation and  
19 transmission system and a single electrical "local balancing authority area." The  
20 integrated system jointly serves the electric customers and loads of the  
21 Company and NSPW. However, the specific generators and transmission  
22 facilities making up the integrated system are owned by the two separate legal  
23 entities (the Company and NSPW), with the ownership boundary at the  
24 Minnesota/Wisconsin border. The Interchange Agreement is a FERC  
25 approved contractual mechanism that provides a means to share the costs of  
26 the integrated system between the Company and NSPW.

1 Q. PLEASE DESCRIBE THE COSTS ALLOCATED BETWEEN THE COMPANY AND  
2 NSPW UNDER THE INTERCHANGE AGREEMENT.

3 A. Under the Interchange Agreement, the Company and NSPW share annual  
4 system generation (production) and transmission costs. Under the Interchange  
5 Agreement formulas, approximately 16 percent of the costs of the Company  
6 system are allocated to NSPW, and approximately 84 percent of the NSPW  
7 system costs are allocated to the Company. These allocations are appropriate  
8 because approximately 84 percent of the load on the integrated system is the  
9 Company load and 16 percent is NSPW load. The exact allocation percentages  
10 are determined by allocation factors updated and filed at FERC annually. The  
11 Interchange Agreement also provides for an allocation of revenues received by  
12 the Company and NSPW, such as revenues from off-system wholesale sales.  
13 Interchange Agreement costs and revenues are budgeted by the Company and  
14 NSPW annually. Thus, the Company's budget shows Interchange Revenues –  
15 revenues that reflect the charges to NSPW for its share of production and  
16 transmission assets and associated expenses. Likewise, Interchange Expense  
17 reflects the Company's forecasted payments to NSPW for its proportionate  
18 share of the costs of generation and transmission assets and associated expenses  
19 incurred by NSPW to serve the NSP System needs.

20  
21 The 2025 test year Interchange Revenue and Interchange Expenses have been  
22 calculated using 2025 Company and NSPW budget information. This is  
23 consistent with the treatment of Interchange Revenues and Interchange  
24 Expenses in our last electric rate case.

## VI. UTILITY AND JURISDICTIONAL ALLOCATIONS

Q. PLEASE DESCRIBE THE METHODS USED TO ALLOCATE COSTS TO THE COMPANY'S ELECTRIC UTILITY OPERATIONS.

A. The test year includes both costs incurred directly by the Company's electric operating business and costs directly assigned or allocated by the Service Company for corporate functions (*e.g.*, accounting, human resources, law, etc.). The Service Company cost allocation and billing process is subject to FERC jurisdiction and authorization under a Utility Services Agreement between the Service Company and the Company.

Cost allocation and assignment principles have not changed since our last North Dakota electric rate case. O&M cost assignments and allocations are also consistent with the Company's recent Minnesota electric rate case filed on November 1, 2024 with the Minnesota Public Utilities Commission (MPUC Docket No. E002/GR-24-320). Non-O&M costs include such items as book depreciation expense, deferred income taxes, and property taxes. All of the investments common to the electric and natural gas utilities, and their related costs (*e.g.*, software or other common investments and expenses), are evaluated as to whether the cost should be direct assigned to electric or natural gas, or allocated based on appropriate allocators such as: Customers, Customer Bills, Transportation Studies, or the three factor general allocator (the average of Revenue Ratio, Employee Ratio, and Asset Ratio).

Additional information regarding this process and the reason for selecting a particular allocator is also included in the Cost Assignment and Allocation Manual (CAAM) which I have included as Exhibit\_\_\_\_(BCH-1), Schedule 14.

1 There have not been any changes since the last electric rate case that would  
2 significantly impact the percentage of costs that are assigned to North Dakota.

3  
4 Q. PLEASE DESCRIBE THE METHODS USED TO ALLOCATE COSTS FOR THE  
5 COMPANY'S ELECTRIC UTILITY OPERATIONS IN NORTH DAKOTA.

6 A. O&M cost assignments and allocations are summarized in Volume 3, Section  
7 VII. Budget Allocations, workpaper B3. Other. The expense budgets relied  
8 upon to develop test-year income statement items were generally prepared on a  
9 functional basis (*i.e.*, Production, Transmission, Distribution, Customer  
10 Accounts, Customer Information, Sales, Administrative and General). These  
11 functional amounts are directly assigned to North Dakota jurisdiction electric  
12 operations or allocated to the electric operations based on cost causation.

13  
14 Q. PLEASE EXPLAIN THE PROCESS FOR ASSIGNING THE COMPANY'S INVESTMENT  
15 IN ELECTRIC PLANT TO THE NORTH DAKOTA JURISDICTION.

16 A. A summary and description of the allocation factors used to allocate capital  
17 related items to the North Dakota jurisdictional electric operations income  
18 statement and rate base is included in Volume 3, Section VII. Budget  
19 Allocations, workpaper B3. Other. Plant investments are accounted for in the  
20 manner prescribed by the FERC Uniform System of Accounts. Detailed records  
21 are maintained on a functional basis (*e.g.*, Production, Transmission,  
22 Distribution). The capital budgets, from which the projected plant balances in  
23 rate base were developed, are also prepared on a functional basis. These  
24 functional amounts are assigned to the appropriate jurisdiction directly or  
25 allocated based on the use of such assets in providing electric service in a  
26 particular jurisdiction and the underlying elements of cost causation.

1 Q. PLEASE EXPLAIN THE NEED FOR JURISDICTIONALLY ALLOCATING THE  
2 INVESTMENTS IN PRODUCTION AND TRANSMISSION FACILITIES.

3 A. The NSPM and NSPW production and transmission system (NSP System) is  
4 designed, built, and operated to provide an integrated source of electricity for  
5 all of our and NSPW's electric customers in five states. Costs are allocated first  
6 between NSPM and NSPW through the Interchange Agreement as approved  
7 by FERC, which I discussed earlier in my testimony. NSPM's portion of costs  
8 is then allocated to utility operations in North Dakota, Minnesota, and South  
9 Dakota.

10  
11 To determine the level of investment associated with the provision of electric  
12 service to North Dakota retail customers, it is necessary to assign or allocate a  
13 portion of the total production and transmission investment to each  
14 jurisdiction. We used each jurisdiction's respective coincident peak demands for  
15 electricity as the basis for this allocation. As Company witness Steven S. Wishart  
16 discusses in his Direct Testimony, it is reasonable to use coincident peak  
17 demands as an allocation basis because these facilities are constructed to meet  
18 both overall base load, intermediate, and peak requirements and operate as an  
19 integrated system across all jurisdictions. This is consistent with the  
20 methodology accepted in the last North Dakota electric rate case. The exception  
21 to this are the Company-owned wind projects which are allocated to jurisdiction  
22 on the basis of energy. We believe this is a more reasonable allocation basis  
23 since wind farms are generally constructed to meet energy needs, not to meet  
24 demand requirements.

1 Q. HOW WERE THE DISTRIBUTION INVESTMENT AMOUNTS ASSIGNED TO THE  
2 NORTH DAKOTA JURISDICTION?

3 A. The Company's electric distribution plant investment amounts have been  
4 directly assigned, when possible, based upon the jurisdiction(s) served by each  
5 of the individual distribution facilities. Therefore, North Dakota distribution  
6 investments are generally assigned directly to North Dakota. However, if  
7 Distribution Investments include components that are common or general  
8 plant in nature they are allocated based on their functional class, consistent with  
9 the CAAM.

10  
11 **VII. ANNUAL ADJUSTMENTS TO THE TEST YEAR**  
12

13 Q. WHAT TOPICS DO YOU ADDRESS IN THIS SECTION OF YOUR TESTIMONY?

14 A. In this section of my testimony, I explain adjustments that affect our proposed  
15 2025 test year forecast revenue requirement. These adjustments were identified  
16 during our review of the 2025 budget and preparation for this case. An  
17 individual adjustment may be related to a previous Commission Order, reflect  
18 Commission policy or traditional ratemaking treatment, or may be proposed to  
19 address a situation particular to this rate case. In this section, I provide details  
20 related to each adjustment and explain why each is necessary in order to present  
21 a representative level of rate base or costs in the test year forecast.

22  
23 Q. PLEASE DESCRIBE THE TYPES OF ADJUSTMENTS MADE TO THE 2025 TEST YEAR.

24 A. I present traditional adjustments consistent with treatment in prior cases and  
25 existing Commission Policy Statements (Precedential Adjustments) and rate  
26 case adjustments related to this particular case (Rate Case Adjustments). Next,  
27 I explain the various amortizations affecting the test year (Amortizations), the

1 removal of certain costs and revenues being recovered through riders (Rider  
2 Removals), and a group of adjustments that are the result of secondary dynamic  
3 calculations in the cost of service model (Secondary COS Calculations) and  
4 certain adjustments that may be necessary for Rebuttal Testimony in this  
5 proceeding.

6  
7 Q. PLEASE LIST THE 2025 TEST YEAR ADJUSTMENTS.

8 A. The following adjustments were made to rate base and the income statement  
9 where applicable. Rate base adjustments are shown on Schedule 5, Rate Base  
10 Bridge Schedule, and income statement (revenue requirement) adjustments are  
11 shown on Schedule 6, Income Statement Bridge Schedule. The first section of  
12 the Rate Base bridge schedule shows the 2025 unadjusted rate base at the  
13 Company's last authorized rate of return by each component of rate base. Each  
14 adjustment to rate base is contained within a column that shows its effect on  
15 each rate base component. Likewise, the first section of the Income Statement  
16 bridge schedule shows the 2025 unadjusted income statement by each  
17 component of the income statement. As with rate base, each adjustment to the  
18 income statement is contained within a column that shows its effect on each  
19 income statement component. In addition, the Income Statement bridge  
20 schedule shows the impact of each rate base and income statement adjustment  
21 on the revenue requirement. Exhibit\_\_\_\_(BCH-1), Schedule 4, List of  
22 Adjustments, provides adjustment amounts for the 2025 test year.

23  
24 Rate Case Adjustments

- 25 1. Aviation  
26 2. Bad Debt  
27 3. Dues: Chamber of Commerce

4. Foundation and Other Donations
5. Economic Development Donations
6. Incentive Compensation
7. Long Term Incentive – Environmental and Time Based
8. Depreciation Study: TD&G
9. PTC Transferability Costs
10. Remaining Life: Base Load
11. Remaining Life: All Other

#### Amortizations

12. AGIS Deferral
13. NOL Tax Reform Regulatory Amortization
14. PI EPU Amortization
15. Rate Case Expense

#### Rider Removals

16. RER Rider
17. TCR Rider

#### Secondary Cost of Service Calculations

18. ADIT Pro-Rate – IRS Required
19. Cash Working Capital
20. Net Operating Loss
21. Change in Cost of Capital

Each of these adjustments is discussed in more detail in this section of my testimony.



1 Q. IS THE 2025 O&M EXPENSE FORECAST FOR THE COMPANY'S ELECTRIC UTILITY  
2 OPERATIONS AN ACCURATE AND RELIABLE PROJECTION?

3 A. Yes. With the adjustments I previously described, it is an accurate and reliable  
4 projection on which to base this rate request.  
5

6 **A. Precedential Adjustments**

7 Q. PLEASE LIST THE PRECEDENTIAL TEST YEAR ADJUSTMENTS INCLUDED IN THE  
8 REVENUE REQUIREMENT CALCULATION.

9 A. Schedule 4, List of Adjustments, provides a list of Precedential Adjustments and  
10 their associated revenue requirement impact, based on past rate case precedent  
11 for the 2025 test year.  
12

13 Q. HOW DOES THE COMPANY PROVIDE SUPPORT FOR THESE PRECEDENTIAL  
14 ADJUSTMENTS?

15 A. Treatment of these precedential adjustments has not changed from the  
16 Commission's Order in the Company's previous completed electric rate cases.  
17 As such, the Company has provided the adjustments themselves in Schedules  
18 to my Direct Testimony, and support for these adjustments, including a detailed  
19 description of each adjustment and supporting materials, in the workpapers  
20 identified in Schedule 4, List of Adjustments. This organization is intended to  
21 facilitate the review of and full support for each adjustment within the identified  
22 workpaper.  
23

24 **B. Rate Case Adjustments**

25 *1. Aviation*

26 Q. PLEASE DESCRIBE THE AVIATION ADJUSTMENT.

1 A. The Aviation adjustment removes 50 percent of the aviation-related costs to the  
2 North Dakota electric jurisdiction. The aviation costs are related to the  
3 operation of two Xcel Energy corporate aircraft for use by Company personnel.

4  
5 This adjustment impacts the 2025 test year revenue requirements by the  
6 amounts shown on:

- 7 • Schedule 4, page 1, row 14, column 5,
- 8 • Schedule 6, page 1, row 40, column 9,
- 9 • Volume 3, Section VIII Adjustments, Tab A10.

10  
11 2. *Bad Debt*

12 Q. PLEASE DESCRIBE THE BAD DEBT ADJUSTMENT.

13 A. The original calculation for 2025 bad debt expense was generated during the  
14 budget process and is a function of projected revenues multiplied by the bad  
15 debt ratio for NSPM. An analysis was performed to update the bad debt  
16 expense based upon the revenue deficiency in the 2025 test year. An adjustment  
17 is needed to incorporate the updated bad debt amount into the revenue  
18 requirement, which best reflects test year costs.

19  
20 This adjustment impacts the revenue requirements by the amounts shown on:

- 21 • Schedule 4, page 1, row 15, column 5,
- 22 • Schedule 6, page 1, row 40, column 10,
- 23 • Volume 3, Section VIII Adjustments, Tab A11.

1                   3.     *Dues: Chamber of Commerce*

2     Q.   DOES THE COMPANY’S REQUEST INCLUDE RECOVERY OF ASSOCIATION DUES  
3         PAID TO CHAMBERS OF COMMERCE?

4     A.   Yes. The Company has included membership dues paid to various Chambers  
5         of Commerce in North Dakota in the 2025 test year. Chambers of Commerce  
6         provide an essential link between the Company and the communities it serves,  
7         allowing for improved utility service. Because membership in these  
8         organizations provides benefits to all utility customers, recovery of membership  
9         dues paid to Chambers of Commerce is appropriate. Chamber of Commerce  
10        dues are initially recorded below the line; thus, an adjustment is necessary to  
11        include Chamber of Commerce dues in test year costs.

12  
13        This adjustment impacts the 2025 test year revenue requirements by the  
14        amounts shown on:

- 15           •   Schedule 4, page 1, row 16, column 5,  
16           •   Schedule 6, page 1, row 40, column 12,  
17           •   Volume 3, Section VIII Adjustments, Tab A12.

18  
19                   4.     *Foundation and Other Donations*

20     Q.   PLEASE DESCRIBE THE CHARITABLE CONTRIBUTION ADJUSTMENT.

21     A.   The Company is proposing to include charitable contributions benefiting the  
22         State of North Dakota in the test year. An analysis was performed on  
23         contribution details to ensure that only amounts contributed to charities and  
24         institutions that could be associated with the Company’s electric service  
25         territory in the North Dakota jurisdiction were included in the cost of service.

1 This adjustment impacts the 2025 test year revenue requirements by the  
2 amounts shown on:

- 3 • Schedule 4, page 1, row 17, column 5,
- 4 • Schedule 6, page 1, row 40, column 14,
- 5 • Volume 3, Section VIII Adjustments, Tab A13.

6  
7 5. *Economic Development Donations*

8 Q. PLEASE IDENTIFY THE COMPANY'S ECONOMIC DEVELOPMENT PROGRAMS  
9 CURRENTLY AVAILABLE.

10 A. The Company makes contributions to a number of regional and local economic  
11 development organizations positioned to combine resources for the purpose of  
12 maintaining and improving the long-term economic health of communities in  
13 our service territory or retaining employment opportunities and expanding the  
14 state and local tax base.

15  
16 The Company can, through a donation, provide communities or organizations  
17 involved in community and economic development with either an operating  
18 grant or a one-time investment in a special project that supports the community  
19 and economic development efforts of our communities.

20  
21 This adjustment impacts the 2025 test year revenue requirements by the  
22 amounts shown on:

- 23 • Schedule 4, page 1, row 18, column 5,
- 24 • Schedule 6, page 1, row 40, column 13,
- 25 • Volume 3, Section VIII Adjustments, Tab A14.

1                   6.     *Incentive Compensation*

2     Q.   WHAT ADJUSTMENTS HAVE YOU MADE TO THE INCENTIVE COMPENSATION  
3       EXPENSE INCLUDED IN THE TEST YEAR?

4     A.   The test year adjustment reflects the exclusion of the budgeted costs for all  
5       Annual Incentive Plan costs above 20 percent of base pay. Company witness  
6       Allen D. Krug supports this adjustment in his Direct Testimony.

7  
8     Q.   WHAT IS THE IMPACT OF THE INCENTIVE COMPENSATION ADJUSTMENT ON THE  
9       TEST YEAR?

10    A.   This adjustment impacts the 2025 test year revenue requirements by the  
11       amounts shown on:

- 12       •   Schedule 4, page 1, row 19, column 5,
- 13       •   Schedule 6, page 1, row 40, column 15,
- 14       •   Volume 3, Section VIII Adjustments, Tab A15.

15  
16                   7.     *Long Term Incentive – Environmental and Time-Based*

17    Q.   WHAT ADJUSTMENTS HAVE YOU MADE RELATED TO LONG TERM INCENTIVE  
18       (LTI)?

19    A.   The test year adjustment reflects the budgeted costs for the environmental and  
20       time-based long-term incentive compensation. Company witness Krug  
21       supports this adjustment in his Direct Testimony.

22  
23    Q.   WHAT IS THE IMPACT OF THE LONG-TERM INCENTIVE COMPENSATION  
24       ADJUSTMENTS ON THE TEST YEAR?

25    A.   This adjustment impacts the 2025 test year revenue requirements by the  
26       amounts shown on:

- Schedule 4, page 1, rows 20-21, column 5,
- Schedule 6, page 1, row 40, columns 16-17,
- Volume 3, Section VIII Adjustments, Tabs A16-17.

8. *Depreciation Study Transmission, Distribution and General (TD&G)*

Q. PLEASE DESCRIBE THE DEPRECIATION STUDY: TD&G ADJUSTMENT.

A. This adjustment updates the 2025 test year to include the impact of the Company's 2022 Depreciation Study related to TD&G. Support for these changes is provided in Company witness Moeller's Direct Testimony.

This adjustment impacts the 2025 test year revenue requirements by the amounts shown on:

- Schedule 4, page 1, row 22, column 5,
- Schedule 5, page 1, row 43, column 9,
- Schedule 6, page 1, row 40, column 11,
- Volume 3, Section VIII Adjustments, Tab A18.

9. *PTC Transferability Costs*

Q. PLEASE DESCRIBE THE PTC TRANSFERABILITY COSTS.

A. With the passage of the Federal Inflation Reduction Act of 2022, the Company was permitted to engage in transactions related to the transfer or sale of tax credits beginning in 2023. Selling PTCs results in significant net benefits to customers over time but does result in an immediate cost in the form of transaction costs incurred by the Company. However, the Company expects the benefits of PTC transactions to substantially outweigh the transaction costs over time. The 2025 test year forecast includes an adjustment to account for the

1 transfer costs based on the Company's (and others') experience in the transfer  
2 market thus far.

3  
4 This adjustment impacts the 2025 test year revenue requirements by the  
5 amounts shown on:

- 6 • Schedule 4, page 1, row 23, column 5,
- 7 • Schedule 6, page 2, row 40, column 18,
- 8 • Volume 3, Section VIII Adjustments, Tab A19.

9  
10 *10. Remaining Life: Base Load*

11 Q. PLEASE DESCRIBE THE REMAINING LIFE ADJUSTMENTS RELATED TO BASE  
12 LOAD.

13 A. We have adjusted the 2025 test year to reflect the proposed remaining lives  
14 related to five base load facilities. Specifically, we are proposing to recover the  
15 remaining book value of the respective assets over the planned operational life  
16 of Sherco 1, Sherco 3, King, and Monticello. Since Sherco 2 has already passed  
17 its operational life, we are proposing to recover the remaining book value in the  
18 2025 test year. Support for these changes is provided in Company witness  
19 Moeller's and Shaw's Direct Testimony.

20  
21 This adjustment impacts the 2025 test year revenue requirements by the  
22 amounts shown on:

- 23 • Schedule 4, page 1, rows 24-28, column 5,
- 24 • Schedule 5, page 1, row 43, column 11,
- 25 • Schedule 6, page 2, row 40, column 20,
- 26 • Volume 3, Section VIII Adjustments, Tabs A20-A24.

11. *Remaining Life: All Other*

Q. PLEASE DESCRIBE THE OTHER REMAINING LIFE ADJUSTMENT.

A. We have adjusted the 2025 test year to reflect the Company's proposed remaining lives and net salvages rates based on the 2024 Dismantling Study. While this adjustment does not include the change in remaining lives for the facilities discussed in adjustment 10 it does include the impact of the proposed net salvage rates for those facilities. Support for these changes is provided in Company witness Moeller's Direct Testimony.

This adjustment impacts the 2025 test year revenue requirements by the amounts shown on:

- Schedule 4, page 1, row 29, column 5,
- Schedule 5, page 1, row 43, column 10,
- Schedule 6, page 2, row 40, column 19,
- Volume 3, Section VIII Adjustments, Tab A25.

**C. Amortizations**

12. *AGIS Deferral*

Q. PLEASE DESCRIBE THE AGIS DEFERRAL ADJUSTMENT.

A. In the Commission-approved settlement of Case No. PU-20-441, the Company agreed to defer all capital-related and O&M expenses for its AGIS Initiative until its next rate case. This adjustment incorporates the three-year amortization



1 of those deferred costs. Company witness Nickell discusses the AGIS deferral  
2 in more detail.

3  
4 This adjustment impacts the 2025 test year revenue requirements by the  
5 amounts shown on:

- 6 • Schedule 4, page 1, row 32, column 5,
- 7 • Schedule 5, page 1, row 43, column 12,
- 8 • Schedule 6, page 2, row 40, column 21,
- 9 • Volume 3, Section VIII Adjustments, Tab A26.

10  
11 *13. NOL Tax Reform Regulatory Amortization*

12 Q. PLEASE DESCRIBE THE NOL TAX REFORM REGULATORY AMORTIZATION.

13 A. The Commission's Order in Case No. PU-18-155 approved the Company's  
14 proposed amortization level included in the TCJA refund calculation. This is  
15 being amortized over 23 years.

16  
17 This adjustment impacts the 2025 test year revenue requirements by the  
18 amounts shown on:

- 19 • Schedule 4, page 1, row 33, column 5,
- 20 • Schedule 5, page 1, row 43, column 13,
- 21 • Schedule 6, page 2, row 40, column 22,
- 22 • Volume 3, Section VIII Adjustments, Tab A27.

23  
24 *14. Prairie Island Extended Power Uprate (PI EPU) Deferral*

25 Q. PLEASE DESCRIBE THE PI EPU RECOVERY ADJUSTMENT TO RATE BASE.

1 A. This adjustment updates the 2025 test year to include the impact of the  
2 abandoned PI EPU project costs over the remaining life of the plant through  
3 an amortization expense, consistent with the outcome of the last electric rate  
4 case.

5  
6 This adjustment impacts the 2025 test year revenue requirements by the  
7 amounts shown on:

- 8 • Schedule 4, page 1, row 34, column 5,
- 9 • Schedule 5, page 1, row 43, column 14,
- 10 • Schedule 6, page 2, row 40, column 23,
- 11 • Volume 3, Section VIII Adjustments, Tab A28.

12  
13 *15. Rate Case Expense Amortization*

14 Q. PLEASE DESCRIBE THE 2025 RATE CASE EXPENSES AMORTIZATION.

15 A. The Company requests approval of \$1.403 million of projected direct expenses  
16 associated with this rate case docket and a three-year amortization period. This  
17 results in an annual amortization amount of \$468 thousand. A three-year  
18 amortization period is consistent with our requested amortization period in  
19 prior rate cases.

20  
21 This adjustment impacts the 2025 test year revenue requirements by the  
22 amounts shown on:

- 23 • Schedule 4, page 1, row 35, column 5,
- 24 • Schedule 6, page 2, row 40, column 24,
- 25 • Volume 3, Section VIII Adjustments, Tab A29.

1       **D.     Rider Removals**

2    Q.   WHAT TOPICS DO YOU DISCUSS IN THIS SECTION OF YOUR TESTIMONY?

3    A.   In this section, I present our proposed treatment of costs currently recovered  
4       in riders during the test year period including costs which we propose to  
5       continue to collect through the riders and costs we propose moving to base  
6       rates.

7  
8    Q.   WHAT RIDER MECHANISMS ARE CURRENTLY USED BY THE COMPANY?

9    A.   The Company currently uses three cost recovery riders:

- 10           • Renewable Energy Recovery (RER) Rider;  
11           • Transmission Cost Recovery (TCR) Rider; and  
12           • Fuel Cost Rider (FCR)

13  
14   Q.   WHAT IS THE COMPANY PROPOSING WITH RESPECT TO THE TREATMENT OF  
15       COSTS RECOVERED THROUGH RATE RIDERS?

16   A.   The Company proposes:

- 17           • Continued use of the RER Rider for recovery of costs and Production  
18           Tax Credits (PTCs) related to the Pleasant Valley Re-Power and Border  
19           Wind Re-Power Wind Farms.  
20           • Costs for Freeborn, Dakota Range, Nobles Re-Power and Grand  
21           Meadow Re-Power Wind Farms will be moved to base rates upon  
22           implementation of final rates in this case.  
23           • Continued use of the TCR Rider for recovery of costs associated with  
24           ongoing transmission projects and Midcontinent Independent System  
25           Operator, Inc. (MISO) Regional Expansion Criteria and Benefits  
26           (RECB) Schedule 26 and 26A net revenues. Costs for all in-service

projects<sup>3</sup> will be moved to base rates upon implementation of final rates in this case.

- Continue use of the FCR in its current form.

These proposals are consistent with the rider filings we made during 2024 in our separate rider dockets.

Q. WHAT IS THE COMPANY'S ESTIMATED RIDER REVENUE BY RECOVERY METHOD IN THE 2025 TEST YEAR?

A. Our proposed base rate and rider revenue recovery is shown in Table 6 below.

**Table 6**  
**Cost Recovery of Rider Projects**

	2025 Test Year (\$ in thousand)	
	RER Rider	TCR Rider
Rider Present Revenue	\$4,940	\$3,936
Revenue staying in Rider	\$224	\$997
Rider Revenue moved to Base Rates	\$4,716	\$2,939

*16. RER Rider*

Q. WHAT IS THE COMPANY'S PROPOSAL WITH RESPECT TO THE RER RIDER IN THE 2025 TEST YEAR?

A. As described earlier, we propose to:

- Continue recovery of the Pleasant Valley Re-Power and Border Wind Re-Power Wind Farms in the RER Rider.

---

<sup>3</sup> In-serviced projects reflects any project that is expected to be placed in-service before 12/31/2024.

- Move Freeborn, Dakota Range, Nobles Re-Power and Grand Meadow Re-Power Wind Farms to base rate recovery.

Q. PLEASE DESCRIBE THE RER RIDER REMOVAL ADJUSTMENT.

A. The RER Rider removal adjustment removes all costs and revenues from the test year JCOSS for the wind farms that will continue cost recovery in the rider after the implementation of final rates in this case. The RER Rider test year adjustment ensures no double recovery of these costs. The adjustment has a net zero impact on the 2025 test year revenue requirements, as we expect full recovery in the RER rider. Support for the adjustment can be found on:

- Schedule 4, page 1, row 38, column 5,
- Schedule 5, page 1, row 43, column 15,
- Schedule 6, page 2, row 40, column 25,
- Volume 3, Section VIII Adjustments, Tab A30.

As stated above, we propose to move Freeborn, Dakota Range, Nobles Re-Power, and Grand Meadow Re-Power Wind Farms into base rates at the conclusion of this case. Thus, no adjustment to test year costs is necessary for these projects. However, as costs for these projects will remain in the RER Rider during the period interim rates are in effect, an interim rate adjustment is necessary to ensure no double recovery of these costs during the interim rate period.

#### *17. TCR Rider*

Q. WHAT IS THE COMPANY'S PROPOSAL WITH RESPECT TO THE TCR RIDER IN THE 2025 TEST YEAR?

A. We are proposing continued use of the TCR Rider during the rate plan period,

1 which includes transmission projects and MISO RECB Schedule 26 and 26A  
2 revenues and expenses. In our 2025 TCR Rider filing, we requested recovery  
3 for a total of 44 projects that to date have not yet been included in base rates.  
4 With this filing, the 2025 test year reflects our proposal to move all in-serviced  
5 projects that are currently in the rider into base rates. The costs and revenues  
6 for the remaining ongoing transmission projects and MISO RECB would  
7 continue to remain in the TCR rider. Support for the complete list of projects  
8 we propose to move to base rates and remain in the rider can be found in  
9 Volume 3, Section VIII Adjustments, Tab A31.

10  
11 Q. PLEASE DESCRIBE THE TCR RIDER REMOVAL ADJUSTMENT.

12 A. The TCR Rider removal adjustment removes all costs and revenues from the  
13 test year jurisdictional cost of service for the ongoing projects and MISO RECB  
14 that will continue cost recovery in the rider after the implementation of final  
15 rates in this case. The TCR Rider test year adjustment ensures no double  
16 recovery of these costs. The adjustment has a net zero impact on the 2025 test  
17 year revenue requirements, as we expect full recovery in the TCR rider. Support  
18 for the adjustment can be found on:

- 19 • Schedule 4, page 1, row 39, column 5,
- 20 • Schedule 5, page 1, row 43, column 16,
- 21 • Schedule 6, page 2, row 40, column 26,
- 22 • Volume 3, Section VIII Adjustments, Tab A31.

23  
24 As stated above, we propose to move all projects in-service as of December 31,  
25 2024 into base rates at the conclusion of this case. Thus, no adjustment to test  
26 year costs is necessary for these projects. However, as costs for these projects  
27 will remain in the TCR Rider during the period interim rates are in effect, an

interim rate adjustment is necessary to ensure no double recovery of these costs during the interim rate period.

**E. Secondary Cost of Service Calculations**

*18. ADIT Prorate – IRS Required*

Q. PLEASE DESCRIBE THE ADIT PRORATE ADJUSTMENT THAT IS REQUIRED BY THE IRS AND INCLUDED IN THESE SECONDARY CALCULATIONS.

A. In general, the IRS tax regulations in Sec. 1.167(l) define a prorated schedule for the extent average accumulated deferred income taxes can be used to reduce rate base to comply with the tax normalization requirements of the Code when forecast information is used to set rates. Given that the Company's filing utilizes forecast test year data, this condition applies. This has been supported by a number of Private Letter Rulings (PLRs) issued by the IRS. In addition, FERC approved the proration logic included in the Company's Attachment O-NSP transmission formula rate of the MISO Open Access Transmission, Energy and Operating Reserve Markets Tariff in Docket No. ER18-2322-000.

This secondary calculation limits the ADIT deduction from rate base by applying the IRS defined prorate method to only the forecast entries to this balance. This adjustment impacts the 2025 test year revenue requirements by the amounts shown on:

- Schedule 4, page 1, row 42-43, column 5,
- Schedule 5, page 1, row 43, column 17,
- Schedule 6, page 2, row 40, column 27,
- Volume 3, Section VIII Adjustments, Tab A32.

1                   19.     *Cash Working Capital*

2     Q.   PLEASE DESCRIBE THE CASH WORKING CAPITAL ADJUSTMENT BEING MADE AS  
3         A SECONDARY CALCULATION.

4     A.   As discussed earlier in Section IV.E, Other Rate Base, the Company has  
5         incorporated a secondary calculation to apply the various revenue lead days and  
6         expense lag days to the various income statement components to result in the  
7         appropriate cash working capital rate base adjustment.

8  
9         This adjustment impacts the 2025 test year revenue requirements by the  
10        amounts shown on:

- 11           •   Schedule 4, page 1, row 44, column 5,
- 12           •   Schedule 5, page 1, row 43, column 18,
- 13           •   Schedule 6, page 1, row 40, column 28,
- 14           •   Volume 3, Section VIII Adjustments, Tab A33.

15  
16                   20.     *Net Operating Loss*

17     Q.   PLEASE DESCRIBE THE COMPANY'S NET OPERATING LOSS POSITION (NOL).

18     A.   The Company's income tax determination was in a NOL position in 2024. This  
19         means that more deductions existed in the current period than are needed to  
20         bring current taxable income to zero. The Company also has federal and state  
21         tax credits that have been deferred and tracked for use in future periods. NOLs,  
22         unused tax credits, and the associated ratemaking treatment are discussed in  
23         detail earlier in my testimony in Section V.D, Taxes.

24  
25     Q.   IS THE COMPANY PROPOSING AN ADJUSTMENT TO BASE RATES RELATED TO  
26         NOLs IN THIS CASE?



1 A. Yes. The Company utilized the remainder of the deductions previously deferred  
2 and currently no NOL DTA is generated in the 2025 test year. As noted  
3 previously in my testimony, any changes in the revenues, expenses, or capital  
4 structure will cause the income tax calculation to be changed. This could in turn  
5 affect the timing of the DTAs being generated and added to rate base.

6  
7 Q. IS THE COMPANY PROPOSING AN ADJUSTMENT TO BASE RATES RELATED TO  
8 DEFERRED TAX CREDITS IN THIS CASE?

9 A. Yes. The Company is utilizing federal tax credits during the 2025 test year and  
10 due to PTC market sales of federal tax credits earned during the year, the DTA  
11 is decreasing. As noted previously in my testimony, any changes in the revenues,  
12 expenses, or capital structure will cause the income tax calculation to be  
13 changed. This could in turn affect the timing of the DTAs being generated or  
14 consumed and added to or removed from rate base.

15  
16 These adjustments impact the 2025 test year revenue requirements by the  
17 amounts shown on:

- 18 • Schedule 4, page 1, row 45, column 5,
- 19 • Schedule 5, page 1, row 43, column 19,
- 20 • Schedule 6, page 1, row 40, column 30,
- 21 • Volume 3, Section VIII Adjustments, Tab A34.

22  
23 *21. Change in the Cost of Capital*

24 Q. PLEASE DESCRIBE THE IMPACT OF THE CHANGE IN THE COST OF CAPITAL  
25 ADJUSTMENT.

26 A. The revenue requirements associated with the above adjustments described in  
27 this section of my testimony are calculated using the approved cost of capital in

1 our last rate case. We calculate the revenue requirement impact of each  
2 adjustment at our currently authorized overall ROR of 6.97 percent (which  
3 includes the currently authorized ROE of 9.50 percent) so that changes in the  
4 overall cost of capital that occur during the duration of the rate case do not  
5 affect the revenue requirements for each adjustment. The change in cost of  
6 capital adjustment reflects the impact of the change in the approved ROR (6.97  
7 percent) and proposed ROR (7.56 percent with a 10.30 percent ROE) for all of  
8 the rate base and income statement adjustments.

9  
10 This adjustment impacts the 2025 test year revenue requirements by the  
11 amounts shown on:

- 12 • Schedule 6, page 1, row 40, column 29,
- 13 • Volume 3, Section VIII Adjustments, Tab A35.

## 14 15 **F. Rebuttal Adjustments**

16 Q. WHAT INFORMATION DO YOU PROVIDE IN THIS SECTION?

17 A. In this section, I provide details related to two adjustments we identified during  
18 our final quality assurance reviews performed just prior to this filing. These  
19 adjustments reflect small changes we believe are necessary but that we identified  
20 after we finalized our cost of service and rate design. Therefore, we were not  
21 able to incorporate these adjustments into the COSS due to timing constraints.  
22 We propose to incorporate these adjustments into the 2025 test year revenue  
23 requirement when we file Rebuttal Testimony.

### 24 25 *22. Nuclear Decommissioning Trust*

26 Q. PLEASE DESCRIBE THE REBUTTAL ADJUSTMENT RELATED TO THE NUCLEAR  
27 DECOMMISSIONING TRUST (NDT).

1 A. In parallel with this rate case the Company has been working to update the  
2 information necessary to adjust the level of NDT annual accrual included in  
3 base rates as Company witness Moeller discusses in his direct testimony.  
4 However, that information was not available in time to incorporate it into the  
5 COSS. Therefore, the Company will update the COSS in rebuttal.

6  
7 *23. Jurisdictional Reporting Reform Resources*

8 Q. PLEASE DESCRIBE THE REBUTTAL ADJUSTMENT RELATED TO JURISDICTIONAL  
9 REPORTING REFORM RESOURCES.

10 A. The Company was completing validation of the three adjustments that we made  
11 to remove Jeffers, Community Wind North, and Northern wind resources from  
12 the case. However, we removed the wind resources prior to making the  
13 remaining life adjustment to all wind as part of the remaining life adjustment.  
14 When we made the remaining life adjustment, we inadvertently included  
15 adjustments to extend the lives and adjust the cost of removal estimates of the  
16 three wind farms that had already been removed. Additionally, the Northern  
17 Wind adjustment included a small amount of prefunded AFUDC that applies  
18 only in the Minnesota jurisdiction. The correction for the removal of these wind  
19 resources in total will add \$120,347 to the revenue deficiency in rebuttal. The  
20 Company did not make an adjustment to interim rates.

21  
22 **VIII. COMPLIANCE MATTERS**

23  
24 Q. DID YOU REVIEW PRIOR COMMISSION ORDERS AS PART OF THE DEVELOPMENT  
25 OF THE TEST-YEAR REVENUE REQUIREMENT?

26 A. Yes. I describe below the various Commission Orders that were reviewed and  
27 addressed in preparing the test year. I discussed required adjustments related to

1 each of these items earlier in my testimony. The Filing Requirements  
2 Compliance Table included in the testimony of Company witness Krug,  
3 Exhibit\_\_\_(ADK-1), Schedule 2, documents how our rate case filing includes  
4 information submitted in compliance with these prior Commission orders.  
5

## 6 **1. Long Term Incentive**

7 In Case No. PU-400-92-399, the Commission determined that the costs of the  
8 Company's long-term incentive plan should be excluded from retail rates.  
9 Portions of long term incentive has been excluded from the test year as part of  
10 our long term incentive adjustment, which is included as a Precedential  
11 Adjustment. However, as discussed in the Direct Testimony of Company  
12 witness Krug, the Company is requesting recovery of the "environmental" and  
13 "time base" portions of its Long Term Incentive Plan. I discuss the inclusion  
14 of these costs in our request above.  
15

16 The Company has also removed all expenses associated with the Company's  
17 Supplemental Executive Retirement Plan (SERP) from its base data, which is  
18 consistent with prior Commission practice.  
19

## 20 **2. Organizational Dues**

21 In Case No. PU-400-92-399, the Commission determined only organizational  
22 dues related to North Dakota electric operations were allowed recovery in  
23 electric rates. Any organizational dues not related to the electric operations  
24 supporting the State of North Dakota have been eliminated from the test year  
25 in our association dues adjustment.  
26  
27

1       **3.     Nuclear Refueling Costs**

2       In Case No. PU-07-774, the Commission determined that nuclear refueling  
3       costs should be amortized over the life of the installed fuel. In our prior rate  
4       cases, the Commission determined an appropriate level for recovery using the  
5       deferral and amortization methodology. The Company is amortizing its nuclear  
6       refueling costs as ordered and has included an amortization expense in the 2025  
7       test year reflecting the levelized accounting. The amortization is recognized in  
8       the budget.

9  
10      **4.     Depreciation Lives**

11     The 2025 budget for depreciation expense was based on the depreciation  
12     principles approved by the Commission in Case No. PU-07-776, as  
13     implemented in our prior rate cases. There are several changes to the approved  
14     lives, net salvage rates, and accruals that the Company is proposing in this  
15     proceeding for steam production, other production, transmission, distribution,  
16     and general plant for electric and common assets. The basis of the 2025 budget,  
17     as well as the adjustments the Company is proposing in this case, are further  
18     discussed by Company witness Moeller in his Direct Testimony. The related test  
19     year adjustments are discussed in Section VII of my testimony.

20  
21      **5.     Expense Exclusions**

22     In Case No. PU-07-776, the Commission ordered the following expenses be  
23     excluded from the test year recovery:

- 24             • Expenses related to Renewable Development Fund (RDF) Research and  
25             Development grants and disbursements.
- 26             • Costs associated with 50 percent of test year charitable contributions.

- The amount of incentive compensation above the 15 percent cap included as part of the settlement in our last rate case.

The Company is adhering to the above items as follows:

- The Company has not included any RDF amortization expense in the test year.
- Charitable contribution costs were budgeted below the line. In this case, the Company requests approval to include 100 percent of this expense, as discussed in Section VII of my testimony. However, since current rates do not reflect recovery of charitable contributions, we excluded these costs from our determination of interim rate levels as outlined in our Interim Rate Petition.
- In this case, the Company requests approval to cap the recovery of Annual Incentive Plan (AIP) compensation at 20 percent of any individual employee's base salary. Therefore, our test year incentive compensation adjustment made in Section VII of my testimony reflects recovery of these costs up to the 20 percent cap. However, since the Commission has previously only allowed recovery of annual incentive compensation up to 15 percent of any individual's base salary, we excluded the incremental difference from our determination of interim rate levels as outlined in our Interim Rate Petition.

## **6. Asset Based and Non-Asset Based Margin Sharing**

In Case No. PU-07-776, as modified in Case No. PU-12-813, the Commission approved 100 percent of all asset-based wholesale margins and 50 percent of non-asset based margins being provided to ratepayers through the FCR Rider. Asset-based margins will be passed to customers each month through the true-

up provisions of the monthly FCR. The non-asset based margins, if any, will be passed through the FCR in the subsequent year. The COSS neutralizes all asset based and non-asset based margins from the base budget data in recognition of this sharing arrangement.

## **7. Lobbying Expense**

Q. ARE ANY COSTS RELATED TO CIVIC OR POLITICAL ACTIVITIES (LOBBYING), IDENTIFIED IN THE COST OF SERVICE, OR ADJUSTMENTS?

A. No. Beginning in 1999, the Company moved all lobbying costs to below the line accounting, FERC account 426.4, Expenditures for certain civic, political, and related activities. Thus, no adjustment to the cost of service for lobbying is required, as these below the line amounts are not used in developing the cost of service.

## **8. Pension Amortization**

Q. WHAT AMORTIZATION PERIOD IS THE COMPANY USING FOR UNRECOGNIZED PENSION COSTS?

A. Consistent with the Commission's order approving the Revised Second Amended Settlement in Case No. PU-12-813, the Company is amortizing pension costs based on an amortization period of approximately 20 years.

## **IX. CONCLUSION**

Q. PLEASE SUMMARIZE YOUR RECOMMENDATIONS TO THE COMMISSION.

A. I recommend that the Commission determine an overall retail revenue requirement of \$274.931 million and 2025 revenue deficiency of \$44.556 million for the Company's North Dakota jurisdictional electric operation, determined

1 by the cost of service for the 2025 test year. I also recommend the Commission  
2 grant an interim rate increase of \$27.371 million for the Company's North  
3 Dakota jurisdictional operation.

4  
5 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

6 A. Yes, it does.



**Statement of Qualifications**  
**Benjamin C. Halama**

**Director of Revenue Analysis**  
**Revenue Requirements–North**

**Xcel Energy Services Inc.**  
**401 Nicollet Mall**  
**Minneapolis, MN 55401**

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**Current Responsibilities**

Since September 2018, I have worked as Manager or Director of the Revenue Requirements–North department. In this position, I prepare and present cost of service studies, revenue requirement determinations, and jurisdictional annual reports for the electric and gas operations of Northern States Power Company to the Minnesota Public Utilities Commission, the South Dakota Public Utilities Commission, and the North Dakota Public Service Commission, and the Federal Energy Regulatory Commission.

**Employment History**

Xcel Energy – Minneapolis, MN

- Director of Revenue Requirements–North, March 2024 to Present
- Manager of Revenue Requirements–North, September 2018 to March 2024
- Manager Utility Accounting, May 2015 to August 2018

Target Corporation – Minneapolis, MN

- Manager of Inventory Accounting, 2014-2015
- Lead Analyst Financial Reporting, 2013-2014
- Supervisor Sales Accounting and Operations, 2011-2013

Copeland Buhl and Company – Wayzata, MN

- Accounting Supervisor, 2007-2011
- Senior Accountant, 2004-2007
- Staff Accountant, 2002-2004

**Education**

University of Wisconsin at Eau Claire, May 2002  
Bachelor of Science in Accounting

Northern States Power Company  
State of North Dakota Electric Jurisdiction  
2025 Test Year  
Index of Schedules

Case No. PU-24-\_\_\_\_  
Exhibit\_\_\_\_(BCH-1), Schedule 2  
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	2025 Test Year		
	Total NSPM Electric	North Dakota Electric	Other
<b><u>Composite Income Tax Rate</u></b>			
State Tax Rate	4.31%	4.31%	4.31%
Federal Statutory Tax Rate	21.00%	21.00%	21.00%
<u>Federal Effective Tax Rate</u>	<u>20.09%</u>	<u>20.09%</u>	<u>20.09%</u>
<b>Composite Tax Rate</b>	<b>24.40%</b>	<b>24.40%</b>	<b>24.40%</b>
Revenue Conversion Factor (1/(1--Composite Tax Rate))	1.322837	1.322837	1.322837
<b><u>Weighted Cost of Capital</u></b>			
Active Rates and Ratios Version	Proposed	Proposed	Proposed
Cost of Short Term Debt	5.31%	5.31%	5.31%
Cost of Long Term Debt	4.51%	4.51%	4.51%
Cost of Common Equity	10.30%	10.30%	10.30%
Ratio of Short Term Debt	0.79%	0.79%	0.79%
Ratio of Long Term Debt	46.71%	46.71%	46.71%
Ratio of Common Equity	52.50%	52.50%	52.50%
Weighted Cost of STD	0.04%	0.04%	0.04%
Weighted Cost of LTD	2.11%	2.11%	2.11%
Weighted Cost of Debt	2.15%	2.15%	2.15%
<u>Weighted Cost of Equity</u>	<u>5.41%</u>	<u>5.41%</u>	<u>5.41%</u>
Required Rate of Return	7.56%	7.56%	7.56%
<b><u>Rate Base</u></b>			
Plant Investment	30,576,612	1,778,568	28,798,044
<u>Depreciation Reserve</u>	<u>13,784,892</u>	<u>810,236</u>	<u>12,974,656</u>
Net Utility Plant	16,791,720	968,333	15,823,388
CWIP	77,044	4,722	72,323
Accumulated Deferred Taxes	3,270,308	196,604	3,073,704
DTA - NOL Average Balance	(8,162)	(32)	(8,131)
DTA - State Tax Credit Average Balance	(68)	(40)	(28)
DTA - Federal Tax Credit Average Balance	(765,896)	(46,245)	(719,651)
Total Accum Deferred Taxes	2,496,181	150,287	2,345,894
Cash Working Capital	(100,834)	(5,329)	(95,505)
Materials and Supplies	213,612	13,075	200,537
Fuel Inventory	98,888	6,413	92,475
Non-plant Assets and Liabilities	111,411	7,655	103,756
Customer Advances	(14,684)	(91)	(14,593)
Customer Deposits	(31,686)	(40)	(31,646)
Prepays and Other	91,751	5,700	86,051
<u>Regulatory Amortizations</u>	<u>(8,593)</u>	<u>(33,174)</u>	<u>24,582</u>
Total Other Rate Base Items	359,866	(5,791)	365,657
<b>Total Rate Base</b>	<b>14,732,449</b>	<b>816,976</b>	<b>13,915,473</b>

	2025 Test Year		
	Total NSPM Electric	North Dakota Electric	Other
<b><u>Operating Revenues</u></b>			
Retail	4,283,781	230,375	4,053,407
Interdepartmental	485		485
<u>Other Operating Rev - Non-Retail</u>	<u>1,164,760</u>	<u>62,538</u>	<u>1,102,222</u>
<b>Total Operating Revenues</b>	<b>5,449,026</b>	<b>292,912</b>	<b>5,156,113</b>
<b><u>Expenses</u></b>			
Operating Expenses:			
Fuel	1,508,181	82,957	1,425,224
Deferred Fuel	5,531	355	5,176
Variable IA Production Fuel	12,122	734	11,389
<u>Purchased Energy - Windsource</u>	<u>0</u>	<u>0</u>	<u>0</u>
Fuel & Purchased Energy Total	1,525,835	84,046	1,441,789
Production - Fixed	511,665	31,067	480,598
Production - Fixed IA Investment			
Production - Fixed IA O&M	55,626	3,366	52,260
Production - Variable	4,475	230	4,245
Production - Variable IA O&M	7,245	456	6,789
<u>Production - Purchased Demand</u>	<u>135,960</u>	<u>8,228</u>	<u>127,732</u>
Production Total	714,972	43,348	671,624
Regional Markets	11,339	686	10,652
Transmission IA	160,076	9,688	150,388
Transmission	267,612	9,823	257,789
Distribution	149,558	7,391	142,166
Customer Accounting	78,916	5,367	73,549
Customer Service & Information	126,901	351	126,550
Sales, Econ Dvlp & Other	11,150	395	10,755
<u>Administrative &amp; General</u>	<u>336,876</u>	<u>20,914</u>	<u>315,962</u>
<b>Total Operating Expenses</b>	<b>3,383,233</b>	<b>182,009</b>	<b>3,201,224</b>
Depreciation	1,275,218	75,002	1,200,215
Amortization	22,759	12,722	10,037
<b><u>Taxes:</u></b>			
Property Taxes	205,294	11,279	194,016
ITC Amortization	28,450	1,737	26,713
Deferred Taxes	45,355	1,454	43,901
Deferred Taxes - NOL	9,447	68	9,379
Less State Tax Credits deferred	137	80	57
Less Federal Tax Credits deferred	(219,768)	(14,659)	(205,110)
Deferred Income Tax & ITC	(136,379)	(11,319)	(125,060)
Payroll & Other Taxes	32,115	1,922	30,193
<b>Total Taxes Other Than Income</b>	<b>101,030</b>	<b>1,881</b>	<b>99,149</b>

	2025 Test Year		
	Total NSPM Electric	North Dakota Electric	Other
<b><u>Income Before Taxes</u></b>			
Total Operating Revenues	5,449,026	292,912	5,156,113
less: Total Operating Expenses	3,383,233	182,009	3,201,224
Book Depreciation	1,275,218	75,002	1,200,215
Amortization	22,759	12,722	10,037
<u>Taxes Other than Income</u>	<u>101,030</u>	<u>1,881</u>	<u>99,149</u>
<b>Total Before Tax Book Income</b>	666,786	21,298	645,488
<b><u>Tax Additions</u></b>			
Book Depreciation	1,275,218	75,002	1,200,215
Deferred Income Taxes and ITC	(136,379)	(11,319)	(125,060)
Nuclear Fuel Burn (ex. D&D)	124,365	7,526	116,839
Nuclear Outage Accounting	61,384	3,763	57,621
Avoided Tax Interest	72,916	3,554	69,362
<u>Other Book Additions</u>	<u>2,977</u>	<u>491</u>	<u>2,486</u>
<b>Total Tax Additions</b>	1,400,480	79,017	1,321,463
<b><u>Tax Deductions</u></b>			
Total Rate Base	14,732,449	816,976	13,915,473
Weighted Cost of Debt	2.15%	2.15%	2.15%
Debt Interest Expense	316,748	17,565	299,183
Nuclear Outage Accounting	64,587	3,952	60,634
Tax Depreciation and Removals	1,707,031	96,133	1,610,897
NOL Utilized / (Generated)	33,701	243	33,458
<u>Other Tax / Book Timing Differences</u>	<u>(16,825)</u>	<u>(1,939)</u>	<u>(14,887)</u>
<b>Total Tax Deductions</b>	<b>2,105,241</b>	<b>115,955</b>	<b>1,989,286</b>
<b><u>State Taxes</u></b>			
State Taxable Income	(37,974)	(15,640)	(22,335)
State Income Tax Rate	4.31%	4.31%	4.31%
State Taxes before Credits	(1,637)	(674)	(963)
<u>Less State Tax Credits applied</u>	<u>(1,771)</u>	<u>(158)</u>	<u>(1,613)</u>
<b>Total State Income Taxes</b>	<b>(3,407)</b>	<b>(832)</b>	<b>(2,575)</b>
<b><u>Federal Taxes</u></b>			
Federal Sec 199 Production Deduction			
Federal Taxable Income	(34,567)	(14,808)	(19,759)
Federal Income Tax Rate	21.00%	21.00%	21.00%
Federal Tax before Credits	(7,259)	(3,110)	(4,149)
<u>Less Federal Tax Credits</u>	<u>(67,300)</u>	<u>(2,841)</u>	<u>(64,458)</u>
<b>Total Federal Income Taxes</b>	<b>(74,559)</b>	<b>(5,951)</b>	<b>(68,608)</b>
<b>Total Taxes</b>			
Total Taxes Other than Income	101,030	1,881	99,149
Total Federal and State Income Taxes	(77,966)	(6,783)	(71,183)
<b>Total Taxes</b>	<b>23,064</b>	<b>(4,902)</b>	<b>27,966</b>

	2025 Test Year		
	Total NSPM Electric	North Dakota Electric	Other
<b>Total Operating Revenues</b>	<b>5,449,026</b>	<b>292,912</b>	<b>5,156,113</b>
Total Expenses	4,704,273	264,831	4,439,442
AFDC Debt			
AFDC Equity	-	-	-
<b>Net Income</b>	<b>744,752</b>	<b>28,081</b>	<b>716,671</b>
<b><u>Rate of Return (ROR)</u></b>			
Total Operating Income	744,752	28,081	716,671
<u>Total Rate Base</u>	<u>14,732,449</u>	<u>816,976</u>	<u>13,915,473</u>
<b>ROR (Operating Income / Rate Base)</b>	<b>5.06%</b>	<b>3.44%</b>	<b>5.15%</b>
<b><u>Return on Equity (ROE)</u></b>			
Net Operating Income	744,752	28,081	716,671
Debt Interest (Rate Base * Weighted Cost of Debt)	(316,748)	(17,565)	(299,183)
Earnings Available for Common	428,005	10,516	417,488
<u>Equity Rate Base (Rate Base * Equity Ratio)</u>	<u>7,734,536</u>	<u>428,912</u>	<u>7,305,624</u>
<b>ROE (earnings for Common / Equity)</b>	<b>5.53%</b>	<b>2.45%</b>	<b>5.71%</b>
<b><u>Revenue Deficiency</u></b>			
Required Operating Income (Rate Base * Required Return)	1,113,773	61,763	1,052,010
<u>Net Operating Income</u>	<u>744,752</u>	<u>28,081</u>	<u>716,671</u>
<b>Operating Income Deficiency</b>	<b>369,021</b>	<b>33,682</b>	<b>335,339</b>
Revenue Conversion Factor (1/(1--Composite Tax Rate))	1.322837	1.322837	1.322837
<b>Revenue Deficiency (Income Deficiency * Conversion Factor)</b>	<b>488,155</b>	<b>44,556</b>	<b>443,598</b>
<b><u>Total Revenue Requirements</u></b>			
Total Retail Revenues	4,284,266	230,375	4,053,891
<u>Revenue Deficiency</u>	<u>488,155</u>	<u>44,556</u>	<u>443,598</u>
Total Revenue Requirements	4,772,420	274,931	4,497,490

List of Adjustments (\$000s)

Line No.	Record Category	Report Label	Record Type	ND Electric	Worksheet Reference
				2025 Test Year	
-1					
1	Unadjusted	Unadjusted	<b>Total Unadjusted</b>	<b>\$30,963</b>	
2					
3	Precedential	Precedential Adjustments	NSPM-Advertising (Trad)	(\$242)	WP-A1
4	Precedential	Precedential Adjustments	NSPM-Assn Dues (Trad)	(36)	WP-A2
5	Precedential	Precedential Adjustments	NSPM-Customer Deposits - A&G Expense (Trad)	3	WP-A3
6	Precedential	Precedential Adjustments	NSPM-Incentive Pay_Remove Long Term	(1,151)	WP-A4
7	Precedential	Precedential Adjustments	NSPM-ND E Community North WF Removal	(239)	WP-A5
8	Precedential	Precedential Adjustments	NSPM-ND E Jeffers WF Removal	(137)	WP-A6
9	Precedential	Precedential Adjustments	NSPM-ND E Northern Wind WF Removal	(933)	WP-A7
10	Precedential	Precedential Adjustments	NSPM-Pension Non-Qual SERP Removal	(2)	WP-A8
11	Precedential	Precedential Adjustments	NSPM-RER PTC Amortization	6,409	WP-A9
12	Precedential		<b>Sub-Total Precedential</b>	<b>\$3,671</b>	
13					
14	Adjustment	Aviation	NSPM-Aviation	(\$121)	WP-A10
15	Adjustment	Bad Debt Expense	NSPM-Bad Debt	221	WP-A11
16	Adjustment	Dues: Chamber of Commerce	NSPM-Chamber of Commerce Dues	33	WP-A12
17	Adjustment	Foundation and Other Donations	NSPM-Donations (Trad)	299	WP-A13
18	Adjustment	Economic Development Donations	NSPM-Econ Dev Donations (Trad)	113	WP-A14
19	Adjustment	Incentive Comp	NSPM-Incentive Pay	(151)	WP-A15
20	Adjustment	LTI-Environmental	NSPM-Incentive Pay_Environmental LTI	211	WP-A16
21	Adjustment	LTI-Time Based	NSPM-Incentive Pay_Time Based LTI	589	WP-A17
22	Adjustment	Depreciation Study: TD&G	NSPM-ND Depreciation Study TD&G	(84)	WP-A18
23	Adjustment	PTC Transferability	NSPM-PTC Transferability Cost	1,196	WP-A19
24	Adjustment	Remaining Life: Base Load	NSPM-Remaining Life-Sherco 1	2,909	WP-A20
25	Adjustment	Remaining Life: Base Load	NSPM-Remaining Life-Sherco 2	2,574	WP-A21
26	Adjustment	Remaining Life: Base Load	NSPM-Remaining Life-Sherco 3	680	WP-A22
27	Adjustment	Remaining Life: Base Load	NSPM-Remaining Life-King	2,314	WP-A23
28	Adjustment	Remaining Life: Base Load	NSPM-Remaining Life-Monti Life Extension	(3,545)	WP-A24
29	Adjustment	Remaining Life: All Other	NSPM-Remaining Life ND	530	WP-A25
30	Adjustment		<b>Sub-Total Adjustment</b>	<b>\$7,767</b>	
31					
32	Amortization	AGIS Deferral	NSPM-ND AGIS Deferral Amortization	\$1,507	WP-A26
33	Amortization	NOL ADIT ARAM	NSPM-NOL Tax Reform ADIT ARAM	506	WP-A27
34	Amortization	PI EPU Amortization	NSPM-ND PI EPU Deferral	420	WP-A28
35	Amortization	Rate Case Expenses	NSPM-Amortization Rate Case Expense	468	WP-A29
36	Amortization		<b>Sub-Total Amortization</b>	<b>\$2,900</b>	
37					
38	Rider Removals	Rider: RER	NSPM-RER Rider		WP-A30
39	Rider Removals	Rider: TCR	NSPM-TCR-ND Rider Removal		WP-A31
40	Rider Removals		<b>Sub-Total Rider Removals</b>		
41					
42	Secondary Calculations	ADIT Prorate for IRS	NSPM-ADIT Prorate for IRS	(\$6)	WP-A32
43	Secondary Calculations	ADIT Prorate for IRS	NSPM-ADIT Prorate NOL for IRS	(0)	WP-A32
44	Secondary Calculations	Cash Working Capital	NSPM-Cash Working Capital	(496)	WP-A33
45	Secondary Calculations	Net Operating Loss	NSPM-NOL/Credits/199	(243)	WP-A34
46	Secondary Calculations		<b>Sub-Total Secondary Calculations</b>	<b>(\$745)</b>	
47					
48			<b>Total Revenue Deficiency</b>	<b>\$44,556</b>	

Rate Base Bridge Schedule (\$000)

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)
Line No.		Bridge - Unadjusted					Precedential				Amortization			Rider Removals		Seco
		ADIT Prorate for IRS	Cash Working Capital	Net Operating Loss	Unadjusted	Total Unadjusted	Precedential Adjustments	Depreciation Study: TD&G	Remaining Life: All Other	Remaining Life: Base Load	AGIS Deferral	NOL ADIT ARAM	PI EPU Amortization	Rider: RER	Rider: TCR	ADIT Prorate for IRS
1																
2	Plant as booked															
3	Production				1,018,582	1,018,582	(23,341)							(11,595)		
4	Transmission				306,094	306,094									(18,818)	
5	Distribution				309,517	309,517										
6	General				110,610	110,610									(1,039)	
7	Common				88,558	88,558										
8	Total Utility Plant in Service				1,833,361	1,833,361	(23,341)							(11,595)	(19,857)	
9																
10	Reserve for Depreciation															
11	Production				545,881	545,881	(3,327)		374	3,378				(41)		
12	Transmission				74,345	74,345									(630)	
13	Distribution				97,354	97,354		23								
14	General				53,156	53,156		61	(3)	(156)					(26)	
15	Common				39,973	39,973		(92)								
16	Total Reserve for Depreciation				810,710	810,710	(3,327)	(44)	372	3,222				(41)	(656)	
17																
18	Net Utility Plant															
19	Production				472,700	472,700	(20,014)		(374)	(3,378)				(11,554)		
20	Transmission				231,749	231,749		(23)							(18,189)	
21	Distribution				212,163	212,163		36								
22	General				57,453	57,453		(61)	3	156					(1,013)	
23	Common				48,585	48,585		92								
24	Net Utility Plant in Service				1,022,651	1,022,651	(20,014)	44	(372)	(3,222)				(11,554)	(19,201)	
25																
26	Utility Plant Held for Future Use															
27																
28	Construction Work in Progress				4,722	4,722										
29																
30	Less: Accumulated Deferred Income Taxes	(94)		(51,836)	175,409	123,479	(3,375)	14	(117)	(928)			991	(670)	(577)	163
31																
32	Other Rate Base Items															
33	Cash Working Capital		(6,087)			(6,087)										
34	Materials and Supplies				13,075	13,075										
35	Fuel Inventory				6,413	6,413										
36	Non Plant Assets and Liabilities				7,655	7,655										
37	Customer Advances				(91)	(91)										
38	Customer Deposits				(40)	(40)										
39	Prepayments				5,700	5,700										
40	Regulatory Amortizations				(898)	(898)	(43,315)				5,481	2,835	2,722			
41	Total Other Rate Base		(6,087)		31,814	25,727	(43,315)				5,481	2,835	2,722			
42																
43	Total Average Rate Base	94	(6,087)	51,836	883,778	929,621	(59,954)	30	(255)	(2,294)	5,481	2,835	1,731	(10,884)	(18,624)	(163)



Rate Base Bridge Schedule (\$000)

(1) Line No.	(2)	(18) ndary Calculations		(19)	(20)
		Cash Working Capital	Net Operating Loss		Total
1					
2	Plant as booked				
3	Production				983,646
4	Transmission				287,276
5	Distribution				309,517
6	General				109,571
7	Common				88,558
8	Total Utility Plant in Service				1,778,568
9					
10	Reserve for Depreciation				
11	Production				546,266
12	Transmission				73,738
13	Distribution				97,318
14	General				53,032
15	Common				39,881
16	Total Reserve for Depreciation				810,236
17					
18	Net Utility Plant				
19	Production				437,380
20	Transmission				213,538
21	Distribution				212,199
22	General				56,539
23	Common				48,677
24	Net Utility Plant in Service				968,333
25					
26	Utility Plant Held for Future Use				
27					
28	Construction Work in Progress				4,722
29					
30	Less: Accumulated Deferred Income Taxes		31,307		150,287
31					
32	Other Rate Base Items				
33	Cash Working Capital	758			(5,329)
34	Materials and Supplies				13,075
35	Fuel Inventory				6,413
36	Non Plant Assets and Liabilities				7,655
37	Customer Advances				(91)
38	Customer Deposits				(40)
39	Prepayments				5,700
40	Regulatory Amortizations				(33,174)
41	Total Other Rate Base	758			(5,791)
42					
43	Total Average Rate Base	758	(31,307)		816,976

Income Statement Bridge Schedule (\$000)

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)
Line No.		Bridge - Unadjusted					Precedential	Adjustment								
		ADIT Prorate for IRS	Cash Working Capital	Net Operating Loss	Unadjusted	Total Unadjusted	Precedential Adjustments	Aviation	Bad Debt Expense	Depreciation Study: TD&G	Dues: Chamber of Commerce	Economic Developmen t Donations	Foundation and Other Donations	Incentive Comp	LTI- Environmental	LTI-Time Based
1																
2	Operating Revenues															
3	Retail Revenue				231,596	231,596										
4	Other Operating				70,065	70,065	(391)			7						
5	Total Revenue				301,661	301,661	(391)			7						
6																
7	Expenses															
8	Operating Expenses															
9	Fuel & Purchased Energy				84,046	84,046										
10	Power Production				44,556	44,556	(478)									
11	Transmission				26,294	26,294										
12	Distribution				7,391	7,391										
13	Customer Accounting				5,146	5,146			221							
14	Customer Service and Information				351	351										
15	Sales, Econ Dev, & Other				282	282						113				
16	Administrative and General				21,269	21,269	(1,216)	(120)			33		299	(151)	211	589
17	Total Operating Expenses				189,335	189,335	(1,693)	(120)	221		33	113	299	(151)	211	589
18																
19	Depreciation				69,395	69,395	(1,003)			(89)						
20	Amortization				327	327	10,440									
21																
22	Taxes															
23	Property				11,470	11,470	(40)									
24	Deferred Income Tax and ITC			(18,222)	7,774	(10,448)	(610)			28						
25	Federal and State Income Tax	(0)	29	17,971	(23,257)	(5,257)	(201)	30	(54)	1	(8)	(28)	(73)	37	(51)	(144)
26	Payroll and Other				1,923	1,923		(1)								
27	Total Taxes	(0)	29	(250)	(2,090)	(2,311)	(852)	28	(54)	29	(8)	(28)	(73)	37	(51)	(144)
28																
29	Total Expenses	(0)	29	(250)	256,967	256,745	6,891	(92)	167	(59)	25	85	226	(114)	159	445
30																
31	Allowance for Funds Used During Construc															
32																
33	Net Income	0	(29)	250	44,694	44,916	(7,283)	92	(167)	66	(25)	(85)	(226)	114	(159)	(445)
34																
35	Calculation of Revenue Requirements															
36	Rate Base	94	(6,087)	51,836	883,778	929,621	(59,954)			30						
37	Required Operating Income	7	(424)	3,613	61,599	64,795	(4,179)			2						
38	Operating Income	0	(29)	250	44,694	44,916	(7,283)	92	(167)	66	(25)	(85)	(226)	114	(159)	(445)
39	Income Deficiency	6	(395)	3,362	16,905	19,879	3,104	(92)	167	(64)	25	85	226	(114)	159	445
40	Revenue Deficiency	8	(522)	4,448	22,362	26,296	4,106	(121)	221	(84)	33	113	299	(151)	211	589

Income Statement Bridge Schedule (\$000)

(1)	(2)	(18)	(19)	(20)	(21)	(22)	(23)	(24)	(25)	(26)	(27)	(28)	(29)	(30)	(31)
Line No.					Amortization				Rider Removals		Secondary Calculations				Total
		PTC Transferability	Remaining Life: All Other	Remaining Life: Base Load	AGIS Deferral	NOL ADIT ARAM	PI EPU Amortization	Rate Case Expenses	Rider: RER	Rider: TCR	ADIT Prorate for IRS	Cash Working Capital	Change in Cost of Capital	Net Operating Loss	
1															
2	Operating Revenues														
3	Retail Revenue								(224)	(997)					230,375
4	Other Operating			121	923					(8,186)					62,538
5	Total Revenue			121	923				(224)	(9,184)					292,912
6															
7	Expenses														
8	Operating Expenses														
9	Fuel & Purchased Energy														84,046
10	Power Production									(44)					44,034
11	Transmission									(6,783)					19,511
12	Distribution														7,391
13	Customer Accounting														5,367
14	Customer Service and Information														351
15	Sales, Econ Dev, & Other														395
16	Administrative and General														20,914
17	Total Operating Expenses									(6,827)					182,009
18															
19	Depreciation			743	6,443				(81)	(406)					75,002
20	Amortization					997	183	308	468						12,722
21															
22	Taxes														
23	Property									(151)					11,279
24	Deferred Income Tax and ITC	904	(233)	(1,856)				(112)	(1,398)	(356)				2,762	(11,319)
25	Federal and State Income Tax		31	236	(270)	(14)	(8)	(114)	2,074	(44)	1	(4)	(339)	(2,585)	(6,783)
26	Payroll and Other														1,922
27	Total Taxes	904	(203)	(1,620)	(270)	(14)	(121)	(114)	676	(551)	1	(4)	(339)	177	(4,902)
28															
29	Total Expenses	904	541	4,824	727	169	188	354	594	(7,783)	1	(4)	(339)	177	264,831
30															
31	Allowance for Funds Used During Construc														
32															
33	Net Income	(904)	(420)	(3,901)	(727)	(169)	(188)	(354)	(818)	(1,400)	(1)	4	339	(177)	28,081
34															
35	Calculation of Revenue Requirements														
36	Rate Base		(255)	(2,294)	5,481	2,835	1,731		(10,884)	(18,624)	(163)	758		(31,307)	816,976
37	Required Operating Income		(18)	(160)	382	198	121		(759)	(1,298)	(11)	53	4,820	(2,182)	61,763
38	Operating Income	(904)	(420)	(3,901)	(727)	(169)	(188)	(354)	(818)	(1,400)	(1)	4	339	(177)	28,081
39	Income Deficiency	904	402	3,741	1,109	367	308	354	60	102	(11)	49	4,481	(2,005)	33,682
40	Revenue Deficiency	1,196	532	4,949	1,467	485	408	468	79	135	(14)	65	5,928	(2,653)	44,556

Northern States Power Company  
State of North Dakota Electric Jurisdiction  
SUMMARY OF REVENUE REQUIREMENTS  
Test Year Ending December 31, 2025  
(\$000's)

Case No. PU-24-\_\_\_\_  
Exhibit\_\_\_\_(BCH-1), Schedule 7  
Page 1 of 1

<u>Line</u>	<u>Description</u>	Proposed Test Year <u>2025</u>
1	Average Rate Base	\$816,976
2	Operating Income (Before AFUDC)	\$28,081
3	Allowance for Funds Used During Construction	\$0
4	Total Available for Return (Line 2 + Line 3 + Rounding)	\$28,081
5	Overall Rate of Return (Line 4 / Line 1)	3.44%
6	Required Rate of Return	7.56%
7	Operating Income Requirement (Line 1 x Line 6)	\$61,763
8	Income Deficiency (Line 7 - Line 4)	\$33,682
9	Gross Revenue Conversion Factor	1.32284
10	Revenue Deficiency (Line 8 x Line 9)	\$44,556
11	Retail Related Revenue Under Present Rates	\$230,375
12	Percentage Increase Needed in Overall Revenue (Line 10 / Line 11)	19.34%

Cash Working Capital Summary

Line No.	Summary Cash Working Capital (\$000)	Lead/Lag Days	Total		ND Electric		Other	
			Dollars	Dollar x Days	Dollars	Dollar x Days	Dollars	Dollar x Days
1	<b>Fuel Expenses</b>							
2	Coal and Rail Transport	16.94	160,144	2,712,846	10,284	174,216	149,860	2,538,630
3	Gas for Generation	38.81	255,000	9,896,561	16,376	635,548	238,624	9,261,014
4	Oil	11.15						
5	Nuclear and EOL	-	122,804		7,882		114,922	
6	Nuclear Disposal	-						
7	<b>Subtotal Fuel Expenses</b>		<b>537,948</b>	<b>12,609,407</b>	<b>34,542</b>	<b>809,764</b>	<b>503,406</b>	<b>11,799,644</b>
8								
9	<b>Purchased Power</b>							
10	Purchases	39.10	1,082,187	42,313,516	55,097	2,154,310	1,027,090	40,159,206
11	Interchange	37.04	198,694	7,359,615	12,043	446,063	186,651	6,913,552
12	<b>SubTotal Purchased Power</b>		<b>1,280,881</b>	<b>49,673,131</b>	<b>67,140</b>	<b>2,600,372</b>	<b>1,213,741</b>	<b>47,072,758</b>
13								
14	<b>Labor and Related</b>							
15	Regular Payroll	12.05	448,621	5,405,878	27,738	334,247	420,882	5,071,631
16	Incentive	250.47	15,647	3,919,155	947	237,313	14,700	3,681,842
17	Pension and Benefits	37.04	81,905	3,033,743	4,776	176,917	77,128	2,856,825
18	<b>SubTotal Labor and Related</b>		<b>546,172</b>	<b>12,358,776</b>	<b>33,462</b>	<b>748,478</b>	<b>512,710</b>	<b>11,610,298</b>
19								
20	All Other Operating Expenses	34.49	1,025,059	35,354,276	53,692	1,851,821	971,367	33,502,455
21	Property taxes	357.73	205,445	73,493,918	11,430	4,088,683	194,016	69,405,236
22	Employer's Payroll Taxes	23.84	32,115	765,616	1,922	45,818	30,193	719,798
23	Gross Earnings Tax	39.86	98,620	3,930,976	3,793	151,202	94,826	3,779,774
24	Federal Income Tax	36.25	(76,376)	(2,768,614)	(7,767)	(281,565)	(68,608)	(2,487,049)
25	State Income Tax	36.25	(3,634)	(131,720)	(1,058)	(38,335)	(2,576)	(93,385)
26	State Sales Tax Customer Billings	-	236,618	10,806,331			236,618	10,806,331
27	<b>Total Expenses</b>	A	<b>3,882,848</b>	<b>196,092,098</b>	<b>197,156</b>	<b>9,976,238</b>	<b>3,685,692</b>	<b>186,115,861</b>
28	Net Annual Expense		50.50	537,239	50.60	27,332	50.50	509,906
29								
30	<b>Revenues</b>							
31	Retail Revenue	43.11	4,285,003	184,726,464	231,596	9,984,108	4,053,407	174,742,356
32	Late Payment	-	8,481		528		7,953	
33	Interdepartmental	-	485				485	
34	Misc Services	43.11	3,045	131,272	719	31,011	2,326	100,262
35	CIP Incentive	-	(3,127)				(3,127)	
36	Rentals	(41.11)	5,452	(224,120)	344	(14,123)	5,108	(209,997)
37	Interchange	37.04	512,489	18,982,594	31,706	1,174,397	480,783	17,808,197
38	Sales for Resale	30.75	301,407	9,268,259	19,347	594,920	282,060	8,673,339
39	Retail Rev Lag Days	43.11	47,312	2,039,620	(40)	(1,713)	47,352	2,041,332
40	MISO	14.00	10,617	148,635	643	8,995	9,974	139,640
41	Wholesale Lag Days	30.75	287,271	8,833,570	17,477	537,415	269,794	8,296,155
42	<b>Total Revenues</b>	B	<b>5,458,433</b>	<b>223,906,295</b>	<b>302,320</b>	<b>12,315,010</b>	<b>5,156,113</b>	<b>211,591,285</b>
46	Net Annual Amount		41.02	613,442	40.74	33,740	41.04	579,702
47	Expense/Revenue Factor	C = A/B				65.21%		
48	Allocated Revenue Amount	D = B * C				22,003		
49	<b>Net Cash Working Capital</b>	E = D - A				<b>(5,329)</b>		

**DETAILED CASE DRIVERS**

Test Year Drivers - Revenue Requirements  
Amounts in millions

	Increase (Decrease) 2025 TY to 2021 TY	Increase (Decrease) 2025 TY to 2023 Actual
<b>Capital Related</b>		
Nuclear	\$3.7	\$3.2
Steam	4.1	4.1
Baseload Remaining Life	6.3	6.3
Renewable Production & Storage	2.4	(0.1)
All Other Production	0.5	0.3
Transmission	3.4	2.1
Distribution	6.8	4.6
AGIS Capital & Deferral	4.3	4.3
General and Intangible	8.0	4.8
DTA (Federal Credits & NOL)	0.8	(0.5)
Other Rate Base	(2.6)	(1.1)
Return on Equity	4.8	4.8
TOTAL Capital Related	42.6	32.8
<b>Amortizations</b>	5.5	3.3
<b>Taxes</b>		
Taxes - Other	3.7	3.3
PTCs	(5.9)	(2.2)
Property Tax	(0.2)	1.4
Payroll Tax	(0.0)	(0.1)
TOTAL Taxes	(2.5)	2.3
<b>Operating Expense</b>		
Nuclear	(0.2)	2.3
Steam	(0.9)	(0.6)
Wind	1.3	1.4
Production Interchange	0.7	0.6
Purchased Demand	(0.2)	0.1
All Other Production	(0.3)	(0.1)
Transmission	(0.1)	1.6
Transmission Interchange	2.3	1.2
Distribution	(0.3)	(0.4)
AGIS O&M	1.4	1.4
Regional Markets	0.0	0.0
Customer Accounting / Info / Service	0.9	0.0
A&G	4.7	1.2
TOTAL O&M	9.3	8.7
<b>Other Margin Impacts</b>		
Sales Change	0.5	1.9
TCR and RER Revenue	(7.7)	(1.5)
Other Revenue	(3.1)	(3.1)
TOTAL Other Margin Impacts	(10.3)	(2.7)
<b>TOTAL Net Incremental Deficiency</b>	<b>\$44.6</b>	<b>\$44.5</b>

**Average Rate Base (\$000s)**

Line

No. Description

	Total Company (NSPM) Electric			North Dakota Electric Jurisdiction		
	2023 Actual Year	2024 Current Year	2025 Test Year	2023 Actual Year	2024 Current Year	2025 Test Year
Electric Plant as Booked						
1 Production	\$12,238,781	\$15,007,555	\$15,818,476	\$898,526	\$953,899	\$983,646
2 Transmission	\$4,296,443	\$4,634,629	\$4,965,403	\$255,880	\$279,866	\$287,276
3 Distribution	\$5,369,595	\$5,894,866	\$6,535,480	\$240,988	\$265,272	\$309,517
4 General	\$1,301,710	\$1,479,659	\$1,808,303	\$78,381	\$90,979	\$109,571
5 Common	1,092,413	1,251,271	1,448,951	65,942	77,205	88,558
6 TOTAL Utility Plant in Service	\$24,298,942	\$28,267,980	\$30,576,612	\$1,539,717	\$1,667,220	\$1,778,568
Reserve for Depreciation						
7 Production	\$7,693,319	\$8,332,444	\$8,851,187	\$479,547	\$520,338	\$546,266
8 Transmission	\$1,065,782	\$1,137,889	\$1,208,710	\$63,871	\$70,461	\$73,738
9 Distribution	\$1,964,234	\$2,076,098	\$2,204,358	\$86,305	\$91,866	\$97,318
10 General	\$667,233	\$733,541	\$867,883	\$40,185	\$45,286	\$53,032
11 Common	463,190	\$519,320	\$652,753	27,972	\$32,038	\$39,881
12 TOTAL Reserve for Depreciation	\$11,853,758	\$12,799,292	\$13,784,892	\$697,879	\$759,989	\$810,236
Net Utility Plant in Service						
13 Production	\$4,545,462	\$6,675,112	\$6,967,288	\$418,979	\$433,561	\$437,380
14 Transmission	3,230,661	3,496,740	3,756,693	192,009	209,405	213,538
15 Distribution	3,405,361	3,818,768	4,331,122	154,683	173,406	212,199
16 General	634,477	746,118	940,420	38,196	45,693	56,539
17 Common	629,223	731,951	796,198	37,970	45,167	48,677
18 Net Utility Plant in Service	\$12,445,184	\$15,468,689	\$16,791,720	\$841,838	\$907,231	\$968,333
19 Utility Plant Held for Future Use	\$0	\$0	\$0	\$0	\$0	\$0
20 Construction Work in Progress	\$47,633	\$75,526	\$77,044	\$4,468	\$4,998	\$4,722
21 Less: Accumulated Deferred Income Taxes	\$1,881,958	\$2,344,257	\$2,496,181	\$132,153	\$144,310	\$150,287
22 Cash Working Capital	(\$90,627)	(\$80,030)	(\$100,834)	(\$4,837)	(\$4,158)	(\$5,329)
Other Rate Base Items:						
23 Materials and Supplies	\$204,365	\$213,612	\$213,612	\$12,234	\$13,216	\$13,075
24 Fuel Inventory	\$97,979	\$98,888	\$98,888	\$6,303	\$6,475	\$6,413
25 Non-Plant Assets & Liabilities	\$76,330	\$105,924	\$111,411	\$7,283	\$7,543	\$7,655
26 Customer Advances	(\$13,827)	(\$14,684)	(\$14,684)	(\$15)	(\$91)	(\$91)
27 Customer Deposits	(\$30,206)	(\$31,686)	(\$31,686)	(\$36)	(\$41)	(\$40)
28 Prepaids and Other	\$76,482	\$89,879	\$91,751	\$4,644	\$5,652	\$5,700
30 Regulatory Amortizations	(\$48,055)	\$17,700	(\$8,593)	(\$21,434)	(\$23,744)	(\$33,174)
31 Total Other Rate Base Items	\$363,067	\$479,634	\$460,700	\$8,979	\$9,010	(\$462)
32 Total Average Rate Base	\$10,883,300	\$13,599,561	\$14,732,449	\$718,295	\$772,771	\$816,976

Income Statement Summary  
(000's)

Line No.	Description	Total Company (NSPM) Electric			North Dakota Electric Jurisdiction		
		2023 Actual Year	2024 Current Year	2025 Test Year	2023 Actual Year	2024 Current Year	2025 Test Year
	<u>Operating Revenues</u>						
1	Retail	4,001,025	4,069,275	4,283,781	230,570	224,245	230,375
2	Interdepartmental	717	328	485	-	-	-
3	Other Operating	1,004,364	1,080,742	1,164,760	53,671	59,920	62,538
4	Total Operating Revenues	5,006,106	5,150,345	5,449,026	284,242	284,165	292,912
5							
6	<u>Expenses</u>						
7	Operating Expenses:						
8	Fuel & Purchased Energy	1,478,681	1,391,942	1,525,835	78,020	75,791	84,046
9	Power Production	645,754	703,759	726,310	40,384	43,424	44,034
10	Transmission	392,253	399,589	427,688	16,699	18,621	19,511
11	Distribution	113,897	117,626	149,558	7,418	5,100	7,391
12	Customer Accounting	70,118	69,628	78,916	4,531	4,570	5,367
13	Customer Service & Information	101,179	156,626	126,901	392	400	351
14	Sales, Econ Dvlp & Other	8,364	8,731	11,150	178	228	395
15	Administrative & General	320,999	303,584	336,876	19,665	19,831	20,914
16	Total Operating Expenses	3,131,246	3,151,485	3,383,233	167,288	167,965	182,009
17							
18	Depreciation	850,365	1,035,593	1,275,218	55,515	61,611	75,002
19	Amortizations	48,887	22,787	22,759	8,452	11,591	12,722
20							
21	Taxes:						
22	Property	172,970	190,951	205,294	9,904	10,642	11,279
23	Gross Earnings						
24	Deferred Income Tax & ITC	(244,686)	(170,655)	(136,379)	(10,018)	(13,830)	(11,319)
25	Federal & State Income Tax	251,609	8,884	(77,966)	304	(260)	(6,783)
26	Payroll & Other	32,571	30,279	32,115	2,046	1,921	1,922
27	Total Taxes	212,465	59,459	23,064	2,237	(1,528)	(4,902)
28							
29	Total Expenses	4,242,963	4,269,324	4,704,273	233,492	239,639	264,831
30							
31	AFUDC	-	-	-	-	-	-
32							
33	Total Operating Income	763,143	881,021	744,752	50,749	44,526	28,081

Note: Revenues reflect calendar month sales.



### Budgeting Accuracy

#### NSPM Total Company Actual versus Budget Capital Expenditures (\$millions)

Year	Budget Amount	Actual Amount	\$ Variance	% Variance
2023	\$2,206	\$2,375	\$169*	7.7%
2022	\$2,194	\$1,980	(\$214)**	-9.8%
2021	\$1,873	\$1,883	\$10	0.5%
2021-2023 Total	\$6,273	\$6,238	(\$35)	-0.6%

\* Approximately \$53 million of the overrun is associated with the construction of permanent reservoirs for long-term storage of pumped groundwater at the Monticello Nuclear Generating Plant as well as the repair of the control cables at the Prairie Island Nuclear Generating Plant, and approximately \$25 million is driven by storm restoration. In addition, there were overruns in several business areas, including Distribution, Gas, Transmission and Property Services, driven by both inflationary pressures and emergent work.

\*\* Approximately \$87 million of the underrun was due to delays in our Electric Vehicle programs, approximately \$70 million was due to delays in our AMI metering installation due to overall industry supply chain delays, and approximately \$81 million was due to wind and solar project delays also impacted by overall industry supply chain disruptions. These underruns account for more than the total of the 2022 variance; they were partially offset by overruns on various smaller projects.

#### NSPM Total Company Actual versus Budget O&M (\$millions)

Year	Budget Amount	Actual Amount	\$ Variance	% Variance
2023	\$1,245	\$1,276	\$31	2.5%
2022	\$1,208	\$1,232	\$24	2.0%
2021	\$1,191	\$1,190	(\$1)	-0.1%
2021-2023 Total	\$3,644	\$3,698	\$54	1.5%

**NSPM Electric Utility Actual versus Budget O&M (\$millions)**

<b>Year</b>	<b>Budget Amount</b>	<b>Actual Amount</b>	<b>\$ Variance</b>	<b>% Variance</b>
<b>2023</b>	\$1,139	\$1,176	\$37	3.2%
<b>2022</b>	\$1,106	\$1,122	\$16	1.4%
<b>2021</b>	\$1,094	\$1,084	(\$10)	-0.9%
<b>2021-2023 Total</b>	<b>\$3,339</b>	<b>\$3,382</b>	<b>\$43</b>	<b>1.3%</b>

Northern States Power Company  
State of North Dakota Electric Jurisdiction  
Net Operating Loss (NOL)  
Test Year Ending December 31, 2025  
(\$000's)

Case No. PU-24-\_\_\_\_  
Exhibit\_\_\_\_(BCH-1), Schedule 13  
Page 1 of 1

Impact of Unused/(Utilized) Tax Deductions on Rate Base	2023 Annual Report EOY Balances	2024 Bridge Annual Activity Amounts	2024 Bridge EOY Balances	2025 Test Year Annual Activity Amounts	2025 Test Year EOY Balances
1. Unused/(Utilized) Deductions	(0)	243	243	(243)	0
2. Deferred Tax Effect of Unused/(Utilized) Deductions	1	68	69	(68)	1
3. Unused/(Utilized) Credits State	0	80	80	(80)	0
4. Unused/(Utilized) Credits Federal	51,581	(2,437)	49,144	(5,799)	43,346
5. Accumulated Deferred Income Taxes (ADIT)	51,582	(2,288)	49,294	(5,947)	43,347

Impact of Annual Activity on Revenue Requirements	2024 Bridge Year Utilization Adjustment	2025 Test Year Utilization Adjustment	Comment
6. Current Year Activity	(2,288)	(5,947)	From Line 5
7. Rate Base Impact of Current Year Activity	(1,144)	(2,973)	Line 6/2
8. Return Requirement	(87)	(225)	Rate Base * Req Rate of Return
9. RR Tax on Equity Return	(20)	(52)	(T/(1-T))*RB*Equity Return
10. Rate Base Revenue Requirement	(107)	(277)	Line 8 + Line 9
11. Deferred Tax	2,288	5,947	From Activity columns on Line 5 (sign reversed)
12. Current Tax Rev Req <sup>1</sup>	(2,322)	(5,913)	From Line 18
13. Annual Revenue Requirement Increase (Reduction)	(140)	(243)	Line 10+11+12
<sup>1</sup> Current Income Tax Rev Req Calculation			
14. Utilized Deductions	(243)	243	From Activity columns on Line 1 (sign reversed)
15. Deferred Taxes	2,288	5,947	Line 11
16. Unused State Tax Credits	80	(80)	From Activity columns on Line 3
17. Unused Federal Tax Credits	(2,437)	(5,799)	From Activity columns on Line 4
18. Current Income Tax Revenue Requirement	(2,322)	(5,913)	(T/(1-T))*(-Line 15+(1-Fed Tax Rate)xLine16+Line17)+(1-Fed Tax Rate)xLine 16+Line 17

Weighted Cost of Capital	2024	2025
Active Rates and Ratios Version	Proposed	Proposed
Cost of Short Term Debt	6.37%	5.31%
Cost of Long Term Debt	4.48%	4.51%
Cost of Common Equity	10.30%	10.30%
Ratio of Short Term Debt	0.47%	0.79%
Ratio of Long Term Debt	46.80%	46.71%
Ratio of Common Equity	52.73%	52.50%
Weighted Cost of STD	0.03%	0.04%
Weighted Cost of LTD	2.10%	2.11%
Weighted Cost of Debt	2.13%	2.15%
Weighted Cost of Equity	5.43%	5.41%
Required Rate of Return	7.56%	7.56%

Corp Composite Tax Rate	28.03%	28.03%
ND Composite Tax Rate	24.40%	24.40%
Federal Tax Rate	21.00%	21.00%

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# *Northern States Power Company*

## *Cost Assignment and Allocation Manual*

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**September 2024**

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## **I. INTRODUCTION**

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This Cost Assignment and Allocation Manual (“CAAM”) was developed to specify the procedures that Northern States Power Company, a Minnesota corporation (“NSPM” or the “Company”) follows in assigning and allocating costs among utility departments (electric and gas), among regulated services and non-regulated business activities and among jurisdictions.

NSPM was incorporated in 2000 under the laws of Minnesota and is a wholly owned operating utility subsidiary of Xcel Energy Inc. (“Xcel Energy” or the “Parent”). Xcel Energy was initially established as a registered holding company under the Public Utility Holding Company Act of 1935 (“PUHCA 1935”), with oversight by the Securities and Exchange Commission (“SEC”). On August 8, 2005, the Energy Policy Act of 2005 was signed into law. This repealed PUHCA 1935 and enacted the Public Utility Holding Company Act of 2005 (“PUHCA 2005”), which became effective on February 8, 2006. Responsibility for oversight of public utility holding companies was transferred from the SEC to the Federal Energy Regulatory Commission (“FERC”) as a result of the Energy Policy Act of 2005.

NSPM conducts business in Minnesota, North Dakota, and South Dakota and has electric operations in all three states including the generation, purchase, transmission, distribution, and sale of electricity. NSPM also purchases, transports, distributes, and sells natural gas to retail customers and transports customer-owned natural gas in Minnesota and North Dakota.

NSPM owns the following direct subsidiaries: United Power and Land Company, which holds real estate; and NSP Nuclear Corporation.

As a member of a holding company system, NSPM receives administrative, management, environmental, and other support services from Xcel Energy Services Inc. (“XES” or the “Service Company”), a centralized service company. The Service Company provides services to Xcel Energy and its subsidiaries, at cost, pursuant to service agreements. The service agreement between NSPM and XES, including all amendments to the original Service Agreement, have been submitted to, and approved by, the Minnesota Public Utilities Commission (“Commission”). The cost allocation methodologies under which XES costs are assigned and allocated are set forth in that Commission approved service agreement, and while those allocation methodologies are not the subject of this NSPM CAAM, they are referenced in several sections herein.

The Service Company is referenced in the CAAM for the following reasons:

- The Service Company is listed as an affiliate company in the Transaction with Affiliates section for the services it provides to NSPM.
- The Service Company and all other companies in the Xcel Energy holding company system of companies are included in the Corporate Organization section to provide a listing of all affiliates of NSPM.
- The Service Company is referenced in the Cost Assignment and Allocation Process section because this section covers processes that may cross multiple legal entities.

The NSPM CAAM contains the following sections:

- Introduction (Section I)
- Corporate Organization (Section II)
- Description of Services (Section III)
- Transactions with Affiliates (Section IV)
- Cost Assignment and Allocation Process (Section V)
- Utility Allocations (Section VI)
- Non-regulated Business Activity Allocations (Sections VII)
- Jurisdictional Allocations (Section VIII)

## DEFINITIONS

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### Abbreviations or Acronyms

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The following abbreviations or acronyms are used within the CAAM document:

A&G	Administrative and general
AFUDC	Allowance for funds used during construction
ACC	Allocating cost center
CAAM	Cost Assignment and Allocation Manual
CIP	Conservation improvement program
Commission	Minnesota Public Utilities Commission
FERC	Federal Energy Regulatory Commission
FICA	Federal Insurance Contributions Act
FUTA	Federal Unemployment Tax Act
GAAP	Generally Accepted Accounting Principals
HR	Human Resources
IT	Information Technology
NSPM or the Company	Norther States Power Company, a Minnesota corporation
NSPW	Northern States Power Company, a Wisconsin corporation
NSP System	The electric production and transmission system of NSPM and NSPW operated on an integrated basis and managed by NSPM
O&M	Operating and maintenance
PSCo	Public Service Company of Colorado, a Colorado corporation
PUCHA 1935	Public Utility Holding Company Act of 1935
PUCHA 2005	Public Utility Holding Company Act of 2005
RTU	Remote terminal unit
SAP	SAP general ledger and work and asset management system
SCADA	Supervisory control and data acquisition
SEC	Securities and Exchange Commission
SKF	Statistical key figure
SPS	Southwestern Public Service Company, a New Mexico corporation
SUTA	State Unemployment Tax Authority
Utility subsidiaries or operating companies	NSPM, NSPW, PSCo, and SPS
Xcel Energy or the Parent	Xcel Energy Inc. and its subsidiaries

XES or the Service                      Xcel Energy Services Inc.  
Company

## Terms

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The following terms are used within the CAAM document:

Accounts Payable – the payment and reporting department of XES.

A&G – includes activity in FERC accounts 920-935, Administrative and General Expenses.

ACC – an organizational unit that collects cost to be allocated using the allocation ratios or factors included in the SKF.

Assessment – the process used by the accounting system to allocate costs from an ACC to the receiving cost element.

Cost Element – an organizational unit to SAP that is used to track costs in the accounting system as they move through the various processing steps.

Customer Accounting Costs – includes activity in FERC accounts 901-903, Customer Accounts Expenses; FERC accounts 906-910, Customer Service and Informational Expenses; and FERC accounts 911-917, Sales Expenses.

Final Cost Center – final cost center defined by business function, company code, and profit center.

Home Cost Center – captures only labor and payroll postings and maps to HR departments.

Internal Order – internal orders are accounting mechanisms used to track expenses associated with certain projects or functions.

Non-Operations and Maintenance Allocations – allocations designed to apportion expenses recorded in accounts other than O&M to electric, gas, thermal and nonutility. The non-O&M costs apportioned include depreciation, payroll taxes, miscellaneous service revenues, amortization expenses, etc.

O&M – includes activity in FERC accounts 500-935 with the exception of the following FERC accounts: 501, Fuel; 901-903, Customer Accounts Expenses; 906-910, Customer Service and Informational Expenses; 911-917, Sales Expenses; and 920-935, Administrative and General Expenses.

Profit Center – SAP data element that identifies the jurisdiction or joint venture owner of revenues and expenses.

Receiving Cost Element – a cost element that receives costs when a settlement or assessment process is run.

Segment – represents electric, gas, thermal, joint venture, or other and is derived by SAP from profit center and cost center.



SKF – the method by which the allocation ratios and factors are organized in the accounting system and linked to ACCs to facilitate the performance of the assessment process to allocate charges.

Supply Chain – the supply chain department of XES.

Work Breakdown Structure – structure used to group all aspects or phases of a given project or organizational group and render them easily reportable.

## II. CORPORATE ORGANIZATION

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### OVERVIEW OF COMPANY SYSTEM

---

Xcel Energy Inc., a Minnesota corporation, is a registered holding company. Xcel Energy directly owns four operating public utility subsidiaries that serve electric, natural gas, thermal, and propane customers in eight states. These four utility subsidiaries are Northern States Power Company, a Minnesota corporation (“NSPM”); Northern States Power Company, a Wisconsin corporation (“NSPW”); Public Service Company of Colorado, a Colorado corporation (“PSCo”); and Southwestern Public Service Company, a New Mexico corporation (“SPS”). Their collective service territories include portions of Colorado, Michigan, Minnesota, New Mexico, North Dakota, South Dakota, Texas, and Wisconsin. Xcel Energy’s regulated businesses also include WestGas Interstate, Inc., an interstate natural gas pipeline company regulated by the FERC. Xcel Energy also has three transmission-only operating companies, Xcel Energy Southwest Transmission Company, LLC (“XEST”) and Xcel Energy Transmission Development Company, LLC (“XETD”), which are regulated by the FERC, and Xcel Energy West Transmission Company, LLC (“XEW”).

Xcel Energy’s non-regulated subsidiaries include Eloigne Company; which holds investments in rental housing projects that qualify for low-income tax credits, Capital Services, LLC; which provides equipment for construction of renewable energy generation facilities for other subsidiaries, Venture Holdings; which invests in limited partnerships, including EIP funds with portfolios of investments in energy technology companies, and Nicollet Project holdings; which invests in Minnesota community solar gardens.

Xcel Energy owns the following additional direct subsidiaries, some of which are intermediate holding companies with additional subsidiaries: Xcel Energy Wholesale Group Inc., Xcel Energy Markets Holdings Inc., Xcel Energy International Inc., Xcel Energy Ventures Inc., Xcel Energy Retail Holdings Inc., Xcel Energy Communications Group Inc., Xcel Energy WYCO Inc., Xcel Energy Transmission Holding Company, LLC, Nicollet Holdings Company, LLC, Xcel Energy Nuclear Services Holdings, LLC, and Xcel Energy Services Inc. Xcel Energy and its subsidiaries collectively are referred to as Xcel Energy Inc., and many do business under the Xcel Energy name. See the following pages for a complete legal entity organizational listing for Xcel Energy and its subsidiaries.

### LIST OF REGULATED & NON-REGULATED AFFILIATES (as of September 30, 2024)

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#### **Xcel Energy Inc.**

- Northern States Power Company, a Minnesota corporation
  - Crowned Ridge Interconnection Company
  - NSP Nuclear Corporation
  - Private Fuel Storage LLC
  - United Power and Land Company
- Northern States Power Company, a Wisconsin corporation
  - Chippewa and Flambeau Improvement Company
  - Clearwater Investments, Inc.
  - Shoe Factory Holding LLC

Public Service Company of Colorado, a Colorado corporation\*\*  
1480 Welton, Inc.  
Beeman Irrigating Ditch and Milling Company  
Consolidated Extension Canal Company  
East Boulder Ditch Company  
Fisher Ditch Company  
Gardeners Mutual Ditch Company  
Green and Clear Lakes Company  
Hillcrest Ditch and Reservoir Company  
  
Las Animas Consolidated Canal Company  
P.S.R. Investments, Inc.  
United Water Company  
Southwestern Public Service Company, a New Mexico corporation  
Nicollet Holdings Company, LLC  
Capital Services, LLC  
Nicollet Land Services, LLC  
Nicollet Project Holdings, LLC  
Nicollet Projects I, LLC  
Betcher CSG LLC  
Foreman's Hill CSG LLC  
Grimm CSG LLC  
Heyer CSG LLC  
Huneke CSG LLC  
Johnson I CSG LLC  
Johnson II CSG LLC  
Krause CSG LLC  
RJC I CSG LLC  
RJC II CSG LLC  
Scandia CSG LLC  
School Sisters CSG LLC  
Webster CSG LLC  
Nicollet Projects II, LLC  
WestGas InterState, Inc.  
Xcel Energy Communications Group Inc.  
Seren Innovations, Inc.\*  
Xcel Energy Foundation  
Xcel Energy International Inc.\*  
Xcel Energy Markets Holdings Inc.  
e prime, inc.\*  
Young Gas Storage Company Ltd.  
Xcel Energy Nuclear Services Holdings, LLC  
Xcel Energy Nuclear Services Idaho, LLC  
Xcel Energy Nuclear Services Oregon, LLC  
Xcel Energy Retail Holdings Inc.  
  
Reddy Kilowatt Corporation

Xcel Energy Services Inc.  
Xcel Energy Transmission Holding Company, LLC  
    Xcel Energy Southwest Transmission Company, LLC  
    Xcel Energy Transmission Development Company, LLC  
        Xcel Energy Acorn Transmission, LLC  
        Xcel Energy Birch Transmission, LLC  
    Xcel Energy West Transmission Company, LLC  
Xcel Energy Venture Holdings, Inc.  
    Energy Impact Fund Investment LLC  
    Xcel Energy Investments, LLC  
Xcel Energy Ventures Inc.  
    Eloigne Company  
        Bemidji Townhouse LP  
        Chaska Brickstone LP  
        Crown Ridge Apartments LP  
        Cottage Court LP  
        Edenvale Family Housing LP  
        Fairview Ridge LP  
        Farmington Family Housing LP  
        Farmington Townhome LP  
        J&D 14-93 LP  
        Lauring Green LP  
        Links Lane LP  
        Lyndale Avenue Townhomes LP  
        Mahtomedi Woodland LP  
        Mankato Townhomes LLP  
        Marvin Garden LP  
        Moorhead Townhomes LP  
        Park Rapids Townhomes LP  
        Rochester Townhome LP  
        Rushford Housing LP  
        Safe Haven Homes, LLC  
        Shade Tree Apartments LP  
        Shakopee Boulder Ridge LP  
        Shenandoah Woods LP  
        St. Cloud Housing LP  
        Tower Terrace LP  
Xcel Energy Wholesale Group Inc.\*  
    Quixx Corporation\*  
        Quixx Carolina, Inc.\*  
        Quixxlin Corp.\*  
Xcel Energy WYCO Inc.  
    WYCO Development, LLC

\* Company is being classified in discontinued operations.

\*\* Minority-ownership ditch and water companies have been excluded.

### III. DESCRIPTION OF SERVICES

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#### OVERVIEW

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This section provides a description of NSPM's regulated services and non-regulated business activities. Each description identifies the types of costs associated with the service or business activity, and identifies the business area or department which offers the service.

#### REGULATED SERVICES

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##### ELECTRIC UTILITY

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###### *Electric – Residential*

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Residential electric service represents the provision of electric service to residential customers within the NSPM service territory. Costs associated with this service relate to the generation or purchase and delivery of electricity through Company-owned transmission and distribution facilities, primarily fuel or purchased power costs, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Electric Utility.

###### *Electric – Commercial and Industrial*

---

Commercial and industrial electric service represents the provision of electric service to commercial and industrial customers within the NSPM service territory. Costs associated with this service relate to the generation or purchase and delivery of electricity through Company-owned transmission and distribution facilities, primarily fuel or purchased power costs, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Electric Utility.

###### *Electric – Street Lighting*

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Street lighting electric service represents the provision of electric service to public authorities for lighting streets, highways, parks and other public places, or for traffic or other signal system service through Company-owned or customer-owned lighting equipment. Costs associated with this service relate to the generation or purchase and delivery of electricity through Company-owned transmission and distribution facilities, primarily fuel or purchased power costs, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Electric Utility.

###### *Electric – Other Sales to Public Authorities*

---

Other sales to public authorities' electric service represent the provision of electric service to public authorities under special agreements or contracts. Costs associated with this service relate to the generation or purchase and delivery of electricity through Company-owned transmission and distribution facilities, primarily fuel or purchased power costs, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Electric Utility.

### *Electric - Resale*

---

Resale electric service represents the provision of electric service to NSPM wholesale customers or public authorities for resale to end-user customers or to power marketers. Costs associated with this service relate to the generation or purchase and delivery of electricity through Company-owned transmission and distribution facilities, or through facilities owned by third parties, primarily fuel or purchased power costs, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Electric Utility.

### *Electric - Interdepartmental*

---

Interdepartmental electric service represents the provision of electric service to NSPM company facilities at tariff rates. Costs associated with providing this service relate to the generation or purchase and delivery of electricity through Company-owned transmission and distribution facilities, primarily fuel or purchased power costs, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Electric Utility.

### *Off-System Electric Sales*

---

NSPM sells electricity not required to serve its native load to off-system customers. Costs related to this activity can include fuel and purchased power costs. The revenues associated with these sales reside in FERC account 447, Sales for Resale-Electric. The costs related to this activity reside in FERC accounts 501, Fuel-Steam Generation; 555, Purchased Power; and 565, Transmission of Electricity by Others. In addition, the Company may allocate production O&M and transmission costs based on a percentage of overall sales relative to the type of off-system sales. These costs reside within the NSPM Electric Utility.

## **OTHER ELECTRIC OPERATING REVENUE**

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### *Rent from Electric Property*

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Rent from electric property results from the leasing of NSPM owned utility property not currently utilized for the provision of regulated services to non-affiliated third parties. Costs related to this service are primarily A&G costs associated with customer billings, as well as rental contract renewals. The revenue associated with the rentals resides in FERC account 454, Rent from Electric Property.

### *Interchange Agreement*

---

The electric production and transmission costs of the entire NSP System are shared by NSP-Minnesota and NSP-Wisconsin. A FERC-approved Interchange Agreement between the two companies provides for the sharing of all generation and transmission costs of the NSP System based upon demand and energy ratios reflecting usage by the respective companies. The costs associated with this agreement reside in FERC account 557, Other Power Supply Expenses; and FERC 565, Transmission of Electricity by Others. The revenues reside in FERC account 456.1, Revenue from Transmission of Electricity of Others.

### *Joint Operating Agreement*

---

The Joint Operating Agreement is a margin sharing agreement associated with proprietary energy trading activities. Revenues are recorded in FERC 456, Other Electric Revenues.

### *Miscellaneous Electric Revenue*

In addition to the services detailed above, there are various activities that cannot be accounted for elsewhere, such as utility locating services, scrap metal sales, WindSource, customer connections, and refuse derived fuel incentive. These revenues are recorded in FERC account 456, Other Electric Revenues.

### *GAS UTILITY*

#### *Gas - Residential*

Residential gas service represents the provision of natural gas service to residential customers within the NSPM service territory. Costs associated with this service relate to the purchase and delivery of gas through Company-owned facilities, primarily purchased gas, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Gas Utility.

#### *Gas – Commercial and Industrial*

Commercial and industrial gas service represents the provision of natural gas service to commercial and industrial customers within the NSPM service territory. Costs associated with this service relate to the purchase and delivery of gas through Company-owned facilities, primarily purchased gas, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Gas Utility. The table below shows the various rate classes within commercial and industrial gas services.

<b>Rate Class</b>	<b>Maximum Requirements – Daily Therms</b>	<b>Maximum Requirements – Annual Therms</b>
Small commercial	Less than 500	Less than 6,000
Large commercial	Less than 500	Greater than 6,000
Small demand billed commercial*	Less than 500	
Large demand billed commercial*	Greater than 500	

\* Upstream demand costs are billed based on the highest one-day usage in the customer's history.

#### *Gas – Interruptible*

Interruptible gas service represents the provision of natural gas service to interruptible customers within the NSPM service territory. Interruptible service is subject to curtailment when either additional upstream pipeline or local distribution capacity is needed to ensure service to firm customers. Costs associated with this service relate to the purchase and delivery of gas through Company-owned facilities, primarily purchased gas, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Gas Utility. The table below shows the various rate classes within interruptible gas service.

<b>Rate Class</b>	<b>Maximum Requirements – Daily Therms</b>
Small interruptible	Less than 2,000
Medium interruptible	Greater than 2,000 and less than 50,000
Large interruptible	Greater than 50,000

### *Gas – Large Firm Transportation*

---

Large firm gas transportation service represents the provision of gas delivery service on behalf of end-use customers, third-party suppliers or marketers whereby NSPM transports gas owned by others over NSPM's gas pipeline system. Costs associated with this service primarily include the facilities O&M and depreciation costs and A&G costs. These costs reside within the NSPM Gas Utility.

### *Gas – Interruptible Transportation*

---

Interruptible gas transportation service represents the provision of gas delivery service on behalf of end-use customers, third-party suppliers or marketers whereby NSPM transports gas owned by others over NSPM's gas pipeline system. Interruptible transportation gas service is subject to curtailment when either additional upstream pipeline or the local distribution capacity is needed to ensure service to firm customers. Costs associated with this service primarily include the facilities O&M and depreciation costs and A&G costs. These costs reside within the NSPM Gas Utility.

### *Gas – Negotiated Transportation*

---

Negotiated firm and interruptible gas transportation service (bypass customers) represents the provision of gas delivery service on behalf of end-use customers, third-party suppliers or marketers whereby NSPM transports gas owned by others over NSPM's gas pipeline system. Interruptible transportation gas service is subject to curtailment when either additional upstream pipeline or the local distribution capacity is needed to ensure service to firm customers. Costs associated with this service primarily include the facilities O&M and depreciation costs and A&G costs. These costs reside within the NSPM Gas Utility.

### *Gas – Interdepartmental*

---

Interdepartmental gas service represents the provision of natural gas service or gas transportation service to NSPM company facilities at tariff rates. Costs associated with providing this service relate to the purchase and delivery of gas through NSPM owned facilities, primarily purchased gas, facilities O&M and depreciation costs, and A&G costs. These costs reside within the NSPM Gas Utility.

### *Gas – Limited Firm*

---

Standby gas service represents on-system back-up propane service for interruptible service customers. Costs associated with this service primarily include propane purchases and the facilities O&M. These costs reside within the NSPM Gas Utility.

### *Gas – Daily Balancing Service*

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Daily balancing gas service represents a service to transportation customers that allows them to remedy deviations between nominated and delivered gas and gas consumed by the transportation customer. Costs associated with this service primarily include upstream pipeline costs. These costs reside within the NSPM Gas Utility.



## OTHER GAS REVENUE

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### *Miscellaneous Gas Revenue*

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Various services are provided that cannot be accounted for elsewhere such as propane transportation charges and bundled sales. These revenues are recorded in FERC account 495, Other Gas Revenues.

## COMMON ELECTRIC AND GAS REVENUE

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### *Late Payments Fees/Miscellaneous Service Revenues*

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Revenues from the additional charges imposed because of customers failure to pay their bill by specified due date are recorded into FERC account 450, Electric Forfeited Discounts; and FERC account 487, Gas Forfeited Discounts. Miscellaneous customer related revenue, such as service connections and returned check charges, are recorded in FERC account 451, Miscellaneous Electric Service Revenue; and FERC account 488, Miscellaneous Gas Service Revenues.

### *CIP Incentives*

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The CIP Incentive is a mechanism established by an April 7, 2000 Order of the Commission that provides utilities with an incentive to increase cost-effective utility investment in conservation improvement programs beyond the spending levels required by Minnesota Statute. The revenues associated with the CIP incentives are identified by unique accounts and are recorded in FERC account 456, Other Electric Revenues; and FERC 495, Other Gas Revenues. An adjustment is made to remove these revenues from our cost of service study and they do not impact our revenue requirements.

### *ConnectSmart*

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NSPM provides a service for customers moving into or across the region to set up utility service and other subscription services to their homes (e.g., newspaper, local and long-distance telephone, cable TV, etc.). NSPM, through its call center, receives telephone requests for this service, and sends these requests, for a fee, to AllConnect (a third-party contractor) for the coordination of installation of services. Costs related to this activity include direct charges for labor, materials and outside services associated with the service provided. In addition, payroll taxes, lost time, facilities, workers' compensation, incentive, pension, and benefit costs are allocated based on labor dollars, and labor-related overhead is applied to nonregulated business activities. The revenues and costs associated with this service are identified by unique accounts, and are recorded in FERC 417, Revenues from Nonutility Operations; and FERC 417.1, Expenses from Nonutility Operations. For rate making purposes, in the event this service experiences revenues in excess of direct expenses, an adjustment is made to credit the net impact in FERC 456, Other Electric Operating Revenues, to reflect the benefit of this service to the utility customers.

### *Hazardous Waste Disposal*

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NSPM has a Hazardous Waste consolidation facility at Chestnut Service Center in Minneapolis, Minnesota. The facility accepts and consolidates hazardous and specially-regulated waste materials from generating assets, service centers, substations, office buildings, and field operations projects in both NSPM and NSPW service territories. This facility ensures the wastes are properly characterized aggregated and consolidated at approved, permanent and appropriately licensed waste disposal facilities. This facility is also the central collection point for any PCB contaminated electrical equipment.

### *Empower Resiliency*

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Empower Resiliency is a program with the purpose of providing resiliency services to customers. At the Company's discretion, and except as otherwise provided in the tariff, these services may include any combination of battery energy storage systems and on-site generation assets. In addition, payroll taxes, lost time, facilities, workers' compensation, incentive, pension, and benefit costs are allocated based on labor dollars. The revenues and costs associated with this service are identified by unique accounts, and are recorded in FERC 451, Miscellaneous Service Revenues; FERC 910, Miscellaneous Customer Service and Informational Expenses; FERC 408.1, Taxes Other Than Income Taxes; FERC 925, Injuries and Damages; and FERC 926, Employees Pensions and Benefits.

### **NON-REGULATED BUSINESS ACTIVITIES**

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The following business activities have been approved by the Commission as non-regulated business activities. Detailed descriptions of each of the non-regulated business activities are provided in this section.

#### *HomeServe Commissions*

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The terms of the HomeServe US Repair Management Corp. ("HomeServe") purchase of Xcel Energy's HomeSmart business in the fourth quarter of 2023 went into effect in March of 2024 (HomeSmart offered resources for the repair, replacement and maintenance of major appliances and systems in customers' homes. This includes service plans to cover certain appliances, sewer and plumbing issues; heating, ventilating and air conditioning (HVAC) systems; replacement assistance coverage; and preventive maintenance. HomeSmart also sells and installs HVAC systems and water heaters). Pursuant to the terms of the sale, HomeServe will pay Xcel Energy a 23 percent commission of new customer plan charges as part of a revenue sharing mechanism and HomeServe will pay Xcel Energy \$0.20 per each customer bill as part of a billing reimbursement plan due to Xcel Energy's continued billing support. Costs related to these activities include direct and indirect charges for labor associated with the services provided. In addition, payroll taxes, lost time, and pension and benefit costs are allocated based on labor dollars. The revenues and costs associated with HomeServe are identified by unique accounts and are recorded in FERC 417, Revenues from Nonutility Operations; and FERC 417.1, Expenses from Nonutility Operations.

#### *Customer Owned Street Lighting Maintenance*

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NSPM supplies maintenance services for communities that own their own street light systems. Maintenance service for customer owned street light systems is limited to the fixture service only; and ranges from full fixture service to partial fixture service where the customer provides the material necessary to repair the streetlight. The customer is responsible for all other repairs and replacements under the "Non-regulated Customer Owned Street Maintenance" service. Costs related to this activity include labor and materials associated with the service provided. In addition, payroll taxes, lost time, and pension and benefit costs are allocated based on labor dollars, and a labor related overhead are applied to non-regulated business activities. The revenues and costs associated with this service are identified by unique accounts and are recorded in FERC 417, Revenues from Nonutility Operations; and FERC 417.1, Expenses from Nonutility Operations. See Docket E-002/M-92-614 for the Commission order to treat this service as non-regulated.

#### *Sherco Steam Sales to Liberty Paper Inc.*

---

NSPM supplies steam from the Sherburne County Generating Station to Liberty Paper, Inc. ("LPI") in order to meet LPI's thermal energy needs. Costs related to this activity include labor and materials associated

with the service provided. In addition, payroll taxes, lost time, and pension and benefit costs are allocated based on labor dollars, and a labor-related overhead is applied to nonregulated business activities. The revenues and costs associated with this service are identified by unique accounts, and are recorded in FERC 417, Revenues from Nonutility Operations; and FERC 417.1, Expenses from Nonutility Operations which are excluded for ratemaking purposes. See Docket E002/M-19-663 in reference to Docket E002/M-93-1253 for the Commission order to treat this service as non-regulated. In addition to steam services, LPI takes electric and natural gas services from NSPM which are tariffed services provided at tariffed rates.

## IV. TRANSACTIONS WITH AFFILIATES

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### OVERVIEW

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NSPM directly incurs and pays for the majority of its costs, there are, however, services provided to NSPM by other affiliates within the Xcel Energy system of companies. In addition, NSPM provides a limited amount of operations, maintenance, and management advisory services to its affiliates. NSPM has numerous Affiliated Interest Agreements that have been approved by the Commission.

The sections below separately detail the nature and terms of transactions for services and asset transfers provided by NSPM to its affiliates, as well as services and asset transfers provided to NSPM by each of its affiliates. This section includes descriptions of affiliate transactions only and does not include convenience payments.

The cost allocation methodologies under which the Service Company costs are assigned and allocated are set forth in the service agreement, and while they are not the subject of this NSPM CAAM, they are included in this section to provide as complete a picture as possible of all affiliate transactions. The NSPM Service Agreement is reviewed and filed annually with the Commission. The last filing was approved in Docket E,G002/AI-23-216 on May 26, 2023. NSPM's affiliate transactions consist primarily of transactions with the Service Company for administrative, management, accounting, legal, engineering, environmental, and other support services.

### Terms of Transactions

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*Tariff Rate* – the price charged to customers under applicable tariffs on file with federal or state regulatory commissions. Tariff rates are used for transactions with affiliates involving the provision of regulated services.

*Fully Distributed Cost* – the term fully distributed cost means that transactions billed include all direct and indirect costs, including overheads. Affiliate transactions billed by NSPM include labor related overheads and a working capital fee when appropriate. This method of assigning and allocating costs to these affiliate transactions ensures that the payments to or by NSPM are reasonable and have not resulted in any ratepayer subsidization. In the table below, fully distributed cost may also refer to a price established in a separate Affiliated Interest Agreement.

NSPM applies a labor related overhead to services provided by NSPM to affiliates and also applies a working capital fee on services NSPM provides to non-NSPM company affiliates. Both the labor related overhead and the working capital fees are discussed in Section VII.

The remainder of this section is detailed by affiliate. Affiliates may be listed under the "Services Provided by NSPM to Affiliates" section and/or the "Services Provided by Affiliates to NSPM" section. The details relating to the nature, frequency, and terms of the affiliate transactions are itemized for NSPM and each affiliate.

## SERVICES PROVIDED BY NSPM TO AFFILIATES

Nature of Transactions	Terms
<i>NSPW</i>	
<i>O&amp;M</i> – production, decommissioning, and transmission costs associated with the Interchange Agreement (FERC Docket No. ER15-1575-000).	Fully distributed cost
<i>SCADA and Gas Dispatch</i> – sharing of SCADA costs in accordance with Docket G-002/AI-94-831.	Fully distributed cost
<i>Materials and Supplies</i> – materials and supplies, including any associated freight, purchase loadings, and warehouse loadings.	Fully distributed cost
<i>Miscellaneous</i> – miscellaneous other charges, including labor, associated loadings, and lease costs.	Fully distributed cost
<i>PSCo</i>	
<i>Materials and Supplies</i> – materials and supplies, including any associated freight, purchase loadings, and warehouse loadings.	Fully distributed cost
<i>Joint Operating Agreement</i> – margin sharing associated with proprietary energy trading activities.	Fully distributed cost
<i>Miscellaneous</i> – miscellaneous other charges, including labor, associated loadings, and lease costs.	Fully distributed cost
<i>SPS</i>	
<i>Materials and Supplies</i> – materials and supplies, and any associated freight, purchase loadings, and warehouse loadings.	Fully distributed cost
<i>Joint Operating Agreement</i> – margin sharing associated with proprietary energy trading activities.	Fully distributed cost
<i>Miscellaneous</i> – miscellaneous other charges, including labor and associated loadings and lease costs.	Fully distributed cost

*Xcel Energy Inc.*

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<i>Miscellaneous</i> - miscellaneous other charges, including 401(k) match and a dividend on common stock.	Fully distributed cost
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**SERVICES PROVIDED BY AFFILIATES TO NSPM**

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*Nature of Transactions*

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*Terms*

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*Xcel Energy Services Inc.*

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<i>Executive Management Services*</i> – represents charges for executive management services, including, but not limited to, officers of Xcel Energy.	Fully distributed cost
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<i>Investor Relations*</i> – provides communications to investors and the financial community. Coordinates the transfer agent and shareholder record keeping functions and plans the annual shareholder meeting.	Fully distributed cost
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<i>Internal Audit &amp; Risk*</i> – reviews internal controls and procedures to ensure assets are safeguarded and transactions are properly authorized and recorded. Evaluates contract risks and trading risks.	Fully distributed cost
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<i>Legal*</i> – provides legal services related to labor and employment law, litigation, contracts, rates and regulation, environmental matters, real estate, and other legal matters.	Fully distributed cost
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<i>Claims Services*</i> – provides claims services related to casualty, public, and company claims.	Fully distributed cost
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<i>Corporate Communications*</i> – provides corporate communications, speech writing, and coordinates media services. Provides advertising and branding development for the companies within the Xcel Energy system. Manages and tracks all charitable contributions made on behalf of the Xcel Energy system.	Fully distributed cost
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<i>Employee Communications*</i> – develops and distributes communications to employees.	Fully distributed cost
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<i>Corporate Strategy &amp; Business Development*</i> – facilitates development of corporate strategy and prepares strategic plans, monitors corporate performance, and evaluates	Fully distributed cost
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business opportunities. Develops and facilitates process improvements.

*Government Affairs\** – monitors, reviews and researches government legislation.

Fully distributed cost

*Facilities & Real Estate\** – operates and maintains office buildings and service centers. Procures real estate and administers real estate leases. Administers contracts to provide security, housekeeping and maintenance services for such facilities. Procures office furniture and equipment.

Fully distributed cost

*Facilities Administrative Services\** – includes but is not limited to the functions of mail delivery, duplicating, and records management.

Fully distributed cost

*Supply Chain\** – includes contract negotiations, development and management of supplier relationships and acquisition of goods and services. Also includes inventory planning and forecasting, ordering, accounting, and database management. Warehousing services includes receiving, storing, issuing, shipping, returns, and distribution of material and parts.

Fully distributed cost

*Supply Chain Special Programs\** – develops and implements special programs utilized across Xcel Energy such as procurement cards, travel services, and compliance with corporate MWBE (minority women business expenditures) program goals.

Fully distributed cost

*Human Resources\** – establishes and administers policies related to employment, compensation, and benefits. Maintains HR computer system, the tuition reimbursement plan, and diversity program. Coordinates the bargaining strategy and labor agreements with union employees. Provides technical and professional development training and general HR support services.

Fully distributed cost

*Finance & Treasury\** – coordinates activities related to securities issuances, including maintaining relationships with financial institutions, cash management, investing activities, and monitoring the capital markets. Performs financial and economic analysis.

Fully distributed cost

*Accounting, Financial Reporting & Taxes\** – maintains financial books and records. Prepares financial and statistical reports, tax filings, and ensures compliance with

Fully distributed cost

the applicable laws and regulations. Maintains the accounting systems. Coordinates the budgeting process.

*Payment & Reporting\** – processes payments to vendors and prepares statistical reports. Fully distributed cost

*Receipts Processing\** – processes payments received from customers of the operating companies and affiliates. Fully distributed cost

*Payroll\** – processes payroll including but not limited to time reporting, calculation of salaries and wages, payroll tax reporting, and compliance reports. Fully distributed cost

*Rates & Regulation\** – determines the operating companies’ regulatory strategy, revenue requirements, and rates for retail and wholesale customers. Coordinates the regulatory compliance requirements and maintains relationships with the regulatory bodies. Fully distributed cost

*Environmental Services & System Planning\** – Responsible for long-term planning and integration for the generation, transmission, and distribution of electric and natural gas systems. Also, provides engineering services to the generation business. Establishes policies and procedures for compliance with environmental laws and regulations. Researches emerging environmental issues and monitors compliance with environmental requirements. Oversees environmental cleanup projects. Fully distributed cost

*Energy Supply Business Resources\** – provides performance, specialists, and analytical services to the operating companies generation facilities. Fully distributed cost

*Energy Markets Regulated Trading & Marketing\** – provides electric trading services to the operating companies electric generation systems including load management, system optimization, and resource acquisition. Fully distributed cost

*Energy Markets-Fuel Procurement\** – purchases fuel for operating companies’ electric generation systems (excluding nuclear). Fully distributed cost

*Energy Delivery Marketing\** – develops new business opportunities and markets the products and services for the Delivery business unit. Fully distributed cost



*Energy Delivery Construction, Operations & Maintenance\** – constructs, maintains, and operates electric and gas delivery systems. Fully distributed cost

*Energy Delivery Engineering/Design\** – provides engineering and design services in support of capacity planning, construction, operations, and materials standards. Fully distributed cost

*Marketing & Sales\** – provides marketing and sales services for the operating companies and affiliates for their electric and natural gas customers including strategic planning, segment identification, business analysis, sales planning, and customer service. Fully distributed cost

*Customer Service\** – provides service activities to retail and wholesale customers. These services include meter reading, customer billing, call center, and credit and collections. Fully distributed cost

*Aviation Services\** – provides aviation and travel services to employees. Fully distributed cost

*Fleet\** – oversees the Utility subsidiaries Fleet Services business unit. Fully distributed cost

*Business Systems & Innovation\** – provides basic information technology services such as: application management, voice and data network operations and management, customer support services, problem management services, security administration, and systems management. In addition, Business Systems & Innovation acts as a single point of contact for delivery of all information technology services to Xcel Energy. Business Systems & Innovation partner with vendors to ensure the delivery of benchmarking, continuous improvement, and leadership around strategic initiatives and key developments in the marketplace. Fully distributed cost

*\* Corporate Governance activities within this service function will be allocated using the average of the revenue ratio with intercompany dividends assigned to Xcel Energy Inc., full time equivalent hours including overtime, and the total assets ratio including Xcel Energy Inc.'s per book assets.*

## V. COST ASSIGNMENT AND ALLOCATION PROCESS

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### OVERVIEW

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This section of the CAAM provides an overview of the cost assignment and allocation principles of NSPM and the accounting processes within the monthly accounting close and within the general ledger, including both system generated processes and manual processes, used to assign and allocate costs between the regulated services and the non-regulated business activities of NSPM. Each major step of the accounting process is identified in the following paragraphs and will be explained in conjunction with the process flowchart of this section. Each major step results in costs being either directly assigned or allocated to regulated services and non-regulated business activities. The result of applying these principles is that each company, utility, jurisdiction and non-regulated business activity pays the full cost for any service provided to support their respective operations.

Many of the assignment and allocation processes occur in the Service Company or are administered by Service Company personnel. As noted in the Introduction, the Service Company provides services “at cost” to the Utility subsidiaries and affiliate companies.

The processes discussed in this section are integral to the financial books and records of NSPM and are included to provide a comprehensive picture.

### COST ASSIGNMENT AND ALLOCATION PRINCIPLES

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NSPM applies the following cost assignment and allocation principles. The cost assignment and allocation approach is a fully distributed costing method as approved by the Commission in NSPM’s electric and gas rates cases (E002/GR-92-1185, G002/GR-92-1186 and G002/GR-97-1606) and the Commission September 28, 1994 Order in Docket G, E-999/CI-90-1008.

The hierarchical cost assignment and allocation principles are:

- I. Tariffed rate shall be used to value tariffed services provided.
- II. Costs shall be directly assigned to either regulated or non-regulated business activities whenever possible.
- III. Costs that cannot be directly assigned to either regulated or non-regulated activities or jurisdictions will be described as common costs. Common costs shall be grouped into homogeneous cost categories designed to facilitate the proper allocation of costs between regulated and non-regulated activities or jurisdictions in accordance with the following principles:
  - a. Cost causation. All activities or jurisdictions that cause the cost to be incurred shall be allocated a portion of that cost. Direct assignment of a cost is preferred to the extent that the cost can be traced to the specific activity or jurisdiction.
  - b. Variability. If the fully distributed cost study indicates a direct correlation exists between a change and the incurrence of a cost and cost causation, that cost shall be allocated based upon that relationship.
  - c. Traceability. A cost may be allocated using a measure that has a logical or observable correlation to all the activities or jurisdictions that cause the cost to be incurred.

- d. Benefit. All activities or jurisdictions that benefit from a cost shall be allocated a portion of that cost.
- IV. Residual. The residual of costs left after either direct or indirect assignment or allocation shall be allocated based upon an appropriate general allocator as defined in this CAAM.
- V. Whenever neither direct or indirect measures of cost causation can be found, the cost category shall be allocated based upon a general allocator.

A significant portion of NSPM's costs are incurred directly by NSPM. These costs are directly assigned or allocated based on the above principles to utilities, jurisdictions, and to non-regulated business activities. Utility allocations are described in Section VI and jurisdictional allocations are described in Section VIII.

## ACCOUNTING PROCESSES

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The flowchart in this section provides a high-level overview of the major steps in the monthly accounting close process and the systems used to generate the financial books and records of NSPM. Several steps within the process have allocations imbedded within and are included to provide as much information as possible to promote an understanding of where direct assignment or allocations can occur.

### Feeder Systems (Addendum A, Flowchart Item 1)

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The monthly close process initially starts with the collection of accounting information from feeder systems as identified in Item 1 on the flowchart. Feeder systems gather accounting transactions on a daily, weekly or monthly basis and 'feed,' or pass, those accounting transactions to the general ledger within SAP.

### SAP General Ledger System Processing (Addendum A, Flowchart Item 2)

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Journal entries to record monthly transactions such as interest accruals, amortizations, cash transactions, receivables setup, etc., are entered directly into SAP using the SAP journal entry input screens. These journal entries also include the journal entries to record overheads on non-regulated business activities (see Section V and VII).

Once all the transactions from the processes identified above are recorded in SAP, there are multiple processing steps within SAP, including settlements and assessments. These processes affect regulated services and non-regulated business activities and are detailed separately on the following pages.

### Settlements and Assessments (Addendum A, Flowchart Item 3)

All costs identified as billable are processed using the settlement and/or assessment processes of the SAP system. These processes bill transactions from the legal entity that performed the service to the legal entity that received or is responsible for the service. This process captures:

- Service Company direct and allocated billings of all its costs to affiliated interests;
- Direct billings between a utility subsidiary and an affiliated interest other than the Service Company which are often referred to as intercompany charges or billings; and
- Direct billings between business areas within a legal entity.

For example, the settlements process will settle Service Company labor to the affiliated company if the labor is a direct charge or it will send the charges to an ACC if the charge is to be allocated. The assessment process will then clear the ACC by allocating the charges using an approved method of allocation to the legal entities to which the employee is providing services along with the appropriate labor and labor-related overheads. Transactions between affiliates (excluding XES) are direct charges, as are charges from one business area to another business area (for example, charges from the Distribution Operations business area to the Energy Supply business area). After the settlements and assessment processes are completed, all costs reside on the books of the legal entity ultimately responsible for the charge in the appropriate FERC account.

### Business View (Addendum A Flowchart Item 4)

The business view of the SAP general ledger provides a GAAP view of the accounting transactions necessary to prepare SEC financial statements and other GAAP financial reports as well as the information necessary for the business areas to manage the business.

### FERC Account Data Prior to Utility and Non-Regulated Allocations (Addendum A Flowchart Item 5)

At the same time that the business view is available, the pre-allocated FERC view of the SAP general ledger is available. The following utility allocations and non-regulated allocations are necessary for common costs to be allocated to the gas, electric, and non-regulated businesses.

### Utility Allocations and Non-regulated Allocations (Addendum A, Flowchart Item 6)

NSPM's costs are directly assigned or allocated to electric, gas, or non-regulated business activities whenever possible. When charges can't be directly assigned, they are charged as common and then allocated to the electric and gas utilities using utility allocations. Common utility costs are grouped into two categories: (1) O&M utility allocations and (2) rate base and non-O&M utility allocations. These allocations are performed monthly within the SAP system and are described in Section VI.

In addition to the costs directly assigned to the non-regulated business activities from the Service Company and within NSPM, the non-regulated business activities are charged with a labor related overhead and an allocation of corporate costs. See Section VII for additional information related to non-regulated business activities.

All costs that can be directly assigned or allocated to the electric or gas utility operations or to the non-regulated business activities are appropriately accounted for in the books and records of NSPM before jurisdictional allocations occur. A study is performed annually, and as required for rate case filing purposes, to identify all rate base and non-O&M costs that are common among the jurisdictions of NSPM (Minnesota, North Dakota, and South Dakota). These costs are then allocated among the jurisdictions according to the allocations described in Section VIII.

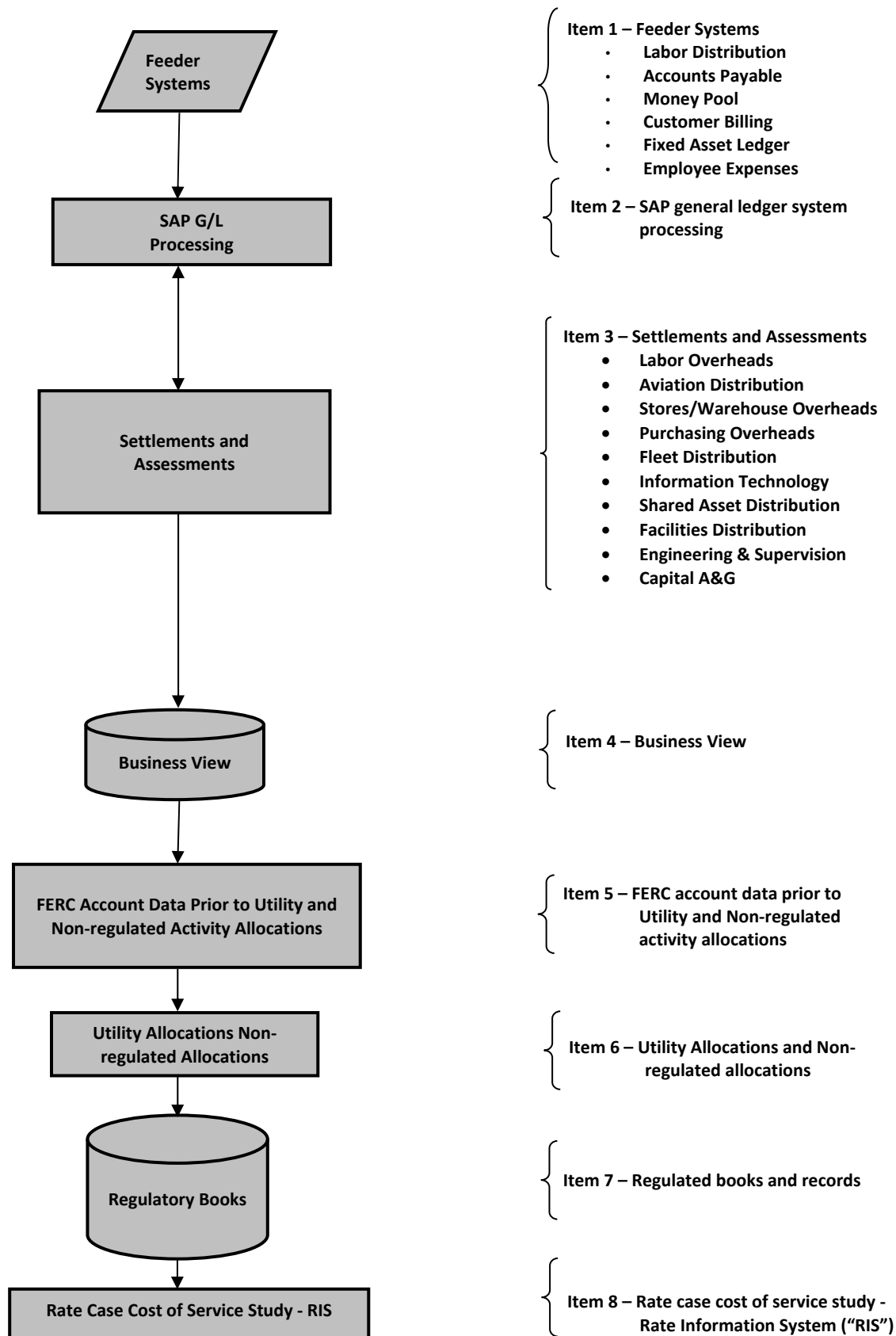
### Regulatory Books and Records (Addendum A Flowchart Item 7)

After all the above processes are complete, the result is the FERC financial books and records of NSPM.

### Rate Case Cost of Service Study (Addendum A Flowchart Item 8)

The FERC books and records are the starting point for the preparation of a cost of service study that will be used in a gas or electric rate case filing.

## ADDENDUM A – PROCESS FLOWCHART



## Feeder and Overhead System Detail

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### LABOR DISTRIBUTION

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**Description:** Wages and salaries of employees engaged in work on behalf of regulated services and non-regulated activities are assigned or allocated based on positive time reporting through the labor distribution system. Positive time reporting requires each employee to report the hours worked for each day using one-tenth of an hour or greater increments, while providing for aggregation of time when appropriate. Under this method, employees' time is reported on the basis of accounting codes related to specific operating utility companies or affiliates and/or functional services.

**Provider of Service:** Service Company  
Operating companies or affiliates

**User of Service:** Operating companies or affiliates, including utility operations, jurisdictions, and non-regulated activities within an operating company.

**Method of Allocation:** All bi-weekly and semi-monthly employees' labor expenses are recorded by company personnel on time sheets and entered into the time reporting system, which feeds into the labor distribution system. The employee submitting the time sheet is responsible for coding the internal order numbers to charge the appropriate operating companies or affiliates, business function (e.g., capital, operations, maintenance, clearing, purchasing and/or warehousing, etc.) and regulated or non-regulated operations.

Time must be completed and submitted for review and approval by certain cut-off dates established by the Payroll Department. The employee's supervisor or manager is responsible for reviewing and approving all time entries and verifying that the employee is using the correct accounting.

The labor distribution system used for bi-weekly employees includes the distribution of actual paid and accrued labor dollars/hours to the internal order number charged based on the hours worked. Accrual of payroll is to facilitate the recording of labor costs on a calendar month basis. This includes any reversal of the prior month's accrual. The charge of labor dollars for semi-monthly employees to internal order numbers is based on a distribution of the monthly salary of the employee.

## LABOR OVERHEADS

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**Description:** Employee labor overhead costs are captured in the following categories:

**Benefit employees:**

- Non-productive labor costs (vacation, sick, holiday, etc.)
- Pension and Insurance (401k match, retirement related consulting, active healthcare, life and LTD insurance premiums, miscellaneous benefit programs and LTD benefits for former or inactive employees before retirement, as well as the service cost portion of qualified pension, non-qualified pension and retiree healthcare)
- Benefits Non-Service (non-service cost portion of qualified pension, non-qualified pension and retiree healthcare)
- Workers compensation (FAS 112 actuarial cost and insurance premiums)
- Incentives (Incentives are a labor overhead for Service Company, PSCo, and SPS. Incentives for NSPM and NSPW are charged directly to FERC accounts 920 and 517).
- Payroll taxes (FICA, FUTA, SUTA)
- Labor and expense of the Human Resource Service Center

**Non-Benefit employees:**

- Payroll taxes (FICA, FUTA, SUTA)
- Workers compensation

**Provider of Service:** Service Company  
Operating companies or affiliates

**User of Service:** Operating companies or affiliates, including utility operations, jurisdictions, and non-regulated activities within an operating company.

**Method of Allocation:** Labor overheads are allocated within a legal entity by calculating a separate loading rate for each cost category identified in the “Description” section above.

For each legal entity and each category, the costs are allocated based on a single-factor formula that is comprised of total estimated costs for the category divided by total estimated productive labor costs.

Legal entity specific rates for each category are applied to productive labor charges as appropriate for each resource type. Labor loadings applied to labor charges follow the labor charges. For example, Service Company labor overheads follow Service Company labor and NSPM labor overheads follow NSPM labor.



## AVIATION DISTRIBUTION

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**Description:** The Aviation Services department in the Service Company is responsible for managing and operating the two corporate leased aircraft used by the Xcel Energy. Costs include: pilot salaries including labor overheads, O&M costs, lease costs, and A&G costs associated with managing the Aviation Services department.

**Provider of Service:** Service Company

**User of Service:** Service Company, operating companies or affiliates, including utility operations, jurisdictions, and non-regulated activities within an operating company.

**Method of Allocation:** Aviation costs are allocated using the average of the Revenue Ratio with intercompany dividends assigned to Xcel Energy Inc., Full Time Equivalent Hours Including Overtime, and the Total Assets Ratio including Xcel Energy Inc.'s per book assets.

Any spousal use of the aircraft must be approved and is billed to Xcel Energy Inc.

## STORES/WAREHOUSE OVERHEAD

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**Description:** Inventory warehousing costs, including labor, supervision, materials and supplies are allocated through pools to the business areas as an overhead on materials and supplies as materials and supplies are issued from/returned to a storeroom or warehouse.

**Provider of Service:** Service Company  
Operating companies

**User of Service:** Operating companies or affiliates, including utility operations, jurisdictions, and non-regulated activities within an operating company.

**Method of Allocation:** The overhead costs for inventory items as noted above and associated adjustments are accumulated within the Supply Chain warehouse ACC's. These accumulated overhead costs are allocated to material issuances/returns from the storeroom.

Costs are collected in ACC's on the Service Company and Operating Companies; then cleared using a warehouse overhead loading based on a costing sheet, cost element and AP document type criterion.

## PURCHASING OVERHEAD

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Description:	The Supply Chain organization in the Service Company has the responsibility for distributing the corporate purchasing and contract services costs to the functional area(s) of the operating companies or affiliates along with the cost of the materials and supplies ordered. Purchasing costs are made up of activities such as developing requisitions, contracts and purchase orders to procure materials and services and manage supplier relationships, negotiating complex procurement agreements/contracts for strategic supplier partnerships and service contracts, monitoring supplier performance, and managing purchase records, supplier qualification records, supplier diversity program, and support, maintenance, and performance monitoring of key applications and metrics used throughout the purchasing process. The Supply Chain organization is supported by specific Human Resources personnel who assist with supplier qualification processes as well as by the Enterprise Security department who manages the Security Vendor Risk Assessment process.
Provider of Service:	Service Company Operating companies
User of Service:	Service Company, operating companies and affiliates, including utility operations, jurisdictions, and non-regulated business activities within an operating company.
Method of Allocation:	Costs are collected in ACC's on the Service Company and the operating companies and cleared using an overhead loading based on costing sheet, cost element, and AP document type criterion.

## FLEET DISTRIBUTION

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Description:	<p>The Fleet Services department in the Service Company is responsible for managing the fleet assets owned by the operating companies. Fleet assets are vehicle units that are organized into fleet work centers, which group together vehicles similar in nature for a specific business function within an Operating Company.</p> <p>The SAP Work Manager records the utilization of our fleet assets and allocates the cost to the business areas of operating companies and affiliates for the costs of using vehicles or associated equipment using fleet activity rates based on work centers.</p> <p>Fleet costs included in the calculation of the monthly billing rate include: licensing taxes and fees, lease costs, material and labor costs for maintenance and repair, fuel, labor loadings, and overhead for overall management of the Fleet Services department that includes labor, facilities, insurance, utilities, computers, phones, and office supplies.</p>
Provider of Service:	<p>Service Company Operating companies</p>
User of Service:	<p>Service Company, operating companies or affiliates, including utility operations, jurisdictions and non-regulated business activities within an operating company.</p>
Method of Allocation:	<p>Costs are collected in ACC's on the Service Company and operating companies which are cleared using an overhead fleet rate based on the weighted vehicle type to the respective business area.</p>

## INFORMATION TECHNOLOGY

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**Description:** The Technology Services organization in the Service Company is responsible for managing the corporate IT assets and services of Xcel Energy. Technology Services bills out O&M and capital costs related to Xcel Energy's corporate IT equipment and services incurred internally, as well as costs incurred through third party vendors. Costs include system O&M, desktop services, phone service, servers, infrastructure costs, software, software licensing, system design and implementation, labor and labor overheads, etc.

**Provider of Service:** Service Company

**User of Service:** Service Company, operating companies, or affiliates, including utility operations, jurisdictions and non-regulated activities within an operating company.

**Method of Allocation:** IT costs are charged through several different methods.

Costs are charged directly to the operating companies, affiliates, jurisdictions or non-regulated activities on the invoice, timesheet, expense report or other source document to the company(ies) benefiting from the service whenever possible.

If costs cannot be charged directly to an operating company, affiliate, jurisdiction or non-regulated activity, the costs are charged to the appropriate Service Company indirect ACC that will assign the costs using a cost causative method to the companies benefiting from the system, application, or service.

For costs that can be identified as benefiting a particular service function, those services would be charged to a Service Company indirect ACC using the approved allocation factor for that business area.

If an indirect ACC cannot be identified that would assign costs in a cost causative method, a new indirect ACC will be created. However, if the project will be in-serviced within one year and if O&M costs will be less than \$250,000 in total for the project, an internal order will be used to assign costs using a cost causative method to the companies benefiting from the system, application, or service.

## ACCOUNTS PAYABLE

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**Description:** The Payment and Reporting Department (Accounts Payable), in the Service Company, processes several types of documents for payment on behalf of the operating companies and affiliates. Accounts Payable uses SAP to process invoice payments associated with purchase orders, contracts, requests for payment (non-purchase orders, non-contract invoices) and employee payments, including per diem charges, suggestion system award payments and employee expense reimbursements.

The charges for goods, materials and services, which post directly to the general ledger of each operating company and affiliate, differ for each type of document.

**Provider of Service:** Service Company

**User of Service:** Service Company, operating companies and affiliates, including utility operations, jurisdictions, and non-regulated activities within an operating company.

**Method of Allocation:** Within each operating company and affiliate, charges are directly assigned whenever possible. Charges may be distributed to multiple business functions or business areas based on the accounting code(s) on each document. If necessary, costs may be allocated using any surrogate measure that has a logical or observable correlation to the charges in the quantities sold, the services that caused the cost to be incurred or that benefited from the cost. The following are examples of some of the logical or observable correlations used to allocate costs contained on Accounts Payable documents:

- Quantity (units, count, etc.)
- Measurement or size (length, space, columnar inch, etc.)
- Volume (barrels, gallons, liters, etc.)
- Weight (ounce, pound, ton, etc.)
- Hours (hours of professional or contract services)
- Labor dollars (charge is in the same proportion as the labor hours of the department)
- Number of customers, meters, employees, etc.
- Revenue dollars
- Plant in service
- Square footage

SHARED ASSETS DISTRIBUTION

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Description:	Shared assets are defined as capitalized assets that are owned by one legal entity but are used for the benefit of multiple entities. This would include land structures and improvements, office furniture and equipment, computer and communication equipment, and some software systems that are used by employees in the performance of their jobs.
Provider of Service:	Operating companies or affiliates
User of Service:	Service Company, operating companies and affiliates
Method of Allocation:	All allocations are billed through the Service Company and charged to a Service Company internal order that will assign the costs using a cost causative method to the companies benefiting shared assets. For IT related assets, the costs will be charged to the system application or service internal order. For facility assets, the costs will be charged to the respective Service Company facilities ACC that will assign the costs following employee labor.

## FACILITIES DISTRIBUTION

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Description:	<p>Facilities costs are assigned or allocated to the functional areas of operating companies and other affiliates who benefit from the use of the facilities. Depending on whether a building is used by one utility company or is a “shared” building, i.e., building used by employees of more than one operating company or affiliate, facility costs may include:</p> <p>Single-utility facility: The administrative property services labor and non-labor costs, utility expenses, maintenance costs for structures and systems, pro-rated share of property taxes (for owned buildings), and the rent and occupancy expenses (for leased buildings).</p> <p>Shared facility: Administrative property services labor and non-labor costs, utilities expenses, and the maintenance costs for structures and systems are captured. If the building is leased, the rent is included. If the building is owned, the carrying costs of the shared assets, such as the depreciation and a return on rate base, are included in the facilities’ cost.</p> <p>The Property Services department is responsible for the owned and leased facility.</p>
Provider of Service:	Service Company or operating companies
User of Service:	Service Company, operating companies, and affiliates
Method of Allocation:	<p>Costs for a single-utility facility are accumulated in the ACC of the company benefitting from the use of the building and are then allocated to functional FERC accounts based on the most recent quarter’s labor charges.</p> <p>Costs related to a shared facility, i.e., buildings used by employees of more than one operating company or affiliate, are first accumulated in ACC’s specific to the shared facility and then distributed to each operating company and affiliate based upon the most recent quarter’s labor for the specific employees located in each facility. Once costs are assigned to the appropriate company, they are then allocated to the functional FERC accounts based on the most recent quarter’s labor charges.</p>



MONEY POOL

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Description:	Through the Utility Money Pool (“UMP”), temporary surplus funds of Xcel Energy are available for short-term loans to other operating companies with cash needs.
Provider of Service:	Service Company
User of Service:	Operating companies
Method of Allocation:	<p>An operating company can borrow from, and make loans to, the UMP, which is administered at cost by the Service Company. In addition, Xcel Energy Inc., the Holding Company, can deposit surplus funds into the UMP but cannot borrow from the UMP. Interest income or expense is charged or credited, as appropriate, to the UMP participants.</p> <p>All charges are directly billed from the Service Company to the appropriate operating company.</p> <p>NSPM petitioned for and received approval on the use of a UMP in Docket No. AI-04-100.</p>

INCOME TAX EXPENSE DISTRIBUTION

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Description:	Income tax expense incurred by the Service Company.
Provider of Service:	Service Company
User of Service:	Service Company and all entities included in the Accounting, Reporting, & Tax – Corporate Governance allocator.
Method of Allocation:	Income tax expense incurred by the Service Company is allocated to all entities included in the Accounting, Reporting, & Tax – Corporate Governance allocator.

CUSTOMER BILLING

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Description:	NSPM bills customers for electric, gas, propane, and miscellaneous non-regulated activities through the customer billing system.
Provider of Service:	Operating companies
User of Service:	Operating companies, including utility operations, jurisdictions, and non-regulated activities.
Method of Allocation:	<p>Costs related to customer billing are direct charged to specific operating companies whenever possible.</p> <p>When costs cannot be directly assigned to a specific operating company, they are allocated based on the number of customers.</p> <p>Non-regulated activities that use the customer billing system are allocated a customer accounting overhead based on revenue dollars. See Section VII.</p>

## ENGINEERING AND SUPERVISION (“E&S”) OVERHEAD

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**Description:** E&S costs are capitalized as construction overheads. E&S overheads are applied where it is not practical to direct charge the pay and expense of the engineers, surveyors, draftsmen, inspectors, first line management, and their assistants to construction. NSPM uses the E&S overhead allocation to charge these expenses to capital projects.

**Provider of Service:** Operating companies and Service Company

**User of Service:** Operating companies.

**Method of Allocation:** Costs related to E&S are gathered in an ACC separately by functional class and utility (production, transmission, and distribution). The ACC’s are fully allocated on a monthly basis to clear the balances to zero. These costs are sent to the fixed asset ledger and then are allocated to each eligible capital internal order based on current month charges and the calculated rate.

The fixed asset ledger tracks all capital projects and work order expenditures for Xcel Energy on a life-to-date basis. Once expenditures are recorded on the books of the appropriate legal entity, the fixed asset ledger system generates the overhead allocations, and if appropriate, AFUDC, which are then applied to the individual internal orders. In addition, the fixed asset ledger calculates monthly depreciation by legal entity and handles the transfer of work orders from FERC account 107, Construction Work in Progress; to FERC account 106, Completed Construction-Not Unitized; to FERC account 101, Utility Plant in Service. The transfer of non-utility costs is within FERC account 121, Non-Utility Property using sub accounts.

CAPITAL A&G

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Description:	A&G costs are capitalized as construction overheads. The overhead relates to all the personnel in the administrative office that work on construction to assure its continued operation but are not direct to any one project. A prime example is the payroll analyst whose responsibility it is to assure the construction labor receives its payroll checks. Because it is inefficient for these employees to direct charge all the work orders an overhead process is used to facilitate charging the capital work orders.
Provider of Service:	Operating companies and Service Company
User of Service:	Operating companies.
Method of Allocation:	Each operating company performs an A&G study every other year to review the time employees in certain administrative departments spend on capital work. A percent of payroll for these employees, based on the A&G study results is charged to an overhead allocating cost center, one-twelfth each month. The overhead cost center is allocated to each work order based on current month charges.

## VI. UTILITY ALLOCATIONS

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### OVERVIEW

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NSPM's costs are directly assigned or allocated to electric, gas, or non-regulated activities whenever possible or charged as common and then allocated to the electric and gas utilities using utility allocations. Common utility costs are grouped into two categories: (1) O&M utility allocations and (2) rate base and non-O&M utility allocations. The O&M utility allocations are processed monthly within SAP and are explained below. The common rate base and non-O&M utility allocations are completed as part of an annual study and for rate case filing purposes which are explained below.

### O&M UTILITY ALLOCATIONS

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#### Introduction

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Common O&M utility allocations are applied to common costs that are recorded in A&G (FERC accounts 920-935), customer accounting, and customer information and sales (FERC accounts 901-917). Table A in this section lists the NSPM allocation methodology applied to each FERC account or range of FERC accounts.

#### Methodology

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NSPM uses the following methods to allocate common O&M costs. These methods were developed to achieve the most cost causative relationship that each FERC account or range of FERC accounts has with electric and gas utility operations. The allocators used are as follows:

#### Customer Allocator

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The customer allocator is used to allocate common utility costs in FERC accounts 901-903, and the non-commodity bad debt portion of FERC 904 and 905-917 among electric and gas operations. The allocation is based on the customer bill counts for the electric and gas utilities. The allocator used in the current year is developed based on the previous years' actual customer bill count.

#### Revenue Allocator

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The revenue allocator is used to allocate common utility costs for commodity bad debt, recorded in FERC account 904, among electric and gas operations. The allocation is based on a rolling four-year average of actual electric and gas revenues. The allocator in the current year is developed based on the four previous years' actual operating revenues from the corporate income statement.

#### Three-Factor Allocator

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The three-factor allocator is used to allocate common utility costs in FERC account ranges 920-924 and 927-935 among electric and gas utilities. The allocation is based on the weighted average of operating revenue, plant in service, and supervised O&M. The allocator used in the current year is developed based on the previous years' actual operating revenue, plant in service and supervised O&M.

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### *Labor Allocator*

The labor allocator is used to allocate common utility costs in FERC accounts 925-926 to the electric and gas departments. The allocation is based on operating labor for the electric and gas utilities. The allocator used in the current year is developed based on the previous years' actual operating labor.

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## **RATE BASE AND NON-O&M UTILITY ALLOCATIONS**

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### *Introduction*

A study is performed annually, and for rate case filing purposes, to identify all rate base and non-O&M costs that are common among the utility operations of NSPM in order to allocate them to the electric and gas utilities.

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### *Methodology*

NSPM uses the following methodology to allocate common rate base and non-O&M costs. These allocation factors were developed to achieve the most cost causative methodology based on the pool of costs being allocated. Table B in this section lists the methodology applied to specific pools of costs. The allocators used are as follows:

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### *Three-Factor Allocator*

The allocation is based on the weighted average of operating revenue, plant in service, and supervised O&M. The allocator used in the current year is developed based on the previous years' actual operating revenue, plant in service and supervised O&M.

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### *Computer Software Study*

A composite allocator is used to allocate common computer software rate base (plant) and non-O&M (plant related) costs among electric and gas utilities. Software assets and related costs are presented in a cost of service study using a single amount. A study of all computer software is done to determine how each individual software asset that is part of the single amount should be allocated. All individual allocations are summarized to create a single composite allocation that is then applied to the summarized computer software plant and plant related costs.

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### *Transportation Study*

Individual allocators are used to allocate common transportation rate base (plant) and non-O&M (plant related) costs among electric and gas utilities. Transportation assets are reviewed to determine where vehicles are used and allocation factors are developed.

**Table A – O&M Utility Allocations**

<b>FERC Account</b>	<b>Allocation Method</b>	<b>Basis for Allocation Selection</b>
901-917 (excluding commodity bad debt in FERC 904)	Customer Allocator	Customer bill counts are a reasonable methodology to use to allocate common customer accounting and customer information and sales costs recorded in FERC accounts 901-917 because these costs are customer related costs, e.g., credit and collection, customer accounting, bad debt, etc.
904 (commodity bad debt portion)	Revenue Allocator	A revenue allocator is a reasonable methodology to allocate commodity bad debt because these costs have a cost-causative relationship to uncollectible utility revenues.
920-924	Three-factor Allocator	A three-factor allocation is reasonable because there is no single allocator that could provide a cost-causative link. A three-factor allocator that measures three distinct aspects of the Company and results in an overall fair assignment of costs to the electric and gas utilities is used and is based on equally weighting operating revenue, plant in service and supervised O&M.
925-926	Labor Allocator	A labor allocation is reasonable because the costs recorded in these accounts are injuries and damages and pension and benefit costs. These costs have a cost-causative relationship with labor.
927-935	Three-factor Allocator	A three-factor allocation is reasonable because there is no single allocator that could provide a cost causative link. A three-factor allocator that measures three distinct aspects of the Company and results in an overall fair assignment of costs to the electric and gas utilities is used and is based on equally weighting operating revenue, plant in service and supervised O&M.



**Table B – Rate Base and Non-O&M Utility Allocations**

<b><u>Utility</u></b>	<b><u>Functional Class</u></b>	<b><u>Pool of Costs</u></b>	<b><u>Allocation Methodology</u></b>
Electric			Direct Assignment
Gas			Direct Assignment
Common	26/Common Intangible Plant	Computer Software	Computer Software Study
Common	31/Common General Plant	General Furniture & Equipment	Three-Factor Allocation
Common	31/Common General Plant	Electric Distribution – Mass – MN	Direct Assignment to Electric
Common	31/Common General Plant	Electric Distribution – ND	Direct Assignment to Electric
Common	31/Common General Plant	Electric Distribution – MN	Direct Assignment to Electric
Common	31/Common General Plant	Electric Distribution Vaults	Direct Assignment to Electric
Common	31/Common General Plant	Allen S King Plant	Direct Assignment to Electric
Common	31/Common General Plant	Electric Transmission Line – MN	Direct Assignment to Electric
Common	31/Common General Plant	Electric Transmission Substation – MN	Direct Assignment to Electric
Common	31/Common General Plant	Gas Distribution – MN	Direct Assignment to Gas
Common	31/Common General Plant	General Tools and Other Equipment	Three-Factor Allocation
Common	31/Common General Plant	Office, Service & Other Bldgs – MN	Three-Factor Allocation
Common	31/Common General Plant	Office, Service & Other Bldgs – ND	Three-Factor Allocation
Common	31/Common General Plant	Office, Service & Other Bldgs – SD	Three-Factor Allocation
Common	31/Common General Plant	Software – Minnesota	Three-Factor Allocation
Common	31/Common General Plant	Transportation Equipment – MN	Transportation Study
Common	31/Common General Plant	Transportation Equipment – MN	Transportation Study
Common	31/Common General Plant	Transportation Equipment – SD	Transportation Study
Common	31/Common General Plant	Prairie Island	Direct Assignment to Electric
Common	31/Common General Plant	Inver Hills – Prod Other	Direct Assignment to Electric
Common	31/Common General Plant	Big Oaks Rec Area	Three-Factor Allocation
Common	31/Common General Plant	Black Dog	Direct Assignment to Electric
Common	31/Common General Plant	High Bridge	Direct Assignment to Electric
Common	31/Common General Plant	Riverside	Direct Assignment to Electric
Common	31/Common General Plant	Sherco	Direct Assignment to Electric
Common	31/Common General Plant	Gas Prod – Wescott – MN	Direct Assignment to Gas
Common	31/Common General Plant	General Tools and Other Equipment	Three-Factor Allocation
Common	31/Common General Plant	General Plant – MN	Three-Factor Allocation
Common	31/Common General Plant	General Plant – SD	Three-Factor Allocation
Common	31/Common General Plant	General Plant – ND	Three-Factor Allocation

## VII. NON-REGULATED ACTIVITY ALLOCATIONS

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### INTRODUCTION

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The purpose of this section is to detail the methods of assigning and allocating costs between the regulated services and the non-regulated activities of NSPM.

NSPM follows the same approach for all types of costs for its fully distributed costing method. As discussed earlier in the CAAM, NSPM's method was approved by the Commission in its electric and gas rate cases (E002-GR-92-1185, G002-GR-92-1186 and G002/GR-97-1606) and the Commission's September 28, 1994 Order in Docket No. G,E-999/CI-90-1008.

The Commission established the following hierarchical cost assignment and allocation principles in Docket No. G,E-999/CI-90- 1008:

1. Tariffed rate shall be used to value tariffed services provided to non-regulated activities.
2. Costs shall be directly assigned to either regulated or non-regulated activities whenever possible.
3. Costs that cannot be directly assigned are common costs, which shall be grouped into homogenous cost categories. Each cost category shall be allocated based on direct analysis of the origin of the costs whenever possible. If direct analysis is not possible, common costs shall be allocated based upon an indirect cost causation.
4. Whenever neither direct or indirect measures of cost causation can be found, the cost category shall be allocated based upon a general allocator.

This process accomplishes the proper separation of costs between NSPM's regulated utility business and non-regulated activities. Each activity that could be considered as being outside of NSPM's electric and gas business is reviewed for regulated/non-regulated treatment. If the activity is approved to be treated as a non-regulated operation, the non-regulated cost allocation process is followed.

There are limited situations where an activity that would be in the public interest could not be pursued if a fully distributed costing approach was followed. In such circumstances, NSPM has filed, and will continue to file, any deviation from a fully distributed costing process on a project-specific basis. Any existing exceptions have been filed and approved by the Commission.

### Evaluation Process

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NSPM's approach to fully distributed costing includes the following steps of analysis: business profile, direct charging, labor overheads, cost causation allocation, labor related overhead, customer accounting overhead, and corporate residual allocation. Non-NSPM affiliates are charged a working capital fee as discussed in Section IV.

### Business Profile

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The allocation process begins by reviewing each non-regulated activity for the services NSPM's utility business will be providing to the non-regulated activity.

### Direct Charging (Addresses Principle #2)

Cross charges between NSPM service providers and non-regulated activities are reviewed with the business. Any process, project, or service performed for the direct benefit of a non-regulated activity is directly charged to the non-regulated activity. The business area providing service to the non-regulated activity communicates the anticipated level of service and how much the service will cost.

Labor charges are directly assigned to the non-regulated activity within the budgeting process, generally based on historical charges and taking into consideration known changes. The non-labor charges are directly charged. This process enables charging for all service that will be provided.

### Cost Causation Allocations (Addresses Principle #3)

If no direct charge has been established for a service expected to be provided, a cost causation allocation is developed. Direct charging is preferred. However, if a service is expected to be provided and was not budgeted as a direct charge, an estimate of the cost of the service is made and allocated to the non-regulated business. An example of this would be, when a service is being provided, but it is at such a minimal level that it would be very difficult or cost prohibitive to charge on a direct basis.

### Overhead Costs (Addresses Principle #4)

The overhead allocation factors capture indirect costs associated with providing services to non-regulated activities.

Non-regulated services wholly contained within NSPM and affiliate or third-party transactions are allocated a portion of NSPM's administrative and general (A&G) costs. A&G costs are allocated to non-regulated activities on the basis of labor of each non-regulated activity. The Company utilizes labor dollars for regulated activities and non-regulated activities to allocate the A&G costs, recorded in FERC accounts 920-935, to the non-regulated activities. The labor overhead is applied to unloaded labor.

Most non-regulated activities are also allocated a portion of NSPM's common Customer Accounting Costs. The distinction here is whether the non-regulated activity uses the customer accounting services of NSPM. For those activities that do use these services, common Customer Accounting Costs are allocated on the basis of revenues earned by each non-regulated activity. The Company utilizes revenue dollars for regulated activities and non-regulated activities to allocate the common portion of Customer Accounting Costs, recorded in FERC accounts 901-916, to the non-regulated activities. Excluded from the Common Costs in FERC accounts 901-916 are: FERC account 902, Meter Reading Expenses; FERC account 904, Uncollectible Accounts; and CIP costs in FERC account 908, Customer Assistance Expenses. These costs have been excluded because they are not pertinent to NSPM's non-regulated activities, as the non-regulated activities account for their own bad debt expenses separately.

### Working Capital Fee (Addresses Principle #3)

The working capital fee is applied to non-NSPM affiliates. The fee is based on the current Prime Rate and is reviewed and updated quarterly. This fee is to compensate the regulated business for the cost of working capital used by affiliates.

## **VIII. JURISDICTIONAL ALLOCATIONS**

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### **INTRODUCTION**

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NSPM's methods for assigning and allocating common O&M costs, plant and plant related, and other rate base investment to jurisdictions is intended to distribute costs in a manner that most closely reflects the benefit received from the expenditure. Accurately stating the assigned and allocated costs of the Company, as they relate to causation of the costs, is a fundamental part of creating a fair distribution of those costs to jurisdiction.

NSPM uses three methods to assign and allocate O&M expense, plant and plant related, and other rate base investment to jurisdiction:

1. direct assignment based on FERC account and location,
2. allocate based on cost causation, and
3. allocate based on a default allocator.

Determination of the assignment and allocation of costs to jurisdiction is an annual process designed to identify the jurisdiction(s) that receive the benefit from the cost or investment. During the review, the three methods stated above are used to ensure that the appropriate jurisdiction(s) is assigned or allocated the cost. It is NSPM's primary goal to direct assign or allocate based on cost causation as often as possible, and allocate based on a default as little as possible.

The first step in assigning costs and investments to a jurisdiction is to identify all costs that can be directly assigned to a jurisdiction (Minnesota, North Dakota or South Dakota), based on the location where work is being performed. For O&M expense, the SAP general ledger account has a location indicator (Profit Center) and a FERC account number associated with it and these are used to determine the appropriate jurisdiction(s) for assigning costs. The individual business areas determine and maintain the appropriate values for these codes based on the type of work being performed and which customers benefit from it. For plant investment data, the PowerPlan system's functional class ID, state code and the function that it is serving are used to determine the appropriate jurisdictions to assign costs for plant, plant related and other rate base costs.

### Direct Assignment Based on FERC Account and Location

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The first method NSPM uses is to direct assign costs whenever possible. For example, the distribution portion of an electric substation (that which is assigned to a distribution FERC account function) and is located in the Twin Cities metro area can be directly assigned to the Minnesota jurisdiction based on location as it directly serves only customers in Minnesota. In addition, all gas transmission and distribution property are directly assigned to the jurisdiction based on where the property is located as defined within the PowerPlan system. The Capital Asset Accounting organization maintains the capitalized property data.

An O&M example of direct assignment (expense) would be either electric or gas special meter reading done in the Twin Cities metro area (assigned to a distribution FERC account). The meters read are for customers in the State of Minnesota; therefore, the related costs are directly assigned to the Minnesota jurisdiction.

All regulatory expenses specific to a jurisdiction are directly assigned to that jurisdiction. For example, indirect assessments charged to NSPM, from the Minnesota Department of Commerce and the Commission, are directly assigned to the Minnesota jurisdiction.

### Allocation Based on Cost Causal Relationship

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The second method NSPM uses identifies all investments and costs that can be assigned to jurisdiction based on a causal relationship, and allocates these costs using the most cost causal allocation method. Examples of electric and gas analyses are as follows:

#### Electric

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NSPM operates an integrated electric transmission system that transports electricity to NSPM's distribution system that in turn, supplies electricity to all of NSPM's customers. The transmission system is built to meet the demand created by serving its customers and, therefore, NSPM uses a coincident peak transmission demand taken from twelve consecutive months that constitute a calendar year method, to allocate transmission investment to all of its jurisdictions. All of the expense and plant investment, assigned to transmission function, exists to support NSPM's infrastructure, is fixed in nature and is assigned to jurisdiction based on transmission demand.

The cost causation allocators used for electric production expense or plant investment is a twelve-month coincident peak demand or energy, depending on the type of expense or plant investment. If the expense is variable in nature, energy is used to make the assignment to jurisdiction. If it is determined that the expense or plant investment exists to support NSPM's infrastructure and is fixed in nature, the demand allocator is used to make the assignment to jurisdiction.

## Gas

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From a supply standpoint, for example, NSPM operates its gas distribution system as a single unit. NSPM purchases natural gas, pipeline delivery capacity, and transmission of gas purchased to meet its customers' requirements on a system-wide basis. In addition, NSPM also operates propane-air (LPG) peak shaving facilities and liquefied natural gas (LNG) peaking facilities to meet firm demand in excess of natural gas daily pipeline entitlement for the benefit of the entire NSPM system. Because these types of costs support the entire operating company system, it is not possible to direct assign them to a specific jurisdiction. For this example, the O&M production and storage functions are allocated to jurisdiction based on the type of expense within the FERC account number. The transmission function is allocated based on the gas load dispatch allocator that is a combination of the design day firm demand allocator and total annual throughput. For plant investment, all production and storage facilities are allocated based on the gas design day allocator related to the design day firm demand.

## Electric & Gas

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Cost and investment in support of NSPM's distribution, customer accounting, and customer information & sales are more easily identified by state based on the location or where the work is being performed, or they can be allocated to jurisdiction using customers as a basis. In cases where services are provided and serve all regional customers, a regional allocator is developed which reflects the number of customers served in Minnesota and North Dakota or Minnesota and South Dakota, depending on the region. This represents a causal relationship between costs incurred in those regions and the assignment of costs to jurisdiction. Locating services performed in the Fargo area is an example of these types of costs. Locating services are performed for customers on both sides of the Minnesota/North Dakota border and are, therefore allocated to jurisdiction based on the number of year-end average customers in the North Dakota Region, which includes Fargo, Moorhead, Grand Forks, East Grand Forks and Minot.

## Allocation Based on a Default Allocator

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Allocation of common and general investment or A&G expense: costs and investment that cannot be assigned to jurisdiction using either direct assignment or allocation based on cost causation as described above are allocated to jurisdiction using a default allocator.

## Common and General Plant Investment

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The default allocator for electric plant investment is determined by the function that it serves. Common and general plant that serves production uses a twelve-month coincident peak demand allocator to allocate costs to jurisdiction. Plant serving transmission uses a twelve-month coincident peak transmission demand allocator to allocate costs to jurisdiction. For plant serving distribution, the number of year-end average customers is used to allocate costs to jurisdiction.

For Gas plant a default allocator is also determined by the function that it serves. For general and common plant, a year-end average customer allocator is used as the default. If the investment function has been determined to be gas production related, then the default jurisdictional allocator used in the production allocator is gas design day.

## Administrative and General Expenses

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When assigning or allocating A&G expenses to jurisdiction, a cost causative allocator is used if a functional relationship is easily established. In other instances, Electric A&G costs are allocated to jurisdiction using an equally weighted two-factor allocator based on electric plant in service and electric O&M expense (excluding A&G). The two factor allocator is developed by first calculating a three part historical ratio of plant investment directly serving production, transmission or distribution and a three part historical ratio of O&M expenses assigned to FERC accounts that are either production, transmission or directly serve customers (distribution, customer accounting, customer information or sales). These two ratios are then averaged to develop an equally weighted production, transmission and distribution ratio. This resulting three part ratio is then multiplied times the jurisdictional O&M default allocation ratios. The electric production portion is allocated to jurisdiction using a twelve-month coincident peak demand allocator; the transmission portion using the transmission demand allocator; and the customer portion is allocated using twelve-month end-of-year customers. The final step is to add the three sets of jurisdictional ratios together to form the two factor jurisdictional allocator used to allocate electric A&G costs supporting corporate functions.

Gas A&G expenses are allocated to jurisdiction using the appropriate customer allocation as a default allocator, based on the SAP account location indicator (profit center).

A more detailed description of each allocation type and method of allocation, including examples of why the allocation was chosen to assign costs to jurisdiction is included below. Table C in this section lists the methodology applied to specific pools of costs.

## ALLOCATION METHODS

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### GAS & ELECTRIC

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#### *Allocation: Direct Assigned*

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This allocation type is used to assign all expenses that are determined to be directly assignable to a jurisdiction (Minnesota, North Dakota, and South Dakota).

#### *Allocation: Direct Assigned: State of Minnesota*

This allocation type is used for all expenses that are determined to be for the direct benefit or in direct support of the Minnesota jurisdiction. The types of costs direct assigned include: direct and indirect assessments related to one of Minnesota's regulatory bodies, legal department expense budgeted in support of Minnesota, economic development activities in the state of Minnesota, facilities expenses in support of the distribution business unit in the state of Minnesota, delivery system operation and maintenance costs in the Twin Cities metro area, Northwest and Southeast regions and automated energy system (AES) expenses.

#### Allocation: Direct Assigned: State of North Dakota

This allocation type is used for all expenses that are determined to be for the direct benefit or in direct support of the state of North Dakota jurisdiction. The types of costs direct assigned include: regulatory development activities based out of the North Dakota regional offices, direct and indirect assessments related to the North Dakota regulatory bodies, legal department expenses budgeted in support of North Dakota, economic development activities performed directly for North Dakota and work performed in the Minot area for the sole benefit of North Dakota customers.

#### Allocation: Direct Assigned: State of South Dakota

This allocation type is used for all expenses that are determined to be for the direct benefit or in direct support of the state of South Dakota jurisdiction. The types of costs direct assigned include: direct and indirect assessments related to the South Dakota regulatory bodies, legal department expenses budgeted in support of South Dakota, economic development activities performed directly for South Dakota.

#### Allocation: Customers - Year-End Average - (Electric or Gas)

This allocation type is used to assign expenses where there is a cost causative relationship between the number of electric and gas utility NSP customers in a particular area and the service provided. This allocator is based on year-end average customer by utility.

#### Allocation: Customers Year-End Average Minnesota Co. MN/ND/SD

This allocation type is used to assign costs to all of Minnesota Company's jurisdictions (Minnesota, North Dakota, and South Dakota) when the work performed benefits all of the company's customers equally. This is the default allocator that is used for the electric and gas distribution, customer accounting, customer information, sales, and A&G FERC accounts.

This is also the gas utility A&G corporate function default allocator type.

#### Allocation: Customers Year End Average Minnesota/North Dakota

This allocation type is used to assign costs to both the North Dakota and Minnesota jurisdictions based on customers in the entire North Dakota region. This includes customers in Fargo, Moorhead, Grand Forks, East Grand Forks and Minot service areas. This method is the default allocator for O&M expenses associated with general ledger accounts where the SAP profit center designates support for Minnesota/North Dakota.

#### Allocation: Customers Year End Average Minnesota/South Dakota

This allocation type is used to assign costs to both the South Dakota and Minnesota jurisdictions based on customers in the entire South Dakota region. This method is the default allocator for O&M expenses associated with general ledger accounts where the SAP profit center designates support for Minnesota/South Dakota.

#### Allocation: Study Jurisdictional Budget Transmission

This allocation is used for all budgeted plant investment that is determined to be for the direct benefit or in direct support of transmission. It is a historical allocator based on the plant investment that has been direct assigned to jurisdiction based on its state location.



#### Allocation: Study Jurisdictional Budget Distribution

This allocation is used for all budgeted plant investment that is determined to be for the direct benefit or in direct support of Distribution. It is a historical allocator based on the plant investment that has been direct assigned to jurisdiction based on its state location.

#### ELECTRIC UTILITY ONLY

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##### Allocation: Energy

Fuel and fuel-related items are assigned to jurisdiction based on the energy allocator because of the direct correlation of customer sales and the level of fuel consumed. These items include all fuel, purchased energy, interchange agreement energy, and variable production expenses.

##### Allocation: Demand Prod (Coincident Peak)

The 12 coincident peak (CP) demand production allocator is used to assign fixed capacity related expenses, plant, and plant related items to jurisdiction. Other expenses allocated to jurisdiction based on demand include: fixed production expenses, purchased power demand expense, interchange agreement demand charges and regulatory expenses not directly related to one of NSPM's jurisdictions. Also, any A&G costs that are directly in support of production are allocated using this method.

##### Allocation: Demand Tran (Coincident Peak)

The 12 CP demand transmission allocator is used to assign transmission FERC Accounts in support of NSPM's jurisdictions. Also, any A&G costs that are directly in support of transmission are allocated using this method.

##### Allocation: Two-Factor Allocator (A&G Only)

Expressed as an equally weighted factor based on electric plant in service and electric O&M expense (excluding A&G); the two-factor allocator is used to allocate electric A&G costs when there is not a direct or cost causative method available. Generally, all corporate electric A&G costs are allocated using this method.

## ***GAS UTILITY ONLY***

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### ***Allocation: Retail Revenues Cost of Gas Recovery - Demand, Commodity and Purchased Gas Adjustment True-up Study***

Retail revenues include components for the recovery of costs associated with product and delivery of product to the service area. Such costs include capacity or entitlement costs, pipeline transportation costs, commodity costs and costs of alternative gas (LPG or LNG) supplied during times of firm peak demand. Regulations provide for the automatic adjustment of billing rates for price changes and the annual true up of the cost of gas incurred. Demand, commodity, and purchased gas adjustment are components of the retail revenues cost of gas recovery study. The portion of total NSPM cost of gas included in retail revenues that the Minnesota jurisdiction represents is also applied to total Minnesota company cost of gas expense accounts to achieve revenue neutrality for revenue requirements consideration.

### ***Allocation: Design Demand Day***

Expressed as a percentage, design demand day is the ratio of the Minnesota jurisdiction firm peak demand volume to the total NSPM firm peak demand volume that could occur on the distribution system on a day considered to be the most severe weather conditions that can be experienced.

### ***Allocation: Load Dispatch***

Expressed as a percentage, load dispatch is a combination of the Minnesota jurisdiction design demand day and the Minnesota jurisdiction total retail sales and transportation throughput each weighted equally.

### ***Allocation: Limited Firm and Standby Services Study***

Expressed as a percentage, limited firm and standby services, in revenues, is the ratio of Minnesota jurisdiction availability charges and volumetric charges to the total NSPM system; in costs, it is the ratio of Minnesota jurisdiction volumetric product costs to the total NSPM program product costs.

Table C

Allocation to Jurisdiction							
Selection Criteria *							
Sub-Business Unit	Plant Function	Functional Class ID / Description	Location	Functional Use	Utility	Jurisdiction	Allocation Methodology
Budget							
Production	Production	1 / Electric Steam Production Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Production	2 / Electric Nuclear Production Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Production	3 / Electric Hydro Production Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Production	4 / Electric Other Production Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Production	4 / Electric Other Production Plant-Wind			Electric	MN/ND/SD/WHSL	Electric - Energy
Production	Production	22 / Nuclear Fuel			Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Common & General	24 / Electric Intangible Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Common & General	26 / Common Intangible Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Common & General	29 / Electric General Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Common & General	31 / Common General Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Production	23 / Decommissioning	FERC MN		Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Production	Production	23 / Decommissioning	Minnesota		Electric	MN	Direct Assigned - State of Minnesota
Production	Production	23 / Decommissioning	North Dakota		Electric	ND	Direct Assigned - State of North Dakota
Production	Production	23 / Decommissioning	South Dakota		Electric	SD	Direct Assigned - State of South Dakota
Production	Production	23 / Decommissioning	Wisconsin		Electric	WI	Direct Assigned - Wisconsin
Electric Transmission	Transmission	5 / Electric Transmission Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Tran (Coincident Peak)
Electric Transmission	Transmission	5 / Transmission Direct Assignment	Minnesota	DRCT	Electric	MN	Direct Assigned – State of Minnesota
Electric Distribution	Transmission	5 / Transmission Serving Distribution	Minnesota		Electric	MN	Direct Assigned - State of Minnesota
Electric Distribution	Transmission	5 / Transmission Serving Distribution	North Dakota		Electric	ND	Direct Assigned - State of North Dakota
Electric Distribution	Transmission	5 / Transmission Serving Distribution	South Dakota		Electric	SD	Direct Assigned - State of South Dakota
Production	Transmission	5 / Transmission Generation Step-up		BSLD, PEAK	Electric	MN/ND/SD/WHSL	Electric - Demand Prod (Coincident Peak)
Electric Transmission	Common & General	24 / Electric Intangible Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Tran (Coincident Peak)
Electric Transmission	Common & General	26 / Common Intangible Plant			Electric	MN/ND/SD/WHSL	Electric - Demand Tran (Coincident Peak)

Selection Criteria *							
Sub-Business Unit	Plant Function	Functional Class ID / Description	Location	Functional Use	Utility	Jurisdiction	Allocation Methodology
Budget							
Electric Transmission	Common & General	29 / Electric General Plant			Electric	MN/ND/SD/WH SL	Electric - Demand Tran (Coincident Peak)
Electric Transmission	Common & General	31 / Common General Plant			Electric	MN/ND/SD/WH SL	Electric - Demand Tran (Coincident Peak)
Electric Distribution	Distribution	6 / Electric Distribution Plant	Minnesota		Electric	MN	Direct Assigned - State of Minnesota
Electric Distribution	Distribution	6 / Electric Distribution Plant	North Dakota		Electric	ND	Direct Assigned - State of North Dakota
Electric Distribution	Distribution	6 / Electric Distribution Plant	South Dakota		Electric	SD	Direct Assigned - State of South Dakota
Electric Distribution	Distribution	6 / Electric Distribution Plant	Wholesale		Electric	WHSL	Direct Assigned - Wholesale Full Requirements
Production	Distribution	6 / Distribution Generation Step-up		PEAK	Electric	MN/ND/SD/WH SL	Electric - Demand Prod (Coincident Peak)
Electric Transmission	Distribution	6 / Distribution Serving Transmission		TBULK	Electric	MN/ND/SD/WH SL	Electric - Demand Tran (Coincident Peak)
Electric Distribution	Common & General	24 / Electric Intangible Plant			Electric	MN/ND/SD/WH SL	Customer Year End Average - Electric Minnesota Company MN/ND/SD/WHSL
Electric Distribution	Common & General	26 / Common Intangible Plant			Electric	MN/ND/SD/WH SL	Customer Year End Average - Electric Minnesota Company MN/ND/SD/WHSL
Electric Distribution	Common & General	29 / Electric General Plant			Electric	MN/ND/SD/WH SL	Customer Year End Average - Electric Minnesota Company MN/ND/SD/WHSL
Electric Distribution	Common & General	31 / Common General Plant			Electric	MN/ND/SD/WH SL	Customer Year End Average - Electric Minnesota Company MN/ND/SD/WHSL
Gas	Production	7 / Gas Manufactured Production Plant			Gas	MN/ND	Gas - Design Demand Day
Gas	Storage	9 / Gas Underground Storage Plant			Gas	MN/ND	Gas - Design Demand Day
Gas	Transmission	10 / Gas Transmission Plant			Gas	MN	Direct Assigned – State Of Minnesota
Gas	Transmission	10 / Gas Transmission Plant			Gas	ND	Direct Assigned – State of North Dakota
Gas	Distribution	11 / Gas Distribution Plant			Gas	MN	Direct Assigned – State of Minnesota
Gas	Distribution	11 / Gas Distribution Plant			Gas	ND	Direct Assigned – State of North Dakota
Gas	Common & General	25 / Gas Intangible Plant			Gas	MN/ND	Gas - Design Demand Day
Gas	Common & General	26 / Common Intangible Plant			Gas	MN/ND	Gas - Design Demand Day
Gas	Common & General	30 / Gas General Plant			Gas	MN/ND	Gas - Design Demand Day
Gas	Common & General	31 / Common General Plant			Gas	MN/ND	Gas - Design Demand Day

Selection Criteria *							
Sub-Business Unit	Plant Function	Functional Class ID / Description	Location	Functional Use	Utility	Jurisdiction	Allocation Methodology
Budget							
Gas	Common & General	25 / Gas Intangible Plant			Gas	MN/ND	Customer Year End Average - Gas Minnesota Company MN/ND
Gas	Common & General	26 / Common Intangible Plant			Gas	MN/ND	Customer Year End Average - Gas Minnesota Company MN/ND
Gas	Common & General	30 / Gas General Plant			Gas	MN/ND	Customer Year End Average - Gas Minnesota Company MN/ND
Gas	Common & General	31 / Common General Plant			Gas	MN/ND	Customer Year End Average - Gas Minnesota Company MN/ND
Gas	Common & General	34 / Gas Other Storage Plant			Gas	MN/ND	Gas - Design Demand Day

\* All items under the Selection Criteria must be met before this allocation takes place.

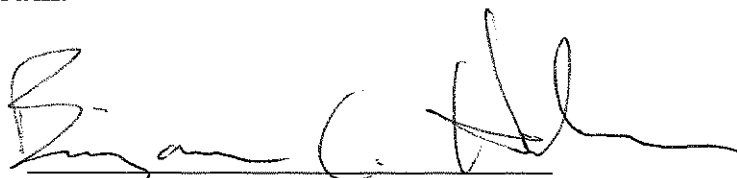
STATE OF NORTH DAKOTA  
BEFORE THE  
PUBLIC SERVICE COMMISSION

NORTHERN STATES POWER COMPANY )  
2025 ELECTRIC RATE INCREASE )  
APPLICATION )

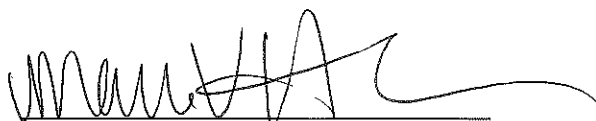
Case No. PU-24-\_\_\_\_

**AFFIDAVIT OF  
Benjamin C. Halama**

I, the undersigned, being first duly sworn, depose and say that the foregoing is the Direct Testimony of the undersigned, and that such Direct Testimony and the exhibits or schedules sponsored by me to the best of my knowledge, information and belief, are true, correct, accurate and complete, and I hereby adopt said testimony as if given by me in formal hearing, under oath.

  
Benjamin C. Halama

Subscribed and sworn to before me, this 21 day of November, 2024.



Notary Public

My Commission Expires:

